	THE	ILLINOIS	POLLUTION	CONTROL	BOAR
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IN THE MATTER OF:

STATE OF ILLINOIS Pollution Control Board

PROPOSED AMENDMENTS TO)

NONHAZARDOUS SPECIAL WASTE) R12-13

HAULING AND THE UNIFORM) (Rulemaking-Land)

PROGRAM: 35 Ill Adm. Code 809.

TRANSCRIPT FROM THE PROCEEDINGS

taken before HEARING OFFICER TIMOTHY J. FOX

by LORI ANN ASAUSKAS, CSR, RPR, a notary public

within and for the County of Cook and State of

Illinois, at the Illinois Pollution Control Board,

1021 North Grand Avenue East (North Entrance),

Springfield, Illinois, on the 12th day of

January 2012, A.D., at 1:00 o'clock p.m.

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APPEARANCES:
 2
     ILLINOIS POLLUTION CONTROL BOARD,
     100 West Randolph Street
 3
     Suite 11-500
     Chicago, Illinois 60601
     (312) 814-6983
     BY: MR. TIMOTHY J. FOX, HEARING OFFICER,
 5
 6
 7
     ILLINOIS POLLUTION CONTROL BOARD MEMBERS PRESENT:
     Mr. Thomas E. Johnson, Board Member
     Mr. Thomas Holbrook, Board Member
     Ms. Deanna Glosser, Ph.D., Technical Unit
10
11
     ILLINOIS ENVIRONMENT PROTECTION AGENCY,
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14
     BY: MS. KIMBERLY A. GEVING,
15
     ALSO PRESENT:
16
     Ms. Hope Wright, IEPA
17
     Mr. David Walters, IEPA
     Mr. Steve Davis, AIC
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- 1 HEARING OFFICER FOX: All right.
- It looks like we're all set to begin. Good
- 3 afternoon everyone and welcome to this Illinois
- 4 Pollution Control Board hearing.
- 5 My name is Tim Fox and I'm
- the hearing officer for this rulemaking
- proceeding, which is entitled, "Proposed
- 8 Amendments to Non-Hazardous Special Waste
- 9 Hauling and the Uniform Program, 35 Illinois
- 10 Administrative Code 809." The Board docket
- number for this rulemaking is R12-13.
- 12 First of all, I want to
- introduce today from the Board at my immediate
- right is Board Chairman, Tom Holbrook, who is
- the lead Board member for this rulemaking. At
- my left is Board member, Thomas E. Johnson, and
- at Chairman Holbrook's right is Board member,
- 18 Deanna Glosser.
- The Illinois Environmental
- 20 Protection Agency filed this rulemaking proposal
- with the Board on October 28, 2011, in an order
- dated November 17, 2011. The Board accepted
- that proposal for hearing and we, today, of
- course, are holding the first hearing in this

- proceeding in an order dated November 21, 2011.
- The hearing officer directed
- participants wishing to file pre-filed testimony
- for the first hearing to do so on or before
- 5 Thursday, December 29, 2011.
- On December 20th, well in
- ⁷ advance of that deadline, the Board received
- 9 pre-filed testimony from the Illinois EPA by
- 9 Mr. David Walters. The Board promptly posted
- that testimony -- that pre-filed testimony to
- the clerk's office online, or COOL, and let
- the record reflect that Mr. Walters is present
- 13 here today.
- I also want to note for the
- record that the Agency has been joined by
- Ms. Hope Wright, who had indicated that she is
- available to assist in answering any questions
- that may be directed to the Agency on the basis
- of its proposal.
- What we will do is begin
- the hearing with the pre-filed testimony filed
- by Mr. Walters on behalf of the Agency. Section
- 104.424(f) of the Board's procedural rules
- provides that his pre-filed testimony will be

- entered into the record as if read, but we
- can certainly begin with a brief summary or
- introduction if Mr. Walters wishes to provide
- one. Then we were turn to questions that any
- of us here present today may have for the
- 6 Agency on the basis of that testimony.
- After those questions, we
- 8 can see whether there is anyone present who
- 9 did not pre-file testimony, but who would
- like to testify here today. The Board's
- procedural rules allow testimony that is not
- pre-filed as time permits and where it will
- not prejudice another participant. There
- is a sheet just inside the door to this room
- on which anyone can indicate that they would
- like to testify today, but shortly before
- beginning, I did see that no name appeared on
- that. No one had signed in indicating that
- they wished to testify.
- 20 As time allows, after we
- complete the testimony and questions, we can
- determine whether there is anyone who would
- like to offer a public comment on the Agency's
- ²⁴ proposal.

- Generally, of course, this
- 2 proceeding is governed by the Board's procedural
- ³ rules so that all information that is relevant
- 4 and that is not repetitious or privileged will
- be admitted into the record.
- Please bear in mind that any
- questions posed today either by the Board or its
- 8 staff are intended only to assist in developing
- 9 a clear and complete record for the Board's
- decision and do not reflect any pre-judgment on
- the proposal.
- so do we have any questions
- at all about procedures before we begin? Very
- 14 good.
- Ms. Geving, it is time to
- turn this over to the Agency. As we were
- beginning the hearing, you had provided to me
- copies both of the Agency's original statement
- in support of its proposal, the statement of
- reasons in support of the proposed amendments
- to Part 809, and separately a second document,
- the pre-filed testimony of Mr. David Walters.
- I'm going to assumed that
- you intended to move to admit those into the

- 1 record as hearing exhibits; am I correct?
- MS. GEVING: That's correct.
- HEARING OFFICER FOX: Very good.
- 4 Is there any objection to motion to admit those
- 5 two into the record?
- Neither seeing nor hearing any,
- 7 Ms. Geving, just for the sake of clarity, I will
- 8 mark the original rulemaking proposal by the
- 9 Agency as Hearing Exhibit No. 1 and Mr. Walters'
- pre-filed testimony, the copy of that document,
- 11 as Hearing Exhibit No. 2.
- 12 (Documents marked as Hearing
- Exhibit Nos. 1 and 2 for
- identification, 1/12/12.)
- 15 HEARING OFFICER FOX: And with the
- grant of the motion, those are now admitted into
- the record of the proceeding.
- 18 (Hearing Exhibit Nos. 1 and 2
- were admitted for the record,
- 20 1/12/12.)
- 21 HEARING OFFICER FOX: And if you have
- no further issues to bring up, Ms. Geving, perhaps
- we could go right to swearing in both Ms. Wright and
- Mr. Walters and proceed to questions.

- MS. GEVING: That's fine.
- 2 HEARING OFFICER FOX: Very good.
- 3 (Mr. Walters and Ms. Wright
- 4 sworn.)
- 5 HEARING OFFICER FOX: Thank you.
- 6 Mr. Walters, as I have indicated,
- 7 we do have your pre-filed testimony admitted into
- 8 the record as if read. If you have a brief summary
- 9 or introduction that you would like to offer, please
- 10 feel free to begin that now.
- MR. WALTERS: Well, I just want to
- give a real, quick, brief statement. The purpose
- of today is to have the regulations conform to
- 14 Public Act 0970220, which in effect abolishes the
- Uniform Hazardous Waste Permitting Program has
- done for the last 12 or 13 years.
- In addition, as long as we have
- made these amendments to Part 809, we're doing some
- clean-up of things that have changed since the last
- time these rules were completed.
- HEARING OFFICER FOX: Very good.
- Mr. Walters, if you are prepared to do so, we can
- see Mr. Davis, whether you have any questions you
- would like to pose to the Agency at this point.

- MR. DAVIS: No, I don't.
- 2 HEARING OFFICER FOX: Very good.
- Mr. Walters, I do have a few
- 4 questions from the Board and if I may, I can begin
- 5 to attack those one-by-one.
- 6 MR. WALTERS: Sure.
- 7 HEARING OFFICER FOX: The first
- question is this, that on Page 1 of your pre-filed
- 9 testimony, you stated that prior to the adoption
- of the Uniform State Hazardous Materials
- 11 Transportation and Registration Program, in 1998,
- the Agency issued one special waste hauler permit
- that was valid for haulers of non-hazardous and
- hazardous special waste that was generated either
- in or destined to an Illinois facility.
- 16 Could you clarify for the record,
- please, whether the proposal requires the Agency
- to return to issuing a single special waste hauler
- permit for transporting both hazardous and
- 20 non-hazardous special waste?
- MR. DAVIS: Yes, it does. When
- the language eliminating the uniform program
- was taken out or when that language was eliminated,
- the remaining language requires anybody transporting

- special waste to get a special waste hauler
- permit and hazardous waste is a type of
- 3 special waste. Therefore, they are required
- 4 to get the special waste hauler permits now.
- 5 HEARING OFFICER FOX: Very good.
- My second question, Mr. Walters,
- is this, as proposed, the definition of special
- 8 waste hauling vehicle applies to vehicles
- ⁹ transporting non-hazardous special waste.
- If you would, please, clarify
- 11 for the record whether the Agency did intend to
- 12 limit the definition only to vehicles transporting
- non-hazardous special waste or whether it had
- intended to apply it to vehicles transporting
- either hazardous or non-hazardous special waste
- and if I may give you a page number, it looks
- like Page 9 of the proposal in the definition
- 18 section.
- MR. WALTERS: It should clearly
- be both, non-hazardous and hazardous special
- waste.
- HEARING OFFICER FOX: And is it
- the Agency's position then that near the end
- of the second line of that definition the term

Page 12

- 1 non-hazardous simply should be struck? Would
- that make it consistent with the Agency's
- 3 intent?
- MR. WALTERS: Either struck or
- 5 add hazardous as well.
- 6 HEARING OFFICER FOX: Do you have
- 7 a position whether striking the one term --
- MR. WALTERS: We strike the word
- 9 non-hazardous and just leave special waste.
- 10 HEARING OFFICER FOX: And again,
- forgive me if I'm beating a dead horse, that
- would just conform the definition to the Agency's
- 13 intentions?
- MR. WALTERS: That's correct.
- HEARING OFFICER FOX: Very good.
- My third question, Mr. Walters,
- is that on Page 6 of the statement of reasons,
- the Agency states that Section 809.501(c), as in
- 19 Charlie, is deleted in its entirety because the
- 20 Agency no longer reviews manifests.
- If you would, clarify, please,
- whether the Agency will still review manifests
- under Section 809.501(g), which is proposed for
- re-designation under Subsection F?

- MR. WALTERS: Hope, do you want to
- 2 answer?
- MS. WRIGHT: We are proposing that
- 4 we not receive any manifests from any generator
- and so, therefore, we would have none to review
- 6 unless it was an inspector going out in the field.
- 7 HEARING OFFICER FOX: And Ms. Wright,
- 8 I'll direct this to you. In that case, is there
- 9 any -- would the Agency propose any amendment to
- what is re-designated as Subsection F to reflect
- 11 that position?
- MS. WRIGHT: I think it's already
- there because they aren't sending copies to us.
- 14 So we would have none to review. That was
- already -- I mean, that was the intent.
- 16 HEARING OFFICER FOX: And it's your
- position that the language that is in the Agency's
- proposal adequately reflects the Agency's intent
- on reviewing manifests?
- MS. WRIGHT: Right. We would not
- have any.
- HEARING OFFICER FOX: Very good.
- Thank you for clarifying, Ms. Wright.
- I can turn to a fourth question

- and Mr. Walters, perhaps we can start with you.
- MR. WALTERS: Uh-huh.
- 3 HEARING OFFICER FOX: The proposed
- 4 changes at Section 809.501(d), which is proposed
- to be re-designated as Subsection C, and I believe
- that's at the top of Page 24, the twenty-fourth
- 7 page of the proposed rulemaking language, it
- 8 states that the manifests will consist of forms
- 9 as prescribed by USEPA for the uniform hazardous
- waste manifest and will be distributed in
- 11 accordance with those requirements.
- 12 Could you provide a citation
- to those federal requirements or briefly summarize
- 14 them for us?
- MR. WALTERS: I can briefly summarize
- them. In 2006, the United States Environmental
- 17 Protection Agency changed their requirements and
- said that the Illinois EPA could no longer be the
- sole provider of hazardous waste manifests to
- hazardous waste generators.
- 21 At that point they allowed
- 22 a number of printers to print these manifests
- themselves and sell them to hazardous waste
- generators without the Illinois EPA being

- involved. So we could no longer sell those
- 2 manifests or mandate that the generators buy
- 3 them from the Illinois EPA.
- 4 HEARING OFFICER FOX: Mr. Walters,
- 5 did the revision you referred to in the federal
- for rules change the substance of those manifests
- or the information supplied in them or was the
- 8 change limited to the parties who are eligible
- 9 to produce, print or distribute those?
- MS. WRIGHT: They changed the
- 11 substance of the manifests and that's been
- 12 adopted in 721.
- HEARING OFFICER FOX: Very good.
- 14 Thank you.
- MR. WALTERS: That's Hope.
- MS. GEVING: For clarification for
- the record, do you mean 135 Illinois Administrative
- 18 Code Part 721?
- MS. WRIGHT: Right.
- HEARING OFFICER FOX: Ms. Geving,
- thank you. That was helpful.
- The next question I wanted to
- turn to was my fifth. The Agency proposes to
- delete Sections 809.501(h) and (i), which provide

- 1 reporting requirements for generators of waste
- going out of state. On Page 6 of the statement
- of reasons, the Agency indicated that the reporting
- 4 requirements are not required by the Environmental
- 5 Protection Act and that the information does not
- 6 provide sufficient benefit to justify the cost to
- ⁷ industry.
- If you would clarify beginning
- 9 perhaps with you again, Mr. Walters, clarify
- 10 for the record whether the proposed deletion
- of those two subsections and the reporting
- requirements in them are based upon Public
- 13 Act 97-220?
- MR. WALTERS: No, they are not.
- 15 HEARING OFFICER FOX: Does the
- 16 Agency happen to have any information on the
- 17 cost of those reporting requirements for the
- regulated entities as opposed to the Agency
- 19 itself?
- MR. WALTERS: We don't have any
- cost per se as to what that would cost the
- 22 regulated community.
- MS. WRIGHT: You could ask Steve.
- He could probably address it.

- 1 HEARING OFFICER FOX: If Mr. Davis
- is willing to testify, we could pose that question
- 3 to him.
- 4 MR. DAVIS: Sure.
- 5 HEARING OFFICER FOX: I do want
- to turn to the next question, question six,
- 7 regarding economic reasonableness. The Agency
- 8 stated on Page 4 of the statement of reasons
- 9 that the adoption of the proposal -- of the
- 10 Agency's proposal would save the state approximately
- \$34,600 per year in staff resources.
- Would you comment on whether
- the adoption of these rules as proposed would
- 14 have any economic benefit for the entities that
- are regulated under Part 809?
- MR. WALTERS: We do not believe
- that there would be any economic benefits to
- those parties that are affected here because
- they either would have had to be permitted under
- the uniform program or the special waste hauling
- 21 permit. So we don't see any economic benefit to
- 22 them at this time.
- HEARING OFFICER FOX: Please
- forgive me if I'm putting words in your mouth,

- 1 Mr. Walters. It sounds as if the deletion of
- those requirements would not relieve those
- ³ entities of any kind of reporting or other
- 4 responsibilities. Is that a fair assessment?
- MR. WALTERS: That's very correct.
- 6 HEARING OFFICER FOX: Great. Thank
- you for clarifying.
- 8 I have one additional question
- 9 and it pertains to Section 809.103, definitions.
- The Agency proposed to strike definitions of two
- terms, uniform permit and uniform registration.
- 12 Those are both found in -- used in the proposed
- new Section 809.1001, the single section that
- the Agency proposed to add to Subpart J.
- Would you comment, Mr. Walters
- or Ms. Wright, I certainly don't mean to overlook
- you, on whether Part 809 should retrain those
- definitions or some version of them until all
- of the current uniform program haulers have
- been reissued the special waste hauler permit?
- MR. WALTERS: We believe that,
- yes, they should be retained until all of those
- transporters of permit under Special Waste
- 24 Hauler Permit Program.

- 1 HEARING OFFICER FOX: Very good.
- So it sounds like the Agency
- would have no objection if in proceeding to
- first notice, the Board simply maintained those
- 5 as they are currently --
- MR. WALTERS: We would have no
- ⁷ objection.
- 8 HEARING OFFICER FOX: Very good.
- 9 I appreciate that clarification, Mr. Walters.
- I have no further questions.
- Before I see whether the Board has any that they
- would like to pose, Mr. Davis, we can certainly
- see whether on the basis of Mr. Walters' testimony
- or his answers today you have any questions you
- would like to pose to the Agency?
- MR. DAVIS: No. I don't have any
- questions, but I'd be happy to make a statement.
- 18 HEARING OFFICER FOX: Very good.
- Why don't we, if we could, Mr. Davis, see whether
- the Board members have any questions. We have
- no other parties -- no other participants who
- have appeared indicating any willingness to
- testify. We could have you offer a public
- comment that would go into the Board's record

- through our court reporter.
- But let me see, first of all,
- if the Board members, any of them, have any
- 4 questions. I don't see any indication that
- 5 the Board members do have any questions.
- 6 So Mr. Davis, why don't we
- ⁷ have you come up to the table. That might be
- 8 a better place for you to be recorded by our
- 9 court reporter. If you have a comment that
- you would like to offer on the Agency's proposal,
- 11 please proceed with that.
- MR. DAVIS: Great. Sounds good.
- 13 I would like to first thank the Board for the
- opportunity. I wasn't prepared to actually
- testify today. I apologize. I have a really
- bad cold.
- I'm Steve Davis. I'm the
- 18 regulatory manager for the Association of
- 19 Illinois Electrical Cooperatives.
- HEARING OFFICER FOX: If I may
- interrupt you, Mr. Davis.
- MR. DAVIS: Sure.
- HEARING OFFICER FOX: If you would
- like to have the Board consider your testimony as

- evidence and would be willing to be sworn to the
- testimony, we could swear you in and have you
- 3 proceed on that basis.
- 4 MR. DAVIS: Sure.
- 5 HEARING OFFICER FOX: Sorry to
- 6 interrupt.
- 7 (Mr. Davis sworn.)
- 8 HEARING OFFICER FOX: Please go
- 9 ahead.
- MR. DAVIS: Sure. On behalf of
- the Electrical Cooperatives in the state of
- 12 Illinois that we represent, I greatly appreciate
- this opportunity.
- I would just like to make a
- quick statement that we would support the Agency
- on these changes -- proposed changes based on
- the reporting requirements the co-ops are currently
- subject to and what we believe to be a little bit
- of redundancy between the Illinois process and
- USEPA process.
- This would really help the
- 22 cooperatives reduce some of their reporting
- requirements, minimize sort of the number of
- hours that it would take over a year's time

- to comply with all of the information, and
- then generate the final report that has to
- 3 be submitted to the Agency.
- 4 They will continue tracking
- 5 the waste that they generate now as they are
- 6 required to do through USEPA regulations.
- ⁷ So that would still be held and files at the
- 8 cooperatives, but part of this rulemaking
- 9 change would really help on the reporting
- 10 side.
- We appreciate the Agency's
- attention to the detail and we would support
- them in this change.
- 14 HEARING OFFICER FOX: Very good.
- Mr. Davis, let me see first
- whether the Agency has any questions based on
- the testimony you've provided today.
- MS. GEVING: I have one.
- 19 HEARING OFFICER FOX: Ms. Geving,
- ²⁰ please go ahead.
- MS. GEVING: Mr. Davis, do you
- 22 anticipate there will be any cost savings to
- the regulative community by our amendment?
- MR. DAVIS: I can't speak to the

- entire regulatory community, but I can speak to
- the co-ops in general, yes. We generally spend --
- 3 I did sort of mental math, you know, when this
- 4 came up a few minutes ago. I would say over a
- year's time, co-ops in general would probably
- spend about roughly 80 hours -- person hours
- over the entire year in putting these together
- and it would involve two or three different
- 9 staff members too. So yes, there would be a
- 10 sizeable cost.
- The other thing, too, is that
- cooperatives are pretty grass roots and a lot
- of them don't have regulatory managers on their
- staff and they rely heavily on the association
- 15 to assist them.
- So when it comes time to report
- and to track, they are really scrambling to put
- these things together. So yes, there would be a
- 19 huge cost savings.
- MS. GEVING: Okay. Thank you.
- HEARING OFFICER FOX: Mr. Davis,
- if I may follow-up, you referred to a savings
- of 80 hours in staff time that you would expect
- to be relieved from. Just to clarify, is that

- 1 80 hours in each of the co-ops?
- MR. DAVIS: Yes.
- 3 HEARING OFFICER FOX: And how many
- 4 members do you have approximately?
- MR. DAVIS: Well, cooperatives in
- the state of Illinois, we have 26 transmission
- 7 cooperatives and two generation cooperatives.
- 8 So that 80 hours, you know, savings would be
- 9 multiplied by the 28.
- 10 HEARING OFFICER FOX: For an
- approximate total number of hours of staff
- 12 time?
- MR. DAVIS: Yes.
- 14 HEARING OFFICER FOX: Thank you,
- ¹⁵ Mr. Davis.
- BOARD MEMBER HOLBROOK: Mr. Davis,
- would you just define your role with the Illinois
- 18 Electric Co-ops a little more clearly --
- MR. DAVIS: Sure.
- BOARD MEMBER HOLBROOK: -- for me
- so I understand your role with them since you're
- here testifying for them?
- MR. DAVIS: I'm the regulatory
- manager for the association and my role is to

- 1 monitor rule changes within the state both in
- JCAR, the Illinois EPA, DNR, whatever regulations
- may affect the members and also my role is to
- 4 monitor regulations at the national level as
- well and how they might affect the numbers in
- the day-to-day operations of the cooperatives.
- ⁷ So any regulation change
- 8 that might, you know, either in a positive
- 9 way or negative way somehow impact one of the
- members, it would be my job to weigh in and
- to notify, to comment, to support, whatever
- 12 it takes to assist the members.
- BOARD MEMBER HOLBROOK: Are you
- their employee or are you a consultant and have
- other clients?
- MR. DAVIS: No. I work --
- BOARD MEMBER HOLBROOK: I'm trying
- to define your role with them.
- MR. DAVIS: No. I work for the
- 20 association itself. I'm not a consultant. I
- have been a consultant in my past life, but I'm
- 22 not in this role.
- HEARING OFFICER FOX: Do the other
- Board members have any addition questions? Very

- 1 good. Ms. Geving, another chance?
- MS. GEVING: I have nothing further.
- 3 HEARING OFFICER FOX: That exhausts
- 4 the testimony that we had pre-filed. Again, I can
- 5 plainly see that neither in writing nor in person
- 6 has anyone else indicated a willingness to testify.
- We have scheduled already the
- 8 second hearing in this docket, which will take
- 9 place on Wednesday, February 15, 2012, at 1:00
- p.m., in Chicago. The deadline has already been
- set, which is Wednesday, February 1, 2012, to
- 12 pre-file testimony for that hearing.
- Our court reporter has indicated
- that the transcript of today's hearing should be
- available to the Board by January 24, 2012, and very
- soon after it receives that, the Board will post it
- to the clerk's office online, or COOL, where it
- can be reviewed, copied and downloaded.
- 19 In addition, anyone may file
- written public comments from this rulemaking
- with the clerk of the Board. Those may be
- filed electronically and questions about that
- procedure should be directed to our clerk's
- office. Those also must be served on the

- hearing officer and those persons or entities
- on the service list. You may certainly check
- with our clerk's office before filing to make
- 4 sure that you have the most recent version of
- 5 the service list.
- Before we adjourn, are there
- any questions about procedures or any other
- 8 matters? We can certainly give everyone one
- 9 more chance to pose a question before everyone
- 10 heads out.
- MS. GEVING: I have a procedural
- question. Do you need me to prepare errata sheets
- for the changes that we discussed today or is
- the Board, on their own initiative, making those
- changes?
- HEARING OFFICER FOX: Ms. Geving,
- my own sense is that the record has explained
- 18 clearly the limited number of changes and the
- 19 fairly simple changes. So I appreciate what I
- suspect was an offer to prepare one, but I think
- it's well understood what the Agency's position
- is and the Board can proceed with that and the
- 23 record.
- MS. GEVING: Okay. Thank you.

Page 28 HEARING OFFICER FOX: Surely. Anything else? With that, we are ready to adjourn. Thank you all for your participation and your information. It's much appreciated and we can close. Thank you. (Whereupon, no further proceedings were had in the above-entitled cause and the proceedings were adjourned until February 15, 2012 at 1:00 p.m.)

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