

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS,)
)
) Complainant,)
)
) v.)
) PCB No. 14 -
) (Enforcement - Water)
BRADLEY PROPERTY, LLC, an Illinois limited)
liability company, BRADLEY AUTO SPA, LLC,)
an Illinois limited liability company, and)
A-K UNDERGROUND, INC., an Illinois)
corporation,)
)
) Respondents.)

NOTICE OF ELECTRONIC FILING

TO: Natalie A. Walsh
 on behalf of Bradley Property, LLC and Bradley Auto Spa, LLC
 Walsh Law Offices
 4434 North Tripp Avenue
 Chicago, IL 60630

Karen and Albert Kulig
A-K Underground, Inc.
8119 Nottingham Road
Tinley Park, IL 60477

PLEASE TAKE NOTICE that today, November 26, 2013, I have filed with the Office of the Clerk of the Illinois Pollution Control Board by electronic filing the following Complaint a true and correct copy of which is attached and hereby served upon you.

Pursuant to 35 Ill. Adm. Code 103.204(f), I am required to state that failure to file an answer to this Complaint within 60 days may have severe consequences. Failure to answer will mean that all allegations in the Complaint will be taken as if admitted for purposes of this proceeding. If you have any questions about this procedure, you should contact the hearing officer assigned to this proceeding, the Clerk's Office or an attorney.

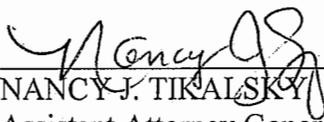
NOTIFICATION

YOU ARE HEREBY NOTIFIED that financing may be available through the Illinois Environmental Facilities Financing Act (20 ILCS 3515/1 *et seq.*) to correct the alleged pollution.

THIS FILING IS SUBMITTED ON RECYCLED PAPER

PEOPLE OF THE STATE OF ILLINOIS,
by LISA MADIGAN, Attorney General
of the State of Illinois

BY:



NANCY J. TIKALSKY
Assistant Attorney General
Environmental Bureau
69 W. Washington St., Suite 1800
Chicago, Illinois 60602
(312) 814-8567

Date: November 26, 2013

CERTIFICATE OF SERVICE

I, Nancy J. Tikalsky, an Assistant Attorney General, do certify that a true and correct copy of the Complaint and Notice of Filing were sent by certified mail with return receipt requested to the persons listed on the Notice of Filing on November 26, 2013.

BY:



NANCY J. TIKALSKY

3. The subject property is a former oil change/car wash business located at 900 North Kinzie Avenue, Bradley, Kankakee County, Illinois ("Site"). The receiving waters for the Site are a Village of Bradley storm sewer at the Site ("Storm Sewer") and an adjacent earthen culvert on the east side of the Site ("Culvert").

4. At all times relevant to this complaint, Bradley Property, LLC ("BP") has been and is an Illinois limited liability corporation registered with the Illinois Secretary of State's Office. Its corporate office is located at 4970 S. Archer Avenue, Chicago, Cook County, Illinois. From at least February 7, 2012, or a date better known to Respondent BP, and continuing through the date of filing of this complaint, BP has been and is owner of the Site.

5. At all times relevant to this complaint, Bradley Auto Spa, LLC ("BAS") has been and is an Illinois limited liability corporation registered with the Illinois Secretary of State's Office. Its corporate office is located at 4970 S. Archer Avenue, Chicago, Cook County, Illinois. From at least February 7, 2012 and continuing through the date of filing of this complaint, or a date better known to Respondent BAS, BAS managed operations at the Site.

6. At all times relevant to this complaint, A-K Underground, Inc. ("A-K") has been and is an Illinois corporation registered with the Illinois Secretary of State's Office. Its corporate office is located at 8119 Nottingham Road, Tinley Park, Cook County, Illinois. On at least February 7, 2012, or a date better known to Respondents, A-K conducted wastewater removal services at the Site.

7. On February 7, 2013, the Illinois EPA received a Complaint of water pollution from the Village of Bradley, Kankakee County, Illinois ("Bradley").

8. On February 7, 2013, upon information and belief, A-K pumped liquid from an American Petroleum Institute oil/water separator unit ("API") in a pit at the car wash ("API

wastewater”) on the Site into its tank truck. Later on the same date, a Bradley inspector observed A-K discharge some of the API wastewater from its tank truck into the Storm Sewer, which discharged to the Culvert. After A-K discharged the API wastewater into the Storm Sewer and Culvert, the Bradley inspectors observed dark-colored liquid with sheen on top of it in the Storm Sewer and Culvert.

9. On February 7, 2012, a Bradley inspector collected a sample of the liquid in the Storm Sewer after A-K discharged the wastewater from its tank truck. The liquid sample was dark in appearance. The Bradley inspector also took photographs of the liquid in the Storm Sewer and Culvert (“Bradley Photos”).

10. On February 8, 2012, Illinois EPA inspected the Site in response to a complaint from Bradley (“February 2012 Inspection”). During the February 2012 Inspection, the Illinois EPA reviewed the Bradley Photos and observed that the images of the liquid in the Storm Sewer and Culvert appeared dark-colored with a sheen on the top.

11. Upon review of Illinois EPA permit records by the Illinois EPA, Respondents did not have a National Pollution Discharge Elimination System (“NPDES”) permit for discharges from the Site.

12. Section 12(a) of the Act, 415 ILCS 5/12 (2012), provides as follows:

No person shall:

(a) Cause or threaten or allow the discharge of any contaminants into the environment in any State so as to cause or tend to cause water pollution in Illinois, either alone or in combination with matter from other sources, or so as to violate regulations or standards adopted by the Pollution Control Board under this Act.

13. Section 3.315 of the Act, 415 ILCS 5/3.315 (2012), provides the following definition:

“Person” is any individual, partnership, co-partnership, firm, company, limited liability company, corporation, association, joint stock company, trust, estate, political subdivision, state agency, or any other legal entity, or their legal representative, agent or assigns..

14. Respondents are each a “person” as that term is defined in Section 3.315 of the Act, 415 ILCS 5/3.315 (2012).

15. Section 3.165 of the Act, 415 ILCS 5/3.165 (2012), provides the following definition:

“Contaminant” is any solid, liquid, or gaseous matter, any odor, or any form of energy, from whatever source.

16. API wastewater is a “contaminant” as that term is defined by Section 3.165 of the Act, 415 ILCS 5/3.165 (2012).

17. Section 3.545 of the Act, 415 ILCS 5/3.545 (2012), provides the following definition:

“Water pollution” is such alteration of the physical, thermal, chemical, biological or radioactive properties of any waters of the State, or such discharge of any contaminant into any waters of the State, as will or is likely to create a nuisance or render such waters harmful or detrimental or injurious to public health, safety or welfare, or to domestic, commercial, industrial, agricultural, recreational, or other legitimate uses, or to livestock, wild animals, birds, fish, or other aquatic life.

18. Section 3.550 of the Act, 415 ILCS 5/3.550 (2012), provides the following definition:

“Waters” means all accumulations of water, surface and underground, natural, and artificial, public and private, or parts thereof, which are wholly or partially within, flow through, or border upon this State.

19. The Storm Sewer and the Culvert are each a “waters” as that term is defined in Section 3.550 of the Act, 415 ILCS 5/3.550 (2012).

20. By discharging and allowing the discharge of API wastewater, a contaminant, into the Storm Sewer and Culvert, waters of the State, the Respondents caused, threatened and allowed the discharge of contaminants into waters of the State such that it will or is likely to create a nuisance or render such waters harmful or detrimental or injurious.

21. By discharging and allowing the discharge of contaminants into the Storm Sewer and Culvert at the Site where they flowed into waters of the State so as to create a nuisance and render such water harmful or detrimental or injurious, Respondents caused, threatened and allowed “water pollution” as that term is defined by Section 3.545 of the Act, 415 ILCS 5/3.545 (2012).

22. The Respondents, by causing, threatening and allowing the discharge of API wastewater from the Site so as to cause water pollution, have violated Section 12(a) of the Act, 415 ILCS 5/12(a) (2012).

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, respectfully requests that the Illinois Pollution Control Board (“Board”) enter an order against Respondents, Bradley Property, LLC, Bradley Auto Spa, LLC, and A-K Underground, Inc., for the following relief:

1. Authorize a hearing in this matter at which time Respondents will be required to answer the allegations herein;
2. Find that Respondents have violated Section 12(a) of the Act, 415 ILCS 5/12(a) (2012);

3. Order Respondents to cease and desist from any further violations of Section 12(a) of the Act, 415 ILCS 5/12(a) (2012);

4. Assess against the Respondents a civil penalty of Fifty Thousand Dollars (\$50,000.00) for each violation of the Act and Board Water Pollution Regulations, and an additional civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of each violation;

5. Order Respondents to pay all costs, pursuant to Section 42(f) of the Act, 415 ILCS 5/42(f) (2012), including attorney, expert witness and consultant fees expended by the State in its pursuit of this action; and

6. Grant such other relief as the Board deems appropriate and just.

COUNT II

VIOLATING GENERAL USE WATER QUALITY STANDARDS - OFFENSIVE CONDITIONS

1 – 11. Complainant realleges and incorporates by reference herein paragraphs 1 through 10, and paragraph 12 of Count I, as paragraphs 1 through 11 of this Count II.

12. Part 302 of the Board Water Pollution Regulations, 35 Ill. Adm. Code Part 302, establishes general use water quality standards to protect the State's water for aquatic life . . . and ensure the aesthetic quality of the State's aquatic environment for non-specified waters of the State of Illinois.

13. Section 302.203 of the Board Water Pollution Regulations, Offensive Conditions, 35 Ill. Adm. Code 302.203, provides as follows:

Waters of the State shall be free from sludge or bottom deposits, floating debris, visible oil, odor, plant or algal growth, color or turbidity of other than natural origin. The allowed mixing provisions of Section 302.102 shall not be used to comply with the provisions of this Section.

14. Section 301.440 of the Board Water Pollution Regulations, 35 Ill. Adm. Code 301.440, provides the following definition:

"Waters" means all accumulations of water, surface and underground, natural, and artificial, public and private, or parts thereof, which are wholly or partially within, flow through, or border upon the State of Illinois, except that sewers and treatment works are not included except as specially mentioned; provided, that nothing herein contained shall authorize the use of natural or otherwise protected waters as sewers or treatment works except that in-stream aeration under Agency permits is allowable.

15. The Culvert is a "waters" as that term is defined in Section 301.440 of the Board Water Pollution Regulations, 35 Ill. Adm. Code 301.440

16. By causing or allowing the discharge of API wastewater into the Culvert, Respondents caused a dark liquid with sheen on the surface of the waters unnatural to the water's origins. Said discharge of a dark liquid with a sheen unnatural to the water's origins resulted in "offensive conditions" in these waters, as that term is used in Section 302.203 of the Board regulations, 35 Ill. Adm. Code 302.203.

17. By causing or allowing offensive conditions, Respondents violated Section 302.203 of the Board regulations, 35 Ill. Adm. Code 302.203, and thereby violated Section 12(a) of the Act, 415 ILCS 5/12(a) (2012).

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, respectfully requests that the Board enter an order against Respondents, Bradley Property, LLC, Bradley Auto Spa, LLC, and A-K Underground, Inc., for the following relief:

1. Authorize a hearing in this matter at which time Respondents will be required to answer the allegations herein;

2. Find that Respondents have violated Section 12(a) of the Act, 415 ILCS 5/12(a) (2012), and Section 302.203 of the Board Water Pollution Regulations, 35 Ill. Adm. Code 302.203;

3. Order Respondents to cease and desist from any further violations of Section 12(a) of the Act, 415 ILCS 5/12(a) (2012), and Section 302.203 of the Board Water Pollution Regulations, 35 Ill. Adm. Code 302.203;

4. Assess against the Respondents a civil penalty of Fifty Thousand Dollars (\$50,000.00) for each violation of the Act and Board regulations, and an additional civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of each violation;

5. Order Respondents to pay all costs, pursuant to Section 42(f) of the Act, 415 ILCS 5/42(f) (2012), including attorney, expert witness and consultant fees expended by the State in its pursuit of this action; and

6. Grant such other relief as the Board deems appropriate and just.

COUNT III

CREATING A WATER POLLUTION HAZARD

1-19. Complainant realleges and incorporates by reference Paragraphs 1 through 10, and 13 through 21 of Count I as Paragraphs 1 through 19 of this Count III.

20. Section 12(d) of the Act, 415 ILCS 5/12(d) (2012), provides as follows:

No person shall:

* * *

(d) Deposit any contaminants upon the land in such place and manner so as to create a water pollution hazard.

21. By causing or allowing the discharge of API wastewater into the Culvert, Respondents deposited and allowed the deposit of contaminants on the land so as to cause a water pollution hazard.

22. By depositing and allowing the deposit of contaminants on the land so as to cause a water pollution hazard, Respondents violated Section 12(d) of the Act, 415 ILCS 5/12(d) (2012).

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, respectfully requests that the Board enter an order against Respondents, Bradley Property, LLC, Bradley Auto Spa, LLC, and A-K Underground, Inc., for the following relief:

1. Authorize a hearing in this matter at which time Respondents will be required to answer the allegations herein;
2. Find that Respondents has violated Section 12(d) of the Act, 415 ILCS 5/12(d) (2012);
3. Order Respondents to cease and desist from any further violations of Section 12(d) of the Act, 415 ILCS 5/12(d) (2012);
4. Assess against the Respondents a civil penalty of Fifty Thousand Dollars (\$50,000.00) for each violation of the Act and Board regulations, and an additional civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of each violation;
5. Order Respondents to pay all costs, pursuant to Section 42(f) of the Act, 415 ILCS 5/42(f) (2012), including attorney, expert witness and consultant fees expended by the State in its pursuit of this action; and
6. Grant such other relief as the Board deems appropriate and just.

COUNT IV

**DISCHARGING A CONTAMINANT WITHOUT
AN NPDES PERMIT**

1-17. Complainant realleges and incorporates by reference Paragraphs 1 through 11, 13 through 16, 18 and 19 of Count I as Paragraphs 1 through 17 of this Count IV.

18. Section 12(f) of the Act, 415 ILCS 5/12(f) (2012), provides as follows:

No person shall:

* * *

(f) Cause, threaten or allow the discharge of any contaminant into the waters of the State, as defined herein, including but not limited to, waters to any sewage works, or into any well or from any point source within the State, without an NPDES permit for point source discharges issued by the Agency under Section 39(b) of this Act, or in violation of any term or condition imposed by such permit, or in violation of any NPDES permit filing requirement established under Section 39(b), or in violation of any regulations adopted by the Board or of any order adopted by the Board with respect to the NPDES program.

19. Section 309.102(a) of the Board Water Pollution Regulations, 35 Ill. Adm. Code 309.102(2), provides as follows:

NPDES Permit Required

Except as in compliance with the provisions of the Act, Board regulations, and the CWA, and the provisions and conditions of the NPDES permit issued to the discharger, the discharge of any contaminant or pollutant by any person into the waters of the State from a point source or into a well shall be unlawful.

20. The Clean Water Act ("CWA") regulates the discharge of pollutants from a point source into navigable waters and prohibits such point source discharges without an NPDES permit. The United States Environmental Protection Agency ("USEPA") administers the NPDES program in each State unless the USEPA has delegated authority to do so to that State.

21. The USEPA has authorized the State of Illinois to issue NPDES permits through the Illinois EPA in compliance with federal regulations, including point source discharges regulated by Section 122.21 of the Code of Federal Regulations (“CFR”), 40 CFR 122.21, which requires a person to obtain an NPDES permit for point source discharges of pollutants.

22. In pertinent part, 40 CFR 122.21(a)(1), provides as follows:

(a) Duty to Apply.

(1) Any person who discharges or proposes to discharge pollutants or who owns or operates a “sludge-only facility” whose sewage sludge use or disposal practice is regulated by part 503 of this chapter, and who does not have an effective permit, except persons covered by general permits under §122.28, excluded under §122.3, or a user of a privately owned treatment works unless the Director requires otherwise under §122.44(m), must submit a complete application to the Director in accordance with this section and part 124 of this chapter.

23. In pertinent part, 40 CFR 122.2, Definitions, provides as follows:

* * *

“Discharge of a pollutant” means:

(a) Any addition of any “pollutant” or combination of pollutants to “waters of the United States” from any “point source,”

* * *

“Point source” means any discernible, confined, and discrete conveyance, including but not limited to, any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock, concentrated animal feeding operation, landfill leachate collection system, vessel or other floating craft from which pollutants are or may be discharged....

* * *

24. The A-K tank truck from which API wastewater discharged into the waters of the State is a "point source" as that term is defined by Section 122.2 of the CFR, 40 CFR 122.2.

25. The discharge of API wastewater into the Storm Sewer and Culvert is a "discharge of a pollutant" into waters of the State as that term is defined by Section 122.2 of the CFR, 40 CFR 122.2.

26. By failing to have coverage under an NPDES permit for point source discharges at the Site, Respondents violated Section 309.102(a) of the Board Water Pollution Regulations, 35 Ill. Adm. Code 309.102(a), and thereby violated Section 12(f) of the Act, 415 ILCS 5/12(f) (2012).

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, respectfully requests that the Board enter an order against Respondents, Bradley Property, LLC, Bradley Auto Spa, LLC, and A-K Underground, Inc., for the following relief:

1. Authorize a hearing in this matter at which time Respondents will be required to answer the allegations herein;
2. Find that Respondents has violated Section 12(f) of the Act, 415 ILCS 5/12(f) (2012), and Section 309.102(a) the Board Water Pollution Regulations, 35 Ill. Adm. Code 309.102(a);
3. Order Respondents to cease and desist from any further violations of Section 12(f) of the Act, 415 ILCS 5/12(f) (2012), and Section 309.102(a) the Board Water Pollution Regulations, 35 Ill. Adm. Code 309.102(a);
4. Assess against the Respondents a civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of each violation;

5. Order Respondents to pay all costs, pursuant to Section 42(f) of the Act, 415 ILCS 5/42(f) (2012), including attorney, expert witness and consultant fees expended by the State in its pursuit of this action; and

6. Grant such other relief as the Board deems appropriate and just.

PEOPLE OF THE STATE OF ILLINOIS
ex rel. LISA MADIGAN, Attorney General
of the State of Illinois

MATTHEW J. DUNN, Chief
Environmental Enforcement/Asbestos
Litigation Division

BY: 
ELIZABETH WALLACE, Chief
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