ILLINOIS POLLUTION CONTROL BOARD April 20, 1995

IN THE MATTER OF:)	
)	
15% ROP PLAN CONTROL MEASURES)	
FOR VOM EMISSIONS - PART VI:)	R94-32
MOTOR VEHICLE REFINISHING:	(Rulemaking - Air)
AMENDMENTS TO 35 ILL. ADM.)	
CODE 211, 218 AND 219	

Adopted Rule. Final Order.

OPINION AND ORDER OF THE BOARD (by R.C. Flemal):

Section 182(b)(1) of the Clean Air Act (CAA), as amended in 1990, requires all moderate and above ozone nonattainment areas to achieve a 15% reduction of 1990 emissions of volatile organic material (VOM) by 1996. In Illinois, the Chicago and the Metro-East St. Louis (Metro-East) areas are classified as "severe" and "moderate" nonattainment for ozone, respectively, and as such are subject to the 15% reduction requirement. Also pursuant to Section 182(b) of the CAA, Illinois is to submit a 15% Rate of Progress Plan (ROP) within three years of the enactment of the CAA Amendments.

The instant rulemaking, which was filed on October 28, 1994 by the Illinois Environmental Protection Agency (Agency), represents Part VI of the rules to be adopted in the State's 15% ROP. This rulemaking requires all motor vehicle refinishing operations located in the Chicago and Metro-East ozone nonattainment areas to: comply with the specified VOM content limitations for coatings and surface preparation materials, use specified coating applicators and coating applicator cleaning equipment, comply with recordkeeping and reporting requirements, and register annually with the Agency. This rulemaking also provides for a control equipment alternative.

The Board's responsibility in this matter arises from the Environmental Protection Act (Act) (415 ILCS 5/1 et seq. (1992)). The Board is charged therein to "determine, define and implement the environmental control standards applicable in the State of Illinois" (415 ILCS 5/5(b)). More generally, the Board's rulemaking charge is based on the system of checks and balances integral to Illinois environmental governance: the Board bears responsibility for the rulemaking and principal adjudicatory functions; the Illinois Environmental Protection Agency (Agency) has primary responsibility for administration of the Act and the Board's regulations. The latter includes administering today's new regulation.

The rules as proposed were filed pursuant to Section 28.5 of the Act. (415 ILCS 5/28.5 (1992).) That section requires the Board to proceed with rulemaking under set time-frames. The Board has no discretion to adjust these time frames under any circumstances. Today the Board acts to adopt this rule as final and send the amendments to the Administrative Code Division of the Secretary of State's office for publication and assignment of an effective date pursuant to the Illinois Administrative Procedure Act (APA). (5 ILCS 100/1005-40 (1992).)

PROCEDURAL HISTORY

On November 23, 1994, the Board sent the rules as proposed to first notice under the APA, without commenting on their The proposal was published in the Illinois Register on December 9, 1994, at 18 Ill. Reg. 17355 (Part 211), 18 Ill. Reg. 17372 (Part 218), and 18 Ill. Reg. 17390 (Part 219). A hearing was held on December 16, 1994 in Chicago, Illinois before hearing officer Audrey Lozuk-Lawless. A request for a second hearing was not received by the Board and a statement of agreement was made by the Agency on the record at the hearing on December 16, 1994. Previously scheduled second and third hearings were cancelled pursuant to Section 28.5(q) of the Act. (415 ILCS 5/28.5(q) (1992).) Pursuant to Section 28.5(1), the comment period closed January 23, 1995. On February 17, 1995 the Board sent the proposed amendments to the Joint Committee on Administrative Rules (JCAR) for review as required by the APA. On March 14, 1995 JCAR voted a certificate of no objection to the rule. JCAR recommended minor grammatical corrections which the Board today incorporates into the rules.

PROPOSAL

This proposal affects VOM emissions from all motor vehicle refinishing operations in both the Chicago and Metro-East ozone nonattainment areas. These same operations are currently subject to the control requirements of Sections 218.980 and 219.980 if the source has maximum theoretical emissions of at least 100 tons of VOM per year. However, the Agency is not aware of any Illinois refinishing operation with emissions above this threshold. (State. at 2.) This proposal is estimated to affect 1,463 motor vehicle refinishing operations in the Chicago area and 107 in the Metro-East area. The Agency expects this control measure to reduce VOM emissions by 16.3 TPD in the Chicago nonattainment areas and 1.2 TPD in the Metro-East St. Louis nonattainment area. (State. at 5.)

The Agency's Statement of Reasons will be cited as "State. at ".

operation to reduce VOM emissions. The United States Environmental Protection Agency (USEPA) issued a draft Control Techniques Guideline (CTG) document in September 1991 that would cover this category of sources. However, rather than finalizing this CTG, the USEPA issued an Alternative Control Technology (ACT) document outlining methods and costs associated with controlling VOM emissions from the motor vehicle refinishing operations. (State. at 4.) The USEPA Region 5 contracted with the Midwest Research Institute to conduct a study of this source category for the Chicago and Metro-East nonattainment areas. The proposal is based primarily on these documents, but also on rule proposals from other states, and input from potentially affected facilities in Illinois. (State. at 4.)

Specificially, this rulemaking requires owners and operators of motor vehicle refinishing operations to apply coatings that comply with prescribed VOM content limitations for specified categories of coatings. All coatings must be used according to manufacturer's specifications and if the coating is mixed prior to application, this mixing cannot create a violation of the VOM content limitations. (State. at 4.) Additional VOM content limitations are provided for surface preparation materials with different limitations based on the substrate involved. Surface preparation material for plastic parts are allowed a higher VOM content level than for other substrates. (State. at 5.)

Subpart HH, Sections 218.784 and 219.784, requires owners or operators to apply coatings with specified coating applicator systems. (State. at 5.) These applicators are required because of demonstrated improved transfer efficiency. (State. at 5.) The coating applicator systems allowed are high volume, low pressure (HVLP) systems or electrostatic systems. Sections 218.784 and 219.784 also require the use of coating applicator cleaning devices that reduce the amount of solvent that evaporates. (State. at 5.)

Sources that use less than 20 gallons of coating per year are exempt from the coating applicator and coating applicator cleaning device equipment requirements. (State. at 5.) However, instead of requiring specific coating applicator cleaning systems for these exempt sources, this rulemaking requires solvents used to clean coating applicator equipment to be directed into a container for proper disposal or recycling. (State. at 5.) Neither the VOM content limitations nor the equipment requirements apply to touch-up coating, which is defined in the proposal as a coating applied by brush or by hand held non-refillable aerosol cans. (State. at 5.)

This rulemaking also allows sources to use control equipment as an alternative to complying with the VOM content limitations. Any alternative control plan must reduce VOM emissions at the source by at least 90%. (State. at 5.) If this method of

compliance is selected, the rulemaking includes associated monitoring and recordkeeping requirements for the control devices.

General recordkeeping and reporting requirements for sources are included in the rulemaking. Sources are required to keep records of all coatings and surface preparation materials purchased monthly, and to determine VOM content of each through information supplied by the manufacturer. All sources are required to register with the Agency by the initial compliance date and to re-register annually. Additionally, a source must notify the Agency 30 days before changing its method of compliance. (State. at 5.)

PUBLIC COMMENTS

The Board received 4 public comments in this matter. Comments were received from the Illinois Department of Commerce and Community Affairs (DCCA) (PC #1), the Chicago Department of Environment (CDOE) (PC #2), the Agency (PC #3), and the Administrative Code Division (Code Division) (PC #4).

The Board has considered all public comments, as well as all testimony and exhibits, in making its decisions in this matter. In general, there is no disagreement on the part of the participants and commenters on the substance of the proposal.

The comment from DCCA states that it has reviewed the proposal and determined that it will not significantly impact small businesses. DCCA defers to the findings of the Board based on hearings and written public comment to the Board.

CDOE supports this rulemaking. CDOE acknowledges that area sources must be addressed for the Chicago nonattainment area to come into compliance with the CAA. Its interest extends beyond ozone formation to issues such as odor nuisances, toxicity levels in communities, and compatible land uses. CDOE states that during the first ten months of 1994 its enforcement staff had responded to more than 350 air pollution complaints arising from motor vehicle refinishing operations. The majority of CDOE's complaints originated from odor nuisances or concerns of acute and long-term health exposure. Since 1992 CDOE has filed enforcement cases against these facilities using common law nuisance actions. CDOE believes this rulemaking will address these nuisances in addition to the ozone precursor issue.

CDOE also believes that the economic impact of this rulemaking as it affects businesses within the City of Chicago is mitigated by three factors: many other facilities in Chicago have already invested the resources required to comply with this rulemaking which has put them at a competitive disadvantage with others who have not; the equipment and processes are conservation

oriented resulting in smaller volumes of paint and solvent used and thus lower raw material and waste disposal costs; and CDOE anticipates fewer response costs, lower litigation fees, and improved public health effects. CDOE notes that the proposed control measures are reasonably achievable because they have been adopted in New York, New Jersey, Texas and California.

CDOE anticipates that the Agency's estimation of 16.3 tons of VOM reduction per day in the Chicago area is lower than what will actually be achieved. Lastly, CDOE suggests that a simplified format for the reporting and record-keeping be developed as part of the State's program management. CDOE recognizes that simplified reporting requirements are necessary where lack of experience and language barriers often exist. CDOE has offered to provide any resources necessary to achieve this simplified reporting and recordkeeping.

The Agency comment states that the Agency believes the proposed rule is fully supported by the affected industry. Agency comment addresses an inquiry made by the Board at the December 16, 1994 hearing regarding the status of the USEPA Auto Refinishing Regulation and its impact upon the proposed Illinois The Agency states the USEPA intends to propose a regulation. national rule in July, 1995, finalize that rule in February, 1996, and implement it in August, 1996. The national rule would limit the VOM content of Auto Refinishing coatings. According to the Agency, both the USEPA and the Illinois rule propose the Option 1 coating limits contained in the USEPA ACT document. Agency believes that the USEPA national rule would complement Illinois' current proposal. The national rule would require paint manufacturers to produce lower VOM coatings which would decrease the burden on individual autobody shop owners needing a supply of compliant coatings.

Finally, the Code Division suggests various form and typographical corrections which the Board accepts and incorporates into the proposed rules.

CONCLUSION

The Board finds that the rules are technically feasible and economically reasonable, and that the rules are necessary to meet the requirements of the Clean Air Act. We find that the record supports adopting the rules, as amended in the February 16, 1995 second notice opinion and order. The only additional changes made to the rules are non-substantive technical corrections, such as the addition or deletion of commas, at various places in the rules.

<u>ORDER</u>

The Board hereby adopts the following amendments to 35 Ill. Adm. Code 211, 218, and 219. The Board directs the Clerk to submit the following adopted amendments to the Administrative Code Division of the Secretary of State:

TITLE 35: ENVIRONMENTAL PROTECTION

SUBTITLE B: AIR POLLUTION

CHAPTER I: POLLUTION CONTROL BOARD

SUBCHAPTER c: EMISSION STANDARDS AND LIMITATIONS

FOR STATIONARY SOURCES

PART 211 DEFINITIONS AND GENERAL PROVISIONS

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211.2250 Fabric Coating Line
211.2270 Federally Enforceable Limitations and Conditions
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         Emission Source
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211.2610 Gel Coat
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211.2670
         Grain-Drying Operation
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211.3450
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211.3500 Lubricating Oil
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211.3550 Magnet Wire Coating Line
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211.3750 Metal Furniture Coating Line
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211.4450 Paint Manufacturing Source or Paint Manufacturing Plant
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211.4510 Particulate Matter
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211.4550 Person
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211.5550 Repair Coat
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211.5690 Roll Coater
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211.6010
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211.6030
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211.6050 Smokeless Flare
211.6070
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211.6910 Vacuum Service
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211.7050 Vapor Suppressed Polyester Resin
211.7070 Vinyl Coating
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211.7130 Volatile Organic Material Content (VOMC)
211.7150 Volatile Organic Material (VOM) or Volatile Organic
          Compound (VOC)
211.7170 Volatile Petroleum Liquid
211.7190
         Wash Coat
211.7210 Wastewater (Oil/Water) Separator
211.7230 Weak Nitric Acid Manufacturing Process
211.7250 Web
211.7270 Wholesale Purchase - Consumer
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APPENDIX A Rule into Section Table

211.7330 Wood Furniture Coating Line

211.7310 Wood Furniture Coating

211.7290 Wood Furniture

211.7350 Woodworking

APPENDIX B Section into Rule Table

AUTHORITY: Implementing Sections 9, 9.1 and 10 and authorized by Sections 27 and 28.5 of the Environmental Protection Act [415 ILCS 5/9, 9.1, 10, 27 and 28.5 (1992)].

SOURCE: Adopted as Chapter 2: Air Pollution, Rule 201: Definitions, R71-23, 4 PCB 191, filed and effective April 14, 1972; amended in R74-2 and R75-5, 32 PCB 295, at 3 Ill. Reg. 5, p. 777, effective February 3, 1979; amended in R78-3 and 4, 35 PCB 75 and 243, at 3 Ill. Reg. 30, p. 124, effective July 28, 1979; amended in R80-5, at 7 Ill. Reg. 1244, effective January 21, 1983; codified at 7 Ill. Reg. 13590; amended in R82-1 (Docket A) at 10 Ill. Reg. 12624, effective July 7, 1986; amended in R85-21(A) at 11 Ill. Reg. 11747, effective June 29, 1987; amended in R86-34 at 11 Ill. Reg. 12267, effective July 10, 1987; amended in R86-39 at 11 Ill. Reg. 20804, effective December 14, 1987; amended in R82-14 and R86-37 at 12 Ill. Reg. 787, effective December 24, 1987; amended in R86-18 at 12 Ill. Reg. 7284, effective April 8, 1988; amended in R86-10 at 12 Ill. Reg. 7621, effective April 11, 1988; amended in R88-23 at 13 Ill. Req. 10862, effective June 27, 1989; amended in R89-8 at 13 Ill. Reg. 17457, effective January 1, 1990; amended in R89-16(A) at 14 Ill. Reg. 9141, effective May 23, 1990; amended in R88-30(B) at 15 Ill. Reg. 5223, effective March 28, 1991; amended in R88-14 at 15 Ill. Reg. 7901, effective May 14, 1991; amended in R91-10 at 15 Ill. Reg. 15564, effective October 11, 1991; amended in R91-6 at 15 Ill. Reg. 15673, effective October 14, 1991; amended in R91-22 at 16 Ill. Reg. 7656, effective May 1, 1992; amended in R91-24 at 16 Ill. Reg. 13526, effective August 24, 1992; amended in R93-9 at 17 Ill. Reg. 16504, effective September 27, 1993; amended in R93-11 at 17 Ill. Req. 21471, effective December 7, 1993; amended in R93-14 at 18 Ill. Reg. 1253, effective January 18, 1994; amended in R94-12 at 18 Ill. Reg. 14962, effective September 21, 1994; amended in R94-14 at 18 Ill. Reg. 15744, effective October 17, 1994; amended in R94-15 at 18 Ill. Reg. 16379, effective October 25, 1994; amended in R94-16 at 18 Ill. Reg. 16929, effective November 15, 1994; amended in R94-32 at 19 Ill. Reg.____ ____, effective __

BOARD NOTE: This Part implements the Illinois Environmental Protection Act as of July 1, 1994.

SUBPART B: DEFINITIONS

Section 211.240 Adhesion Promoter

"Adhesion promoter" means a coating used to promote adhesion of a topcoat on surfaces such as trim moldings, door locks and door sills, where sanding is impractical.

(Source: Added at 19 Ill. Reg, effective			
)			
Section 211.495 Anti-Glare/Safety Coating			
"Anti-glare/safety coating" means a low gloss coating formulated			
to minimize glare for safety purposes on interior surfaces of a			
vehicle, as specified under the U.S. Department of Transportation			
Motor Vehicle Safety Standards.			
(Source: Added at 19 Ill. Reg, effective			
Section 211.685 Basecoat/Clearcoat System			
"Basecoat/clearcoat system" means a topcoat system composed of a			
pigmented basecoat portion and a transparent clearcoat portion.			
(Source: Added at 19 Ill. Reg, effective			
Section 211.1875 Elastomeric Materials			
"Elastomeric materials" means topcoats and primers that are			
specifically formulated for application over flexible parts such			
as filler panels and elastomeric bumpers.			
(Source: Added at 19 Ill. Reg, effective			
Section 211.3915 Mobile Equipment			
"Mobile equipment" means any equipment which may be drawn or is capable of being driven on a roadway, other than motor vehicles, including, but not limited to truck or automobile trailers, farm machinery, construction equipment, street cleaners and golf carts.			
(Source: Added at 19 Ill. Reg, effective			
Section 211.3960 Motor Vehicles			
"Motor vehicles" means automobiles, trucks, vans, motorcycles, or			
buses.			
(Source: Added at 19 Ill. Reg, effective			
Section 211.3965 Motor Vehicle Refinishing			

"Motor vehicle refinishing" means any application of coatings to motor vehicles, mobile equipment, or their parts and components, which is subsequent to the original coating applied at an original equipment manufacturing plant.

(Source: Added at 19 Ill. Reg, effective
)
Section 211.5010 Precoat
"Precoat" means any coating which is applied to bare metal primarily to deactivate the metal surface for corrosion resistance to a subsequent water-base primer.
(Source: Added at 19 Ill. Reg, effective
)
Section 211.5061 Pretreatment Wash Primer
"Pretreatment wash primer" means the first coating applied to bare metal if solventborne primers will be applied. This coating contains a minimum of 0.5 percent acid, by weight, is necessary to provide surface etching, and provides corrosion resistance and adhesion.
(Source: Added at 19 Ill. Reg, effective
Section 211.5080 Primer Sealer
"Primer sealer" means an undercoat that improves the adhesion of the topcoat, provides corrosion resistance, and promotes color uniformity.

Section 211.5090 Primer Surfacer Coat

_____)

a) "Primer surfacer coat" means, for purposes of 35 Ill.

Adm. Code 215.204(a), 218.204(a), and 219.204(a), a
coating used to touch up areas on the surface of
automobile or light-duty truck bodies not adequately
covered by the prime coat before application of the top
coat. The primer surfacer coat is applied between the
prime coat and topcoat. An anti-chip coating applied
to main body parts (e.g., rocker panels, bottom of
doors and fenders, and leading edge of roof) is a
primer surfacer coat. The primer surfacer coat is also
referred to as a "guide coat."

(Source: Added at 19 Ill. Reg. _____, effective _____

<u> </u>		"Primer surfacer coat" means, for purposes of 35 Ill. Adm. Code Part 218, Subpart HH and Part 219, Subpart HH, a coating applied to motor vehicles, mobile equipment, or their parts and components at motor vehicle refinishing operations that fills in surface imperfections and builds a thickness in order to allow sanding.	
((Sour	ce: Amended at 19 Ill. Reg, effective	
Section	on 21	1.6145 Specialty Coatings for Motor Vehicles	
Ill. A for ur limite elasto repair	Adm. nusua ed to omeri	coatings for motor vehicles" means, for purposes of 35 Code Part 218 and Part 219, Subpart HH, a coating used l job performance requirements, including, but not , adhesion promoters, uniform finish blenders, c materials, gloss flatteners, and bright metal trim	
((Sour	ce: Added at 19 Ill. Reg, effective	
Section	on 21	1.6540 Surface Preparation Materials	
"Surface preparation materials" means materials that are used to remove foreign matter, such as wax, tar, grease, and silicone, from the surface to be coated.			
((Sour	ce: Added at 19 Ill. Reg, effective	
Section	on 21	1.6620 Three or Four Stage Coating System	
"Three or four stage coating system" means a topcoat system composed of a colored basecoat, one or two semi-transparent midcoats, and a transparent clearcoat.			
		ce: Added at 19 Ill. Reg, effective	
		1.6695 Topcoat System	
coatin includ coatin	ng ap les b ng sy	ystem" means the final film or series of films of plied to a motor vehicle refinishing surface, and asecoat/clearcoat systems and three or four stage stems.	
		ce: Added at 19 Ill. Reg, effective	
		1.6720 Touch-Up Coating	

"Touch-up coating" means, for purposes of motor vehicle			
refinishing operations, a coating applied by brush or hand held,			
non-refillable aerosol cans to repair minor surface damage and			
imperfections.			
(Source: Added at 19 Ill. Reg, effective			
)			
Section 211.6860 Uniform Finish Blender			
"Uniform finish blender" means a thinner or low solids clear			
solution which is used to melt overspray from a repaired area			
into the unrepaired color.			
(Source: Added at 10 Ill Dog offective			
(Source: Added at 19 Ill. Reg, effective			

TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE B: AIR POLLUTION

CHAPTER I: POLLUTION CONTROL BOARD

SUBCHAPTER c: EMISSIONS STANDARDS AND LIMITATIONS FOR STATIONARY SOURCES

PART 218

ORGANIC MATERIAL EMISSION STANDARDS AND LIMITATIONS FOR THE CHICAGO AREA

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AUTHORITY: Implementing Section 10 and authorized by Section 28.5 of the Environmental Protection Act [415 ILCS 5/10 and 28.5].

BOARD NOTE: This Part implements the Illinois Environmental Protection Act as of July 1, 1994.

SUBPART HH: MOTOR VEHICLE REFINISHING

Section 218.780 Emission Limitations

a) Except as provided in Section 218.782 of this Subpart, no owner or operator of a motor vehicle refinishing operation shall coat motor vehicles, mobile equipment, or their parts and components, unless all coatings, except touch-up coatings, never exceed the VOM content limitations in this Section, expressed as units of VOM per volume of coating applied at each coating applicator, minus water and any compounds that are

specifically exempted from the definition of VOM. The VOM content limitations are as follows:

		kg/l	(lb/gal)
1)	Pretreatment wash primer	0.78	(6.5)
2)	Precoat	0.66	<u>(5.5)</u>
<u>3)</u>	Primer/primer surfacer coating	0.58	(4.8)
<u>4)</u>	<u>Primer sealer</u>	0.55	(4.6)
<u>5)</u>	Topcoat system or basecoat/clearcoat	0.60	(5.0)
<u>6)</u>	Three or four stage topcoat system	0.63	(5.2)
<u>7)</u>	Specialty coatings	0.84	(7.0)
<u>8)</u>	Anti-glare/safety coating	0.84	(7.0)

- All coating shall be used according to manufacturer's specifications. If a coating requires the addition of a reducer, hardener, or other additive, in some combination, this addition must not cause the coating, as applied, to exceed the applicable VOM content limitation.
- Specialty coatings shall represent no more than 5 percent, by volume, of all coatings applied at a source on a monthly basis.
- <u>d)</u> The following equations shall be used to calculate the VOM content of topcoat systems:
 - 1) The VOM content of basecoat/clearcoat systems shall be calculated in units of kg VOM/l (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), according to the following equation:

 $\frac{\text{VOM T}_{bc/cc}}{\text{COM}_{bc}} = \frac{\text{(VOM}_{bc} + 2 \text{ VOM}_{cc})/3}{\text{(VOM}_{bc} + 2 \text{ VOM}_{cc})/3}$

Where:

<u>VOM T_{bc/cc}</u> = <u>The weighted average of the VOM</u> content, as applied, in units of kq VOM/1 (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), in the basecoat (bc) and clearcoat (cc) system;

- VOM The VOM content, as applied, in units of kg VOM/l (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), of any given basecoat; and
- VOM. The VOM content, as applied, in units of kg VOM/l (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), of any given clearcoat.
- The VOM content for a three stage coating system 2) shall be calculated in units of kg VOM/l (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), according to the following formula:

VOM T... $(VOM_{hc} + VOM_{mc} + 2 VOM_{cc})/4$

Where:

VOM Tms

- The weighted average of the VOM content, as applied, in units of kg VOM/1 (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), in the basecoat, midcoat and clearcoat system:
- The VOM content, as applied, in units of $VOM_{bc} =$ kg VOM/l (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), of any given basecoat;
- The VOM content, as applied, in VOM_ units of kg VOM/l (lbs VOM/qal) of coating, (minus water and any

compounds which are specifically exempted from the definition of VOM), of any given midcoat; and

- VOM.c = The VOM content, as applied, in units of kq VOM/l (lbs VOM/qal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), of any given clearcoat.
- 3) The VOM content for a four stage coating system shall be calculated in units of kg VOM/1 (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), according to the following formula:

 $\frac{\text{VOM T}_{\text{ms}}}{\text{T}_{\text{ms}}} = \frac{(\text{VOM}_{\text{bc}} + \text{VOM}_{\text{mc1}} + \text{VOM}_{\text{mc2}} + 2 \text{VOM}_{\text{cc}})/5}{(\text{VOM}_{\text{bc}} + \text{VOM}_{\text{mc1}} + \text{VOM}_{\text{mc2}} + 2 \text{VOM}_{\text{cc}})/5}$

<u>Where:</u>

- VOM T_{ms} = The weighted average of the VOM content, as applied, in units of kg VOM/l (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), in the basecoat, midcoats and clearcoat system;
- VOM_{bc} = The VOM content, as applied, in units of kg VOM/1 (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), of any given basecoat;
- YOM_{mc1} = The VOM content, as applied, in units of kg VOM/l (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), of the first midcoat;
- VOM_{mc2} = The VOM content, as applied, in units of kq VOM/l (lbs VOM/gal) of coating, (minus water and any compounds which are specifically

exempted from the definition of VOM), of the second midcoat; and

YOM... = The VOM content, as applied, in units of kg VOM/l (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), of any given clearcoat.

(Source: Added at 19 Ill. Reg. _____, effective _____

Section 218.782 Alternative Control Requirements

As an alternative to complying with the VOM content limitations in Section 218.780 of this Subpart, the owner or operator of a motor vehicle refinishing operation may operate control equipment that reduces VOM emissions at the source by at least 90 percent as provided in either subsection (a) or (b) of this Section.

- <u>An owner or operator may operate an afterburner or carbon adsorber; or</u>
- b) An owner or operator may use an equivalent alternative control plan, other than an afterburner or carbon adsorber, if approved by the Agency and USEPA through federally enforceable permit conditions.

(Source: Added at 19 Ill. Reg. _____, effective _____

Section 218.784 Equipment Specifications

Every owner or operator of a motor vehicle refinishing operation, unless the source uses less than 20 gallons of coating per calendar year from all motor vehicle refinishing operations combined, shall:

- a) Coat motor vehicles, mobile equipment, or their parts and components using one of the following coating applicators:
 - 1) Electrostatic spray equipment calibrated, operated and maintained in accordance with the manufacturer's specifications; or
 - 2) High Volume Low Pressure (HVLP) spray equipment calibrated, operated and maintained in accordance with the manufacturer's specifications; and

<u>b)</u>	Clea	n all coating	applicators with	a device that:			
	<u>1)</u>	Recirculates	solvent during th	ne cleaning process;			
	<u>2)</u>		nt solvent so it : recycling; and	is available for			
	<u>3)</u>		aporation of solve ining, and storage	ents during cleaning,			
(Sou	rce:	Added at 19 1	Ill. Reg	, effective			
Section 2	18.78	6 Surface	Preparation Mate	<u>cials</u>			
only shal	l use wing '	surface prepa		efinishing operation that never exceed e specified			
			<u>kg/l</u>	(lb/gal)			
<u>a)</u>	Plas	tic parts	0.78	(6.5)			
<u>b)</u>	Othe:	r substrates	0.17	(1.4)			
(Sou	rce:	Added at 19	[ll. Reg	, effective			
Section 2	18.78	7 Work Pra	actices				
<u>a)</u>	opera clot prepa	ation shall en n or paper use	nsure that fresh a ed to apply solver eanup, waste pain	vehicle refinishing and spent solvent, nts for surface t, and sludge are			
<u>b)</u>	Every owner or operator of a motor vehicle refinishing operation that is exempt from the equipment specifications in Section 218.784 of this Subpart because it uses less than 20 gallons of coating per year shall direct solvent used to clean coating applicator equipment and paint lines into a container for proper disposal or recycling.						

Section 218.788 Testing

a) Upon request by the Agency, the owner or operator of a motor vehicle refinishing operation shall, at its own

(Source: Added at 19 Ill. Reg. _____, effective _____

expense, conduct tests to demonstrate compliance with Sections 218.780, 218.782 or 218.786 of this Subpart, in accordance with the applicable test methods and procedures specified in Section 218.105 of this Part and shall:

- 1) Notify the Agency 30 days prior to conducting such tests; and
- 2) Submit all test results to the Agency within 45 days after conducting the requisite tests.
- b) For purposes of this Section, surface preparation materials shall be treated as coatings.
- Nothing in this Section shall limit the authority of USEPA pursuant to the Clean Air Act, as amended, to require testing, or shall affect the authority of USEPA under Section 114 of the Clean Air Act (42 U.S.C. 7414 (1990)).

(Source:	Added	at	19	Ill.	Reg.	 effective	
))				

Section 218.789 Monitoring and Recordkeeping for Control Devices

- <u>a) Every owner or operator of a motor vehicle refinishing operation that complies with this Subpart pursuant to Section 218.782 of this Subpart shall:</u>
 - 1) Install and operate equipment to continuously monitor each control device as specified in Section 218.105(d)(2)(A) of this Part;
 - <u>Keep records of parameters for control devices as monitored pursuant to subsection (a)(1) of this Section;</u>
 - <u>Keep logs of operating time of the control device</u> and monitoring equipment;
 - 4) Keep logs of maintenance of the control device and monitoring equipment; and
 - 5) Maintain all records required in this Section for the most recent consecutive three year period and make all such records available to the Agency immediately upon request.
- b) An owner or operator may monitor with an alternative method or monitor other parameters than specified in

subsection (a) (1) of this Section, if approved by the Agency and USEPA through federally enforceable permit conditions.

(Source:	Added	at	19	Ill.	Reg.	· · · · · · · · · · · · · · · · · · ·	effective	
)					

Section 218.790 General Recordkeeping and Reporting

On and after the compliance date specified in Section 218.791 of this Subpart, every owner or operator of a motor vehicle refinishing operation shall maintain the following records for the most recent consecutive 3 years. Such records shall be made available to the Agency immediately upon request:

- a) The name and manufacturer of each coating and surface preparation product used at the source each month;
- b) The volume of each category of coating, as set forth in Section 218.780 of this Subpart, purchased by the source each month;
- <u>The coating mixing instructions, as stated on the container, in literature supplied with the coating, or otherwise specified by the manufacturer, for each coating purchased by the source each month;</u>
- d) The VOM content, expressed as weight of VOM per volume of coating, minus water and any compounds that are specifically exempted from the definition of VOM, recorded on a monthly basis for:
 - 1) Each coating as purchased, if the coating is not mixed with any additives prior to application on the substrate; or
 - Each coating after mixing according to manufacturer's instructions as collected pursuant to subsection (c) of this Section;
- e) The weighted average VOM content of the coating, as specified in Section 218.780(d)(1), (d)(2) or (d)(3) of this Subpart, for each basecoat/clearcoat, and three or four stage coating system purchased by the source, recorded on a monthly basis;
- f) The total monthly volume of all specialty coatings purchased and the percentage specialty coatings comprise in the aggregate of all coatings purchased by the source each month;

- The volume of each category of surface preparation material, as set forth in Section 218.786 of this Subpart, purchased by the source each month; and
- h) The VOM content, expressed as weight of VOM per volume of material, including water, of each surface preparation material purchased by the source, recorded on a monthly basis.

(Source:	Added	at	19	Ill.	Reg.	 effective	
)	ì				

Section 218.791

Compliance Date

Every owner or operator of a motor vehicle refinishing operation shall comply with the requirements of this Subpart by March 15, 1996, upon modification or upon initial startup.

(Source:	Added	at 19	Ill.	Reg.	 effective	
)				

Section 218.792 Registration

- a) Every owner or operator of a motor vehicle refinishing operation shall register with the Agency on or before the date specified in Section 218.791 of this Subpart and re-register no later than 45 days following the encof each subsequent calendar year. The following information shall be included in this registration:
 - 1) The name and address of the source, and the name and telephone number of the person responsible for submitting the registration information;
 - 2) A description of all coating operations of motor vehicles, mobile equipment, or their parts or components, and all associated surface preparation operations at the source;
 - A description of all coating applicators used at the source to comply with Section 218.784(a) of this Subpart, if applicable;
 - A description of all cleanup operations at the source, including equipment used to comply with Section 218.784(b) of this Subpart, if applicable;
 - 5) A description of all work practices at the source used to comply with Section 218.787 of this Subpart;

- If a source claims to be exempt from the equipment requirements in Section 218.784 of this Subpart because it uses less than 20 gallons of coating per year, the owner's or operator's certification that the annual usage is below this level;
- A written declaration stating whether the source is complying with this Subpart by using coatings that comply with the applicable VOM content limits in Section 218.780 of this Subpart or by control equipment as specified in Section 218.782; and
- 8) A description of any control devices used to comply with Section 218.782 of this Subpart and the date(s) the device was installed and became operational.
- b) At least 30 calendar days before changing the method of compliance to or from Sections 218.780 and 218.782, the owner or operator of a motor vehicle refinishing operation shall notify the Agency and certify that the source is in compliance with the applicable requirements for the new method of compliance.

(Source:	Added	at	19	Ill.	Reg.	 effective	·
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TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE B: AIR POLLUTION

CHAPTER I: POLLUTION CONTROL BOARD

SUBCHAPTER c: EMISSIONS STANDARDS AND LIMITATIONS FOR STATIONARY SOURCES

PART 219

ORGANIC MATERIAL EMISSION STANDARDS AND LIMITATIONS FOR THE METRO EAST AREA

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AUTHORITY: Implementing Section 10 and authorized by Section 28.5 of the Environmental Protection Act [415 ILCS 5/10 and 28.5].

SOURCE: Adopted at R91-8 at 15 Ill. Reg. 12491, effective August 16, 1991; amended in R91-24 at 16 Ill. Reg. 13597, effective August 24, 1992; amended in R91-30 at 16 Ill. Reg. 13883, effective August 24, 1992; emergency amendment in R93-12 at 17 Ill. Reg. 8295, effective May 24, 1993, for a maximum of 150 days; amended in R93-9 at 17 Ill. Reg. 16918, effective September 27, 1993 and October 21, 1993; amended in R93-28 at 18 Ill. Reg. 4242, effective March 3, 1994; amended in R94-12 at 18 Ill. Reg. 14987 effective September 21, 1994; amended in R94-15 at 18 Ill. Reg. 16415, effective October 25, 1994; amended in R94-16 at 18 Ill. Reg. 16980, effective November 15, 1994; amended in R94-32 at 19 Ill.Reg. ______, effective ______; emergency amendment in R95-10 at ______, effective ______; effective ______; effective ______, effective ______; effective ______; effective ______; effective ______; effective ______; effective _______; ef

BOARD NOTE: This Part implements the Illinois Environmental Protection Act as of July 1, 1994.

SUBPART HH: MOTOR VEHICLE REFINISHING

Section 219.780 Emission Limitations

a) Except as provided in Section 219.782 of this Subpart, no owner or operator of a motor vehicle refinishing operation shall coat motor vehicles, mobile equipment, or their parts and components, unless all coatings, except touch-up coatings, never exceed the VOM content limitations in this Section, expressed as units of VOM per volume of coating applied at each coating applicator, minus water and any compounds that are specifically exempted from the definition of VOM. The VOM content limitations are as follows:

		<u>kg/1</u>	(lb/gal)
1)	Pretreatment wash primer	0.78	(6.5)
2)	Precoat	0.66	(5.5)
<u>3)</u>	Primer/primer surfacer coating	0.58	(4.8)
4)	Primer sealer	0.55	(4.6)

- <u>5)</u> Topcoat system or basecoat/clearcoat 0.60 (5.0)6) Three or four stage topcoat system 0.63 (5.2)7) Specialty coatings 0.84 (7.0)8) Anti-glare/safety coating 0.84 (7.0)
- b) All coating shall be used according to manufacturer's specifications. If a coating requires the addition of a reducer, hardener, or other additive, in some combination, this addition must not cause the coating, as applied, to exceed the applicable VOM content limitation.
- <u>Specialty coatings shall represent no more than 5</u> <u>percent, by volume, of all coatings applied at a source</u> <u>on a monthly basis.</u>
- <u>d) The following equations shall be used to calculate the VOM content of topcoat systems:</u>
 - 1) The VOM content of basecoat/clearcoat systems shall be calculated in units of kg VOM/l (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), according to the following equation:

 $\underline{VOM \ T_{bc/cc}} = \underline{(VOM_{bc} + 2 \ VOM_{cc})/3}$

Where:

- VOM T_{bc/cc} = The weighted average of the VOM content, as applied, in units of kg

 VOM/1 (lbs VOM/gal) of coating,

 (minus water and any compounds which are specifically exempted from the definition of VOM), in the basecoat (bc) and clearcoat (cc) system;
- VOM_{bc} = The VOM content, as applied, in units of kg VOM/l (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), of any given basecoat; and

- YOM_{cc} = The VOM content, as applied, in units of kg VOM/l (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), of any given clearcoat.
- The VOM content for a three stage coating system shall be calculated in units of kg VOM/l (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), according to the following formula:

 $\frac{\text{VOM T}_{\text{ms}}}{\text{T}_{\text{ms}}} = \frac{(\text{VOM}_{\text{bc}} + \text{VOM}_{\text{mc}} + 2 \text{VOM}_{\text{cc}})/4}{\text{VOM}_{\text{bc}} + \text{VOM}_{\text{mc}} + 2 \text{VOM}_{\text{cc}}}$

Where:

- VOM T_{ms} = The weighted average of the VOM content, as applied, in units of kg VOM/1 (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), in the basecoat, midcoat and clearcoat system;
- VOM_{bc} = The VOM content, as applied, in units of kg VOM/1 (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), of any given basecoat;
- YOM_{mc} = The VOM content, as applied, in units of kg VOM/l (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), of any given midcoat; and
- VOM_{cc} = The VOM content, as applied, in units of kg VOM/l (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), of any given clearcoat.
- 3) The VOM content for a four stage coating system shall be calculated in units of kg VOM/1 (lbs VOM/qal) of coating, (minus water and any

compounds v	which	n are	specifical	lly	exer	npted	from	<u>the</u>
definition	of V	VOM),	according	to	the	folle	owing	
formula:								

 $\underline{VOM \ T_{ms}} = \underline{(VOM_{bc} + VOM_{mc1} + VOM_{mc2} + 2 \ VOM_{cc})/5}$

Where:

- VOM T_{ms} = The weighted average of the VOM content, as applied, in units of kg VOM/l (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), in the basecoat, midcoats and clearcoat system;
- VOM_{bc} = The VOM content, as applied, in units of kg VOM/l (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), of any given basecoat;
- YOM_{mcl} = The VOM content, as applied, in units of kg VOM/l (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), of the first midcoat;
- YOM_mc2 = The VOM content, as applied, in units of kq VOM/l (lbs VOM/qal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), of the second midcoat; and
- YOM... = The VOM content, as applied, in units of kg VOM/l (lbs VOM/gal) of coating, (minus water and any compounds which are specifically exempted from the definition of VOM), of any given clearcoat.

(Source:	Added	at	Ill.	Reg.	 effective	
)				

As an alternative to complying with the VOM content limitations in Section 219.780 of this Subpart, the owner or operator of a motor vehicle refinishing operation may operate control equipment that reduces VOM emissions at the source by at least 90 percent as provided in either subsection (a) or (b) of this Section.

- <u>An owner or operator may operate an afterburner or carbon adsorber; or</u>
- <u>An owner or operator may use an equivalent alternative control plan, other than an afterburner or carbon adsorber, if approved by the Agency and USEPA through federally enforceable permit conditions.</u>

(Source:	Added	at	19	Ill.	Reg.	 effective	
))				

<u>Section 219.784</u> <u>Equipment Specifications</u>

Every owner or operator of a motor vehicle refinishing operation, unless the source uses less than 20 gallons of coating per calendar year from all motor vehicle refinishing operations combined, shall:

- a) Coat motor vehicles, mobile equipment, or their parts and components using one of the following coating applicators:
 - 1) Electrostatic spray equipment calibrated, operated and maintained in accordance with the manufacturer's specifications; or
 - 2) High Volume Low Pressure (HVLP) spray equipment calibrated, operated and maintained in accordance with the manufacturer's specifications; and
- b) Clean all coating applicators with a device that:
 - 1) Recirculates solvent during the cleaning process;
 - 2) Collects spent solvent so it is available for disposal or recycling; and
 - Minimizes evaporation of solvents during cleaning, rinsing, draining, and storage.

(Source:	Added	at	19	Ill.	Reg.	 effective	
)	1				

Every owner or operator of a motor vehicle refinishing operation only shall use surface preparation materials that never exceed the following VOM content limitations for the specified substrate:

		kg/l	(lb/gal)					
<u>a)</u>	Plastic parts	<u>0.78</u>	(6.5)					
<u>b)</u>	Other substrates	0.17	(1.4)					
(Source: Added at 19 Ill. Reg, effective								
Section	Section 219.787 Work Practices							
a) Every owner or operator of a motor vehicle refinishing operation shall ensure that fresh and spent solvent, cloth or paper used to apply solvents for surface preparation or cleanup, waste paint, and sludge are stored in closed containers.								
1- \	The annual control of the control of							

b) Every owner or operator of a motor vehicle refinishing operation that is exempt from the equipment specifications in Section 219.784 of this Subpart because it uses less than 20 gallons of coating per year shall direct solvent used to clean coating applicator equipment and paint lines into a container for proper disposal or recycling.

(Source:	Added	at	19	Ill.	Reg.	 effective	
)	}				

Section 219.788 Testing

- a) Upon request by the Agency, the owner or operator of a motor vehicle refinishing operation shall, at its own expense, conduct tests to demonstrate compliance with Sections 219.780, 219.782 or 219.786 of this Subpart, in accordance with the applicable test methods and procedures specified in Section 219.105 of this Part and shall:
 - 1) Notify the Agency 30 days prior to conducting such tests; and
 - 2) Submit all test results to the Agency within 45 days after conducting the requisite tests.
- b) For purposes of this Section, surface preparation materials shall be treated as coatings.

c)	Nothing in this Section shall limit the authority of
	USEPA pursuant to the Clean Air Act, as amended, to
	require testing, or shall affect the authority of USEPA
	under Section 114 of the Clean Air Act (42 U.S.C. 7414
	(1990)).

(Source:	Added	at	19	Ill.	Reg.	 effective	
)	i				

Section 219.789 Monitoring and Recordkeeping for Control Devices

- a) Every owner or operator of a motor vehicle refinishing operation that complies with this Subpart pursuant to Section 219.782 of this Subpart shall:
 - Install and operate equipment to continuously monitor each control device as specified in Section 219.105(d)(2)(A) of this Part;
 - <u>Keep records of parameters for control devices as monitored pursuant to subsection (a)(1) of this Section;</u>
 - 3) Keep logs of operating time of the control device and monitoring equipment;
 - 4) Keep logs of maintenance of the control device and monitoring equipment; and
 - 5) Maintain all records required in this Section for the most recent consecutive three year period and make all such records available to the Agency immediately upon request.
- <u>An owner or operator may monitor with an alternative method or monitor other parameters than specified in subsection (a)(1) of this Section, if approved by the Agency and USEPA through federally enforceable permit conditions.</u>

(Source:	Added	at	19	Ill.	Reg.	 effective	
		١	١				

Section 219.790 General Recordkeeping and Reporting

On and after the compliance date specified in Section 219.791 of this Subpart, every owner or operator of a motor vehicle refinishing operation shall maintain the following records for the most recent consecutive 3 years. Such records shall be made available to the Agency immediately upon request:

- a) The name and manufacturer of each coating and surface preparation product used at the source each month;
- b) The volume of each category of coating, as set forth in Section 219.780 of this Subpart, purchased by the source each month;
- The coating mixing instructions, as stated on the container, in literature supplied with the coating, or otherwise specified by the manufacturer, for each coating purchased by the source each month;
- d) The VOM content, expressed as weight of VOM per volume of coating, minus water and any compounds that are specifically exempted from the definition of VOM, recorded on a monthly basis for:
 - 1) Each coating as purchased, if the coating is not mixed with any additives prior to application on the substrate; or
 - Each coating after mixing according to manufacturer's instructions as collected pursuant to subsection (c) of this Section;
- e) The weighted average VOM content of the coating, as specified in Section 219.780(d)(1), (d)(2) or (d)(3) of this Subpart, for each basecoat/clearcoat, and three or four stage coating system purchased by the source, recorded on a monthly basis;
- f) The total monthly volume of all specialty coatings purchased and the percentage specialty coatings comprise in the aggregate of all coatings purchased by the source each month;
- g) The volume of each category of surface preparation material, as set forth in Section 219.786 of this Subpart, purchased by the source each month; and
- h) The VOM content, expressed as weight of VOM per volume of material, including water, of each surface preparation material purchased by the source, recorded on a monthly basis.

(Source:	Added	at	19	Ill.	Reg.	 effective	
)					

Every owner or operator of a motor vehicle refinishing operation shall comply with the requirements of this Subpart by March 15, 1996, upon modification or upon initial startup.

(Source:	Added	at	19	Ill.	Reg.	 effective	4-
))				

Section 219.792 Registration

- a) Every owner or operator of a motor vehicle refinishing operation shall register with the Agency on or before the date specified in Section 219.791 of this Subpart and re-register no later than 45 days following the end of each subsequent calendar year. The following information shall be included in this registration:
 - 1) The name and address of the source, and the name and telephone number of the person responsible for submitting the registration information;
 - 2) A description of all coating operations of motor vehicles, mobile equipment, or their parts or components, and all associated surface preparation operations at the source;
 - A description of all coating applicators used at the source to comply with Section 219.784(a) of this Subpart, if applicable;
 - A description of all cleanup operations at the source, including equipment used to comply with Section 219.784(b) of this Subpart, if applicable;
 - 5) A description of all work practices at the source used to comply with Section 219.787 of this Subpart;
 - If a source claims to be exempt from the equipment requirements in Section 219.784 of this Subpart because it uses less than 20 gallons of coating per year, the owner's or operator's certification that the annual usage is below this level;
 - 7) A written declaration stating whether the source is complying with this Subpart by using coatings that comply with the applicable VOM content limits in Section 219.780 of this Subpart or by control equipment as specified in Section 219.782; and
 - 8) A description of any control devices used to comply with Section 219.782 of this Subpart and

the date(s) the device was installed and became operational.

b) At least 30 calendar days before changing the method of compliance to or from Sections 219.780 and 219.782, the owner or operator of a motor vehicle refinishing operation shall notify the Agency and certify that the source is in compliance with the applicable requirements for the new method of compliance.

(Source:	Added	at	19	Ill.	Reg.	 effective	
)				

IT IS SO ORDERED.

I, Dorothy M. Gunn, Clerk of the Illinois Pollution Control Board, hereby certify that the above opinion and order was adopted on the 300 day of 700, 1995, by a vote of 700.

Dorothy M. Gunn, Clerk Illinois Pollution Control Board