# BEFORE THE ILLINOIS POLLUTION CONTROL BOARD RECEIVED

## ADMINISTRATIVE CITATION

JUL 28 2011

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY,	)	STATE OF ILLINOIS Pollution Control Board
Complainant,	)	AC
v.	)	(IEPA No. 187-11-AC)
GAYLON L. and LOIS J. HARRELL,	)	
Respondents.	)	

**NOTICE OF FILING** 

Gaylon L. and Lois J. Harrell 283 2400<sup>th</sup> Ave. To:

Latham, IL 62543

PLEASE TAKE NOTICE that on this date I mailed for filing with the Clerk of the Pollution Control Board of the State of Illinois the following instrument(s) entitled ADMINISTRATIVE CITATION, AFFIDAVIT, and OPEN DUMP INSPECTION CHECKLIST.

espectfully submitted,

**Assistant Counsel** 

Illinois Environmental Protection Agency 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276 (217) 782-5544

Dated: July 26, 2011

### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

F	ADMINISTRATIVE CITATION	CLERK'S OFFICE
ILLINOIS ENVIRONMENTAL PROTECTION AGENCY,	)	JUL 28 2011
Complainant,	) ) AC	2 - 1 STATE OF ILLINOIS Pollution Control Board
V.	) (IEP	A No.187-11-AC)
GAYLON L. and LOIS J. HARRE	LL,	
	)	
	)	
Respondents.	)	

## <u>JURISDICTION</u>

This Administrative Citation is issued pursuant to the authority vested in the Illinois Environmental Protection Agency by Section 31.1 of the Illinois Environmental Protection Act, 415 ILCS 5/31.1 (2008).

## **FACTS**

- 1. That Gaylon L. and Lois J. Harrell are the current owners ("Respondents") of a facility located in a rural area just southeast of the Village of Latham, Logan County, Illinois. The property is commonly known to the Illinois Environmental Protection Agency as Latham/Harrell.
- 2. That said facility is an open dump operating without an Illinois Environmental Protection Agency Operating Permit and is designated with Site Code No. 1078105003.
  - 3. That Respondents have owned said facility at all times pertinent hereto.
- 4. That on June I, 2011, William Zierath of the Illinois Environmental Protection Agency's ("Illinois EPA") Springfield Regional Office inspected the above-described facility. A copy of his inspection report setting forth the results of said inspection is attached hereto and made a part hereof.

5. That on 7-26-1/, Illinois EPA sent this Administrative Citation via Certified Mail No. 7004 2500 0001 8619 1999.

## **VIOLATIONS**

Based upon direct observations made by William Zierath during the course of his June 1, 2011 inspection of the above-named facility, the Illinois Environmental Protection Agency has determined that Respondents have violated the Illinois Environmental Protection Act (hereinafter, the "Act") as follows:

(1) That Respondents caused or allowed the open dumping of waste in a manner resulting in litter, a violation of Section 21(p)(1) of the Act, 415 ILCS 5/21(p)(1) (2008).

## **CIVIL PENALTY**

Pursuant to Section 42(b)(4-5) of the Act, 415 ILCS 5/42(b)(4-5) (2008), Respondents are subject to a civil penalty of One Thousand Five Hundred Dollars (\$1,500.00) for each of the violations identified above, for a total of <u>One Thousand Five Hundred Dollars (\$1,500.00)</u>. If Respondents elect not to petition the Illinois Pollution Control Board, the statutory civil penalty specified above shall be due and payable no later than <u>August 15, 2011</u>, unless otherwise provided by order of the Illinois Pollution Control Board.

If Respondents elect to contest this Administrative Citation by petitioning the Illinois Pollution Control Board in accordance with Section 31.1 of the Act, 415 ILCS 5/31.1 (2008), and if the Illinois Pollution Control Board issues a finding of violation as alleged herein, after an adjudicatory hearing, Respondents shall be assessed the associated hearing costs incurred by the Illinois Environmental Protection Agency and the Illinois Pollution Control Board. Those hearing costs shall be assessed in addition to the One Thousand Five Hundred Dollar (\$1,500.00) statutory civil penalty for each violation.

Pursuant to Section 31.1(d)(1) of the Act, 415 ILCS 5/31.1(d)(1) (2008), if Respondents fail to petition or elect not to petition the Illinois Pollution Control Board for review of this Administrative Citation within thirty-five (35) days of the date of service, the Illinois Pollution Control Board shall adopt a final order, which shall include this Administrative Citation and findings of violation as alleged herein, and shall impose the statutory civil penalty specified above.

When payment is made, Respondent's check shall be made payable to the Illinois Environmental Protection Trust Fund and mailed to the attention of Fiscal Services, Illinois Environmental Protection Agency, 1021 North Grand Avenue East, P.O. Box 19276, Springfield, Illinois 62794-9276. Along with payment, Respondents shall complete and return the enclosed Remittance Form to ensure proper documentation of payment.

If any civil penalty and/or hearing costs are not paid within the time prescribed by order of the Illinois Pollution Control Board, interest on said penalty and/or hearing costs shall be assessed against the Respondents from the date payment is due up to and including the date that payment is received. The Office of the Illinois Attorney General may be requested to initiate proceedings against Respondents in Circuit Court to collect said penalty and/or hearing costs, plus any interest accrued.

## PROCEDURE FOR CONTESTING THIS ADMINISTRATIVE CITATION

Respondents have the right to contest this Administrative Citation pursuant to and in accordance with Section 31.1 of the Act, 415 ILCS 5/31/1 (2008). If Respondents elect to contest this Administrative Citation, then Respondents shall file a signed Petition for Review, including a Notice of Filing, Certificate of Service, and Notice of Appearance, with the Clerk of the Illinois Pollution Control Board, State of Illinois Center, 100 West Randolph, Suite 11-500, Chicago, Illinois 60601. A copy of said Petition for Review shall be filed with the Illinois Environmental Protection Agency's Division of Legal Counsel at 1021 North Grand Avenue East, P.O. Box 19276, Springfield, Illinois 62794-9276. Section 31.1 of the Act provides that any Petition for Review shall be filed within thirty-five (35) days of the date of service of this Administrative Citation or the Illinois Pollution Control Board shall enter a default judgment against the Respondents.

Lisa Bonnett, Interim Director

Illinois Environmental Protection Agency

Prepared by:

Susan E. Konzelmann, Legal Assistant

Division of Legal Counsel

Illinois Environmental Protection Agency

1021 North Grand Avenue East

P.O. Box 19276

Springfield, Illinois 62794-9276

(217) 782-5544

## REMITTANCE FORM

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY,	)
Complainant,	) ) AC
V.	) ) (IEPA No. 187-11-AC)
GAYLON L. and LOIS J. HARRELL,	)
Respondents.	) ) ) )
FACILITY: Latham/Harrell	SITE CODE NO.: 1078105003
COUNTY: Logan	CIVIL PENALTY: \$1,500.00
DATE OF INSPECTION: June 1, 2011	
DATE REMITTED:	
SS/FEIN NUMBER:	
SIGNATURE:	

## <u>NOTE</u>

Please enter the date of your remittance, your Social Security number (SS) if an individual or Federal Employer Identification Number (FEIN) if a corporation, and sign this Remittance Form. Be sure your check is enclosed and mail, along with Remittance Form, to Illinois Environmental Protection Agency, Attn.: Fiscal Services, P.O. Box 19276, Springfield, Illinois 62794-9276.

## ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

### **AFFIDAVIT**

)	
) ) )	
)	
)	IEPA DOCKET NO.
)	-AC
)	
)	

Affiant, William E. Zierath, being first duly sworn, voluntarily deposes and states as follows:

- 1. Affiant is a field inspector employed by the Division of Land Pollution Control of the Illinois Environmental Protection Agency and has been so employed at all times pertinent hereto.
- 2. On June 1, 2011 between 11:35 AM and 12:00 PM, Affiant conducted an inspection of a disposal site operated without an Illinois Environmental Protection Agency permit, located in Logan County, Illinois, known as Latham/Harrell, Illinois Environmental Protection Agency site number LPC# 1078105003.
- 3. Affiant inspected said Latham/Harrell disposal site by an on-site inspection which included walking and photographing the site, and interviewing personnel.
- 4. As a result of the activities referred to in paragraph 3 above, Affiant completed the Inspection Report form attached hereto and made a part hereof, which, to the best of Affiant's knowledge and belief, is an accurate representation of Affiant's observations and factual conclusions with respect to said Latham/Harrell disposal site.

W | E | William E Zierath

Subscribed and Sworn To before me

This day of July, 2011

Charlene K. Powell

OFFICIAL SEAL
CHARLENE K. POWELL
NOTARY PUBLIC - STATE OF ILLINOIS
MY COMMISSION EXPIRES MARCH 15, 2012

# Open Dump Inspection Checklist

Date: 06/01/2011 Time: From 11:35 To 12:00 Previous Inspection Inspector(s): W Zierath Weather: Sunny, 75F  Not of Photos Taken: # 19 Est. Amt. of Waste: 20 yds³ Samples Taken: Ye  Interviewed: Gaylon Harrell Complaint #:  Latitude: 39.95928 Longitude: 89.14464 Collection Point Description: Center of Changle Lat.: 41.26493 Longitude: 89.38294) Collection Method: Map Interpolation Gaylon L. & Lois J. Harrell	
Inspector(s): W Zierath Weather: Sunny, 75F  Not of Photos Taken: # 19 Est. Amt. of Waste: 20 yds³ Samples Taken: Ye  Interviewed: Gaylon Harrell Complaint #:  Latitude: 39.95928 Longitude: 89.14464 Collection Point Description: Center of the sample Lat.: 41.26493 Long.: -89.38294) Collection Method: Map Interpolation  Gaylon L. & Lois J. Harrell	
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Latitude: 39.95928 Longitude: 89.14464 Collection Point Description: Center of Collection Method: Map Interpolation Gaylon L. & Lois J. Harrell	# No ⊠
Gaylon L. & Lois J. Harrell	
Gaylon L. & Lois J. Harrell	Site -
Responsible Party Mailing Address(es) and Phone Number(s):  283 2400 <sup>th</sup> Ave. Latham, Illinois 62543 217-674-3586	

	SECTION	DESCRIPTION	VIOL
	ILL	INOIS ENVIRONMENTAL PROTECTION ACT REQUIREMENTS	
1.	9(a)	CAUSE, THREATEN OR ALLOW AIR POLLUTION IN ILLINOIS	
2.	9(c)	CAUSE OR ALLOW OPEN BURNING	
_3.	12(a)	CAUSE, THREATEN OR ALLOW WATER POLLUTION IN ILLINOIS	
4.	12(d)	CREATE A WATER POLLUTION HAZARD	
5.	21(a)	CAUSE OR ALLOW OPEN DUMPING	
6.	21(d)	CONDUCT ANY WASTE-STORAGE, WASTE-TREATMENT, OR WASTE-DISPOSAL OPERATION:	
	(1)	Without a Permit	$\boxtimes$
	(2)	In Violation of Any Regulations or Standards Adopted by the Board	
7.	21(e)	DISPOSE, TREAT, STORE, OR ABANDON ANY WASTE, OR TRANSPORT ANY WASTE INTO THE STATE AT/TO SITES NOT MEETING REQUIREMENTS OF ACT AND REGULATIONS	$\boxtimes$
8.	21(p)	CAUSE OR ALLOW THE OPEN DUMPING OF ANY WASTE IN A MANNER WHICH R IN ANY OF THE FOLLOWING OCCURRENCES AT THE DUMP SITE:	ESUL S
	(1)	Litter	$\boxtimes$
	(2)	Scavenging	
	(3)	Open Burning	
	(4)	Deposition of Waste in Standing or Flowing Waters	
	(5)	Proliferation of Disease Vectors	
	(6)	Standing or Flowing Liquid Discharge from the Dump Site	

## LPC# 1078105003

Inspection Date:	06/01/2011
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	(7)	Deposition of: (i) General Construction or Demolition Debris as defined in Section 3.160(a); or (ii) Clean Construction or Demolition Debris as defined in Section 3.160(b)		
9.	55(a)	NO PERSON SHALL:		
	(1)	Cause or Allow Open Dumping of Any Used or Waste Tire	$\boxtimes$	
	(2)	Cause or Allow Open Burning of Any Used or Waste Tire		
10.	55(k)	NO PERSON SHALL:		
	(1)	Cause or Allow Water to Accumulate in Used or Waste Tires	$\boxtimes$	
	(4)	Transport Used or Waste Tires in Violation of the Registration and Placarding Requirements		
A PROPERTY OF THE PROPERTY OF	35 ILLINOIS ADMINISTRATIVE CODE REQUIREMENTS SUBTITLE G			
11.	812.101(a)	FAILURE TO SUBMIT AN APPLICATION FOR A PERMIT TO DEVELOP AND OPERATE A LANDFILL		
12.	722.111	HAZARDOUS WASTE DETERMINATION		
13.	808.121	SPECIAL WASTE DETERMINATION		
14.	809.302(a)	ACCEPTANCE OF SPECIAL WASTE FROM A WASTE TRANSPORTER WITHOUT A WASTE HAULING PERMIT, UNIFORM WASTE PROGRAM REGISTRATION AND PERMIT AND/OR MANIFEST		
	OTHER REQUIREMENTS			
15.		APPARENT VIOLATION OF: ( ) PCB; ( ) CIRCUIT COURT CASE NUMBER: ORDER ENTERED ON:		
16.	OTHER:			

#### In mational Notes

- 1. [Illinois] Environmental Protection Act: 415 ILCS 5/4.
- 2. Illinois Pollution Control Board: 35 Ill. Adm. Code, Subtitle G.
- 3. Statutory and regulatory references herein are provided for convenience only and should not be construed as legal conclusions of the Agency or as limiting the Agency's statutory or regulatory powers. Requirements of some statutes and regulations cited are in summary format. Full text of requirements can be found in references listed in 1, and 2, above.
- 4. The provisions of subsection (p) of Section 21 and subsection (k) of Section 55 of the [Illinois] Environmental Protection Act shall be enforceable either by administrative citation under Section 31.1 of the Act or by complaint under Section 31 of the Act.
- 5 This inspection was conducted in accordance with Sections 4(c) and 4(d) of the [Illinois] Environmental Protection Act: 415 ILCS 5/4(c) and (d).
- 6. Items marked with an "NE" were not evaluated at the time of this inspection.

## **MEMORANDUM**

Date: June 1, 2011

To: BOL File

From: William E. Zierath, BOL/FOS - Springfield Region

Subject: LPC# 1078105003 - Logan County

Latham/Harrell

Complaint C-10-021-C

FOS File

A complaint investigation follow-up was conducted at this property located southeast of Latham, Illinois on June 1, 2011. Mr. Gaylon Harrell was interviewed. The weather was 75°F and sunny.

The initial investigation was conducted on September 30, 2009. The complaint alleged that there were junk vehicles and barrels on this property. It was found that there were numerous old vehicles, used tires and other wastes at this site. An Administrative Citation Warning Notice was sent on November 3, 2009. The target cleanup date was February 1, 2010. During a follow-up inspection on July 27, 2010, it was determined that this site had made progress in resolving the previously noted apparent violations. In a September 9, 2010 letter, the IEPA extended the deadline to the end of 2010. A follow-up inspection was conducted on January 28, 2011. Apparent violations remained. A letter was sent on March 4, 2011 that extended the deadline for cleanup to March 31, 2011. The purpose of this inspection was to determine if the site had been cleaned up.

This site continues to have a number of old cars, particularly along the west edge of the site. Many of the old vehicles were previously covered by tarps, but many of the tarps had been blown off. These cars are shown in photographs 008, 011, 012, 013, 014 and 015. Mr. Harrell is an antique car enthusiast. He has indicated that he intends to repair the vehicles and use them for parts.

There were still used tires at the site during this inspection. Some of the used tires were on a small trailer northwest of the house. These tires are shown in photographs 001, 002, 003, 004 and 005. Three of the tires on the trailer were off rims. These tires are shown in photographs 003, 004 and 005. One of the tires had a small amount of water in it. This is shown in photograph 005. Mr. Farrell indicated that the tires had been covered by a tarp but it had blown off during a recent storm. I recommended removing the water as soon as possible.

There were additional used tires located under a carport. These tires are shown in photographs 007 and 008.

There were numerous old cars still located in the west area of the site. Most of the cars were protected by tarps. These cars are shown in photographs 007, 008, 011, 012, 013, 014 and 015.

There was a small burn pile located in the west part of the site. This burn pile is shown in photographs 011 and 012. The burn pile was not actively burning during this inspection.

Scattered throughout much of this site were metal and plastic waste items. While there were some piles with sorted metal items, there had been little effort to organize and sort the metal items for subsequent scrapping. There were still numerous non-scrap metal items scattered around the site. This scattered waste is shown in photographs 001, 002, 003, 006, 007, 008, 009, 010, 011, 012, 013, 014, 015, 016, 017, 018 and 019.

Apparent violations are listed on the attached checklist.

cc: BOL/FOS – Springfield Regional File



## **DIGITAL PHOTOGRAPHS**



Date: June 1, 2011
Time: 11:45 AM
Direction: North
Photo by: W Zierath
Exposure #: 001
Comments: The east
area of the site
showing a small trailer
with 12 used tires (all
but 3 on rims), scrap
metal and other junk



Date: June 1, 2011
Time: 11:45 AM
Direction: Northwest
Photo by: W Zierath
Exposure #: 002
Comments: The east
area of the site
showing a small trailer
with 12 used tires (all
but 3 on rims), scrap
metal and other junk



## **DIGITAL PHOTOGRAPHS**



Date: June 1, 2011
Time: 11:45 AM
Direction: South
Photo by: W Zierath
Exposure #: 003
Comments: Used tires
on small trailer in the
east part of the site.
Three tires were
without rims.



Date: June 1, 2011
Time: 11:45 AM
Direction: Southeast
Photo by: W Zierath
Exposure #: 004
Comments: The low
parts of two of the tires
shown in photograph
003 showing that the
tires don't have water
in them.



## **DIGITAL PHOTOGRAPHS**



Date: June 1, 2011
Time: 11:46 AM
Direction: South
Photo by: W Zierath
Exposure #: 005
Comments: One of the
rimless tires shown in
photograph 003
showing the a small
amount of water in the
tire



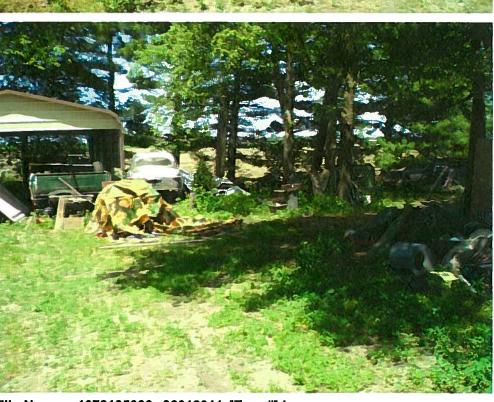
Date: June 1, 2011
Time: 11:47 AM
Direction: Southwest
Photo by: W Zierath
Exposure #: 006
Comments: The south
area of the site
showing scrap metal,
lawn mowers and other
junk



## **DIGITAL PHOTOGRAPHS**



Date: June 1, 2011
Time: 11:47 AM
Direction: West
Photo by: W Zierath
Exposure #: 007
Comments: The
southwest area of the
site showing two cars
and a trailer



Date: June 1, 2011
Time: 11:47 AM
Direction: Northwest
Photo by: W Zierath
Exposure #: 008
Comments: Southwest
area of the site
showing old cars,
tarps, scrap metal and
other junk



## **DIGITAL PHOTOGRAPHS**



Date: June 1, 2011
Time: 11:477 AM
Direction: North
Photo by: W Zierath
Exposure #: 009
Comments: The central
area of the site
showing tires (on
rims), old bricks, old
hubcaps, scrap metal,
and other junk



Date: June 1, 2011
Time: 11:47 AM
Direction: North
Photo by: W Zierath
Exposure #: 010
Comments: The central
area of the site
showing scrap metal,
used tires (on rims),
scrap metal, old carpet
and other junk



## **DIGITAL PHOTOGRAPHS**



Date: June 1, 2011
Time: 11:47 AM
Direction: North
Photo by: W Zierath
Exposure #: 011
Comments: The central
area of the site
showing old cars,
demolition waste,
assorted junk, and a
small burn pile



Date: June 1, 2011
Time: 11:48 AM
Direction: Northwest
Photo by: W Zierath
Exposure #: 012
Comments: The west
part of the site with old
cars under tarps and
the same small burn
pile shown in
photograph 011



## **DIGITAL PHOTOGRAPHS**



Date: June 1, 2011
Time: 11:48 AM
Direction: West
Photo by: W Zierath
Exposure #: 013
Comments: The west
part of the site showing
an old car, plastic
tarps, hoses, wire and
assorted junk



Date: June 1, 2011
Time: 11:49 AM
Direction: West
Photo by: W Zierath
Exposure #: 014
Comments: The west
part of the site showing
the remains of an old
car, old car parts,
scrap metal and other
junk



## **DIGITAL PHOTOGRAPHS**



Date: June 1, 2011
Time: 11:49 AM
Direction: Northwest
Photo by: W Zierath
Exposure #: 015
Comments: The
northwest part of the
site showing the
remains of old cars, car
parts, tarps and other
junk



Date: June 1, 2011
Time: 11:49 AM
Direction: North
Photo by: W Zierath
Exposure #: 016
Comments: The
northwest part of the
site showing scattered
demolition waste, old
pallets, scattered scrap
metal and other junk

## **DIGITAL PHOTOGRAPHS**



Date: June 1, 2011
Time: 11:49 AM
Direction: Northwest
Photo by: W Zierath
Exposure #: 017
Comments: The
northwest part of the
site showing tarps and
an empty metal drum



Date: June 1, 2011
Time: 11:50 AM
Direction: South
Photo by: W Zierath
Exposure #: 018
Comments: The central
part of the site showing
part of an old car, car
parts, scrap metal and
other junk



Latham/Harrell **FOS File** 

## **DIGITAL PHOTOGRAPHS**



Date: June 1, 2011 Time: 11:51 AM **Direction: South** Photo by: W Zierath Exposure #: 019 Comments: The central part of the site showing car parts, demolition waste and scrap metal

## PROOF OF SERVICE

I hereby certify that I did on the 26th day of July 2011, send by Certified Mail, Return Receipt Requested, with postage thereon fully prepaid, by depositing in a United States Post Office Box a true and correct copy of the following instrument(s) entitled ADMINISTRATIVE CITATION, AFFIDAVIT, and OPEN DUMP INSPECTION CHECKLIST

Gaylon L. and Lois J. Harrell 283 2400<sup>th</sup> Ave. To:

Latham, IL 62543

and the original and nine (9) true and correct copies of the same foregoing instruments on the same date by Certified Mail, Return Receipt Requested, with postage thereon fully prepaid

To: John Therriault. Clerk

Pollution Control Board James R. Thompson Center

100 West Randolph Street, Suite 11-500

Chicago, Illinois 60601

Assistant Counsel

Illinois Environmental Protection Agency 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276 (217) 782-5544



## \* \* \* \* \* AC 2012-001 \* \* \* \* \* S ENVIRONMENTAL PROTECTION ACENCY

1021 North Grand Avenue East, P.O. Box 19276, Springfield, Illinois 62794-9276 • (217) 782-2829

James R. Thompson Center, 100 West Randolph, Suite 11-300, Chicago, IL 60601 • (312) 814-6026

PAT QUINN, GOVERNOR

**DOUGLAS P. SCOTT**, DIRECTOR

(217) 782-9817

TDD: (217) 782-9143

RECEIVED CLERK'S OFFICE

JUL 28 2011

STATE OF ILLINOIS
Pollution Control Board

AC 2012 - 1

July 26, 2011

John Therriault, Clerk Illinois Pollution Control Board James R. Thompson Center 100 West Randolph Street, Suite 11-500 Chicago, Illinois 60601

Re: <u>Illinois Environmental Protection Agency v. Gaylon L. and Lois J. Harrell</u>

IEPA File No.187-11-AC: 1078105003—Logan County

Dear Mr. Therriault:

Enclosed for filing with the Illinois Pollution Control Board, please find the original and nine true and correct copies of the Administrative Citation Package, consisting of the Administrative Citation, the inspector's Affidavit, and the inspector's Illinois Environmental Protection Agency Open Dump Inspection Checklist, issued to the above-referenced respondent(s).

On this date, a copy of the Administrative Citation Package was sent to the Respondent(s) via Certified Mail. As soon as I receive the return receipt, I will promptly file a copy with you, so that the Illinois Pollution Control Board may calculate the thirty-five (35) day appeal period for purposes of entering a default judgment in the event the Respondent(s) fails or elects not to file a petition for review contesting the Administrative Citation.

If you have any questions or concerns, please do not hesitate to contact me at the number above. Thank you for your cooperation.

Sincerely,

Michelle M. Ryan Assistant Counsel

Enclosures

Rockford • 4302 N. Main St., Rockford, IL 61103 • (815) 987-7760