#### POLLUTION CONTROL BOARD

### NOTICE OF PROPOSED AMENDMENT

1) Heading of the Part: Permits and General Provisions

R12-10

2) <u>Code Citation</u>: 35 Ill. Adm. Code 201

RECEIVED CLERK'S OFFICE

3) <u>Section Number</u>: 201.175

Proposed Action:

New

AUG 3 1 2011

4) Statutory Authority: Implementing and authorized by Section 9.14 of the Environmental Protection Act [415 ILCS 5/9.14].

- A Complete Description of the Subjects and Issues Involved: The Illinois Environmental Protection Agency proposes to add a program allowing qualifying smaller sources to register as an alternative to permitting obligations. Owners and operators of qualifying sources would no longer be required to apply for construction or operating permits, await review of permit applications and issuance of a permit, pay construction and operating permit fees, or submit annual emissions report. Instead, qualifying owners or operators would pay an annual fee of \$235, submit initial and annual certification that the source continues to meet program criteria, and keep records supporting the certification.
- 6) Published studies or reports and sources of underlying data, used to compose this rulemaking: None
- 7) Will this rulemaking replace any emergency rulemaking currently in effect? No
- 8) Does this rulemaking contain an automatic repeal date? No
- 9) Does this rulemaking contain incorporations by reference? No
- 10) Are there any other proposed rulemakings pending on this Part? No
- 11) <u>Statement of Statewide Policy Objectives</u>: These proposed amendments do not create or enlarge a State mandate as defined in Section 3(b) of the State Mandates Act [30 ILCS 805/3].
- Time, Place, and Manner in which interested persons may comment on this proposed rulemaking: The Board will accept written public comments on this proposal for a period of 45 days after the date of publication in the *Illinois Register*. Comments should refer to docket R12-10 and be addressed to:

John Therriault

#### POLLUTION CONTROL BOARD

#### NOTICE OF PROPOSED AMENDMENT

Clerk's Office Illinois Pollution Control Board 100 W. Randolph St., Suite 11-500 Chicago, IL 60601

Interested persons may request copies of the Board's opinion and order in R12-10 by calling the Clerk's office at 312-814-3620, or may download copies from the Board's Web site at www.ipcb.state.il.us. For more information, contact hearing officer Tim Fox at 312/814-6085 or e-mail foxt@ipcb.state.il.us.

#### 13) <u>Initial Regulatory Flexibility Analysis:</u>

- A) Types of small businesses, small municipalities and not for profit corporations affected: Any small business, small municipalities, or not-for-profit corporations that own or operate a qualifying source could be affected by the proposed amendments.
- B) Reporting, bookkeeping or other procedures required for compliance: Owner or operators of qualifying sources will have the same or fewer requirements for reporting, bookkeeping, or recordkeeping.
- C) Types of Professional skills necessary for compliance: It is not anticipated that any additional skills will be necessary for compliance, as the goal of small source registration is to reduce the administrative requirements for owners or operators of qualifying units, while maintaining environmental effectiveness of substantive emissions requirements for these sources.
- 14) Regulatory Agenda in which these amendments were summarized: January 2011

The full text of the Proposed Amendment begins on the next page:

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134	201.APPEN	NDIX A	Rule into Section Table					
135	201.APPEN	VDIX B	Section into Rule Table					
136	201.APPEN	VDIX C	Past Compliance Dates					
137			1					
138	AUTHORI	TY: Impl	lementing by Sections 9.14, 10, 39 and 39.5 and authorized by Section 27 of					
139			rotection Act [415 ILCS 5/9.14, 10, 27, 39 and 39.5].					
140								
141	SOURCE:	Adopted	as Chapter 2: Air Pollution, Part I: General Provisions, in R71-23, 4 PCB					
142			ve April 14, 1972; amended in R78-3 and 4, 35 PCB 75 and 243, at 3 Ill.					
143			ctive July 28, 1979; amended in R80-5, at 7 Ill. Reg. 1244, effective January					
144			7 Ill. Reg. 13579; amended in R82-1 (Docket A) at 10 Ill. Reg. 12628,					
145			6; amended in R87-38 at 13 Ill. Reg. 2066, effective February 3, 1989;					
146			at 13 Ill. Reg. 19444, effective December 5, 1989; amended in R89-7(B)					
147			effective November 26, 1991; amended in R93-11 at 17 Ill. Reg. 21483,					
148			7, 1993; amended in R94-12 at 18 Ill. Reg. 15002, effective September 21,					
149			94-14 at 18 Ill. Reg. 15760, effective October 17, 1994; amended in R96-17					
150								
151		at 21 Ill. Reg. 7878, effective June 17, 1997; amended in R98-13 at 22 Ill. Reg. 11451, effective June 23, 1998; amended in R98-28 at 22 Ill. Reg. 11823, effective July 21, 1998; amended in						
152		June 23, 1998; amended in R98-28 at 22 Ill. Reg. 11823, effective July 31, 1998; amended in R02-10 at 27 Ill. Reg. 5820, effective March 21, 2003; amended in R05-19 and R05-20 at 30 Ill.						
153								
154	Reg. 4901, effective March 3, 2006; amended in R07-19 at 33 Ill. Reg. 11965, effective August							
155	6, 2009; amended in R10-21 at 34 Ill. Reg. 19575, effective December 1, 2010; amended in R12-10 at 35 Ill. Reg, effective							
156	io at 35 m.	rcg						
157		SURPA	RT D: PERMIT APPLICATIONS AND REVIEW PROCESS					
158		DODIT.	act D. TEICHII MITEICHII ONO MAD REVIEW I ROCESS					
159	Section 201	175 Rec	gistration of Smaller Sources (ROSS)					
160	Section 201	CITO ICC	gistiation of Smaller Sources (10005)					
161	<u>a)</u>	An ov	vner or operator of an eligible source may annually register with the Agency					
162	<u>-</u>		d of complying with the requirement to obtain an air pollution construction					
163			erating permit under the Act. The source must meet all of the following					
164		_	a to be an eligible source:					
165		· · · · · · · ·	<del></del>					
166		<u>1)</u>	Pursuant to Section 9.14 of the Act:					
167		<del></del>						
168			A) The source must not be required to obtain a permit pursuant to the					
169			Clean Air Act Permit program, or federally enforceable State					
170			operating permit, or under regulations promulgated pursuant to					
171			Section 111 or 112 of the Clean Air Act;					
172								

173			<u>B)</u>	USEPA has not otherwise determined that a permit is required;			
174			C)				
175			<u>C)</u>	The source emits less than an actual 5 TPY of combined			
176				particulate matter, carbon monoxide, nitrogen oxides, sulfur			
177				dioxide, and volatile organic material air pollutant emissions;			
178							
179 1 <b>8</b> 0			<u>D)</u>	The source emits less than an actual 0.5 TPY of combined			
181				hazardous air pollutant emissions;			
182			<u>E)</u>	The source emits less than an actual 0.05 TPY of mercury air			
183			<u>=</u> ,	emissions;			
184							
185			<u>F)</u>	The source emits less than an actual 0.05 TPY of lead air			
186				emissions; and			
187							
188			<u>G)</u>	The source does not have an emission unit or source subject to a			
189				standard pursuant to 40 CFR 61 (Maximum Achievable Control			
190				Technology) or 40 CFR 63 (National Emissions Standards for			
191				Hazardous Air Pollutants), other than those regulations that			
192				USEPA has categorized as "area source".			
193							
194		<u>2</u> )	<u>Emissi</u>	on units at the source are not used as thermal desorption systems			
195			pursua	nt to 35 Adm. Code 728. Table F or as incinerator systems.			
196							
197	<u>b)</u>	For the	e purpos	ses of determining whether the actual emissions from the source			
198		meet t	<u>he criter</u>	ia of subsections (a)(1)(C), (a)(1)(D), (a)(1)(E), and (a)(1)(F) of this			
199		Section	n, the ov	wner or operator of a source shall only use emissions from units that			
200		are no	t exemp	t from the requirement to obtain a permit pursuant to Section			
201		<u>201.14</u>	6, as fo	<u>llows:</u>			
202							
203		<u>1)</u>	<u>Initial</u> :	registration or reentry into ROSS: the owner or operator must sum			
204			the actual emissions from all units associated with the source for any 12				
205			consecutive months within the most recent 24 months. If the source is				
206			new, o	r has been operating less than 12 months, projected estimated			
207			emissio	ons may be used for all or the remaining months, respectively.			
208				•			
209		<u>2</u> )	Annua	l renewal of registration:			
210							
211			<u>A)</u>	For the purposes of determining compliance with subsection			
212			•	(a)(1)(C) of this Section, the owner or operator must sum the actual			
213				emissions from all units associated with the source for the prior			
214				calendar year and, if the summed actual emissions of combined			
215				particulate matter, carbon monoxide, nitrogen oxides, sulfur			

216				dioxide, and volatile organic material air pollutant emissions for
217				the prior calendar year are greater than 7 tons, or if the total sum o
218				actual emissions of combined particulate matter, carbon monoxide
219				nitrogen oxides, sulfur dioxide, and volatile organic material air
220				pollutant emissions from the prior two calendar years are greater
221				than 10 tons, the owner or operator must apply for the applicable
222				operating permit under the Act pursuant to subsection (g) of this
223				Section.
224				
225			<u>B)</u>	For the purposes of determining compliance with subsections
226				(a)(1)(D), (a)(1)(E) and (a)(1)(F) of this Section, the owner or
227				operator must sum the actual emissions from all units at the source
228				for the prior calendar year and, if the summed emissions of HAPs,
229				mercury or lead are equal to or exceed the 0.5 or 0.05 TPY for the
230				prior calendar year, respectively, the owner or operator must apply
231				for the applicable operating permit under the Act pursuant to
232				subsection (g) of this Section.
233				
234	<u>c)</u>	The fo	ollowing	g must be included in each registration and each renewal of
235		regist	ration:	
236				
237		<u>1)</u>	The na	ame, address, and telephone number of the source and of the person
238		_		asible for submitting and retaining copies of the registration
239				nation and the records;
240				
241		<u>2)</u>	A state	ement that the source meets the requirements of this Section;
242		<b>→</b>		The same of the sa
243		<u>3)</u>	A cert	ification that the information submitted in subsections (c)(1) and
244		<u>=</u> 7		of this Section is correct or a correction of the information; and
245			1,0,1,0,1	ox will be defined of a defined of the information, and
246		<u>4)</u>	Fees:	
247		<u>.,,</u>	<u>x ••••</u>	
248			<u>A)</u>	Initial registration by owners and operators of permitted sources is
249			<u> </u>	not required to include a fee unless the submittal of registration
250				coincides with the source's annual billing date.
251				confedes with the source's aimual billing date.
252			<u>B)</u>	Initial registration by owners and operators of new sources must
252 253			<u>U)</u>	include the applicable fee required by Section 9.14 of the Act.
254				merade the approaule fee required by Section 9.14 of the Act.
254 255			C	Renewal of registration must include the applicable for
255 256			<u>C</u> )	Renewal of registration must include the applicable fee pursuant to
250 257				Section 9.14 of the Act.
231				

250	1\					
258	<u>d)</u>	The owner or operator of an eligible source shall submit the registration required				
259		by subsection (c) of this Section as follows:				
260						
261		1) <u>Initial registration:</u>				
262						
263		A) Owners and operators of sources holding permits may register after				
264		the effective date of this Section.				
265						
266		B) Owners and operators of new sources shall register 90 days before				
267		commencing operation.				
268						
269		2) Renewal of registration. Owners and operators must renew registration				
270		annually on or before the source's billing date.				
270 271		annually on or before the source's bining date.				
	-1	The fellowing grounds shall be house and good and the first of the fellowing grounds and all the forms of the fellowing grounds and all the first of the fellowing grounds and all the fellowing grounds are grounds and grounds are grounds are grounds and grounds are grounds are grounds and grounds are grounds are grounds are grounds and grounds are grou				
272	<u>e)</u>	The following records shall be kept and made available for inspection by the				
273		Agency for at least 5 calendar years:				
274						
275		1) A description of the emission units associated with the source and their				
276		associated control devices;				
277						
278		2) A description of control efficiency or emission rates of any control devices				
279		that are relied upon to meet the criteria for ROSS in subsections (a) and				
280		(b) of this Section;				
281						
282		3) Documentation of the source's actual emissions and calculations				
283		demonstrating that the source is eligible for ROSS pursuant to the criteria				
284		in subsections (a) and (b) of this Section; and				
285		in subsections (a) and (b) of this section, and				
286		4) A copy of the source's initial registration and annual renewal of				
280 287						
		registration.				
288	0					
289	<u>f)</u>	Changes to an eligible source requiring notification: The owner or operator of the				
290		source must notify the Agency in writing within 45 days after the change to the				
291		source, if the information provided in subsection (c)(1) of this Section changes.				
292						
293	g)	Changes to the source requiring a permit:				
294						
295		1) If the source fails to meet the criteria in subsections (a) and (b) of this				
296		Section due to a change in operation, the owner or operator must apply for				
297		a permit within 90 days prior to the source's annual registration date.				
298						
299		2) If the owner or operator modifies the equipment or constructs new				
300		equipment associated with the source, so that the source is no longer				
/00		equipment associated with the source, so that the source is no longer				

301		eligible for ROSS pursuant to the requirements in subsections (a) and (b)
302		of this Section, the owner or operator must comply with the applicable
303		permitting requirements under the Act and 35 Ill. Adm. Code 201 and 203
304		
305		3) If the source fails to meet the criteria in subsection (a) of this Section
306		because of a change in a regulation or statutory requirement or a new
307		regulation or statutory requirement, the owner or operator must apply for a
308		permit within 90 days prior to the source's annual registration date or the
309		date required by new regulation or statute, whichever is earlier.
310		
311	<u>h)</u>	Reentry into ROSS: the owner or operator of a source that obtained an operating
312		permit pursuant to subsection (g) of this Section may register for ROSS if the
313		source meets the criteria in subsections (a) and (b)(1) of this Section in the prior
314		calendar year.
315		
316	(Source	e: Added at 35 Ill. Reg, effective)

	POLLUTION CONTROL BOARD a: PERMITS AND GENERAL PROVISIONS				
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201.104	incorporations by Reference				
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Section					
201.121	Existence of Permit No Defense				
201.122	Proof of Emissions				
201.123	Burden of Persuasion Regarding Exceptions				
201.124	Annual Report				
201.125	Severability Repealer				
201.126	Repealer				
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201.141	Prohibition of Air Pollution				
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201.154	Signatures (Repealed)				
201.155	Standards for Issuance (Repealed)				
201.156	Conditions				
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201.161	Conditions				
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201.164	Design Criteria				
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TITLE 35: ENVIRONMENTAL PROTECTION

SUBTITLE B: AIR POLLUTION

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	MPLETION SCHEDULES
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201.241	Contents of Compliance Program
201.242	Contents of Project Completion Schedule
201.243	Standards for Approval
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201.245	Effects of Approval
201.246	Records and Reports
201.247	Submission and Approval Dates
SUBPA	RT I: MALFUNCTIONS, BREAKDOWNS OR STARTUPS
<b>G</b> =	
Section	Grant and the off Day and Car Day 1 1 1 4 0 1 1 Day 1 2 2 2 2 2
201.261	Contents of Request for Permission to Operate During a Malfunction,
Breakdown o	
201.262	Standards for Granting Permission to Operate During a Malfunction,
Breakdown o	
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201.264	Continued Operation or Startup Prior to Granting of Operating Permit
201.265	Effect of Granting of Permission to Operate During a Malfunction,
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SUBPA	RT J: MONITORING AND TESTING
Section	
201.281	Permit Monitoring Equipment Requirements
201.282	Testing
201.283	Records and Reports
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#### SUBPART K: RECORDS AND REPORTS

Section 201.301 Records 201.302 Reports

#### SUBPART L: CONTINUOUS MONITORING

Section	
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201.402	Alternative Monitoring
201.403	Exempt Sources
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201.APPENDI	X A Rule into Section Table
201.APPENDI	X B Section into Rule Table
201.APPENDI	X C Past Compliance Dates

AUTHORITY: Implementing by Sections 9.14, 10, 39 and 39.5 and authorized by Section 9.1427 of the Environmental Protection Act [415 ILCS 5/9.149.14, 10, 27, 39 and 39.5].

SOURCE: Adopted as Chapter 2: Air Pollution, Part I: General Provisions, in R71-23, 4 PCB 191, filed and effective April 14, 1972; amended in R78-3 and 4, 35 PCB 75 and 243, at 3 Ill. Reg. 30, p. 124, effective July 28, 1979; amended in R80-5, at 7 Ill. Reg. 1244, effective January 21, 1983; codified at 7 Ill. Reg. 13579; amended in R82-1 (Docket A) at 10 Ill. Reg. 12628, effective July 7, 1986; amended in R87-38 at 13 Ill. Reg. 2066, effective February 3, 1989; amended in R89-7(A) at 13 Ill. Reg. 19444, effective December 5, 1989; amended in R89-7(B) at 15 Ill. Reg. 17710, effective November 26, 1991; amended in R93-11 at 17 Ill. Reg. 21483, effective December 7, 1993; amended in R94-12 at 18 Ill. Reg. 15002, effective September 21, 1994; amended in R94-14 at 18 Ill. Reg. 15760, effective October 17, 1994; amended in R96-17 at 21 Ill. Reg. 7878, effective June 17, 1997; amended in R98-13 at 22 Ill. Reg. 11451, effective June 23, 1998; amended in R98-28 at 22 Ill. Reg. 11823, effective July 31, 1998; amended in R02-10 at 27 Ill. Reg. 5820, effective March 21, 2003; amended in R05-19 and R05-20 at 30 Ill. Reg. 4901, effective March 3, 2006; amended in R07-19 at 33 Ill. Reg. 11999, 11965, effective August 6, 2009; amended in R10-21 at 34 Ill. Reg.Reg. 19575, effective December 1, 2010; amended in R12-10 at 35 Ill. Reg. \_\_\_\_\_, effective \_\_\_

#### SUBPART D: PERMIT APPLICATIONS AND REVIEW PROCESS

Section 201.175 Registration of Smaller Sources (ROSS)

- a) An owner or operator of an eligible source may annually register with the Agency instead of complying with the requirement to obtain an air pollution construction or operating permit under the Act. The source must meet all of the following criteria to be an eligible source:
  - 1) Pursuant to Section 9.14 of the Act:

- A) The source must not be required to obtain a permit pursuant to the Clean Air Act Permit program, or federally enforceable State operating permit, or under regulations promulgated pursuant to Section 111 or 112 of the Clean Air Act;
- B) The USEPA has not otherwise determined that a permit is required;
- C) The source emits less than an actual 5 TPY of combined particulate matter, carbon monoxide, nitrogen oxides, sulfur dioxide, and volatile organic material air pollutant emissions;
- D) The source emits less than an actual 0.5 TPY of combined hazardous air pollutant emissions;
- E) The source emits less than an actual 0.05 TPY of mercury air emissions;
- F) The source emits less than an actual 0.05 TPY of lead air emissions; and
- G) The source does not have an emission unit or source subject to a standard pursuant to 40 CFR Part 61 (Maximum Achievable Control Technology) or 40 CFR—Part 63 (National Emissions Standards for Hazardous Air Pollutants), other than those regulations that the USEPA has categorized as "area source-".
- 2) Emission units at the source are not used as thermal desorption systems pursuant to 35 Adm. Code 728. Table F or as incinerator systems.
- b) For the purposes of determining whether the actual emissions from the source meet the criteria of subsections (a)(1)(C), (a)(1)(D), (a)(1)(E), and (a)(1)(F) of this Section, the owner or operator of a source shall only use emissions from units that are not exempt from the requirement to obtain a permit pursuant to Section 201.146, as follows:
- 1) Initial registration or reentry into ROSS: the owner or operator must sum the actual emissions from all units associated with the source for any 12 consecutive months within the most recent 24 months. If the source is new, or has been operating less than 12 months, projected estimated emissions may be used for all or the remaining months, respectively.
- 2) Annual renewal of registration:
- A) For the purposes of determining compliance with subsection (a)(1)(C) of this Section, the owner or operator must sum the actual emissions from all units associated with the source for the prior calendar year, and, if the summed actual emissions of combined particulate matter, carbon monoxide, nitrogen oxides, sulfur dioxide, and volatile organic material air pollutant emissions for the prior calendar year are greater than 7 tons, or if the total sum of actual emissions of combined particulate matter, carbon monoxide, nitrogen oxides, sulfur dioxide, and volatile organic material air pollutant emissions from the prior two calendar years are greater than 10 tons, the owner or operator must apply for the applicable operating permit under the Act pursuant to subsection (g) of this Section.
- B) For the purposes of determining compliance with subsections (a)(1)(D), (a)(1)(E) and (a)(1)(F) of this Section, the owner or operator must sum the actual emissions from all units at the source for the prior calendar year, and, if the summed emissions of HAPs, mercury or lead are equal to or exceed the 0.5— $\frac{TPY}{V}$ , 0.05  $\frac{TPY}{V}$ , or 0.05  $\frac{TPY}{V}$  for the prior calendar year, respectively, the owner

or operator must apply for the applicable operating permit under the Act pursuant to subsection (g) of this Section.

- c) The following must be included in each registration and each renewal of registration:
- 1) The name, address, and telephone number of the source, and of the person responsible for submitting and retaining copies of the registration information and the records;
- 2) A statement that the source meets the requirements of this Section;
- 3) A certification that the information submitted in subsections (c)(1) and (c)(2) of this Section is correct or submit corrected a correction of the information; and
- 4) Fees:
- A) Initial registration by owners and operators of permitted sources is not required to include a fee, unless the submittal of registration coincides with the source's annual billing date.
- B) Initial registration by owners and operators of new sources must include the applicable fee pursuant torequired by Section 9.14 of the Act.
- C) Renewal of registration must include the applicable fee pursuant to Section 9.14 of the Act.
- d) The owner or operator of an eligible source shall submit the registration as required by subsection (c) of this Section as follows:
- 1) Initial Registration: registration:
- A) Owners and operators of sources holding permits may register after the effective date of this Section.
- B) Owners and operators of new sources shall register 90 days before commencing operation.
- 2) Renewal of registration. Owners and operators must renew registration annually on or before the source's billing date.
- e) The following records shall be kept and  $\underline{made}$  available for inspection by the Agency for at least 5 calendar years:
- 1) A description of the emission units associated with the source and their associated control devices;
- 2) A description of control efficiency or emission rates of any control devices that are relied upon to meet the criteria for ROSS in subsections (a) and (b) of this Section;
- 3) Documentation of the source's actual emissions and calculations demonstrating that the source is eligible for ROSS pursuant to the criteria in subsections (a) and (b) of this Section; and

- 4) A copy of the source's initial registration and annual renewal of registration.
- f) Changes to an eligible source requiring notification: The owner or operator of the source must notify the Agency in writing within 45 days of after the change to the source, if the information provided in subsection (c)(1) of this Section changes.
- g) Changes to the source requiring a permit:
- 1) If the source fails to meet the criteria in subsections (a) and (b) of this Section due to a change in operation, the owner or operator must apply for a permit within 90 days of prior to the source's annual registration date.
- 2) If the owner or operator modifies the equipment or constructs new equipment associated with the source, <u>suchso</u> that the source is no longer eligible for ROSS pursuant to the requirements in subsections (a) and (b) of this Section, the owner or operator must comply with the applicable permitting requirements under the Act and 35 Ill. Adm. Code <u>Parts</u> 201 and 203.
- 3) If the source fails to meet the criteria in subsection (a) of this Section, because of a change in a regulation or statutory requirement or a new regulation or statutory requirement, the owner or operator must apply for a permit within 90 days of or to the source's annual registration date or the date required by new regulation or statute, whichever is earlier.
- h) Reentry into ROSS: the owner or operator of a source that obtained an operating permit pursuant to subsection (g) of this Section may register for  $ROSS_{7}$  if the source meets the criteria in subsections (a) and (b)(1) of this Section in the prior calendar year.

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ILLINOIS REGISTER

POLLUTION CONTROL BOARD

NOTICE PROPOSED AMENDMENT

Document comparison done by DeltaView on Friday, August 26, 2011 11:05:14 AM

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Document 2	file://l:/Input/35-201-r01(issue 36).doc
Rendering set	Standard

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