



1 A P P E A R A N C E S:

2

HEARING TAKEN BEFORE:

3

ILLINOIS POLLUTION CONTROL BOARD  
100 West Randolph Street  
Assembly Hall Auditorium  
Chicago, Illinois 60601  
(312) 814-3629

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5

6

BY: MS. AMY JACKSON, HEARING OFFICER

7

ILLINOIS POLLUTION CONTROL BOARD MEMBERS PRESENT:

8

Ms. Claire Manning, Chairman

9

Mr. G. Tanner Girard

Mr. Nicholas Melas

10

Ms. Elena Kezelis

Dr. Ronald Flemal

11

Ms. Marili McFawn

Mr. Samuel Lawton, Jr.

12

Mr. Anand Rao

13

14

15

MEMBERS OF THE ILLINOIS ENVIRONMENTAL PROTECTION  
AGENCY AS WELL AS OTHER INTERESTED ENTITIES AND  
AUDIENCE MEMBERS WERE PRESENT AT THE HEARING, BUT  
NOT LISTED ON THIS APPEARANCE PAGE.

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1           HEARING OFFICER JACKSON: Good morning. I  
2 want to welcome all of you. Thank you for coming  
3 to this second in a number of inquiry hearings  
4 that the Board is holding in order to examine the  
5 potential environmental impacts of natural  
6 gas-fired peak-load electrical power generating  
7 facilities, commonly referred to as peaker  
8 plants.

9           My name is Amy Jackson. I am the  
10 attorney assistant Board member to Elena Kezelis  
11 and at the request of Board Chairman Claire  
12 Manning, I am serving as the hearing officer for  
13 these proceedings. We are very pleased today to  
14 have the entire Board present for this hearing.

15           I would like to take a moment to  
16 introduce the Board members to you. To my  
17 immediate right is Chairman Claire Manning.

18           MS. MANNING: Welcome. Good morning.

19           HEARING OFFICER JACKSON: Dr. Tanner  
20 Girard is next to her.

21           MR. GIRARD: Good morning.

22           HEARING OFFICER JACKSON: And Nicholas

23 Melas is to my far right.

24 MR. MELAS: Good morning.

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1 HEARING OFFICER JACKSON: To my immediate  
2 left is Board Member Elena Kezelis.

3 MS. KEZELIS: Good morning.

4 HEARING OFFICER JACKSON: Followed by Dr. Ronald  
5 Flemal, Marili McFawn.

6 MS. McFAWN: Good morning.

7 HEARING OFFICER JACKSON: And Samuel  
8 Lawton, Jr.

9 MR. LAWTON: Good morning.

10 HEARING OFFICER JACKSON: Actually, to my  
11 far right is Anand Rao, who is the head of the  
12 Board's technical unit, and he will also be  
13 participating in the questioning this morning.

14 Those of you who were present for  
15 yesterday's hearing have already heard the  
16 opening remarks that I'm about to make. However,  
17 for the benefit of those who were not here  
18 yesterday, I will be repeating the information I  
19 gave out yesterday.

20 As some of you know, this matter was  
21 brought to the Board in a July 6th, 2000, request

22 by Governor George Ryan. In that request,  
23 Governor Ryan asked the Board to examine the  
24 following five issues: First, do peaker plants

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1 need to be more strictly regulated than currently  
2 provided under Illinois' air quality rules and  
3 regulations; second, do peaker plants pose a  
4 unique threat or a greater threat than other  
5 types of state-regulated facilities with respect  
6 to air, noise, or water pollution; third, should  
7 expanding peaker plants be subject to siting  
8 requirements beyond applicable local zoning  
9 requirements; fourth, if stricter regulations are  
10 needed, should new regulations apply to currently  
11 permanent facilities or only to new or expanded  
12 facilities; and, finally, fifth, how do other  
13 states regulate peaker plants.

14 Through the information presented at  
15 these hearings, through questions and through  
16 public comments, the Board will develop a  
17 complete and well-rounded record that will enable  
18 it to provide an informed and well-reasoned  
19 response to each of the governor's five  
20 questions.

21                   At this time, the Board anticipates  
22 being able to present an informational order to  
23 the governor that will include all of the Board's  
24 findings and recommendations. This informational

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1 order should be ready for the Governor by the end  
2 of this calendar year. The Board's final meeting  
3 this calendar year is currently scheduled for  
4 December 21st of 2000.

5                   Today's hearing will focus on  
6 testimony and information from those involved in  
7 the peaker industry. We are happy to have  
8 representatives from the following groups present  
9 today to present testimony: Indeck Energy;  
10 Commonwealth Edison; Mid-America Interconnected  
11 Network, or MAIN; Midwest Independent Power  
12 Suppliers; Ameren; the Illinois Environmental  
13 Regulatory Group; and Huff & Huff Environmental  
14 consultants.

15                   Each of these groups pre-filed their  
16 testimony, and that testimony is available on the  
17 Board's website. The Board's website can be  
18 found at [www.icpb.state.il.us](http://www.icpb.state.il.us). We have provided  
19 some extra copies of that testimony, and the

20 extra copies remaining are available on the table  
21 at the entrance. We are in the process of making  
22 additional copies. So if they were gone when you  
23 walked in this morning, please check back a bit  
24 later.

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1 Also present to observe today's  
2 proceedings is a representative from Midwest  
3 Generation, EME, Inc., Mr. Doug McFarland.  
4 Mr. McFarland asked to be recognized and wanted  
5 me to note that although Midwest Generation is  
6 not testifying today, they do anticipate filing  
7 written comments for the Board to consider in its  
8 deliberations.

9 For those of you who were present at  
10 yesterday's hearing, you are familiar with the  
11 format that we will be following today. Basically,  
12 we will invite each presenter to make their  
13 presentation to the Board, and at the conclusion  
14 of each presentation, the Board members and our  
15 technical unit will be asking questions of the  
16 presenters.

17 I already mentioned that extra copies  
18 of the pre-filed testimony is available at the

19 table at the top of the room. In addition, there  
20 are informational sheets prepared by the Board's  
21 public information officer. These sheets contain  
22 general information about the inquiry hearings,  
23 such as the dates, times, and locations of all  
24 hearings and information about submitting written

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1 public comments to the Board.

2           For those of you interested in  
3 following this proceeding, we are attempting to  
4 keep our website as up-to-date as possible. In  
5 addition to the pre-filed testimony, all Board  
6 orders, hearing officer orders, transcripts from  
7 the hearings, and written public comments will be  
8 available for viewing and downloading from our  
9 website.

10           As you can see, we do have a court  
11 reporter present who will transcribing everything  
12 that is said today. We have requested an  
13 expedited copy of the transcript from today's  
14 proceeding, and that expedited transcript should  
15 be available within three to five working days.  
16 For the court reporter's sake, I would ask that  
17 all presenters please speak clearly and slowly so

18 that she will be able to transcribe everything  
19 clearly.

20 I also want to note that we are  
21 having the proceedings videotaped today. If any  
22 of the presenters object to being videotaped  
23 during their presentation, please let me know and  
24 we will make sure that the videotape is turned

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1 off during your presentation.

2 I want to note that testifying at a  
3 hearing before the Board is not the only way to  
4 provide information to the Board in this matter.  
5 The Board will be accepting written public  
6 comments, and those written comments must be  
7 filed with the Board's clerk's office. The  
8 address is listed on the public information sheet  
9 that I mentioned earlier. The deadline for  
10 filing written public comments is currently set  
11 at November 6th, 2000.

12 One other thing I want to mention is  
13 that we do also have a notice list for this  
14 proceeding. Those persons on the notice list  
15 will receive copies of all Board opinions and  
16 orders as well as hearing officer orders.

17 Persons on the notice list, if they are filing  
18 their own documents, do not need to file them  
19 with any other person on the notice list. Your  
20 only obligation is to file with the clerk of the  
21 Board and myself as the hearing officer.

22                   If you are not currently on the  
23 notice list, but would like to be added to the  
24 notice list, I ask you to please contact Kim

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1 Schroeder. She is in our Board's Springfield  
2 office. Her telephone number is area code  
3 217-782-2633 or you may e-mail Ms. Schroeder at  
4 schroedk, s-c-h-r-o-e-d-k, at ipcb.state.il.us.

5                   In addition to the hearings this  
6 week, the Board has also scheduled three hearings  
7 during the month of September. They will be held  
8 as follows: September 7th in Naperville;  
9 September 14th in Joliet, and September 21st in  
10 Grayslake. These are the hearings where we  
11 really want to have lots of participation from  
12 the public, from local governments, citizen  
13 groups, et cetera.

14                   Because of the overwhelming public  
15 interest we are expecting and the limited time we

16 have for these hearings, the procedures for the  
17 hearings will need to be very orderly. If any of  
18 you know that you will be attending these  
19 hearings and know that you will want to make  
20 comments on the record, please let me know in  
21 advance. I will be keeping a list of presenters  
22 for those hearings as well. There is no  
23 obligation to file pre-filed testimony for those  
24 hearings, but it will help us to know what to

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1 expect if you contact me in advance. My  
2 telephone number and e-mail address are on the  
3 informational sheet provided at the top of the  
4 room.

5 Our final appearance in this  
6 proceeding will be held in Springfield on October  
7 5th and 6th. These hearings will provide an  
8 opportunity for those outside the Chicago area  
9 who may want to make comment to the Board.  
10 Additionally, we hope to use these final hearings  
11 to wrap up any questions that are still remaining  
12 from the previous hearings.

13 Before we get started, I want to  
14 emphasize that this is an information-gathering

15 process. It is not an adversarial proceeding. I  
16 ask that everyone act appropriately as if you  
17 were in a court of law. Finally, please be aware  
18 that although the Board members may ask a variety  
19 of questions today, you are not to infer anything  
20 from the types of questions asked other than the  
21 Board's desire to develop a complete and concise  
22 record in this matter.

23                   The Board has made no conclusions in  
24 this matter at this time, and it will not begin

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1 its deliberations until all information is  
2 submitted and the record is closed.

3                   The order of presentation today will  
4 be as follows: Indeck Energy will go first,  
5 followed by Commonwealth Edison, Mid-America  
6 Interconnected Network, Midwest Independent power  
7 Suppliers, Ameren, the Illinois Environmental  
8 Regulatory Group, and, finally, Huff & Huff  
9 Environmental Consultants.

10                   At this time, I will invite Chairman  
11 Claire Manning to make any opening remarks that  
12 she would like to make. Chairman Manning.

13                   MS. MANNING: This morning I would just

14 like to welcome everyone, and we look forward to  
15 another productive day of hearings. Thank you.

16 HEARING OFFICER JACKSON: Does anyone have  
17 any questions before we get started? Okay.  
18 Seeing none, Mr. Erjavec, I'll let you begin your  
19 presentation.

20 MR. ERJAVEC: Okay. If we take a moment  
21 for the projector to warm up while, I believe,  
22 the Board wants to come down this way.

23 HEARING OFFICER JACKSON: The Board will  
24 be moving down to the front row. Indeck has

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1 prepared a power point presentation, and they'll  
2 be making that first. So the Board members can  
3 see, they will move down to the front row.

4 MR. ERJAVEC: Good morning, and my name is  
5 Gerald Erjavec, and with me today is a colleague  
6 of mine, Greg Wassilkowsky. We are both managers  
7 of business development for Indeck Energy  
8 Services, and it's my privilege to speak on  
9 behalf of Indeck representing independent power  
10 developers.

11 A little bit about my background,  
12 I've been in the power industry for 22 years.

13 Curiously, I'm a chemist by degree with graduate  
14 studies in environmental engineering. I spent  
15 the first 12 years of my career at Commonwealth  
16 Edison where I worked in their chemistry lab and  
17 performed analyses on air, water, emissions, and  
18 solid waste. I moved to their environmental  
19 affairs department where I was responsible for  
20 all water quality permitting.

21 Under that part of my career, I had  
22 the privilege to address the Board 12 years ago  
23 with regards to water quality standards. When I  
24 came to Indeck, I was initially responsible for

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1 full permitting of facilities, evaluating  
2 impacts. I've run the air models that we're  
3 about to discuss, and I've actually written  
4 environmental impact statements. So under  
5 those -- with that kind of a background, I'm  
6 prepared to discuss the impact of peaker plants  
7 on Illinois and the regulation thereof.

8 Indeck is an Illinois company. We  
9 are located in Buffalo Grove, Illinois. We've  
10 been there for approximately 15 years now. We're  
11 a developer, builder, owner, and operator of

12 independent power plants. We have a 15-year  
13 history of sales to utility customers, and we  
14 right now have 13 stations that deliver 1220  
15 megawatts in operation.

16 I'd like to thank the Board for  
17 holding these hearings. There's a lot of  
18 misinformation out in the public, in fact, much  
19 of which generated the hearings, and we  
20 appreciate the opportunity to set the record  
21 straight. Before we can address the questions,  
22 it behooves us a little bit to talk about what a  
23 peaking plant is. I'm going to go through these  
24 fairly quickly because, as I listened to

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1 Mr. Romaine's presentations yesterday, he covered  
2 a lot of this material very well. So in order  
3 not to have to reiterate everything Chris said,  
4 we'll move fairly quickly.

5 As we discussed, throughout the day,  
6 there's a varying amount of electrical need in  
7 the system. This can be any system; Commonwealth  
8 Edison, the state of Illinois, any system you  
9 want to talk about, any country you want to talk  
10 about. Peculiar to our area is a daytime

11 afternoon peak pretty much, although, again,  
12 that's going to vary by season and by weather.

13                   In order to meet those needs,  
14 different types of units are used. We talked  
15 about baseload capacity. Those are primarily  
16 nuclear stations and the most efficient coal  
17 stations. Economics pretty much drives what runs  
18 at what time. There are stations that will cycle  
19 on and off also known as intermediate capacity.  
20 I believe Waukegan, the former ComEd station, now  
21 Midwest Generation EME has that plant, that would  
22 probably fall in that category, and then there's  
23 the plants that run just a very small fraction at  
24 a time to meet the absolute daily peaks. Those

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1 are the plants we're talking about.

2                   You may recall several years ago  
3 ComEd had a commercial on about Collins Station  
4 where the phone rang and somebody picked it up  
5 and said, I'll be on in a half hour. That was  
6 their peaking plant or one of their peaking  
7 plants at the time. Collins, I believe, probably  
8 tends a little bit more towards intermediate  
9 capacity right now.

10                   Again, the combustion turbine, we  
11 spoke about that yesterday. That really -- the  
12 name gas turbine is kind of a misnomer. The gas  
13 that's being talked about is the air as a working  
14 fluid. It passes through the turbine where it's  
15 compressed. It's heated with natural gas, and in  
16 the case that we're talking about now, these can  
17 also be light oil.

18                   In some countries, they actually use  
19 diesel fuel for these things. That's not common  
20 in the United States, and then it's expanded  
21 through and expanded through a turbine which  
22 turns a generator. We also talked about the need  
23 for some water in these peaking plants, primarily  
24 used at the front end.

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1                   Because these machines pass a  
2 constant volume of air, so many cubic feet per  
3 minute at one time, the more -- as the  
4 temperature gets hotter, the air gets lighter,  
5 and the less density that passes through the  
6 machine, the less efficient it is, and the output  
7 goes down. What we will do in a lot of cases is  
8 pass the air through a stream of water, which

9 will cause the air to be become cooler. It's  
10 kind of like perspiration on your skin, it  
11 evaporates and increases the density and  
12 increases the output of the machine in hot  
13 weather when they're primarily needed.

14                 There are other ways of achieving  
15 this effect. Chillers, for example, mechanical  
16 or electric chillers are one of them. There are  
17 some trade-offs in terms of parasitic load. A  
18 chiller also will have a tendency to dehumidify  
19 the air, which is not a bad thing, but it just  
20 means that some of the energy that's being used  
21 is being used to dehumidify and not to chill it.  
22 So there are some trade-offs on these.

23                 Water consumption can vary by  
24 humidity and temperature. For example, on a very

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1 humid day, you'll evaluate very little water. So  
2 very little water will be used. On a hot, dry  
3 day would probably be your maximum consumption.  
4 Typical for, say, a 300 megawatt unit would be  
5 about an average of 40 gallons per minute. It  
6 can range from about zero to 80, depending upon  
7 the temperature and the humidity.

8                   This is a picture of a combustion  
9 turbine, and I'm a little disappointed. The  
10 bottom one from this distance doesn't look as  
11 good as you'd like. Major components on the  
12 turbine, you've got your air inlet at the top  
13 here. Your filters that we talked about are in  
14 there. Also, the evaporative coolers would be in  
15 that section.

16                   The generator for the combustion  
17 turbine actually sits right here underneath it.  
18 That's at this end of the turbine. The turbine  
19 itself is not all that big a part of the unit.  
20 The turbine occupies approximately this box right  
21 here. Everything else behind it is stack  
22 silencing, and then there's your stack here. At  
23 the bottom of the picture, you see a cutaway of  
24 an actual combustion turbine. This is the bottom

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1 of the air inlet right here. The air compressor  
2 section is here. The combustors are right in  
3 here, and then your turbine section begins here.

4                   Most of the time I've seen these  
5 things they were in packaged units which had all  
6 of this together. So they were deceptive when we

7 just put our Rockford plant together. This is  
8 probably 50 to 60 feet long in here. It's not  
9 all that big. It's amazing when you look at it.  
10 A little bit about the history of gas turbines.  
11 Gas turbines have been around for a long time.  
12 They've been around for over 100 years. It's  
13 often been said that these are jet engines.

14 Well, actually, a jet engine was  
15 adapted from a gas turbine. It's not the other  
16 way around. We're not just strapping jet engines  
17 on the ground and letting them fly. These  
18 machines would not fly. They're way too heavy.  
19 The components and the sound muffling and  
20 everything else that goes into them would make  
21 them entirely different from jet engines.

22 The reason jet engines are brought up  
23 is because it's the most similar technology, and  
24 if you're trying to explain it to somebody,

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1 that's what we usually use. They're similar to  
2 jet engines, but they're not -- they're not just  
3 taken off of aircraft. You have -- some  
4 improvements from aircraft engines have been made  
5 and used in what they call aero-derivatives,

6 which is the one type that Mr. Romaine referred  
7 to.

8           The other type is an industrial frame  
9 turbine, which is not quite the same thing. It's  
10 more of a heavy-duty machine, slightly different  
11 construction, a difference in some philosophies.  
12 You can see that jet airplanes were actually --  
13 turbines were actually adapted to jet airplanes  
14 about 55 years ago or so.

15           The heavy-duty turbines began to be  
16 produced, again, about 50 years ago. In the  
17 '60s, gas turbines were installed to meet  
18 peaking loading. In fact, there are  
19 approximately 100 utility gas turbines in  
20 Illinois as of 1999. While the -- this  
21 proceeding is directed at peaking plants. I  
22 think it behooves us to talk a little bit about  
23 combined cycle because I know that the subject is  
24 going to come up.

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1           Being in the industry, we have heard  
2 all the things that are being said about peaker  
3 plants and we know will be said again. There's a  
4 great fear that they'll be converted to combined

5 cycle and that suddenly they will use up all your  
6 resources.

7                   You can see over in the box on the  
8 left-hand side here, this is the peaker plant  
9 that I showed you before. They have an  
10 evaporative cooler. The air comes in, comes  
11 out. What you do in a combined cycle plant is  
12 you add a heat recovery boiler. The hot gas  
13 enters about a thousand degrees up. It passes  
14 through a series of coils, which are filled with  
15 water, which will generate the steam. The steam  
16 is then taken and used to turn a steam turbine.  
17 Sometimes, in the appropriate location, we do  
18 what's called cogeneration. We produce steam for  
19 industry also.

20                   There are a lot of economics and  
21 locational issues that drive the decision to do  
22 that. By the time it gets to the stack, it's  
23 down to about 250 to 200 degrees out. So you've  
24 removed all that heat from there. The advantage

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1 to these plants is that they're much more  
2 efficient. As Chris noted, they can be up to 50  
3 percent more efficient than a peaking unit. The

4 disadvantage is that they take a much longer time  
5 to bring on-line. Your capital costs are  
6 higher. They're not really suited to peaking  
7 applications. So if you talk about -- even if  
8 you talked about converting them, there would  
9 still have to be peaker plants somewhere.

10                   One of the things that's a concern  
11 about this type of plant here is the water use,  
12 and I would like to bring that up. The water  
13 use, there's two places. Number one, there's  
14 water in the steam system going around this way.  
15 You have to -- you get some trace contamination  
16 going in there. So you have to occasionally blow  
17 it down. The steam cycle on this plant, this is  
18 based on putting a heat recovery unit on the back  
19 of a 300 megawatt plant, would probably be about  
20 25 gallons per minute, which is not a lot.

21                   Now, when you move down to the last  
22 section here, you have to cool the steam in the  
23 steam turbine. Typically, that's done with a  
24 cooling power or some other kind of system. It

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1 can be water cooled. If you're converting a  
2 combined cycle plant -- a peaker plant to a

3 combined cycle plant, assuming that water is your  
4 only medium in here, you can use about 2500 GPM,  
5 which can trend toward, depending upon where you  
6 are, significant numbers.

7                 Now, the good news is that there are  
8 other ways to attack this problem. They've made  
9 significant advances in dry-cooling systems,  
10 which would not require this water at all. There  
11 are some hybrid systems that cut down on the  
12 amount of water use. I'll address some of the  
13 impacts of that a little bit later, but there are  
14 other ways to solve this problem than with  
15 evaporating water at this end of the system. I'd  
16 like to also talk about the impacts of peaker  
17 plants as a preface to addressing the Board's  
18 questions.

19                 Combustion turbines fueled with  
20 natural gas have about the least environmental  
21 impact per kilowatt hour of just about any  
22 technology available today, particularly for  
23 peaking uses, and, again, you have to  
24 differentiate peaking from base uses. From an

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1 air pollution standpoint, the impact that's

2 really to be concerned or considered is the  
3 impact that we as people have to breathe, and  
4 both Mr. Romaine and Rob Kaleel described the  
5 ways that this is measured by using atmospheric  
6 dispersion models.

7                   What happens is the exhaust gas  
8 leaves the stack, mixes with the air around it.  
9 It then encounters a receptor, and we're most  
10 concerned, of course, with the human population.  
11 What is used is a five-year history of  
12 meteorological data and just about every  
13 meteorological condition imaginable to see what  
14 is the worst conceivable thing that could happen,  
15 and we're required to be conservative. We're  
16 required to look for the worst possible cases,  
17 whether it's going to happen or not, and that  
18 makes a lot of sense because you want to know  
19 what your worst possible scenario is going to be,  
20 and if that is not of concern, then any other  
21 impact should also not be of concern.

22                   You predict the air quality impacts,  
23 and then you compare them to USEPA amount  
24 standards. The USEPA standards, as were

1 mentioned, are set at levels to provide an  
2 adequate margin of safety for the population  
3 looking at sensitive populations, such as the  
4 very young, the elderly, and those with  
5 respiratory difficulties.

6           What I'm presenting up here is  
7 modeling that was done for a plant.  
8 Specifically, this one is a 300 megawatt plant  
9 that's been proposed for Libertyville in Lake  
10 County. After atmospheric modeling, look at one  
11 of the pollutants NOx, the ambient concentration,  
12 the highest over a five-year period, ambient  
13 concentration that's expected to be seen, which  
14 is measured in units of micrograms per cubic  
15 meter is 0.028 micrograms per cubic meter.

16           Now, that needs to be compared  
17 against something. Comparison is against the  
18 ambient air quality standard, which is 100  
19 micrograms per cubic meter. The numbers are in  
20 the decimal places here. You're talking 2.8, not  
21 even, .028 percent of the standard. It's  
22 insignificant. Fifty-nine micrograms per cubic  
23 meter is the ambient background now. You're  
24 talking something on the order of one-two

1 thousandth of the ambient background, again, an  
2 insignificant impact for a peaking facility.

3           Similarly, carbon monoxide standards,  
4 we also did some start-up modeling. They are  
5 measured for different time periods because it's  
6 been shown that different air contaminants affect  
7 people over different periods of time. For  
8 example, NOx is a chronic-type thing; whereby  
9 long-term exposure has been the one that's  
10 demonstrated to be potential problems. That's  
11 why it's an annual standard for NOx. Carbon  
12 monoxide, much shorter period of type. You've  
13 got a one hour and an eight. Again, your  
14 standards, 40,000 for one hour versus 23 and  
15 eight for a 300 megawatt plant; 10,000 versus  
16 three and one, insignificant numbers or at least  
17 let's say well, well below any level of concern.

18           Twenty-four hour standards are in  
19 place for sulfur dioxide, and PM-10 is  
20 particulate matter, ten microgram particulate  
21 matter. .01 micrograms per cubic meter, that's  
22 to be expected. Natural gas is very clean fuel  
23 with respect to the sulfur, and the source of  
24 sulfur dioxide is sulfur in the fuel. So for

1 natural gas, that's to be expected.

2                   Particulates, there really isn't much  
3 made in the process in the way of particulates.

4 In fact, the air filters tend to clean out  
5 particulates on the machine to a great extent.  
6 You don't want particulates going through your  
7 machine. So, again, very low impacts.

8                   Short-term SO2 numbers, again, as  
9 would be expected from natural gas fuel, very,  
10 very minimal impacts. Now, we'd like to put this  
11 into some kind of a context that may be more  
12 familiar. You could say, well, what is .028  
13 micrograms per cubic meter? What is it? What do  
14 I know that's like it? How does it feel? We  
15 prepared what we hope are a couple of meaningful  
16 comparisons.

17                   One of the things that we're all  
18 familiar with or most of us are familiar with are  
19 gas stoves. We cook with gas stoves. To my  
20 knowledge, not too many people have ever  
21 experienced an ill effect, you know, when they're  
22 cooking from your gas stove. Typical  
23 concentrations from a gas stove, I believe, range  
24 from something on the order of 14 micrograms per

1 cubic meter to about 90. That's the air  
2 concentrations that are generated in your home  
3 when you're cooking. Again, compare that to the  
4 ambient concentration that would be experienced  
5 or would, on the worst case level, be generated  
6 by the power plants; again, far below anything  
7 that we experienced from that.

8           Another comparison that we've tried  
9 to make is to the impact that you would receive  
10 from a home or a school. Now, let me be very  
11 clear about this, we're not trying to imply that  
12 a home or a school emits on a pounds-per-year  
13 basis anywhere near what a peaking plant does.  
14 That's just not true.

15           However, what we need to be concerned  
16 about is what people experience. If you were in  
17 your backyard, what would you breathe? If you  
18 were walking down the street, what would you  
19 breathe? These are typical numbers. Again, the  
20 power plant number we've seen, 0.028 micrograms  
21 per cubic meter, in the wintertime, the ambient  
22 concentration around the house outside in your  
23 yard is about .01. Okay. So if you're standing  
24 between about three houses, you'd figure that

1 might be about what you'd experience. A school  
2 actually produces probably in the schoolyard  
3 about ten times that concentration.

4                   We're not trying to point out schools  
5 or homes as bad things. We all know they're not,  
6 but we also know that there doesn't seem to be  
7 any adverse impact to the people that are there  
8 from what they're experiencing every day, and put  
9 that in perspective with the peaking plant.

10                   Water use, as I noted before, when  
11 operating a typical 300 megawatt peaker plant  
12 with an evaporative cooler uses a maximum of 80  
13 gallons per day, an average of about 40.  
14 Technology, the evaporative cooler generally is  
15 only used above 60 degrees. That's when the  
16 benefits start to be seen in the efficiency  
17 pickups. As I noted, it's a function of  
18 temperature and humidity. So a hot, dry day, it  
19 will use more. A hot humid day, you'll actually  
20 use less because you're just not able to  
21 evaporate anymore into the machine. So your  
22 increase in efficiency is not as good as you'd  
23 like to see.

24                   What is 80 gallons per minute? Well,

1 basically it's the equivalent of 11 homes  
2 watering their lawns at the same time. If you  
3 walk down the street and you saw 11 homes  
4 watering their lawns, you probably wouldn't think  
5 anything of it. On an annual basis,  
6 approximately the consumption of about 30 homes,  
7 30 average homes. Other water impacts that need  
8 to be considered are wastewater and stormwater.  
9 Stormwater is captured on site.

10           It's sent storm sewers after the  
11 retention just as you would do with any other  
12 development. Wastewater is minimal. If you have  
13 a softener in there to treat the water that goes  
14 into the evaporative coolers, they have to be  
15 backwashed occasionally. They're sent to the  
16 local treatment plants. Facilities, such as I've  
17 described, that generate, I believe, something on  
18 the order of \$10,000 gallons of wastewater a day,  
19 which is, again, not a big load.

20           Let's talk about sound a little bit.  
21 The Board has established and the EPA has  
22 implemented regulations that govern the sound  
23 that can be emitted by any industry actually.  
24 There are standards that go from industrial to

1 commercial, industrial to residential, and  
2 commercial to residential.

3           What we're looking at here is  
4 basically industrial to residential sound  
5 standards. The actual standard is the table in  
6 the center here by octave band. For example,  
7 during the day from industrial to residential  
8 land at the receptor, which would be at the home  
9 that's receiving the sound, in the 31.5 hertz  
10 octave band, 75 decibels, 74, 69, et cetera,  
11 across the octave bands.

12           Now, on occasion, in order to  
13 simplify things, we'll refer to the equivalent as  
14 being 61 dba. It's a weighted equivalent.  
15 However, again, let's be careful to state here  
16 the actual regulation is across every octave  
17 band. You have to meet the octave bands. Where  
18 you refer to dba in this case it's just to  
19 simplify things. We're well aware that this has  
20 to be translated back into the octave bands in  
21 order for your compliance testing.

22           Because you cannot control when a  
23 plant or you don't know when a plant is going to

24 be called upon to operate, number one, and,

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1 number two, the sound attenuation on the plant  
2 does not change. You know, you can't increase it  
3 at night. You can't increase the amount of  
4 treatment or silencing you put in at night.  
5 You'll design your plant to meet the nighttime  
6 standard at all times. Okay.

7           With this standard in place, and I  
8 believe it was also testified to yesterday,  
9 Illinois EPA has never received a noise complaint  
10 for any of the peaker generating stations in  
11 Illinois. As we noted, there are at least 100  
12 out there right now. There's probably more.  
13 Since 1999, there have been a few more put in  
14 place.

15           Board members from McHenry County  
16 were taken to a tour of a peaker plant operated  
17 by the local utility in Springfield, and, you  
18 know, there's a quote, they didn't hear  
19 anything. We've also talked to homeowners living  
20 near peaker plants that just do not hear them.  
21 Mrs. Carver here that I discussed -- I had a few  
22 conversations with the lady. She operates a

23 wildlife preserve between the plant that's down  
24 there and her home, and the deer come all the

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1 time and there's not been any impact, you know,  
2 from a noise issue in terms of deterring them  
3 from coming either.

4                   With respect to the design of these  
5 plants, Mr. Zak's testimony notwithstanding, the  
6 noise criteria are being met by these plants.  
7 Some of them will apply buffers. Some of them  
8 will apply additional noise silencing. If you  
9 remember the slide I showed you with respect to  
10 the cutaway of the peaker plant, there's an  
11 amount of noise silencing that can be built in.  
12 These plants can and do meet the noise criteria.

13                   I'd like to make one other comment.  
14 I didn't have a slide for this one, but with  
15 respect to siting, because the subject has come  
16 up, and I'm sure it will, and just think about  
17 this for a minute, like all businesses, and this  
18 is a business or an industry, peaker plants need  
19 access to raw materials and need a way to deliver  
20 their finished goods. This makes it no different  
21 from a stationary store or a food store or a

22 McDonald's or what have you.

23                   In this case, we're talking about gas  
24 and electricity, and I don't think I'm giving

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1 away any industry secrets when people look out  
2 and they say, well, gee, a gas line has come very  
3 close to an electric line. That's where a lot of  
4 peaking plants are being sited. There's been  
5 suggestions that these plants be sited miles away  
6 from the gas and electric and that we run lines  
7 to them. Yes, it's technically feasible. I  
8 think the amount of disruption to be created by  
9 that is a lot more than by siting them nearby.  
10 We've just discussed the impacts, and they're  
11 minimal. It doesn't always make sense. Yes, it  
12 can be done.

13                   It brings to mind -- in terms of some  
14 impacts, actually the impacts can be greater.  
15 While we were going through one of our recent  
16 proceedings, it was announced that a rail station  
17 was being built. It was built adjacent to a  
18 parking lot and a rail line. Now, are there  
19 impacts from that rail station? Probably.  
20 There's traffic. There's noise. There's cars.

21 But at the same time, you've got the  
22 infrastructure there, and we would agree with the  
23 developer that that makes sense.

24 Now, if I was to turn around and

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1 suggest that he put the rail station three miles  
2 away and run a rail spurt, he'd probably think I  
3 was nuts, and I think that the same thing can be  
4 said in terms of siting peaker plants. Their  
5 impact is minimal, and siting them where the raw  
6 materials are delivered and the offtake takes  
7 place makes a lot of sense.

8 With that -- with that foundation,  
9 I'd like to address the questions that were put  
10 before the Board. Question number one, do  
11 peaking plants need more regulation? First of  
12 all, I believe it's been said already, but  
13 deregulation is a large, large misnomer here, and  
14 I believe that -- I have read some of the  
15 pre-filed testimony, and I believe plea ComEd is  
16 going to address that also. Restructuring is  
17 actually what happened in Illinois, and it's a  
18 more accurate term of what's happened.  
19 Deregulation refers to utility rates.

20                   At one point in time, it made sense  
21 for one utility to serve an area. They were  
22 granted a quasi monopoly status, if that's the  
23 proper term, and someone will correct me, I'm  
24 sure, if they want to look at it a little

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1 differently. However, in exchange for that,  
2 because they were becoming keepers of the public  
3 trust, their rates were regulated. You might say  
4 that their rates of return were limited. We  
5 being on the other side of the coin, knowing that  
6 we have no guaranteed rate of return, we could  
7 say they've got a floor on there. So it's a  
8 matter of perspective, but deregulation refers to  
9 the utility rates and sometimes the ability to  
10 spend the money that they're collecting from the  
11 rate pairs.

12                   Peaking plants are already very  
13 regulated. They're regulated by codes,  
14 standards, permit requirements. This is a list,  
15 just a partial list, of the standards that must  
16 be met by peaking plants. Now, you've got your  
17 different industry standards between concrete,  
18 steel, petroleum, the engineering standards.

19                   It's all the same -- I don't know if  
20 it's prominent or not, but Illinois EPA has  
21 jurisdiction for air permits, noise control. If  
22 there's a water discharge associated with the  
23 plant, the surface waters of the state, there's a  
24 permit to be put in there.

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1                   ComEd has interconnection  
2 requirements. You've got electric codes,  
3 building codes, fire codes, Army Corps of  
4 Engineers' approvals, and there are local  
5 approvals. Right now under the system that we're  
6 operating under, you've got zoning, stormwater.  
7 There's local wastewater approval, water supply  
8 approval, and ultimately the building permit.  
9 All of that must be supplied by the locality.

10                   So for someone to say that these  
11 plants are not regulated is really, really a  
12 misstatement. In our opinion on this basis,  
13 additional regulations would seem unjustified and  
14 they'd also seem counterproductive.

15                   Question number two, do peaking  
16 plants pose a unique or greater threat than other  
17 state-regulated facilities? I'm going to show

18 you some analyses. First, we've discussed that  
19 peaker plants have minimal impacts compared to  
20 standards. I want to compare that to also some  
21 other existing facilities. What I did here, this  
22 refers to some local facilities, and this was,  
23 again, prepared for the plant in Lake County.  
24 You could see that clearly the -- in cases of

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1 NOx -- in cases of NOx, the largest emitter is  
2 the coal-fired power plant. You've also got  
3 Abbott Labs. These are some temporary diesel  
4 peakers that were installed. They're not there  
5 this year. They may be back, maybe they won't.  
6           You've got Indeck right here. You've  
7 got a coffee roaster. You've got a hospital. In  
8 the grand spectrum of things, it's not out of  
9 line with the range of impacts of other  
10 industries. Looking on a statewide basis, I did  
11 an analysis under SIC codes, that's standard  
12 industrial classification codes, which are used,  
13 among other things, by EPA to set emission  
14 standards, and took a look at some industries in  
15 the state. This is by no means inclusive of all  
16 industries.

17                   I took the list of SIC codes, I  
18 picked some out, and I just wanted to see where  
19 peaker plants would line up with respect to other  
20 industries. You could  
21 see down the side here we do have some  
22 steelworks, refineries, electric, and other  
23 services. That's this guy right here. Wait a  
24 minute. No, it's not. I apologize. That's this

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1   guy right here for steel. Industrial machinery  
2   manufacturers, brick and tile manufacturers,  
3   heating and ventilation manufacturers, airports.

4                   Caution on this one. Airports refers  
5   to the physical plant at the airports. This is  
6   not the airplanes. These are stationary sources  
7   we're talking about here. So there are some  
8   impacts here also. This blue bar here, this is  
9   cold rolled steel. For whatever reason, I was  
10  not able to make it appear there. I tried for a  
11  couple hours, and Bill Gates wasn't returning my  
12  phone calls. So I had to leave it out on that  
13  one.

14                  The point here, and I'm going to go  
15  through several these, is not to show that one

16 industry is bad or good or is, you know, bad  
17 compared to another, but to show you that the  
18 peaker plants, this box here, is the average  
19 permitted emissions of all plants that either had  
20 received a draft or final permit as of a couple  
21 of weeks ago. You could see that in the grand  
22 spectrum of things it's probably about in the  
23 middle of all of these other industries.

24 NOx emissions by far, electric

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1 services, and this includes utility plants,  
2 private plants. There were a number of different  
3 plants, 200 and some odd, and I've got the number  
4 on a later slide, that contributed to these.  
5 This is the average permitted emission in the  
6 permit. I used the permit numbers. So those  
7 will change over years, again, peaker plants down  
8 near this end.

9 Particulate emissions, way down at  
10 the low end of things. SO2 emissions, natural  
11 gas-fired plants, as is expected, way down at the  
12 low end of things. VOC emissions, similar  
13 picture. This is the total permitted NOx  
14 emissions. This is when you've summed up all the

15 plants, okay, in tons per year.

16                   Just to give us a feel of where we  
17 are, and this is in hundred -- well, you could  
18 see, hundreds of thousands of tons. You have  
19 several industries that are higher. You have  
20 several industries that are lower, right in  
21 there. The number above each bar is the number  
22 of permits that are being compared for each  
23 individual here.

24                   For example, can you see that there's

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1 229 permitted electric services. That's by that  
2 SIC code. The number of peaking plants on here  
3 is 22. Again, this was an older list. As was  
4 noted yesterday, I believe the number is now up  
5 to about 40 -- 40 or 49.

6                   I can't remember exactly what I  
7 heard, but even if you doubled this bar, it still  
8 pales in comparison to everything else that's out  
9 there or, in some cases, it falls right in the  
10 range of everything that's out there.

11                   Looking at the impacts of these  
12 plants, again, we've looked at -- and this is an  
13 SO2 impact because it was the only information I

14 had available. These are the numbers that were  
15 modeled for the plant in Lake County in the  
16 blue. What you've got here in the green are the  
17 impacts at the same point, which is approximately  
18 45 miles away, of a steel plant that's located  
19 somewhere around the Illinois/Indiana border. We  
20 happen to have numbers for that plant. Again,  
21 I'm not saying that a steel plant is a bad  
22 thing.

23                   What I'm trying to do is put this in  
24 perspective. There are other industries out

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1 there that have significantly larger impacts than  
2 a peaker plant would have in its own backyard,  
3 and this is from 45 miles away. As you get  
4 closer to that plant, I'm sure the impacts go up.

5                   Water consumption, a million gallons  
6 per year. Compare your 300 megawatt peaking  
7 plant to a 50-home subdivision, a typical high  
8 school, or a retirement home, a 200-bed medical  
9 center, or a 400-room hotel, way down at the low  
10 end, I think my laser pointer is dying here, of  
11 water consumption. Just to put things in  
12 perspective, again, this is not to cast

13 dispersions on any of these other enterprises,  
14 because I don't think that's our purpose here,  
15 and we wouldn't want to do that. That's  
16 interesting.

17                   Going back to question number two,  
18 which I thought I had in here another time,  
19 should -- do peaker plants pose a unique or  
20 greater threat than other state-regulated  
21 facilities? If you look at the emissions that  
22 are out there, if you look at the impacts that  
23 are out there, I don't see how you can say that  
24 they propose a unique or greater threat than any

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1 other facility.

2                   They are well within the range and,  
3 indeed, toward the low end of anything that's out  
4 there right now. I guess the conclusion I would  
5 come to on that, if peaker plants are to be  
6 regulated more strictly as we referred to in  
7 question one, the comparative analysis here shows  
8 that other facilities would definitely require  
9 stricter regulation or should fall into the same  
10 thing. I guess, the long and short of it, in our  
11 opinion, is if you're going to regulate peakers

12 more stringently, then you should probably  
13 revisit every industry in Illinois because the  
14 impacts are well within the range and at the low  
15 end of the range, and so if you can justify  
16 regulating peakers more strictly, you probably  
17 want to reopen every regulation that you have.

18                   Question three, should new or  
19 expanding peaking plants be subject to siting  
20 requirements beyond local zoning? Well, we've  
21 already taken a look through peaking plant  
22 impacts. For many measure, the impacts are  
23 minimal. If you review a lot of local zoning  
24 codes, most zoning codes already allow for

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1 somewhere in the code for uses that have greater  
2 impacts, whether it be noise, air pollution,  
3 water use, what have you. Really, right now,  
4 they are handling that end of the things.

5                   Finally, any process, in our opinion,  
6 new or existing, that is implemented should  
7 restrict decisions to facts on record. That,  
8 unfortunately, doesn't seem to be the case in a  
9 lot of zoning. We've been advised many times  
10 that the decision could be whatever they want it

11 to be. So we'll leave that go there.

12                   Question four, should any new rules  
13 apply to existing facilities or only new or  
14 expanding Peaking plants? One of the design  
15 bases for power plants and, indeed, anything that  
16 you're going to design, whether it's, you know, a  
17 building you're designing to conform to local  
18 building codes or what have you, is the existing  
19 regulations.

20                   Trying to design to hit a moving or  
21 potentially moving target could bring design work  
22 to a halt. It could run into a lot of  
23 unjustified expenses. In this or any other  
24 industry, again, a period of regulatory certainty

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1 is necessary to allow us to be able to move  
2 forward. We're not asking for any special  
3 treatment, just that any change in regulatory  
4 philosophy should apply to all industry, not just  
5 to peaker plants. Again, we don't think that  
6 they should be applied to the new or to expanding  
7 or to, excuse me, existing facilities. Quite  
8 frankly, we don't think any changes are  
9 justified.

10                   And finally, question five, how do  
11 other states regulate peaking facilities? The  
12 process will vary by state. Several other states  
13 have a process similar to Illinois. It's also  
14 known as a segmented process. You'll go to the  
15 air bureau for your air permit, the water bureau  
16 for your water permit. If there's a solid waste  
17 issue, which there's typically not, you'll get a  
18 solid waste permit. You will go to locals for  
19 zoning.

20                   That approach has been successful in  
21 many states. Other states have a coordinated  
22 approach. All issues are directed through a  
23 single siting agency. It should be noted that in  
24 most of those states the siting Board then will

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1    overrule any local zoning too. It tends to make  
2    it a one-handed process instead of a process that  
3    plays off between two different entities, and it  
4    works more efficiently for them.

5                   Just one other comment with respect  
6    to impacts of plants and I just want it noted  
7    that on the water issue, the Governor's Task  
8    Force will be convening in the near term future,

9 and I think with respect to water impacts, we  
10 probably should wait for their report to come  
11 out, but really this is -- we like to thank the  
12 Board for the ability to present our information  
13 here. We think we've addressed the questions  
14 that have been asked by the Governor, and we  
15 think that we've given the Board some pretty good  
16 information to take back, and the, in our belief,  
17 should be that the process is sufficient as it is  
18 and that any changes to the process really should  
19 be examined in light of all industry in the state  
20 because it's not an isolated industry. Thank  
21 you.

22 HEARING OFFICER JACKSON: Thank you, Mr. Erjavec.

23 MR. ERJAVEC: You're welcome.

24 HEARING OFFICER JACKSON: We'll take some

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1 questions from the Board members.

2 MS. MANNING: Could you please describe  
3 the negotiations and input that the village of  
4 Libertyville had and the project proposal you  
5 have in that village?

6 MR. ERJAVEC: I would --

7 MS. MANNING: Just kind of summarize --

8           MR. ERJAVEC: Okay. If you don't mind,  
9 I'll refer that to Greg, because he was -- is a  
10 project manager for that project. Okay?

11           MS. MANNING: In terms of just the local  
12 input that was given to you in this project, and  
13 if you could describe it, from your perspective,  
14 what kinds of negotiations took place with the  
15 village of Libertyville?

16           MR. WASSILKOWSKY: Really, there's no  
17 negotiations. What we do is there's usually an  
18 early-on meeting with the zoning staff to  
19 understand and clarify filing a petition to the  
20 zoning regulations. Sometimes in reading these  
21 regulations, you need clarification, and we asked  
22 for guidance into how to direct our petition.

23                        So it's really an education on our  
24 part because the zoning criteria does vary from

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1 municipality to municipality, state to state, and  
2 we need these clarifications regarding  
3 definitions. So that's what we did with the  
4 village of Libertyville. There's really no  
5 negotiations. The law is the law.

6           MS. MANNING: Okay. That's all I have

7 right now. I have more questions, but I'll just  
8 pass it along right now.

9 MS. KEZELIS: Your material indicates that  
10 Indeck has 13 stations which currently operate.

11 How many of those are gas-burning  
12 peaker plants?

13 MR. ERJAVEC: Oh, boy. Nine or ten. We  
14 had acquired, up in the state of Maine, a couple  
15 of wood-burning plants. I believe we've got one  
16 in New Hampshire and the hydro plant in Maine.  
17 So that would take four. All the rest are  
18 natural gas-fired, combustion turbines. I  
19 believe most may have an oil backup. We're not  
20 proposing that in the state of Illinois, but they  
21 are, for the most part, gas combustion turbines.

22 MS. KEZELIS: And how many are you  
23 currently proposing or in the process of with the  
24 IEPA Illinois?

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1 MR. ERJAVEC: I want to say about four  
2 just off the top of my head. There may be five  
3 that have been -- for example, we have filed  
4 permit applications for four, which, I would  
5 assume, would be the answer to your question.

6 MS. KEZELIS: Yes. That is my question.

7 The figures that you addressed with  
8 us in your power point presentation concerning  
9 the air quality impact charts in micrograms per  
10 cubic meter, were those based on modeling?

11 MR. ERJAVEC: Yes.

12 MS. KEZELIS: So although you have peaker  
13 plants that you operate, those figures were not  
14 based on measurements of actual operations?

15 MR. ERJAVEC: No, they're not, and there's  
16 a couple of reasons for that.

17 MS. KEZELIS: I'd like to get to that.

18 MR. ERJAVEC: Okay. There's a few reasons  
19 for that. First of all, if you are to -- what  
20 happens when you do the modeling, and I almost  
21 wish I had the gentleman sitting here because he  
22 could probably speak to it better than I can, but  
23 I'll do the best I can on this.

24 You establish, on a USGS map, which

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1 takes into account topography and hills and  
2 things like that, a receptor grid, and you go out  
3 100 meters, 200, 300 meters in every direction to  
4 try to figure out where the greatest impact would

5 be predicted. Okay.

6                   The model has been verified, and, you  
7 know, I haven't developed the models. I've taken  
8 some classes on the models and things like that.  
9 It's my understanding when you verify these  
10 models, because you take five years of  
11 meteorological data and you model it every hour,  
12 hour after hour after hour for five years, and  
13 you try to find the single highest point, the  
14 single highest number in that five years, okay,  
15 and based on that particular data set, which, in  
16 this case, will be five years of data from O'Hare  
17 airport, there's a little point on your grid.  
18 It's so many hundred meters this way and so many  
19 100 meters that way, that has that .028 that we  
20 showed.

21                   Any variance in that weather, and  
22 weather changes all the time, might relocate  
23 where that point is. Okay. So it's my  
24 understanding, from people who have verified the

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1 models, that the models are pretty good at  
2 predicting what the worst day's impact would be.  
3 They're not so good at telling you where it's

4 going to be, whether it's going to be -- you  
5 know, your model may say here, and it may turn  
6 out to be over here, and I'm pointing to  
7 different places. It may be southeast as opposed  
8 to northwest.

9           So finding that point, number one,  
10 would be difficult. Number two, the levels that  
11 we're talking about are not measurable, and  
12 that's part of the thing. Were we to try to go  
13 out and verify compliance, you wouldn't see the  
14 difference in the background.

15           We're talking a background of about  
16 59 micrograms per cubic meter. We're talking  
17 about a difference under the worst case, a  
18 temperature inversion where everything is forced  
19 to the ground and high winds and everything else,  
20 of .028 micrograms per cubic meter, about one-two  
21 thousandths. That's well within the range of  
22 uncertainty of the test. You wouldn't be able to  
23 measure it.

24           MR. WASSILKOWSKY: What I would like to do

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1 is clarify that a little bit. What Gerry is  
2 talking about is when the EPA asked for a model

3 and we prepare models to see the ground level  
4 impact of the air you breathe, these numbers were  
5 very small in our modeling, which is expected.

6           Now, by Indeck, by our consultants,  
7 and consultants representing every other  
8 developer here in the power generating business,  
9 including ComEd, these numbers are not dreamed  
10 up. They're very consistent, and we expected  
11 them to be this low. Now, from your standpoint  
12 you're saying, well, how can -- you can't measure  
13 it this low. That's correct. It's  
14 nonmeasurable. You'd have to take into  
15 consideration the wind, topography, a home's  
16 furnace, a high school furnace, all that kind of  
17 stuff. We're that low. So that doesn't make  
18 sense to measure it out in a block away or two  
19 blocks away.

20           You can measure and get guarantees,  
21 which we have, and others have gotten guarantees  
22 as to the rates from these machines, and you put  
23 monitors in stacks to monitor the flow of  
24 emissions from the stacks. So if you know what's

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1 coming out, you can easily then verify what the

2 impact is in the local neighborhoods. So once  
3 you know that data point, you got the  
4 manufacturer to guarantee what's coming out of  
5 the stack. That given, the rest of it's just  
6 going to, you know, flow out in terms of your  
7 topography and wind and so forth.

8                   So yes, you need the model because  
9 every area's weather pattern will vary. Every  
10 area's topography will vary day to day. That's  
11 why you have five years' worth of data, the  
12 machines burn very consistent and reliable fuel,  
13 unlike coal or other solid fuels, where we have  
14 to worry about the fuel consistency minute to  
15 minute, hour to hour.

16                   This fuel is incredibly reliable and  
17 consistent in its heat characteristics, and,  
18 therefore, we can easily model this and see the  
19 impact to the residences nearby.

20                   So, yes, it can be modeled reliably,  
21 and the data coming from the machine is very  
22 reliable and consistent and can be monitored in  
23 the stack, but to give you an idea, it's so  
24 reliable that you can make a test on one given

1 day, come back a year later, and test it again  
2 and be that consistent. It doesn't wander much  
3 once the machine is tuned in.

4           You could also have the monitor  
5 continuously, which is called a CEM, a continuous  
6 emissions monitor, and you'll find if you're to  
7 watch the monitor that this would be basically a  
8 straight line. It's that consistent.

9           MS. KEZELIS: Thank you. That was very  
10 helpful.

11           Can you tell me the name of the model  
12 that you used?

13           MR. ERJAVEC: ISTSD, which was described  
14 by Dr. Kaleel. That's an industry standard  
15 basically.

16           MS. KEZELIS: It didn't reflect that in  
17 your material.

18           MR. ERJAVEC: I apologize for that. Just  
19 to be -- if we were to submit any other model,  
20 Illinois EPA would have sent it back to us.  
21 That's the bottom line. That's what is expected,  
22 and sometimes we forget and assume that people  
23 know that.

24           MS. KEZELIS: The active facility,

1 assuming one is in operation or is completed,  
2 construction is completed, all the necessary  
3 permits have been completed, is this physically  
4 manned by a person 24 hours a day, or is it  
5 simply left in place until it is needed to be  
6 turned on? Can you explain the operation,  
7 characteristics?

8 MR. ERJAVEC: The plants are designed such  
9 that they can be operated remotely. It is not  
10 our philosophy to do that. We man the plants,  
11 and we also cooperate with the local villages in  
12 terms of their requirements for emergencies and  
13 things like that.

14 It became quite clear to us, you  
15 know, for example, in some discussions with  
16 places we've talked to to say, yes, we want the  
17 plant to be manned, and plants will generally be  
18 manned, but, you know, there are utility ones  
19 right now that have operated reliably for years  
20 by remote control. There may be somebody within  
21 several thousand feet, but he's not sitting right  
22 on top of the thing.

23 MS. KEZELIS: Yesterday we had testimony  
24 that it could be turned on through the internet

1 provided there was a

2 password --

3 MR. ERJAVEC: With all the right things in  
4 place, it can be done. There are a lot of things  
5 that are technically feasible. Whether they're  
6 practically done, we don't do that, but I won't  
7 speak for all of my colleagues.

8 MR. WASSILKOWSKY: I think historically  
9 you'll find that smaller machines are done  
10 remotely. The larger machines, these types of  
11 investments, we commonly have one or two people  
12 on staff, maybe more. What they would do is they  
13 would have the staff up more during periods when  
14 you expect generation to be needed, summertime  
15 periods obviously, but when you get into the  
16 wintertime periods, you may wind up shifting  
17 staff away, but do you still have staff on site?  
18 You may have less available.

19 So I would think across-the-board I  
20 would expect people to have someone on site  
21 probably all the time, and that staff can vary  
22 depending on when they anticipate to operate more  
23 or less.

24 MS. KEZELIS: And the design figure issue

1 that you addressed with us in the photographs of  
2 a turbine and so on that we looked at on your  
3 power point presentation didn't highlight, at  
4 least that I noticed, or marked for any sound  
5 baffling mechanisms.

6                   Would you address that please?

7                   MR. ERJAVEC: On the far right-hand  
8 section, just passed the combustion turbine, I  
9 believe there's a thing that says muffler.

10                  MS. KEZELIS: And that is the sound  
11 baffling --

12                  MR. ERJAVEC: That is the sound  
13 attenuation. There are also enclosures built  
14 around the turbine area itself because some noise  
15 can emanate from that area. I mean, the  
16 enclosure around is not -- it's not just a sheet  
17 metal building. It's a metal fabricated panel  
18 with acoustical material in it. It's perforated  
19 on the inside. There's an art to designing sound  
20 attenuation for these plants, and each one  
21 undergoes a rigorous design to ensure that it's  
22 going to meet the criteria.

23                         There have been occasions where, for  
24 example, on start-up there may be something

1   unpredicted, and I had -- I discussed with a  
2   colleague, he had heard of one plant in Illinois  
3   that at start-up did not meet its criteria,  
4   however, within a short period of time, the  
5   problem was identified and solve, and it does  
6   meet the criteria now.

7                   We've been doing this for a long  
8   time. It's not just -- it's not something that's  
9   new. All of our plants in New York had to meet  
10  the sound criteria. Our plants we're building in  
11  the state here have to meet criteria, and it can  
12  be done, and it is being done.

13                 MR. RAO: May I ask a follow-up question?

14                   Do you take actual noise measurements  
15  to show compliance with the Board regulations  
16  once your facility is built?

17                 MR. ERJAVEC: Absolutely.

18                 MR. RAO: And would it be possible for you  
19  to provide noise measurement data to the Board?

20                 MR. ERJAVEC: I think we can do that once  
21  we've taken the final measurements. We've built  
22  one plant in Illinois so far, and I think we're  
23  in the process of getting that done right now.

24                 MR. RAO: And also yesterday the Agency's

1 NOx expert, Mr. Greg Zak, he listed a number of  
2 strategies for noise reduction of peaker plants.

3 Are those some of the strategies that  
4 you generally considered in your plants?

5 MR. ERJAVEC: Yeah. As a matter of fact,  
6 I believe he talked about some of the muffling  
7 technology. He also talked about buffering  
8 zones. Both are useful. If you've got a larger  
9 buffer zone, you may not need to put quite as  
10 much acoustical treatment onto your facility.  
11 However, the buffer zone does not necessarily  
12 have to be as large as I thought was being  
13 implied because there are other ways to solve the  
14 issue and to make sure that you are in compliance  
15 with Board regulations.

16 MR. WASSILKOWSKY: To give you an example,  
17 today there are probably 100 gas turbines in  
18 Illinois in operation. Gas turbines started  
19 operation in Illinois in 1965 and probably  
20 started operation throughout the United States  
21 since 1965. There are probably thousands of gas  
22 turbines in operation.

23 The University of Illinois has gar

24 turbines in the Champaign campus. Across the

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1 street from the hospital has gas turbines. In  
2 its Chicago campus, they're installing. I think  
3 they've got about 100 megawatts at the Champaign  
4 campus, and maybe I've got them mixed up between  
5 two campuses, and the other one has about 60  
6 megawatts.

7 Acoustical treatment is done on a  
8 case-by-case basis and can easily -- not easily,  
9 but with many -- much technical calculations and  
10 money spent can meet the sound -- they're  
11 stringent limits. They can be met. Indeed, in  
12 our budgets, in looking at the designs in McHenry  
13 and Lake Counties was going to spend about six to  
14 \$8 million in acoustical treatment alone on the  
15 facility to give you an idea how serious we take  
16 it.

17 MR. RAO: Thank you.

18 MS. KEZELIS: I have a follow-up question  
19 about emissions. One of the items -- one of your  
20 references was continuous emissions monitoring.

21 Do you currently perform those at  
22 your peaker plants in Illinois?

23 MR. WASSILKOWSKY: Can you repeat the  
24 question?

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1 MS. KEZELIS: Do you currently perform any  
2 continuous emissions monitoring at any of your  
3 peaker plants?

4 MR. WASSILKOWSKY: According to the  
5 regulations in Illinois, with the Rockford plant,  
6 we don't need one right now.

7 MS. KEZELIS: I understand that.

8 MR. WASSILKOWSKY: On our other  
9 facilities, we have combined cycle facilities  
10 with CEMs. We don't see a problem putting a CEM  
11 in. We have CEMs at all our gas-turbine  
12 facilities. So it's not -- it wouldn't matter if  
13 it's a peaker or combined cycle.

14 MS. KEZELIS: That's a very good  
15 clarification. I appreciate that.

16 My question really is more directed  
17 towards if you have such data today with respect  
18 to operating gas turbines, would you be willing  
19 to provide that to the Board --

20 MR. WASSILKOWSKY: We would. We would,  
21 but we don't have a continuous monitor. We

22 certainly could give some data.

23 MR. ERJAVEC: We do have -- if you want to  
24 see an example -- for example, if you want to get

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1 an idea of consistency and things like that, we  
2 have some combined cycle plants. Most of them  
3 are in another state, but they do have continuous  
4 emissions monitors on them. Several of them do  
5 not have add-on controls. They're a little bit  
6 older. So they've had their NOx reduction  
7 through, for example, steam injection and some  
8 water injection in others. I don't know that  
9 there's a dry-low NOx one out there with a CEM on  
10 it, but the idea is the same.

11 The technology to control the  
12 emissions is very, very effective and very, very  
13 predictable, and we could provide, you know, data  
14 from those plants if that would meet your needs?

15 MS. KEZELIS: It would be helpful for  
16 purposes of developing the record, yes, please.  
17 I'll turn it over to somebody else for a bit.

18 DR. FLEMAL: One of the themes we heard  
19 regularly yesterday was that there's a need for  
20 power in the peaker area in the state of

21 Illinois.

22                   What we didn't hear was any  
23 evaluation of what the magnitude of that need  
24 is. Do you have any perspective you can share

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1 with us as to what we --

2                   MR. ERJAVEC: Okay. Let me say this very  
3 carefully because there are probably several  
4 divergent opinions on this. Everywhere we've  
5 looked, there has been -- people fairly much  
6 agree that there's a need.

7                   Even the proceedings we've been in  
8 where we've had opposition, you know, the  
9 statement has been, well, we know there's a need,  
10 we just don't want it here. I believe you're  
11 going to hear from Mr. Bulley from MAIN, and he  
12 could probably give you the best snapshot later  
13 on, the official numbers. The numbers we've seen  
14 published imply that we need to add anywhere from  
15 a thousand to 1500 megawatts a year for the next  
16 five to seven years to maintain an adequate  
17 reserve margin.

18                  DR. FLEMAL: That's an annual addition?

19                  MR. ERJAVEC: Annual addition, correct.

20 So anything that was built last year doesn't  
21 figure into what's needed this year. That's all  
22 additive.

23 DR. FLEMAL: How does that translate into  
24 numbers of peaker plants? Let me put it in

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1 another way.

2 When the dust all settles, the 50  
3 current applications that you're proposing, will  
4 those 50 be -- will they be built?

5 MR. ERJAVEC: Well, that's two questions.  
6 The first one is a simple one to deal with. It  
7 depends on the size of the plant. For example,  
8 you know, we've been talking about 300 megawatt  
9 plants. If you're going to say 1500 megawatts a  
10 year for five years, that's five plants times  
11 five is 25 plants.

12 The next issue is, will they all be  
13 built? No. I mean, I can't tell you which ones  
14 won't be because I don't know, but I could tell  
15 you right now that looking at the list that's out  
16 there, I'm fairly certain that some are going to  
17 make it, some are not. That's just -- you know,  
18 just looking at the industry and seeing how

19 things get sited and seeing how it goes, they  
20 don't all get built.

21 DR. FLEMAL: You had mentioned that Indeck  
22 itself has a number of plants in the east, Maine  
23 and New York?

24 MR. ERJAVEC: Correct.

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1 DR. FLEMAL: Do you market the electricity  
2 generated from those plants in Maine and New York  
3 or is it broader than that?

4 MR. ERJAVEC: I believe it's being sold in  
5 New York under contract with the local utilities,  
6 and Maine also to Maine utilities or to the  
7 northeast grid.

8 DR. FLEMAL: And the power that you  
9 propose to generate with peaker facilities here  
10 in Illinois would be marketed in Illinois?

11 MR. ERJAVEC: That's a good question. Our  
12 expectation is that it would be marketed in  
13 Illinois. We are not a retail provider. We're a  
14 wholesale provider. With the restructuring of  
15 the industry, the door has been opened for other  
16 retail suppliers to come into the area.

17 It is our expectation that the

18    offtake from any plant that we propose in  
19    Illinois would be sold to someone who is doing  
20    retail business in Illinois.  Our Rockford plant,  
21    for example, is selling to Commonwealth Edison.  
22    As other marketers come into the state, there,  
23    for example, are requirements that they have  
24    generation in Edison's control territory.  So we

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1    would be providing that means for that to  
2    happen.

3                    There has been some discussion as to,  
4    gee, selling out of their territory.  Quite  
5    frankly, if we wanted to serve another area, we'd  
6    be building in another area.  It doesn't make a  
7    lot of sense to build a plant in Illinois to  
8    serve Florida, Tennessee, what have you.  While  
9    that might happen on an occasional basis, there  
10   are some constraints.  Number one, the  
11   transmission system.  The transmission system  
12   that we have in this country was not designed for  
13   bulk transfers with from one site to the other.

14                   If that was the case, there wouldn't  
15   have been shortages in New England because the  
16   plants in Illinois would have met that need.

17 That's not what happened this past year. Number  
18 two, there were some discussions yesterday, I  
19 believe, from the gentleman from the IPC who  
20 briefly touched on transmission tariffs.

21 If I'm going to sell into another  
22 state, let's say, I'm going to Tennessee, I have  
23 to pay a tariff across Indiana -- my geography  
24 is failing me right now, but, you know, there are

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1 several service territories that I have to  
2 cross. It makes a lot less economic sense,  
3 provided I can sell the transmission issues,  
4 which are very constrained on hot days, to try to  
5 sell into there.

6 Is there a chance that it could  
7 happen? In other words, if I contract to  
8 somebody else, could he resell it there? There's  
9 probably a rare occasion where the economics  
10 might make it make sense, but by and large I  
11 would say it would go into this service  
12 territory.

13 Now, by the same token, the converse  
14 could also happen. It could be happening that  
15 there's a shortage here that we receive the

16 benefits of a plant that's built someplace else.  
17 I don't think anybody objects to that, but this  
18 is to put it in context. It doesn't happen all  
19 the time, but, you know, could it conceivably  
20 happen? I hate to do it. I've got the  
21 engineering syndrome. It's every answer starts  
22 with it depends. You know, by and large, no, it  
23 would serve the Illinois market. It doesn't make  
24 sense to put a plant in Illinois to serve

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1 someplace else.

2 DR. FLEMAL: In a slightly different  
3 direction, you had discussed in your testimony or  
4 presentation the difference between a simple  
5 peaking plant, single cycle, and a combined cycle  
6 facility.

7 I believe in part of your message  
8 there was that the conversion from a single cycle  
9 to a combined cycle is not necessarily a simple  
10 matter.

11 Have I captured some of the essence  
12 of that direction?

13 MR. ERJAVEC: This, again, the engineering  
14 syndrome. Simple is relative. Can it be done?

15 Yes, it can be done. Some of them will be  
16 converted. You have to take the plant out of  
17 service for a period of time. The message that I  
18 was trying to get was to try to address what some  
19 of the impacts were to making those conversions.  
20 It's probably a year-long process.

21 DR. FLEMAL: I guess in my concept of  
22 simplicity I'm looking at it not from the  
23 engineering side. I understand engineering --  
24 engineers can do things.

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1 I was thinking more from a regulatory  
2 approval sort of perspective. Do you need -- in  
3 your understanding, for example, would you need  
4 to go back through some of the same steps that  
5 involved your original siting?

6 MR. ERJAVEC: Here comes the D word  
7 again. That's going to depend upon how you  
8 permitted the original facility. There are many  
9 facilities out there that probably have in the  
10 back of their minds the idea to build a peaker  
11 and then convert down the road, and they have  
12 just permitted it as a peaker, in which case it  
13 will have to go back to the local -- to the local

14 zoning probably for -- definitely for building  
15 permits because this is a substantial building  
16 that gets added to this facility.

17                   They will probably also have to go  
18 back to the Illinois EPA because they will be  
19 turning a minor source into a major source with  
20 all the PSD considerations that were discussed  
21 yesterday, BACT analyses, and things like that.

22                   Now, I do know that there are some  
23 entities out there that were forward thinking  
24 enough to permit their plants to be combined

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1 cycle from day one. I know that one was  
2 mentioned that, you know, was being built  
3 initially as a peaker and was going to convert.  
4 It has all that permitted already, and, you know,  
5 they've bought it and they've done that.

6                   So they wouldn't have to go back.  
7 Someone else who is contemplating changing a  
8 plant that was only permitted as a peaker, yes,  
9 would have to go back and go through probably  
10 more proceedings than they did to put the peaker  
11 in because the impacts have changed  
12 significantly.

13 MS. MANNING: In your power point  
14 presentation, you gave examples of annual water  
15 consumption. You showed that Indeck is small in  
16 comparison to a 400-room hotel or a medical  
17 center, retirement home, those kinds of things.

18 What basic hours of operation -- when  
19 you considered an annual figure, what hours of  
20 operation were you basing --

21 MR. ERJAVEC: For the peaker plant?

22 MS. MANNING: -- for the peaker plant in  
23 order to get to that figure?

24 MR. ERJAVEC: Again, this was the 300

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1 megawatt plant we're talking about. We're  
2 talking a plant that was permitted for  
3 approximately 2,000 hours or it was permitted  
4 2,000 hours of operation.

5 MS. MANNING: And more generally -- and so  
6 that's what those figures are based on --

7 MR. ERJAVEC: Correct, correct. Yes.

8 MS. MANNING: -- per year?

9 MR. ERJAVEC: Yes.

10 MS. MANNING: More generally in the water  
11 area, we haven't heard anything in terms of --

12 the water is taken in, I assume, to cool -- for  
13 the most part, to cool the operation?

14 MR. ERJAVEC: Okay. The water that we are  
15 pointing to on that particular facility is for an  
16 evaporative cooler you put at the front end.  
17 That is water that is evaporated in the air to  
18 cool the air on a day to allow denser air to go  
19 through it and increase the efficiency.

20 MS. MANNING: So most of the water is  
21 evaporated and not discharged in any way?

22 MR. ERJAVEC: That's correct. That's  
23 correct. The only discharge really associated  
24 with it is the water treatment for the water

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1 that's being used going in, and that's about --  
2 it's five to seven percent of the water that's  
3 consumed comes back as wastewater.

4 MS. MANNING: In cogeneration facilities,  
5 we've had issues of a thermal -- the Board's  
6 thermal regulations being impacted.

7 MR. ERJAVEC: Uh-huh.

8 MS. MANNING: Is it your understanding --  
9 and we didn't hear anything from the EPA either  
10 about thermal issues.

11                   Is it your understanding that peaker  
12 plants would not be of concern at all in terms of  
13 the Board's thermal regulations?

14                   MR. ERJAVEC: I haven't looked at the  
15 thermal regulations in probably ten years now.  
16 However, my recollection of them would be that  
17 they would probably be -- the impact would  
18 probably be very little. All of these plants --  
19 I don't know if anyone is proposing an open cycle  
20 plant. In other words, you know, drain water  
21 from the river, sending it through, sending it  
22 back, which would definitely have a thermal  
23 problem.

24                   In fact, I don't know that you could

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1 permit that kind of a plant anymore from a USEPA  
2 or from an Illinois EPA standpoint or Pollution  
3 Control Board standard standpoint.

4                   They would all have cooling powers.  
5 The boil down from the cooling power is  
6 relatively minor if discharged through surface  
7 water, and that's where we would apply the  
8 thermal standards. In the discharge of thermal  
9 surface water, there could be an impact. I'd

10 have to look at the specifics. Perhaps, a  
11 diffuser would be in order or something like  
12 that. Many of them will discharge to the local  
13 sewers, and it's generally not a problem.

14 MS. MANNING: That's what you're doing at  
15 the Libertyville facility, is it not?

16 MR. ERJAVEC: No, no, because that one is  
17 not -- the only time that that thermal impact  
18 comes into play is when you have -- you've made  
19 it into a combined cycle plant where you've got  
20 the steam cycle because the heat is generated  
21 from cooling the steam that runs through the  
22 turbine. That's where the cooling cycle comes,  
23 and that's where the thermal discharge occurs.  
24 There is really no thermal discharge from a

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1 peaker plant, at least from the ones that we're  
2 proposing.

3 MS. MANNING: And on the issue of noise  
4 regulation, obviously, you're quite aware of the  
5 Board's noise regulations, but it's your  
6 understanding as well, is it not, that it's not  
7 actually part of the permitting process in terms  
8 of the air permitting process with the Agency?

9 MR. ERJAVEC: It's not a part of the  
10 process. There are no noise permits issued.  
11 We're well aware of that. However, that doesn't  
12 relieve us of the obligation to meet the  
13 standards. I mean, that's part of the research  
14 you do no matter where you're going to build a  
15 plant.

16 You know, you go and find out what  
17 the state and local regulations are with respect  
18 to noise, water, air, what have you, and you make  
19 sure that your design considers all those because  
20 it's your obligation to meet them.

21 MS. MANNING: Thank you.

22 MR. RAO: From your perspective, would you  
23 describe a typical peaker plant in terms of the,  
24 you know, size and land that it occupies, and how

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1 much it's built up, and how much open space? Can  
2 you provide that?

3 MR. WASSILKOWSKY: The peaker itself, if  
4 you were just to look at the area it takes up, is  
5 about five acres, maybe even less. What we do is  
6 we've looked at sites that are larger for layout  
7 and construction, some creating natural barriers,

8 some to aesthetically tend to a setting.

9                   So there's several reasons for why  
10 some of the sites are bigger than what they are.  
11 In some cases, people may look at expansions.  
12 Sites that we look at for peakers for the most  
13 part were for just buffering standpoints,  
14 aesthetics, just management standpoint of how we  
15 want to lay out the plan.

16                   So from our standpoint, I would say  
17 the power plant itself is on about five acres or  
18 a little less, and we've probably shown sites  
19 where, you know, they've varied even from 20  
20 acres and larger, but that's for buffering in  
21 most of the cases.

22                   MS. McFAWN: Did you say the power plant  
23 itself takes up five acres?

24                   MR. WASSILKOWSKY: Yeah, because you need

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1 space in between the equipment. You know, you  
2 can't put one gas -- there are two gas turbines  
3 on a 300 megawatt plant, and you have some other  
4 equipment joining with it. So it takes anywhere,  
5 I'd say, around five acres, maybe a little bit  
6 less.

7 MR. RAO: I have one more question on the  
8 turbines themselves.

9 Do turbines used by Indeck utilize,  
10 like, any combustion modification techniques to  
11 reduce NOx emissions, you know, such as dry-low  
12 NOx?

13 MR. WASSILKOWSKY: They're all dry-low NOx  
14 combustion. Mostly the large machines today use  
15 that technology, and Indeck's also include  
16 dry-low NOx.

17 MR. RAO: How do, you know, emission rates  
18 from these turbines compare with the emission  
19 rates that IEPA has given us with BACT for one or  
20 two plants in the state?

21 Are you familiar with those numbers?

22 MR. ERJAVEC: I saw the numbers yesterday.  
23 Forgive me. Is it Dr. Romaine or Mr. Romaine?

24 MR. RAO: Mr. Romaine.

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1 MR. ERJAVEC: Okay. Chris, I didn't want  
2 to keep doing this. Sorry about that.

3 I don't recall exactly what he said.  
4 I thought they were on the order of 15 parts per  
5 million, I think.

6 MR. RAO: Yes.

7 MR. ERJAVEC: Okay. That's what we have  
8 permitted our plants at is 15 parts. It's 15 to  
9 25, I believe. It was in the range right there  
10 depending upon the piece of equipment.

11 Quite frankly, you've got basically  
12 three competitors out there producing these large  
13 frame turbines, and they are all striving to get  
14 them as low as they can, but, you know, as any  
15 other industry you have, you know, one may get a  
16 little bit ahead of the other in the curve. So  
17 they're all trying to shoot -- I think the range  
18 that's out there for dry-low NOx is somewhere  
19 between 25 and nine depending on the  
20 manufacturer, and they're all trying to get  
21 lower.

22 Frequently, they'll perform better  
23 than the design because they have to guarantee  
24 the design. So they want to put a bit of a

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1 margin in there for themselves, but, yes, they  
2 meet BACT without question for a peaker.

3 MR. RAO: Thank you.

4 HEARING OFFICER JACKSON: Any others

5 questions? Okay. It looks like --

6 MR. ERJAVEC: One thing before I go, they  
7 say that one picture is worth a thousand words or  
8 in this case of these hearings maybe 10,000 or  
9 tens of thousands of words. We've just commissioned  
10 a plant in Rockford, and we would be very  
11 pleased, if it would work for the Board, to have  
12 them come visit the facility.

13 I'm sure that any of my colleagues in  
14 the peaker industry who have plants in the state  
15 of Illinois would, again, extend such an  
16 invitation. So if something would help to  
17 enhance the Board's understanding of the issues  
18 here, we would be very glad to host a visit.  
19 Thank you.

20 HEARING OFFICER JACKSON: Thank you.  
21 We'll take that into consideration. At this  
22 point, it's just about 12:00 -- were you  
23 finished?

24 MR. ERJAVEC: I've just got to pack up.

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1 HEARING OFFICER JACKSON: It's about 12:00  
2 o'clock. We'd really like to get started with  
3 the next presenter. Commonwealth Edison is

4 scheduled to go next. If we could have the  
5 Commonwealth Edison folks come down to the  
6 front.

7 Commonwealth Edison, you may begin  
8 your testimony.

9 MS. JURACEK: Thank you. Commonwealth  
10 Edison is pleased to be here to provide our  
11 perspective on the questions that have been  
12 raised by the Governor in his request that you  
13 investigate the peaker siting in Illinois.  
14 Presenting testimony is myself, Arlene Juracek,  
15 and Steve Naumann. We both, between us, have  
16 more than 50-person years of experience at  
17 Commonwealth Edison, and I believe we can address  
18 the issues coming from that wealth of  
19 experience.

20 My background is in the regulatory  
21 and legislative end as well as in the rate-making  
22 end. I also participated in the redrafting of  
23 the Electric Utility Restructuring Act in the  
24 state of Illinois.

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1 HEARING OFFICER JACKSON: I'm sorry to  
2 interrupt. Could you speak into the microphone?

3 MS. JURACEK: And Mr. Naumann comes with a  
4 wealth of experience on our transmission and  
5 distribution services side of the business. We  
6 have filed 14 pages of pre-filed testimony. We  
7 will be giving you a very brief summary of that  
8 testimony, and then we'll be pleased to answer  
9 questions.

10 You will note that in my  
11 qualifications in that testimony that I am  
12 chairman of the Mt. Prospect zoning board of  
13 appeals. While that experience has certainly  
14 played an influencing role on my business  
15 judgment, I am not testifying either on behalf of  
16 the village or its zoning board of appeals at  
17 this point in time.

18 That being said, Commonwealth Edison  
19 does support the restructuring of the electric  
20 industry as crafted by the Illinois legislature  
21 and the Federal Energy Regulatory Commission.  
22 Yesterday, you heard from Mr. Charlie Fisher of  
23 the Illinois Commerce Commission on the evolution  
24 of that regulation in the state of Illinois, and

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1 we believe that as designed by the Illinois

2 legislature that the free markets in the  
3 generation market will lead to ample capacity at  
4 reasonable prices in the state of Illinois.

5           Right now, there's a lot of  
6 discussion about events in California with  
7 respect to their market design and the type of  
8 pricing that they have seen, and I'll address  
9 that very briefly in a few minutes in my  
10 remarks.

11           A critical feature of restructuring  
12 in Illinois is the availability of new privately  
13 developed electric generation to meet the state's  
14 increasing demand for power. In fact, load is  
15 continuing to grow. Commonwealth Edison is in  
16 the process of beginning its re-evaluation of  
17 load growth, and we suspect that that load  
18 growth, despite the best efforts of the Energy  
19 Conservation Industry and the beginnings of the  
20 solar and wind industry in the state of Illinois  
21 that, in fact, that load growth will probably be  
22 higher than we have experienced in recent years.

23           While no longer will the customers of  
24 the utility be at risk that too much generation

1 will be built by a utility resulting in high  
2 rates based on a cost of building it, as a matter  
3 of fact, in the restructuring industry we finally  
4 get the pricing right.

5                   Under the old regulated industry in  
6 which utilities built generation and were  
7 regulated by the Illinois Commerce Commission, we  
8 could not put the value of that plant into our  
9 prices until that plant was up and running. So  
10 what you have was increasing prices with  
11 increasing supply. Well, anyone who has taken  
12 Economics 101 knows that's completely backwards.  
13 Under the laws of supply of demand, prices go  
14 higher when there's a shortage of capacity, thus  
15 throwing out economic players to fulfill that  
16 need and then get reduced or stabilized to the  
17 extent you get into an optimal supply and demand  
18 condition. That is the condition that the new  
19 marketplace is attempting to mimic.

20                   Now, whether the marketplace rather  
21 than the regulator or the utility determines what  
22 generation is needed, the regulatory scheme has  
23 shifted so that while there are still state and  
24 federal standards for air, water, and noise

1 pollution, local governments now have an  
2 increased role in the process of siting  
3 nonutility generation using the traditional  
4 zoning authority. We would point out that that  
5 traditional zoning authority and the existing  
6 laws and regulations as supplied by both the  
7 state and federal agency appear to be working.

8           Of the numerous plants that have been  
9 proposed in the state, some are up and running  
10 and some are not, but the process is working, and  
11 the fact is that the need for these  
12 load-following resources is continuing to grow,  
13 as I mentioned earlier. So you will see more  
14 than possibly we need being proposed, but that's  
15 because the process is going to weed out some and  
16 allow others to be built, and the fact is with  
17 load growth, so long as our customers expect  
18 light switches to be flipped and lights to go on  
19 and so on, the utilities do retain an obligation  
20 to serve in this restructuring marketplace.  
21 There will be a need for this new generation.

22           We don't believe that a new or more  
23 stringent regulation is warranted and, in fact,  
24 would likely have a negative effect on the

1 state's generating capacity. To the extent any  
2 new regulation would slow down the permitting  
3 process, it simply does not work in today's  
4 marketplace. In the past when utilities were  
5 building large baseload generation that had  
6 ten-year construction schedules and they were  
7 forecasting ten years out, a lengthy permitting  
8 process was an accepted piece of the norm and  
9 could be accommodated through minor shifts  
10 because you were talking about something ten  
11 years out.

12 Today, the technology is smaller. It  
13 is built more efficiently and, in some cases, in  
14 a matter of months rather than years, and  
15 following the trends of industry generally with  
16 respect to just-in-time resources, any  
17 lengthening of supply permitting could, in fact,  
18 result in supply shortages which would impact  
19 either the liability or the prices of electricity  
20 in Illinois.

21 I mentioned California's model for  
22 restructuring. It is considerably different than  
23 the Illinois model, and, whereas, California has  
24 maintained tight regulatory control over

1 wholesale prices and the approval of new  
2 generation, Illinois has allowed prices in the  
3 free market to determine what generation needs to  
4 be built. California's experience in the summer,  
5 in which demand has continued to grow while  
6 generation capacity has not, supports the view  
7 that the market should be allowed to operate in  
8 Illinois as the Illinois legislature intended.  
9 It's very important that that generation be  
10 located, to a large extent, in the state of  
11 Illinois, and Mr. Naumann will address that.

12 MR. NAUMANN: Thank you. Good afternoon.

13 In effect, I'm going to answer the  
14 flipside of the question that was asked earlier  
15 about whether these plants being built in  
16 Illinois can be used to serve load outside of  
17 Illinois. The flipside of the question is if  
18 plants were built outside of Illinois to support  
19 the load within Illinois, could you actually get  
20 the power in and could you do so reliably?

21 Of course, the answer is with enough  
22 time and money, we could do anything, we believe,  
23 but as a practical matter, there's a limitation  
24 on the number of transmission lines that can be

1 built, the cost of those transmission lines, and  
2 the ability to site those transmission lines.

3           From a reliability point of view to  
4 serve the customers within Illinois, it's much  
5 better to have the power plants locally where the  
6 transmission is under our ability to build, less  
7 transmission is needed, and, in fact, less  
8 problems will occur.

9           This summer, for example, we've seen  
10 on a daily basis multiple incidents of what we  
11 call transmission loading relief where sales  
12 from, in this case, one area to another had to be  
13 cut or curtailed because the transmission lines  
14 were being overloaded in much the way that your  
15 house if you tried to draw too much power, a fuse  
16 or a circuit breaker would go. We don't get to  
17 that point. So from a reliability point of view,  
18 it is important to have your generation closer  
19 and it's much better.

20           Other than that, we're prepared to  
21 answer any questions, both about our testimony or  
22 anything else. Thank you.

23           HEARING OFFICER JACKSON: Thank you.

24 Board members may now ask any questions that they

1 may have.

2 MS. KEZELIS: Good morning, and thank you  
3 for being here today.

4 Exhibit D to your joint testimony is  
5 Edison announcing preferred locations for peaker  
6 power restructuring structures.

7 Is it fair to say that the  
8 distinction is based on the peaker?

9 MR. NAUMANN: These are preferred  
10 locations for any generation from the point of  
11 view of the electrical network where we can most  
12 easily accept generation without the additional  
13 new transmission facilities.

14 MS. KEZELIS: And the purpose of that was  
15 to encourage independent producers of electricity  
16 to construct facilities in Illinois?

17 MR. NAUMANN: In the right place where  
18 they can get access to the network and be able to  
19 deliver it to the customers without having to  
20 either try to construct lines or the delay  
21 involved in actually constructing a major line.

22 MS. KEZELIS: Thank you.

23 MR. RAO: In your testimony, you mentioned  
24 that in recent years the maximum peak load faced

1 by ComEd was 21,000 megawatts I think it was in  
2 1998.

3                   Could you tell us, you know, what the  
4 actual peak demand is in the area and how much is  
5 needed to meet the demand, you know, of the  
6 existing peakers already in place.

7                   MS. JURACEK: The actual peak demand that  
8 we experience is highly weather-dependent.  
9 Generally, on these systems, a peak day, about 40  
10 percent of that peak is coming from residential  
11 air-conditioning loads. So you can imagine that  
12 if we have a large heat buildup or a  
13 temperature/humidity index buildup or other  
14 adverse impacts we can see a higher demand versus  
15 a more moderate.

16                   So you do need to look at what the  
17 weather is each day. Our forecast has been  
18 something on the order of 20,500 megawatts for  
19 the year. I believe Steve knows wires better  
20 than I would the number it actually was. In  
21 fact, a lot of the demand growth that we're  
22 seeing, though, is not coming from the  
23 traditional sources that we saw over the last

24 decade, which was increased air-conditioning

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1 saturation as well as economic growth. We're  
2 also seeing a technological revolution in terms  
3 of additional computers which cause then  
4 additional air-conditioning loads, additional  
5 facilities such as internet, hotels where we are  
6 seeing loading on the order of 150 watts per  
7 square foot in a building. This is ten times the  
8 type of load we have seen in the past.

9           This is one reason why Commonwealth  
10 Edison is embarking on a re-analysis of its load  
11 forecast, something it does on an annual basis  
12 anyhow, but which has particular interest to us  
13 given the phenomenal load growth that we have  
14 seen in the last year.

15           MR. RAO: So have you made any specific  
16 forecasts for, you know, the demand, the  
17 additional power that's needed to meet this  
18 demand in Illinois?

19           MS. JURACEK: Generally, the load that  
20 Commonwealth Edison delivers has been growing at  
21 about one and a half percent a year. That is,  
22 again, as I said, going to be revisited. It's

23 going to be interesting because under customer  
24 choice, Commonwealth Edison does not supply all

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1 of that load. By the end of the year, all of our  
2 nonresidential customers will be able to choose  
3 their electric supplier. There is a phase-in to  
4 customer choice in Illinois.

5           Approximately, 52 percent of  
6 Commonwealth Edison's nonresidential load on  
7 October 1st was able to choose a new supplier,  
8 and then on June 1st all of our manufacturers are  
9 able to choose a new supplier. So you've got  
10 folks that are actually shopping for other than  
11 Commonwealth Edison to supply that load, and, in  
12 fact, 40 percent of the eligible kilowatt hours  
13 are already operating under nontraditional  
14 supply.

15           Commonwealth Edison in the  
16 restructuring marketplace is focusing on having  
17 the delivery system in place, and, of course, we  
18 need to plan for that peak load for delivery  
19 purposes to make sure the wire capacity is  
20 there. The marketplace is going to be supplying a  
21 lot of the generation capacity in order to meet

22 those delivery requirements.

23 MR. NAUMANN: The number you referred to,  
24 the peak load in excess of 21,000, was last year,

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1 which was a rather hot summer, and as we probably  
2 all know, this has been a rather cool summer.  
3 Yet, last Tuesday, we came within a thousand  
4 megawatts of that all-time peak in a very, very  
5 cool summer, which shows a great deal of load.

6 Our official numbers that were  
7 prepared last year are reported to MAIN, and Mr.  
8 Bulley has those aggregate numbers, but as Arlene  
9 said, we're going through a re-evaluation on the  
10 belief that those official forecasts may be too  
11 low for the load that we have seen, especially  
12 over the last two or three years given the  
13 economy and the other factors that we just  
14 mentioned.

15 The other thing is that from  
16 Commonwealth Edison's point of view, our load  
17 serving responsibility, as Arlene said, is  
18 changing with retail access, but if you look at  
19 what we call the control area, all the load  
20 within the area that will be served and used to

21 be served by ComEd, changing the name on the  
22 supplier obviously doesn't change the load, and  
23 that load growth within northern Illinois,  
24 though, will continue to grow at these higher

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1 rates.

2 I think you should -- you know, in  
3 addition to understanding the competitive  
4 situation, you need to look at the fact that it  
5 is the entire load, whoever sends the bill for  
6 it, that actually needs to be served ultimately.

7 MR. RAO: Thank you.

8 DR. FLEMAL: The peaks that you referred  
9 to, the 21,000 peaks, are all summer peaks, am I  
10 correct, in my understanding?

11 MS. JURACEK: Yes. ComEd is a  
12 summer-peaking utility.

13 DR. FLEMAL: And what kind of demand for  
14 peak -- peaker power exists in the nonsummer  
15 months? Is there any demand at all?

16 MS. JURACEK: Peakers are used in the  
17 nonsummer months, particularly if some of the  
18 baseload units need to come down for any  
19 maintenance, which is when you would typically

20 take some of your baseload units out,  
21 particularly in the spring and fall months.

22                   It depends on the expected load  
23 shape. In the wintertime, you will have peaks  
24 which may be spiking and then depending on the

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1 weather situation. We don't have a whole lot of  
2 electric space heating, per se, in our service  
3 area, but to the extent furnaces are running  
4 longer, be they gas furnaces or oil or whatever,  
5 they're going to be using their fans more  
6 intensively.

7                   So we do have a shaped load profile  
8 every day of the year to a greater or lesser  
9 degree, and there may be some instances in which  
10 peakers need to be run. That being said, there  
11 is generally sufficient intermediate capacity to  
12 fill the need in the nonsummer months, and the  
13 more prevalent time that peakers would be run  
14 would be in the summer months.

15                   MR. NAUMANN: Let me just add one minor  
16 point. They're also an insurance policy because  
17 occasionally things do go wrong on a large  
18 system, whether it be ours or any other system,

19 and sometimes it's nature that causes it.

20 I guess we haven't had a bad winter  
21 or a real severe winter for a long time, but  
22 there are times that, for example, the river  
23 freezes and you're not able to get coal -- any  
24 more coal up the river, and on that coldest day

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1 in the winter, you may need to run the extra  
2 capacity. There are other times where you get a  
3 rain followed by a freeze and people have to deal  
4 with things like frozen coal. So there are  
5 occasions of emergencies when you would want the  
6 peakers there that can be started very quickly  
7 that can supply that load during the winter when  
8 sometimes it's a matter of public safety  
9 obviously to continue service to people.

10 DR. FLEMAL: Is there anything that  
11 differs in the economics of running a peaker  
12 gas-fired plant in the winter than during the  
13 summer, difference in maybe the costs of that or  
14 gas or anything like that?

15 MR. NAUMANN: Well, one of the -- someone  
16 who knows the gas market could probably answer  
17 that. It's fairly hard to predict prices of

18 commodities. I think a lot of people were  
19 surprised that the price of gas -- natural gas  
20 went up this summer, but it wouldn't be for long  
21 periods of time that we would be -- that we, as a  
22 load-serving entity, or others would be generally  
23 calling on peaking units during the winter.

24 As Arlene said, during periods of

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1 maintenance with very high loads or very severe  
2 winters or during times of emergencies, and  
3 during short periods of time, the economics do  
4 take care of themselves in general.

5 DR. FLEMAL: Thank you.

6 MR. GIRARD: I have a question.

7 A few years into the future when the  
8 residential electric market is restructured,  
9 could we see the kind of price surges they've had  
10 in California this past summer if we get a real  
11 hot summer and we don't have enough peak load  
12 available in the state?

13 MS. JURACEK: Certainly not in 2002. What  
14 happened in California is the way their model was  
15 set up, once they exhausted their stranded cost  
16 recovery, their customers were essentially put on

17 the spot market for electricity. I think that  
18 was a really silly thing to do.

19                   It was a simplistic notion of how  
20 electric markets actually work because no one  
21 buys all of their supply on the spot market.  
22 What we saw with San Diego Gas & Electric in  
23 particular, because it was able to pay off its  
24 stranded cost early, under the regulatory

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1 mandated model, their residential customers did  
2 get put on the spot market.

3                   In Illinois, residential customers do  
4 get choices in the year 2002, but they are still  
5 affording the opportunity to take bundled rate  
6 service. Bundled rate is the end-to-end  
7 traditional service that we have always been  
8 providing. Those prices are frozen through 2004,  
9 and, in fact, in order to abandon those bundled  
10 rates, we would have to petition the Illinois  
11 Commerce Commission to abandon those customers  
12 and basically put them on the market.

13                   That being said, I don't know too  
14 many customers in my experience in Illinois that  
15 really want spot market pricing. You'll have a

16 steel mill or an air separation plant who,  
17 perhaps, can respond to spot market pricing, but  
18 most of the suppliers, retail electric suppliers,  
19 that are serving retail load on an alternate  
20 basis are not sending spot pricing to our  
21 commercial and industrial customers.

22                   So I think the model is set up  
23 differently here, and to the extent the  
24 marketplace simply cannot tolerate those spot

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1 prices, we won't see them here.

2                   MR. NAUMANN: I'd just like to add to the  
3 other side, and that's -- Arlene well described  
4 the economics, but there is the -- from my point  
5 of view of having to run electrical systems, the  
6 ultimate thing is having enough generation  
7 capacity to serve the load.

8                   Whatever the price is of however  
9 insulated customers may be from a price spike,  
10 there has to be sufficient capacity to meet that  
11 load, and I think if there is not new generation  
12 to cover the load growth, you could run into a  
13 situation, and it may not be a normal situation,  
14 it could be a very hot summer day or there could

15 be outages occur or something else, that would  
16 you simply not have sufficient generation, and at  
17 that point, price doesn't really matter anymore,  
18 unless someone is willing to get off for a lot of  
19 money, and that's our ultimate responsibility as  
20 a utility is to be able to serve the customers  
21 with the generation.

22 MR. GIRARD: Thank you.

23 HEARING OFFICER JACKSON: At this time,  
24 would you like to admit your pre-filed testimony

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1 into the record?

2 MS. JURACEK: Yes.

3 HEARING OFFICER JACKSON: It's so  
4 admitted. It will be marked by the court  
5 reporter. Thank you.

6 This afternoon's schedule will be the  
7 same as I mentioned earlier, with one change.  
8 When we come back after lunch, the first  
9 presentation will be by the Illinois  
10 Environmental Regulatory Group. There are some  
11 travel issues that need to be met with them. So  
12 their presentation will begin first. Otherwise,  
13 it's as I had mentioned earlier. We'll reconvene

14 exactly at 1:30. We will try to start exactly at  
15 that time. Thank you.

16 (Whereupon, further proceedings  
17 were adjourned pursuant to the  
18 lunch break and reconvened  
19 as follows.)

20 HEARING OFFICER JACKSON: We're going to  
21 get started here. We still have five presenters  
22 to get through this afternoon. We want to get  
23 started as soon as possible. First to present  
24 this afternoon is Deirdre Hirner with the

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1 Illinois Environmental Regulatory Group. If you  
2 want get started whatever you're ready.

3 MS. HIRNER: Thank you very much. My name  
4 is Deirdre Hirner. I am executive director of  
5 the Environmental Regulatory Group, which is an  
6 affiliate organization of the Illinois State  
7 Chamber of Commerce. Madam Chairman and members  
8 of the Board, I do appreciate having the  
9 opportunity to talk to you about this issue  
10 today.

11 What I'm going to present right now  
12 is a summary of my pre-filed testimony which we

13 have submitted for the record. We at IERG do  
14 not, by any means, hold ourselves out to be  
15 experts in the area of peaker plants. However,  
16 we do recognize the need for a reliable,  
17 dependable, and safe source of electric and  
18 thermal power to allow business, particularly the  
19 manufacturing sector, to conduct normal  
20 operations and to equally, if not more  
21 importantly, assure the safety of process  
22 operations.

23                   Because some of our members do and/or  
24 will own and operate peaker units and because

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1 many of our members may well, at some point, have  
2 to rely on peaker units to provide energy at  
3 critical times, IERG has a strong interest in  
4 assuring that peaker plants are able to locate  
5 and to operate in the state of Illinois.

6                   On review of the Governor's request  
7 to the Board to make recommendations whether  
8 additional requirements need be imposed on peaker  
9 plants to safeguard the environment, the members  
10 of IERG would respectfully request that the Board  
11 keep the following issues in mind: First, that

12 the scope of the hearings be limited to natural  
13 gas-fired peak-load electrical generating plants,  
14 and by that we mean those specifically  
15 constructed to supply only electrical power and  
16 only in times of peak demand, and when making  
17 recommendations regarding such units, to bear in  
18 mind that with deregulation, utilities no longer  
19 will have the obligation to provide adequate  
20 power in return for a guaranteed rate of return.

21           Peaker plants will be necessary to  
22 ensure a safe and reliable electricity supply at  
23 critical times, and each obstacle or cost added  
24 to constructing peakers will, at best, be

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1 reflected in the cost of electricity and, at  
2 worst, will deter any decision to construct, thus  
3 leaving Illinois without necessary electric  
4 capacity. We believe that would be an  
5 unacceptable outcome.

6           Second, power generating facilities  
7 operate within locational constraints. While  
8 IERG maintains, and as reflected in my first  
9 point, that cogeneration and emergency generators  
10 are not within the purview of these hearings, we

11 do want the record to reflect the unique  
12 locational constraints of these units. The  
13 electricity generating facility must be located  
14 on or near the site that will be receiving the  
15 energy output. Regarding siting matters where  
16 peaker plants that are the subject of these  
17 hearings, it is important that local governments  
18 are prepared to address siting within the body of  
19 law and regulations that is available to them.

20 Third, based on IERG members'  
21 knowledge of and experience with not only  
22 Illinois' current air quality statutes and  
23 regulations, but also additional federal and  
24 proposed air quality statutes and regulations, we

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1 unequivocally believe there is no need to more  
2 strictly regulate peaker plants. Peaker plants,  
3 like any other facility, must, if they trigger  
4 regulatory thresholds, demonstrate they meet  
5 minimum performance levels by complying, for  
6 example, with new source performance standards.  
7 Units must demonstrate that prescribed emission  
8 levels be met. If the facility cannot meet these  
9 levels, it's back to the drawing board for the

10 facility.

11                   Similarly, peaker plants, like other  
12 facilities, that trigger PSD must undergo  
13 rigorous PSD review and analysis to assure that  
14 air quality in a given area is not adversely  
15 affected. Peakers triggering PSD will be  
16 required to implement BACT and the terms will be  
17 placed in a federally enforceable permit prior to  
18 construction.

19                   I would further point out that those  
20 facilities that do not have the capacity to  
21 trigger PSD review and as you and I heard EPA's  
22 testimony yesterday, that most peakers will not  
23 trigger PSD review, are by no means without  
24 limitations. Restrictions will be placed in

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1 their permits to assure the facility does not  
2 exceed the protective upper limit on emissions.

3                   Restrictions can include such things  
4 as operating limits, allowing the facility to  
5 operate only X number of hours per year, or to  
6 produce only Y kilowatts of electricity. Permits  
7 can and usually do contain monitoring and testing  
8 provisions to assure that emission caps are not

9 exceeded.

10                   Finally, as it relates to the current  
11 state of air regulation, I will reference another  
12 proceeding currently before the Board, that  
13 proceeding to meet the requirements to  
14 demonstrate attainment of the one-hour standard  
15 and complying with the NOx SIP call. We heard in  
16 IEPA's testimony yesterday that NOx is the  
17 primary pollutant of concern associated with  
18 peakers. All peakers will be subject to a NOx  
19 cap and trade system. New peaker plants will  
20 begin operation with an allocation from a new  
21 source set aside of existing NOx emissions.

22                   If additional allocations are  
23 necessary to operate, these will have to be  
24 purchased from previously permitted facilities.

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1 The result is a zero sum effect. Fears that  
2 additional peaker plants will increase the total  
3 tonnage of NOx in the overall region are  
4 unfounded.

5                   In conclusion, I will note that in  
6 our businesses and in our homes, we expect the  
7 lights to come on when we flip the switch.

8 Recent newspaper accounts that I have read  
9 indicate that that expectation may not hold true  
10 in some areas on the west coast, and some of the  
11 factors impacting that situation are very similar  
12 to those before the Board in this proceeding.

13 Therefore, the members of IERG would  
14 urge the Board to consider the need for and  
15 benefits of a safe and reliable supply of  
16 electric power along with the strength of current  
17 regulatory programs and those coming down the  
18 pipe before it considers the need for any  
19 additional regulation, and that concludes my  
20 remarks. I'll be pleased to answer any  
21 questions.

22 HEARING OFFICER JACKSON: Thank you. The  
23 Board can proceed with any questions. Okay.

24 MS. HIRNER: Thank you.

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1 HEARING OFFICER JACKSON: Richard Bulley  
2 from MAIN is our next presenter.

3 I just want to note for the record  
4 that a couple of individuals have asked me about  
5 presenting testimony today. Those individuals  
6 had not pre-filed testimony for the proceeding

7 today, and I just want to reiterate that as  
8 stated in my hearing officer order of July 13th,  
9 any presenters for the hearing yesterday or today  
10 were required to pre-file their testimony.  
11 Therefore, we're not going to be able to accept  
12 any testimony from persons who did not pre-file  
13 their testimony prior to today.

14                   However, that certainly does not mean  
15 that we are not interested in the information you  
16 have to give us. There are five other days of  
17 hearings scheduled, both in the northern part of  
18 the state and in Springfield, and we invite you  
19 to attend any and all of those hearings and make  
20 your presentations there. As well, we are  
21 accepting written public comments until November  
22 6th, and you are also welcomed to file your  
23 comments with the Board in the form of written  
24 comments.

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1                   At this point, we'll proceed with  
2 Richard Bulley from Mid-America Interconnected  
3 Network. Mr. Bulley, when you're ready.

4                   MR. BULLEY: Thank you. As you said, my  
5 name is Richard Bulley. I'm executive director

6 of MAIN, and I have a double E degree from the  
7 Illinois Institute of Technology and have spent  
8 more than 40 years in the electrical utility  
9 industry, mostly in the area of generation and  
10 transmission system planning and system  
11 operations.

12                   MAIN is one of ten regional  
13 reliability councils which comprise the North  
14 American Electric Reliability Council, NERC, and  
15 collectively those 11 agencies coordinate the  
16 planning and operation of the  
17 North American electric system, which includes  
18 generation and high voltage transmission.

19                   MAIN encompasses more than just  
20 Illinois. It includes eastern Wisconsin, eastern  
21 Missouri, eastern Iowa, a portion of Minnesota,  
22 and the upper peninsula of Michigan. Illinois or  
23 even MAIN, for that matter, cannot be evaluated  
24 individually because they're all part of an

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1 interconnected system of transmission and  
2 generation which stretches from the Rocky  
3 Mountains to the Atlantic Ocean. For this  
4 reason, NERC and its ten reliability counsels

5 work together to develop standards for planning  
6 and operation of the North American electric  
7 system.

8           One area of this activity is  
9 evaluation of resource adequacy. We had some  
10 questions about that this morning, and I think  
11 these comments will come directly to that. MAIN  
12 performs detailed annual studies to determine the  
13 amount of reserve that's required for reliability  
14 in the MAIN region. We do the studies every  
15 year. The reserve requirement varies slightly  
16 depending upon the particular group of units that  
17 we're looking at, but over the past several years  
18 and as we look to the future, that range is in  
19 the 17 to 20 percent range, and this number has  
20 been approved by the board of directors.

21           MAIN then takes that -- takes the  
22 projected loads and capacity of its member  
23 companies and compares the reserves to that -- to  
24 the 17 to 20 percent number. Based on these

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1 studies, we've determined that for the summer of  
2 2000, the projected reserve margin was 18  
3 percent. This is within the 17 to 20 percent

4 range requested by or determined by the studies.

5                   However, I'd like to point out that  
6 if there had been no IPPs in the capacity that  
7 was considered for serving the main loads, that  
8 margin would have been only 7.4 percent, clearly  
9 well below what is required for reliable electric  
10 service.

11                   Looking at it another way, if you  
12 start with today's electric capacity, including  
13 the IPPs that are already there, but excluding  
14 IPPs which are planned for the future, our  
15 projected reserve margins for the next three  
16 years are 13 percent, 11 percent, and ten percent  
17 respectively, and these numbers also are below,  
18 significantly below, the reserve margin required  
19 for adequate resources. That concludes my  
20 testimony.

21                   HEARING OFFICER JACKSON: Thank you, Mr. Bulley.  
22 Any questions from the Board?

23                   MS. KEZELIS: I have one quick one for  
24 clarification purposes only, Mr. Bulley.

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1                   Would you explain the standard that  
2 is used in the industry that one day is ten years

3 loss, and is that base peak or is that loss of  
4 production capacity? Simply amplify what that  
5 is.

6 MR. BULLEY: Okay. Let's see. I'm start  
7 back before we ever had computers and people just  
8 kind of judged on what was an adequate amount of  
9 reserving margin to carry based on the generating  
10 units that they had, and then as computers became  
11 available and programs where they could look at  
12 this analytically, they started making  
13 calculations, and the calculation that kind of  
14 came close to what everybody was using anyway and  
15 to provide the right answer was the criterion of  
16 one day in ten years, which means that in a  
17 ten-year period, one of -- there has to be one  
18 day on a probability basis, one day which the  
19 load is going to exceed the available resources.  
20 The one day in ten years is arbitrary, but it's  
21 based on historic practice and results of  
22 historic practice which have been favorable.

23 MS. KEZELIS: Thank you.

24 MR. RAO: I also have a clarification

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1 question.

2                   The minimum reserve capacity that you  
3 mentioned, is that a reserve in addition to  
4 baseload or is that, you know, with reference to  
5 the peak loads?

6                   MR. BULLEY: I should have clarified  
7 that. Reserve margin is the amount of reserve  
8 left over. I'll do it another way. The capacity  
9 that you have available to serve the load minus  
10 the load that you expect, that's the reserve  
11 margin, and you express that in percent by  
12 dividing it by the load.

13                   So if you have in MAIN roughly 55,000  
14 megawatts of generation and 50,000 megawatts of  
15 load, the reserve -- I didn't think about this  
16 ahead of time. This isn't going to come out  
17 right, but if you had 55,000 megawatts of  
18 generation and 50,000 megawatts of load, you  
19 would have 5,000 megawatts reserve, and that  
20 translates into a ten percent reserve margin,  
21 5,000 divided by 50,000.

22                   MR. RAO: Thank you.

23                   MS. McFAWN: And when you talk about load,  
24 you are including the peak demand as well as the

1 base demand?

2 MR. BULLEY: Yes. This is the total  
3 demand. This is the total demand, I should say,  
4 excluding contract interruptible customers.

5 MS. McFAWN: How accurate has your  
6 forecasting been?

7 MR. BULLEY: I'll punt on this. Our  
8 members do the actual forecasting, and we compile  
9 that to use our -- do our studies in. The  
10 forecasting is pretty much -- accuracy is pretty  
11 much dependent upon the weather. Weather -- as  
12 Arlene Juracek said earlier this morning,  
13 air-conditioning accounts for about 40 percent of  
14 the load on a hot summer day. So if it doesn't  
15 get hot, then the load, it doesn't materialize as  
16 well. So on an average -- I don't have any  
17 specifics on accuracy, but on an average we have  
18 fairly good load estimates.

19 MS. McFAWN: Would you explain to me a  
20 little bit more about MAIN? You say your  
21 members. So are you an independent organization  
22 funded by the members or how do you operate?

23 MR. BULLEY: We are an organization funded  
24 by our members. Our members are electric

1 utilities and other entities with interests in  
2 the region which I defined as -- I defined before  
3 as Illinois, eastern Wisconsin, eastern Iowa,  
4 eastern Missouri, the upper peninsula, and a  
5 small part of Minnesota.

6                   It's not only electric utilities, but  
7 it's independent power producers who operate in  
8 that area and market. It includes municipal  
9 systems and state agency municipals.

10                   MS. McFAWN: How many members do you  
11 have?

12                   MR. BULLEY: Forty-five.

13                   MS. McFAWN: When you talk about the  
14 reserves and the margins, you were talking across  
15 the whole territory of your members of MAIN or  
16 just Illinois?

17                   MR. BULLEY: Yes, MAIN. We don't  
18 segregate -- we don't separate Illinois out of  
19 that.

20                   MS. McFAWN: Is there any reason for that  
21 particular geographical area? Is that a  
22 transmission area or is it just random?

23                   MR. BULLEY: I don't want to say it's  
24 random, but it's somewhat based on transmission

1 restraints. It's what was formed back in 1968  
2 when all the other regions were formed and  
3 boundaries were defined. Prior to the formation  
4 of NERC in 1968, MAIN was formed in 1964, and  
5 they had an area that reached out.

6 I've been to the Twin Cities area and  
7 over further east into Ohio and Michigan, and  
8 when the other -- after the northeast blackout of  
9 1965, the other regions -- other areas of the  
10 country set up regions. Some of those took that,  
11 some of the territory that had been part of the  
12 MAIN region. So there are political reasons,  
13 there are electrical reasons that determine the  
14 boundaries.

15 MS. McFAWN: Thank you.

16 HEARING OFFICER JACKSON: Are there any  
17 other questions? Okay. Thank you, Mr. Bulley.

18 Our next presentation is from Midwest  
19 Independent Power Suppliers. I believe Freddi  
20 Greenberg is here to testify.

21 MS. GREENBERG: Good afternoon to all of  
22 you.

23 HEARING OFFICER JACKSON: If you have  
24 others that may be assisting you in your

1 presentation, just make sure they're identified  
2 for the record.

3 MS. GREENBERG: I certainly will do that.  
4 My name is Freddi Greenberg, and I am the  
5 executive director and general counsel of the  
6 Midwest Independent Power Suppliers or, as we  
7 call it MWIPS, M-W-I-P-S, and I have with me  
8 today members of -- representatives of two of my  
9 member companies. On my right is Wendy Lessig of  
10 Dynagy, and on my left is Steve Brick of  
11 PG & E's National Energy Group.

12 We're delighted to have the chance to  
13 be here to talk with you today, and we're also  
14 very pleased to see that so many of the  
15 presenters who have spoken to you in these last  
16 two days have positions that are common with  
17 ours, and that will make our presentation  
18 actually quite a bit shorter than it might  
19 otherwise have been, but we do have pre-filed  
20 testimony.

21 Attached to our pre-filed, for your  
22 information, is a list of members of MWIPS, and I  
23 just want to note that any time we present  
24 comments probably, those comments represent the

1 opinions of the group, but not necessarily of any  
2 individual member company. MWIPS is an  
3 organization of leading and competitive power  
4 suppliers within an interest in participating in  
5 the competitive electric markets in Illinois and  
6 elsewhere in the Midwest.

7           Our members are committed to  
8 providing reliable electricity at a reasonable  
9 cost. You've heard presenters in the last two  
10 days talk about the need for electric -- for  
11 electric capacity in this area. Commonwealth  
12 Edison has talked about the extent to which  
13 capacity within the control area of their system  
14 is beneficial to the system itself and to the  
15 reliability of the system, and we just heard Mr.  
16 Bulley talk about shrinking reserve margins.

17           We've also all heard about the price  
18 spikes that occurred in the wholesale electric  
19 markets in the summer of 1998 and all of these  
20 are indications that there's a need for  
21 generating capacity in this immediate area.  
22 MWIPS' members and other members of our industry  
23 have stepped up to the plate to meet -- to meet  
24 that need.

1                   Our members have committed to invest  
2 significant amounts of capital within Illinois to  
3 comply with all the applicable laws and  
4 regulations and to build a generation that's  
5 needed in the short-term in the form of peaking  
6 plants.

7                   Many of these peaking plants, in  
8 fact, are to be located in areas designated by  
9 Commonwealth Edison as areas where this new  
10 generation would be most beneficial to the  
11 existing system, and this also will minimize the  
12 need for additional transmission construction  
13 which will further benefit the environment.

14                   I'm not going to -- and I just want  
15 to go back for one moment. I forgot to mention  
16 that Indeck is also a member of MWIPS. I'm not  
17 going to go into the definition of peaker plant.  
18 I think that was more than amply covered by the  
19 speakers before us, but I would like to just  
20 mention one point about peaker plants. People  
21 often refer to these plants as unregulated, and  
22 to some extent, we take issue with that  
23 designation.

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1 one aspect, and that is that they are not rate  
2 regulated the way that a utility-owned generating  
3 plant is regulated. These plants are not  
4 included in a utility's reg base, but in all  
5 other aspects, they are subject to a multitude of  
6 regulations, and we certainly heard a great deal  
7 about that yesterday from the speakers from the  
8 EPA, and there are many other laws  
9 and regulations that apply to these plants, but  
10 this being outside of the rate base is the  
11 characteristic that distinguishes these plants  
12 from utility-owned plants.

13 One benefit to the rate pay of this  
14 unregulated unreg-based feature of the plants is  
15 that the developer of the peaker plant bears all  
16 the risks associated with the plant's  
17 construction and all the financial risk  
18 associated with the plant. The proposed peaker  
19 plants, if constructed, will enhance reliability  
20 of electric services to Illinois and to the  
21 Midwest by both increasing the generating  
22 capacity and by providing voltage support and the

23 other system benefits mentioned by ComEd.

24 In addition, competition will be

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1 increased in the wholesale market, which will  
2 further reduce the probability of price spikes in  
3 that market in the Midwest, and all of these  
4 results are what the legislature envisioned that  
5 it enacted its customer choice and reg relief act  
6 of 1997.

7 Against this background, I'd just  
8 like to very briefly go through the various  
9 questions that were asked when this proceeding  
10 was noticed. The first question, do peakers need  
11 to be regulated more strictly than the current  
12 air quality statutes and regulations provided, I  
13 think the answer to that that was supported by  
14 the various speakers so far is definitely not.  
15 There's a strict set of regulations applicable to  
16 these plants, and the peakers do not pose a  
17 threat to air quality, to human health, or to the  
18 environment.

19 In addition, the peakers use  
20 state-of-the-art technology, and I'm advised,  
21 although I am personally not an environmental

22 expert, that a typical simple cycle plant that  
23 might be permitted as a minor source would, even  
24 if BACT, B-A-C-T, review were required, meet that

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1 requirement and not require any additional  
2 controls beyond what the plant already has. So  
3 the air impact is not a problem at all.

4           The second question was whether the  
5 peaker plants pose a unique threat or a greater  
6 threat than other types of state-regulated  
7 facilities, and, again, I think the presentations  
8 that were given, both yesterday by the EPA and  
9 this morning, particularly by Mr. Erjavec,  
10 clearly state that that's not the case with  
11 respect to any of the types of pollution  
12 mentioned, and the groundwater issue will, of  
13 course, be addressed further by the Governor's  
14 Task Force.

15           I did want to mention the question of  
16 noise because it seems to have been a theme.  
17 Although, I understand that it's not a focus  
18 beyond any of the other points, and that is  
19 simply that the developers who work for my member  
20 companies have indicated to me over and over

21 again when we've discussed this that although air  
22 quality is not part of the state permitting  
23 process, it is very much in the mind of the  
24 developer and in the forefront of the developer's

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1 planning as they design the plant.

2           The developer typically works with  
3 the community to address the concerns that are  
4 raised with respect to noise, and I think the  
5 statement we heard yesterday that there have been  
6 no noise complaints to the EPA about peakers is  
7 really very telling because what it says to me is  
8 that, in fact, these developers have succeeded in  
9 addressing the concerns or we certainly would  
10 have complaints because people tend to be vocal  
11 about their concerns with respect to these  
12 plants.

13           I wanted to just share with you one  
14 anecdote that I did hear from a member when a  
15 group of local officials was visiting one of the  
16 peaker plants. The officials came to the plant  
17 and started their tour, and at one point,  
18 somebody asked when is this plant going to start  
19 up so we can hear it, and the answer was, it's

20 been operating since you arrived here.

21 To further illustrate the veracity of  
22 that last anecdote, I would like to reiterate the  
23 invitation that was offered to all of you and to  
24 any of your staff by Mr. Erjavec this morning.

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1 If there is an interest in visiting a peaker  
2 plant and looking and particularly hearing what  
3 it sounds like, I have more than one member of my  
4 group who would be pleased to provide that  
5 opportunity, and please do feel free to call on  
6 me if that's something that would be of interest.

7 I'd like to turn now to your next  
8 question which is, should new or expanding peaker  
9 plants be subject to siting requirements beyond  
10 the applicable local zoning requirements, and our  
11 answer to that, again, is no. Illinois should be  
12 very cautious about imposing stricter than  
13 necessary siting requirements in order to avoid  
14 the very situation that we're seeing in  
15 California.

16 We don't want to create a situation  
17 that would risk a power shortage and the  
18 accompanying increase in the cost of wholesale

19 power as well as possible reliability problems.  
20 California has had great delay in plant siting  
21 and is now seeking ways to streamline and  
22 expedite the process. We've heard from the  
23 experts in the EPA that the current siting  
24 process addresses the various needs and

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1 requirements for these plants, and our  
2 recommendation is that anything stricter would be  
3 detrimental and would have no further value.

4           The next question you asked was  
5 whether peakers should be more strictly  
6 regulated, should additional regulations or  
7 restrictions apply to currently -- if they're  
8 more strictly regulated, excuse me, should those  
9 additional restrictions apply to the currently  
10 permitted plants or only to new facilities and  
11 expansions.

12           In that regard, we strongly feel that  
13 any new more strict requirement or any additional  
14 or different requirement should not apply to the  
15 plants that are currently permitted, but that new  
16 facilities, of course, should adhere to the then  
17 existing requirements, and a facility expansion

18 would, of course, have to adhere to the  
19 requirements existing when that facility  
20 expansion applies for its permits, and, of  
21 course, at that time, there would be the  
22 opportunity for public input just as there is  
23 initially when the facility is first sited.

24                   Your next question was, how do other

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1 states regulate or restrict the peaker plants,  
2 and we talked a little bit about that in our  
3 written testimony, and we've had some other  
4 testimony today as well. I will not go further  
5 than to say that a number of states handle things  
6 the way that Illinois does. There are the state  
7 permitting process and a local process, and a  
8 smaller number of states have adopted a process  
9 for siting and permitting the peaker facility or  
10 other generating facilities that's administered  
11 in one stop in one place or a combined hearing at  
12 the state level.

13                   Oftentimes, those proceedings are a  
14 carryover from the permitting of utility-owned  
15 generation, and in Illinois that's not the case.  
16 California is an example of a state that's

17 currently experiencing the consequences of a very  
18 bureaucratic and time-consuming process for  
19 siting plants. In California, a plant of 50  
20 megawatts or more must be approved by the  
21 California Energy Commission.

22 Many proposals there have taken more  
23 than a year to get through this process, and  
24 California has not been able to add the

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1 generation that it needs at a rate which reflects  
2 its growth.

3 Currently, there's more than \$10  
4 billion worth of new generation in California  
5 that remains in the queue to be permanent.  
6 According to recent statistics presented to the  
7 California governor, between 1996 and 1999 in  
8 California, 672 megawatts of new generation was  
9 added to the system. Demand during that period  
10 jumped more than 5500 megawatts. So you can see  
11 there's a great disparity there.

12 In response to receiving those  
13 statistics, the California governor issued an  
14 executive order earlier this month directing the  
15 state agencies involved in licensing electric

16 power plants to review the applications and  
17 respond to them within 100 days of receiving a  
18 complete application. So they are taking steps  
19 to reduce the difficulties in getting the plants  
20 permitted.

21 In conclusion, you need to keep in  
22 mind that an emergent plant developer does not  
23 typically wish to build and operate a plant where  
24 the plant is not going to be accepted by the

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1 community. They look for a place that's  
2 appropriate, appropriate both in terms of the  
3 electric transmission and the gas supply and the  
4 community and work with the community to achieve  
5 community support and to be a good member of the  
6 community.

7 Communities which welcome the peaker  
8 plants and other generating plants recognize the  
9 benefits and positive impacts of this development  
10 on their communities. These might include new  
11 jobs, increased tax base, and possible attraction  
12 of additional economic development. There's also  
13 very little strain on the local resources when  
14 these plants are sited. They don't use schools,

15 for example. They give a lot to the community  
16 and take little. A community that accepts the  
17 peaker plant understands that a peaker has these  
18 relatively few impacts and that it provides the  
19 necessary service to the community and benefits  
20 the public welfare by contributing to the  
21 electric supply of the community.

22 MWIPS appreciates the opportunity to  
23 make these comments, and we would be pleased to  
24 respond to any additional questions you might

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1 have, either today or if there are any questions  
2 which we might answer as you continue in your  
3 inquiry. Thank you very much for your  
4 attention.

5 HEARING OFFICER JACKSON: Thank you.

6 Does the Board have any questions.

7 MR. RAO: Ms. Greenberg, in your testimony,  
8 you have some power demands projections on a  
9 regional basis. That's page two of your  
10 pre-filed testimony.

11 MS. GREENBERG: Yes.

12 MR. RAO: Do you have any, you know,  
13 perhaps, data for specifically Illinois? You

14 know, if you don't have it right now, would you,  
15 you know, have access to such data?

16 MS. GREENBERG: I have a great reservoir  
17 of resources among my member companies, and I  
18 will contact them about that, and I'm quite sure  
19 we'll be able to come up with something for you.

20 MR. RAO: That would be helpful to have  
21 that information in the record.

22 MS. GREENBERG: So it's specific with  
23 respect to Illinois?

24 MR. RAO: Yes.

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1 MS. GREENBERG: We will definitely look  
2 into that and get back to you.

3 MR. RAO: Thank you.

4 HEARING OFFICER JACKSON: Anything else?  
5 Thank you, Ms. Greenberg.

6 MS. GREENBERG: May I move that my  
7 testimony be admitted?

8 HEARING OFFICER JACKSON: Yes, please.

9 MS. GREENBERG: Thank you.

10 HEARING OFFICER JACKSON: It's so  
11 admitted.

12 Our next presenter today is Ameren,

13 and we have Mike Kearney. I do want to say  
14 although the Board may not have some questions  
15 specifically for the presenters today, if  
16 questions do arise in the future, those questions  
17 will be provided to the presenters on the Board's  
18 website. Whenever you are ready.

19 MR. KEARNEY: Good afternoon. My name is  
20 Mike Kearney, and I'm manager of economic  
21 development for the Ameren Corporation, and I  
22 want to express my appreciation for the  
23 opportunity to summarize my pre-filed testimony  
24 for the record. I'd also like to introduce

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1 Richard Smith, who is our manager of generation  
2 development for our nonregulated generation  
3 company, and he'll serve as a resource for me  
4 should there be questions from the Board.

5 As I mentioned, I'm manager of  
6 economic development, and Ameren Corporation was  
7 formed in 1998 with the merger of the Central  
8 Illinois Public Service Company and Union  
9 Electric Company, both electric and natural gas  
10 utilities operating within the state of  
11 Illinois. Ameren currently serves 1.8 million

12 electric customers in Illinois and in Missouri  
13 under the utility company's of AmerenCIPS and  
14 AmerenUE. In 2000, the electric generation  
15 activities of AmerenCIPS were transferred to a  
16 separate generating company, Ameren Energy  
17 Generating Company, which remains part of the  
18 Ameren family of companies.

19 Ameren Energy Generating Company is  
20 currently developing a number of generating  
21 facilities within the state of Illinois and to  
22 date, most of these have been in central and  
23 southern Illinois. I'm a resident of Missouri,  
24 but dedicate at least 70 percent of my time

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1 working in the state of Illinois. I'm a native  
2 of Westchester, Illinois, up near Chicago, and I  
3 hold a bachelor's degree and a master's degree in  
4 urban and regional planning. I've worked with  
5 the utility industry since 1986 when I joined  
6 Central Illinois Public Service Company as an  
7 economic development representative over in  
8 eastern Illinois, and through this function, I  
9 work with a number of local regional community  
10 development organizations to encourage business

11 development and economic growth.

12                   In my current position, I also work  
13 with the Illinois communities to promote economic  
14 development throughout the state. Toward this  
15 end, I've been involved in the identification of  
16 suitable sites for new generation facilities and  
17 have been a liaison between not only our company  
18 and the development officials in a number of  
19 communities, but also served as a resource for  
20 affected communities as they pursued other units  
21 of combustion turbine units throughout our  
22 region.

23                   I've acted as a technical resource to  
24 city officials regarding these peaking facilities

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1 and have attempted to advise them on  
2 infrastructure issues, tax issues, and other  
3 development-related issues as they've tried to  
4 attract this type of development to their  
5 communities. Such communities include Neoga,  
6 Beecher City, and several others in southern  
7 Illinois.

8                   I think that for those who have  
9 landed in Illinois, it's represented a win-win

10 relationship, not only for the development  
11 company, but also for the community itself, and I  
12 think they've been widely received and well  
13 received in this processes.

14 I've also been involved with a number  
15 of our own generating projects, and the  
16 communities where Ameren Energy Generating  
17 Company has sited new generation include Gibson  
18 City and Ford County, Patoka, and Pinckneyville,  
19 and I think in each case, the communities  
20 recognize the important role that generation  
21 infrastructure plays, not only for the future  
22 development of Illinois, but the entire Midwest.  
23 These communities have been receptive to Ameren's  
24 proposals when it's become apparent that Ameren

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1 would be a good neighbor, is committed to  
2 managing the public and environmental resources  
3 in a prudent manner, and was sensitive to the  
4 neighboring businesses and residents around these  
5 particular facilities. Officials in these  
6 communities have strongly endorsed these projects  
7 because of the benefits the development has  
8 brought to their citizens. Gibson City and other

9 officials have gone on record to commend Ameren's  
10 generation development approach.

11                   Because of their cooperation over the  
12 past several months, Ameren has been able to add  
13 more than 400 megawatts of electric generating  
14 capacity within the state of Illinois and an  
15 additional 560 megawatts of additional  
16 Illinois-based capacity are expected to come  
17 on-line during the first and second quarters of  
18 2001.

19                   This generation not only helps to  
20 improve the reliability of electric consumers  
21 within the state of Illinois, but, again, through  
22 the Midwest. All of this development has been  
23 accomplished by working closely with officials in  
24 preplanning and with the citizens at a community

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1 level. Ameren believes that the current  
2 regulations governing the development of new  
3 generation facilities within the state of  
4 Illinois are appropriate and provide each  
5 stakeholder an opportunity to become part of the  
6 process.

7                   Ameren does not believe that

8 additional regulation of these facilities is  
9 warranted nor needed at this time. Again, I'd  
10 like to thank you for the opportunity and respond  
11 to any questions you may have about our  
12 particular development projects. At the same  
13 time, I'd like to also extend an invitation to  
14 the Board to visit any one of our facilities  
15 throughout central and southern Illinois to see  
16 firsthand not only the magnitude of the project,  
17 but how you can work with community officials and  
18 let the community process work.

19 HEARING OFFICER JACKSON: Thank you, Mr. Kearney.

20 Does the Board have any questions?

21 DR. FLEMAL: Mr. Kearney, the facilities  
22 that you mentioned as your new facilities,  
23 Pinckneyville and Gibson City, are those peaking  
24 units or baseload units?

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1 MR. KEARNEY: I think it would be a fair  
2 assessment to say they're a part of the  
3 baseloading units.

4 DR. FLEMAL: Have you developed peaker  
5 units?

6 MR. KEARNEY: Okay. Rick mentioned that

7 we should consider them a peaking unit.

8 DR. FLEMAL: You should consider them?

9 MR. SMITH: Yes.

10 DR. FLEMAL: I gather, though, the way you  
11 addressed my question, that there's -- these are  
12 made somewhat different than the peaker units  
13 that we've been talking about? These are  
14 gas-fired --

15 MR. KEARNEY: These are gas-fired. I  
16 think they're consistent with what you've been  
17 addressing in your Board.

18 DR. FLEMAL: All right.

19 MR. KEARNEY: I think I confused your  
20 question with the fact that it's a part of our  
21 reserve margin.

22 DR. FLEMAL: And then they do operate on a  
23 relatively limited number of hours --

24 MR. KEARNEY: Right.

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1 DR. FLEMAL: -- per year and meet that and  
2 carry your typical peakers as well?

3 MR. KEARNEY: Right.

4 DR. FLEMAL: Ameren says, though, it does  
5 provide baseload power as its principal

6 production. I'm not sure I'm grasping the words  
7 correctly.

8                   You would be considered a company  
9 whose major provision of power is the baseload  
10 area, would you not?

11               MR. KEARNEY: I'm not sure if I understand  
12 your question. The AmerenCIPS generating  
13 facilities were moved over into the Ameren Energy  
14 Generating Company.

15               DR. FLEMAL: Yes.

16               MR. KEARNEY: And we had a contract to  
17 provide purchase power from that company for a  
18 period of time.

19               DR. FLEMAL: I guess my understanding of  
20 the structure here is a bit fuzzy.

21                   Where I'm really trying to go with  
22 this line of questioning is to develop some  
23 understanding for myself and for the record. We  
24 have seen, I think, that the principal proponents

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1 of peaker development have been people who have  
2 come from outside the long-established electrical  
3 generating establishment in this state promoted  
4 by the nonregulation, and one of the questions

5 we've had is where have the -- what role have the  
6 historic power generators in the state played in  
7 the peaker plant development.

8                   Are some of the old-line utilities  
9 actively pursuing peakers themselves or relying  
10 largely on the more recent enterers entering into  
11 the system?

12                   MR. KEARNEY: That can be a complicated  
13 question. I think it's fair to say that  
14 obviously the old-line historic utilities in  
15 Illinois are actively involved with generation,  
16 but it may come through a different corporate  
17 structure than what we've experienced in the  
18 past. AmerenCIPS and Ameren family of companies  
19 are very proud of their reputation and  
20 relationship with the communities we've served.

21                   So I think that based on that  
22 historic record, that historic experience working  
23 in Illinois, being an Illinois-based company has  
24 certainly played into this process, and we've

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1 gone into the communities very upfront with  
2 preplanning efforts, informational efforts,  
3 worked with community leadership that we have a

4 longstanding relationship with and trying to  
5 address their development issues.

6                   So I think it's fair to say that the  
7 development process works locally, and we try to  
8 use that relationship that we foster with these  
9 communities to advance projects of this nature.

10                  MR. MELAS: I have a follow up on what Ron  
11 was just asking.

12                   Do you basically depend on the  
13 traditional coal-fired steam generating plants  
14 for the bulk of the power that you generate as  
15 opposed to gas-fired turbines?

16                  MR. KEARNEY: Are you asking if AmerenCIPS  
17 does, AmerenCIPS? Yes. We have coal-fired  
18 generation.

19                  MR. MELAS: And from those generating  
20 plants use sort of the bulk of your needs?

21                  MR. KEARNEY: I'd say yes.

22                  MR. MELAS: When it comes to this peak  
23 demand, a 90-degree summer day down there in  
24 Springfield, where do you -- where do you turn to

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1 for additional power that you need on a  
2 short-term basis, through your own resources or

3 do you buy them from an outside supplier?

4 MR. KEARNEY: I think that's based on the  
5 economics of the opportunity, but we have  
6 sufficient capacity to try to meet all our load  
7 demand internally.

8 MR. SMITH: These new peakers would also  
9 help to meet that --

10 MR. MELAS: Pardon me?

11 MR. SMITH: And the new peaking plants  
12 that he mentioned would help meet that demand at  
13 the time of peak.

14 MR. MELAS: So you are building some new  
15 peaker plants of the type that we've been talking  
16 about for the last couple of days?

17 MR. SMITH: Yes.

18 MR. MELAS: Have you built anything -- do  
19 you have any plans to come into the northeastern  
20 part of the state?

21 MR. KEARNEY: I think it's fair to say  
22 that there's certainly a market opportunity in  
23 the Chicago area, and while we're looking at a  
24 number of options, it would be premature to say

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1 that we have advanced that in any way.

2           MR. MELAS: But from a regulatory  
3 standpoint, it is possible for you to do that, to  
4 serve the demand in this area?

5           MR. KEARNEY: Yes, it is.

6           MS. MANNING: I'm hoping to clarify this  
7 for the record. We've heard the terms  
8 competitive power supplier, wholesale supplier,  
9 and retail supplier.

10                   Is it fair to compare that analysis  
11 or does a wholesale supplier that has -- does  
12 building within your own corporate structure even  
13 have trades?

14           MR. KEARNEY: I think it's fair to say  
15 that the entire Ameren family of companies is  
16 involved not only in wholesale, but also retail  
17 opportunities that deregulation offers us.  
18 Ameren Energy Generating Company is just one part  
19 of that corporate structure.

20           MR. SMITH: Just a little bit more  
21 clarification.

22                   Ameren Energy Generating Company is a  
23 nonregulated company at this point. It's not  
24 under the traditional regulating utility

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1 structure anymore. So we are functioning as an  
2 IPP or as an independent power producer at this  
3 point.

4 MS. MANNING: And for purposes of the  
5 record, too, I'm just going to clarify. We've  
6 been using the word nonregulated in different  
7 contexts, either the old utility context or the  
8 environmental context, and I think when you meant  
9 nonregulated, of course, you meant it in terms of  
10 the old utility regulation than the regular  
11 regulation; is that correct?

12 MR. KEARNEY: That's correct.

13 MS. KEZELIS: The Ameren family of  
14 companies has several peakers of the sort that we  
15 are discussing in these proceedings; is that  
16 correct?

17 MR. KEARNEY: That is correct.

18 MS. KEZELIS: All right. And those  
19 peakers as the IEPA permits operate; is that  
20 correct?

21 MR. KEARNEY: That is correct.

22 MS. KEZELIS: If you know the answer to  
23 this question, great. If not, if you could  
24 submit it to us in writing. What I'm interested

1 in knowing is whether your IEPA permit regulates  
2 or restricts the hours of operation.

3 MR. KEARNEY: I'll ask Rick to respond to  
4 that.

5 MR. SMITH: The broad answer is yes, there  
6 is a limitation, and I prefer to answer in  
7 writing as to what the limitation is because I'll  
8 probably not get it quite right.

9 MS. KEZELIS: If you would do so, I would  
10 be very appreciative.

11 I have another question, and it's a  
12 more general one. With respect to page one of  
13 your testimony, Mr. Kearney, you indicate that  
14 your dealings with communities in central and  
15 southern Illinois have been generally successful,  
16 and specifically you mentioned the few  
17 difficulties that have been encountered have been  
18 overcome.

19 Would you expand upon that sentence  
20 of yours?

21 MR. KEARNEY: Sure. I think in a lot of  
22 ways that when we approach the city, obviously  
23 there's a number of development issues we have to  
24 address, whether that's zoning requirements or

1 just public information. So, again, the process  
2 involves informational meetings open to the  
3 public so that we can explain the project, the  
4 scope of that, securing the necessary land for  
5 this project, and then we typically engage in a  
6 developer's agreement with the municipalities so  
7 that upfront we respond to issues like water  
8 supply, road use for getting facilities in,  
9 annexation in some cases, tax issues and others.

10                 So each case is, perhaps, unique  
11 based on local needs and response to local  
12 concerns.

13                 MS. KEZELIS: Whichever topics, are those  
14 similar to those in our communities up north, at  
15 least identified as well?

16                 MR. KEARNEY: Sure, and not unique to any  
17 other type of development that a community may  
18 encounter in central and southern Illinois  
19 working through the city regulatory process,  
20 engaging in letters of commitment and developer  
21 agreements so that each party is fully aware of  
22 what their responsibilities are.

23                 MS. KEZELIS: Thank you.

24                 MS. McFAWN: I'd like to ask a clarifying

1 question as well.

2                   These cities that you site in  
3 southern Illinois, were those for peaker plants,  
4 and were they done by Ameren Energy Generating  
5 Company?

6                   MR. KEARNEY: We do site a number of  
7 communities, including Gibson City, Petoka,  
8 Pinckneyville. Those are the Ameren Energy  
9 Generating plants.

10                  MS. McFAWN: Those would be the ones in  
11 central Illinois?

12                  MR. KEARNEY: Right, but I also mentioned  
13 in testimony that we've got -- we have a number  
14 of other communities that are involved with  
15 trying to attract this type of development to  
16 their area. There's a number of companies  
17 looking for potential development opportunities.

18                  In those cases, since we're the local  
19 utility, they've turned to us and asked us for  
20 resources, information about these units, access  
21 to transmission lines, and things like that. So  
22 it's been more of a technical advisory role for  
23 the communities, just like we do for any type of  
24 economic development project as we work with our

1 allies at the local level.

2 MS. McFAWN: So you were assisting those  
3 developers in possibly building peakers?

4 MR. KEARNEY: We don't assist those  
5 developers. We respond to the community  
6 questions about that type of development.

7 MS. McFAWN: Oh. Thank you.

8 MR. KEARNEY: And they've taken on each  
9 of their own local controls, zoning, and water,  
10 and things like that.

11 MS. McFAWN: So those would be the  
12 communities of --

13 MR. KEARNEY: Neoga and Beecher City, and  
14 there's a number of other projects that have  
15 looked at our area and would have them move  
16 forward.

17 MS. McFAWN: Thank you for explaining  
18 those differences.

19 MS. McFAWN: Also, at Gibson City --  
20 that's all right. I'm pretty loud.

21 At Gibson City, you said that you  
22 added 400 megawatts to available generating  
23 capacity?

24 MR. SMITH: Yeah.

1 MS. McFAWN: Could you explain that to  
2 me?

3 MR. SMITH: Sure. Let me clarify  
4 briefly. We did actually add to the system this  
5 last summer. We commissioned four units at the  
6 Pinckneyville site via our aero-derivative simple  
7 cycle units. They're each rated roughly 45  
8 megawatts. Gibson City we installed to machines  
9 that are each rated in the range of 150  
10 megawatts. All six units were commissioned  
11 within the last several months and have been  
12 operating from time to time this summer.

13 The Petoka site that Mr. Kearney  
14 mentioned is under construction at this point.  
15 We expect to commission two 115 megawatt units  
16 there first and second quarter of next year.  
17 These are all -- I would classify all of these as  
18 peakers under the context of what you're  
19 investigating.

20 MS. McFAWN: Thank you.

21 MS. KEZELIS: In the old traditional  
22 utility context, there was something known as the  
23 useful life of a generating electricity producing  
24 plant. That's not a term that's appropriate

1 anymore in the independent producer context from  
2 a rate base perspective, but do these peaker  
3 plants have useful lives and can you tell me what  
4 they are?

5 MR. SMITH: There certainly is a useful  
6 life of this type of equipment from a physical  
7 operability viewpoint. What that useful life is  
8 will depend upon the mode in which it's operated,  
9 the number of hours, the number of starts, the  
10 fuel it uses, and so forth.

11 From time to time, equipment failures  
12 occur for a variety of reasons which can also  
13 shorten the useful life. We aren't really  
14 assigning useful lives to these pieces of  
15 equipment from an engineering viewpoint at this  
16 time.

17 MS. KEZELIS: Thank you.

18 HEARING OFFICER JACKSON: Anyone else?

19 MR. KEARNEY: We'll file this with the  
20 clerk.

21 HEARING OFFICER JACKSON: Thank you very  
22 much. Your pre-filed testimony will be admitted  
23 into the record.

24

MR. KEARNEY: Thank you.

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1 HEARING OFFICER JACKSON: We have one more  
2 presenter on our agenda for this afternoon,  
3 Richard Trzupsek from Huff & Huff Environmental  
4 Consultants.

5 MR. TRZUPEK: I'm here today as the air  
6 quality manager for Huff & Huff, and although  
7 myself and our firm has represented some people  
8 peaker plants in their permitting process and  
9 testing process, I'm not specifically here  
10 representing any one of them, but rather because  
11 our concern over the focus of these plants have  
12 been under is that in our feeling they represent  
13 a positive environmental good for the state, and  
14 with the microscope that peakers have been under  
15 in the press and through communities, we feel  
16 that there may be a lot of misinformation that we  
17 can assist the Board in helping to assemble.

18 It's, I think, a view from the  
19 trenches that we hope the Board might find  
20 useful. My area of expertise is strictly in air  
21 pollution, both in permitting these facilities as  
22 a consultant and in the days gone by when I

23 actually worked for a living in doing stack  
24 testing on these facilities and measuring the

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1 emissions from them, as well as a number of  
2 industrial facilities.

3           So I'll limit my remarks strictly to  
4 air issues and try to be brief because a lot of  
5 the issues that I comment on in my written  
6 testimony have been commented on already. I  
7 think it's useful to look at the air pollution  
8 issues on a macroscopic basis and then come down  
9 to the community level because that's -- that's  
10 really the areas that EPA addresses in the permit  
11 process. How do emissions from these facilities  
12 affect the environment as a whole and then what  
13 risk and what risk exposures is the community  
14 exposed to as a result of their emissions.

15           In the broadest regional view, I  
16 think it's useful to look at MAIN as a whole and  
17 what is the demand within MAIN because the  
18 general theme we can develop here is certainly  
19 that demand will be met by some means, and no  
20 more electricity will be generated than demand  
21 demands.

22                   There is a power export issue, but I  
23 am convinced through everything I know of the  
24 industry and I would hope you would be convinced

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1   that power export is a very minor source of  
2 generation demand. If we look at generation  
3 within MAIN and assign some peak demand for them,  
4 we can look at a certain amount of the capacity  
5 that is going to be fulfilled through nuclear  
6 power, and I've given you some figures on nuclear  
7 power availability. I think that's generally  
8 accepted to be the cheapest form of power that  
9 provides a great deal of baseload.

10                   After that, if you look within MAIN  
11 and you look within Illinois, the next most  
12 popular option is coal. So the availability of  
13 gas-fired units, which without having any --  
14 doing any disrespect to coal are unquestionably  
15 far apart cleaner than coal-fired units. It  
16 simply means to MAIN and to Illinois that demand  
17 can be met if those units are dispatched in a  
18 fashion that's much cleaner than we currently  
19 know. They represent, in my view, if you accept  
20 the fact that demand is going to be constant and

21 demand must be met, they represent pollution  
22 reductions, not additions to pollution.

23 Further, and what I've given you in  
24 my analysis, is that if you look within Illinois,

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1 you have a second level of control that is coming  
2 within Illinois beyond the control that demand  
3 provides you, and that it is the NOx SIP calls.  
4 We have been told by Illinois EPA that NOx SIP  
5 regulations are coming, that there's going to be  
6 a hard cap on NOx emissions from these  
7 facilities, and certainly I think we can all  
8 accept that the on air pollutant of real  
9 consequence from these facilities is NOx  
10 emissions.

11 The generation on a per megawatt  
12 basis is far lower than the practical  
13 alternative, coal, and the NOx SIP calls means  
14 that we are going to have an absolute limit of  
15 the number of tons that can be emitted from  
16 electrical generating units within the state of  
17 Illinois.

18 So the question then will become, how  
19 much electricity can we need, how much

20 electricity can we generate to meet the demands  
21 that we've heard about today. The availability  
22 of units that generate more electricity with less  
23 NOx emissions means we can generate and meet that  
24 demand more reliability, more easily, and more

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1 cheaply, and certainly gas turbines and peaking  
2 facilities provide that opportunity to the  
3 state.

4           When he come down from the issue from  
5 MAIN and from Illinois and we come to the  
6 community level, as a participant in these  
7 hearings for clients and also as an observer of  
8 these hearings, as a correspondent for a  
9 community newspaper on the side, I see issues of  
10 risk are the primary issues that are brought up  
11 in terms of air pollution emissions. I think the  
12 risk issues are easily overblown with the  
13 microscope that these plants are put under. It's  
14 far, far easy to overblow them.

15           You seen some very good data, I  
16 think, on Indeck using NO2 as a model and how low  
17 for a criteria pollutant that risk issue is for  
18 local communities. That's also true, and I think

19 it would be self-apparent, the SIPs reporting  
20 natural gas for toxic emissions. The fact that  
21 we can measure any toxic emission at all from  
22 natural gas, as a chemist, as a scientist, is a  
23 tribute to the technology that we can measure  
24 down that low.

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1           The fact that we can read parts per  
2 billion to parts per trillion does not imply that  
3 that's a health risk, and I don't know that that  
4 information is communicated. When you compare  
5 the level of emissions, the generation of toxic  
6 emissions per BTU for natural gas-fired as  
7 opposed to coal as opposed to wood-burning, as  
8 opposed to the other myriad of the sources we're  
9 exposed to every day, and I've given you some of  
10 that data, you see that the generation rates are  
11 by far the lowest. I think that overall even  
12 though this forum is focusing on peakers, we are  
13 really talking about a technology. We're talking  
14 about gas turbines. That's overwhelmingly the  
15 technology used to fill this demand.

16           I think that technology has developed  
17 as a result of what the Board and what the Agency

18 has done. Industry has responded to the need for  
19 cleaner power. They've done so very  
20 effectively. They've reduced emissions  
21 enormously. I can recall as a testing person 15  
22 years ago much higher NOx emissions. I can  
23 recall not being able to hear myself think when I  
24 was next to a gas turbine. Today, they are as

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1 quiet as everyone says, and the emissions are  
2 practically undetectable.

3           The fact that industry has responded  
4 in this way I think is something that the Board  
5 and the state should encourage. This is a step  
6 in the right direction. These are emission  
7 reductions. These are by far, I think, the best  
8 thing to happen in the power market for quite  
9 some time, and I think the only real reason that  
10 there has been such a focus is because the  
11 microscope that they've been placed under on the  
12 community level, that's certainly appropriate,  
13 but any project of any type, the small internal  
14 combustion engines that go into schools and go  
15 into commercial facilities, if you put them under  
16 that kind of a microscope, I think you would be

17 able to elicit the same reaction.

18                   From our view, this is an educational  
19 process and the people should understand that  
20 these are a boon to Illinois and they're a boon  
21 to the environment. That is my testimony.

22                   HEARING OFFICER JACKSON: Thank you. Any  
23 questions from the Board? Okay. Thank you.

24                   It appears then that we've reached

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1 the end of our proceedings for today. I want to  
2 thank you all for your patience and your  
3 attention yesterday and today. We are looking  
4 forward to hearing from everyone else, the  
5 general public, local municipalities, citizens  
6 groups, anyone else who is interested in  
7 testifying before the Board at any of our  
8 following hearings.

9                   I want to remind you that there is no  
10 pre-filing requirement for any of the following  
11 hearings in September or October, but I do want  
12 to encourage you to contact me in advance if you  
13 know you will be at one of the hearings and do  
14 want to give comment. I will keep lists of  
15 those people who want to testify at those

16 hearings, and those people on my list will be  
17 given priority of presentation; meaning, if you  
18 are on my list, you will get to go first, and we  
19 may have a large number of people that are  
20 wanting to talk. So it will be to your benefit  
21 to get in contact with me first.

22 I neglected to introduce a couple of  
23 the pre-filed testimony items into the record,  
24 and I just want to do that right now. All of the

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1 pre-filed testimony from the presenters today is  
2 admitted into the record and will be marked as an  
3 exhibit by the court reporter and attached to the  
4 transcript from today's hearing.

5 The next hearing in this matter will  
6 be held on Thursday, September 7th, at the  
7 Naperville City Hall City Council Chambers and  
8 will begin at 3:00 in the afternoon and will  
9 continue into the early evening hours in order to  
10 accommodate those persons who may be working  
11 during the day and who would want to come after  
12 work and speak to the Board.

13 Do any of the Board members wish to  
14 make any statements before we conclude today?

15 Okay. That will do it. Thank you very much.

16 We're adjourned.

17 (Whereupon, the proceedings  
18 in the above-entitled cause  
19 were adjourned.)

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1 STATE OF ILLINOIS )  
 ) SS.  
2 COUNTY OF C O O K )

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4 I, GEANNA M. IAQUINTA, CSR, do  
5 hereby state that I am a court reporter doing  
6 business in the City of Chicago, County of Cook,  
7 and State of Illinois; that I reported by means  
8 of machine shorthand the proceedings held in the  
9 foregoing cause, and that the foregoing is a true  
10 and correct transcript of my shorthand notes so  
11 taken as aforesaid.

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Geanna M. Iaquina, CSR  
Notary Public, Cook County, IL  
Illinois License No. 084-004096

SUBSCRIBED AND SWORN TO  
before me this \_\_\_\_ day  
of \_\_\_\_\_, A.D., 2000.

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Notary Public