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ILLINOIS POLLUTION CONTROL BOARD
JUNE 30th, 2009

RECEIVED CLERK'S OFFICE

PEOPLE OF THE STATE OF ILLINOIS,

Complainant,

-vs
PACKAGING PERSONIFIED, INC.,
an Illinois corporation,

Respondent.

JUL 13 2009

STATE OF ILLINOIS
Pollution Control Board

(Enforcement-Air)

REPORT OF PROCEEDINGS of the above-entitled matter held at 209 North York Street, Elmhurst, Illinois, on the 30th day of June, 2009, commencing at the hour of 9:00 a.m.

ILLINOIS POLLUTION CONTROL BOARD

100 WEST RANDOLPH STREET

SUITE 11-500

CHICAGO, ILLINOIS 60601

HEARING OFFICER: MR. BRADLEY HALLORAN

	Page 2
1	APPEARANCES:
2	
3	OFFICE OF THE ATTORNEY, STATE OF ILLINOIS 69 West Washington Street
4	Suite 2800 Chicago, Illinois 60602
5	(312) 814-3000 BY: MR. CHRISTOPHER GRANT
6	MS. PAULA BECKER WHEELER
7	Appeared on behalf of the Complainant;
8	
9	DRINKER, BIDDLE & REATH, L.L.P. 191 North Wacker Drive Suite 3700
10	Chicago, Illinois 60606 (312) 569-1000
11	BY: MR. ROY M. HARSCH MS. YESENIA VILLASENOR-RODRIGUEZ
12	Appeared on behalf of the Respondent.
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1	HEARING OFFICER HALLORAN: Good
2	morning, everyone. We're back on the record.
3	This hearing has been continued on record
4	from yesterday, June 29th, 2009.
5	My name is Bradley Halloran. I'm
6	a hearing officer with the Illinois Pollution
7	Control Board. I'm also assigned to this
8	matter entitled People of the State of
9	Illinois, Complainant, versus Packaging
10	Personified, Inc.
11	Today is June 30th, 2009. It's
12	approximately 9:00 a.m. As an aside, it's
13	Mr. Harsch's birthday, so happy birthday,
14	Mr. Harsch.
15	In any event, the People have
16	rested their case in chief yesterday and it's
17	the Respondent's case in chief now. I
18	believe this is probably their third or
19	fourth witness. But in any event,
20	Mr. Harsch.
21	MR. HARSCH: Yes. My next witness
22	will be Richard Trzupek.
23	(Witness sworn.)
24	

- 1 WHEREUPON:
- 2 RICHARD TRZUPEK
- 3 called as a witness herein, having been first duly
- 4 sworn, was examined and testified as follows:
- 5 DIRECT EXAMINATION
- 6 BY MR. HARSCH:
- 7 Q. Mr. Trzupek, would you please state
- your full name for the record?
- 9 A. Richard Trzupek.
- Q. And where are you currently employed?
- 11 A. Mostardi Platt Environmental.
- Q. And can you briefly -- and you're a
- 13 chemist?
- 14 A. I am a chemist.
- Q. And how long have you been in the
- 16 environmental consulting business?
- 17 A. I've been in this industry for over
- 18 25 years.
- 19 Q. And can you briefly describe your
- 20 relevant work experience as it relates to air
- 21 pollution matters, especially in the printing
- 22 industry?
- A. Sure. I've spent many years as a
- stack tester. Was considered an expert in different

- stack test methods, including those commonly used
- for the printing industry control devices and
- actually lectured at industry seminars and EPA
- 4 seminars on different stack test methods.
- I have permitted and consulted
- 6 with a number of printers, and specifically
- 7 flexographic printers in the Chicago area and around
- 8 the country.
- 9 Q. And in the 2000-2002 -- strike that.
- In your earlier examination by
- 11 Mr. Grant there were questions raised concerning
- 12 your testimony in a proceeding. Can you explain for
- the Board what that proceeding was?
- 14 A. I'm assuming you're referring to the
- adjusted standard hearings for Bema, Formel and
- 16 Vonco. I was approached by those companies, as well
- as US Converting who was in the group at the time,
- to attempt to find a way to comply with the
- 19 flexographic printing rule 35 IAC 218.401, or
- 20 failing that, to get some type of relief.
- So I participated as the
- consultant for that group as we negotiated with
- 23 Illinois EPA and attempted to find a way to get
- relief from the flexographic printing rule.

- 1 Q. And is that the same group
- 2 Mr. Bloomberg testified regarding?
- A. Yes, that is correct.
- 4 Q. And I draw your attention to the black
- 5 binders, Exhibits 5, 6 and 7, book one.
- A. Yes. I see them.
- 7 Q. Are those the Board's final decisions
- granting adjusted standard relief?
- 9 A. Yes.
- Q. And I draw your attention to
- 11 Exhibit 2. Can you explain what that is? Excuse
- me, Exhibit 1. Can you explain -- that's been
- 13 admitted into evidence. Can you explain what that
- 14 is?
- 15 A. Exhibit 1 is a copy of my resumé.
- 16 Q. Is it true and accurate to the best of
- your knowledge and belief and up-to-date?
- A. Yes, it is.
- 19 Q. It does not list all of your
- 20 professional experience or your publications?
- A. No, it does not.
- Q. Have you continued to do work for
- other flexographic printers other than Packaging?
- A. Yes, I have.

- Q. When were you first asked to provide
- 2 assistance to Packaging?
- A. Packaging initially contacted me in
- 4 November of 2001.
- Q. And at that time you were working at
- 6 Huff & Huff?
- 7 A. That is correct.
- 8 Q. And what came of that initial request?
- 9 A. I had been -- after I was contacted, I
- went to a meeting shortly thereafter with Dominic
- 11 Imburgia, I believe Joe was there and Dominic's
- partner, Phyllis Muccianti.
- Q. And what did you find when you first
- went there?
- 15 A. They had been advised by the inspector
- that, you know, they had several potential
- 17 violations.
- Dominic and Phyllis had been
- 19 attempting to go through the permit forms, go
- through the rules. My first visit, Phyllis
- specifically had a pile of permit forms that she was
- 22 attempting to fill out and a spreadsheet where they
- were attempting to fill out their past emissions.
- But the rules are very complicated, the permit forms

- are very complicated, that's why people like me
- ² exist.
- And they were, like a lot of
- 4 people, frustrated and not understanding and they
- wanted to turn it over to an expert.
- As a matter of fact, I remember
- 7 Dominic's first statement to me was what do I need
- 8 to do, we're going to do whatever we need to do,
- 9 tell me what I need to do. And that was the
- 10 attitude that I found when I initially came in.
- 11 Q. And, in fact, did they turn the
- 12 project over to you?
- 13 A. They did. You know, Dominic and
- 14 Phyllis asked for a proposal, which I quickly
- produced. There really were no questions about the
- scope and they turned me loose to file all the
- required paperwork and advise them on what they
- needed to do to be in compliance.
- 19 Q. And was that project commenced prior
- to the receipt of the violation notice dated
- January 25, 2002? Which if you want to look at it
- to refresh your memory, it's at Exhibit 10.
- A. Yes. By that time I had already began
- 24 preparation of the original CAAPP permit forms as

- well as starting to gather the data so that we could
- start reporting on emissions.
- Q. Did you assist in preparation of a
- 4 response to the notice of violation?
- 5 A. I did.
- 6 Q. Draw your attention to -- did
- 7 Packaging submit a response to the violation notice?
- A. Yes, they did.
- 9 Q. Please look at Exhibit 11 and tell me
- 10 what that document is.
- 11 A. This appears to me to be our response
- to the notice of violation that was prepared by
- their attorney at the time, Mark Steger.
- Q. And you essentially assisted in the
- drafting of that letter?
- 16 A. I did.
- 17 Q. And in that letter -- the letter
- speaks for itself. Is it fair to say that that
- 19 letter outlines the steps that Packaging intended to
- take to bring the facility into compliance that you
- 21 had already undertaken?
- A. Yes, it does.
- Q. And did you proceed, in fact, to
- 24 prepare the various deliverables that are outlined

- in that letter?
- 2 A. Yeah. Those were already under
- preparation at this time and I was -- I continued on
- 4 that work.
- 5 Q. Did you prepare a Clean Air Act permit
- 6 application?
- 7 A. I did.
- 8 Q. And if you'd look at Exhibit 56?
- 9 A. Yes.
- 10 Q. Have you prepared other CAAPP
- applications for other sources?
- 12 A. Many.
- Q. And what is the general level of
- effort and time it takes to prepare a CAAPP
- 15 application?
- 16 A. It takes several -- depending on the
- facility, many man days to prepare. There's a great
- deal of information that needs to be gathered,
- detailed information about the facility and the way
- 20 it operates and details of equipment and costs.
- Depending on the facility, several thousands
- to several tens of thousands of dollars to prepare
- 23 it.
- Q. Was the CAAPP application determined

- to be complete by Illinois EPA?
- A. I don't recall if we had a complete
- 3 determination.
- 4 Q. Perhaps if I ask you to look at
- 5 Exhibit 14, does that refresh your memory?
- A. Yes. That is the completeness
- 7 determination. Thank you. So it was deemed
- 8 determined to be complete by Illinois EPA.
- 9 Q. Did Packaging Personified -- did you
- prepare the annual and -- past and annual emission
- reports as you promised for years 1995 through 2001?
- 12 A. Yes, sir.
- Q. And if I draw your attention to
- 14 Exhibit 13, can you tell me what that is?
- 15 A. That is the submittal of the passed
- emission -- annual emission reports.
- Q. When you were starting to do this work
- 18 for Packaging, did you evaluate the presses that
- they had on their status in terms of compliance?
- 20 A. I did.
- Q. And what did you conclude?
- A. That presses one and two, which were
- very lightly used, used compliant inks, that is inks
- that met the VOM content requirements of 218.401.

- 1 That press five --
- Q. Let's stick with just one and two for
- 3 a minute.
- A. I'm sorry.
- Did Packaging have available records
- 6 that allowed you to make that determination --
- 7 A. Yeah.
- 8 Q. -- that they used water-based
- 9 compliant inks?
- 10 A. Yes, sir.
- 11 Q. And are those the records that you
- used to prepare the annual emissions reports?
- 13 A. Yes.
- Q. Did you find in any record that would
- have been any evidence of usage of solvent-based
- inks on those presses?
- 17 A. No. All the inks used in that press
- that I found were compliant inks.
- 19 Q. Based on your experience in the
- flexographic printing industry, would it make any
- sense to use solvent-based inks on water-based
- 22 presses?
- 23 A. No.
- Q. And why not?

- 1 A. As Joe Imburgia described, those are
- inline presses, they run very slow because they're
- 3 running to the speed of the extruder and there would
- be -- it would not make any sense to use solvent --
- 5 a high speed solvent-based ink on those presses.
- 6 Q. And what did you -- did you evaluate
- 7 presses four and five?
- 8 A. I did.
- 9 Q. And what type of presses were those?
- 10 A. Presses four and five used
- 11 solvent-based inks. They're both larger. I believe
- they're both central impression presses, although
- 13 I -- yeah, they're both central impression presses.
- 14 Six color. Much faster presses than the one and two
- and, you know, higher speed.
- Q. And what did you conclude specifically
- with respect to the compliance status of press four?
- 18 A. Press four was not controlled, was not
- using compliant inks and it was my judgment that it
- was not in compliance with 218.401.
- Q. And did you advise Packaging?
- 22 A. It did.
- Q. And did you look at alternatives --
- were you asked to look at alternatives for press

- 1 four?
- A. Yes, sir.
- Q. And what were those alternatives that
- 4 you looked at?
- 5 A. Controlling press four, you know, with
- 6 a dedicated control device, moving press four to --
- 7 I'm sorry, at that point it was shutting down press
- 8 four and, you know, we looked briefly at whether
- 9 cross-line averaging would be possible, but that was
- 10 not feasible.
- Q. And why not?
- HEARING OFFICER HALLORAN: I'm sorry,
- Mr. Trzupek. Could you speak up? You're
- tailing off at the end and I'm having
- trouble.
- MR. GRANT: He's taking after my style
- after listening to me for a day, I think.
- 18 BY MR. HARSCH:
- 19 Q. Why was cross-line averaging, in your
- opinion, not viable?
- A. Because the vast majority of the inks
- that they used are solvent-based inks. For
- cross-line averaging to work, you have to have a
- higher percentage of compliant inks that will bring

- the average down to compliant level.
- 2 And I don't know the exact
- percentage, but I think on an annual basis even then
- 4 99 percent of their inks were solvent-based inks.
- 5 Q. And did you look at the possibility of
- 6 converting to water-based inks?
- 7 A. We briefly considered that, but my
- 8 experience with the other printers in the
- 9 flexographic industry and specifically the ones
- through the adjusted standard led me to believe and
- 11 Dominic and Joe confirmed that would just not be
- feasible for these presses and their product line.
- Q. So the only individual compliance
- option would be to shut it down or install an add-on
- 15 control?
- 16 A. That is correct.
- Q. And you ultimately advised Packaging
- 18 of that?
- 19 A. Yes.
- Q. Did you look at press five?
- A. I did look at press five.
- Q. And what did you conclude regarding
- 23 press five?
- A. Well, press five also uses

- 1 solvent-based inks. And I was advised by Dominic
- and Joe that that press had a recirculating oven
- 3 that would destroy the VOCs emitted in the tunnel
- 4 dryer. So we decided to take a look and see how
- 5 efficient that recirculating oven was in destroying
- 6 VOCs.
- 7 Q. And how did you do that?
- A. Again, at the time EPA was also
- 9 looking for, you know, what is your emission rates.
- And we had decisions to make about compliance, so my
- advice to Dominic and Phyllis was that we should
- take a -- do an informal stack test and engineering
- study to see how efficient that dryer was and to see
- 14 how much capture they were getting on press five,
- both to give EPA the information they wanted and to
- 16 figure out how much destruction we actually had on
- 17 press five.
- Q. And did you, in fact, perform such an
- engineering evaluation?
- 20 A. I did.
- 21 Q. And can you -- did you ultimately
- 22 provide a letter to Mr. Grant outlining the
- engineering study and the results of that study?
- 24 A. I did.

- Q. And if you'd look at what's been
- 2 marked and accepted as Exhibit 21?
- A. That is the letter I provided.
- Q. Can you explain how you performed the
- 5 engineering evaluation?
- 6 A. Certainly. We had ensured that press
- five was running at a steady state operation on a
- 8 typical job. We measured the amount of VOC coming
- 9 into the oxidation section of the recirculating oven
- and then the amount that was going out through the
- bleed, the portion that doesn't recirculate.
- We used four EPA methods, US EPA
- methods one, two, three and 25A for that purpose.
- 14 Basically one, two and three
- allows you to measure the flow rate, 25A allows you
- to measure the VOC concentration at each location.
- 17 And by mathematics, afterwards, you can determine
- the mass emission rates of VOC at each location.
- 19 It's fairly standard methodology.
- We ran long enough, and with the
- 21 method 25A you actually get a trace to see how
- 22 steady state the concentration is. I think I
- probably ran it for about an hour to make sure we
- were getting a steady state emission rate at both

- locations, which I was satisfied it was. And I
- think that gave us a true and accurate picture of
- 3 what the destruction in the oven was.
- 4 We also wanted to evaluate
- 5 capture. And for those purposes, we had -- I
- 6 believe Joe at the time assisted me in measuring the
- 7 amount of ink and solvent used during that test so I
- 8 could compare it to what was actually going into the
- 9 oxidation section of the dryer and approximate
- 10 capture in that way.
- 11 Q. And what were your -- what did you
- conclude in terms of how much VOC was burned and
- what the capture was?
- 14 A. We determined that the capture
- efficiency was 82.6 percent, destruction efficiency
- was 93.6 percent, for overall control of 77.3
- percent.
- 18 Q. You were present yesterday when
- 19 Mr. Bloomberg criticized that test was not compliant
- with full stack test requirements?
- A. Yes, sir.
- 22 Q. You had no intention when you
- performed that for that being a compliance test, did
- you?

- 1 A. No.
- 2 Q. And would you explain the difference
- between the engineering test and a compliance test?
- 4 A. Engineering tests are done for
- 5 technical reasons to determine reliably what
- emission rates are. I have used them in other cases
- 7 for permitting purposes where we didn't do a
- 8 full-blown compliance test, but did as simple
- 9 engineering studies submitted through the results
- with a permit application. And the permit
- 11 application says how did you get this number and,
- 12 you know, an emission factor, a mass balance, stack
- test, and it's certainly a legitimate means that has
- been accepted by the Agency in other circumstances
- before.
- So our purpose here was to
- determine the number technically, not to prove it in
- a compliance situation according to a permit
- 19 condition.
- Q. Are you aware of any regulatory
- 21 requirement -- strike that.
- You're familiar with the general
- language in a construction permit that requires a
- formal stack test to be performed following the

- installation of a control device?
- A. Yes.
- Q. And would you explain what those
- 4 requirements are?
- 5 A. Typically, it requires prior notice to
- 6 Illinois EPA, it requires submission of a test
- 7 protocol that explains what you're going to do and
- 8 where you're going to do it. It requires typically
- 9 three one-hour emission tests. It requires that the
- state be allowed the opportunity to witness the
- 11 test, although frequently the state does not. And
- it requires submittal of a report in a prescribed
- manner in a specific time period after the test is
- 14 completed.
- Q. And you've performed many such tests?
- 16 A. Several hundred.
- Q. Are you aware of any regulatory
- 18 requirement that would require those various steps
- that you've just outlined when performing a complete
- stack test other than the language in a construction
- 21 permit?
- A. I am not.
- Q. Based on -- have you performed other
- similar engineering evaluations for other printing

- 1 operations?
- A. Yes, I have.
- Q. And you've done similar engineering
- 4 evaluations for other VOC sources?
- 5 A. Yes, in sources of all types.
- 6 Q. And based on your experience as a
- 5 stack tester and your experience doing these
- engineering evaluations, do you have any doubt
- 9 regarding whether if a full-blown stack test would
- have been performed on press five, that the results
- would differ substantially from what you found?
- 12 A. None whatsoever. As a matter of fact,
- 13 I am certain that the tests -- a full-blown stack
- 14 test would have shown higher destruction than this
- test did, which I'll explain.
- The requirement during a
- 17 full-blown stack test is to try to maximize the
- solvent load. Well, as Joseph Imburgia explained
- 19 yesterday, the higher the solvent load, the more
- there is to burn and the efficiency goes up. And,
- 21 again, an IEPA stack test expert and I have
- discussed this on many occasions.
- O. Is that Kevin Mattison?
- A. Kevin Mattison. That the higher load

- 1 means you get better results. We were conducting a
- test at a typical load, so the 93.6, in my opinion,
- during a full-blown tack test would have only
- 4 increased with the conditions that the Agency would
- 5 have required.
- Q. In addition to testing the output or
- 7 the destruction efficiency, there are also
- 8 requirements, are there not, in the regulations to
- 9 demonstrate capture efficiency?
- 10 A. Yes.
- 11 Q. And would you explain what those
- 12 requirements are?
- 13 A. The capture efficiency protocols that
- were adapted are codified in the 204 series of
- methods, which, incidentally, I helped to develop
- when I was stack testing.
- The most common means for a press
- like this would be to use a temporary total
- enclosure, which means you have a temporary
- structure that's erect around the press, a temporary
- fugitive exhaust created and then the amount that is
- 22 captured to the control device compared to -- is
- compared to what's coming out of this temporary
- fugitive exhaust. That's actually a longer test.

- 1 It typically takes two to three days to complete a
- 2 204 temporary total enclosure test.
- Q. So a full blown stack test of press
- five, as it existed, would have required you to do
- 5 so?
- A. Correct.
- 7 Q. Have you ever had reason to believe
- 8 that -- strike that.
- 9 Did you ever receive any feedback
- from the Illinois Environmental Protection Agency
- regarding whether they accepted or had objections to
- your engineering evaluations for press five?
- 13 A. No.
- Q. When you had -- there were a number of
- telephone conferences as well as the September 2002
- meeting with Illinois EPA regarding the violation
- 17 notice?
- 18 A. Yes.
- Q. And did you -- the results of your
- engineering evaluation, were they discussed at those
- 21 meetings?
- A. I believe they were.
- Q. Did you have any discussions with the
- 24 Illinois Environmental Protection Agency regarding

- whether or not the Agency would support an adjusted
- 2 standard relief for Packaging Personified similar to
- 3 that which they supported for their competitors,
- 4 Formel, Vonco and Bema?
- 5 A. Yes.
- 6 Q. And what time frame -- and what was
- 7 the outcome of that discussion?
- 8 A. It was early on in discussions after
- 9 the violation notice and it was quickly gotten back
- 10 to us -- EPA quickly said to us that they would not
- 11 support an adjusted standard for Packaging.
- 12 Q. And that was following the meeting in
- 13 Springfield in September?
- 14 A. I believe that's the case, yes.
- 15 Q. Did you apprise Packaging of that?
- 16 A. Yes.
- 17 Q. You've been involved in a number of
- adjusted standards proceedings before the Pollution
- 19 Control Board, have you not?
- A. I have, yes.
- 21 Q. Do you have an opinion as to whether
- or not the Board is likely to grant an adjusted
- standard if the Agency doesn't support it?
- A. In my opinion, and I so advised

- 1 Packaging at the time, there was virtually no chance
- they would get the adjusted standard without Agency
- 3 support.
- Q. The same would be true of a variance?
- 5 A. Yes.
- 6 Q. Did you have any understanding of
- 7 whether or not -- excuse me, did the subject
- 8 regarding whether Packaging Personified had received
- 9 the information package in 1997 from Illinois EPA
- 10 ever come up?
- 11 A. Yes. It came up as early as the first
- meeting.
- 13 Q. And what were you told?
- 14 A. That they had seen no such package.
- 15 That had they known it existed, they would have
- 16 responded to it and that they wish they knew it
- 17 existed.
- 18 Q. After you told Packaging that the
- 19 Agency was not going to support an adjusted standard
- and it wasn't feasible, did Packaging take any steps
- with respect to press four?
- A. They did.
- Q. And what did they do?
- A. They decided to shut down press four

- for printing operations and stop using any ink on
- that, shifted production to press five and used
- press four exclusively as a rewinder.
- 4 Q. And do you recall when that last
- 5 printing was done on press four?
- A. It was late in '02. I don't remember
- 7 the month.
- 8 Q. At that point in time you had advised
- 9 Packaging, based on your engineering evaluation,
- that you believed press five complied with the
- 11 substantive requirements of the flexographic
- 12 printing rules?
- 13 A. Correct.
- 14 Q. And you had, on behalf of Packaging,
- submitted an operating permit CAAPP application?
- 16 A. Correct.
- 17 Q. And submitted the annual emission
- 18 reports?
- 19 A. Correct.
- Q. And were working on the seasonal
- emission reports?
- 22 A. Correct.
- Q. Had you worked with Packaging by that
- time with regard to their record keeping?

- 1 A. Yes.
- 2 Q. And what did you do with respect to
- 3 record keeping?
- 4 A. Well, we started the work on making
- 5 sure that all the records existed. The VOM content,
- 6 the inks, of course, was available through MSDS.
- 7 And the amount of ink used on each press was
- 8 available through what I'd call their job tickets,
- 9 but they have a different word for it that they
- would plug into the database. So all of that
- 11 information existed.
- Now it was not in the form that --
- in such a form that an inspector could walk in and
- 14 look at one file, one book as they have today. But
- the information was there in different places and
- what we did was start to work on getting that
- information to one place, one spreadsheet where it
- could be easily understood upon inspection.
- 19 Q. So as of the end of 2002, since you
- 20 hadn't submitted the SER reports yet, apart from
- 21 ERMS concerns, in your opinion was Packaging
- Personified at that point in time complying with the
- 23 applicable regulations of flexographic printers?
- 24 A. In 401, yes. Yeah.

- MR. GRANT: Which date was this?
- MR. HARSCH: End of 2002.
- MR. GRANT: Thanks.
- 4 BY MR. HARSCH:
- 5 Q. The Agency, of course, had not taken
- 6 any action on the CAAPP permit other than a
- 7 completeness determination?
- 8 A. Correct.
- 9 Q. Packaging could not have submitted a
- 10 construction permit and expect the Illinois
- 11 Environmental Protection Agency to have granted it
- for the sources that had been built without a
- construction permit; is that correct?
- 14 A. Correct. When those are submitted,
- 15 they are denied.
- Q. Were you ever told to submit
- 17 construction permits so they could be denied?
- 18 A. No.
- 19 O. And is that standard?
- A. Yes.
- Q. During your discussions with the
- 22 Illinois Environmental Protection Agency in the 2002
- time frame and regarding the violation notice, did
- you discuss the construction sources and the timing?

- 1 A. Yes.
- Q. And were you apprised by the Illinois
- 3 Environmental Protection Agency with how to proceed
- 4 with permitting regarding new source review issues?
- 5 A. We discussed it, as we had discussed
- 6 it for the adjusted standard printers, and it was
- 7 then and was with Packaging, a very nebulous issue.
- 8 Q. And had the -- is it your
- 9 understanding, apart from the testimony of
- 10 Mr. Bloomberg, that Formel, Vonco and Bema had, in
- 11 fact, constructed sources that technically could
- have triggered new source review?
- 13 A. My understanding is that is true in
- the case of Formel and Bema. I don't believe it was
- true in the case of Vonco.
- Q. Okay. Did the Agency subsequently
- issue operating permits for Formel and Vonco?
- 18 A. They did.
- 19 Q. And --
- A. And Bema.
- Q. And did they follow their advice in
- 22 not requiring NSR review?
- 23 A. That is correct, there was no NSR
- 24 review.

- 1 Q. And is that based on the fact that
- 2 permits were issued that limited them to less than
- 3 major source threshold?
- 4 A. I believe that is the case.
- 5 Q. Have you reviewed a number of
- 6 settlements for other flexographic printers that
- 7 have been presented to the Pollution Control Board?
- 8 A. I have.
- 9 Q. And with respect to the NSR issue, how
- has the NSR issue been dealt with for other
- 11 flexographic printers in settlements presented to
- the Board?
- 13 A. I have not seen where that issue has
- been the focus of enforcement requiring to go back
- through NSR for any of those cases.
- Q. And is that because, similar to Formel
- 17 and Vonco, the two that you said --
- 18 A. Yeah.
- 19 Q. -- had permit limitations emitting to
- less than major source threshold?
- 21 A. That appears to be the case, yes.
- 22 Q. Following the September 2002 meeting,
- 23 did you prepare for submittal to the Illinois EPA an
- 24 analysis of the emissions history for Packaging?

- 1 A. I did.
- Q. And is that found in Exhibit 12?
- A. Yes.
- 4 Q. And based on that analysis, was your
- 5 conclusion that NSR, in fact, was not required?
- A. Yes.
- 7 Q. And that relied on your engineering
- 8 evaluation on press five?
- 9 A. Yes.
- 10 Q. At the time Packaging was considering
- what its options were with press four, did you
- 12 provide them with information regarding control
- devices for press four?
- 14 A. Yes.
- O. Vendors?
- 16 A. Yes.
- Q. And did you -- were you part of those
- discussions with Packaging?
- 19 A. Yes.
- 20 Q. And did those discussions include the
- 21 potential purchase of a used refurbished unit from
- equipment suppliers?
- 23 A. Yes.
- Q. Is there a difference between a used

- 1 control device and a refurbished used device sold by
- 2 an equipment vendor?
- A. Very much so.
- Q. Would you explain that difference?
- 5 A. There are situations where a
- 6 particular company may buy a device from another
- 7 company that has used it for ten, 20 years and worn
- 8 it beyond its useful life. In that case, it is
- 9 really a crapshoot whether that equipment is going
- to be reliable or not and often is not.
- Most manufactures, however, like
- 12 Ship & Shore, MEGTEC, Catalytic Products, others,
- will purchase -- repurchase for a very small fee
- equipment that is used by someone who has either
- gone out of business or, you know, has expanded and
- no longer needs the control device, refurbish it,
- 17 put their name on it and then resell it.
- In that case, I guess it would be
- more like buying a used BMW back from the BMW dealer
- who certified it. They've gone through and made
- sure that the equipment is working properly,
- replacing everything that needs to be replaced and
- reselling it as refurbished.
- Q. You would generally agree then with

- 1 Mr. Bloomberg's assessment of problems associated
- with just buying an unrefurbished, used control
- 3 device?
- 4 A. Yes, I would.
- 5 Q. Would you ever recommend to a client
- that they purchase such a used control device?
- 7 A. I would not. And, in fact, I have
- 8 advised several clients against it.
- 9 Q. And when you discussed used equipment
- with Packaging, were you discussing only the
- 11 refurbished used equipment?
- 12 A. Yes.
- O. At the same time or about the same
- time as they were shutting down press four and
- switching the business to press five did Packaging
- 16 also have under consideration the addition of a new
- 17 press?
- 18 A. That started -- at least I was
- apprised of it, I believe, early 2003, in that kind
- of time frame.
- 21 Q. So that would have been following the
- shut down of press four?
- 23 A. Correct.
- Q. And can you characterize the

- 1 discussions that you participated in?
- A. Well, I was told that there -- you
- know, it might be more business opportunities
- 4 available for an eight-color press and that the
- 5 company was looking to see if they could have the
- 6 business support an eight-color press and
- 7 eight-color work.
- And, of course, I was informed of
- 9 that because they were interested in, you know, the
- 10 environmental implications, the permit implications
- of what that would mean if they moved forward with
- 12 that plan.
- 0. What kind of scenarios were under
- 14 consideration?
- A. Well, at that point I believe they had
- 16 already entered into -- were entertaining the
- thought of possibly purchasing a business in
- 18 Michigan, that would eventually happen. So if that
- 19 happened, one of the scenarios was, well, let's
- locate it in Michigan instead of Carol Stream and do
- 21 nothing because -- just do a full-blown stack test
- on five and we're done.
- There was the possibility of
- putting six in, building an enclosure around it, a

- 1 permanent total enclosure and having a single
- control device just for number six, letting five run
- 3 as it does.
- 4 There was the possibility of
- 5 putting six and five in an enclosure with enough
- 6 room for a third press and buying an oxidizer that
- 7 would be big enough for three if they ever could,
- you know, develop the business to the point where
- 9 they needed the third press.
- 10 Q. Is it your understanding that
- 11 Packaging Personified's operations in Carol Stream
- 12 are a separate corporate entity apart from the
- entity that owns and operates the Sparta, Michigan
- 14 plant?
- 15 A. I really don't know the structure.
- Q. Okay. What was the final decision
- 17 that Packaging made?
- A. After a good deal of discussion,
- 19 Dominic and Phyllis and Joe decided that they would
- 20 move six to Carol Stream. Even though at that point
- I think the Michigan facility was almost certain and
- I remember Dominic's comment at the time that
- despite the issues that he knew, you know, it was
- 24 difficult to work through the permitting process in

- this state, he wanted to keep jobs in this state and
- this was where the company was founded, this was the
- home, this is where they were going to do it.
- So the decision was made to put
- 5 six in Carol Stream, to build a permanent total
- 6 enclosure, which I advised Dominic at the time he --
- 7 it wasn't required to do, but he agreed to do it as
- good faith, and to buy an oxidizer, a 15,000 that
- 9 could accommodate a third press should they ever get
- 10 business for a third press.
- 11 Q. Were you present when the -- during
- part of the discussions regarding essentially that
- this would allow Packaging to settle its differences
- 14 with Illinois EPA?
- 15 A. Yes, yes.
- 16 Q. Did you prepare a construction permit
- 17 application?
- 18 A. I did.
- 19 Q. And is that found at Exhibit 17?
- 20 A. Yes, that is the application.
- Q. And if you'd turn to Exhibit 20?
- 22 A. Okay.
- 23 Q. Did the Agency first deny the
- 24 construction permit?

- 1 A. Yes.
- Q. And 20 is that denial letter?
- 3 A. Twenty is the denial letter, yes.
- 4 Q. And you responded to the issues raised
- in that, submitted another application and the
- 6 Agency subsequently did issue a construction permit
- 7 dated August 13, 2003?
- 8 A. Yes.
- 9 O. And that's found at Exhibit 26?
- 10 A. Yes.
- 11 Q. In your mind is this a federally
- 12 enforceable permit limiting the -- I know it's
- potentially -- strike that.
- 14 Does condition 2A reflect the
- limitation that the source not exceed 25 tons per
- year, therefore, qualifies as an area source?
- 17 A. For 25 tons a year of HAPs and
- 18 qualifies as an area source, yes.
- 19 Q. And what about VOCs?
- 20 A. Overall VOC emissions are listed in
- 21 condition five and are limited to less than 25 tons
- per year.
- O. So that would be -- then it would be
- 24 an enforceable limitation in Illinois limiting it to

- less than major source threshold?
- 2 A. Correct. Yes.
- 3 Q. Same type of permit limitation that
- 4 has been issued to the sources who got adjusted
- 5 standards?
- 6 A. Correct.
- 7 Q. Following the submittal of that
- 8 construction application, did you complete and were
- 9 they submitted seasonal emission reports to the
- 10 Illinois Environmental Protection Agency?
- 11 A. Yes.
- 12 Q. I draw your attention to Exhibit 24.
- 13 A. Yes.
- O. And is this the letter to Illinois EPA
- that submits the seasonal emission reports for 2000
- 16 through 2002?
- 17 A. Yes.
- 18 Q. Based on those seasonal emission
- 19 reports, do you have an opinion as to whether or not
- 20 Packaging Personified triggered the ERMS program?
- 21 A. They did -- my opinion is they did
- trigger the ERMS program for those years.
- Q. Did you conduct a stack test regarding
- the thermal oxidizer that was installed pursuant to

- the construction permit?
- 2 A. I was present when that stack test was
- 3 conducted by ARI Environmental.
- 4 Q. And you arranged and advised Packaging
- 5 Personified to hire ARI and assisted them with the
- 6 stack test?
- 7 A. That is correct.
- 8 Q. And I draw your attention to
- 9 Exhibit 28.
- 10 A. Yes.
- 11 Q. Is that a copy of the stack test?
- 12 A. Yes, it is.
- Q. And what's -- and did they pass the
- 14 stack test?
- 15 A. They did.
- Q. And it's your understanding Illinois
- 17 EPA accepted that stack test?
- 18 A. Yes.
- 19 Q. Why did Packaging Personified not
- 20 conduct a full-blown stack test of press five
- following the shutdown of press four in December
- 22 of 2002?
- A. Well, in the context of where we were
- 24 with settlement negotiations with the State and

- determining our options for compliance, it didn't
- 2 make sense.
- If we were going to rely on the
- 4 existing capture and control system on five at the
- time, then it would make sense to do a full-blown
- 6 compliance test. But if we were going to do
- 7 something else with five, such as we subsequently
- 8 did, it made no sense to go through the time and
- 9 considerable expense of doing a test that would be a
- 10 moot point in a very short period of time.
- 11 Q. During that time period did anyone at
- 12 Illinois Environmental Protection Agency raise the
- issue of performing a complete stack test on press
- 14 five?
- 15 A. No. The interest of the Agency at
- that time was to know what our emissions were or,
- 17 you know, historically had been and what they are
- 18 were at the time. And that's the information that
- 19 we developed for them.
- Q. And was the -- were the results of the
- 21 engineering evaluation used to prepare your analysis
- of NSR that had been submitted to the Agency?
- 23 A. Yes.
- Q. And were they used in terms of the

- emissions information in the construction permit
- 2 application?
- 3 A. Yes.
- 4 Q. And the Agency relied on that or at
- 5 least accepted it as shown by issuance of the
- 6 construction permit?
- 7 A. Yes.
- 8 Q. Following the issuance of the
- 9 construction permit -- excuse me, following
- 10 completion of construction and submittal of the
- 11 stack test report, did you submit a revision to the
- 12 CAAPP application requesting a federally enforceable
- state operating permit?
- 14 A. Yes.
- Q. Look at Exhibit 33, please. Tell me
- what that document is.
- 17 A. This is a revision to a response for
- violation notice that I prepared and sent to Yasmine
- 19 Keppner at Illinois EPA.
- Q. Do you recall when you submitted the
- 21 FESOP application first?
- 22 A. Yes. That's what you were looking at.
- That's actually 34. And that application is dated
- 24 August 30th, 2004.

- O. So Exhibit 33 is a letter that went in
- the same day as the FESOP application, which is
- 3 Exhibit 34?
- 4 A. Yes.
- Q. Has the Agency taken any final action
- 6 with respect to either the CAAPP permit that was
- 7 submitted in 2002 or this FESOP application that
- 9 you're aware of?
- 9 A. Not that I'm aware of.
- 10 Q. Why did you submit a revision request
- 11 to the construction permit?
- 12 A. To the construction permit? The
- solvent or the ink use rates that we had estimated,
- which become limitations in the permit, were not
- sufficient. It was not a substantive emission issue
- because the destruction efficiency of the oxidizer
- 17 was such that we could still live with the emission
- 18 limits. We couldn't use with the solvent -- we
- 19 couldn't live with the solvent ink use limits, so we
- 20 requested to change those.
- 21 Q. So you would increase the allowable
- 22 amount of solvent ink usage but still live within
- 23 the 25 tons?
- A. That is correct.

- 1 Q. Is that a standard type problem and a
- solution that you've encountered for a number of
- 3 sources?
- 4 A. Happens all the time in the printing
- 5 industry and the coating industry yes.
- 6 Q. And the Agency typically revises the
- 7 construction permit?
- 8 A. Yes.
- 9 Q. And you provided the Agency with
- 10 additional correspondence and information regarding
- the violation notice and the construction permit --
- 12 A. Yes.
- Q. -- modification request?
- 14 A. Yes.
- O. And that would be -- those would be
- 16 found at Exhibits 35 and 36?
- 17 A. Yes.
- 18 Q. Did the Agency during that time period
- 19 grant the requested construction permit
- 20 modification?
- 21 A. The modification, yes.
- Q. Did you ask for -- again ask for the
- revision of the construction permit in the FESOP in
- February of 2006, if you recall?

- 1 A. Yes, I did.
- Q. And is that found at Exhibit 39?
- A. Yes.
- 4 Q. And is that the first revision to the
- 5 construction permit that you're aware of? Did that
- one lead to the first revision, if it refreshes your
- 7 memory?
- 8 MR. GRANT: It's an operating permit.
- Is that what you meant? Did you mean
- 10 construction?
- MR. HARSCH: Construction. Perhaps I
- will withdraw the question.
- 13 BY MR. HARSCH:
- O. Please look at Exhibit 42 and tell me
- 15 what that is.
- 16 A. Okay. Yes. That is the revision I
- talked about to change the solvent ink use limits,
- 18 so that was the first request for that revision.
- 19 Q. Again, does that construction permit
- 20 contain any limitation on total VOC emissions?
- A. It does.
- Q. The same 25-ton limitation?
- 23 A. Yes.
- Q. And you've reviewed Exhibit 40, which

- are the calculation sheet, and Exhibit 41, have you
- 2 not?
- A. Yes, I have.
- 4 Q. And do those indicate your opinion
- 5 that the Agency accepts that Packaging has a
- 6 limitation limiting less than a major source
- 7 threshold?
- 8 A. Yes, they do.
- 9 Q. In Exhibit 39 did you again ask the
- 10 Agency to issue a FESOP application?
- 11 A. Yes, I did.
- 12 Q. Has there been any formal action with
- respect to the application for a FESOP?
- 14 A. The only action that I'm aware of is a
- request for additional information that came a few
- weeks ago.
- Q. And please look at Exhibit 48.
- 18 A. Yes.
- 19 Q. Is that the request for additional
- 20 information?
- 21 A. It is.
- Q. On behalf of Packaging, did you
- respond to that?
- A. Yes, I did.

- 1 Q. And if I can draw your attention to
- what is Exhibit 49.
- 3 A. Yes.
- 4 Q. What is Exhibit 49?
- 5 A. That is my response dated May 13th,
- 6 2009, to the request for additional information on
- 7 behalf of Packaging.
- 8 Q. There has been no action as of a month
- 9 and a half ago in response to that that you're aware
- 10 of?
- 11 A. None.
- 12 Q. And that would be typical?
- 13 A. Yes.
- MR. HARSCH: I would move for the
- admission of Exhibits 48 and 49 as showing
- Packaging's continued efforts trying to get
- an operating permit.
- MR. GRANT: We have no objection to
- the admission, although, the editorial
- comment afterward we don't agree with. But
- no objection.
- HEARING OFFICER HALLORAN: So noted.
- Respondent's Exhibits 48 and 49 are admitted.

24

- 1 BY MR. HARSCH:
- 2 Q. The first request for a CAAPP
- application was in 2002?
- 4 A. Correct.
- 5 Q. There have been FESOP applications
- submitted in the interim?
- 7 A. Correct.
- Q. And now the permit is -- you've
- 9 responded with additional information to the Agency
- 10 recently?
- 11 A. Correct.
- 12 O. Is this time frame -- can you
- 13 characterize this time frame based on your
- 14 experience in permitting other sources?
- MR. GRANT: I'm going to object at
- this point just on the basis of relevance.
- We're talking about actions in 2009.
- 18 HEARING OFFICER HALLORAN: Tammi,
- could you read the question back, please?
- 20 (Whereupon, the requested
- portion of the record
- was read accordingly.)
- HEARING OFFICER HALLORAN: Mr. Harsch.
- MR. HARSCH: I think it's relevant.

- One of the allegations is not having
- appropriate permits. The applications have
- 3 been pending a long period of time.
- 4 MR. GRANT: The CAAPP permit
- application -- they haven't applied for a
- 6 CAAPP permit application, that was in the
- 7 complaint. That was done in 2002, so that
- 8 non-compliance period.
- 9 The operating permits for the
- presses, I think that's pretty much conceded
- that they weren't -- that they didn't have a
- construction or operating permit for the
- emission source that we've alleged is
- non-compliant. I believe that's pretty much
- the case.
- 16 HEARING OFFICER HALLORAN: The Board
- will note your objection.
- MR. GRANT: Okay.
- 19 HEARING OFFICER HALLORAN: They'll
- weigh it accordingly. Objection overruled.
- 21 BY THE WITNESS:
- A. Not acting on the permit for a period
- of seven years is, in my experience, a remarkably
- long time frame. And the items that are in the

- 1 request for additional information, some are
- information that the Agency was not privy to but the
- majority of these items are items that are either
- 4 irrelevant or that the Agency had in the original
- 5 CAAPP application and the subsequent FESOP
- 6 application.
- 7 MR. GRANT: I'm going to object again
- because I think now he's getting into a
- 9 permit appeal type of issue. That's a
- separate matter. It's not an enforcement
- 11 case.
- HEARING OFFICER HALLORAN: Mr. Harsch.
- MR. HARSCH: We've submitted responses
- without a final action. The witness has, I
- think, properly characterized his view of
- what's transpired.
- 17 HEARING OFFICER HALLORAN: Objection
- overruled. Let's wrap it up, Mr. Harsch.
- 19 Thanks.
- 20 BY MR. HARSCH:
- Q. Did you prepare an expert report in
- this proceeding?
- 23 A. I did.
- Q. And is Exhibit 2 a copy of your expert

- 1 report?
- A. I'm sorry, what was the question?
- Q. Well, did you initially prepare an
- 4 expert report dated February 3, 2009, which is found
- 5 in Exhibit 2?
- A. Yes.
- 7 Q. And did you subsequently provide us
- 8 with a revised expert report correcting some dates?
- 9 A. Yes, I did.
- 10 Q. And is that found at Exhibit 55?
- 11 A. Yes, it is.
- 12 Q. Essentially, the expert report
- summarizes what you just testified to and the
- efforts that you made on behalf of Packaging?
- 15 A. Yes.
- 16 Q. Did you provide Navigant with
- information concerning cost of a used thermal
- 18 oxidizer?
- 19 A. I did.
- Q. And would that be a thermal oxidizer
- 21 for just press four?
- 22 A. That is correct.
- 23 Q. And did you also develop operating
- 24 costs for that used oxidizer?

- 1 A. I did.
- Q. And how did you develop those
- 3 operating costs?
- 4 A. I used standard US EPA methodology,
- 5 cost control spreadsheets, which overestimate
- 6 compared to what is actual costs based on capital,
- 7 labor, natural gas use, electricity and other
- 8 standard factors.
- 9 Q. I draw your attention to Exhibit 43.
- 10 A. I'm there.
- 11 Q. Is this the letter you sent -- that
- was sent to Navigant that provides your cost
- estimates and attached spreadsheet?
- 14 A. Yes.
- Do you agree with the testimony
- 16 yesterday regarding the -- strike that.
- You were here yesterday when
- 18 Mr. Styzens objected to this information as being
- unsupported, that he couldn't follow it?
- 20 A. Yes.
- Q. Do you believe that to be the case?
- A. I have no difficulty following it. I
- don't know why anyone else would.
- Q. Do you think these are reasonable

- 1 estimates, conservative estimates of what the cost
- of operating a control device for just press four
- 3 would have been?
- A. Yeah, they're conservative, on the
- 5 high side. The actual costs would have been lower
- 6 than this.
- 7 Q. And why is that?
- A. The biggest impact to the cost of
- 9 operation is the natural gas use. The cost control
- spreadsheets that EPA has assume that those burners
- are running at max load throughout the entire
- 12 operating time.
- 13 As Joseph Imburgia explained
- 14 yesterday when talking about a regenerative thermal
- oxidizer, in the printing industry with the solvent
- loads that they deliver, that's just not the case.
- Burners on regenerative thermal
- oxidizers have what's called a turndown, typically
- 19 20 to 1 and sometimes as high as 40 to 1, which says
- how much below the max load you can run. So if it's
- 21 20 to 1 turndown, for example, it can run at 120th
- of its max. That's essentially pilot.
- So if you want a real estimate of
- O&M on a regenerative, what it's really going to be,

- a real-world as opposed to EPA methodology on a
- 2 regen is probably going to be 5 percent or less of
- what is estimated based on max load, if that all
- 4 makes sense.
- 5 O. You've reviewed the cost estimations
- for the economic benefit performed by Mr. Styzens?
- 7 A. Yes.
- 8 Q. And with regard to the thermal
- 9 oxidizer that Packaging did install, do you think
- that the \$86,000 annual operating costs are
- 11 reasonable?
- 12 A. I think they're completely
- unreasonable and ridiculously high.
- Q. Do you know the BTU or gas usage
- maximum rate of that thermal oxidizer?
- 16 A. It's a 2.5 million BTU an hour burner.
- O. And if you used a standard gas cost,
- 18 what number would that be?
- 19 A. You know, it varies over the year, but
- I think four cents a therm would be a reasonable
- 21 number to use.
- Q. For just gas usage then on a maximum
- firing rate, what would that equate to?
- 24 A. If they were maximum running

- 1 8760 hours per year, it would be roughly in the
- 2 neighborhood of \$85,000.
- Q. With respect to the turndown, how long
- 4 would you expect it to operate at that rate?
- 5 A. The only time that they would actually
- fire at that rate would be on start-up when they're
- 7 heating it up, which would be a very short period of
- 8 time. So it would operate on maximum turn down, you
- 9 know, 95 percent of the year.
- 10 Q. And if you applied that in your head,
- can you apply that to that figure?
- A. So a twentieth of 85,000 is going to
- be, you know, somewhere in the neighborhood of take
- a little -- about 5,000 a year or so. I don't think
- you'd see it on the gas bill.
- Q. So that would be consistent with what
- was testified to yesterday that they really didn't
- notice any difference?
- 19 A. That would be consistent, yes.
- Q. You were here yesterday when
- 21 Mr. Styzens said that he relied on information
- regarding actual operating costs for one of the --
- for a similar control device?
- 24 A. Yes.

- Q. Are you familiar with that source?
- A. If we're talking about Formel, yes, I
- 3 am.
- Q. Turn to Exhibit 67.
- 5 A. Okay.
- Q. The second page.
- 7 A. Yes.
- 8 Q. Are you familiar with this document?
- 9 A. I am. I prepared it.
- 10 Q. You were the -- so you prepared cost
- estimate that Mr. Styzens relied upon?
- 12 A. That is correct.
- 13 Q. And where does this document come
- 14 from?
- 15 A. It was a part of a supporting
- technical document that I submitted as part of the
- adjusted standard proceedings for Bema, Formel and
- 18 Vonco.
- 19 Q. And how did you prepare this document?
- 20 A. The methodology I just described with
- the EPA cost control spreadsheets were used to
- develop this, as well. It was an estimate based
- on -- the methodology, the cost control spreadsheets
- that they used for RACT and BACT analyses at the

- time has since been replaced by a program called Air
- 2 Compliance Advisor, but at the time this was the
- 3 standard.
- 4 Q. And you prepared similar cost
- 5 estimates for the other --
- 6 A. I did.
- 7 Q. -- participants in the adjusted
- 8 standards?
- 9 A. That is correct.
- 10 Q. And were those cost estimates and the
- 11 supporting documentation discussed with
- 12 Mr. Bloomberg?
- 13 A. Yes. He was a lead Agency participant
- 14 in those discussions.
- 15 Q. And did he approve those estimates?
- 16 A. Yes.
- 17 Q. At the time of the adjusted standard,
- 18 had Formel constructed a control device?
- 19 A. They had not.
- 20 Q. So this is, in fact, an estimate or a
- future estimate, it's not actual cost?
- A. It's not actual cost because, yeah, it
- doesn't reflect a device that existed at the time
- and, again, the EPA methodology that you use for

- 1 RACT and BACT purposes is much higher -- delivers
- 2 much higher costs than the real world.
- Q. And are you aware of -- do you
- 4 remember any discussions with Mr. Bloomberg and
- 5 others regarding that fact?
- A. Yes. We had that discussion on
- 7 several occasions during adjusted standard.
- Q. And is that the -- you were shown
- 9 testimony in your earlier examination by Mr. Grant
- that you submitted into the proceeding and were
- 11 asked questions regarding calculations, were you
- 12 not?
- 13 A. Yes.
- 14 Q. Do you believe you made it clear in
- your testimony that this spreadsheet was based using
- 16 EPA methods?
- A. My recollection is that I did, yes.
- MR. HARSCH: Off the record for a
- second.
- 20 HEARING OFFICER HALLORAN: We're off
- the record.
- 22 (Brief pause.)
- HEARING OFFICER HALLORAN: Back on the
- record.

- 1 BY MR. HARSCH:
- Q. I believe you were asked could you
- 3 briefly explain the cost of those options. Would
- 4 you read your answer?
- 5 A. We analyzed the costs based on the
- 6 amount of VOC controlled and the cost to control
- 7 using EPA methodology, which ourselves and the State
- 8 of Illinois worked together to develop what would be
- 9 the correct control cost.
- For a recuperative thermal
- oxidizer, we came out with a control cost of \$18,041
- per ton control and for a regenerative thermal
- oxidizer we came out with a control cost of \$10,911
- 14 per ton.
- 15 Q. I believe you testified -- I just want
- to make it clear that US EPA has a methodology for
- how you correct -- how you calculate a control cost?
- 18 A. Yes.
- 19 Q. Is the purpose of that methodology so
- that the costs that we used when the rules were
- developed or the threshold was developed, a certain
- dollar per ton you have to control at a certain --
- under that and over that you don't have to?
- A. Yes. It is to develop the annualized

- cost to control so that can be divided by the tons
- 2 controlled. And in a RACT or BACT context, you can
- determine the cost of control.
- Q. And that's well-known and accepted as
- 5 part of the regulatory development?
- A. In every federal and state rulemaking
- 7 I've been involved in, it is, yes.
- 8 Q. So at the time you presented this
- 9 testimony, Formel did not have an RTO installed?
- 10 A. They had no control device.
- 11 Q. Are you familiar with whether or not
- 12 Formel has, in fact, ever installed an RTO unit?
- 13 A. They did not.
- 14 Q. How do you know that?
- 15 A. I examined their permits as part of my
- preparation for this hearing and, also, I had some
- experience with the them after. But they installed
- 18 a catalytic thermal oxidizer.
- 19 Q. I believe there was testimony by
- 20 Mr. Styzens that he had been provided another
- 21 benchmark that were costs from Argus?
- A. Argus Plastics, yes.
- Q. Are you familiar with Argus Plastics?
- A. They are not a client, but I know of

- their operation and I've reviewed their permits.
- Q. And can you -- did Argus, to the best
- of your review, ever install an RTO unit?
- 4 A. No.
- 5 Q. And how do you know that?
- A. A review of their permits available at
- 7 the EPA website shows that they have 17 uncontrolled
- 8 presses at their current location in Wheeling and
- 9 that they had 17 -- or the number may have been
- different, but a number of uncontrolled presses at
- their former location in Des Plaines.
- 12 Q. And they were subject to an
- 13 enforcement action?
- 14 A. They were.
- 15 O. And that enforcement action was
- settled on the basis that they had moved and were in
- 17 compliance?
- 18 A. Yeah. They were granted a new permit
- and allowed to take advantage of the hundred ton per
- year new major source threshold and then the new
- 21 permit does not provide for any control.
- Q. So is it your understanding then that
- the benchmarks provided by Mr. Bloomberg to
- Mr. Styzens were not, in fact, actual costs?

- 1 A. No, they're definitely not actual
- 2 costs.
- 3 Q. Based on your familiarity with
- 4 flexographic printing, do you agree with the
- 5 testimony from yesterday that an RTO unit is not a
- 6 significant electrical user?
- 7 A. Yes.
- 8 Q. And with respect to Packaging, can you
- 9 expound on that?
- 10 A. The blower on the unit is the only
- 11 significant electrical load. Typically -- and I
- believe this is the case with Packaging -- it's also
- a variable speed drive, which means that the already
- low draw is varied with requirements depending on
- how many presses they're running, how hard they're
- running it.
- A blower on that size unit I would
- estimate is probably somewhere in the neighborhood
- of ten horsepower. A ten horsepower motor run full
- out, which it wouldn't be all year, might generate a
- total electrical draw of -- I don't know, if they're
- 22 paying like eight cents a kilowatt, probably a
- little lower, but it's somewhere around \$500 a year.
- It'd be a blip on the radar.

- 1 Q. There was testimony yesterday
- 2 regarding the amount of maintenance required of the
- 3 RTO unit. Base on your experience and RTO units in
- 4 general used in the flexographic printing industry,
- 5 do you agree with that?
- A. I do. I do. RTOs, specifically, are
- 7 very low maintenance items.
- Q. And the one specifically that was
- 9 installed at Packaging?
- 10 A. Yes.
- 11 Q. Has Packaging requested that -- you're
- currently employed at Mostardi Platt?
- 13 A. That is correct.
- Q. Has Packaging requested that Mostardi
- 15 Platt provide assistance in submitting some missing
- seasonal emission reports and establishment of an
- account officer and taking other necessary steps to
- take care of the past ATUs?
- 19 A. Yes.
- Q. And what has happened as a result of
- 21 that?
- 22 A. Well, when we were informed that this
- issue was out there and, of course, when the
- 24 oxidizer -- the current oxidizer was first

- installed, we didn't have an operating permit, we
- didn't have a CAAPP permit, which would be the
- instrument to administer the ERMS account. And then
- 4 when the oxidizer was installed, of course, then the
- 5 emissions were going forward under ten tons per
- 6 season.
- 7 So I think Tim picked it up in --
- 8 Tim Piper picked it up in '05, as he described,
- 9 where he kept submitting reports. I think there was
- some confusion in my mind specifically whether that
- was necessary, but I think -- and in retrospect, Tim
- 12 did the right thing.
- So we still had this '03 and '04
- 14 hole, plus we never had -- because of the permit
- situation and inaction on the permit, we never had
- the opportunity to apply -- the mechanism to apply
- 17 inaction.
- When this came up, Tim did and I
- reviewed the '03 and '04 seasonal emission reports.
- We have an account officer at Huff & Huff -- I'm
- sorry, at Mostardi Platt. I should check my
- business card before I walk in.
- Tim Kinsley, who is a registered
- 24 account officer, we did the necessary paperwork for

- 1 him to be an authorized representative of Packaging
- 2 Personified. We submitted the documentation to get
- 3 the transaction going, although we did not claim any
- 4 baseline.
- 5 And as far as I know -- it was a
- 6 little unusual situation because there's not a CAAPP
- 7 permit for the ERMS -- we're up to date.
- 8 Q. And, essentially, waiting to hear from
- 9 IEPA how to square the account, purchase the units?
- 10 A. That is correct.
- 11 Q. And I draw your attention to what I
- think has been admitted as Exhibit 50.
- MS. WHEELER: It has been.
- 14 THE WITNESS: Yes.
- 15 BY MR. HARSCH:
- 16 Q. Is that the document you're referring
- 17 to?
- 18 A. It is. That's the one.
- 19 Q. And, again, since it had been a
- 20 month-and-a-half ago, it would not be unusual not to
- 21 have a response?
- 22 A. Correct.
- MR. HARSCH: Mr. Hearing Officer, I
- did not mark it down. Did we get into

1	evidence Exhibit 48?
2	MS. WHEELER: Yes.
3	HEARING OFFICER HALLORAN: Exhibits 48
4	and 49, the exhibit you just mentioned you
5	said something about submitted, I don't have
6	anything down for that.
7	MR. HARSCH: I'm sorry?
8	HEARING OFFICER HALLORAN: I assume
9	you meant submitted into evidence?
10	MR. HARSCH: Yes.
11	HEARING OFFICER HALLORAN: I don't
12	have it being offered or accepted.
13	MR. HARSCH: At this point I would,
14	just to make sure, 48 and 49 I think have
15	been. Exhibit 50 I think
16	MS. WHEELER: We have no objection.
17	HEARING OFFICER HALLORAN: Okay.
18	Exhibit 50 is admitted. Thank you.
19	MR. HARSCH: I need a very short break
20	to make sure that I'm done.
21	HEARING OFFICER HALLORAN: I was going
22	to give you a break anyway, Mr. Grant. Are
23	you going to do the cross?
24	MR. GRANT: Yeah.

- MR. HARSCH: I just need to make sure
- that I'm through.
- 3 HEARING OFFICER HALLORAN: Let's be
- back here at 10:40, please.
- 5 (Whereupon, after a short
- 6 break was had, the
- 7 following proceedings
- were held accordingly.)
- 9 HEARING OFFICER HALLORAN: We're back
- on the record.
- 11 BY MR. HARSCH:
- Q. Mr. Trzupek, you stated that you went
- online and looked at the Agency permit files?
- 14 A. Yes, I did.
- 15 Q. Please identify these three documents.
- 16 A. The first is a Clean Air Act permit
- 17 program permit for Argus Plastics dated February 10,
- 18 2000. The second is a federally enforceable state
- operating permit for Argus Plastics dated May 7,
- 20 2008. And the last is a federally enforceable state
- operating permit for Formel industries, Inc., dated
- 22 August 23rd, 2005.
- Q. And where did you obtain those
- 24 documents?

- 1 A. From the US EPA Region 5 permit
- 2 database for Illinois.
- Q. And do you rely on that database for
- 4 looking up permits as part of your consulting
- 5 business?
- A. Yes, I do.
- 7 Q. Do you find the documents in that to
- 8 be reliable?
- 9 A. Yes, I do.
- 10 Q. Does Illinois EPA operate a similar
- 11 database?
- 12 A. To my knowledge, Illinois EPA has an
- internal database, but they also use the Region 5
- 14 system, as well.
- 15 Q. That's true and accurate copies of the
- print-offs that you made?
- A. Yes, they are.
- MR. HARSCH: At this point in time,
- Mr. Hearing Officer, I move that as Group
- Exhibit 58. I only have the one copy.
- MR. GRANT: I would like to see them.
- What are these again?
- MS. WHEELER: Permits for unrelated
- companies.

1	MR. GRANT: I object. There's no
2	relevance to this. I mean, what does a
3	permit for Argus have to do with
4	(inaudible)
5	HEARING OFFICER HALLORAN: Mr. Grant,
6	speak up.
7	MR. GRANT: We object on the basis of
8	relevance. These are permits for unrelated
9	people.
10	HEARING OFFICER HALLORAN: For who?
11	MR. GRANT: For totally unrelated
12	well, they're not there's one for Formel,
13	a permit. I have no idea what the relevant
14	purpose is. There's one for Argus Plastics
15	in Wheeling.
16	They're permits granted by
17	Illinois EPA to other entities. I just don't
18	understand how this can be relevant.
19	HEARING OFFICER HALLORAN: I think
20	your objection is noted. I think that's
21	somewhat what the latest Board ruling was
22	about. They didn't rule on any kind of
23	relevancy, just the burdensome nature,
24	correct?

1	MR. GRANT: Yeah. That's true.
2	HEARING OFFICER HALLORAN: Okay. So I
3	do find it somewhat relevant and the Board
4	will weigh it accordingly.
5	MR. HARSCH: May I respond?
6	HEARING OFFICER HALLORAN: For the
7	record, yes, you may.
8	MR. HARSCH: I think it is clear from
9	the testimony of Mr. Styzens that he relied
10	on benchmarks which he characterized as
11	actual operating data that he got from
12	Mr. Bloomberg.
13	And today Mr. Trzupek has
14	testified regarding the fact that those are
15	not actual operating data. These sources
16	have not installed the type of control
17	that an RTO unit. And, also, frankly,
18	these documents are readily available to
19	anyone who does the who looks to see if
20	these sources exist and have an RTO unit.
21	MR. GRANT: First off, we disclosed
22	our exhibits a long time ago and we keep
23	getting these things thrown in.
24	HEARING OFFICER HALLORAN: I agree.

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1	This case is, what, nine years old,
2	Mr. Harsch?
3	MR. HARSCH: Yes.
4	HEARING OFFICER HALLORAN: Go ahead,
5	Mr. Grant.
6	MR. GRANT: The cost the facts are
7	that Formel installed a CRO, I think, or it
8	was a catalytic device. Now this cost
9	information is for exactly what was developed
10	and was testified to in the adjusted hearing
11	by Mr. Trzupek is exactly Packaging
12	Personified installed. This is information
13	for essentially the same engineering type of
14	device.
15	This is a permit for a totally
16	different device. But this so this was
17	this came from Formel in their adjusted
18	standard petition. But the costs are
19	directly relevant to what was installed at
20	Packing Personified.
21	So why we want to put a permit in
22	for a different control device, which I think
23	we've had testimony here that nobody likes

that catalytic device, nobody seemed to

24

1	think that it very efficient, it was more
2	expensive and that sort of thing.
3	Combined with coming in this late
4	in the game, I just don't see why we have to
5	have additional exhibits that we haven't had
6	a chance to take a look at thrown at us. I
7	don't understand the relevant purpose.
8	HEARING OFFICER HALLORAN: Mr. Harsch,
9	why was this revealed so late in the game?
10	MR. HARSCH: Yesterday was the
11	testimony of the witness that he relied on
12	actual cost data and this is a document that
13	has been prepared in response and being
14	offered in response to that testimony.
15	It's the first time we were aware
16	that it was characterized as actual cost
17	data, Mr. Hearing Officer. It came up in the
18	testimony yesterday.
19	MR. GRANT: We have the that data
20	is in evidence.
21	HEARING OFFICER HALLORAN: You know
22	what, your objection are noted on the record.
23	I'm going to allow it. The Board will weigh
24	it accordingly Pernondent's Group

- Exhibit 58 is admitted.
- MR. HARSCH: Thank you.
- 3 HEARING OFFICER HALLORAN: Is that it,
- 4 Mr. Harsch?
- 5 MR. HARSCH: Yes. Thank you.
- 6 HEARING OFFICER HALLORAN: Thank you.
- 7 Mr. Grant, cross.
- 8 CROSS EXAMINATION
- 9 BY MR. GRANT:
- 10 Q. Mr. Trzupek, you stated that Packaging
- 11 Personified was not aware of the flexographic VOM
- 12 control rules until Illinois EPA visited their
- facility in 2001, correct?
- 14 A. That's my understanding, yes.
- 15 Q. These rules were -- had been actually
- promulgated in 1993?
- 17 A. I'll accept that.
- 18 Q. How is it that Packaging -- well, let
- me ask, Packaging Personified, as printers go, is a
- fairly large company, isn't it?
- 21 A. I wouldn't characterize them as fairly
- large, no.
- Q. Did you hear yesterday the testimony
- that they have 100 employees just in Carol Stream?

- 1 A. I did.
- 2 Q. And doesn't Formel, at least at the
- time that they were doing their adjusted standard
- 4 petition, that they only had 30 employees?
- 5 A. I'm not aware how many employees
- 6 Formel had.
- 7 Q. How is it that a printer operating in
- 8 an ozone non-attainment area with significant VOM
- 9 emissions at least from press four was totally
- unaware for a period of seven or eight years of the
- only major regulation that applied to them?
- 12 A. Well, I wouldn't say it's the only
- major regulation that applies to them, but in my
- 14 experience it's not unusual in certainly the number
- of cases that come before the Board for people with
- unpermitted sources. The regulatory world is so
- complex and so full of regulations of all types that
- 18 I don't find it unusual, at least in my business,
- that people are unaware.
- Q. What are the other major regulations
- that apply to Packaging Personified, environmental
- 22 regulations?
- 23 A. They are subject to the hazardous
- waste regulations and report and have reported as a

- large quantity generator. They are subject to EPCRA
- Form R, if that's a requirement. Tier II, if they
- should trigger that. They're subject to storm water
- 4 regulations, which they have looked at. They're
- subject to SWPPP, storm water pollution prevention
- 6 plan, which I know they've dealt with. They're
- 7 subject to the SPCC plans for hydraulic fluid and
- 8 oil storage. And, as Tim testified, they deal with
- 9 indoor worker safety issues and OSHA and all that,
- that sort of thing, as well. That's just off the
- 11 top of my head.
- 12 Q. You heard yesterday that at least
- Mr. Piper believed that they had been in compliance
- with hazardous waste regulations during the 1990s,
- 15 correct?
- 16 A. Yes.
- 17 Q. How did they find out about those
- 18 regulations?
- 19 A. I do not know.
- Q. And they're fairly complicated
- regulations, aren't they? Would you agree that
- hazardous waste management is a fairly complicated
- 23 regulatory area?
- A. I don't know that there's not an

- uncomplicated one. But, yes, it is a complicated
- one.
- Q. But you don't know how they learned of
- 4 those regulations?
- 5 A. I do not.
- Q. You testified that you had been
- 7 working with the printing industry on really these
- 8 flexographic printing VOM rules. I'll call them the
- 9 flexo rules. And when I say flexo rules, I'm
- talking about 218.401. Other printing companies
- 11 you've been working with who were not in compliance
- with those, correct?
- 13 A. That we got into compliance with and
- some were in compliance already, yes.
- Q. So they were aware that there was a
- need to come into compliance with these?
- A. Are we talking about the adjusted
- standard companies?
- 19 Q. No. Well, I guess -- I don't know if
- your involvement was limited to just those three
- companies. You mentioned that you worked in a
- number of printing situations?
- A. Yeah. And some of them were aware
- beforehand, like flexo printers who printed on

- different substrates could comply and did comply
- through the use of compliant inks and then you had
- this subset of that group who printed on
- 4 polyethylene that could not.
- 5 Q. And I think you heard Mr. Bloomberg's
- testimony yesterday when he said that they were
- originally contacted by at least some printers
- 8 regarding confusion or inability to comply prior to
- 9 sending out that letter in 1997; do you recall that?
- 10 A. I will accept that. I didn't know
- they were contacted prior to the letter, but I'll
- 12 accept that if you say.
- Q. Of the companies that you worked with,
- 14 how many were aware -- let's limit that to the
- adjusted standard companies.
- How many of the three companies,
- the adjusted standard companies, how many of them
- were aware before that 1997 letter went out that
- these rules applied to them?
- A. I do not know.
- Q. You would agree, I assume, that
- 22 Illinois EPA is not required under the Act and
- regulations to send letters out to people to advise
- them of their compliance, correct?

- 1 A. I don't know EPA's legal obligations.
- Q. But isn't it -- as somebody in the
- regulating community, isn't it their obligation to
- 4 determine what the law is and find out their
- 5 compliance status?
- A. I understand ignorance of law is no
- 7 excuse.
- 8 Q. I'm going to ask you about the
- 9 compliance testing that you did on -- I'm not going
- to use the compliance testing. I think you said
- engineering estimate of the emissions on press
- 12 number five?
- 13 A. Yes.
- 14 Q. At one point you stated that -- to the
- effect that it wouldn't have made any sense to do a
- stack test on press number five and I believe that
- was because of the plan to install the RTO, correct?
- 18 A. A formal compliance -- I said it
- didn't make sense to do a formal compliance stack
- test until we knew how we were going to comply.
- 21 That was -- that decision in terms of the hierarchy
- of decisions whether to do the formal compliance
- test or not depended on what our compliance options
- were going to be. If we were going to leave five

- stand alone, then we would have done a formal
- 2 compliance test.
- Q. But a formal compliance test was never
- 4 done on press five?
- 5 A. That is correct.
- Q. Now wouldn't a formal compliance test
- 7 have been able to prove that you had been in
- 8 compliance prior to that?
- A. It would have.
- 10 Q. I mean, right now you're attempting to
- justify press five having been compliant solely on
- the basis of an engineering estimate?
- A. As I have in other cases yes.
- Q. And if you had, in fact, done that
- engineering estimate or if you had, in fact, done a
- 16 full stack test on press five, you now would be
- 17 certain that, say, from 1997 to 2001 or 2002 that it
- 18 actually was a compliant press?
- 19 A. I would be as certain as I am certain
- 20 about what I did.
- Q. Okay. Now what you talk about as
- being a formal test, in fact, that's actually
- required in the regulations, isn't it?
- A. I don't know that it's required in the

- 1 regulations. I know it's required by permit when
- the permit writer chooses.
- Q. Are you saying that the 218.401
- 4 regulations that those control -- if you're going to
- use the control option, which, in fact, is what you
- 6 did here?
- 7 A. Yes.
- 8 Q. Are you saying that it's an option to
- 9 demonstrate control in accordance with the
- 10 regulation?
- 11 A. If we're talking about 401
- specifically, then I would agree with you, 401 does
- say that you have to test if you use a control
- device. You characterized that as a regulation.
- 15 Q. Yes. And I'm not sure if it refers to
- another Section in the 218 regulation, but it
- specifies specifically for people who use that, the
- control option, it specifies specifically what tests
- 19 they have to do?
- A. For flexographic printers, it gives
- you actually a choice of three tests that you do to
- show control device emissions.
- Q. Right. And none of those three tests
- were done until the RTO was installed, correct?

- 1 A. No. But the 25A was performed.
- 2 Q. The 25A was performed, but it wasn't
- performed in accordance with the regulations, that's
- 4 accurate, isn't it, with the test requirements?
- A. We didn't do three one-hour stack
- 6 tests, but the 25A was calibrated, operated and
- 7 performed exactly as it would be.
- 8 Q. But the test requires 3 one-hour
- 9 tests, doesn't it?
- 10 A. For compliance purposes, yes.
- 11 Q. The test requires that you perform
- three one-hour tests; isn't that in the test
- 13 protocol?
- 14 A. In what test protocol?
- 15 Q. In the 25A -- I guess what I'm -- and
- you know more about these than I do, so I'm asking
- you questions and you can correct me if I'm asking
- about the wrong test. But the test to demonstrate
- 19 capture efficiency --
- 20 A. Yes.
- Q. -- and the engineering estimate that
- you performed, you did not follow the test protocol
- as approved by either US EPA or Illinois EPA to
- 24 demonstrate -- that was required to demonstrate

- capture efficiency, correct?
- 2 A. I did not follow method 204 for
- 3 capture efficiency.
- 4 Q. Which method that was fully approved
- by either US EPA or Illinois EPA did you completely
- 6 comply with to demonstrate capture efficiency?
- 7 A. I followed, again, what I said, I
- followed method 25A, the way that it's operated. I
- 9 did not do three one-hour tests. If you consider
- three one-hour tests to be complete compliance,
- that's not a judgment I'm going to make.
- My judgment is I did 25A and
- followed the method exactly as written and
- 14 determined destruction efficiency follow that
- method. I did not do three one-hour tests.
- Q. And that would have been required to
- demonstrate compliance?
- MR. HARSCH: I'll object to the
- question. We're getting into a lot of rules
- here. Perhaps Counsel can tell me -- tell
- the witness which rule he's referring to when
- he says it's required by the rule?
- MR. GRANT: I'm asking is it required
- by the rule?

- 1 HEARING OFFICER HALLORAN: Objection
- overruled.
- MR. GRANT: Give me just one second.
- 4 (Brief pause.)
- 5 BY MR. GRANT:
- 6 Q. Did you follow the procedure in
- 7 218.105(f) to demonstrate capture efficiency?
- 8 A. Could I see it?
- 9 Q. Sure.
- 10 A. I used the method that's described. I
- did not follow the portion that says attached shall
- consist of three separate runs each lasting a
- minimum of 60 minutes unless the Agency and the
- 14 US EPA determines proper variables dictates shorter
- sampling times.
- Q. And prior to doing this engineering
- evaluation, you didn't notify Illinois EPA 30 days
- ahead of time; is that correct?
- 19 A. That is correct.
- Q. And that's also required by the
- regulations for a compliance test, correct?
- A. That is correct.
- MR. HARSCH: Again, Mr. Grant, I'd
- like to object to that question. Again, you

- had the -- you were able to show the witness
- the rule you were referring to and have
- 3 him --
- 4 MR. GRANT: Well, I was prepared to.
- 5 I'll show it to you to see if you disagree
- 6 with me. This is 218.105(c)(f)(c),
- 7 MR. HARSCH: Thank you.
- 8 BY MR. GRANT:
- 9 Q. Asking about the CAAPP permit
- 10 application, Packaging Personified was required to
- 11 have a CAAPP permit at the time it submitted its
- 12 application, correct?
- 13 A. In 2002, yeah, that is correct.
- 14 Q. Do you know when that requirement
- would have been triggered, what year?
- 16 A. I would have to review their emission
- 17 history to see when they became -- when they crossed
- major source threshold.
- 19 O. And I think you stated that it was
- subsequently deemed complete by Illinois EPA?
- A. Yes.
- Q. Now being deemed complete doesn't mean
- that a permit is granted?
- A. Correct.

- 1 Q. It just means that the information --
- it wasn't missing any of the required information,
- 3 correct?
- 4 A. That there was -- they can still
- 5 request additional information even after
- 6 completeness, but that the application had
- 7 everything that it should have for them to begin
- 8 working on it.
- 9 Q. It didn't mean that they accepted the
- numbers as they were prepared?
- 11 A. That is correct.
- Q. And in the CAAPP application I think
- that you said that when you came to the facility in
- 14 2001 that presses one and two were lightly used;
- 15 is --
- 16 A. Yes.
- Q. -- that correct?
- Let me ask you to turn to the
- white binder. I'm looking for our CAAPP permit. I
- think our pages might be different.
- A. It's nine, I think.
- 22 Q. Nine?
- A. Yeah.
- Q. And I'm looking for Page 2.1.

- 1 A. Okay.
- 2 Q. 2.1-2.
- A. Yeah.
- 4 Q. And you can check this to make sure
- 5 it's true, but I think this is the emissions
- information for the water-based presses one and two?
- 7 A. Well, the permit request information,
- 8 yes.
- 9 Q. And on Page 2.1-2 it gives typical
- 10 operating hours?
- 11 A. Yes.
- Q. And it shows 16-hours per day,
- 13 five days a week?
- 14 A. It does.
- 15 Q. I'm not trying to hammer you on this,
- but when you said lightly used, is that what you
- 17 consider to be lightly used?
- 18 A. I would not consider that a reflection
- of actual use.
- Q. Okay. It says typical operating?
- 21 A. It does.
- Q. It also has maximum operating above
- it, correct?
- A. Yes. And if I can explain, in the

- permit world, and I'm not the only permit
- 2 application who does this, the maximum operating
- 3 hours defines what the Agency will allow you to
- 4 operate that press at or any piece of equipment. So
- it becomes the -- it becomes an enforceable
- 6 condition in your permit.
- 7 So without exception, I advise
- 8 every client, unless there's some overriding reason,
- 9 to permit for maximum 24/7/52 because in that way
- they won't have to keep track of their operating
- 11 hours.
- The typical operating hours become
- no operating condition and has absolutely no
- 14 relevance expect for Agency planning purposes. So I
- will typically throw in a number that is somewhat
- less, but has absolutely no relevance to their
- 17 actual operations.
- Q. So what you're saying is the
- information in the permit application that their
- typical operating hours were 16 hours a day, five
- 21 days a week is not correct?
- A. I'm saying it's irrelevant. I don't
- know what their typical operating hours are.
- Q. You helped prepare this application?

- 1 A. I prepared it.
- Q. Okay. Who put these numbers in here?
- A. I did.
- Q. So you're saying they're not relevant,
- but you're not saying they're not correct?
- A. I don't know if they're correct or
- 7 not.
- 9 Q. You don't know if these numbers are
- 9 correct?
- 10 A. I have no idea.
- O. Water-based inks have some VOM
- 12 content, as well, don't they?
- 13 A. They do.
- Q. Was it less than 40 percent? You
- don't have to answer that if you don't recall. But
- there is some VOM from water-based inks, as well?
- 17 A. That is correct.
- 18 Q. So these would also be emission units
- 19 as that's defined?
- 20 A. Yes.
- Q. As long as I'm on it, there was a lot
- of talk about the FESOP application that's currently
- in there. Mr. Harsch asked you if there had been
- 24 any action by Illinois EPA, for which I thought it

- was a little ambiguous.
- MR. HARSCH: I believe I asked him
- final action.
- 4 MR. GRANT: Okay. Well, let me just
- 5 clarify it.
- 6 MR. HARSCH: Sure.
- 7 BY MR. GRANT:
- 8 Q. Basically, the FESOP permit has not
- 9 yet been granted by Illinois EPA, correct?
- 10 A. That's correct.
- 11 O. But there's been a lot of
- 12 correspondence back and forth between Illinois EPA
- and Packaging, hasn't there been?
- 14 A. I would not characterize it as a lot
- of correspondence in regard to the application, no.
- 16 Q. In fact, you guys revised -- Packaging
- revised their application at one point, right? In
- other words, you submitted an initial FESOP and then
- 19 you submitted a revised FESOP application?
- A. We submitted the initial in 2004 and
- then a revision in 2006.
- 22 O. You understand that Illinois EPA
- cannot grant a permit if it would cause a violation
- of the Act, correct?

- 1 A. I would assume that's the case. I'm
- 2 not a lawyer.
- Q. And as far as going back and forth
- with the Agency, with Illinois EPA on an
- 5 application, that's not unusual at all, is it?
- A. The going back and forth part, no, it
- 7 is not. The length of time is.
- 8 Q. You really want the FESOP, huh?
- 9 A. It's not that. I just don't
- understand the -- it's not trying to get the permit.
- I just -- if they got the permit -- they'd be in
- 12 compliance.
- Q. Well, one issue they have is
- insignificant activities, don't they?
- 15 A. That's one question to ask us about,
- 16 yeah.
- 17 Q. And you kind of actually exclude
- insignificant activities in the CAAPP permit?
- 19 A. Right.
- Q. And it's Illinois EPA's position that
- that doesn't exist in the FESOP; is that correct?
- 22 A. The exemption from permit requirements
- do apply to insignificant activities. Their
- emissions need to be calculated in determining

- applicability of major source thresholds. Two
- ² different things.
- Q. But that's an issue that you still
- 4 haven't reached agreement with Illinois EPA on in
- 5 the FESOP application; is that correct?
- A. I don't -- I guess I don't even know
- 7 that that's still an issue because they know what
- 8 the emission units are, they knew what the
- 9 exemptions are. They asked for more information on
- emissions, which we gave them. I honestly don't
- 11 know what the issue is, Mr. Grant.
- Q. As soon as we're done, we'll put you
- guys together.
- 14 A. Okay.
- Q. You testified that you were involved
- when -- I don't know if it was you and previous
- counsel or just you or just him where PPI requested
- an adjusted standard and the Agency said that they
- wouldn't support it, correct?
- 20 A. Correct.
- Q. At the time you were requesting a
- retroactive adjusted standard, right?
- A. They were requesting an adjusted
- standard as a means of compliance. I don't know if

- 1 retroactive is the right word or not.
- Q. And at that time they had already been
- issued a violation notice, correct?
- 4 A. Correct.
- 5 Q. Now press four was -- I think
- 6 everybody pretty much agrees it was late 2004 that
- 7 press four was shut down, correct?
- 8 A. Well, it was shut down as a printer in
- 9 '02.
- 10 Q. I'm sorry. It was in 2002?
- 11 A. Yeah.
- 12 O. That it was closed down in 2002?
- 13 A. Right.
- Q. But, basically, I think you said that
- you came in after the inspection but before the
- violation notice?
- 17 A. Correct.
- Q. And one of the first things that --
- it's my impression, and you correct me, what you did
- was you identified that press four was
- 21 non-compliant?
- A. That was fairly early-on, yes.
- 23 Q. So that would have been late 2001,
- 24 early 2002?

- 1 A. I would say early to mid 2002.
- Q. Why didn't they shut down press four
- 3 right away?
- A. I think we were, as I testified,
- 5 evaluating what our compliance options were,
- figuring out a plan that would get us into
- 7 compliance.
- 9 Q. I want to ask a few questions about
- 9 records. And we don't want to totally redo it, but
- you'd agree that MSDSs were required well before the
- 11 flexographic printing rules were promulgated,
- 12 correct?
- 13 A. That is my understanding, yes.
- 14 Q. So the records that were required
- under the flexographic presenting rules aren't
- merely MSDS sheets, correct?
- 17 A. No. There is more.
- 18 Q. Basically, they're not looking for an
- entire material safety data sheet with flammability
- or threshold emissions or something like that,
- they're just looking for VOM content and then
- records on ink usage, correct?
- 23 A. Depending on your compliance method,
- but, yes, that's correct.

- 1 Q. But those records in that form didn't
- exist when you first came on?
- A. The records were not all in one place,
- 4 as I testified where an inspector could easily see
- bere's the ink, here's the VOM content, here's the
- amount of it used. All of those things were in
- pieces, but they were not in the form they are now.
- 8 Q. So it would be accurate to say that
- 9 the information was there at the plant, but the
- 10 records were not there?
- 11 A. I quess. And the only reason I'm
- 12 hesitating, Mr. Grant, because records has a -- I
- know it has a legal meaning and I'm not sure what
- 14 that is.
- So if the information being there
- but not in one place is not a record from a legal
- sense, then it wasn't. But if the information being
- there is a record, then it was. I don't know what
- 19 the conclusion is.
- Q. I understand.
- MR. GRANT: Just a second.
- 22 (Brief pause.)
- 23 BY MR. GRANT:
- Q. You talked a little bit about NSR or

- actually about the LAER requirements and those sorts
- of things and who was it applicable to and who it
- was not applicable to and those sorts of things. My
- 4 understanding of those requirements is that in a
- 5 noncompliance area -- a major expansion in a
- 6 noncompliance area subjects a company to the LAER
- 7 regulations; is that accurate?
- 8 A. If they were a major source and in a
- 9 severe ozone non-attainment area and if they attempt
- to emit beyond a major source threshold.
- 11 Q. And that's basically -- let's see, at
- the time in DuPage County that would have been
- 25 tons of VOM, correct?
- 14 A. That is correct.
- Q. So it changed? An increase in 25 tons
- of VOM would be one you're talking about --
- 17 A. That would trigger NSR, yes.
- 18 Q. I want to get into the operating cost
- information that you provided.
- 20 A. Yes.
- Q. Unknown to me, you actually had
- 22 prepared these numbers that were used in the Formel
- 23 adjusted standard operating cost numbers for the
- 24 adjusted standard petition, correct?

- 1 A. That is correct.
- MR. GRANT: And that's Exhibit 57 for
- the record.
- 4 BY MR. GRANT:
- 5 Q. And I think you said you prepared
- 6 these along with Illinois EPA?
- 7 A. Correct.
- Q. And I think yesterday Mr. Styzens said
- 9 that he didn't just use the numbers, but he adjusted
- them downward a little bit to come up with a
- reasonable benchmark and that's what he used in his
- opinion; do you recall that?
- 13 A. Yeah. He said, in his opinion, that
- was a conservative benchmark.
- Q. And these costs were prepared for a
- regenerative thermal oxidizer. If you need to see
- it, I can show you.
- 18 A. I've got it, 57. But, yes, they were.
- 19 Q. And that's the same control device
- that was installed at Packaging Personified,
- 21 correct?
- A. A regenerative thermal oxidizer was
- installed at Packaging Personified, yes.
- Q. Not the identical device?

- 1 A. Right.
- Q. I'm not trying to say it's the
- 3 identical device.
- 4 Now the purpose of developing
- these costs for the adjusted standard was to
- 6 demonstrate that strict compliance with the
- 7 regulations would be unreasonable; isn't that
- 8 accurate?
- 9 A. Yeah. As in a RACT context, yes.
- 10 Q. The idea being that the Board would be
- looking for accurate information, you're trying to
- prove to the Board if we comply it would be
- unreasonably high, therefore, we should get an
- 14 adjusted standard?
- A. Well, there's a couple concepts, I
- quess, in that question. Unreasonably high is based
- on how the RACT numbers were developed, not on
- necessarily real world numbers. So you're comparing
- to the RACT line, not to the real world line.
- Q. Anywhere in your testimony at the
- 21 adjusted standard hearing did you advise the Board
- that these are not real numbers, that these numbers
- are unrealistically high? Was there anything in
- your testimony where you attempted to show the Board

- or to let the Board know that these are not the real
- 2 numbers?
- A. That they're conservative numbers? I
- 4 don't know that that came up with the Board. It
- 5 certainly was a matter of discussion of Illinois
- 6 EPA.
- Q. Basically, this was evidence that
- 8 presented to the Board with specific -- very
- 9 specific cost numbers on them. Is there anywhere in
- your testimony where you're basically advising them
- that these are unrealistically high numbers but we
- want you to grant the petition on the basis of these
- 13 numbers?
- 14 A. I don't agree that they're
- unrealistically high in a RACT analysis context.
- 16 They're actually appropriate in a RACT analysis
- 17 context.
- 18 Q. The numbers are very specific. And if
- 19 you need to see this, I can request another copy.
- But for recuperative thermal you came out with a
- control cost of \$18,041 per ton, and with a
- regenerative thermal oxidizer you came up with a
- control cost of \$10,911 per ton.
- A. Uh-huh.

- 1 Q. Those are very specific numbers.
- A. They are.
- Q. And how is the Board supposed to know
- that these are high numbers if you don't tell them?
- 5 A. Well, I think if the Board pays
- 6 attention to its own rulemakings and looks at the
- 7 cost of control that are presented when their RACT
- 8 rulemakings are done, they get the same type of
- 9 numbers and the numbers come from the same sort of
- methodology.
- 11 So when you do a RACT comparison,
- 12 I think the Board would expect that you use the same
- methodology as when the RACT baseline was developed.
- Q. So you expect that the Board would
- know that these are vastly overblown figures?
- MR. HARSCH: I'll object to the
- 17 characterization.
- 18 HEARING OFFICER HALLORAN: Mr. Grant,
- you want to rephrase?
- MR. GRANT: Sure.
- 21 BY MR. GRANT:
- Q. Using the information in the CAAPP
- 23 permit application that you provided yesterday,
- which was for press four, which was totally

- 1 uncontrolled, it was 20.9 tons that you were seeking
- a permit level for -- you can object if you want,
- 3 but we went through this arithmetic yesterday.
- 4 A. Sure.
- 5 Q. In using the control cost -- the
- 6 estimated control cost that you testified to under
- oath at the Board adjusted standard hearing, that
- 8 would amount to a cost of control above -- in excess
- 9 of \$200,000 annually, correct?
- 10 A. If you're saying that use of a RACT
- 11 number compared to another RACT number is
- 12 appropriate for penalty purposes, I would disagree.
- 13 My understanding is that you're looking for what the
- 14 actual cost of what Packaging Personified would have
- spent or should have spent, not do a RACT analysis
- on them.
- 17 Q. If you use this \$10,000 number and --
- the emissions they were seeking permit for in that
- 19 CAAPP permit, it's over \$200,000?
- A. If you used a \$20,000 number, it would
- 21 be over \$400,000.
- Q. These are aren't made-up numbers.
- These are numbers that you developed; isn't that
- 24 true?

- 1 A. They have no relevance to actual costs
- 2 in this case.
- Q. And you're testifying under oath today
- 4 that they actually could have bought a used piece of
- 5 equipment and electric and gas have no relation
- 6 whatsoever to Exhibit 56 and you're testifying under
- oath today that the operating costs would have been
- 8 more like a total of \$15,000 or less per year,
- 9 that's true, right?
- 10 A. For controlling press number four,
- 11 that is correct.
- 12 Q. So there's a big disconnect between
- the numbers that you provided to the Pollution
- 14 Control Board for the cost of control in hopes of
- 15 getting an adjusted standard and what you're now
- 16 claiming are the actual costs that -- you know, when
- push comes to shove, this is what they really are
- and they're not anywhere close to what these
- 19 numbers, what you characterize as RACT numbers, but
- they're just numbers?
- 21 A. They're RACT numbers. The cost of
- 22 75,000 and the associated operating costs were for
- controlling one single press. These costs, besides
- being in a RACT context, would be for controlling

- three presses and I believe one laminator at Formel.
- Q. Let me ask you are you making the
- position -- or Packaging is maintaining the position
- 4 that it actually could have controlled press five
- 5 just using a drying oven, correct?
- 6 A. Correct.
- Q. And when they bought a new press,
- 8 press six, they didn't install a drying oven and use
- 9 it for control, in fact, they installed an RTO,
- 10 correct?
- 11 A. Correct.
- 12 Q. But is it your position that they
- could have just put a drying oven in and never spent
- that \$250,000 on press number six?
- A. Well, it had the drying oven. I think
- what you mean is the recirculating drying oven?
- Q. Whatever it is that you're claiming
- that throughout the '90s press five was in control
- 19 of.
- 20 A. Yeah. They could have utilized a
- recirculating drying oven. They wouldn't be the
- only ones in the industry to do that.
- 23 O. And that would have controlled
- 24 emissions?

- 1 A. Yes.
- Q. And so press five and press six could
- have been controlled by just putting a drying oven
- 4 on? They didn't have to install a \$250,000 RTO to
- 5 come into compliance?
- A. A recirculating drying oven is another
- form of a thermal oxidizer, so I don't know what the
- 8 cost of that technology would have been on press six
- 9 and I don't know what the cost of it was on five.
- 10 Q. I think that -- at least in your
- deposition, I don't know if we've talked about it.
- 12 But one of the reasons that they thought it was
- unreasonable not do a full compliance test on press
- 14 five was because the temporary total enclosure was
- going to be 15 to \$30,000, somewhere along those
- 16 likes?
- 17 A. Uh-huh.
- 18 Q. So if they could have installed dying
- ovens on five and six, five already had one, put it
- on six, spent between 15 and \$30,000, why on earth
- would they spend \$250,000 on a control device?
- A. I don't know the cost of a
- recirculating drying oven, which is a control
- device. So I don't know the economics of doing a

- 1 recirculating drying oven and doing a TTE and
- whether that's more or less than 250,000.
- 3 Q. But after evaluating all the
- 4 circumstances, they decided to install the RTO,
- 5 correct?
- 6 A. That's correct.
- 7 Q. And it was a new piece of equipment,
- 8 correct?
- 9 A. That is correct.
- Q. And they, at least for a period, were
- evaluating using a used piece of equipment and then
- chose to spend \$250,000 on that piece of equipment,
- 13 correct?
- 14 A. Correct.
- Q. Are you aware that the State has been
- seeking operating cost information on a control
- device since at least 2004?
- 18 A. I don't know. There's been so many
- 19 requests. I assume that's true.
- Q. This is the first time -- yesterday
- and today, this is the first time that you've ever
- 22 provided us with the actual cost of operation of the
- 23 RTO system, correct?
- A. I didn't actually provide you with

- 1 actual costs. I gave you a thumbnail estimate.
- MR. GRANT: Can I have one minute?
- 3 HEARING OFFICER HALLORAN: Sure.
- 4 (Whereupon, after a short
- 5 break was had, the
- following proceedings
- 7 were held accordingly.)
- 8 HEARING OFFICER HALLORAN: We're back
- on the record.
- 10 BY MR. GRANT:
- 11 Q. Just one last question. We were
- talking about Argus, especially Mr. Harsch and I
- were talking about Argus. You weren't involved in
- those permit discussions, were you?
- 15 A. I was not.
- Q. And not with the negotiations with
- 17 Illinois EPA?
- 18 A. No.
- MR. GRANT: That's all the questions I
- 20 have. Thanks. I'm going to move
- Mr. Trzupek's testimony in the adjusted
- standard hearing into evidence as
- 23 Complainant's Exhibit 14.
- MR. HARSCH: I have no objection.

- 1 HEARING OFFICER HALLORAN:
- Complainant's Exhibit 14 is admitted. And I
- assume, Mr. Grant, you'll get that to me
- 4 sometime?
- 5 MR. GRANT: Yes.
- 6 HEARING OFFICER HALLORAN: Thank you.
- 7 Mr. Harsch, redirect.
- 8 REDIRECT EXAMINATION
- 9 BY MR. HARSCH:
- 10 Q. You've participated in rulemakings
- 11 before the Pollution Control Board?
- 12 A. Yes.
- Q. And is the concept, RACT standard,
- reasonably available control technology?
- 15 A. Yes, it is.
- Q. And was reasonably available control
- technology essentially a requirement that US EPA --
- if you know, that US EPA came up with under the
- 19 Clean Air Act to regulate sources of VOM in
- 20 non-attainment areas?
- A. Yes.
- 22 D. And did US EPA publish control
- technique guidelines based on RACT development
- documents to assist the states in developing and

- adopting RACT regulations?
- A. Yes, they did.
- Q. And are you familiar with the
- 4 development documents in terms of how costs were
- 5 developed by US EPA?
- A. Yes.
- 7 Q. When you responded to Mr. Grant I
- 8 think in your direct testimony you used the same
- 9 US EPA methodology for developing a cost of control
- that you presented to the Board in the three
- 11 adjusted standard cases?
- 12 A. Yes.
- 13 Q. Is it your understanding that in
- determining whether or not a source can give relief
- generally from a RACT regulation you would look at
- the cost per ton and your cost per ton using the
- same methodology exceeds that, then you become
- eliqible potentially for relief?
- 19 A. That's my understanding.
- Q. Is the same concept also applied in
- determining under the US EPA guidance and directives
- to the states for calculating best available control
- 23 technology?
- A. Yes, it is.

- Q. So the US EPA goes through, again, and
- promulgates as part of rulemaking what is the best
- 3 available technology for a given level of sources
- 4 and that's based on development documents and cost
- 5 information?
- 6 A. Yes.
- Q. And it's the same general format that
- 8 you follow?
- 9 A. Yeah. There's a few more bells and
- whistles on the BACT analysis, but you come down to
- a cost per ton that becomes compared to whatever was
- used for development.
- Q. At the time the three adjusted
- standards were under consideration, you were part of
- 15 a task force?
- 16 A. I was.
- 17 Q. In fact, you represented technically
- all of the companies?
- 19 A. That is correct.
- Q. And Mr. Bloomberg represented the
- 21 Illinois EPA?
- A. That is correct.
- Q. Were there any other technical people
- 24 at IEPA involved?

- 1 A. I don't recall. There may have been,
- I just don't recall if there was anybody else.
- Q. Were the adjusted standard petition
- 4 drafts reviewed by Mr. Bloomberg?
- 5 A. Yes.
- Q. Was the supporting evidence reviewed
- 7 by Mr. Bloomberg?
- 8 A. Yes.
- 9 Q. And is it your understanding that
- 10 Illinois EPA and Mr. Bloomberg accepted them?
- 11 A. Yes. And I recall, you know, clearly
- we had a good deal of discussions on how we were
- doing it, the methodology we were using before those
- 14 numbers were accepted.
- Q. And is it your recollection and
- 16 testimony that Mr. Bloomberg was absolutely aware
- that these were not actual costs, but were
- 18 calculated in the same manner as the RACT
- 19 development?
- 20 A. That was absolutely part of the
- 21 discussion, yes.
- Q. And, in fact, was there separate
- discussion about whether or not to use actual
- 24 numbers versus these calculated numbers?

- 1 A. Yeah. The Agency and Mr. Bloomberg
- expressed, you know, initially whether we should be
- 3 using -- whether these numbers were not appropriate
- 4 and too high or whether we should be using actual
- 5 data or not.
- 6 O. And what was the outcome of that
- 7 discussion?
- 8 A. Eventually, it was decided that we
- 9 would use the EPA spreadsheets and those as our
- developmental numbers.
- 11 Q. I think you responded that you used
- 12 RACT numbers and compared them with RACT numbers?
- 13 A. Correct.
- 14 Q. In addition to having to comply with
- the RACT regulations, if Packaging was a major
- source, greater than 25 tons of potential to emit,
- and did not have any enforceable permit limitations,
- then the addition of a new press -- strike that --
- In addition to just complying with
- the RACT regulations through the potential
- recirculating press that you responded to in
- Mr. Grant's questions, wouldn't there also be
- potential NSR issues with the installation of press
- 24 six?

- 1 A. Yes.
- Q. So in addition to having concerns over
- just complying with the RACT regulations, you had to
- 4 look at how press six would fit -- the addition of a
- 5 new source, press six, would fit into the RACT
- 6 regulations -- or fit into the permitting
- 7 requirements?
- 8 A. Well, yeah, if there was an NSR issue,
- 9 we would have to consider the possibility that we'd
- have to be complying with LAER, lowest achievable
- 11 emission reduction.
- Q. Are you familiar with the situations
- where engineering estimates of the type that you
- 14 performed at Packaging on press five have been
- accepted by the Agency in permits drafted --
- 16 A. Yes.
- 17 Q. -- and issued?
- 18 A. Yes, I am.
- 19 Q. Would those permits potentially then
- require the requirement to stack test within a given
- 21 time?
- A. Yes. At least one example I can think
- of did.
- Q. An some are issued without it?

- 1 A. Correct.
- 2 Q. Between the time that press four was
- shut down in December of 2002, how much time do you
- 4 recall press five was equipped with a -- hooked up
- 5 to the RTO?
- A. I believe that they re-ducted five to
- 7 the RTO when six came in, so I guess late 2003.
- 8 Q. So essentially less than 12 months?
- 9 A. Yeah, that would be correct.
- MR. HARSCH: I have no further
- 11 questions.
- 12 HEARING OFFICER HALLORAN: Thank you,
- Mr. Harsch. Mr. Grant.
- MR. GRANT: Just a couple.
- 15 RECROSS EXAMINATION
- 16 BY MR. GRANT:
- 17 Q. You talked about engineering estimates
- and permits with subsequent stack testing, correct?
- 19 A. Yes.
- 20 Q. Engineering estimates are not used to
- demonstrate compliance with the regulations,
- 22 correct?
- A. I guess I should have brought this up
- earlier, but the term engineering estimate in the

- 1 permit context has a very specific meaning. It's
- when you have your determination method for how you
- figured your emission rate, there's a code for it, I
- 4 don't know if it's five or whatever it is, but
- 5 that's an engineering estimate. There's another
- 6 code for stack test, another code for material
- 7 balance.
- 8 Well, this is not a formal stack
- 9 test just because it's a term of art. I would not
- consider this an engineering estimate. I would
- consider it an informal stack test. And they're
- certainly having permits issued with limits on them
- based on informal stack tests.
- Q. Going back to the adjusted standard
- petition, in your opinion would the Pollution
- 16 Control Board have granted Formel or the others an
- adjusted standard if the cost per ton of VOM control
- was \$1,000 a ton?
- 19 A. If they were comparing it to the RACT
- number, I'm sure they would not.
- MR. GRANT: That is all.
- HEARING OFFICER HALLORAN: Thank you,
- Mr. Grant. Mr. Harsch.

	-
1	RE-REDIRECT EXAMINATION
2	BY MR. HARSCH:
3	Q. If that \$1,000 was calculated using
4	the US EPA calculation method or spreadsheet, was
5	that your assumption in answering the question of
6	Mr. Grant?
7	A. Yeah. That's what I meant to express.
8	Q. Is it your understanding that had
9	the if both sets of cost figures, for example,
10	would have been provided, the comparison is still
11	done, RACT calculation method prescribed for a
12	US EPA rulemaking and then the control technique
13	guidelines and the RACT development documents?
14	A. That is my understanding, Mr. Harsch.
15	MR. HARSCH: Thank you.
16	HEARING OFFICER HALLORAN: Thank you,
17	Mr. Harsch. Mr. Grant, anything further?
18	MR. GRANT: No.
19	HEARING OFFICER HALLORAN: Thank you,
20	Mr. Trzupek. We can go off the record,
21	please.
22	(Whereupon, a discussion
23	was had off the record.)
24	HEADING OFFICED HALLODAN. Back on the

- Q. And who are you presently employed by?
- 2 A. Navigant Consulting.
- Q. And have you been engaged and Navigant
- 4 Consulting been engaged to provide expert analysis
- 5 and testimony in this case?
- A. Yes.
- 7 Q. I draw your attention to the black
- 8 books behind you, the first one, book one of two.
- 9 Please look at what has been marked and accepted as
- 10 Exhibit 3.
- 11 HEARING OFFICER HALLORAN: That's
- 12 Respondent's Exhibit 3?
- MR. HARSCH: Yes.
- 14 BY MR. HARSCH:
- Q. Will you explain what this document
- 16 is?
- A. Exhibit 3 is my resumé, curriculum
- 18 vitae.
- 19 Q. And is that a true and accurate copy
- of your resumé or curriculum vitae?
- 21 A. It is.
- Q. And will you describe for the Board
- briefly your relevant educational background?
- A. I have an undergraduate degree from

- 1 Trinity University in accounting and finance and a
- 2 master's degree, an MBA with specializations in
- 3 finance and business strategy from the Kellogg
- 4 School at Northwestern University.
- In addition, I hold a number of
- 6 professional designations that require continuing
- 7 educational requirements every year. I am a CPA, a
- 8 CFE and a CFN.
- 9 Q. Would you please explain for the
- record what those acronyms stand for?
- 11 A. A CPA is a certified public
- 12 accountant, which is a designation that is provided
- for by the American Institute of CPAs.
- A CFE is a certified fraud
- examiner, which is a designation issued by the
- 16 American Society of Certified Fraud Examiners.
- 17 And the CFF is a certification in
- 18 financial forensics, which is also granted by the
- 19 American Institute of CPAs.
- Q. Since your graduation from the Kellogg
- 21 School at Northwestern, can you briefly summarize
- your educational -- your related work experience?
- A. So that would be about six years and
- for most of that time I worked at Navigant

- 1 Consulting where I've been, most recently, a
- director focussed on a variety of types of
- engagements, litigation-related engagements,
- 4 corporate investigations and environmental-regulated
- 5 projects, some of which include economic benefit
- 6 analysis.
- 7 Q. Have you testified in and been
- 8 accepted as an expert in previous proceedings?
- 9 A. Yes, I have.
- 10 Q. And what were those proceedings with?
- 11 A. A case in front of the Pollution
- 12 Control Board.
- Q. Would that be the State's case against
- 14 Toyal?
- 15 A. Correct.
- 16 Q. Have you calculated economic benefit
- 17 for anyone else?
- 18 A. I've calculated economic benefit in
- this case, in the Toyal case and in two other
- 20 federal matters.
- Q. Are those still pending cases?
- A. They are.
- Q. Can you explain the work that you've
- performed on behalf of Packaging for this case?

- 1 A. Sure. I was asked in December of last
- year to get involved in the Packaging case to
- conduct an independent analysis of the potential for
- 4 an economic benefit that Packaging may or may not
- 5 have enjoyed by virtue of a period of noncompliance
- 6 related to a specific press at their Carol Stream
- ⁷ facility.
- 8 So in order to perform that
- 9 analysis, I took a number of steps which included
- 10 conducting a series of discussions with their
- technical advisor, Mr. Rich Trzupek, also discussed
- the various aspects of the case with Mr. Tim Piper
- of Packaging Personified, had obviously a number of
- 14 discussions with counsel, reviewed the relevant case
- documentation, the BEN Manual, the Federal Register
- and the other general guidelines that are employed
- in cases such as this and calculated a set of
- 18 potential economic benefit scenarios that I have
- included with my report in this case.
- Q. Had you had prior involvement in this
- 21 case?
- A. Yes. Navigant was retained a few
- years ago to participate in this case from a
- settlement perspective, and a colleague of mine was

- involved in the case -- a leading case at that point
- from Navigant's perspective -- and I assisted him in
- looking at the scenarios and looking at some of the
- 4 numbers probably in the 2007 time frame.
- 5 Q. Did you rely on any information
- 6 provided by either Packaging or Packaging's
- 7 consultant, Mr. Trzupek?
- 8 A. Yes, I did.
- 9 Q. And what did you rely upon?
- 10 A. I relied on Mr. Trzupek's buildup of
- 11 cost estimates that were employed in the scenarios
- that I included in my report. Specifically,
- 13 Mr. Trzupek provided costs for an appropriate-sized
- 14 RTO and he also provided costs for decommissioning
- and moving a press and then also an estimate of what
- an adjusted standard approach might have cost
- 17 Packaging Personified.
- Q. Did you examine those costs?
- 19 A. I did.
- Q. And did you find them to be
- reasonable?
- 22 A. I did.
- Q. What was your understanding as to the
- 24 status of compliance with the substantive

- 1 regulations for press one, two and five at
- Packaging?
- A. My understand was that all of the
- 4 presses were in compliance with the exception of
- press four, so that's the one that I focused my
- 6 analysis on.
- 7 Q. Does the fact that press four was shut
- 8 down and its noncompliance ending at its shutdown
- 9 and last use of printing in 2002 affect your
- 10 analysis?
- 11 A. The date that the press was shut down
- would provide the end date of the period of
- non-compliance, in this case at the end of 2002
- 14 which is the -- completes the end of the
- non-compliance period in my analysis.
- Q. And you relied upon the opinion of
- 17 Mr. Trzupek that press five was in compliance?
- 18 A. I did.
- 19 Q. And that was without the addition of
- the RTO that was for \$250,000 that was purchased and
- hooked up to the new press six and press five?
- 22 A. That is my understanding, yes.
- Q. Did you prepare a report for this
- 24 proceeding?

- 1 A. I did.
- Q. And is that report contained in a
- 3 separate binder marked as Exhibit 4?
- 4 MR. HARSCH: Off the record.
- 5 (Whereupon, a discussion
- was had off the record.)
- 7 BY MR. HARSCH:
- 8 Q. Would you please explain what
- 9 Exhibit 4 is?
- 10 A. This binder, Exhibit 4, contains my
- report, a curriculum vitae and then a number of
- documents that I relied upon in this case, including
- the report of Mr. Trzupek, the report of Mr. Styzens
- 14 from the Illinois EPA, the deposition of Mr. Styzens
- and a number of other documents that provide support
- regarding the calculation of economic benefit.
- Q. And this consists of basically all the
- documents you relied upon?
- 19 A. Yes.
- MS. WHEELER: Do you have a copy of
- that for me, Mr. Harsch? Off the record
- please.

23

24

- (Whereupon, a discussion

 was had off the record.)

 HEARING OFFICER HALLORAN: Back on the

 record. We're going to label this separate

 binder that's entitled expert report of

 Christopher McClure. It's approximately

 four inches thick. We're going to name it
 - Respondent's Exhibit 4A, Group 4A. Thank
 - 9 you. Sorry, Mr. Harsch.
- MR. HARSCH: I have no problem with
- 11 your suggestion.
- 12 BY MR. HARSCH:
- Q. Exhibit 4 in our black binder,
- 14 Respondent's Exhibit 4 is just a copy of your report
- itself; is that correct?
- 16 A. Correct.
- Q. And the report is the same report
- that's contained in Group Exhibit 4A?
- 19 A. Correct.
- Q. And the documents that you were
- referring to beforehand that were contained in your
- part of your official report are the documents that
- are set forth in the binder marked Group Exhibit 4A?
- A. Correct.

- Q. Why is the concept of economic benefit
- an important concept?
- A. Well, the EPA created the economic
- 4 benefit concept as part of its ultimate overall
- 5 penalty ideology to encourage companies to come into
- 6 compliance.
- 7 And there's two main components.
- 8 The one is gravity, which we're not addressing here.
- 9 We're looking at the other component, which is
- economic benefit. And, specifically, the goal, as I
- understand it, the way the EPA describes it, is to
- calculate ultimately an amount that would make a
- potential violator indifferent between adhering to
- the law and not adhering to it. So, essentially,
- the penalty would erase any economic benefit that
- the violator enjoyed by delaying and/or avoiding any
- 17 costs that would have been expended for
- environmental compliance.
- Q. And you're aware that -- I believe
- it's Section 42(a) of the Illinois Environmental
- 21 Protection Act directs --
- MS. VILLASENOR-RODRIGUEZ: It's (h).
- 23 BY MR. HARSCH:
- Q. Excuse me, 42(h) directs the lowest

- 1 cost alternative be used?
- A. Correct.
- Q. How did -- explain how you proceeded
- 4 to calculate the various economic benefit
- 5 alternatives?
- A. Well, as I explained, we reviewed -- I
- 7 reviewed the key documents in the case, conducted
- 8 discussions with counsel, Mr. Trzupek, Mr. Piper and
- 9 got a good understanding of at the time that
- 10 Packaging Personified should have been in compliance
- in the beginning of 1997 what some of their
- 12 alternatives were for achieving compliance.
- So, again, we were looking back
- 14 from present day at a period in time from the
- beginning of 1997 until the press is decommissioned
- at the end of 2002 where they were non-compliant.
- 17 So the goal of the economic
- benefit is to understand what should they have
- expended that they did not. And when we started to
- investigate what the climate was at the time, what
- the alternatives were, what their competitors were
- doing and what kind of things were available to the
- 23 company, we came up with -- we understood and I
- understood from discussing with Mr. Trzupek that

- 1 basically there were three general alternatives that
- the company could have pursued at that time.
- The first of which was to pursue
- 4 an adjusted standard, which we've discussed here in
- 5 the testimony, which a number of their competitors
- applied for and achieved, which would have
- 7 essentially made it such that Packaging would have
- 8 reached compliance so to speak for that time period.
- 9 And when we discussed the costs
- that were involved in that, Mr. Trzupek had an
- 11 estimate based on his very relevant experience
- direction with direct competitors of Packaging that
- had achieved the adjusted standard.
- 14 Then when we talked about other
- alternatives and when I questioned Mr. Trzupek and
- 16 Mr. Piper about other things that the company could
- have done, were there other compliance alternatives,
- what types of compliance equipment could have been
- installed, we discussed that the company could have
- pursued a piece of compliance equipment called an
- 21 RTO.
- 22 And at that time to control the
- one press that was non-compliant, an RTO of the
- appropriate size, based on Mr. Trzupek's estimate,

- would have cost approximately \$75,000 that the
- company could have put that in place and then, of
- 3 course, would have had an ongoing annual operating
- 4 expense.
- 5 And then the last alternative that
- the company could have pursued and ultimately did
- pursue is simply to turn off the non-compliant press
- 8 and they ultimately did that. Later on, they ended
- 9 up relocating that press to a plant in Michigan.
- 10 And so when I looked at that
- 11 alternative, I decided to include all of those costs
- as something that they could have done as of 1997.
- Even though technically that plant wasn't available
- to them, really the cost of that scenario should
- probably be at zero or de minimis because really all
- they have to do is shut the press off. But their
- 17 ultimate decision was to move it, so I included all
- of those costs which maybe creates a little bit of a
- 19 higher economic benefit in that scenario.
- But those are the scenarios, those
- 21 are the reasonable alternatives that I determined
- were available to the company in 1997 and those are
- the costs that I've outlined in my report.
- Q. After you arrived at these costs, how

- did you proceed to calculate an economic benefit?
- A. Well, for the compliance option one,
- which I have as the adjusted standard, really what
- 4 we're looking at is the time value of the \$30,000
- 5 essentially was the cost estimate. So we make some
- 6 adjustments for the different periods in time.
- 7 So Mr. Trzupek estimated a couple
- of years ago in 2007 dollars that the cost of the
- 9 adjusted standard would be about \$30,000. So I had
- to make some calculations to take those dollars back
- in time using a cost index or a plant cost index to
- equate those dollars to 1997 dollars, and then you
- bring them forward and see how much the company
- earned over time by avoiding that \$30,000. So the
- net value that the company achieved was the \$30,000,
- basically, plus the time value.
- So under that theory, under that
- alternative the company avoided the cost of applying
- for the adjusted standard of \$30,000 plus an
- additional \$3,707 for the time value. And so that's
- 21 how I calculated the proposed economic benefit under
- 22 that scenario.
- Q. How much did you calculate?
- A. The total for that scenario was

- 1 \$33,707.
- Q. And did you follow any recommended
- 3 guidance in doing this calculation?
- 4 A. Absolutely. The guidance for economic
- 5 benefit is promulgated by the US EPA. And the EPA
- 6 issues a BEN Manual, that's a user manual that
- 7 provides guidance on generally how an economic
- 8 benefit should be calculated.
- In addition to that, there are
- other documents that you can rely on. The Federal
- 11 Register provides some additional guidance as the
- case law evolves. And as peer articles are written
- and as the EPA seeks more guidance on the
- 14 appropriate methods for certain variables that are
- included in the economic analysis, then more
- articles are produced from the finance and legal and
- investment communities. So I review a lot of those
- documents to try to stay current on the new issues
- that are arising in penalty calculation.
- Q. How did you calculate the economic
- 21 benefit for installing the control device
- 22 alternative?
- A. In that scenario, we would envision
- that in 1997 Packaging Personified would have had an

- initial capital outlay of approximately \$75,000
- 2 adjusted for time value and then the system would
- 3 have been in operation and would have had an annual
- 4 operating cost.
- 5 So they delayed a capital
- expenditure, in theory, of \$75,000 so they would
- 7 have enjoyed the time value of those dollars plus
- 8 permanently avoiding the annual operating costs
- 9 throughout that time period that would be associated
- with that piece of compliance equipment. So the
- summation of those amounts adjusted for time value
- 12 yielded a potential economic benefit of \$119,020.
- Q. And you used the same guidance
- documents from US EPA that you previously testified?
- A. Yes. I used the same guidance and
- then the cost estimates, again, that I would have
- used for both the capital outlay and then the annual
- avoided costs were provided by Mr. Trzupek.
- 19 Q. And the capital outlay was for the --
- that was for a -- it was testified to earlier today
- as the reconditioned/used?
- A. My understanding was that it was for a
- refurbished RTO that was of the appropriate size to
- handle the compliance need for press number four at

- 1 Packaging Personified.
- Q. And the operating costs Mr. Trzupek
- 3 provided -- did you previously testify that
- 4 Mr. Trzupek provided those to you?
- 5 A. Correct.
- Q. We've had quite a bit of testimony in
- 7 this proceeding so far about actual operating costs
- 8 versus these predicted operating costs using the EPA
- 9 prescribed formula. What operating costs do you
- understand that you've used?
- 11 A. My understanding in discussions with
- 12 Mr. Trzupek is that we were able to come up with and
- he was able to build up the actual operating costs
- to the best of his knowledge of a properly-sized
- 15 refurbished RTO.
- 16 Q. And the third scenario?
- 17 A. And the last scenario would have to do
- with Packaging Personified decommissioning and then
- 19 ultimately moving the press to Michigan, and there
- was a cost estimate that was provided by Mr. Trzupek
- of approximately \$15,000.
- 22 So what we -- when I included
- those costs, I pushed them all the way back to 1997
- so essentially indicating that the company would

- 1 have had the value of those dollars for the entire
- compliance period. That's probably overstating the
- dollar amounts a little bit because we know that
- 4 they were able to decommission the press in 2002
- and at that point become compliant and then didn't
- 6 move the press until later. But for simplicity and
- 7 conservatism, I just included all of those dollars
- 8 and moved them back to the beginning of the time
- 9 frame.
- Q. And you used the same guidance and
- 11 methodology for --
- 12 A. Correct.
- Q. -- taking costs back and forward?
- 14 A. Correct. And that yielded a potential
- economic benefit of \$16,853.
- Q. And did you take into consideration --
- you were here yesterday when there was testimony
- 18 regarding the fact that it turned out there was an
- 19 actual savings once the work was transferred from
- 20 press four to press five because you didn't have
- start-up and shutdown; is that correct?
- 22 A. That's what I understood from the
- testimony, yes.
- Q. Your calculations did not assume any

- 1 such --
- 2 A. It does not.
- Q. -- savings?
- 4 So, again, that would be
- 5 conservative?
- 6 A. Correct.
- 7 O. You've reviewed the economic benefit
- 8 work performed by Mr. Styzens as part of this
- 9 proceeding, as well?
- 10 A. I have.
- 11 Q. Can you explain what the significant
- differences are in the two approaches to calculating
- economic benefit?
- 14 A. Yes. I would say, structurally, the
- two analyses are similar. I think they're set up
- similarly.
- But the significant differences
- relate to the input variables, the cost data that's
- included, and also the input of the compliance
- 20 period. And then to a lesser extent, some of the --
- 21 the discount rate that's used.
- Q. Let's talk briefly about the discount
- rate. I believe Mr. Styzens said that he used a
- prime rate and you used a risk-free rate?

- 1 A. Correct.
- Q. Why did you utilize the risk-free
- 3 rate?
- 4 A. The cash flows that we're discussing
- 5 here are past cash flows that are known, so the
- 6 risk-free rate is appropriate.
- 7 A weighted average cost of capital
- 8 that people talk about or the bank rate that
- 9 Mr. Styzens used as a proxy for the weighted average
- 10 cost of capital is a rate that's built up that
- people use to justify an investment in future,
- unexpected, unknown and risky cash flows.
- 13 So the rate that I used because
- the cash flows are known because they're known
- environmental expenditures is risk-free versus a
- weighted average cost of capital, which contemplates
- the debt and the equity and the risk premiums and
- the beta of the company and all the other financial
- criteria that you build into a rate when you're
- 20 calculating a weighted average cost of capital and
- 21 contemplating an investment in a company for the
- 22 future.
- And, again, the use of the
- risk-free rate is well-supported both in the WCI

- 1 case that I provided, in the literature that I
- provided, as well, and in some of the EPA guidance
- 3 that I've seen in other areas where the EPA
- 4 discounts its own costs.
- 5 Q. So is it fair to say that it's an
- 6 undecided issue or an issue with two sides of
- 7 differing opinions on?
- 8 A. I think that's fair. It's still open
- 9 for comment. I think you'll see a lot of argument
- on both sides. And in reality, in this case it
- really isn't that big of an issue. It's far
- outweighed by the cost inputs, the capital outlay
- and the annual avoided costs that we have here.
- Q. And, in fact, I think when you said it
- was still up for comment, US EPA has requested
- public comment on this issue?
- 17 A. The EPA takes public comment on the
- 18 BEN approach and on the BEN Model, and that's
- 19 reflected in the Federal Register.
- Q. The compliance period, if you were to
- 21 extend your calculations out to the date that
- 22 Mr. Styzens used, can you briefly -- I guess it
- would be scaling up those numbers sort of. What end
- 24 date did he use?

- 1 A. My end date is 12/31/02. I believe
- 2 Mr. Styzens's is one year longer. So if I were to
- adjust my schedules to reflect an additional year, I
- 4 believe that what you would see is very small
- 5 incremental changes to the adjusted standard which
- is now 33-and-a-half thousand, would probably go up
- 7 another five hundred to a thousand dollars.
- The decommissioning alternative,
- 9 similarly, which is 16,800, would increase a very
- small amount, somewhere between \$400 to \$800.
- 11 And then the compliance
- 12 alternative that includes the installation of the
- 13 refurbished RTO would increase a little more. It's
- 14 119 right now and I would estimate that that would
- increase somewhere between \$16,000 and \$20,000 for
- 16 an additional year.
- 17 Q. Are there any other significant
- differences -- are there any other differences
- besides the discount rate and the period of time
- and, obviously, the capital input and the operating
- cost input that you testified about?
- 22 A. No.
- Q. Are you aware of any guidance from
- US EPA on how to -- what you would include or not

- include as capital costs and operating costs where a
- 2 company has built a control device allowing for
- 3 potential for future growth?
- 4 A. Yes, I have.
- 5 Q. And what is that guidance?
- A. Well, the general overarching
- 7 principle of the economic benefit is that you use
- the lowest cost approach. And when you have a
- 9 situation where the control device that's installed
- is larger than what's minimally required to achieve
- compliance, for example, if that control device is
- larger in anticipation of accommodating new products
- or additional capacity, then the BEN Manual
- specifically indicates that you should take steps to
- bifurcate those costs in order to understand what is
- required for compliance versus what is accommodating
- 17 future growth.
- 18 Q. And where is that contained in the BEN
- 19 Manual?
- A. It's Page 3-9 in the BEN Manual.
- There's a compliance cost component section and
- subpoint two covers that exact scenario that you
- described.

- 1 HEARING OFFICER HALLORAN:
- Mr. McClure, for the record, is referring to
- Respondent's Group Exhibit 4A, just for
- 4 clarification. Thanks.
- 5 BY MR. HARSCH:
- Q. A copy of the BEN Manual is in 4A?
- 7 A. Correct.
- 8 Q. You've sat through all the testimony
- 9 in this proceeding to date. It's your understanding
- that Formel and Vonco and Bema are competitors to
- 11 Packaging based on that testimony?
- 12 A. Yes.
- Q. And it's your understanding that they
- were granted an adjusted standard that provided they
- did not have to install a control equipment subject
- 16 to certain conditions?
- 17 A. Yes.
- 18 Q. And is it your further understanding
- these companies subsequently, when they expanded
- their businesses, added new sources and control
- 21 equipment?
- A. Yes.
- Q. Do you have an opinion as to whether
- or not it levels the playing field if Packaging

- 1 Personified, who's added a new press and control
- device, is assessed the economic penalty that
- 3 Mr. Styzens is suggesting should be assessed?
- 4 MS. WHEELER: Objection. I believe
- 5 that's an ultimate fact that the Board will
- be determining. I don't think that's a
- 7 proper question for him to answer.
- 8 HEARING OFFICER HALLORAN: Objection
- overruled. Mr. McClure can answer if he's
- able to.
- 11 BY THE WITNESS:
- 12 A. In my opinion, that would be a gross
- overestimation of the appropriate penalty. The
- concept of leveling the playing field specifically
- relates to making competition equal amongst
- companies that choose and do not choose to become
- 17 compliant.
- In this case, we are able to
- 19 specifically identify during the relevant time
- period competitors who had very similar fact
- 21 patterns and we know exactly what they did and how
- much it cost them. So it's very easy to see in this
- 23 particular case what Packaging very likely could
- have spent at that time period in 1997 to achieve an

- adjusted standard and to move forward and then at
- the date that they decided to increase production,
- 3 take additional steps.
- But to me these companies are very
- 5 analogous and we have a very clear basis of
- 6 reference for an appropriate penalty amount in this
- ⁷ case.
- 8 BY MR. HARSCH:
- 9 Q. Of the three scenarios, which one do
- you believe more appropriately levels the playing
- 11 field?
- 12 A. Well, my personal feeling is that the
- adjusted standard scenario is the most appropriate,
- 14 again, because we're able to observe direct
- competitors which is sometimes not very easy to do
- in these cases.
- But in this particular case we
- have very specific competitors and we know exactly
- what they paid and so I think it's very appropriate
- that Packaging Personified, had they known about the
- 21 adjusted standard, I don't have any doubt that they
- would have pursued that, as well, and as Mr. Trzupek
- explained, very likely would have achieved it and
- moved forward in compliance.

- 1 Q. Your master's degree is in what?
- 2 A. I have a master's in business
- 3 administration with specializations in finance and
- 4 business strategy.
- 5 Q. And you've been a consultant to a
- 6 number of businesses?
- 7 A. Yes.
- Q. And Navigant is a professional
- 9 consultant to a number of businesses?
- 10 A. At Navigant, at LECG prior to that and
- 11 for a number of years at Arthur Andersen.
- 12 Q. You sat here and you listened to the
- testimony by Mr. Styzens regarding management
- decisions and how decisions are made?
- 15 A. Yes.
- 16 Q. Do you agree with that
- characterization in the context of complying with
- 18 environmental rules?
- 19 A. I understood him to indicate that
- 20 management always makes the lowest cost decision and
- I don't agree with that. I believe that in
- decisions where management is free to make purely
- 23 economic decisions and decisions about where to
- compete and decisions about which products to

- 1 produce, in those types of decisions certainly cost
- and competition and clients and all these other
- 3 variables come into play.
- 4 The difference here is that we're
- 5 talking about an economic compliance decision which
- is compelled by an outside agency. So while there
- 7 may be some variables that are at play, ultimately,
- 8 to me, that decision is largely controlled by those
- 9 laws and regulations. So it's a different type of
- decision that isn't governed entirely by the cost of
- 11 the decision.
- 12 Q. Does trying to resolve a pending
- compliance issue with a regulatory agency also
- factor in as a reasonable constraint on management
- decisions in your view?
- 16 A. Yes.
- Q. Do you find that to be -- you've sat
- here through the testimony where that's been
- explained. Do you find that to be consistent with
- your understanding of management decisions and
- 21 corporate decisions?
- A. In what regard?
- Q. As the basis for such a decision.
- A. I'm sorry, can you restate the

- 1 question?
- Q. I'll just totally withdraw it and
- 3 start over again.
- 4 You were here when Packaging
- 5 Personified testified that part of the reason they
- 6 made the decision to install the RTO that they did
- 7 and hook up number five was in the hopes to reach
- 8 resolution of their compliance issue with the State
- 9 of Illinois?
- 10 A. Yes.
- 11 Q. Is the fact that -- does that desire
- 12 strike you as a reasonable basis for management to
- make a decision?
- 14 A. Yes. It certainly is something that's
- going to play into a management decision and, again,
- is going to -- in a lot of times that will override
- that simple desire to cut costs or keep things as
- cheap as possible because you're being compelled,
- again, by an outside agency to commit to these
- 20 expenditures.
- Q. I may have asked this, but I'm going
- to ask it again. You thoroughly reviewed
- 23 Mr. Styzens's report and his deposition that was
- given in this proceeding?

- 1 A. Yes.
- 2 Q. And, again, not down to the level of
- discounted rates, what are the significant
- 4 differences?
- 5 A. The most significant differences are
- 6 the cost inputs, the capital expenditure and the
- annual operating costs and then after that the next
- 8 significant difference would be the compliance
- 9 period.
- 10 Q. Since you didn't deal with
- non-compliance for press five, if it's ultimately
- determined that control -- that some economic
- benefit is determined for press five, would your
- 14 calculation for press four adjusted for another year
- be a rough explanation of appropriate economic
- benefit or do you have an opinion as to that?
- 17 A. I don't have an opinion. I would have
- to look at all the facts and circumstances if they
- 19 changed.
- 20 Q. If the control device cost would be
- similar for a similar add-on device, the operating
- costs would be the same, under that hypothetical -
- would your economic benefit analysis for the add-on
- control for press four adjusted for the additional

- 1 year be applicable?
- A. Assuming that the dates became
- appropriate and the cost stayed in the same range,
- 4 then the math would play out that it would be a
- 5 proxy for it. But, again, I'd have to look at all
- 6 the details to understand that.
- 7 Q. And you've sat here and understood
- 8 that press five was hooked up to new RTO unit a year
- 9 later than -- in the same time frame as Mr. Styzens
- 10 calculates his economic benefit?
- 11 A. Yes.
- 12 Q. So under that scenario it would be
- that economic benefit plus the cost of
- decommissioning press four would be the total
- 15 economic benefit?
- A. Again, I would have to look at all the
- 17 facts around the case.
- 18 MR. HARSCH: I have no further
- 19 questions.
- HEARING OFFICER HALLORAN: Thank you,
- Mr. Harsch. Ms. Wheeler, cross.
- MS. WHEELER: Thank you, Mr. Halloran.

23

24

1 CROSS EXAMINATION

- 2 BY MS. WHEELER:
- Q. Mr. McClure, you've testified here
- 4 today that you were hired specifically to perform an
- independent analysis in December of 2008; is that
- 6 right?
- 7 A. I was asked to do that in December
- 8 of 2008. My firm was engaged a few years ago, so I
- 9 had some prior involvement through the settlement
- 10 discussions.
- Q. And, in fact, you said that you relied
- on some of those calculations that were done a
- couple years ago by your firm?
- 14 A. I reviewed it. I didn't rely on it.
- When I did my work, I essentially started over. I
- 16 saw that other information, but then I --
- O. Because those numbers were different
- than yours?
- 19 A. Those numbers are different.
- Q. But, in fact, a couple of them were
- the same scenarios where they came up with a
- different economic benefit?
- 23 A. Correct. I believe, as we discussed
- in my deposition, there were some timing

- differences.
- 2 Q. They also discussed -- since you
- 3 brought that up -- in your deposition that these
- 4 alternative scenarios that you brought forth as ways
- to come into compliance had to have been available
- 6 in 1997 and at that point you thought that they
- 7 had -- could have moved to Michigan in 1997; is that
- 8 right?
- 9 A. I believe at the time I was unclear as
- to what date the plant began operating and then
- 11 subsequent to that I saw the date was difference
- than maybe what I thought it was.
- Q. Well, Mr. Harsch told us in the
- deposition that it was in 1997, didn't he?
- 15 A. I don't recall that. I recall that I
- thought that the plant was open at that time and
- subsequent to that then I saw the date was somewhat
- later. But, again, as I explained, it really has no
- bearing on the scenario.
- 20 Q. You said that you got your cost inputs
- from Mr. Trzupek and Mr. Piper; is that right?
- A. Primarily from Mr. Trzupek and then I
- had a discussion with Mr. Piper.
- Q. How many discussions did you have with

- 1 Mr. Piper?
- 2 A. I recall one.
- Q. And was that in person or on the
- 4 phone?
- 5 A. On the phone.
- 6 Q. And didn't he basically confirm the
- 7 estimate that you gave that you got from
- 8 Mr. Trzupek?
- 9 A. Yes.
- 10 Q. You also said in your direct testimony
- 11 today that of your three scenarios, the used RTO,
- the decommissioning of the press and moving it to
- 13 Sparta, Michigan and the adjusted standard, the
- inputs that you got were all reasonable; how did you
- 15 determine that?
- 16 A. Through my discussions with
- 17 Mr. Trzupek in trying to get an understanding of how
- he calculated his costs, what the components were
- and how you can come up and just to try to, you
- 20 know, make sure that we were -- we had the same
- understanding of the type of control efforts that we
- 22 were talking about.
- Q. Did you see any numbers from
- Mr. Trzupek other than his report that is now part

- of your report?
- 2 A. Such as?
- 3 Q. Such as invoices and costs, bills,
- 4 anything to back up the numbers that he gave you.
- 5 A. I have his report and discussions that
- 6 I had with him.
- 7 Q. Again, I was a little confused by your
- 8 testimony today because during the deposition I
- 9 don't believe you ever mentioned the word -- or in
- 10 your report -- refurbished RTO. Did you mention
- that it was refurbished before? It was always used,
- wasn't it? That's the way I thought it was.
- 13 A. I don't recall specifically.
- Q. But as we've heard, refurbished and
- used are entirely different concepts in this
- machine, I quess?
- 17 A. There are differences, but you'd have
- to ask the experts exactly what those are.
- 19 Q. And you're not an expert in printing
- and/or the machinery used in printing processes; is
- 21 that right?
- A. Correct.
- Q. You're a financial expert, right?
- A. That's a very broad term.

- Q. Okay. And you've done economic
- benefit analyses before, is that what you said?
- A. Yes.
- 4 Q. And two of those cases are still
- 5 pending? Well, three of them are still pending?
- A. I suppose they're all still pending.
- 7 Q. Okay. Two are federal and one is the
- 8 Toyal and one is this?
- 9 A. Correct.
- Q. And, again, you've talked about a
- properly sized RTO, a refurbished RTO today and that
- was information you got from Mr. Trzupek, right?
- A. What information?
- Q. That it was -- what your determination
- was, you got the refurbished, properly-sized RTO
- information from Mr. Trzupek?
- 17 A. The cost and the annual operating
- costs of it, yes.
- 19 Q. You didn't do an analysis for the
- \$250,000 RTO, cost of the RTO that they actually
- used, right?
- 22 A. I did not do an analysis for the RTO
- that was installed later. Is that what you're --
- Q. Right. The one --

- 1 A. I did not, correct.
- Q. -- that was installed within that next
- year.
- Just briefly, as you've stated,
- you used the risk-free rate and Mr. Styzens used the
- 6 bank prime loan lending rate, I believe?
- 7 A. Correct.
- 8 Q. And you've said that the risk-free
- 9 rate has been accepted by some courts and/or
- 10 literature; is that right?
- 11 A. Yes.
- Q. And the one court decision that you
- 13 know of is which one?
- 14 A. The one that I provided is the WCI
- case, which is an Ohio case.
- Q. And do you know of any other ones
- where it's been accepted by a court?
- 18 A. Not off the top of my head.
- 19 Q. Do you know that if it's ever been
- 20 accepted by an Illinois Pollution Control Board
- 21 decision?
- 22 A. I don't know that.
- Q. Do you know that the WACC has been
- 24 accepted by several court decisions and Illinois EPA

- board decisions?
- 2 A. I'm aware that the WACC has been used
- in a number of cases and it's certainly a variable
- 4 that's considered and I'm aware of the general
- 5 status of the discord amongst professionals in the
- 6 various fields.
- 7 Q. So as Mr. Harsch said, reasonable
- 8 experts could disagree on that?
- 9 A. Yes.
- 10 Q. There was another -- I believe another
- difference, possibly minor, between yours and
- Mr. Styzens's report and that had to do with the
- marginal tax rate that was used. You used
- 14 37 percent?
- 15 A. Correct.
- Q. What did Mr. Styzens use, 33 percent;
- do you recall that?
- 18 A. Yes.
- 19 Q. Mr. Harsch also asked you today about
- the competitors to Packaging and leveling the
- 21 playing field, he asked you about that today?
- 22 A. Yes.
- Q. Do you know anything else about those
- three competitors such as if they are subject to

- 1 enforcement cases or have been forced to pay large
- 2 fines?
- A. I'm aware that they're subject to the
- 4 same general environmental regulations that
- 5 Packaging is.
- 6 Q. So you don't know anything else about
- 7 them concerning their compliance history or
- 8 subsequent penalties they may or may not have paid?
- 9 A. I'm generally aware they achieved
- adjusted standards and I'm aware that they've
- subsequently increased production and installed
- 12 control devices.
- Q. Also today you talked about management
- decisions and what needs to go into those management
- decisions, especially concerning what Mr. Imburgia
- testified to yesterday that they took into account
- that they wanted to be expand the business and they
- wanted to possibly have market penetration or some
- other reasons that they expounded on yesterday to
- 20 make this decision to buy the larger RTO. You heard
- that testimony yesterday?
- 22 A. Yes.
- Q. And you said that for purely economic
- decisions, they would have -- they wouldn't have

- considered all of that or they wouldn't have
- 2 considered compliance that was necessary, that
- was -- that's a separate issue?
- 4 A. I did not say that.
- Okay. I guess actually what I really
- 6 want to ask is what is a purely economic decision by
- 7 management?
- 8 A. The distinction I was making was
- 9 between a decision where management is being
- compelled by a regulatory agency and one in which
- 11 they are not.
- 12 Q. But management is always compelled to
- obey the law or a statute or regulations, aren't
- 14 they?
- 15 A. In what capacity?
- Q. When they're making any business or
- 17 purely economic decision or any kind of management
- decision, they have to consider the law and the
- obedience to it, don't they?
- 20 A. I think generally, yes, companies want
- to be lawful.
- 22 Q. What part of the Federal Register did
- you rely on, because I don't believe that's in here?

1 (Whereupon, a discussion

- was had off the record.)
- 3 BY MS. WHEELER:
- 4 Q. You said that you also relied on the
- 5 BEN Manual?
- A. Yes.
- 7 Q. Directing your attention to 3.9 that
- 8 you've just testified to, I believe Mr. Harsch was
- 9 asking you about compliance costs components and you
- talked about number two; is that right?
- 11 A. Yes.
- 12 O. But number one talks about what the
- 13 best evidence of what the violator should have done
- is what he actually did do to achieve compliance;
- isn't that listed in number one?
- 16 A. Yes.
- Q. Do you agree with that?
- 18 A. Generally, yes.
- 19 Q. And do you agree with the next
- sentence in that statement which says this rule is
- instructive in those cases where a violator may
- 22 appear to be installing a more expensive pollution
- 23 control system that EPA's staff believes is
- necessary to achieve compliance; do you agree with

- 1 that?
- A. Generally, yes. I mean, it says what
- 3 it says.
- 4 Q. And you relied on it you said?
- 5 A. I relied on the BEN Manual, yes. Sc
- in this case the best evidence of what the violator
- 7 should have done is what it eventually did do, which
- we considered where they decommissioned their press.
- 9 So that's what they did do. And so we looked at
- under the scenario where they shut down their press
- and ultimately moved it.
- 0. But that didn't consider the fact that
- the other press was non-compliant?
- 14 A. I don't know those to be facts.
- 15 Q. You only know what you were given
- information from by Mr. Trzupek; is that right?
- 17 A. What I understand about this case is
- that press four was a non-compliant press and then
- 19 the information that we discussed earlier about the
- timeline for that press.
- 21 Q. Just one more question about your
- final numbers on your three scenarios. Did you
- include the interest from the time they should have
- come into compliance to today's date?

- 1 A. No. I could do that at any time.
- 2 Q. And that would be from -- your time
- 3 frame was what, 2002 to 2009?
- 4 A. At whatever point you can determine --
- if a penalty is assessed, you can calculate interest
- 6 any time. It's a simple calculation that can be
- ⁷ done.
- 8 Q. But that's not included in your
- 9 calculations yet?
- 10 A. Right.
- MS. WHEELER: I have nothing else.
- 12 HEARING OFFICER HALLORAN: Thank you,
- Ms. Wheeler. Mr. Harsch, redirect.
- 14 MR. HARSCH: I have no further
- 15 questions.
- 16 HEARING OFFICER HALLORAN: Thank you,
- Mr. McClure. You may step down. We'll go
- off the record for a moment.
- 19 (Whereupon, after a short
- 20 break was had, the
- following proceedings
- were held accordingly.)
- HEARING OFFICER HALLORAN: Back on the
- record. Packaging Personified, have you

- rested in your case in chief?
- MR. HARSCH: Correct.
- 3 HEARING OFFICER HALLORAN: All right.
- I believe the State is going to put on a
- rebuttal witness. Mr. Grant.
- 6 (Witness sworn.)
- 7 WHEREUPON:
- 8 DAVID BLOOMBERG
- 9 called as a witness herein, having been first duly
- sworn, was examined and testified as follows:
- 11 DIRECT EXAMINATION
- 12 BY MR. GRANT:
- 13 Q. Mr. Bloomberg, you previously
- testified that you were involved in the adjusted
- standard petitions for Formel, Vonco and Bema,
- 16 correct?
- 17 A. Yes.
- 18 Q. These companies contacted Illinois EPA
- 19 regarding compliance with flexographic printing
- 20 rules?
- A. Yes, they did.
- 22 O. And was that before Illinois EPA
- mailed the 1997 letter to all the printers?
- A. Yes, it was.

- Q. If you can look at Exhibit 57? It's
- 2 Respondent's Exhibit 57. Did you hear Mr. Trzupek
- 3 testify that he worked with you on developing these
- 4 numbers?
- 5 A. Yes.
- Q. Did you believe that the figures were
- 7 a fiction for adjusted standard purposes or did you
- 8 believe that they were accurate operating costs?
- 9 A. I believe that they approximated
- 10 accurate operating costs.
- 11 Q. If you use RACT methodology, R-A-C-T,
- in calculating costs, should they differ greatly
- from real-world costs?
- 14 A. No, they should not.
- 15 Q. The lowest estimated cost of control
- in the adjusted standard petitions, either RACT or
- actual -- excuse me, if the lowest estimated cost of
- control in the adjusted standard petitions, either
- 19 RACT or actual, were \$1,000 per ton for control
- 20 costs for VOM, would Illinois EPA have supported the
- 21 adjusted standard?
- A. Absolutely not.
- MR. GRANT: That's all.

- 1 HEARING OFFICER HALLORAN: Thank you.
- Mr. Harsch, cross.
- 3 CROSS EXAMINATION
- 4 BY MR. HARSCH:
- 5 Q. Mr. Bloomberg, I understand some of
- 6 your involvement. What was your relationship with
- 7 Dave Kolaz?
- 8 A. Not sure what you mean by relationship
- 9 with him.
- Q. At the time when you were initially
- working on the tax force.
- 12 A. I was in the air quality planning
- 13 section. I think Dave Kolaz, at the time, would
- have been the head of the compliance section.
- Q. And is it fair to characterize your
- initial position in that -- your personal initial
- position to be opposed to the concept of an adjusted
- 18 standard for these companies?
- 19 A. I would say initially, yes.
- Q. And is it fair to characterize the
- position Mr. Kolaz, as head of compliance, that the
- 22 Agency would, in fact, support such an adjusted
- 23 standard?
- A. I don't remember Mr. Kolaz's position.

- Q. You don't remember much of my -- I'll
- withdraw that. I'm sorry.
- A. It was a long time ago.
- 4 Q. Do you recall having discussions with
- 5 Mr. Trzupek regarding how he calculated these
- 6 numbers?
- 7 A. I remember -- I don't remember
- 8 specific discussions. I remember discussions in
- general.
- 10 Q. Despite your initial opposition, the
- 11 Agency's official position was to support these
- adjusted standard positions?
- 13 A. There was a large -- a fairly large
- gap in time there we worked with the companies. My
- initial position was one of skepticism. And, you
- know, eventually the companies provided and we
- gathered enough information about their specific
- circumstances and the industry as a whole, more
- 19 pertaining to them in particular, that my position
- changed. That's why we had the work group.
- Q. Then do you have any -- you've sat
- here while Mr. Trzupek has testified as to how US
- 23 EPA arrives at a cost of control for reasonably
- 24 available control technology or best available

- 1 control technology?
- A. Yes.
- Q. And do you agree that US EPA has made
- 4 available tools for doing these calculations?
- ā A. Yes.
- 6 Q. And that before it was a computer
- 5 spreadsheet called --
- 8 MR. TRZUPEK: VataVuk, I believe.
- 9 BY MR. HARSCH:
- 10 Q. Before the current spreadsheet was put
- together, there was a written procedure?
- 12 A. There is a written procedure. I know
- that they update it. They updated it recently, for
- example, to include the new interest rate to better
- reflect reality because that is the point, to
- reflect reality as much as possible.
- Q. And was it your understanding at the
- time that Mr. Trzupek had followed this prescribed
- 19 methodology?
- A. Yes, he did, as I understood it.
- Q. And you had ample opportunity to
- review those costs?
- 23 A. Yes.
- Q. You sat here today and yesterday and

- heard about the gas usage for recirculating --
- 2 excuse me, for RTO units --
- A. Yes.
- 4 Q. -- in the printing industry,
- 5 essentially being self-firing once the pilot
- 6 temperature is brought up to speed?
- 7 A. That's what was claimed, yes.
- 8 Q. And do you have any experience or
- 9 expertise to counter that?
- 10 A. I do not have any particular specific
- 11 expertise or experience.
- 12 Q. Thank you.
- MR. HARSCH: No further questions.
- 14 HEARING OFFICER HALLORAN: Thank you.
- Mr. Grant.
- MR. GRANT: Nothing.
- 17 HEARING OFFICER HALLORAN: Thanks you.
- You may step down, Mr. Bloomberg. Anything
- 19 further, Mr. Grant?
- MR. GRANT: No.
- HEARING OFFICER HALLORAN: Okay. The
- parties have indicated they wish to reserve
- their closing arguments for the post-hearing
- brief. Before we go off the record, I do

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1	want to note for the Board and on record that
2	there have been no members of the public here
3	today, June 30th, or yesterday, June 29th,
4	other than the parties themselves.
5	And I do want to note that I find
6	no credibility issues with any of the
7	witnesses who testified here today or
8	yesterday, as well.
9	We have two housekeeping issues.
10	We have Respondent's Exhibit No. 22, which I
11	don't have as offered, and Respondent's
12	Exhibit Group Exhibit 4A.
13	MR. HARSCH: Correct. I would like to
14	move for admission of 4A.
15	MS. WHEELER: We have no objection.
16	HEARING OFFICER HALLORAN: Okay.
17	MR. HARSCH: And 22, I am
18	MS. WHEELER: There's several that
19	weren't offered and we would like to make
20	sure they're not included as exhibits.
21	MR. HARSCH: Maybe we can go off the
22	record and go through our list to make sure.
23	HEARING OFFICER HALLORAN: Okay.
24	We're off the record.

	1430 100
1	housekeeping. I just wanted to run through
2	the exhibits that have been offered and
3	admitted chronologically the way they were
4	given to me.
5	It was agreed and admitted the
6	Complainant's Exhibits 1 through 13 were
7	admitted. They're in the white binder.
8	Complainant's Exhibit 14 is loose. That was
9	admitted.
10	Respondent's Exhibits 1 through 7,
11	9 through 14, 16 through 21, 24, 26 through
12	28, 32 through 39, 42 through 44, 50, 52, 55,
13	56, Respondent's Exhibit No. 8, Respondent's
14	Exhibit 23, Exhibit 40, 41, 45, 25, 29, 48,
15	22, 57, 51, 50, 48, 49, Respondent's Group
16	Exhibit 58 and also Respondent's Group
17	Exhibit 4A. Those have all been admitted. I
18	think that does it for the housekeeping.
19	Thank you. Have a safe drive home.
20	(Which were all the proceedings
21	had in the above-entitled cause

on this date.)

23

22

4	I, Tamara Manganiello, CSR, RPR, do hereby
5	certify that I reported in shorthand the proceedings
6	held in the foregoing cause, and that the foregoing
7	is a true, complete and correct transcript of the
8	proceedings as appears from my stenographic notes so
9	taken and transcribed under my personal direction.
10	
11	Yuman mungungle
12	TAMARA MANGANTELLO, CSR, RPR License No. 084-004560
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20	SUBSCRIBED AND SWORN TO before me this // day
21	of A.D., 2009. Constitution of Control of
22	Notary Public "
23	

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STATE OF ILLINOIS)

COUNTY OF WILL)

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