NOTICE OF PROPOSED AMENDMENT

1) Heading of the Part: Solid Waste Disposal: General Provisions

CLERK'S OFFICE

SEP 1 0 2014

2) <u>Code Citation</u>: 35 Ill. Adm. Code 810

3) <u>Section Number</u>:

Proposed Action:

810.104

Amendment



4) <u>Statutory Authority</u>: 415 ILCS 5/7.2, 22.40 and 27

A Complete Description of the Subjects and Issues Involved: The following briefly describes the subjects and issues involved in the docket R15-8 rulemaking, of which the amendment to Part 810 is a single segment. Also affected is 35 Ill. Adm. Code 814, which is covered by a separate notice in this issue of the *Illinois Register*. A comprehensive description is contained in the Board's opinion and order of August 21, 2014, proposing amendments in docket R15-8, which opinion and order is available from the address below.

The Board reserved this docket to update the Illinois Resource Conservation and Recovery Act (RCRA) Subtitle D municipal solid waste landfill (MSWLF) rules to correspond with amendments adopted by the United States Environmental Protection Agency (USEPA) that appeared in the Federal Register during a single update period. The docket and time period that is involved in this proceeding is the following:

R15-8 Federal RCRA Subtitle D MSWLF amendments that occurred during the period January 1, 2014 through June 30, 2014.

The R15-8 docket amends rules in Parts 810 and 814. The amendments to the two Parts are inter-related. USEPA did not amend the federal MSWLF regulations in 40 CFR 258 during the update period January 1, 2014 through June 30, 2014. Rather, the Board determined that two amendments were necessary.

First, the Board determined that the imminent availability of the 2014 version of the *Code* of Federal Regulations makes it necessary to update the incorporations by reference to those federal requirements at this time.

Second, review of Appendix A to 35 Ill. Adm. Code 814 indicated that incorporations by reference to the federal requirements listed are missing. Since Appendix A imposes substantive requirements on regulated entities, the Board has determined that it is necessary to correct the error and add the incorporations by reference. Thus, the Board has added the incorporations by reference in 35 Ill. Adm. Code 810.104, the centralized

NOTICE OF PROPOSED AMENDMENT

incorporation by reference provision of the Illinois landfill rules. The Board has added the standard cross-reference language to the incorporations by reference in the appropriate segments of Appendix A to 35 Ill. Adm. Code 814.

Specifically, the amendments to Part 810 update the existing incorporations by reference to the *Code of Federal Regulations* and add incorporations by reference to the *Code of Federal Regulations* provisions that the Board inadvertently omitted during a prior rulemaking.

Tables appear in the Board's opinion and order of August 21, 2014 in docket R15-8 that list numerous corrections and amendments that are not based on current federal amendments. The tables contain deviations from the literal text of the federal amendments underlying these amendments, as well as corrections and clarifications that the Board made in the base text involved. Persons interested in the details of those corrections and amendments should refer to the August 21, 2014 opinion and order in docket R15-8.

Section 22.40 of the Environmental Protection Act [415 ILCS 5/22.40] provides that Section 5-35 of the Administrative Procedure Act [5 ILCS 100/5-35] does not apply to this rulemaking. Because this rulemaking is not subject to Section 5-35 of the APA, it is not subject to First Notice or to Second Notice review by the Joint Committee on Administrative Rules (JCAR).

- 6) <u>Published studies or reports, and sources of underlying data, used to compose this rulemaking</u>: None
- 7) Will this rulemaking replace any emergency rule currently in effect? No
- 8) <u>Does this rulemaking contain an automatic repeal date?</u> No
- 9) <u>Does this proposed rulemaking contain incorporations by reference?</u> Yes
- 10) <u>Statement of Statewide Policy Objectives</u>: These proposed amendments do not create or enlarge a State mandate, as defined in Section 3(b) of the State Mandates Act [30 ILCS 805/3(b) (2012)].
- 11) Are there any other rulemakings pending on this Part? No
- 12) <u>Time, Place and Manner in which interested persons may comment on this proposed</u> <u>rulemaking</u>: The Board will accept written public comment on this proposal for a period

NOTICE OF PROPOSED AMENDMENT

of 45 days after the date of this publication. Comments should reference docket R15-8 and be addressed to:

John T. Therriault, Clerk Illinois Pollution Control Board State of Illinois Center, Suite 11-500 100 W. Randolph St. Chicago IL 60601

Please direct inquiries to the following person and reference docket R15-8:

Michael J. McCambridge Staff Attorney Illinois Pollution Control Board 100 W. Randolph 11-500 Chicago IL 60601

312/814-6924 michael.mccambridge@illinois.gov

Request copies of the Board's opinion and order at 312/814-3620 or download a copy from the Board's Website at http://www.ipcb.state.il.us.

13) <u>Initial Regulatory Flexibility Analysis</u>:

- A) Types of small businesses, small municipalities, and not-for-profit corporations affected: This rulemaking may affect small businesses, small municipalities, and not-for-profit corporations that own or operate a municipal solid waste landfill. These proposed amendments do not create or enlarge a State mandate, as defined in Section 3(b) of the State Mandates Act. [30 ILCS 805/3(b) (2012)].
- B) Reporting, bookkeeping or other procedures required for compliance: The existing rules and proposed amendments require extensive reporting, bookkeeping and other procedures, including the preparation of manifests and annual reports, and maintenance of operating records. These proposed amendments do not create or enlarge a State mandate, as defined in Section 3(b) of the State Mandates Act [30 ILCS 805/3(b) (2012)].
- C) <u>Types of professional skills necessary for compliance</u>: Compliance with the existing rules and proposed amendments may require the services of an attorney,

NOTICE OF PROPOSED AMENDMENT

certified public accountant, chemist and registered professional engineer. These proposed amendments do not create or enlarge a State mandate, as defined in Section 3(b) of the State Mandates Act [30 ILCS 805/3(b) (2012)].

14) Regulatory agenda on which this rulemaking was summarized: 38 Ill. Reg. 13977; 14009-11 (July 7, 2014)

The full text of the Proposed Amendment begins on the next page:

POLLUTION CONTROL BOARD

RECEIVED CLERK'S OFFICE

NOTICE OF PROPOSED AMENDMENT

SEP 1 0 2014

STATE OF ILLINOIS
Pollution Control Board

TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE G: WASTE DISPOSAL CHAPTER I: POLLUTION CONTROL BOARD

SUBCHAPTER i: SOLID WASTE AND SPECIAL WASTE HAULING

PART 810 SOLID WASTE DISPOSAL: GENERAL PROVISIONS

Section	
810.101	Scope and Applicability
810.102	Severability
810.103	Definitions
810.104	Incorporations by Reference
810.105	Electronic Reporting

AUTHORITY: Implementing Sections 7.2, 21, 21.1, 22, 22.17, and 22.40 and authorized by Section 27 of the Environmental Protection Act [415 ILCS 5/7.2, 21, 21.1, 22, 22.17, 22.40, and 27].

Section 810.104 Incorporations by Reference

- a) The Board incorporates the following material by reference:
 - 1) Code of Federal Regulations:

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENT

40 CFR 3.2 (2013) (2014) (How Does This Part Provide for Electronic Reporting?), referenced in Section 810.105.

40 CFR 3.3 (2013) (2014) (What Definitions Are Applicable to This Part?), referenced in Section 810.105.

40 CFR 3.10 (2013) (2014) (What Are the Requirements for Electronic Reporting to EPA?), referenced in Section 810.105.

40 CFR 3.2000 (2013) (2014) (What Are the Requirements Authorized State, Tribe, and Local Programs²! Reporting Systems Must Meet?), referenced in Section 810.105.

40 CFR 141.40 (2013) (2014) (Monitoring Requirements for Unregulated Contaminants), referenced in 35 Ill. Adm. Code 811.319 and 817.415.

40 CFR 258.10(a), (b)_z and (c) (2014) (Airport Safety), referenced in Appendix A to 35 Ill. Adm. Code 814. Appendix A.

40 CFR 258.11(a) (2014) (Floodplains), referenced in <u>Appendix A</u> to 35 Ill. Adm. Code 814. <u>Appendix A</u>.

40 CFR 258.12(a) (2014) (Wetlands), referenced in Appendix A to 35 Ill. Adm. Code 814. Appendix A.

40 CFR 258.13 (2014) (Fault Areas), referenced in Appendix A to 35 Ill. Adm. Code 814. Appendix A.

40 CFR 258.14 (2014) (Seismic Impact Zones), referenced in-<u>Appendix A to</u> 35 Ill. Adm. Code 814. <u>Appendix A.</u>

40 CFR 258.15 (2014) (Unstable Areas), referenced in <u>Appendix A</u> to 35 Ill. Adm. Code 814. <u>Appendix A</u>.

40 CFR 258.16(a) (2014) (Closure of Existing Municipal Solid Waste Landfill Units), referenced in <u>Appendix A to</u> 35 Ill. Adm. Code 814. <u>Appendix A.</u>

POLLUTION CONTROL BOARD

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40 CFR 258.20 (2014) (Procedures for Excluding the Receipt of Hazardous Waste), referenced in <u>Appendix A to</u> 35 Ill. Adm. Code 814. <u>Appendix A.</u>

40 CFR 258.23 (2014) (Explosive Gases Control), referenced in-Appendix A to 35 Ill. Adm. Code 814. Appendix A.

40 CFR 258.26 (2014) (Run-on/Run-off Control Systems), referenced in Appendix A to 35 Ill. Adm. Code 814. Appendix A.

40 CFR 258.27 (2014) (Surface Water Requirements), referenced in Appendix A to 35 Ill. Adm. Code 814. Appendix A.

40 CFR 258.28 (2014) (Liquids Restrictions), referenced in-<u>Appendix A to</u> 35 Ill. Adm. Code 814. <u>Appendix A.</u>

40 CFR 258.29(a) and (c) (2014) (Recordkeeping Requirements), referenced in <u>Appendix A to</u> 35 Ill. Adm. Code 814. <u>Appendix A</u>.

40 CFR 258.60(c)(2), (c)(3), (d), (f), (g)₂ and (i) (2014) (Closure Criteria), referenced in Appendix A to 35 Ill. Adm. Code 814. Appendix A.

40 CFR 258.61(a), (c)(3)_{\bar{z}} and (d) (2014) (Post-Closure Care Requirements), referenced in <u>Appendix A to</u> 35 Ill. Adm. Code 814. <u>Appendix A.</u>

40 CFR 258.70(a) (2014) ((Financial Assurance) Applicability and Effective Date), referenced in <u>Appendix A to</u> 35 Ill. Adm. Code 814. <u>Appendix A.</u>

40 CFR 258.71(a)(2) (2014) (Financial Assurance for Closure), referenced in Appendix A to 35 Ill. Adm. Code 814. Appendix A.

40 CFR 258.72(a)(1) and (a)(2) (2014) (Financial Assurance for Post-Closure Care), referenced in <u>Appendix A to</u> 35 Ill. Adm. Code 814. <u>Appendix A.</u>

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENT

40 CFR 258.73 (2014) (Financial Assurance for Corrective Action), referenced in <u>Appendix A to</u> 35 Ill. Adm. Code 814. <u>Appendix A.</u>

40 CFR 258.74 (2014) (Allowable Mechanisms (for Financial Assurance)), referenced in <u>Appendix A to</u> 35 Ill. Adm. Code 814. <u>Appendix A.</u>

Appendix I to 40 CFR 258 (2013) (2014), referenced in 35 Ill. Adm. Code 811.319.

Appendix II to 40 CFR 258 (2013) (2014), referenced in 35 Ill. Adm. Code 811.319.

2) American Institute of Certified Public Accountants, 1211 Avenue of the Americas, New York NY 10036:

Financial Accounting Standard Board (FASB) Accounting Standards——Current Text, 2008 Edition, referenced in 35 Ill. Adm. Code 811.715.

American Institute of Certified Public Accountants (AICPA) Professional Standards——Statements on Auditing Standards, June 1, 2008 Edition, referenced in 35 Ill. Adm. Code 811.715.

3) ASTM. American Society for Testing and Materials, 1976 Race Street, Philadelphia PA 19103 215-299-5585:

Method D2234-76, "Test Method for Collection of Gross Samples of Coal," approved 1976, referenced in 35 Ill. Adm. Code 817.103.

Method D3987-85, "Standard Test Method for Shake Extraction of Solid Waste with Water," approved 1985, referenced in 35 Ill. Adm. Code 814.601, 814.701, 814.901, 814.902, and 817.103.

4) GASB. Governmental Accounting Standards Board, 401 Merritt 7, P.O.

ILLINOIS REGISTER JCAR350810-1418608r01

b)

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENT

Box 5116, Norwalk CT 06856-5116:

Statement 18, Accounting for Municipal Solid Waste Landfill Closure and Post-Closure Care Costs, August 1993, referenced in 35 Ill. Adm. Code 811.716.

5) U.S. Army Corps of Engineers, Publication Department, 2803 52nd Ave., Hyattsville, MD 20781, 301-394-0081:

Engineering Manual 1110-2-1906 Appendix VII, Falling-Head Permeability Cylinder (1986), referenced in 35 Ill. Adm. Code 816.530.

6) U.S. Government Printing Office, Washington, DC 20402, Ph: 202-783-3238:

Method 9095B (Paint Filter Liquids Test) in ""Test Methods for Evaluating Solid Waste, Physical/Chemical Methods" (Third Edition, Update IIIB, November 2004) (document number EPA-SW-846-03-03B or EPA-530-R-04-037), referenced in 35 Ill. Adm. Code 811.107.

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(Source:	Amended at 38 Ill. Reg	, effective	

This incorporation includes no later amendments or editions.

Document comparison by Workshare Compare on Friday, September 05, 2014 10:17:58 AM

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Insertions	36	
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Style change	0	
Format changed	0	
Total changes	88	

1ST NOTICE VERSION

1 2 3 4 5	S	SUB' CHAPTER	ENVIRONMENTAL PROTITLE G: WASTE DISPORTED IN POLLUTION CONTROLLED WASTE AND SPECIAL PROPERTY OF THE PROPERTY O	OSAL OL BOARD
6 7		SOLID WASTI	PART 810 E DISPOSAL: GENERAI	L PROVISIONS
8	a			REAL
9	Section	~		CELVED
10	810.101	Scope and Applicab	ility	RECEIVED OLERK'S OFFICE
11	810.102	Severability		SEP 1 0 2014
12	810.103	Definitions	_	2014
13	810.104	Incorporations by R		STATE OF ILLINOIS Pollution Control Board
14	810.105	Electronic Reporting	2	Control Board
15				
16				17, and 22.40 and authorized by
17		the Environmental Pr	otection Act [415 ILCS 5/	7.2, 21, 21.1, 22, 22.17, 22.40, and
18	27].			
19		1 . 11 . 200		
20				September 18, 1990; amended in
21				nded in R90-26 at 18 Ill. Reg.
22				Reg. 14427, effective September
23				August 15, 1996; amended in R97-
24				ded in R04-5/R04-15 at 28 Ill. Reg.
25	9090, effective June 18, 2004; amended in R05-1 at 29 III. Reg. 5028, effective March 22, 2005;			
26	amended in R06-5/R06-6/R06-7 at 30 Ill. Reg. 4130, effective February 23, 2006; amended in R06-16/R06-17/R06-18 at 31 Ill. Reg. 1425, effective December 20, 2006; amended in R07-8 at			
27				
28				R10-9 at 35 Ill. Reg. 10837,
29				8 Ill. Reg. 7253, effective March
30	13, 2014; am	ended in R15-8 at 38 l	Ill. Reg, effective	<u> </u>
31	C 010	404 T	T) 4	
32	Section 810.	104 Incorporations b	y Reference	
33		m		
34	a)	The Board incorpora	ates the following material	by reference:
35		1) 0 1 07 1	15	
36		1) Code of Fede	eral Regulations:	
37		40.00		
38				Does This Part Provide for
39		Elect	ronic Reporting?), reference	ced in Section 810.105.
40		10.00	DD 0 0 (001 4) (2012) (777	
41			, , ,	t Definitions Are Applicable to
42		This	Part?), referenced in Section	on 810.105.
43				

44 45	40 CFR 3.10 (2014)(2013) (What Are the Requirements for Electronic Reporting to EPA?), referenced in Section 810.105.
46	
47	40 CFR 3.2000 (2014)(2013) (What Are the Requirements
48	Authorized State, Tribe, and Local Programs' Reporting Systems
49	Must Meet?), referenced in Section 810.105.
50	·
51	40 CFR 141.40 (2014)(2013) (Monitoring Requirements for
52	Unregulated Contaminants), referenced in 35 Ill. Adm. Code
53	811.319 and 817.415.
54	
55	40 CFR 258.10(a), (b) and (c) (2014) (Airport Safety), referenced
56	in 35 Ill. Adm. Code 814. Appendix A.
57	• • • • • • • • • • • • • • • • • • • •
58	40 CFR 258.11(a) (2014) (Floodplains), referenced in 35 Ill. Adm.
59	Code 814. Appendix A.
60	
61	40 CFR 258.12(a) (2014) (Wetlands), referenced in 35 Ill. Adm.
62	Code 814. Appendix A.
63	•
64	40 CFR 258.13 (2014) (Fault Areas), referenced in 35 Ill. Adm.
65	Code 814. Appendix A.
66	• • • • • • • • • • • • • • • • • • • •
67	40 CFR 258.14 (2014) (Seismic Impact Zones), referenced in 35
58	Ill. Adm. Code 814. Appendix A.
59	
70	40 CFR 258.15 (2014) (Unstable Areas), referenced in 35 Ill. Adm.
71	Code 814. Appendix A.
72	• •
73	40 CFR 258.16(a) (2014) (Closure of Existing Municipal Solid
74	Waste Landfill Units), referenced in 35 Ill. Adm. Code
75	814.Appendix A.
76	
77	40 CFR 258.20 (2014) (Procedures for Excluding the Receipt of
78	Hazardous Waste), referenced in 35 Ill. Adm. Code 814. Appendix
79	<u>A.</u>
30	
31	40 CFR 258.23 (2014) (Explosive Gases Control), referenced in 35
31 32 33	Ill. Adm. Code 814.Appendix A.
33	
34 35	40 CFR 258.26 (2014) (Run-on/Run-off Control Systems),
35	referenced in 35 Ill. Adm. Code 814. Appendix A.
36	* *

87		40 CFR 258.27 (2014) (Surface Water Requirements), referenced
88		in 35 Ill. Adm. Code 814.Appendix A.
89		
90		40 CFR 258.28 (2014) (Liquids Restrictions), referenced in 35 Ill.
91		Adm. Code 814.Appendix A.
92		
93		40 CFR 258.29(a) and (c) (2014) (Recordkeeping Requirements),
94		referenced in 35 Ill. Adm. Code 814. Appendix A.
95		
96		40 CFR 258.60(c)(2), (c)(3), (d), (f), (g) and (i) (2014) (Closure
97		Criteria), referenced in 35 Ill. Adm. Code 814. Appendix A.
98		· · · · · · · · · · · · · · · · · · ·
99		40 CFR 258.61(a), (c)(3) and (d) (2014) (Post-Closure Care
100		Requirements), referenced in 35 Ill. Adm. Code 814. Appendix A.
101		
102		40 CFR 258.70(a) (2014) ((Financial Assurance) Applicability and
103		Effective Date), referenced in 35 Ill. Adm. Code 814. Appendix A.
104		
105		40 CFR 258.71(a)(2) (2014) (Financial Assurance for Closure),
106		referenced in 35 Ill. Adm. Code 814. Appendix A.
107		* *
108		40 CFR 258.72(a)(1) and (a)(2) (2014) (Financial Assurance for
109		Post-Closure Care), referenced in 35 Ill. Adm. Code 814. Appendix
110		<u>A.</u>
111		
112		40 CFR 258.73 (2014) (Financial Assurance for Corrective
113		Action), referenced in 35 Ill. Adm. Code 814. Appendix A.
114		**
115		40 CFR 258.74 (2014) (Allowable Mechanisms (for Financial
116		Assurance)), referenced in 35 Ill. Adm. Code 814. Appendix A.
117		*
118		Appendix I to 40 CFR 258 (2014)(2013), referenced in 35 Ill.
119		Adm. Code 811.319.
120		
121		Appendix II to 40 CFR 258 (2014)(2013), referenced in 35 Ill.
122		Adm. Code 811.319.
123		
24	2) An	nerican Institute of Certified Public Accountants, 1211 Avenue of the
125		nericas, New York NY 10036:
26	2 111	1011000, 11011 1 OIR 11 1 10000.
27		Financial Accounting Standard Board (FASB) Accounting
28		Standards – Current Text, 2008 Edition, referenced in 35 Ill. Adm.
29		Code 811.715.
. 49		Couc 611./13.

130			
131			American Institute of Certified Public Accountants (AICPA)
132			Professional Standards – Statements on Auditing Standards, June
133			1, 2008 Edition, referenced in 35 Ill. Adm. Code 811.715.
134			, , , , , , , , , , , , , , , , , , , ,
135		3)	ASTM. American Society for Testing and Materials, 1976 Race Street,
136		,	Philadelphia PA 19103 215-299-5585:
137			
138			Method D2234-76, "Test Method for Collection of Gross Samples
139			of Coal," approved 1976, referenced in 35 Ill. Adm. Code 817.103.
140			, 11
141			Method D3987-85, "Standard Test Method for Shake Extraction of
142			Solid Waste with Water," approved 1985, referenced in 35 Ill.
143			Adm. Code 814.601, 814.701, 814.901, 814.902, and 817.103.
144			
145		4)	GASB. Governmental Accounting Standards Board, 401 Merritt 7, P.O.
146		,	Box 5116, Norwalk CT 06856-5116:
147			
148			Statement 18, Accounting for Municipal Solid Waste Landfill
149			Closure and Post-Closure Care Costs, August 1993, referenced in
150			35 Ill. Adm. Code 811.716.
151			00000111,101
152		5)	U.S. Army Corps of Engineers, Publication Department, 2803 52 nd Ave.,
153		- /	Hyattsville MD 20781, 301-394-0081:
154			
155			Engineering Manual 1110-2-1906 Appendix VII, Falling-Head
156			Permeability Cylinder (1986), referenced in 35 Ill. Adm. Code
157			816.530.
158			
159		6)	U.S. Government Printing Office, Washington DC 20402, Ph: 202-783-
160		- /	3238:
161			
162			Method 9095B (Paint Filter Liquids Test) in "Test Methods for
163			Evaluating Solid Waste, Physical/Chemical Methods" (Third
164			Edition, Update IIIB, November 2004) (document number EPA-
165			SW-846-03-03B or EPA-530-R-04-037), referenced in 35 Ill.
166			Adm. Code 811.107.
167			
168	b)	This in	corporation includes no later amendments or editions.
169	,		•
170	(Source	e: Ame	nded at 38 Ill. Reg, effective)

14

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENT

CLERK'S OFFICE

SEP 1 0 2014

STATE OF ILLINOIS
Pollution Control Board

1) Heading of the Part: Standards for Existing Landfills and Units

2) <u>Code Citation</u>: 35 Ill. Adm. Code 814

3) Section Number:

Proposed Action:

814.Appendix A

Amendment

4) <u>Statutory Authority</u>: 415 ILCS 5/7.2, 22.40 and 27

A Complete Description of the Subjects and Issues Involved: The amendment to Part 814 is a single segment of the docket R15-8 rulemaking that also affects 35 Ill. Adm. Code 810, which is covered by a separate notice in this issue of the *Illinois Register*. To save space, a more detailed description of the subjects and issues involved in the docket R15-8 rulemaking in this issue of the *Illinois Register* is included in the answer to question 5 in the Notice of Adopted Amendment for 35 Ill. Adm. Code 810. A comprehensive description is contained in the Board's opinion and order of August 21, 2014, proposing amendments in docket R15-8, which opinion and order is available from the address below.

Specifically, the amendment to Part 814 adds cross-references to the incorporations by reference to Code of Federal Regulations provisions that the Board has added to 35 Ill. Adm. Code 81.104. The Board has included a limited number of additional corrections and clarifying amendments that are not directly related to the incorporations by reference to the Code of Federal Regulations.

Tables appear in the Board's opinion and order of August 21, 2014 in docket R15-8 that list numerous corrections and amendments that are not based on current federal amendments. The tables contain deviations from the literal text of the federal amendments underlying these amendments, as well as corrections and clarifications that the Board made in the base text involved. Persons interested in the details of those corrections and amendments should refer to the August 21, 2014 opinion and order in docket R15-8.

Section 22.40 of the Environmental Protection Act [415 ILCS 5/22.40] provides that Section 5-35 of the Administrative Procedure Act [5 ILCS 100/5-35] does not apply to this rulemaking. Because this rulemaking is not subject to Section 5-35 of the APA, it is not subject to First Notice or to Second Notice review by the Joint Committee on Administrative Rules (JCAR).

NOTICE OF PROPOSED AMENDMENT

- 6) <u>Published studies or reports, and sources of underlying data, used to compose this rulemaking</u>: None
- 7) Will this rulemaking replace an emergency rule currently in effect? No
- 8) <u>Does this rulemaking contain an automatic repeal date?</u> No
- 9) <u>Does this rulemaking contain incorporations by reference?</u> No
- 10) <u>Statement of Statewide Policy Objectives</u>: These proposed amendments do not create or enlarge a State mandate, as defined in Section 3(b) of the State Mandates Act [30 ILCS 805/3(b) (2012)].
- 11) Are there any other rulemakings pending on this Part? No
- Time, Place and Manner in which interested persons may comment on this proposed rulemaking: The Board will accept written public comment on this proposal for a period of 45 days after the date of this publication. Comments should reference docket R15-8 and be addressed to:

John T. Therriault, Clerk Illinois Pollution Control Board State of Illinois Center, Suite 11-500 100 W. Randolph St. Chicago IL 60601

Please direct inquiries to the following person and reference docket R15-8:

Michael J. McCambridge Staff Attorney Illinois Pollution Control Board 100 W. Randolph 11-500 Chicago IL 60601

312/814-6924 michael.mccambridge@illinois.gov

Request copies of the Board's opinion and order at 312/814-3620, or download a copy from the Board's Website at http://www.ipcb.state.il.us.

NOTICE OF PROPOSED AMENDMENT

13) Initial Regulatory Flexibility Analysis:

- A) Types of small businesses, small municipalities, and not-for-profit corporations affected: This rulemaking may affect those small businesses, small municipalities and not-for-profit corporations that own or operate a municipal solid waste landfill. These proposed amendments do not create or enlarge a State mandate, as defined in Section 3(b) of the State Mandates Act [30 ILCS 805/3(b) (2012)].
- B) Reporting, bookkeeping or other procedures required for compliance: The existing rules and proposed amendments require extensive reporting, bookkeeping and other procedures, including the preparation of manifests and annual reports, and maintenance of operating records. These proposed amendments do not create or enlarge a State mandate, as defined in Section 3(b) of the State Mandates Act [30 ILCS 805/3(b) (2012)].
- C) <u>Types of professional skills necessary for compliance</u>: Compliance with the existing rules and proposed amendments may require the services of an attorney, certified public accountant, chemist and registered professional engineer. These proposed amendments do not create or enlarge a state mandate, as defined in Section 3(b) of the State Mandates Act [30 ILCS 805/3(b) (2012)].
- Regulatory agenda on which this rulemaking was summarized: 38 Ill. Reg. 13977; 14009-11 (July 7, 2014)

The full text of the Proposed Amendment begins on the next page:

POLLUTION CONTROL BOARD





NOTICE OF PROPOSED AMENDMENT

TITLE 35: ENVIRONMENTAL PROTECTION
SUBTITLE G: WASTE DISPOSAL
CHAPTER I: POLLUTION CONTROL BOARD
SUBCHAPTER i: SOLID WASTE AND SPECIAL WASTE HAULING

PART 814 STANDARDS FOR EXISTING LANDFILLS AND UNITS

SUBPART A: GENERAL REQUIREMENTS

Section	
814.101	Scope and Applicability
814.102	Compliance Date
814.103	Notification to Agency
814.104	Applications for Significant Modification of Permits
814.105	Effect of Timely Filing of Notification and Application for Significant
	Modification
814.106	Agency Action on Applications for Significant Modifications to Existing Permits
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SUBPART B: STANDARDS FOR UNITS ACCEPTING INERT WASTE

Section	
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SUBPART F: STANDARDS FOR EXISTING UNITS ACCEPTING ONLY LOW RISK WASTES FROM THE STEEL AND FOUNDRY INDUSTRIES THAT MAY REMAIN OPEN FOR MORE THAN SEVEN YEARS

Section	
814.601	Scope and Applicability
814.602	Applicable Standards

SUBPART G: STANDARDS FOR EXISTING UNITS ACCEPTING ONLY LOW RISK WASTES FROM THE STEEL OR FOUNDRY INDUSTRIES THAT MUST INITIATE CLOSURE WITHIN SEVEN YEARS

Section	
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SUBPART H: STANDARDS FOR EXISTING UNITS ACCEPTING ONLY POTENTIALLY USABLE STEEL OR FOUNDRY INDUSTRY WASTE, OR ACCEPTING ONLY LOW RISK STEEL OR FOUNDRY INDUSTRY WASTES THAT MUST INITIATE CLOSURE WITHIN TWO YEARS

Section	
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SUBPART I: STANDARDS FOR EXISTING UNITS ACCEPTING ONLY POTENTIALLY USABLE STEEL OR FOUNDRY INDUSTRY WASTE THAT PLAN TO STAY OPEN FOR MORE THAN TWO YEARS

Section

814.901 Scope and Applicability

Standards for Operation and Closure

Appendix 814. APPENDIX A Additional Requirements for Existing MSWLF Units and Lateral Expansions Operating Under Permits Issued Pursuant to 35 Ill. Adm. Code 807.

AUTHORITY: Implementing Sections 7.2, 21, 21.1, 22, 22.17, and 22.40 and authorized by Section 27 of the Environmental Protection Act [415 ILCS 5/7.2, 21, 21.1, 22, 22.17, 22.40, and 27].

SOURCE: Adopted in R88-7 at 14 Ill. Reg. 15850, effective September 18, 1990; amended in R93-10 at 18 Ill. Reg. 1284, effective January 13, 1994; emergency amendment in R94-13 at 18 Ill. Reg. 8488, effective May 12, 1994, for a maximum of 150 days; amended in R90-26 at 18 Ill. Reg. 12471, effective August 1, 1994; amended in R06-16/R06-17/R06-18 at 31 Ill. Reg. 1472, effective December 20, 2006; amended in R14-1/-R14-2/-R14-3 at 38 Ill. Reg. 7294, effective March 13, 2014; amended in R15-28 at 38 Ill. Reg. _______, effective

NOTE: Capitalization indicates statutory language.

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Section 814.APPENDIX A Additional Requirements for Existing MSWLF Units and Lateral Expansions Operating Under Permits Issued Pursuant to 35 Ill. Adm. Code 807

- a) An existing MSWLF unit operating under a permit issued pursuant to 35 Ill. Adm. Code 807-shall must comply with the following requirements of the federal Subtitle D standards under 40 CFR 258 (1992),258, each incorporated by reference in 35 Ill. Adm. Code 810.104(a)(1), until the unit's permit is modified in accordance with Section 814.104:
 - 1) Location restrictions:
 - A) 40 CFR 258.10 (a) 258.61(a) and (c);
 - B) 40 CFR 258.11(a) 258.11(a);
 - C) 40 CFR 258.15; and
 - D) 40 CFR 258.16 (a): 258.16 (a).
 - 2) Operating standards:
 - A) 40 CFR 258.20;
 - B) 40 CFR 258.23;
 - C) 40 CFR 258.26;
 - D) 40 CFR 258.27;
 - E) 40 CFR 258.28; and
 - F) 40 CFR 258.29 (a) $\frac{258.29}{(a)}$ (a) and (c).
 - 3) Closure and postclosure care:
 - A) 40 CFR 258.60 (c)(2) $\underline{258.60}$ (c)(2) and (c)(3), (d), (f), (g)_z and (i);

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and

- B) 40 CFR 258.61 (a) $\frac{258.61}{(a)}$ (a), (c)(3) and (d):
- 4) Financial assurance requirements:
 - A) 40 CFR 258.70(a);
 - B) 40 CFR 258.71 (a)(2): 258.71 (a)(2);
 - C) 40 CFR 258.72(a)(1) and (a)(2);
 - D) 40 CFR 258.73; and
 - E) 40 CFR 258.74.
- b) In addition to the requirements of subsection (a) of this Appendix A, all existing MSWLF units, including municipally owned and operated on-site facilities, shall comply with the financial assurance requirements specified at <u>Subpart F of</u> 35 Ill. Adm. Code 807.Subpart F.
- A lateral expansion at an existing MSWLF unit operating under a permit issued pursuant to 35 Ill. Adm. Code 807-shall must comply with the following requirements of the federal Subtitle D standards under 40 CFR 258 (1992).258. each incorporated by reference in 35 Ill. Adm. Code 810.104(a)(1), until the unit's permit is modified in accordance with Section 814.104:
 - 1) Location restrictions:
 - A) $40 \text{ CFR } 258.10 + \frac{(a) \cdot 258.10}{(a) \cdot (a)} = \frac{258.10}{(a)} = \frac{(a) \cdot (a)}{(a) \cdot (a)} = \frac{(a) \cdot (a)}{(a)} = \frac{(a) \cdot$
 - B) 40 CFR 258.11 (a) 258.11 (a);
 - C) 40 CFR 258.12 (a) 258.12 (a);
 - D) 40 CFR 258.13;
 - E) 40 CFR 258.14;

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- F) 40 CFR 258.15; and
- G) 40 CFR 258.16 (a); 258.16 (a).
- 2) Operating standards:
 - A) 40 CFR 258.20;
 - B) 40 CFR 258.23;
 - C) 40 CFR 258.26;
 - D) 40 CFR 258.27;
 - E) 40 CFR 258.28; and
 - F) 40 CFR 258.29(a) and (c).
- 3) Closure and postclosure care:
 - A) 40 CFR 258.60(c)(2) and (c)(3), (d), (f), (g)_z and (i); and
 - B) $40 \text{ CFR } 258.61 + \frac{\text{(a) } 258.61}{\text{(a)}} = \frac{\text{(a) } (\text{c)}(3)}{\text{s}} = \frac{\text{(d)}}{\text{s}}$
- 4) Financial assurance requirements:
 - A) 40 CFR 258.70(a);
 - B) 40 CFR 258.71 (a)(2): 258.71 (a)(2);
 - C) $40 \text{ CFR } 258.72 \frac{\text{(a)}(1)}{258.72} \text{(a)}(1) \text{ and (a)}(2);$
 - D) 40 CFR 258.73; and
 - E) 40 CFR 258.74.
- edd) In addition to the requirements of subsection (b) of this appendix Appendix A, a

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lateral expansion at an existing MSWLF unit operating under a permit issued pursuant to 35 Ill. Adm. Code 807 shallmust comply with the following requirements:

- 1) Flexible membrane liner requirements prescribed at 35 Ill. Adm. Code 811.306(d)(5)(A); and
- 2) All existing MSWLF units including municipally owned and operated and on-site facilities shall with the financial assurance requirements specified at <u>Subpart F of</u> 35 Ill. Adm. Code 807.Subpart F.

(Source: Amended at 38 Ill. Reg. —	, effective)
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1		TITLE 35: ENVIRONMENTAL PROTECTION	
2		SUBTITLE G: WASTE DISPOSAL	
3		CHAPTER I: POLLUTION CONTROL BOARD	
4 5		SUBCHAPTER i: SOLID WASTE AND SPECIAL WASTE HAULIN	IG
6		PART 814	RECEIVE
7		STANDARDS FOR EXISTING LANDFILLS AND UNITS	CLERK'S OF THE
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11	Section		Control Boa
12	814.101	Scope and Applicability	
13	814.102	Compliance Date	
14	814.103	Notification to Agency	
15	814.104	Applications for Significant Modification of Permits	
16	814.105	Effect of Timely Filing of Notification and Application for Significa	nt
17		Modification	
18	814.106	Agency Action on Applications for Significant Modifications to Exis	sting Permits
19	814.107	Compliance Dates for Existing MSWLF Units	
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21	814.109	Permit Requirements for Lateral Expansions at Existing MSWLF Un	nits
22	814.110	Electronic Reporting	
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24	;	SUBPART B: STANDARDS FOR UNITS ACCEPTING INERT WAS	TE
25			
26	Section		
27	814.201	Scope and Applicability	
28	814.202	Applicable Standards	
29			
30		ART C: STANDARDS FOR EXISTING UNITS ACCEPTING CHEMI	
31	PUTRESC	TIBLE WASTES THAT MAY REMAIN OPEN FOR MORE THAN SE	VEN YEARS
32			
33	Section		
34	814.301	Scope and Applicability	
35	814.302	Applicable Standards	
36			
37		ART D: STANDARDS FOR EXISTING UNITS ACCEPTING CHEMIC	
38	PUTRES	SCIBLE WASTES THAT MUST INITIATE CLOSURE WITHIN SEVI	EN YEARS
39			
40	Section		
41	814.401	Scope and Applicability	
42	814.402	Applicable Standards	
43			

44 45 46 47		LY, OR ACCEPTING	RDS FOR EXISTING UNITS ACCEPTING INERT WASTE CHEMICAL AND PUTRESCIBLE WASTES THAT MUST HATE CLOSURE WITHIN TWO YEARS
48 49 50 51	Section 814.501 814.502	Scope and App Standards for C	licability Operation and Closure
52 53 54 55		LOW RISK WASTI	NDARDS FOR EXISTING UNITS ACCEPTING ONLY ES FROM THE STEEL AND FOUNDRY INDUSTRIES EMAIN OPEN FOR MORE THAN SEVEN YEARS
56	Section		
57	814.601	Scope and App	licability
58	814.602	Applicable Star	·
59		T-PP-T-US-T-S-US-	
60		SUBPART G: S	TANDARDS FOR EXISTING UNITS ACCEPTING
61	O		ASTES FROM THE STEEL OR FOUNDRY INDUSTRIES
62			INITIATE CLOSURE WITHIN SEVEN YEARS
63			THE OBOUGHT WITHIN SEVERY TENNES
64	Section		
65	814.701	Scope and App	licability
66	814.702	Applicable Star	· · · · · · · · · · · · · · · · · · ·
67	014.702	Applicable Star	nuarus
68		STIRPART H. STAT	NDARDS FOR EXISTING UNITS ACCEPTING ONLY
69			
70	POTENTIALLY USABLE STEEL OR FOUNDRY INDUSTRY WASTE, OR ACCEPTING ONLY LOW RISK STEEL OR FOUNDRY INDUSTRY WASTES		
71	OR		T INITIATE CLOSURE WITHIN TWO YEARS
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73	Section		
73 74	814.801	Scope and App	lianhility
7 5	814.802		Degration and Closure
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70 77		CHIDDAD'T I. C'	TANDADDS EOD EVISTRIC I DITTS A CCEPTRIC
7 <i>7</i>	SUBPART I: STANDARDS FOR EXISTING UNITS ACCEPTING		
79		THAT PLAN I	O STAY OPEN FOR MORE THAN TWO YEARS
80	C4:		
81	Section	C 1 A	1' 1'1',
82	814.901	Scope and App	
83	814.902	Standards for C	Operation and Closure
84	014 4 22		Alle ID Comments
85	814.APP		Additional Requirements for Existing MSWLF Units and Lateral
86			Expansions Operating Under Permits Issued Pursuant to 35 Ill.

37	Adm. Code 807.
88	
39	AUTHORITY: Implementing Sections 7.2, 21, 21.1, 22, 22.17, and 22.40 and authorized by
0	Section 27 of the Environmental Protection Act [415 ILCS 5/7.2, 21, 21.1, 22, 22.17, 22.40, and
1	27].
)2	
)3	SOURCE: Adopted in R88-7 at 14 Ill. Reg. 15850, effective September 18, 1990; amended in
)4	R93-10 at 18 Ill. Reg. 1284, effective January 13, 1994; emergency amendment in R94-13 at 18
)5	Ill. Reg. 8488, effective May 12, 1994, for a maximum of 150 days; amended in R90-26 at 18 Ill.
96	Reg. 12471, effective August 1, 1994; amended in R06-16/R06-17/R06-18 at 31 Ill. Reg. 1472,
7	effective December 20, 2006; amended in R14-1/R14-2/R14-3 at 38 Ill. Reg. 7294, effective
8	March 13, 2014; amended in R15-8 at 38 Ill. Reg, effective
99	

100 101				Additional Requirements for Existing MSWLF Units and ating Under Permits Issued Pursuant to 35 Ill. Adm. Code 807
102	Lateral Exp	ansions.	Opera	to 33 in. Aum. Code 607
103	a)	An ex	kisting l	MSWLF unit operating under a permit issued pursuant to 35 Ill. Adm
104	,			ustshall comply with the following requirements of the federal
105		Subti	tle D st	andards under 40 CFR 258, each incorporated by reference in
106		<u>35 III</u>	. Adm.	Code 810.104(a)(1).(1992) until the unit's permit is modified in
107		accor	dance v	vith Section 814.104:
108				
109		1)	Loca	tion restrictions:
110			4.5	40 CFD 050 (1/)050 10 /) 1/)
111			A)	40 CFR <u>258.61(a)</u> 258.10 (a) and (c);
112 113			D)	40 CED 259 11(a).
113			B)	40 CFR 258.11(a);
115			C)	40 CFR 258.15; and
116			C)	70 C1 R 230.13, <u>and</u>
117			D)	40 CFR 258.16(a). .;
118				
119		2)	Oper	ating standards:
120		ĺ	•	
121			A)	40 CFR 258.20;
122				
123			B)	40 CFR 258.23;
124				
125			C)	40 CFR 258.26;
126			D)	40 CED 250 25
127 128			D)	40 CFR 258.27;
128			E)	40 CFR 258.28; and
130			L)	40 CFR 236.26, <u>and</u>
131			F)	40 CFR 258.29(a) and (c).;
132			-)	10 01 11 25 0.25 (a) and (v).
133		3)	Closi	are and postclosure care:
134				•
135			A)	40 CFR 258.60(c)(2) and (c)(3), (d), (f), (g) and (i); and
136				
137			B)	40 CFR 258.61(a), (c)(3) and (d).;
138				
139		4)	Finar	icial assurance requirements:
140			4.5	40 CFD 050 50()
141 142			A)	40 CFR 258.70(a);
14/				

143			B)	40 CFR 258.71(a)(2);
144				
145			C)	40 CFR 258.72(a)(1) and (a)(2);
146			\	
147			D)	40 CFR 258.73; and
148			Γ)	40 CED 250 74
149			E)	40 CFR 258.74.
150	1-1	To add	:4: 4	4h a magningun anta a familian (a) a fall in A and 11 A a 11 in A
151 152	b)			the requirements of subsection (a) of this Appendix A, all existing
153				, including municipally owned and operated on-site facilities, shall he financial assurance requirements specified at 35 Ill. Adm. Code
154			y willi u ibpart F	
155		807.50	iopart r	•
156	c)	A later	al expa	nsion at an existing MSWLF unit operating under a permit issued
157	<i>C)</i>		_	Ill. Adm. Code 807 <u>mustshall</u> comply with the following
158		_		of the federal Subtitle D standards under 40 CFR 258, each
159				by reference in 35 Ill. Adm. Code 810.104(a)(1), (1992) until the
160				s modified in accordance with Section 814.104:
161		1		
162		1)	Location	on restrictions:
163		,		
164			A)	40 CFR 258.10(a), (b) and (c);
165				
166			B)	40 CFR 258.11(a);
167				
168			C)	40 CFR 258.12(a);
169				
170			D)	40 CFR 258.13;
171			T7\	40 CIDD 250 14
172			E)	40 CFR 258.14;
173			Γ)	40 CED 250 15 1
174			F)	40 CFR 258.15; <u>and</u>
175 176			G)	40 CED 250 16(a).
177			G)	40 CFR 258.16(a) <u>.</u> ;
178		2)	Operat	ing standards:
179		2)	Operat	ing standards.
180			A)	40 CFR 258.20;
181			11)	10 0110 20 0.20,
182			B)	40 CFR 258.23;
183			,	·
184			C)	40 CFR 258.26;
185			•	

186			D)	40 CFR 258.27;
187 188			E)	40 CFR 258.28; and
189				/
190			F)	40 CFR 258.29(a) and (c).;
191				
192		3)	Closur	re and postclosure care:
193			A >	40 CER 250 (0/)/2) 1/)/2) /I) /0 /) 1/2) 1
194 195			A)	40 CFR 258.60(c)(2) and (c)(3), (d), (f), (g) and (i); and
193			B)	40 CFR 258.61(a), (c)(3) and (d).;
190			Б)	40 CFR 238.01(a), (c)(3) and (d) ₂
198		4)	Financ	ial assurance requirements:
199		•)	1 1110111	and description requirements.
200			A)	40 CFR 258.70(a);
201				
202			B)	40 CFR 258.71(a)(2);
203				
204			C)	40 CFR 258.72(a)(1) and (a)(2);
205			D)	40 CER 050 50
206			D)	40 CFR 258.73; and
207 208			E)	40 CFR 258.74.
208			E)	40 CFR 238.74.
210	<u>d</u> e)	In add	ition to	the requirements of subsection (b) of this Appendix Aappendix, a
211	<u>u</u> e)			ion at an existing MSWLF unit operating under a permit issued
212			_	Ill. Adm. Code 807 <u>mustshall</u> comply with the following
213		_	ements:	
214		-		
215		1)		le membrane liner requirements prescribed at 35 Ill. Adm. Code
216			811.30	06(d)(5)(A); and
217		•		
218		2)		isting MSWLF units including municipally owned and operated and
219			on-site	e facilities shall with the financial assurance requirements specified
220 221			at 33 I	ll. Adm. Code 807.Subpart F.
222	(Sour	ce. Ame	ended at	t 38 Ill. Reg. , effective)
	(Source	mil	onaca at	, 011001110