

ILLINOIS POLLUTION CONTROL BOARD  
December 19, 2024

COUNTY OF LASALLE, )  
)  
Complainant, )  
)  
v. ) AC 25-3  
) (Administrative Citation)  
ROXANNE DORMER, )  
)  
Respondent. )

OPINION AND ORDER OF THE BOARD (by B.F. Currie):

On November 4, 2024, the County of LaSalle (County) timely filed an administrative citation against Roxanne Dormer. *See* 415 ILCS 5/31.1(c) (2022); 35 Ill. Adm. Code 101.300(b), 108.200(b)(3). The administrative citation concerns property at which Dormer resides located at 2063 North 35th Road in Ottawa, LaSalle County. The property is commonly known as the “Kampf” site and is designated with Site Code No. 0998045019. For the reasons below, the Board finds that Dormer violated the Environmental Protection Act (Act) (415 ILCS 5 (2022)) and orders Dormer to pay \$1,500 in civil penalties.

Under the Act, an administrative citation is an expedited enforcement action brought before the Board seeking civil penalties that are fixed by statute. Administrative citations may be filed only by the Illinois Environmental Protection Agency or, if the Agency has delegated the authority, by a unit of local government, and only for limited types of alleged violations. *See* 415 ILCS 5/21(o), 21(p), 22.51, 22.51a, 31.1(c), 42(b)(4), 42(b)(4-5), 55(k) (2022); 35 Ill. Adm. Code 108.

In this case, the County alleges that on September 9, 2024, Dormer violated Section 21(p)(1) of the Act (415 ILCS 5/21(p)(1) (2022)) by causing or allowing the open dumping of waste in manner resulting in litter. The County asks the Board to impose the statutory \$1,500 civil penalty per violation on Dormer, for a total civil penalty of \$1,500. As required, the County served Dormer with the administrative citation on November 4, 2024, which is within “60 days after the date of the observed violation.” 415 ILCS 5/31.1(b) (2022); *see also* 35 Ill. Adm. Code 101.300(c), 108.200(b)(1).

To contest an administrative citation, a respondent must file a petition with the Board no later than 35 days after being served with the administrative citation. If the respondent fails to do so, the Board must find that the respondent committed the violations alleged and impose the corresponding civil penalty. *See* 415 ILCS 31.1(d)(1) (2022); 35 Ill. Adm. Code 101.300(b), 108.204(b), 108.406. Here, any petition for review was due by Monday, December 9, 2024. Dormer failed to timely file a petition. Accordingly, the Board finds that Dormer violated Section 21(p)(1) of the Act.

The civil penalty for violating any provision of Section 21(p) is \$1,500 for each violation, except that the penalty amount is \$3,000 for each violation that is the person's second or subsequent adjudicated violation of that provision. *See* 415 ILCS 5/42(b)(4-5) (2022); 35 Ill. Adm. Code 108.500(a). Because there is one violation of Section 21(p) and no indication in the record that this is a second or subsequent adjudicated violation, the total civil penalty is \$1,500. Under Section 31.1(d)(1) of the Act, the Board attaches the administrative citation and makes it part of the order below.

This opinion constitutes the Board's finding of fact and conclusions of law.

### **ORDER**

1. The Board finds that Roxanne Dormer violated Section 21(p)(1) of the Environmental Protection Act (415 ILCS 5/21(p)(1) (2022)).
2. Roxanne Dormer must pay a civil penalty of \$1,500 no later than Tuesday, January 21, 2025, which is the first business day following the 30th day after the date of this order. Roxanne Dormer must pay the civil penalty by two separate certified checks or money orders, each in the amount of \$750, the first made payable to the LaSalle County Department of Land Use and the second made payable to the Illinois Environmental Protection Trust Fund. The case number and case name must appear on the certified checks or money orders.
3. Roxanne Dormer must send the first certified check or money order for \$750 payable to the LaSalle County Treasurer to:

LaSalle County Department of Land Use  
119 West Madison Street, Room 107a  
Ottawa, Illinois 61350

Roxanne Dorner must the second certified check or money order for \$750 payable to the Illinois Environmental Protection Trust Fund to:

Illinois Environmental Protection Agency  
Attn.: Fiscal Services Division  
1021 North Grand Avenue East  
P.O. Box 19276  
Springfield, Illinois 62794-9276

4. Penalties unpaid within the time prescribed will accrue interest under Section 42(g) of the Environmental Protection Act (415 ILCS 5/42(g) (2022)) at the rate set forth in Section 1003(a) of the Illinois Income Tax Act (35 ILCS 5/1003(a) (2022)).
5. Payment of this penalty does not prevent future prosecution if the violation continues.

IT IS SO ORDERED.

Member Tin Abstained.

Section 41(a) of the Environmental Protection Act provides that final Board orders may be appealed directly to the Illinois Appellate Court within 35 days after the Board serves the order. 415 ILCS 5/41(a) (2022); *see also* 35 Ill. Adm. Code 101.300(d)(2), 101.906, 102.706. Illinois Supreme Court Rule 335 establishes filing requirements that apply when the Illinois Appellate Court, by statute, directly reviews administrative orders. 172 Ill. 2d R. 335. The Board's procedural rules provide that motions for the Board to reconsider or modify its final orders may be filed with the Board within 35 days after the order is received. 35 Ill. Adm. Code 101.520; *see also* 35 Ill. Adm. Code 101.902, 102.700, 102.702. Filing a motion asking that the Board reconsider this final order is not a prerequisite to appealing the order. 35 Ill. Adm. Code 101.902.

<b>Names and Addresses for Receiving Service of Any Petition for Review Filed with the Appellate Court</b>	
<b>Parties</b>	<b>Board</b>
County of LaSalle Attn.: Mark Anderson, Asst. State's Attorney 707 Etna Road Ottawa, Illinois 61350	Illinois Pollution Control Board Attn: Don A. Brown, Clerk 60 East Van Buren Street, Suite 630 Chicago, Illinois 60605 <a href="mailto:don.brown@illinois.gov">don.brown@illinois.gov</a>
Roxanne Dormer 2063 North 35th Road Ottawa, Illinois 61350	

I, Don A. Brown, Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above opinion and order on December 19, 2024, by a vote of 4-0.



Don A. Brown, Clerk  
 Illinois Pollution Control Board

COUNTY OF LASALLE

ADMINISTRATIVE CITATION

COUNTY OF LASALLE	)	
	)	
Complainant	)	
	)	
v.	)	
	)	
ROXANNE DORMER	)	AC NO.
	)	
Respondent(s)	)	

JURISDICTION

This Administrative Citation is issued pursuant to authority vested in the Illinois Environmental Protection Agency by 415 ILCS 5/31.1, formerly Ill. Rev. Stat. 1991, Ch. 111 ½, par. 1031.1, and delegated to the County of LaSalle pursuant to 415 ILCS 5/4 (r), formerly Ill. Rev. Stat., Ch. 111 ½, par. 1004 (r).

FACTS

1. That Respondent, Roxanne Dormer is the present resident/responsible party of property located in Dayton Township, LaSalle County, Illinois.
2. That said facility is an open dump/open burn site, operating without an Illinois Environmental Protection Agency Permit, and is designated with Site Code No. 0998045019 Said facility is commonly known to the Agency as Kampf Property.
3. That the Respondent has lived at said facility since September 26, 2023.
4. That on September 9th, 2024, Lauren Grumieaux of the LaSalle County Department of Land Use, under the authority of the Illinois Environmental Protection Agency, inspected the above-described facility. A copy of the inspection reports setting forth the results of such inspections are attached hereto and made a part hereof.

5. On the basis of direct observations of Lauren Grumieaux of the LaSalle County Department of Land Use, it has been determined that the Respondents have caused or allowed open dumping and open burning at the above-described facility in a manner which results in the following occurrences:

That on September 9, 2024, an on-site inspection of said facility disclosed the following:

- \_\_\_\_\_ XXX Causing or allowing litter -- 415 ILCS 5/21 (p) (1), (formerly Ill. Rev. Stat. 1991, ch. 111 ½, par. 1021 (p) (1) [formerly par. 1021 (q) (1)]).
- \_\_\_\_\_ Causing or allowing scavenging operations -- 415 ILCS 5/21 (p) (2), (formerly Ill. Rev. Stat. 1991, ch. 111 ½, par. 102 (p) (2) [formerly par. 1021 (q) (2)]).
- \_\_\_\_\_ Causing or allowing open burning -- 415 ILCS 5/21 (p) (3), (formerly Ill. Rev. Stat. 1991, ch. 111 ½, par. 1021(p) (3) [formerly par. 1021 (q) (3)]).
- \_\_\_\_\_ Causing or allowing the deposition of waste in standing or flowing waters -- 415 ILCS 5/21 (p) (4), (formerly Ill. Rev. Stat. 1991, ch. 111 ½, par. 1021 (p) (4) [formerly par. 1021 (q) (4)]).
- \_\_\_\_\_ Causing or allowing proliferation of disease vectors -- 415 ILCS 5/21 (p) (5), (formerly Ill. Rev. Stat. 1991, ch. 111 ½, par. 1021(p) (5) [formerly par. 1021 (q) (5)]).
- \_\_\_\_\_ Causing or allowing the generation of standing or flowing liquid discharge from the open dump site -- 415 ILCS 5/21 (p) (6), (formerly Ill. Rev. Stat. 1991, ch. 111 ½, par. 1021(p) (6) [formerly par. 1021 (q) (6)]).
- \_\_\_\_\_ Causing or allowing the deposition of general construction or demolition debris, or clean construction or demolition debris in violation of 415 ILCS 5/21(p)(7).

### **CIVIL PENALTY**

6. Pursuant to 415 ILCS 5/42 (b) (4), formerly Ill. Rev. Stat. 1991, ch. 111 ½, par. 1042 (b) (4), Respondent herein is subject to a civil penalty of Fifteen Hundred Dollars (\$1500.00) for each violation specified above in Paragraph 5(b) for a total of One Thousand Five Hundred(\$1500.00). Additionally, should Respondents elect to petition the Illinois Pollution Control Board under the review process described herein below, and if there is a finding of the violation alleged herein, after an adjudicatory hearing, Respondents shall be assessed the associated hearing costs incurred by the Illinois Environmental Protection Agency and the Illinois Pollution Control Board, in addition to the Fifteen Hundred Dollar (\$1500.00) statutory penalty for each finding of violation.
7. If you acknowledge the violations cited herein above, the civil penalty specified above shall be due and payable no later than thirty-five (35) days from the date of service hereof. If you do not petition the Illinois Pollution Control Board of review of this Administrative Citation within thirty-five (35) days of service hereof or if you elect to contest this Administrative Citation, any judgment rendered against you shall specify the due date of the statutory civil penalty and any costs assessed against you.
8. When payment is made, one certified check or money order for (\$750) shall be made payable to the **LaSalle County Treasurer** and mailed to:

**LaSalle County Department of Land Use  
119 West Madison Street  
Room 107a  
Ottawa, Illinois 61350**

And one certified check or money order for (\$750) shall be made payable to the **Illinois Environmental Protection Trust** and mailed to:

**Illinois Environmental Protection Agency  
Attn.: Fiscal Services Division  
1021 North Grand Avenue East  
P.O. Box 19276  
Springfield, Illinois 62794-9276**

Also, please complete and return the enclosed Remittance Form, along with your payment, to assure proper documentation of payment.

9. If any civil penalty imposed by the Illinois Pollution Control Board is not paid within the time prescribed in the order, interest from such penalty will be assessed for the period from the date payment is due until the date payment is received. If any civil penalty, by reason of acknowledgment, default or finding after the adjudicatory hearing is not paid when due, the LaSalle County State's Attorney may initiate proceedings in Circuit Court to collect said civil penalty. In addition to the previously assessed civil penalty, interest and hearing costs of the Illinois Pollution Control Board, if any, the State's Attorney's Office will seek to recover their costs of litigation.

**PROCEDURE FOR CONTESTING THIS  
ADMINISTRATIVE CITATION**

10. You have the right to contest this Administrative Citation. See: 415 ILCS 5/31.1, formerly Ill. Rev. Stat. 1991, Ch. 111 ½, par. 1031.1. If you elect to contest this Administrative Citation, you must file a Petition for Review with the Clerk of the Illinois Pollution Control Board. Copies of the Petition for Review should also be filed with:

Mark Anderson  
LaSalle County Assistant State's Attorney  
707 Etna Road  
Ottawa, Illinois 61350

LaSalle County Department of Land Use  
119 West Madison Street  
Room 107  
Ottawa, Illinois 61350

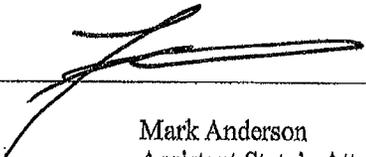
Such Petition for Review must be filed within thirty-five (35) days of the date of service of this Administrative Citation, or a default judgment shall be entered by the Pollution Control Board. Petition for Review may be filed with the:

Clerk of the Illinois Pollution Control Board  
60 E Van Buren St., Ste. 630  
Chicago, IL 60605

Dated: 9/25/24

Joseph Navarro  
LaSalle County State's Attorney

By: \_\_\_\_\_

  
Mark Anderson  
Assistant State's Attorney

**BEFORE THE  
ILLINOIS POLLUTION CONTROL BOARD**

COUNTY OF LASALLE )  
 )  
 Complainant )  
 )  
 v. )  
 )  
 ROXANNE DORMER )  
 )  
 Respondent(s) )

AC NO.

**REMITTANCE FORM**

**FACILITY:**

Roxanne Dormer  
 2063 N 35<sup>th</sup> Rd  
 Ottawa, IL 61350

Site Code:0998045019  
 County: LaSalle  
 Township: Dayton

**CIVIL PENALTY:** \$1500.00 for each violation  
 Number of Violation(s): One (1)  
 Total Remittance: \$750.00 (50% of \$1,500.00 penalty to LaSalle County)  
 Date of Inspections: September 9, 2024

DATE REMITTED: \_\_\_\_\_

SS/FEIN NUMBER \_\_\_\_\_

SIGNATURES \_\_\_\_\_

**NOTE**

Please enter the date of your remittance, your social security number(s) (SS) if an individual or Federal Employer Identification Number (FEIN) if a corporation, and sign this Remittance Form. Be sure your certified check or money order is enclosed, and mail, along with Remittance Form to:

**LaSalle County Department of Land Use  
 119 West Madison Street, Room 107  
 Ottawa, IL 61350**

**BEFORE THE  
ILLINOIS POLLUTION CONTROL BOARD**

COUNTY OF LASALLE )  
 )  
 Complainant )  
 )  
 v. )  
 )  
 ROXANNE DORMER )  
 )  
 Respondent(s) )

AC NO.

**REMITTANCE FORM**

**FACILITY:**

Roxanne Dormer  
2063 N 35<sup>th</sup> Rd  
Ottawa, IL 61350

Site Code: 0998045019  
County: LaSalle  
Township: Dayton

**CIVIL PENALTY:** \$1500.00 for each violation  
Number of Violation(s): One (1)  
Total Remittance: \$750.00 (50% of \$1,500.00 penalty to IEPA)  
Date of Inspections: September 9, 2024

DATE REMITTED: \_\_\_\_\_

SS/FEIN NUMBER \_\_\_\_\_

SIGNATURES \_\_\_\_\_

**NOTE**

Please enter the date of your remittance, your social security number(s) (SS) if an individual or Federal Employer Identification Number (FEIN) if a corporation, and sign this Remittance Form. Be sure your certified check or money order is enclosed, and mail, along with Remittance Form to:

**Illinois Environmental Protection Agency  
Attn.: Fiscal Services Division  
1021 North Grand Avenue East  
P.O. Box 19276  
Springfield, Illinois 62794-9276**

## **INFORMATIONAL NOTICE !!!**

**IT IS IMPORTANT THAT YOU READ THE ENCLOSED DOCUMENTS**

**NOTE: This Administrative Citation Refers to One State Agency and Two County Entities**

**The One State Agency Is:**

ILLINOIS POLLUTION CONTROL BOARD  
60 E VAN BUREN ST, Ste. 630  
CHICAGO, ILLINOIS 60605

**The Two County Entities Are:**

LASALLE COUNTY STATE'S ATTORNEY OFFICE  
ATTENTION: MARK ANDERSON  
707 ETNA ROAD  
OTTAWA, ILLINOIS 61350

LASALLE COUNTY DEPARTMENT OF LAND USE  
119 WEST MADISON STREET  
ROOM 107A  
OTTAWA, ILLINOIS 61350

**If you elect to contest the enclosed ADMINISTRATIVE CITATION, you must file a PETITION FOR REVIEW within thirty-five (35) days of the date the ADMINISTRATIVE CITATION was served upon you. Any such PETITION FOR REVIEW must be filed with the CLERK OF THE ILLINOIS POLLUTION CONTROL BOARD by either hand-delivering or mailing the PETITION FOR REVIEW to the CLERK OF THE ILLINOIS POLLUTION CONTROL BOARD at the address given above. A copy of the PETITION FOR REVIEW should be either hand-delivered or mailed to the LASALLE COUNTY STATE'S ATTORNEY'S OFFICE, ATTENTION: MARK ANDERSON at the address given above. Also, a copy of the PETITION FOR REVIEW should be either hand-delivered or mailed to the LASALLE COUNTY DEPARTMENT OF LAND USE at the address given above.**



Illinois Environmental Protection Agency 2025-003\*\*  
**Open Dump Inspection Checklist**

County: LaSalle BOL #: 0998045019 Region: 1 - Rockford  
 Site Name: Kampf Property  
 Site Address: 2063 N 35<sup>th</sup> Rd City: Ottawa  
 Inspector: L. Grumieaux Interviewed: \_\_\_\_\_  
 Date: 9/9/2024 Current Est. 90 yds<sup>3</sup>  
 Complaint #: 23-72 Waste Amt. \_\_\_\_\_

Responsible Party	Carl Kampf	Roxanne Dormer
Mailing Address(es)	2063 N 35 <sup>th</sup> Rd	2063 N 35 <sup>th</sup> Rd
and Phone Number(s):	Ottawa, IL 61350	Ottawa, IL 61350

Section	Description	Status
<b>Illinois Environmental Protection Act Requirements</b>		
<b>9(a)</b>	Cause, threaten, or allow air pollution in Illinois	V
<b>9(c)</b>	Cause or allow open burning	V
<b>12(a)</b>	Cause, threaten, or allow water pollution in Illinois	
<b>12(d)</b>	Create a water pollution hazard	
<b>21(a)</b>	Cause or allow open dumping	V
<b>21(d)</b>	Conduct any waste-storage, waste-treatment, or waste- disposal operation:	
	(1) Without a permit	V
	(2) In violation of any regulations or standards adopted by the Board	
<b>21(e)</b>	Dispose, treat, store, or abandon waste, or transport waste into Illinois for such activities, except at a site meeting Act and regulatory requirements	V
<b>21(p)</b>	Cause or allow the open dumping of any waste in a manner which results in any of the following occurrences at the dump site:	
	(1) Litter	V
	(2) Scavenging	
	(3) Open Burning	V
	(4) Deposition of waste in standing or flowing waters	
	(5) Proliferation of disease vectors	
	(6) Standing or flowing liquid discharge from the dump site	
	(7) Deposition of general construction or demolition debris as defined at §3.160(a) or clean construction or demolition debris as defined at §3.160(b)	V
<b>55(a)</b>	No person shall	
	(1) Cause or allow open dumping of any used or waste tire	
	(2) Cause or allow open burning of any used or waste tire	

<b>55(k)</b>	No person shall	
(1)	Cause or allow water to accumulate in used or waste tires	
(4)	Transport used or waste tires in violation of the registration and placarding requirements	
<b>Consumer Electronic Recycling Act (415 ILCS 151) Requirements</b>		
<b>83(c)</b>	No person may knowingly cause or allow the mixing of a CED or other listed device with waste that is intended for disposal by burning or incineration	V
<b>83(d)</b>	No person may knowingly cause or allow the burning or incineration of a CED or other listed device	
<b>35 Illinois Administrative Code Subtitle G Requirements</b>		
<b>722.111</b>	Hazardous waste determination	
<b>808.121</b>	Special waste determination	
<b>809.302(a)</b>	Acceptance of special waste from a waste transporter without a waste hauling permit and manifest	
<b>812.101(a)</b>	Application submitted for permit to develop and operate landfill	
<b>Other Requirements</b>		
Apparent violation of: <input type="checkbox"/> PCB order <input type="checkbox"/> Circuit Court order		NA
Case Number _____ ; Order entered on _____		
Other		

Notes

1. Key to Status: V=Violated; C=Continuing violation from previous evaluation; V/C=Newly violated and continuing from previous evaluation; V/R=Violated and resolved during same inspection; R=Resolved violation; NA=Not applicable at the time of the inspection; NE=Not evaluated at the time of the inspection
2. The provisions of §§21(o)–(p) and §55(k) of the Environmental Protection Act are enforceable either by administrative citation under §31.1 or by complaint under §31. Violations of the Consumer Electronic Recycling Act are enforceable by administrative citation under §1-55(a) or referral to the Attorney General pursuant to §1-50(b).
3. This inspection was conducted in accordance with §§4(c)–(d) of the Environmental Protection Act (415 ILCS 5/4(c) and (d)).

0998045019-LaSalle County  
Dayton/Kampf Property

NARRATIVE INSPECTION REPORT DOCUMENT

GENERAL REMARKS

On September 9, 2024, an open dumping and burning re-inspection was conducted at 2063 N 35<sup>th</sup> Rd., Ottawa, by Ms. Lauren Grumieaux representing the LaSalle County Land Use Department, under the delegation authority of the Illinois Environmental Protection Agency. The property is owned by Carl Kampf. Roxanne Dormer (former partner of Carl Kampf) is currently living on the property and responsible for the accumulated waste on the property.

Weather conditions on September 9, 2024, were sunny and 77 degrees F. Winds W at 8 mph.

I arrived at the site at 1:48 PM and began the inspection. Facing north, I documented large black garbage bags near the vehicles. Waste was also viewed spilling out of the truck bed at the time of the inspection. (Photo #1) Facing northwest, I documented another pile of waste on the front lawn. (Photo #2) Lastly, I viewed more waste near the garage doors. (Photo #3) Roxanne Dormer had previously informed our department that they were getting a dumpster and it would be delivered earlier that week. No dumpster was viewed during the inspection and no garbage has been removed from the site. After documenting my findings, I concluded the inspection at 1:51 PM.

**Apparent violations noted:**

**Illinois Environmental Protection Act:**

9(a), 9(c), 21(a), 21(d) 1, 21(e), 21(p) 1,3,7, and 83(c)

END OF NARRATIVE BY LAUREN GRUMIEAUX

SITE SKETCH

Date of Inspection: 3/28/24

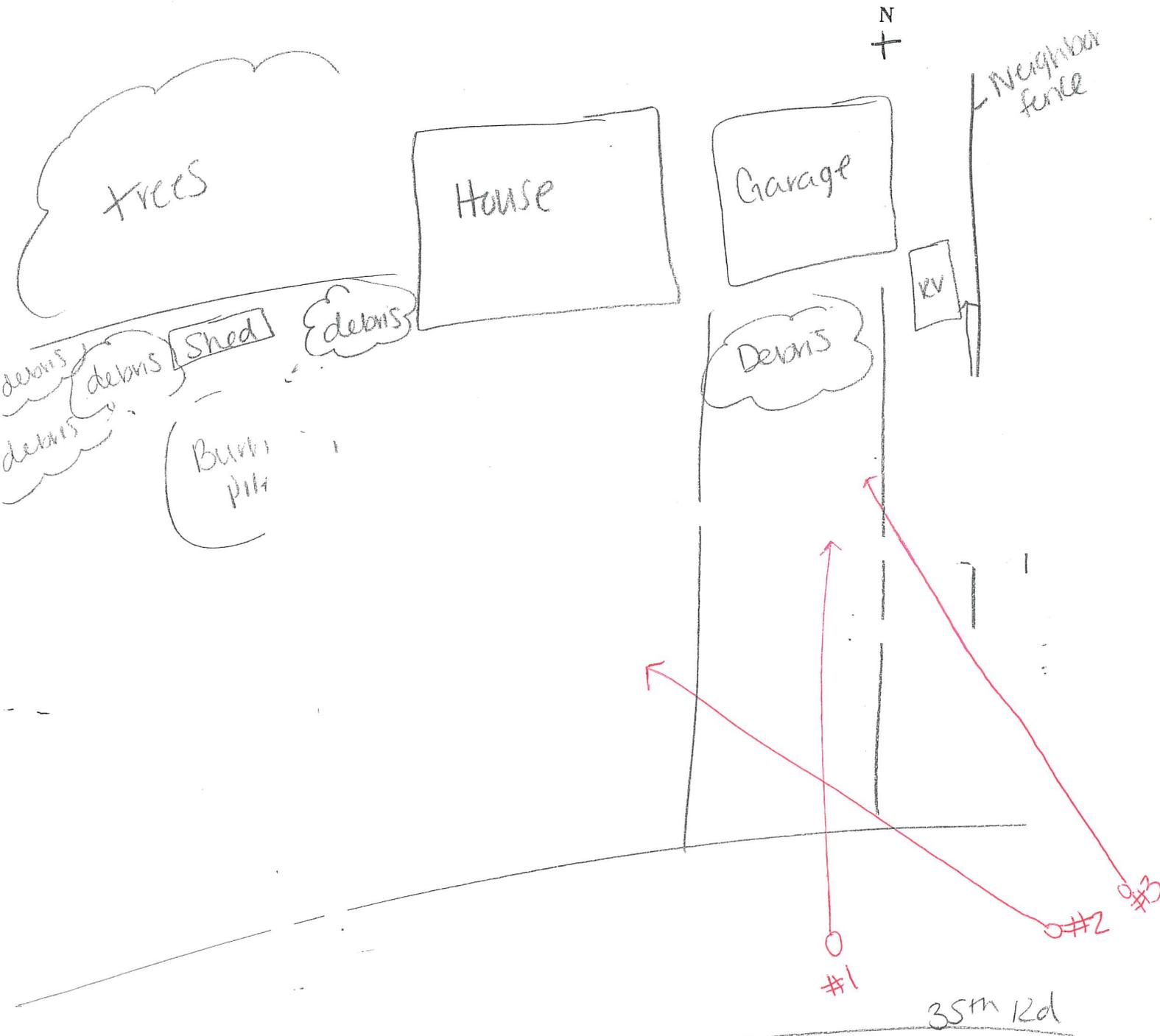
Inspector: M. Iakan

Site Code: 0998045019

County: LaSalle

Site Name: Kampf Property

Time: 12:42 - 12:48



\* NOT drawn to scale.



## DIGITAL PHOTOGRAPHS

Kampf Property 0998045019



Date: 9/9/2024  
Time: 1:54 PM  
Direction: North  
Photo by:  
L. Grumieaux  
Exposure #: 1  
Comments: Garbage bags next to the truck and in the bed of the truck.



Date: 9/9/2024  
Time: 1:55 PM  
Direction: Northwest  
Photo by:  
L. Grumieaux  
Exposure #: 2  
Comments: Pile of waste.



## DIGITAL PHOTOGRAPHS

Kampf Property 0998045019



Date: 9/9/2024  
Time: 1:55 PM  
Direction: Northwest  
Photo by:  
L. Grumieaux  
Exposure #: 3  
Comments: more  
waste is strewn in the  
driveway.



**ILLINOIS POLLUTION CONTROL BOARD**

COUNTY OF LASALLE	)	
	)	
Complainant	)	
	)	
v.	)	
	)	
ROXANNE DORMER	)	
	)	AC NO.
	)	
Respondent(s)	)	

**PROOF OF SERVICE**

The undersigned, after being first duly placed on oath, voluntarily deposes and states that he personally served the attached LaSalle County Administrative Citation, Informational Notice, Remittance Form, together with correct copies of the attached Inspector's Affidavit, the Inspection Report Form with attachments upon the following named person(s):

(Care of Matt Neupert, co-resident at the usual abode of Roxanne Dormer)  
2063 N 35<sup>th</sup> Rd.  
Ottawa, IL 61350

or upon an authorized agent of such person(s) for the purpose of service of process upon such person(s), by:

( X ) personal service (Abode)

( ) Certified Mail, postage pre-paid and deposited in the United States Mail, plainly addressed to such person(s) at the above-described location.

on this, the 4<sup>th</sup> day of November, A.D. 2024.

Brian Gift  
Brian Gift

Subscribed and Sworn to Before Me  
this 4<sup>th</sup> day of November, A.D. 2024.

Lori Denise Maskel

Notary Public

