BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS,)
Complainant,)
V.) PCB 05-95
WIENMAR, INC., an Illinois corporation,) (Enforcement - Air
Respondent.)

NOTICE OF FILING

TO: Jeffery D. Jeep Jeep & Blazer, L.L.C. 1749 South Naperville Road Suite 102 Wheaton, IL 60187

(VIA ELECTRONIC FILING)

PLEASE TAKE NOTICE that on the 19th day of September, 2005, I filed with the Clerk of the Illinois Pollution Control Board a Stipulation and Proposal for Settlement, and Motion to Request Relief From Hearing Requirement, copies of which are attached hereto and hereby served upon you.

PEOPLE OF THE STATE OF ILLINOIS

LISA MADIGAN

Attorney General of the

State of Illinois

By:

REBECCA A. BURLINGHAM

Senior Assistant Attorney General

Environmental Bureau

188 W. Randolph St., 20th Fl.

Chicago, Illinois 60601

(312) 814-3776

Date: September 19, 2005

THIS FILING IS SUBMITTED ON RECYCLED PAPER

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS,)
)
Complainant,)
)) PCB 05-95
V.) PCB 03-93
WIENMAR, INC., an Illinois corporation,) (Enforcement - Air)
Respondent.)

MOTION TO REQUEST RELIEF FROM HEARING REQUIREMENT

NOW COMES the Complainant, PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, and requests relief from the hearing requirement in the above-captioned matter. In support thereof, the Complainant states as follows:

- 1. On November 16, 2004, a Complaint was filed with the Pollution Control Board ("Board") in this matter. September 19, 2005, a Stipulation and Proposal for Settlement was filed with the Board.
- 2. Section 31(c)(2) of the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/31(c)(2), effective August 1, 1996, allows the parties in certain enforcement cases to request relief from the mandatory hearing requirement where the parties have submitted to the Board a stipulation and proposal for settlement. Section 31(c)(2) provides:

Notwithstanding the provisions of subdivision (1) of this subsection (c), whenever a complaint has been filed on behalf of the Agency or by the People of the State of Illinois, the parties may file with the Board a stipulation and proposal for settlement accompanied by a request for relief from the requirement of a hearing pursuant to subdivision (1). Unless the Board, in its discretion, concludes that a hearing will be held, the Board shall cause notice of the stipulation, proposal and request for relief to be published and sent in

the same manner as is required for hearing pursuant to subdivision (1) of this subsection. The notice shall include a statement that any person may file a written demand for hearing within 21 days after receiving the notice. If any person files a timely written demand for hearing, the Board shall deny the request for relief from a hearing and shall hold a hearing in accordance with the provisions of subdivision (1).

- 3. No hearing is currently scheduled in the instant case.
- 4. The Complainant requests the relief conferred by Section 31(c)(2) of the Act.

WHEREFORE, the Complainant, PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, requests relief from the requirement of a hearing pursuant to 415 ILCS 5/31(c)(2), effective August 1, 1996.

Respectfully submitted,

PEOPLE OF THE STATE OF ILLINOIS LISA MADIGAN Attorney General of the State of Illinois

Bv:

REBECCA A. BURLINGHAM Senior Assistant Attorney General

Environmental Bureau 188 W. Randolph St., 20th Fl. Chicago, Illinois 60601 (312) 814-3776

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS,)	
by LISA MADIGAN, Attorney General)	
of the State of Illinois,)	
)	
Complainant,)	PCB 05-95
)	
v.)	(Enforcement – Air)
)	
WIENMAR, INC., an Illinois corporation,)	
d/b/a MARBLE WORKS,)	
)	
Respondent.)	

STIPULATION AND PROPOSAL FOR SETTLEMENT

Complainant, PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, the Illinois Environmental Protection Agency ("Illinois EPA"), and WIENMAR, INC., an Illinois corporation, d/b/a MARBLE WORKS ("Respondent"), have agreed to the making of this Stipulation and Proposal for Settlement ("Stipulation") and submit it to the Illinois Pollution Control Board ("Board") for approval. The parties agree that the statement of facts contained herein represents a fair summary of the evidence and testimony which would be introduced by the parties if a hearing were held. The parties further stipulate that this statement of facts is made and agreed upon for purposes of settlement only and that neither the fact that a party has entered into this Stipulation, nor any of the facts stipulated herein, shall be introduced into evidence in any other proceeding regarding the claims asserted in the Complaint except as otherwise provided herein. If the Board approves and enters this Stipulation, Respondent agrees to be bound by the Stipulation and Board Order and not to contest their validity in any subsequent proceeding to implement or enforce their terms.

I. JURISDICTION

The Board has jurisdiction of the subject matter herein and of the parties consenting hereto pursuant to the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/1 et seq. (2002).

II. AUTHORIZATION

The undersigned representatives for each party certify that they are fully authorized by the party whom they represent to enter into the terms and conditions of this Stipulation and to legally bind them to it.

III. STATEMENT OF FACTS

A. Parties

- 1. On November 16, 2004, a Complaint was filed on behalf of the People of the State of Illinois by Lisa Madigan, Attorney General of the State of Illinois, on her own motion and upon the request of the Illinois EPA, pursuant to Section 31 of the Act, 415 ILCS 5/31(2002), against the Respondent.
- 2. The Illinois EPA is an administrative agency of the State of Illinois, created pursuant to Section 4 of the Act, 415 ILCS 5/4 (2002).
- 3. At all times relevant to the Complaint, Respondent was and is an Illinois corporation in good standing.

B. Site Description

- 1. At all times relevant to the Complaint, Respondent Wienmar, Inc. owned and/or operated a facility located at 1601 La Fox, South Elgin, Kane County, Illinois, where it manufactures molded resin products such as sinks, counter tops and tubs ("facility").

 Respondent operates the facility under the assumed name of Marble Works. In February 2002, Respondent moved its operations from Sundown Road, South Elgin, to the current location at 1601 La Fox, South Elgin.
- 2. Operations at the facility consist of marble casting, gelcoat spray lay-up, resin storage and miscellaneous cleaning and mold preparation. Emission units at the facility include a gelcoat spray booth, the marble casting operation and resin storage tanks.

C. Allegations of Non-Compliance

Complainant contends that the Respondent has violated the following provisions of the Act and Board regulations:

Count I: Operating Major Stationary Source Without a CAAPP Permit, in

violation of Section 39.5(6)(b) of the Act, 415 ILCS 5/39.5(6)(b)(2002),

and 35 Ill. Adm. Code 270.301(b).

Count II: Failure to Comply With New Source Review Requirements, in violation

of Section 9(a) of the Act, 415 ILCS 5/9(a)(2002), and 35 Ill. Adm. Code

203.201.

Count III: Failure to Seek MACT Determination, in violation of Section 9.1(d)(1)

of the Act, 415 ILCS 5/9.1(d)(1)(2002), and 42 USC 7412(g)(2)(B).

Count IV: Failure to Comply With Emission Reduction Market System

Requirements, in violation of Section 9.8(b) of the Act, 415 ILCS

5/9.8(b).

Count V:

Violation of Construction/Operating Permit Conditions and Regulatory Requirements, in violation of Section 9(b) of the Act, 415 ILCS 5/9(b)(2002), Conditions 3, 7, 10, 20(b), 13, 16(a) and 22 of Joint Construction and Lifetime Operating Permit Number 00120001, and 35 Ill. Adm. Code 218.301, 218.672(a)(1) and 218.672(a)(4)(A).

Count VI:

Failure to Timely Submit Annual Emissions Reports, in violation of Section 9(a) of the Act, 415 ILCS 5/9(a)(2002), and 35 Ill. Adm. Code 201.302(a), 254.132(a) and 254.137(a).

D. Admission of Violations

The Respondent neither admits nor denies the violation(s) alleged in the Complaint filed in this matter and referenced herein.

E. Compliance Activities to Date

- 1. On March 3, 2003, Respondent applied to the Illinois EPA for a Clean Air Act
 Permit Program (CAAPP) permit and submitted an Emission Reduction Market System (ERMS)
 baseline application.
- 2. During the period January 1, 2004 through November 16, 2004, Respondent switched to utilizing a non-atomized gel coat and demonstrated that its emissions are now less than 8 pounds per hour.
- 3. During the period January 1, 2004 through November 16, 2004, Respondent began keeping records documenting its monthly and annual emissions and usages by the 15th day of each month, as required by its Lifetime Operating Permit Number 00120001permit.
- 4. On February 18, 2004, Respondent submitted to the Illinois EPA an Annual Emissions Report that accurately reflected the facility's 2002 emissions.

- 5. On February 18, 2004, Respondent submitted to the Illinois EPA a calendar year 2001 Annual Emissions Report for the facility, which was then located on Sundown Road, South Elgin.
- 6. On March 9, 2005, the Illinois EPA, Division of Air Pollution Control, issued to Respondent a CAAPP Application Completeness Determination and Source Fee Determination for the facility stating that the March 3, 2003 CAAPP Application is complete.

IV. APPLICABILITY

This Stipulation shall apply to and be binding upon the Complainant and the Respondent, and any officer, director, agent, or employee of the Respondent, as well as any successors or assigns of the Respondent. The Respondent shall not raise as a defense to any enforcement action taken pursuant to this Stipulation the failure of any of its officers, directors, agents, employees or successors or assigns to take such action as shall be required to comply with the provisions of this Stipulation.

V. COMPLIANCE WITH OTHER LAWS AND REGULATIONS

This Stipulation in no way affects the responsibilities of the Respondent to comply with any other federal, state or local laws or regulations including, but not limited to, the Act and the Board regulations, 35 Ill. Adm. Code, Subtitles A through H.

VI. IMPACT ON THE PUBLIC RESULTING FROM ALLEGED NON-COMPLIANCE

Section 33(c) of the Act, 415 ILCS 5/33(c)(2002), provides as follows:

In making its orders and determinations, the Board shall take into consideration all the facts and circumstances bearing upon the reasonableness of the emissions, discharges, or deposits involved including, but not limited to:

- 1. the character and degree of injury to, or interference with the protection of the health, general welfare and physical property of the people;
- 2. the social and economic value of the pollution source;
- 3. the suitability or unsuitability of the pollution source to the area in which it is located, including the question of priority of location in the area involved;
- 4. the technical practicability and economic reasonableness of reducing or eliminating the emissions, discharges or deposits resulting from such pollution source; and
- 5. any subsequent compliance.

In response to these factors, the parties state the following:

- 1. Complainant alleges that Respondent violated emission and usage limits in its permit for a period of two years. Further, Respondent failed to timely file required reports, a CAAPP permit application and an ERMS baseline application. Respondent also constructed a major source without demonstrating compliance with the Board's New Source Review (NSR) regulations. The permit limits, reporting requirements, CAAPP, ERMS and NSR are all of programmatic significance to the Illinois EPA.
 - 2. There is social and economic benefit to the facility.

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3. Operation of the facility is suitable for the area in which it occurred.

- 4. Obtaining a CAAPP permit, compliance with NSR regulations, compliance with ERMS requirements, compliance with permitted and regulatory emission and usage limits, compliance with Maximum Achievable Control Technology (MACT) requirements, submission of required reports and certifications, maintenance of required records, and timely submission of complete and accurate Annual Emissions Reports are both technically practicable and economically reasonable.
- 5. Respondent has subsequently complied with the Act and the Board Regulations and as previously noted in subparagraphs (5) and (6) of Section III.E. (above), Respondent has submitted a CAAPP Application which the Air Pollution Control Division of the Illinois EPA has determined to be administratively complete.

VII. CONSIDERATION OF SECTION 42(b) FACTORS

Section 42(h) of the Act, 415 ILCS 5/42(h)(2002), provides as follows:

In determining the appropriate civil penalty to be imposed under... this Section, the Board is authorized to consider any matters of record in mitigation or aggravation of penalty, including but not limited to the following factors:

- 1. the duration and gravity of the violation;
- 2. the presence or absence of due diligence on the part of the respondent in attempting to comply with requirements of this Act and regulations thereunder or to secure relief therefrom as provided by this Act;
- 3. any economic benefits accrued by the respondent because of delay in compliance with requirements, in which case the economic benefits shall be determined by the lowest cost alternative for achieving compliance;
- 4. the amount of monetary penalty which will serve to deter further violations by the respondent and to otherwise aid in enhancing voluntary compliance with this Act by the respondent and other persons similarly subject to the Act;

- 5. the number, proximity in time, and gravity of previously adjudicated violations of this Act by the respondent;
- 6. whether the respondent voluntarily self-disclosed, in accordance with subsection i of this Section, the non-compliance to the Agency; and
- 7. whether the respondent has agreed to undertake a "supplemental environmental project," which means an environmentally beneficial project that a respondent agrees to undertake in settlement of an enforcement action brought under this Act, but which the respondent is not otherwise legally required to perform.

In response to these factors, the parties state as follows:

- 1. Complainant alleges that Respondent violated emission and usage limits in its permit for a period of two years. Further, Respondent failed to timely file required reports, a CAAPP permit application and an ERMS baseline application. Respondent also constructed a major source without demonstrating compliance with the Board's New Source Review (NSR) regulations. The permit limits, reporting requirements, CAAPP, ERMS and NSR are all of programmatic significance to the Illinois EPA.
- 2. Respondent was diligent in attempting to come back into compliance with the Act, Board regulations and applicable federal regulations, once the Illinois EPA notified it of its noncompliance.
- 3. No economic benefit beyond avoided site fees can be calculated. Respondent has already paid \$2,500.00 in avoided air pollution site fees to the Illinois EPA.
- 4. Complainant has determined, based upon the specific facts of this matter, that a penalty of Fifty-Five Thousand Dollars (\$55,000.00) will serve to deter further violations and aid in future voluntary compliance with the Act and Board regulations.

- 5. To Complainant's knowledge, Respondent has no previously adjudicated violations of the Act.
 - 6. Self-disclosure is not at issue in this matter.
- 7. The settlement of this matter does not include a supplemental environmental project.

VIII. TERMS OF SETTLEMENT

A. Penalty Payment

1. The Respondent shall pay a civil penalty in the sum of Fifty-Five Thousand Dollars (\$55,000.00) within thirty (30) days from the date the Board adopts and accepts this Stipulation. The Respondent stipulates that payment has been tendered to Respondent's attorney of record in this matter in a form acceptable to that attorney. Further, Respondent stipulates that said attorney has been directed to make the penalty payment on behalf of Respondent, within thirty (30) days from the date the Board adopts and accepts this Stipulation, in a manner prescribed below. The penalty described in this Stipulation shall be paid by certified check, money order or electronic funds transfer payable to the Illinois EPA, designated to the Illinois Environmental Protection Trust Fund and submitted to:

Illinois Environmental Protection Agency Fiscal Services Section 1021 North Grand Avenue East P.O. Box 19276 Springfield, IL 62794-9276 The name and number of the case and Respondent's Federal Employer Identification Number (FEIN), 36-3621884, shall appear on the check. A copy of the certified check, money order or record of electronic funds transfer and any transmittal letter shall be sent to:

Rebecca A. Burlingham Assistant Attorney General Environmental Bureau 188 W. Randolph St., 20th Floor Chicago, Illinois 60601

Maureen Wozniak Assistant Counsel Illinois Environmental Protection Agency 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276

- 2. Pursuant to Section 42(g) of the Act, 415 ILCS 5/42(g) (2002), interest shall accrue on any payment not paid within the time period prescribed above at the maximum rate allowable under Section 1003(a) of the Illinois Income Tax Act, 35 ILCS 5/1003 (2002). Interest on any unpaid payment shall begin to accrue from the date the payment is due and continue to accrue until the date payment is received. When partial payment(s) are made, such partial payment shall be first applied to any interest on unpaid payment then due and owing. All interest on payment owed shall be paid by certified check, money order or electronic funds transfer, payable to the Illinois EPA, designated to the Illinois Environmental Protection Trust Fund and delivered to the address and in the manner described above.
- 3. For purposes of payment and collection, Respondent may be reached at the following address:

WIENMAR, INC. d/b/a Marble Works Attention: Tom Wienckowski, President 1601 La Fox St. South Elgin, IL 60177

4. In the event of default of this Section VIII.A, the Complainant shall be entitled to all available relief including, but not limited to, reasonable costs of collection and reasonable attorney's fees.

B. Future Use

Notwithstanding any other language in this Stipulation to the contrary, and in consideration of the mutual promises and conditions contained in this Stipulation, including the Release from Liability contained in Section VIII.D, below, the Respondent hereby agrees that this Stipulation may be used against the Respondent in any subsequent enforcement action or permit proceeding as proof of a past adjudication of violation of the Act and the Board Regulations promulgated thereunder for all violations alleged in the Complaint in this matter, for purposes of Section 39(a) and (i) and/or 42(h) of the Act, 415 ILCS 5/39(a) and(i) and/or 5/42(h)(2002). Further, Respondent agrees to waive any rights to contest, in any subsequent enforcement action or permit proceeding, any allegations that these alleged violations were adjudicated.

C. Cease and Desist

The Respondent shall cease and desist from future violations of the Act and Board Regulations that were the subject matter of the Complaint as outlined in Section III.C ("Allegations of Non-Compliance") of this Stipulation.

D. Release from Liability

In consideration of the Respondent's payment of the \$55,000.00 penalty and any specified costs and accrued interest, commitment to Cease and Desist as contained in Section VIII.C, and upon the Pollution Control Board's acceptance and approval of the terms of this Stipulation and Proposal for Settlement, the Complainant releases, waives and discharges the Respondent from any further liability or penalties for violations of the Act and Board Regulations that were the subject matter of the Complaint herein. The release set forth above does not extend to any matters other than those expressly specified in Complainant's Complaint filed on November 16, 2004. The Complainant reserves, and this Stipulation is without prejudice to, all rights of the State of Illinois against the Respondent with respect to all other matters, including but not limited to, the following:

- a. criminal liability;
- b. liability for future violation of state, federal, local, and common laws and/or regulations;
 - c. liability for natural resources damage arising out of the alleged violations; and
- d. liability or claims based on the Respondent's failure to satisfy the requirements of this Stipulation.

Nothing in this Stipulation is intended as a waiver, discharge, release, or covenant not to sue for any claim or cause of action, administrative or judicial, civil or criminal, past or future, in law or in equity, which the State of Illinois or the Illinois EPA may have against any person, as defined by Section 3.315 of the Act, 415 ILCS 5/3.315, or entity other than the Respondent.

E. Right of Entry

In addition to any other authority, the Illinois EPA, its employees and representatives, and the Attorney General, her agents and representatives, shall have the right of entry into and upon the Respondent's facility which is the subject of this Stipulation, at all reasonable times for the purposes of carrying out inspections. In conducting such inspections, the Illinois EPA, its employees and representatives, and the Attorney General, her employees and representatives may take photographs, samples, and collect information, as they deem necessary.

F. Enforcement of Board Order

- 1. Upon the entry of the Board's Order approving and accepting this Stipulation and Proposal for Settlement, that Order is a binding and enforceable order of the Illinois Pollution Control Board and may be enforced as such through any and all available means.
- 2. Respondent agrees that notice of any subsequent proceeding to enforce the Board Order approving and accepting this Stipulation and Proposal for Settlement may be made by mail and waives any requirement of service of process.
- 3. The parties agree that, if the Board does not approve and accept this Stipulation and Proposal for Settlement, then neither party is bound by the terms herein.
- 4. It is the intent of the Complainant and Respondent that the provisions of this Stipulation and Proposal for Settlement and any Board Order accepting and approving such shall be severable, and should any provision be declared by a court of competent jurisdiction to be inconsistent with state or federal law, and therefore unenforceable, the remaining clauses shall remain in full force and effect.

WHEREFORE, Complainant and Respondent request that the Board adopt and accept the foregoing Stipulation and Proposal for Settlement as written.

PEOPLE OF THE STATE OF ILLINOIS,

LISA MADIGAN Attorney General State of Illinois

MATTHEW J. DUNN, Chief Environmental Enforcement/ Asbestos Litigation Division

R	\mathbf{v}	

ROSEMARIE CAZEAU, Chief

Environmental Bureau Assistant Attorney General DATE: 7-19-05

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

BY:

WILLIAM D. INGERSOLL Acting Chief Legal Counsel DATE: July 15,200

WIENMAR, INC., d/b/a MARBLE WORKS

BY:

Name: THOMAS J WIENCHOWSKI JR.

Title: PRESIDENT

DATE: 8/10/05

CERTIFICATE OF SERVICE

I, REBECCA A. BURLINGHAM, an Assistant Attorney General in this case, do certify that I caused to be served this 19th day of September, 2005, the foregoing Stipulation and Proposal for Settlement, Motion to Request Relief From Hearing Requirement and Notice of Filing upon the person listed on said Notice by depositing same in an envelope, first class postage prepaid, with the United States Postal Service at 188 West Randolph Street, Chicago, Illinois, at or before the hour of 5:00 p.m.

REBECCA A. BURLINGHAM