## ILLINOIS POLLUTION CONTROL BOARD January 22, 2009

PEOPLE OF THE STATE OF ILLINOIS,	)
Complainant,	)
v. EDWARD PRUIM and ROBERT PRUIM, Respondents.	) ) PCB 04-207 ) (Enforcement – Land) ) ) )
PEOPLE OF THE STATE OF ILLINOIS, Complainant,	) 
v. COMMUNITY LANDFILL COMPANY,	<ul> <li>) PCB 97-193</li> <li>) (Enforcement – Land)</li> <li>) (Consolidated)</li> </ul>
INC., Respondents.	, ) )

## **HEARING REPORT**

On December 2, 3 and 4, 2008, a hearing in the above-captioned consolidated matters was held at the Grundy County Administrative Center, 1320 Union Street, Morris, Illinois. Assistant Attorneys General Jennifer Van Wie and Christopher J. Grant appeared and participated on behalf of the complainant. Attorneys Clarisa Y. Cutler and Mark A. Larose, appeared and participated on behalf of Community Landfill Company, Inc., and Edward Pruim and Robert Pruim (collectively "respondents").

## **Preliminary Matters**

On November 12, 2008, respondents filed three motions *in limine*. Motion *in limine* #1 was respondents' motion to exclude evidence of respondents' prior convictions. Motion *in limine* #2 was respondents' motion to exclude testimony of John Enger. Motion *in limine* #3 was respondents' motion to exclude eight inspection reports. The complainant timely filed its replies.

For reasons set forth on record at the hearing on December 2, 2008, respondents' motions *in limine* were addressed and ruled upon. Respondents' motion *in limine* #1 was granted. Respondents' motion *in limine* #2 was denied. Respondents' motion *in limine* #3 was denied.

On December 1, 2008, the respondents belatedly filed a motion to incorporate materials from a prior proceeding. The materials include testimony from Mark Retzlaff, an employee of the Illinois Environmental Protection Agency (Agency) from the hearing in PCB 01-170. At the hearing on December 2, 2008, the complainant orally objected to the motion based on relevancy.

For the reasons set forth on record at the hearing on December 2, 2008, respondents' motion to incorporate was granted. The motion to incorporate with the three pages of transcript attached is marked as Hearing Officer Exhibit 1.

Finally, on December 4, 2008, the complainant made a request on record that Count 11 of the complaint filed in PCB 04 -207 be dismissed (Transcript at 3-4). Complainant's request was taken with the case. The complainant represented that it will further address its request in its post-hearing brief.

#### Witness Credibility

Based upon my legal judgment, experience and observations at the hearing, I find that the credibility of the witnesses who testified at the hearing is not an issue in this matter.

#### **Exhibits**

An exhibit list itemizing the offered exhibits and summarizing their status is attached to this order.

#### **Briefing Schedule**

A briefing schedule was discussed and agreed to at the hearing. The complainant's opening post-hearing brief is due to be filed on or before February 6, 2009. The respondents post-hearing brief is due to be filed on or before April 6, 2009. Complainant's reply, if any, is due to be filed on or before April 20, 2009. Public comment is due to be filed on or before February 19, 2009.

IT IS SO ORDERED.

Bradley P. Halloran Hearing Officer Illinois Pollution Control Board James R. Thompson Center, Suite 11-500 100 W. Randolph Street Chicago, Illinois 60601 312.814.8917

## PCB 97-193 and PCB 04-207 December 2, 3 and 4, 2008 Hearing

# <u>Exhibit List</u>

Exhibit (Binder)	Description	Status
Complainant's Exhibit 1a	Letter from R. Michael McDermont to	Admitted
•	Lawrence Eastep, dated January 5, 1989	
Complainant's Exhibit 1b	Diagram of Landfill-Parcel B	Admitted
Complainant's Exhibit 1c	Post-Closure Care Plan, stamped February 8, 1993	Admitted
Complainant's Exhibit 1d	Correspondence regarding Supplemental Permit Application, stamped July 26, 1996	Admitted
Complainant's Exhibit 1e	General Application for Permit, stamped August 5, 1996	Admitted
Complainant's Exhibit 1f	Application for Significant Modification to Permit, stamped April 30, 1997 Interrogatories	Admitted
Complainant's Exhibit 2a	Supplemental Permit, dated June 5, 1989	Admitted
Complainant's Exhibit 2b	Supplemental Permit, dated April 20, 1993	Admitted
Complainant's Exhibit 2c	Supplemental Permit, dated October 24, 1996	Admitted
Complainant's Exhibit 7	Financial Assurance document, stamped January 20, 1995	Admitted
Complainant's Exhibit 8	Financial Assurance document, dated May 19, 1995	Admitted
Complainant's Exhibit 9	Closure/Post-Closure Financial Assurance document, stamped June 24, 1996	Admitted
Complainant's Exhibit 13a	Inspection Report, dated August 18, 1993	Admitted
Complainant's Exhibit 13b	Inspection Report, dated April 7, 1994	Admitted
Complainant's Exhibit 13c	Inspection Report, dated May 26, 1994	Admitted
Complainant's Exhibit 13d	Inspection Report, dated August 29, 1994	Admitted
Complainant's Exhibit 13e	Inspection Report, dated March 22, 1995	Admitted
Complainant's Exhibit 13f	Inspection Report, dated May 22, 1995	Admitted
Complainant's Exhibit 13g	Inspection Report, dated November 7, 1995	Admitted
Complainant's Exhibit 13h	Inspection Report, dated July 11, 1996	Admitted
Complainant's Exhibit 13i	Inspection Report, dated March 5, 1997	Admitted
Complainant's Exhibit 13j	Inspection Report, dated July 28, 1998	Admitted
Complainant's Exhibit 13k	Inspection Report, dated November 19, 1998	Admitted
Complainant's Exhibit 131	Inspection Report, dated March 31, 1999	Admitted
Complainant's Exhibit 13m	Agency Memorandum, dated May 11, 1999	Admitted
Complainant's Exhibit 13n	Inspection Report, dated July 20, 1999	Admitted
Complainant's Exhibit 130	Agency Memorandum, dated 9-7-1999	Admitted

Landfill Capacity Worksheet, stamped June 21, 1990	Admitted
Landfill Capacity Worksheet, stamped April 15, 1991	Admitted
Landfill Certification Form-Parcel B, dated April 19, 1993	Admitted
Landfill Certification Form-Parcel B, dated January 18, 1995	Admitted
Landfill Certification Form-Parcel B, dated January 15, 1997	Admitted
Landfill Capacity Certification Form, dated February 7, 1997	Admitted
Respondent Community Landfill Company's Answer to First Set of Interrogatories	Admitted
Respondent Community Landfill Company's Answer to Request for Admission of Facts	Admitted
Respondent Community Landfill Company's Answer to Request for Production of Documents	Admitted
Respondent's Answers to Complainant's Second Set of Interrogatories	Admitted
Agreement of parties that Edward Pruim, Robert Pruim and Pelnarsh, Sr., deposition transcripts will not be reproduced	Admitted
Economic Benefit Analysis, dated August 26, 2008	Admitted
Economic Benefit Calculation, dated January 21, 2003	Admitted
Financial Assurance (Economic Benefit from Non-Compliance)	Admitted
Summary of Tickets-January 1994	Admitted
Federal District Court conviction	Taken as
documents and pleadings	offer of
	proof
	Admitted
Inspection Report, dated March 31, 1999 Inspection Report, dated May 11,	Admitted
	Admitted
	<ul> <li>21, 1990</li> <li>Landfill Capacity Worksheet, stamped April 15, 1991</li> <li>Landfill Certification Form-Parcel B, dated January 18, 1995</li> <li>Landfill Certification Form-Parcel B, dated January 18, 1995</li> <li>Landfill Certification Form-Parcel B, dated January 15, 1997</li> <li>Landfill Capacity Certification Form, dated February 7, 1997</li> <li>Respondent Community Landfill</li> <li>Company's Answer to First Set of Interrogatories</li> <li>Respondent Community Landfill</li> <li>Company's Answer to Request for Admission of Facts</li> <li>Respondent Community Landfill</li> <li>Company's Answer to Request for Production of Documents</li> <li>Respondent's Answers to Complainant's Second Set of Interrogatories</li> <li>Agreement of parties that Edward Pruim, Robert Pruim and Pelnarsh, Sr., deposition transcripts will not be reproduced</li> <li>Economic Benefit Calculation, dated January 21, 2003</li> <li>Financial Assurance (Economic Benefit from Non-Compliance)</li> <li>Summary of Tickets-January 1994</li> <li>Federal District Court conviction documents and pleadings</li> <li>Inspection Report, dated August 18, 1993</li> <li>Inspection Report, dated March 22, 1995</li> <li>Inspection Report, dated March 22, 1995</li> <li>Inspection Report, dated March 31, 1999</li> </ul>

Inspection Report, dated July 20, 1999	Admitted
Affidavit of James Pelnarsh	Admitted
Survey Report, dated August 30, 2000	Admitted
Agency Letter to James Pelnarsh, dated	Admitted
March 16, 2001	
Transcript from a previous hearing	Admitted
Landfill Capacity Certification Form, dated	Admitted
April 19, 1993	
Landfill Capacity Certification Form, dated	Admitted
January 18, 1995	
Landfill Capacity Certification Form, dated	Admitted
January 15, 1996	
Board Order in PCB 97-193, dated April 5,	Admitted
2001	
Board Order in PCB 97-193, dated October	Admitted
3, 2002	
Board Order in PCB 97-193 and 04-207,	Admitted
dated April 20, 2006	
Appellate Court Order regarding PCB 95-	Admitted
137	
Board Order in PCB 95-137, dated June	Admitted
20, 1996	
United States District Court for Criminal	Admitted
Docket re: USA v. Pruim, et al	
Complainant's Letter, dated October 6,	Admitted
2008	
Complainant's Letter, dated October 2,	Admitted
2008	
Agency document re: Economic Benefit	Admitted
Analysis, dated August 26, 2008	
Complainant's Letter, dated August 4,	Admitted
2008	
Complainant's Response to Respondent	Admitted
Community Landfill Company's Second	
Request for Production of Documents	
Complainant's Response to Respondent	Admitted
Community Landfill Company's Second	
Set of Interrogatories	
Complainant's Letter, dated December 16,	Admitted
1998	
Complainant's Responses and Objections	Admitted
	1
to Respondent's First Request for	
to Respondent's First Request for Production of Documents	Admitted
	Affidavit of James Pelnarsh Survey Report, dated August 30, 2000 Agency Letter to James Pelnarsh, dated March 16, 2001 Transcript from a previous hearing Landfill Capacity Certification Form, dated April 19, 1993 Landfill Capacity Certification Form, dated January 18, 1995 Landfill Capacity Certification Form, dated January 15, 1996 Board Order in PCB 97-193, dated April 5, 2001 Board Order in PCB 97-193, dated October 3, 2002 Board Order in PCB 97-193 and 04-207, dated April 20, 2006 Appellate Court Order regarding PCB 95- 137 Board Order in PCB 95-137, dated June 20, 1996 United States District Court for Criminal Docket re: USA v. Pruim, et al Complainant's Letter, dated October 6, 2008 Complainant's Letter, dated October 2, 2008 Agency document re: Economic Benefit Analysis, dated August 26, 2008 Complainant's Letter, dated August 4, 2008 Complainant's Response to Respondent Community Landfill Company's Second Request for Production of Documents Complainant's Letter, dated December 16, 1998 Complainant's Letter, dated December 16, 1998 Complainant's Responses and Objections

	to Respondent's First Set of Interrogatories	
Respondents Exhibit 32	Complainant's Responses and Objections to Respondent's Request for Admission of Facts	Admitted
Respondents Exhibit 33	Deposition of Blake Harris, dated October 24, 2001	Admitted
Respondents Exhibit 34	Deposition of Christina Kovasznay, dated October 24, 2001	Admitted
Respondents Exhibit 35	Deposition of Cristina Roque, dated October 24, 2001	Admitted
Respondents Exhibit 36	Deposition of Warren Weritz, dated October 24, 201	Admitted
Respondents Exhibit 37 1&2	Deposition of Gary Styzens, dated October 23, 2008; cont. to November 7, 2008	Admitted
Respondents Exhibit 43	Letter from Illinois Attorney General to Agency, dated July 14, 2008	Admitted
Respondents Exhibit 45	Respondents First Supplemental Response to Complainant's First Set of Interrogatories and Request for Production of Documents	Admitted
Respondents Exhibit 46	Continuation Certificate-Frontier Insurance Company	Admitted
Respondents Exhibit 47	Performance Bond- Community Landfill, effective May 31, 2000	Admitted
Respondents Exhibit 48	Performance Bond- City of Morris, effective May 31, 2000	Admitted
Respondents Exhibit 49	Account Verification Statement from Emerald Insurance Services, dated April 15, 2003	Admitted
Respondents Exhibit 50	Direct Examination Guideline for Ellen Robinson	Taken as an offer of proof
Respondents Exhibit 51	Addendum to July 1, 1982 Lease Agreement	Admitted
Hearing Officer Exhibit 1	Respondents Request to Incorporate Materials from Prior Proceeding, filed December 1, 2008 (Incorporated material attached to request)	Granted and Admitted

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## CERTIFICATE OF SERVICE

It is hereby certified that true copies of the foregoing order were mailed, first class, on January 22, 2009, to each of the persons on the attached service list.

It is hereby certified that a true copy of the foregoing order was hand delivered to the following on January 22, 2009:

John T. Therriault Illinois Pollution Control Board James R. Thompson Center 100 W. Randolph St., Ste. 11-500 Chicago, Illinois 60601

Bradly P. Hlon-

Bradley P. Halloran Hearing Officer Illinois Pollution Control Board 100 W. Randolph Street, Suite 11-500 Chicago, Illinois 60601 (312) 814-8917

PCB 2004-207 Mark A. LaRose LaRose & Bosco, Ltd. 200 North LaSalle Street Suite 2810 Chicago, IL 60601 PCB 2004-207 Christopher J. Grant Office of the Attorney General Environmental Bureau 69 W. Washington, 18th Floor Chicago, IL 60602

PCB 2004-207 Jennifer A. Tomas Office of the Attorney General Environmental Bureau 69 W. Washington, 18th Floor Chicago, IL 60602 PCB 2004-207 Robert Pruim Community Landfill Company c/o Morris Community Landfill 1501 Ashley Road Morris, IL 60450

PCB 2004-207 Edward Pruim Community Landfill Company c/o Morris Community Landfill 1501 Ashley Road Morris, IL 60450

PCB 2004-207 Clarissa Y. Cutler 155 North Michigan Avenue Suite 375 Chicago, IL 60601