Letter from the Chairman

In February, the Board took action in rulemakings that generated public interest and comment. Below, these recent rulemakings are summarized. As always, information about these proceedings is available through the Clerk’s Office Online (COOL) at our Web site at www.ipcb.state.il.us.

On February 6, 2014, the Board took another step in updating the designated uses and water quality standards for the Chicago Area Waterways (CAWS) and the Lower Des Plaines River (LDPR). Specifically, in Water Quality Standards and Effluent Limitations for the Chicago Area Waterway System and Lower Des Plaines River: Proposed Amendments to 35 Ill. Adm. Code 301, 302, 303, and 304 (R08-9C), the Board adopted a rule that designates aquatic life uses for the CAWS and LDPR. The Board adopted three aquatic life use designations and developed definitions of those aquatic life use designations: CAWS Aquatic Life Use (ALU) A, CAWS and Brandon Pool ALU B, and Upper Dresden Island Pool (UDIP) ALU. The CAWS ALU A waters are Upper North Shore Channel, Lower North Shore Channel, North Branch of the Chicago River, South Branch of the Chicago River, Calumet-Saganashkee (Cal-Sag) Channel, Calumet River, Little Calumet River, Grand Calumet River, Lake Calumet, and Lake Calumet Connecting Channel. CAWS and Brandon Pool ALU B waters are the Chicago Sanitary and Ship Canal and Brandon Pool. The Board developed a distinct ALU for the UDIP. The Board also determined that maintaining the General Use standard for the Chicago River is appropriate.

Also on February 6, 2014, the Board adopted identical in substance rules in three consolidated dockets. Those dockets are UIC Update, USEPA Amendments (January 1, 2013 through June 30, 2013), (14-1); RCRA Subtitle D (Municipal Solid Waste Landfill) Update, USEPA Amendments, (January 1, 2013 through June 30, 2013) (R14-2); and RCRA Subtitle C (Hazardous Waste) Update, USEPA Amendments (January 1, 2013 through June 30, 2013), (R14-3). The consolidated identical-in-substance rulemaking adopted updates to incorporations by reference in the three distinct subject matter areas: (1) the Illinois underground injection control (UIC) regulations; (2) the Resource Conservation and Recovery Act (RCRA) Subtitle D Municipal Solid Waste Landfill regulations; and (3) the RCRA Subtitle C hazardous waste regulations.


Please visit the Board website at www.ipcb.state.il.us for information on the rulemakings listed above as well as other Board rulemaking dockets and contested cases.

Sincerely,

[Signature]

Deanna Glosser, Ph.D.
Chairman
Fourth District Appellate Court Dismisses Sierra Club’s Appeal of Variance Grant for Lack of Standing

Sierra Club v. Illinois Pollution Control Board, Illinois Environmental Protection Agency, Illinois Power Holdings, LLC, AmerenEnergy Medina Valley Cogen, LLC, and Ameren Energy Resources, LLC, No. 4-14-0001 (4th Dist.)

On November 21, 2013, the Board granted a variance, subject to conditions, to Illinois Power Holdings, LLC (IPH) and AmerenEnergy Medina Valley Cogen, LLC (Medina Valley). See Illinois Power Holdings, LLC, AmerenEnergy Medina Valley Cogen, LLC, and Ameren Energy Resources, LLC v. IEPA, PCB 14-10 (Nov. 21, 2013). The variance provides relief from sulfur dioxide (SO2) annual emission rates of the Multi-Pollutant Standard (MPS), which apply to seven coal-fired generating stations. In granting the variance pursuant to Section 35(a) of the Environmental Protection Act (Act) (415 ILCS 5/35(a) (2012)), the Board held that timely compliance with the MPS 2015 and 2017 SO2 emission rates would impose an “arbitrary or unreasonable hardship” on IPH. IPH, an indirect subsidiary of Dynegy Inc., acquired five of the seven plants from Ameren Energy Resources, LLC (AER), a subsidiary of Ameren Corporation. The other two plants were transferred from AER to Medina Valley, an indirect subsidiary of Ameren Corporation.

Sierra Club, a participant in the PCB 14-10 proceeding, filed a petition in the Fourth District Appellate Court for review of the Board’s variance decision. IPH, Medina Valley, and AER filed a motion to dismiss the appeal, arguing that Sierra Club lacked standing to seek review of the Board’s decision. Sierra Club responded that it has standing to appeal under Section 29(a) of the Act (415 ILCS 5/29(a) (2012)) because the Board’s variance order constitutes a “rule or regulation” and Sierra Club is “adversely affected or threatened” by that rule. In a two-sentence order of February 24, 2014, the Fourth District granted the companies’ motion to dismiss for want of standing and dismissed the appeal. Sierra Club can petition for rehearing or for leave to appeal within fixed timeframes.

Board Adopts “Aquatic Life Use” Designations for the Chicago Area Waterways System and Lower Des Plaines River, R08-9(C)

On February 6, 2014, the Board adopted rules that designate aquatic life uses for the Chicago Area Waterways (CAWS) and the Lower Des Plaines River (LDPR). Specifically, the Board adopted three aquatic life use (ALU) designations and definitions of those ALU designations: CAWS ALU A; CAWS and Brandon Pool ALU B; and Upper Dresden Island Pool (UDIP) ALU.

Generally, CAWS ALU A waters are capable of maintaining, tolerant and intermediately tolerant species such as channel catfish, largemouth bass, bluegill, black crappie, spotfin shiner, orangespotted sunfish, common carp, and goldfish. The CAWS ALU A waters are Upper North Shore Channel, Lower North Shore Channel, North Branch of the Chicago River, South Branch of the Chicago River, Calumet-Saganashkee (Cal-Sag) Channel, Calumet River, Little Calumet River, Grand Calumet River, Lake Calumet, and Lake Calumet Connecting Channel.

CAWS and Brandon Pool ALU B waters are capable of protecting aquatic life populations predominated by individuals of tolerant fish species, such as common carp, golden shiner, bluntnose minnow, yellow bullhead, and green sunfish. ALU B waters consist of the Chicago Sanitary and Ship Canal and Brandon Pool.

UDIP ALU waters are capable of maintaining, and having quality sufficient to protect, aquatic-life populations consisting of individuals of tolerant, intermediately tolerant, and intolerant types such as largemouth bass, bluntnose minnow, channel catfish, orangespotted sunfish, smallmouth bass, shorthead redhorse, and spottail shiner.
The Board also determined that maintaining the General Use standard for the Chicago River is appropriate as the Chicago River can meet the Clean Water Act goals in the foreseeable future. The Board therefore adopted no change in the ALU designation for the Chicago River.

Finally, the Board adopted rule language to establish numeric water quality standards for fecal coliform bacteria applicable to Primary Contact Recreation Waters.


For more information, please contact Marie Tipsord at 312-814-4925 or marie.tipsord@illinois.gov.

**Board Adopts “Identical-in-Substance” Updates to Incorportations by Reference in Consolidated Rulemaking, R14-1, R14-2, R14-3 (consol.)**

On February 6, 2014, the Board adopted a consolidated “identical-in-substance” rulemaking that updates incorporations by reference in three distinct subject matter areas: the Illinois underground injection control (UIC) regulations; the Resource Conservation and Recovery Act (RCRA) Subtitle D Municipal Solid Waste Landfill (MSWLF) regulations; and the RCRA Subtitle C hazardous waste regulations. The Board also included a single correction to a hazardous waste rule at the request of the Joint Committee on Administrative Rules (JCAR). The consolidated rulemaking is docketed as UIC Update, USEPA Amendments (January 1, 2013 through June 30, 2013), R14-1; RCRA Subtitle D Update, USEPA Amendments (January 1, 2013 through June 30, 2013), R14-2; and RCRA Subtitle C Update, USEPA Amendments (January 1, 2013 through June 30, 2013), R14-3 (consol.).

The United States Environmental Protection Agency did not amend its regulations in any of the three subject areas during the period of January 2013 through June 30, 2013. Rather, the Board found the amendments necessary to ensure that the Illinois regulations are “identical in substance” to the federal requirements from which the Board derived them.


For more information, please contact Michael McCambridge at 312-814-6983 or michael.mccambridge@illinois.gov.

**Board Seeks Public Comment on Proposed “Identical-In-Substance” Rulemaking to Update Hazardous Waste Regulations, R14-13**

The Board, on February 6, 2014, adopted a proposal for public comment in docket In the Matter of: RCRA Subtitle C Update, USEPA Amendments (July 1, 2013 through December 31, 2013 and January 3, 2014), R14-13. This rulemaking proposes amendments that would update the Illinois hazardous waste regulations to include amendments adopted by the United States Environmental Protection Agency (USEPA) during the last half of calendar year 2013. On July 31, 2013, USEPA adopted conditional exclusions from the definitions of “solid waste” and “hazardous waste” for solvent-contaminated wipes. The Board added one action that occurred after the nominal timeframe of this docket: a conditional exclusion from regulation as hazardous waste that USEPA adopted on January 3, 2014. The conditional exclusion applies to carbon dioxide streams that are injected into Class VI carbon sequestration wells. This proposal also would make limited non-substantive corrections and stylistic revisions to segments of the text that are not otherwise affected by the covered federal amendments.

The Board will cause the proposed amendments to be published in the *Illinois Register* and will hold the docket open to receive public comments for 45 days after the date of publication. The Board presently intends to adopt final amendments based on this proposal on or before the statutory due date of July 31, 2014.
For more information, please contact Michael McCambridge at 312-814-6983 or michael.mccambridge@illinois.gov.

**Board Adopts Procedural Rules for Alternative Thermal Effluent Limitations, R13-20**


For more information, please contact Daniel Robertson at 312-814-6931 or daniel.robertson@illinois.gov.

**Board Dismisses Five Reserved “Identical-in-Substance” Rulemaking Dockets as Unnecessary**

Every six months, the Board reserves a series of dockets to adopt Board rules under Section 7.2 of the Environmental Protection Act (Act) (415 ILCS 5/7.2 (2012)). The Board rules must be “identical in substance,” as defined in Section 7.2, to any rules adopted by the United States Environmental Protection Agency (USEPA) to implement various programs. On February 6, 2014, the Board dismissed as unnecessary the following dockets reserved to consider rules adopted by USEPA during the period of July 1, 2013 through December 31, 2013. As USEPA did not amend its rules during the update period, no amendments are needed to Board rules.

**UIC Update, R14-11.** Section 13(c) of the Act (415 ILCS 5/13(c) (2012)) relates to underground injection control (UIC) regulations that USEPA adopted to implement provisions of the Safe Drinking Water Act (SDWA) (42 U.S.C. §§ 300h et seq. (2011)). USEPA has codified its UIC regulations at 40 C.F.R. 144 through 148.


**UST Update, R14-14.** Section 22.4(d) of the Act (415 ILCS 5/22.4(d) (2012)) relates to underground storage tank (UST) regulations promulgated by USEPA pursuant to Section 9003 of RCRA (42 U.S.C. §§ 6991b (2011)) to implement Subtitle I of RCRA (42 U.S.C. §§ 6991 et seq. (2006)), with certain limitations. USEPA has codified its UST regulations at 40 C.F.R. 280 through 282.

**Wastewater Pretreatment Update, R14-15.** Section 13.3 of the Act (415 ILCS 5/13.3 (2012)) relates to wastewater pretreatment regulations that USEPA adopted to implement Sections 307(b), (c), and (d) and 402(b)(8) and (b)(9) of the federal Water Pollution Control Act (FWPCA) (33 U.S.C. §§ 1317(b), (c), & (d), 1342(b)(8) & (b)(9) (2011)). USEPA has codified the federal wastewater pretreatment rules at 40 C.F.R. 400 through 499.

**SDWA Update, R14-18.** Section 17.5 of the Act (415 ILCS 5/17.5 (2012)) requires the Board to adopt regulations that are “identical in substance” to the National Primary Drinking Water Regulations (NPDWRs) adopted by USEPA. These regulations implement sections 1412(b), 1414(c), 1417(a), and 1445(a) of SDWA (42 U.S.C. §§ 300g-1(b), 300g-3(c), 300g-6(a), & 300j-4(a) (2011)). USEPA has codified its SDWA regulations at 40 C.F.R. 141 through 143.
Board Actions

February 6, 2014
Via videoconference
Springfield and Chicago, Illinois

Rulemakings
R08-9(C)  In The Matter of: Water Quality Standards and Effluent Limitations for the Chicago Area Waterway System (CAWS) and the Lower Des Plaines River: Proposed Amendments to 35 Ill. Adm. Code 301, 302, 303 and 304 – The Board adopted a final opinion and order in this rulemaking to amend the Board’s water pollution control regulations.

4-0  Water

R14-1  UIC Update, USEPA Amendments (January 1, 2013 through June 30, 2013) – The Board adopted a proposal for public comment in this “identical-in-substance” rulemaking to amend the Board’s underground injection control, hazardous waste and municipal solid waste landfill regulations.

4-0  Land

R14-2  RCRA Subtitle D (Municipal Solid Waste Landfill) USEPA Amendments (January 1, 2013 through June 30, 2013) – The Board adopted a final opinion and order in this consolidated “identical-in-substance” rulemaking to amend the Board’s underground injection control, hazardous waste and municipal solid waste landfill regulations.

4-0  Land

R14-3  (cons.)

R14-11  UIC Update, USEPA Amendments (July 1, 2013 through December 31, 2013) – The Board dismissed this reserved identical-in-substance docket because the United States Environmental Protection Agency did not amend its underground injection control regulations during the update period of July 1, 2013 through December 31, 2013.

4-0  Land

R14-12  RCRA Subtitle D (Municipal Solid Waste Landfill) USEPA Amendments (July 1, 2013 through December 31, 2013) – The Board dismissed this reserved identical-in-substance docket because the United States Environmental Protection Agency did not amend its municipal solid waste landfill regulations during the update period of July 1, 2013 through December 31, 2013.

4-0  Land

R14-13  RCRA Subtitle C (Hazardous Waste) Update, USEPA Amendments (July 1, 2013 through December 31, 2013) – The Board adopted a proposal for public comment in this “identical-in-substance” rulemaking to amend the Board’s hazardous waste regulations.

4-0  Land

R14-14  UST Update, USEPA Amendments (July 1, 2013 through December 31, 2013) – The Board dismissed this reserved identical-in-substance docket because the United States Environmental Protection Agency did not amend its underground storage tank regulations during the update period of July 1, 2013 through December 31, 2013.

4-0  Land
R14-15 Wastewater Pretreatment Update, USEPA Amendments (July 1, 2013 through December 31, 2013) – The Board dismissed this reserved identical-in-substance docket because the United States Environmental Protection Agency did not amend its wastewater pretreatment regulations during the update period of July 1, 2013 through December 31, 2013.

R14-18 SDWA Update, USEPA Amendments (July 1, 2013 through December 31, 2013) – The Board dismissed this reserved identical-in-substance docket because the United States Environmental Protection Agency did not amend its drinking water regulations during the update period of July 1, 2013 through December 31, 2013.

Administrative Citations
AC 13-21 IEPA v. Steven B. Meuser & Deborah S. Meuser and Meuser Construction & Excavation, Inc. – In response to a joint stipulation and settlement agreement in this administrative citation action involving a Ford County facility, the Board found that respondents had violated Section 21(p)(1) of the Environmental Protection Act (415 ILCS 5/21(p)(1) (2012)) and ordered respondents to pay a civil penalty of $1,500. To effectuate the parties’ intent that respondents pay a total civil penalty of $1,500, the Board dismissed the alleged violation of Section 21(p)(7) of the Act (415 ILCS 5/21(p)(7) (2012)) and respondents’ amended petition for review.

Adjudicatory Cases
PCB 07-13 People of the State of Illinois v. Ray F. Landers, individually, and Equipping the Saints Ministry – In this air enforcement action concerning a Sangamon County facility, the Board granted relief from the hearing requirement of Section 31(c)(1) of the Environmental Protection Act (415 ILCS 5/31(c)(1) (2012)), accepted a stipulation and settlement agreement, and ordered Ray F. Landers to pay a total civil penalty of $1,500.00, and to cease and desist from further violations.

PCB 10-104 Waste Management of Illinois, Inc. v. DeKalb County Board – The Board found that the contested condition was not necessary to accomplish the purposes of the Environmental Protection Act (415 ILCS 5 (2012)) and struck the condition from the local siting approval.

PCB 14-101 People of the State of Illinois v. Norwood Marking & Equipment Co., Inc. – The Board accepted for hearing this air enforcement action concerning a facility located in Will County.

PCB 14-102 Metropolitan Water Reclamation District of Greater Chicago (Stickney Plant, NPDES Permit No. IL0028053) v. Illinois Environmental Protection Agency – The Board granted this request for a 30-day extension of time to file a permit appeal on behalf of this Cook County facility.

PCB 14-103 Metropolitan Water Reclamation District of Greater Chicago (Calumet Plant, NPDES Permit No. IL0028061) v. Illinois Environmental Protection Agency – The Board granted this request for a 30-day extension of time to file a permit appeal on behalf of this Cook County facility.
PCB 14-104 Metropolitan Water Reclamation District of Greater Chicago (O'Brien Plant, NPDES Permit No. IL0028088) v. Illinois Environmental Protection Agency – The Board granted this request for a 30-day extension of time to file a permit appeal on behalf of this Cook County facility.

PCB 14-106 Prairie Rivers Network, Natural Resources Defense Council, Sierra Club, Environmental Law & Policy Center, Friends of Chicago River, and Gulf Restoration Network v. Illinois Environmental Protection Agency and Metropolitan Water Reclamation District of Greater Chicago (O'Brien Plant, Permit No. 28088) – The Board accepted for hearing this third party NPDES permit appeal involving a Cook County facility.

PCB 14-107 Prairie Rivers Network, Natural Resources Defense Council, Sierra Club, Environmental Law & Policy Center, Friends of Chicago River, and Gulf Restoration Network v. Illinois Environmental Protection Agency and Metropolitan Water Reclamation District of Greater Chicago (Calumet Plant, Permit No. 28061) – The Board accepted for hearing this third party NPDES permit appeal involving a Cook County facility.

PCB 14-108 Prairie Rivers Network, Natural Resources Defense Council, Sierra Club, Environmental Law & Policy Center, Friends of Chicago River, and Gulf Restoration Network v. Illinois Environmental Protection Agency and Metropolitan Water Reclamation District of Greater Chicago (Stickney Plant, Permit No. 28053) – The Board accepted for hearing this third party NPDES permit appeal involving a Cook County facility.

February 20, 2014
Via videoconference
Springfield and Chicago, Illinois

Rulemakings


Administrative Citations

AC 14-20 IEPA v. Frank Root – The Board directed respondent to file proof that the petition for review was delivered to the Illinois Environmental Protection Agency.

AC 14-27 IEPA v. Steven and Anthony Sohn – The Board accepted respondents’ amended petition for review involving a Pike County facility.
Adjudicatory Cases

**PCB 11-42** People of the State of Illinois v. Joel A. Moske, d/b/a U. S. Scrap – The Board granted summary judgment, in part, and found that respondent violated Sections 9(a), 9(c), 21(a), 21(e), 21(p)(3), and 21(p)(7)(i) of the Environmental Protection Act (Act) (415 ILCS 5/9(a), 9(c), 21(a), 21(e), 21(p)(3), 21(p)(7)(i) (2012)). The Board denied summary judgment with regard to the alleged violations of Sections 722.111 and 808.121 of the Board’s waste disposal regulations (35 Ill. Adm. Code 722.111, 808.121). The Board directed the hearing officer to proceed to hearing on the allegations in count III of the complaint.

**PCB 11-79** People of the State of Illinois v. Inverse Investment L.L.C. – The Board granted parties’ joint motion to stay proceedings until August 18, 2014.

**PCB 14-36** EJP Wheaton, LLC v. IEPA – Having previously granted a request for a 90-day extension, the Board dismissed this matter because no underground storage tank appeal was filed on behalf of this DuPage County facility.

**PCB 14-60** People of the State of Illinois v. William Blankenship – In this land enforcement action concerning a Marion County facility, the Board granted relief from the hearing requirement of Section 31(c)(1) of the Environmental Protection Act (415 ILCS 5/31(c)(1) (2012)), accepted a stipulation and settlement agreement, and ordered the respondent to cease and desist from further violations.

**PCB 14-105** Borsdorf Farm, LLC v. IEPA – The Board found and certified that specified facilities of Borsdorf Farm, LLC located in Jo Daviess County are pollution control facilities for the purpose of preferential tax treatment under the Property Tax Code (35 ILCS 200/11-10 (2012)).

New Cases

**February 6, 2014 Board Meeting**

**AC 14-31** Illinois EPA v. Ponderosa Land Trust and Dennis R. Crites, Jr. – The Board accepted an administrative citation against these Williamson County respondents.

**AC 14-32** Illinois EPA v. Maria L. Tilley – The Board accepted an administrative citation against this Perry County respondent.

**AC 14-33** Illinois EPA v. County of Whiteside and Waste Management of Illinois, Inc. – The Board accepted an administrative citation against these Whiteside County respondents.

**14-101** People of the State of Illinois v. Norwood Marking & Equipment Co., Inc. – The Board accepted for hearing this air enforcement action concerning a facility located in Will County.

**14-102** Metropolitan Water Reclamation District of Greater Chicago ( Stickney Plant, NPDES Permit No. IL0028053) v. Illinois Environmental Protection Agency – The Board granted this request for a 30-day extension of time to file a permit appeal on behalf of this Cook County facility.

**14-103** Metropolitan Water Reclamation District of Greater Chicago (Calumet Plant, NPDES Permit No. IL0028061) v. Illinois Environmental Protection Agency – The Board granted this request for a 30-day extension of time to file a permit appeal on behalf of this Cook County facility.
14-104 Metropolitan Water Reclamation District of Greater Chicago (O'Brien Plant, NPDES Permit No. IL0028088) v. Illinois Environmental Protection Agency – The Board granted this request for a 30-day extension of time to file a permit appeal on behalf of this Cook County facility.

14-105 Borsdorf Farm, LLC v. IEPA – No action taken.

14-106 Prairie Rivers Network, Natural Resources Defense Council, Sierra Club, Environmental Law & Policy Center, Friends of Chicago River, and Gulf Restoration Network v. Illinois Environmental Protection Agency and Metropolitan Water Reclamation District of Greater Chicago (O'Brien Plant, Permit No. 28088) – The Board accepted for hearing this third party NPDES permit appeal involving a Cook County facility.

14-107 Prairie Rivers Network, Natural Resources Defense Council, Sierra Club, Environmental Law & Policy Center, Friends of Chicago River, and Gulf Restoration Network v. Illinois Environmental Protection Agency and Metropolitan Water Reclamation District of Greater Chicago (Calumet Plant, Permit No. 28061) – The Board accepted for hearing this third party NPDES permit appeal involving a Cook County facility.

14-108 Prairie Rivers Network, Natural Resources Defense Council, Sierra Club, Environmental Law & Policy Center, Friends of Chicago River, and Gulf Restoration Network v. Illinois Environmental Protection Agency and Metropolitan Water Reclamation District of Greater Chicago (Stickney Plant, Permit No. 28053) – The Board accepted for hearing this third party NPDES permit appeal involving a Cook County facility.

February 20, 2014

AC 14-34 Illinois EPA v. Lester Scott Hutchings, individually, and d/b/a Hutch's Tire & Lube – The Board accepted an administrative citation against these Perry County respondents.

AC 14-35 County of Jackson v. Kimberly Hunziker – The Board accepted an administrative citation against this Jackson County respondent.

### Calendar

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<tr>
<td>3/6/2014</td>
<td>11:00 AM</td>
<td>Illinois Pollution Control Board Meeting</td>
<td>Videoconference Chicago/Springfield James R. Thompson Center Hearing Room 11-512 100 W. Randolph Street Chicago And Pollution Control Board Hearing Room 1021 N. Grand Avenue East Springfield</td>
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<td>PCB 12-124</td>
<td>Broadus Oil Company v. IEPA</td>
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<td>PCB 12-134</td>
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<td>5/15/2014</td>
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Environmental Register Comment Card
The Illinois Pollution Control Board is an independent five-member board that adopts environmental control standards, rules on enforcement actions, and other environmental disputes for the State of Illinois.

The *Environmental Register* is published monthly by the Board, and contains updates on rulemakings, descriptions of final decisions, the Board’s hearing calendar, and other environmental law information.