

ILLINOIS POLLUTION CONTROL BOARD
November 21, 2019

LAYERS, INC. (Property Identification)
Number 04-07-100-011),)
)
Petitioner,)
)
v.) PCB 20-27
) (Tax Certification - Water)
ILLINOIS ENVIRONMENTAL)
PROTECTION AGENCY,)
)
Respondent.)

ORDER OF THE BOARD (by B.F. Currie):

On November 5, 2019, the Illinois Environmental Protection Agency (Agency) filed a recommendation that the Board certify certain facilities of “Laver Inc.” as “pollution control facilities” for preferential tax treatment under the Property Tax Code. *See* 35 ILCS 200/11-5 *et seq.* (2018); 35 Ill. Adm. Code 125.

On November 8, 2019, the Agency filed a motion to correct the petitioner’s name from “Laver Inc.” to “Layer Inc.”, Property Identification Number (Mot. 1). The Agency notes that the original submission from the petitioner was prepared by an engineering firm and the firm incorrectly named the petitioner. Mot. 1 at 1. On November 14, 2019, the Agency filed a second motion to further correct the name of the facility. (Mot. 2) The Agency notes that the engineering firm stated the name is “Layers, Inc.” rather than “Layer Inc.” as stated in the first motion. Mot. 2 at 1. The Board grants the Agency’s motion to change the petitioner’s name from “Laver Inc.” to “Layers, Inc.” (Layers).

Layers’ egg-laying hen livestock production facilities are located at 8994 Sullivan Road in Kinmundy, Marion County. In this order, the Board describes the legal framework for tax certifications, discusses the Agency’s recommendation, and certifies that Layers’ identified livestock waste handling facilities are pollution control facilities.

LEGAL FRAMEWORK

Under the Property Tax Code, “[i]t is the policy of this State that pollution control facilities should be valued, at 33 1/3% of the fair cash value of their economic productivity to their owners.” 35 ILCS 200/11-5 (2018); *see also* 35 Ill. Adm. Code 125.200(a)(2). “For tax purposes, pollution control facilities shall be certified as such by the Pollution Control Board and shall be assessed by the Department [of Revenue].” 35 ILCS 200/11-20 (2018); *see also* 35 Ill. Adm. Code 125.200(a). Under the statute, the Board determines if the facilities are pollution control facilities; however, the Board is not authorized to assess a value of those facilities.

Under Section 125.202 of the Board’s procedural rules, a person may submit an application for tax certification to the Agency. *See* 35 Ill. Adm. Code 125.202. If the Agency receives a tax certification application, the Agency must file with the Board a recommendation on the application, unless the applicant withdraws the application. *See* 35 Ill. Adm. Code 125.204(a). Among other things, the Agency’s filing must recommend that the Board issue or deny tax certification. *See* 35 Ill. Adm. Code 125.204(a)(4). If the Board finds “that the claimed facility or relevant portion thereof is a pollution control facility . . . , the Pollution Control Board . . . shall enter a finding and issue a certificate to that effect.” 35 ILCS 200/11-25 (2018); *see also* 35 Ill. Adm. Code 125.216(a).

AGENCY RECOMMENDATION

The Agency states that it received a tax certification application from Layers on February 22, 2019.¹ Rec. at 1. On November 5, 2019, the Agency filed a recommendation with the Board, attaching Layers’ application (Rec. Exh. A). The Agency’s recommendation identifies the facilities at issue:

Livestock waste handling facilities consisting of one (1) concrete manure pit (approximately 97 ft. x 6 ft. x 5 ft.) and the portion of roof that covers that manure pit. *Id.*

The Agency further describes the facilities as: “used to collect, transport, and/or store livestock waste prior to cropland application.” *Id.*

The Agency recommends that the Board certify that the livestock waste handling facilities are pollution control facilities as defined in Section 11-10 of the Property Tax Code (35 ILCS 200/11-10 (2018)) with the “primary purpose primary purpose of eliminating, preventing, or reducing water pollution.” *Id.* at 2.

TAX CERTIFICATE

Based upon the Agency’s recommendation, Layers’ application, and the Board’s technical review, the Board finds and certifies that Layers’ livestock waste handling facilities identified in this order are pollution control facilities under the Property Tax Code (35 ILCS 200/11-10 (2018)). The Board makes no finding regarding the assessed value of those facilities. Under Section 11-25 of the Property Tax Code, the effective date of this certificate is “the date of application for the certificate or the date of the construction of the facility, whichever is later.” 35 ILCS 200/11-25 (2016); *see also* 35 Ill. Adm. Code 125.216(a). Section 125.216(d) of the Board’s procedural rules states that the Clerk “will provide the applicant and the Agency with a copy of the Board’s order setting forth *the Board’s findings and certificate, if any.*” 35 Ill. Adm. Code 125.216(d) (quoting in italics 35 ILCS 200/11-30 (2018)). The Clerk therefore will provide Layers and the Agency with a copy of this order.

Further, for the reasons above, the Board grants the motion to change the petitioner’s name. The Clerk of the Board is directed to make the name change in the caption of the case as it appears in this order.

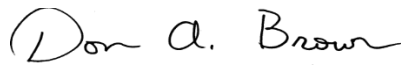
¹ The Agency’s recommendation is cited as “Rec. at _.”

IT IS SO ORDERED.

Section 11-60 of the Property Tax Code provides that any applicant or holder aggrieved by the issuance, refusal to issue, denial, revocation, modification or restriction of a pollution control certificate or a low sulfur dioxide emission coal fueled device certificate may appeal the Board's finding and order to the Circuit Court under the Administrative Review Law (735 ILCS 5/3-101 *et seq.* (2018)). *See* 35 ILCS 200/11-60 (2018). Filing a motion asking that the Board reconsider this final order is not a prerequisite to appealing the order. 35 Ill. Adm. Code 101.902.

Names and Addresses for Receiving Service of Any Appeal Filed with the Circuit Court	
Parties	Board
Layers, Inc. Attn: Roger Seger 8994 Sullivan Road Kinmundy, IL 62854	Illinois Pollution Control Board Attn: Don A. Brown, Clerk James R. Thompson Center 100 West Randolph Street, Suite 11-500 Chicago, Illinois 60601
Illinois Environmental Protection Agency Attn: Jacob H. Smith 1021 North Grand Avenue East P.O. Box 19276 Springfield, IL 62794-9276 Jacob.H.Smith@illinois.gov	

I, Don A. Brown, Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above order on November 21, 2019, by a vote of 4-0.



Don A. Brown, Clerk
Illinois Pollution Control Board