

1 ILLINOIS POLLUTION CONTROL BOARD

2 IN THE MATTER OF:)
)
3 WATER QUALITY STANDARDS AND) R08-09
EFFLUENT LIMITATIONS FOR THE) (Rulemaking-
4 CHICAGO AREA WATERWAY SYSTEM) Water)
AND THE LOWER DES PLAINES)
5 RIVER: PROPOSED AMENDMENTS)
TO 35 Ill. Adm. Code Parts)
6 301, 302, 303 and 304)

7 REPORT OF PROCEEDINGS held in the
8 above-entitled cause before Hearing Officer Marie
9 Tipsord, called by the Illinois Pollution Control
10 Board, taken before Laura Mukahirn, CSR, a notary
11 public within and for the County of Cook and State
12 of Illinois, at the Thompson Building, 100 West
13 Randolph, Chicago, Illinois, on the 2nd day of
14 December, 2008, commencing at the hour of 1:00 p.m.

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A P P E A R A N C E S

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MR. THOMAS JOHNSON, Acting Chairman
MR. ANAND RAO
MS. ANDREA MOORE
DR. SHUNDAR LIN
 Appearing on behalf of the Illinois
 Pollution Control Board

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1 HEARING OFFICER TIPSORD: Good
2 morning. My name is Marie Tipsord. I've
3 been appointed by the Board to serve as
4 hearing officer in this proceeding entitled
5 Water Quality Standards and Effluent
6 Limitations for the Chicago Area Waterway
7 System and Lower Des Plaines proposed
8 amendments to 35 Ill. Admin. Code 301, 302,
9 303, and 304. The docket number is R08-9.
10 As we discussed, due to a family emergency
11 Dr. Girard is not with us today, but for him
12 to my left is board member Thomas Johnson.
13 Also present are board members Andrea Moore
14 to my right and Dr. Shundar Lin. Also to my
15 immediate right is Anand Rao for technical
16 staff.

17 This is our eighth set of hearings
18 to be held, and the purpose of today's
19 hearing is to continue hearing testimony from
20 the participants other than the proponents,
21 the Illinois Environmental Protection Agency.
22 At the close of hearing on November 17, we
23 had finished with 18 witnesses from the
24 Metropolitan Water Reclamation District of

1 Greater Chicago, and we'll continue with the
2 district starting with Dr. Scudder Mackey to
3 be followed by Jennifer Wasik, and if we have
4 time in these two days Samuel Dennison. The
5 testimony will be marked as an exhibit and
6 entered as if read. After marking the
7 prefiled testimony as an exhibit, we will
8 then proceed to questions for the testifier.
9 And I believe for Dr. Mackey the only
10 prefiled questions are from the IEPA.

11 MS. DEXTER: We have some, too.

12 HEARING OFFICER TIPSORD: I'm sorry.
13 The Environmental Law and Policy Center has
14 some as well. Anyone may ask a follow-up
15 question, and you need not wait until your
16 turn to ask questions. I do ask that you
17 raise your hand, wait for me to acknowledge
18 you. After I've acknowledged you, please
19 state your name and whom you represent before
20 you begin your questions. Please speak one
21 at a time. If you're speaking over each
22 other, the court reporter will not be able to
23 get your questions on the record. Please
24 note that any question asked by a board

1 member or staff are intended to help build a
2 complete record for the Board's decision and
3 not express any preconceived notion or bias.
4 I plan to try to go to around 5:00 today. If
5 we have a natural break before then, we'll
6 break then. We'll also have about an hour
7 for lunch.

8 Member Johnson, do you have
9 anything to add?

10 MEMBER JOHNSON: No. I suspect the
11 day will come when we'll all look back fondly
12 on Day 22, but.

13 MEMBER MOORE: Tomorrow.

14 MEMBER JOHNSON: Thanks for coming,
15 and we'll get started.

16 HEARING OFFICER TIPSORD: Mr. Andes,
17 will you have your witness sworn in.

18 (Witness sworn.)

19 MR. ANDES: I have a copy of the
20 prefiled testimony.

21 HEARING OFFICER TIPSORD: All right.
22 We will mark that as Exhibit No. 179, if
23 there's no objection. Seeing none, it's
24 Exhibit 179. By the way, I haven't found out

1 what the exhibit record is, but the hearing
2 is 35 days, so.

3 MS. WILLIAMS: Thank you.

4 HEARING OFFICER TIPSORD: And with
5 that, we'll begin with the IEPA.

6 MS. DIERS: Good morning, Dr. Mackey.
7 My name is Stephanie Diers with Illinois EPA.
8 I'll start with our prefiled questions. And
9 I'm going to go to Page 97 of those. After
10 looking over them and bouncing around a
11 little bit, so I'm going to try to do a
12 better job keeping it in line with the
13 record. I'm going to start with Question 13.
14 On Page 3 of your prefiled testimony, you
15 mention that you will provide an alternative
16 strategy that integrates all of the
17 fundamental habitat characteristics necessary
18 to maximize the productive and ecological
19 capacity of the CAWS. You proceed to say on
20 Page 4 of your prefiled testimony that
21 biological characteristics are also an
22 important element of aquatic habitat but will
23 not be discussed in detail in this testimony
24 or not included in Figure 1.

1 biological witnesses are to address those
2 questions to?

3 MR. MACKEY: I believe Sam Dennison
4 from the District. I believe he's a
5 fisheries biologist, ecologist. And I
6 believe Jennifer Wasik has a biological
7 background as well. I'm not sure that that's
8 what she will be speaking to.

9 MS. DIERS: Moving on to Question 14.
10 What do you mean by maximize the productive
11 and ecological capacity?

12 MR. MACKEY: I use the term maximize
13 the productive and ecological capacity to
14 mean healthy self-sustaining aquatic
15 community that is balanced and supported by
16 diverse habitat structure. I believe this
17 definition would be compatible with a concept
18 of the Clean Water Act general use waters
19 aquatic life use designation. However,
20 physical habitat limitations within the CAWS
21 do not provide the diverse habitat structure
22 necessary to meet Clean Water Act general
23 aquatic life use goals. Irrespective of
24 improvements in water quality or as proposed

1 in IPCB R08-9, to establish appropriate and
2 attainable aquatic life use goals in the
3 CAWS, it is necessary to consider all of the
4 fundamental habitat elements, not just the
5 water quality element.

6 MS. DIERS: When you say fundamental
7 habitat, what are you referring to?

8 MR. MACKEY: What I'm talking about
9 are the components that are illustrated in
10 Figure 1 of my prefiled testimony. You're
11 talking primarily about energy, you're
12 talking about biology -- not biology. I'm
13 sorry. Substrate which is the geology. And
14 you're also talking about water mass
15 characteristics or the hydrology of the
16 system. So from a perspective of physical
17 habitat, I'm talking about the three
18 fundamental physical components that, when
19 integrated together with appropriate ranges,
20 actually represent usable habitat for a
21 particular species, organism, or, if you
22 want, community or ecological function.

23 MR. ANDES: We have copies of that
24 particular figure.

1 HEARING OFFICER TIPSORD: And this is
2 the identical Figure 1 in the testimony?

3 MR. MACKEY: Yes.

4 HEARING OFFICER TIPSORD: For ease of
5 referring to it here today, and since this
6 one is in color and mine is not, we will mark
7 this.

8 MR. MACKEY: I did that last night,
9 okay?

10 HEARING OFFICER TIPSORD: We will mark
11 this as Exhibit No. 180 if there is no
12 objection.

13 Seeing none, it's Exhibit 180.

14 MR. MACKEY: This diagram was
15 originally put together for a paper that I
16 wrote for the International Joint Commission,
17 my national commission in the Canada and the
18 U.S., where I was asked to evaluate and
19 actually define the concept of physical
20 integrity with respect to the Great Lakes
21 Water Quality Agreement which is currently
22 under review by both federal governments for
23 a provision.

24 MS. DIERS: So this figure that you

1 put together is this a concept you developed?

2 MR. MACKEY: It's one that, yes, I
3 developed even though there are other types
4 of conceptual systems, if you want, that are
5 very similar to this.

6 MS. DIERS: What would those be?

7 DR. MACKEY: In terms of other
8 systems?

9 MS. DIERS: Yes.

10 DR. MACKEY: There was a publication
11 that was put together that looked at how to
12 classify habitats basically in lake systems
13 where they have not a similar diagram, but a
14 similar set of characteristics that when
15 integrated together also are describing
16 habitat.

17 MS. DIERS: So this concept that we
18 are talking about in Figure 1, did you design
19 it for lakes?

20 DR. MACKEY: No. This actually, the
21 interesting thing is that, No. 1, yes, it was
22 designed initially for use in the Great
23 Lakes, but it also translates very nicely
24 into riverine systems. Because physical

1 habitat is physical habitat, whether it's in
2 a lake system or whether it's in a riverine
3 system. And the fundamental components here
4 are present in a riverine system as well such
5 as the CAWS. For example, when you look at
6 the right-hand column here on this diagram,
7 you see the topic of energy estimated from
8 hydraulic calculations for oscillatory and
9 unidirectional flows. On oscillatory flows,
10 you're talking about the back and forth
11 movement due to wave action, and that
12 typically is what will either transport
13 sediments or imparts energy into the water
14 column. In riverine systems, it's
15 predominantly unidirectional flows, where you
16 have flow from upstream to downstream, water
17 does flow down hill. So this diagram is
18 actually applicable to both types of
19 environments.

20 MS. DIERS: And have you used this
21 concept on any other river besides -- I
22 assume -- I guess I should start first you've
23 used this concept on the CAWS right now?

24 DR. MACKEY: Yes.

1 MS. DIERS: Okay. Have you done it
2 with other rivers besides the CAWS?

3 DR. MACKEY: Yes.

4 MS. DIERS: And what rivers would
5 those be?

6 DR. MACKEY: I've worked on the Maumee
7 River in Northwest Ohio, the Sandusky River
8 in Northwest Ohio and the Grand River in
9 Northern Ohio. I've worked on the Detroit
10 River, I've applied it to the Don River in
11 Toronto, Ontario Canada, to the Rouge River
12 and to the Dufference (ph.) River, all in
13 Ontario, Canada, in terms of specific
14 evaluations.

15 MS. DIERS: And are those rivers that
16 you just mentioned, are they comparable to
17 how the CAWS is set up like the nonwadable
18 have a lot of impact on the system? Are
19 those comparable to that?

20 DR. MACKEY: They have -- yes and no.
21 The answer to that question is that it's an
22 ending river. There are navigable portions
23 in many cases where you can't wade. It's too
24 deep, unless, perhaps, you've a professional

1 basketball player. There are wadable
2 portions as well. And I have used this
3 approach by evaluating these different
4 fundamental elements in all these riverine
5 systems in both wadable and nonwadable areas
6 of those rivers.

7 MS. DIERS: I'm going to go back to
8 our prefiled question 15. And the question
9 is what is this strategy an alternative to.
10 When you're using a strategy that was in your
11 prefiled testimony on Page 3 where you said
12 your alternative strategy.

13 DR. MACKEY: If I recall, your
14 question is focussed on as an alternative to,
15 and I think what I am proposing here is
16 something that's different than the apparent
17 focus of the Illinois EPA on water quality in
18 lieu of almost any other habitable element.
19 It's almost an exclusive focus on the
20 hydrology, water quality aspect, and really
21 didn't pay much attention to the substrate or
22 the energy conditions within the CAWS. Some
23 of these other examples in particular that
24 are important from habitat perspective, which

1 is what I focus on as well, is what's the
2 structure and the pattern and the
3 connectivity of these different types of
4 habitats in these riverine systems as well.
5 That is extremely important. And I think
6 there's a quote by Yoder and Rankin in 1998
7 out of one of their papers which I included
8 in my prefiled testimony. And it basically
9 says this: Because biological integrity is
10 influenced and determined by multiple
11 chemical, physical, and biological factors, a
12 singular strategy emphasizing the control of
13 chemicals alone does not assure the
14 restoration of biological integrity. In
15 other words, we need to look at the whole
16 package, not to just one very narrow portion
17 of that package.

18 HEARING OFFICER TIPSORD: For the
19 record, that quote is actually on Page 4 and
20 5 of your prefiled testimony, which is
21 Exhibit 180 or 179.

22 DR. MACKEY: That's correct.

23 MS. DIERS: I'm going to move on to
24 Question 19. Would the physiochemical water

1 standards proposed by Illinois EPA, if met,
2 fail to support attainment of the aquatic
3 life goals proposed by Illinois EPA for the
4 CAWS?

5 DR. MACKEY: Well, first, Illinois EPA
6 has not presented any data or information
7 that would support the contention that an
8 incremental increase in water quality
9 standards will result in attainment of the
10 proposed aquatic life use goals. According
11 to the testimony presented by Illinois EPA,
12 the increase in the dissolved oxygen standard
13 for Aquatic Use A Waters is designed to
14 protect early life stage fish based on the,
15 quote, undocumented assumption that fish
16 spawning is occurring within the CAWS.
17 However, no data or evidence has been
18 collected by the District or the CAWS UAA
19 contractors to indicate that spawning
20 activity has occurred in the CAWS. No eggs
21 or larval fish indicative of spawning
22 activity have been collected nor have fish
23 been observed and actively spawning within
24 the CAWS. Until spawning activity is

1 observed directly and/or eggs or larval fish
2 are recovered from potential spawning sites,
3 one cannot conclude that fish are spawning or
4 propagating in the CAWS.

5 Second, Illinois EPA has
6 suggested that different size classes of
7 fish -- different size classes of fish may
8 indicate the presence of an early life stage
9 fish. But different size classes are not
10 determinative of spawning or reproductive
11 activity. Different size classes could be
12 indicative of different growth rates and/or
13 the presence of different strains of the same
14 species. I know, based on some of the work
15 that I've done in Lake Erie with the
16 fisheries biologist in the agencies, that we
17 do see some substantial differences in the
18 size classes of fish, even though they are
19 the same, and it's more related to growth
20 rates and productivity and food supply and,
21 in part, water temperature than whether or
22 not these fish are coming from spawning
23 substrates.

24 Again, unless there's some direct

1 evidence such as either observing or sample
2 collection that link these fish to specific
3 spawning locations within the CAWS, these
4 fish could just as easily have migrated from
5 areas outside of the CAWS in either from Lake
6 Michigan or perhaps another tributary.

7 Third, with respect to
8 physical habitat, review of prior reports and
9 associated literature suggest that these
10 factors such as a lack of habitat
11 availability and diversity are more limiting
12 than degraded water quality in the CAWS. For
13 example, the CAWS UAA report on Page 5-3
14 states, "Improvements to water quality
15 through various technologies like reaeration
16 may not improve the fish communities due to
17 lack of suitable habitat support fish
18 populations. Unless habitat improvements are
19 made in areas like the Chicago Sanitary and
20 Ship Canal, additional aeration may not
21 result in the attainment of higher aquatic
22 life use. Ignoring their recommendations of
23 the CAWS UAA contractor, Illinois EPA has
24 recommended result oxygen standards that are

1 in, in essence, identical to general use
2 dissolved oxygen standards for the Type A
3 waters.

4 And, fourth, the implicit
5 assumption in Illinois EPA's proposal is that
6 improvements in water quality alone are
7 sufficient to attain the aquatic life uses
8 proposed by Illinois EPA and that the CAWS is
9 not habitat limited. I believe that is
10 incumbent upon Illinois EPA to demonstrate
11 that there is sufficient aquatic habitat
12 available in the CAWS to attain the proposed
13 aquatic life uses, and to show that the
14 system is not habitat limited.
15 Unfortunately, Illinois EPA has not provided
16 any data, information, or analyses to show
17 that there is sufficient aquatic habitat to
18 support attainment of the appropriate --
19 sorry -- attainment of the proposed aquatic
20 life uses in the CAWS.

21 We will have a better
22 understanding of the habitat conditions when
23 the ongoing habitat evaluation and
24 improvement study has been completed. Only

1 after comprehensive evaluation of habitat can
2 this question be answered properly. In other
3 words, we really don't have enough
4 information on the physical habitat and
5 characteristics in the CAWS to determine
6 whether or not the system -- if there is
7 enough habitat there to actually support the
8 proposed aquatic life uses.

9 HEARING OFFICER TIPSORD: Miss Dexter?

10 MS. DEXTER: Jessica Dexter. Do you
11 do any fish sampling yourself?

12 DR. MACKEY: No, I do not.

13 MS. DEXTER: Do you know anything
14 about the limitations of the equipment that
15 has been used for sampling?

16 DR. MACKEY: I have some familiarity
17 with the limitations. But, again, I would
18 qualify that statement that I am not a
19 fisheries biologist, and so that any answer I
20 may give will be from basically a lay
21 person's perspective.

22 MS. DEXTER: All right. So you might
23 say that your opinion on the samples is also
24 qualified down as -- You're not a biologist,

1 so what you're saying about the -- about the
2 biology --

3 DR. MACKEY: In my responses here and
4 in my prefiled testimony, I'm basically
5 quoting from other sources from people who
6 have more expertise in this issue than I.

7 MS. DEXTER: Thank you.

8 MS. DIERS: Where are you quoting
9 from?

10 DR. MACKEY: I was referring to the
11 life -- Actually, there's a report from the
12 District that discusses a lack of early life
13 stage fish. I believe it was a report 98-10.
14 It was an attachment to my testimony.

15 HEARING OFFICER TIPSORD: It was
16 listed as a reference, but I'm not sure it
17 was an actual attachment.

18 DR. MACKEY: Okay.

19 HEARING OFFICER TIPSORD: Let me
20 check. I'm looking right now.

21 DR. MACKEY: It may have been as an
22 attachment to the original report, a longer
23 piece that was in support of the prefiled
24 testimony. But I do believe we did include

1 that.

2 HEARING OFFICER TIPSORD: Yes. It's
3 M-3, attachment M-3.

4 MS. DIERS: Have you seen any reports
5 on the CAWS that shows that spawning is not
6 occurring in these waters?

7 DR. MACKEY: No.

8 MS. DIERS: I'm going to go to
9 Question 20. On Page 4 of your prefiled
10 testimony, you mention that fish will not
11 propagate successfully if spawning habitat is
12 not connected, connected is in quotes, to
13 suitable nursery and forage habitats. If all
14 detrimental reversible human impacts were
15 mitigated in the CAWS, do you believe that
16 there would be insufficient spawning habitat,
17 nursery habitat, and foraging habitat in the
18 CAWS to support the aquatic life uses
19 proposed by Illinois EPA for these waters?
20 And what biological information do you base
21 this conclusion on?

22 DR. MACKEY: Well, first, the implicit
23 assumption in Illinois EPA's proposal is that
24 improvements in water quality alone are

1 sufficient to attain aquatic life uses,
2 proposed aquatic life uses, and that the CAWS
3 is not habitat limited. And, once again,
4 I'll state I believe that it's incumbent upon
5 Illinois EPA to demonstrate that there was
6 sufficient aquatic habitat available in the
7 CAWS to attain the proposed aquatic life uses
8 and to show that the system is not habitat
9 limited.

10 Second, the habitat assessment
11 and analysis used by Illinois EPA propose
12 these aquatic life use designations were
13 deficient and severely flawed. The existing
14 data and analyses are not sufficient to show
15 that the CAWS has enough spawning, nursery,
16 or foraging habitat to support attainment of
17 the proposed aquatic life uses.

18 Third, the CAWS is an
19 artificial system originally constructed to
20 convey wastewater and serve as a commercial
21 waterway to promote commerce. The CAWS still
22 performs those functions, and those functions
23 are not likely to change in the foreseeable
24 future. Fish habitat and ecological function

1 were not on the radar screen when the
2 waterways were originally constructed. It is
3 not reasonable to expect that the system will
4 have habitat characteristics similar to a
5 natural system, nor is it reasonable to
6 assume that existing physical habitats within
7 the CAWS are sufficient to support the
8 proposed aquatic life use goals.

9 So based currently on the
10 current -- currently available habitat data,
11 I do not believe that there is sufficient
12 habitat diversity or connectivity to support
13 the aquatic life uses proposed by Illinois
14 EPA for these waters.

15 I would also say, as stated in
16 my prefiled testimony on Page 14, I think
17 we've already went through this comment. But
18 basically, again, restate this improvement to
19 water quality through various technology like
20 reaeration may not improve the fish
21 communities due to a lack of suitable habitat
22 to support the fish populations. And unless
23 habitat improvements are made in areas like
24 sanitary -- the ship sanitary canal,

1 additional reaeration may not result in the
2 attainment of higher aquatic life uses.

3 MR. ANDES: Is that a quote from the
4 UAA report?

5 DR. MACKEY: Yes, it is.

6 HEARING OFFICER TIPSORD: The CAWS UAA
7 Attachment B to the proposal.

8 DR. MACKEY: Also in my prefiled
9 testimony I listed several other potential
10 limiting factors. One is physical
11 limitations such as a lack of shallow bank
12 edge habitats and riparian cover, lack of
13 in-stream habitat cover and diversity, lack
14 of suitable substrates and substrate
15 heterogeneity or altered flow regimes. And
16 we're talking about flow, flow magnitude, and
17 also changes in water levels.

18 Second, biological limitations
19 such as limited, primary productivity,
20 degraded macrobenthic communities which is,
21 in essence, a food supply issue, predation or
22 lack of appropriate spawning and nursery
23 habitats.

24 Third, chemical limitations

1 such as legacy contaminants in the sediments.

2 And, fourth, functional
3 limitations such as navigation, prop wash
4 and/or turbulence, sediment resuspension and
5 waves from commercial vessels moving up and
6 down through the channel, and conveyance of
7 waste and flood waters. And that -- we're in
8 a regulated flow regime which regulates flows
9 in the system, but also regulates water
10 levels in part for navigation purposes.

11 In terms of the biological
12 information, I would refer you to
13 Attachment 1 of Dr. Melching's prefiled
14 testimony, where based on species specific
15 habitat suitability index models, HSIs, he
16 concludes that the CAWS is No. 1 for habitat
17 for adult smallmouth bass and channel
18 catfish; two, is near optimal habitat for
19 adult largemouth bass which is consistent
20 with the fish abundance data report in the
21 CAWS UAA report which I believe is Attachment
22 B.

23 And, furthermore, Dr. Melching
24 suggests that the high abundance of

1 largemouth bass demonstrates that current
2 water quality of the CAWS is sufficient for a
3 healthy largemouth bass community, and that
4 higher dissolved oxygen standards are not
5 needed. However, Dr. Melching does state
6 that the CAWS does not have suitable habitat
7 to support early life stages of these target
8 fish species, and that's a result of the
9 habitat suitability index analysis.

10 MS. DIERS: So you don't have personal
11 knowledge of this? You're going at what
12 Melching did and quoting back to us what he
13 said? Is that --

14 DR. MACKEY: Well, that's in part
15 true. But I've also spent some time on the
16 waterway. I've collected side-scan sonar
17 data where I'm actually able to image and
18 develop an image of the entire channel bottom
19 substrate in a continuous nature. So I have
20 a very good feel for what the different types
21 of substrates are, what the in-stream habitat
22 structures are. And compared to a natural
23 system, the CAWS system is extremely limited
24 in terms of the habitat types, but also the

1 patterns and the juxtaposition of different
2 types of habitat next to one another, which I
3 believe are critical to a naturally
4 functioning system that would support
5 appropriate aquatic life uses.

6 MS. DIERS: When were you on the
7 waterway?

8 DR. MACKEY: I've been on the waterway
9 intermittently for the last probably four
10 months.

11 MS. DIERS: And was that -- Were you
12 on the waterway to do this habitat study that
13 you're doing for the District? Is that
14 your --

15 DR. MACKEY: I have a small
16 subcontract with LimnoTech to provide some of
17 this data on a reconnaissance basis to
18 evaluate its potential utility to help
19 develop a more formal index that could be
20 applied to urban systems.

21 MS. DEXTER: Have you been on the
22 entire waterway?

23 DR. MACKEY: I have not been -- I have
24 been on the entire waterway, yes, on various

1 vessels. With respect to this work, I've
2 only done a portion of the waterway. Again,
3 this is a reconnaissance study. It's not a
4 complete survey of the entire waterway system
5 at this time.

6 MS. DEXTER: Which portions have you
7 been on?

8 DR. MACKEY: I have been on about
9 two-thirds of the Cal-Sag channel. I have
10 been on several different segments of the
11 Sanitary and Ship Canal, I have been on the
12 north branch, of the upper portion of the
13 north branch and the lower portion of the
14 North Shore Channel in terms of using the
15 side-scan sonar. I've also been in the
16 Indiana harbor area, and that was a separate
17 project that I was under contract with the
18 United States Coast Guard doing similar types
19 of surveys in Lake Michigan.

20 MS. DEXTER: Thank you.

21 MS. DIERS: Sir, are you relying on
22 the habitat suitability indices for your
23 biological support that you're offering
24 today?

1 DR. MACKEY: I would have to say that
2 that is part of it. And really I'm not -- I
3 wouldn't say that I'm necessarily relying on
4 biological data. I am relying predominantly
5 on what I see in terms of the types of
6 physical habitat and the physical habitat
7 characteristics that I observe in the system.
8 And also relying on my, I think, considerable
9 expertise in evaluating other natural
10 systems. And this system is definitely
11 different than a natural system.

12 MS. DIERS: Do you know if
13 Dr. Melching was a biological expert?

14 DR. MACKEY: I do not believe that he
15 is.

16 MS. DIERS: Question 21: What do you
17 mean by connected, that we had in quotes,
18 based on your testimony on Page 4?

19 DR. MACKEY: Okay. This will be a
20 short answer, okay? What I mean by connected
21 is it's accessible land organism subject to
22 appropriate time, distance, and energy
23 constraints. This term is based on the
24 concept of a functional habitat mosaic. In

1 other words, the distribution, pattern, and
2 juxtaposition of habitats needed to support a
3 healthy balanced self-sustaining aquatic
4 community.

5 MS. DIERS: I'm going to go to
6 prefiled Question 24. On Page 4 of your
7 prefiled testimony, you mention that there
8 are three major classes of variables that
9 must be considered when assessing aquatic
10 habitat: Flow regime, substrate, and water
11 chemistry and quantity. What do you mean by
12 when assessing aquatic habitat?

13 DR. MACKEY: When assessing aquatic
14 habitat means an assessment of the
15 physical -- chemical characteristics and the
16 physical structure, processes, and energy
17 that allows specific life stages of aquatic
18 organisms to use an area or location as
19 habitat. And, again, I would refer back to
20 Figure 1 which is this, the three-ring
21 diagram, this sort of like half of the
22 Olympic rings, I guess, here. And the
23 definition of physical habitat provided in my
24 prefiled testimonies on Pages 3 and 4 that

1 clearly describe a conceptual foundation used
2 to assess physical habitat, and I quote,
3 "Physical habitats are defined by a range of
4 physical characteristics and energy
5 conditions that can be delineated
6 geographically to meet the needs of the
7 specific species biological community or
8 ecological function. To be utilized as
9 habitat, these physical characteristics and
10 energy conditions must exhibit an
11 organizational pattern, persist, and be
12 reputable elements that are essential to
13 maintain a sustainable and renewable
14 resource. The reputable nature of habitat
15 implies that the natural processes that
16 create physical habitat must be reputable and
17 may persist over a range of spatial and
18 temporal scales.

19 MS. DIERS: I'm going to go to
20 Question 26. On Page 4 of your prefiled
21 testimony, you state: All of these variables
22 must be spatially and temporally connected by
23 physical and biological processes in ways
24 that support diverse aquatic communities.

1 What do you mean by diverse aquatic
2 communities?

3 DR. MACKEY: Diverse aquatic community
4 means biological community composed of
5 different aquatic species and taxa. In this
6 context it means a diverse, balanced, healthy
7 aquatic community created by the interaction
8 of chemical, physical and biological
9 processes within the CAWS.

10 MS. DIERS: Is it true that the
11 Illinois EPA is proposing an aquatic life use
12 designation that is below the Clean Water Act
13 goal?

14 DR. MACKEY: That's an interesting
15 question. From a narrative perspective, the
16 answer would be yes in the way it's described
17 in the Illinois EPA statement of reasons.
18 But then when you look at the dissolved
19 oxygen standards, let's say they're
20 associated with the Type A waters, they're,
21 in essence, the same as general use water
22 standards. So I don't really see the
23 difference here. In other words, okay, yeah,
24 you've said that your proposed aquatic life

1 uses are below the general use criteria. But
2 the criteria or the standards are, in
3 essence, identical. So I don't see a
4 difference.

5 MS. DIERS: Can you explain how you
6 see that the Class A waters that you said the
7 Illinois EPA proposed is just like the
8 general use that was adopted from the
9 dissolved oxygen?

10 DR. MACKEY: Well, if I recall, and,
11 again, I'm not an expert on dissolved oxygen
12 and water chemistry, okay, but if I recall in
13 your -- I just want to refer to the proper
14 table here. Right. If you go to the
15 statement of reasons, Table 1, Page 50, there
16 is a table that is put together that
17 basically shows the different dissolved
18 oxygen standards proposed for the Type A and
19 Type B waters.

20 MS. WILLIAMS: What page?

21 DR. MACKEY: Page 50 on the Illinois
22 EPA statement of reasons.

23 MS. DIERS: We have Page 60. I don't
24 know if our pages are different, but.

1 DR. MACKEY: I'm sorry. It's the one
2 with the two little dark areas down at the
3 bottom here.

4 MS. DIERS: We have it Page 60 in the
5 statement of reasons.

6 DR. MACKEY: And basically I believe
7 it's 5 milligrams per liter is for the period
8 from March through July is the standard
9 that's been proposed for the Type A waters,
10 and I believe that is to protect early life
11 stage fish, and I believe the general use
12 water standard is also 5 milligrams per
13 liter.

14 MS. DIERS: Looking at this table, and
15 if you go to Chicago Area Waterway System
16 Aquatic Life Use A waters, is there a
17 seven-day mean of daily means proposed for
18 those waters?

19 DR. MACKEY: I don't know the answer
20 to that question.

21 MS. DIERS: I'm going to move on to
22 Question 27 of our prefiled questions. On
23 Page 5 of your prefiled testimony you state,
24 "This assessment should include an integrated

1 analysis of current physical habitat, flow,
2 temperature, water quality, and existing
3 aquatic communities."

4 Did the CAWS UAA, which was
5 Attachment B, include water quality,
6 sediment, temperature, habitat, biological
7 and flow information?

8 DR. MACKEY: I guess I would have to
9 answer yes. But I'm going to make that a
10 qualified yes. Because as described in my
11 prefiled testimony, I believe the Illinois
12 EPA's analyses of these data to be inadequate
13 and flawed. In fact, from what I can gather
14 from Illinois EPA's statement of reasons and
15 its subsequent testimony, the process used by
16 Illinois EPA was not based on clear
17 scientific methodology, at least that I can
18 determine from reading the testimony today.
19 But, rather, was based more on general
20 perceptions as to what areas had good aquatic
21 life potential and what areas had poor
22 aquatic life potential based on the data
23 collected by the CAWS UAA contractor, and,
24 perhaps, some other systems.

1 For example, in an artificial
2 system such as the CAWS, an assessment of
3 physical habitat is necessary, and I believe
4 required, to assess whether or not proposed
5 aquatic life uses can be attained. An
6 incomplete habitat assessment such as I
7 believe has occurred in the CAWS will lead to
8 the development of unattainable aquatic life
9 uses. The habitat assessment and analyses
10 used by Illinois EPA to propose these aquatic
11 life use designations were deficient and
12 severely flawed in my opinion. Illinois EPA
13 has not provided any data, information, or
14 analyses to show that there is sufficient
15 aquatic habitat to support attainment of the
16 proposed aquatic life uses in the CAWS or
17 that the system is not habitat limited.

18 And with respect to water
19 quality, Illinois EPA has not presented any
20 data or information that would support the
21 contention that an incremental increase in
22 water quality standards will result in
23 attainment of the proposed aquatic life use
24 goals. In the CAWS UAA report on Page 5-3 it

1 states, improvements to water quality through
2 various technologies like reaeration may not
3 improve the fish communities due to lack of
4 suitable habitat to support fish populations.
5 Unless habitat improvements are made in areas
6 like the Chicago Sanitary and Ship Canal,
7 additional aeration may not result in the
8 attainment of higher aquatic life use.

9 Illinois EPA ignored the data
10 and the recommendations made by the UAA
11 contractor and recommended dissolved oxygen
12 standards that are, in essence, identical to
13 the standards for use in the general use
14 waters.

15 MS. DIERS: Did you say Illinois EPA
16 has concluded that the CAWS is not habitat
17 limited?

18 DR. MACKEY: I'm saying that I don't
19 believe the Illinois EPA has shown that there
20 is adequate habitat to support proposed
21 aquatic life uses.

22 MS. DIERS: I'm going to move on to
23 Question 28. On Page 5 of your prefiled
24 testimony, you state, "Unfortunately the CAWS

1 UAA report and supporting documents submitted
2 by IEPA in this rulemaking effort did not
3 meet these criterion, contain data area and
4 flaws in the methodology used to develop the
5 proposed aquatic life use designation. Can
6 you please explain what data errors and flaws
7 you're referring to?

8 DR. MACKEY: Okay. It's very
9 difficult, it has been very difficult to
10 evaluate habitat in the CAWS and exactly what
11 Illinois EPA has done. Because in some of
12 the testimony there are apparently some
13 errors reported in the QHEI values that were
14 used in part of the assessment. And this
15 specifically I am referring to the hearing
16 testimony of Essig on April 23, 2008, Pages
17 192 and 193, where he reports that the values
18 reported on Table 3 on Page 5 of the Rankin
19 2004 report are supposedly the correct
20 values. The corrected value -- are the
21 supposedly correct values. Table 2, which is
22 what was used by the UAA contractor in their
23 analysis, apparently contains incorrect QHEI
24 values. There are four sites where the

1 values were transposed: North Shore Channel
2 had a value, original value of -- I'm sorry.
3 Had an original value of 54, and, in fact,
4 that was the reference site that was used,
5 the IBI reference site that was used by the
6 CAWS UAA contractor in that analysis. But
7 apparently that value was transposed with the
8 Route 83 on the Cal-Sag channel. And so the
9 new revised value is a 42. So it's dropped
10 considerably in terms of its habitat quality.
11 And at the Dempster Road site on the North
12 Shore Channel, the original value was a 47.5,
13 which is -- it's a poor habitat, but it's
14 probably one of the better habitat areas
15 within the CAWS. But the revised values are
16 now down to 37.5. And that, the Dempster
17 Road, that North Shore Channel Dempster Road
18 site was transposed or switched with the
19 Cicero Road site on the Cal-Sag channel. And
20 we have a hand-out that we'd like to show you
21 that shows the changes in a bit more detail.

22 MR. ANDES: This will need to be an
23 exhibit.

24 HEARING OFFICER TIPSORD: I've been

1 handed what is titled at the top Original
2 QHEI Scores and a table below that with the
3 corrected QHEI values. If there is no
4 objection, we will mark this as Exhibit 181.

5 Seeing none, it's Exhibit 181.

6 DR. MACKEY: What this exhibit is
7 showing and what it is, it's based on Figure
8 5-2 on Page 59 of the CAWS UAA report. And
9 this diagram has issues which we don't need
10 to discuss right now, but basically is a way
11 the contractor chose to display geographic
12 distribution of IBI scores, fish IBI scores
13 which is a measure of the health of the
14 aquatic community, at least the fish aspect
15 of it. And then the black dots are the QHEI
16 scores which is a measure of habitat quality,
17 okay, and of macrohabitat quality, in
18 essence. What I'm going to ask you to do is
19 let's not focus on the top plot, but let's
20 look at the bottom plot, because that's what
21 we're discussing right now. What I had
22 plotted there on Figure 5-2 is, No. 1, that
23 the colored areas are where Illinois EPA has
24 proposed aquatic life use A and B waters,

1 okay, to give you a feel for what's
2 apparently better or not so good. Secondly
3 what I've shown, there are three horizontal
4 red lines, and those red lines represent
5 boundaries that are established by Ed Rankin
6 and his group that delineate different types
7 or narrative scores for -- different
8 narrative descriptions for the QHEI values.
9 And those are listed on the right-hand side.
10 A QHEI value of 30 is very poor, 30 to 45 is
11 poor, 45 to 60 is fair, and then above 60 is
12 good habitat conditions. And then, again,
13 take a look at the black dots. And what I've
14 done, have actually put the corrected QHEI
15 values there. You can see on the bottom are
16 the geographic locations, and the locations
17 that are outlined in the red box are the ones
18 where the changes were made. And what I'm
19 showing is there is an open circle with a
20 couple of horizontal lines. That was the
21 original score, and actually was the score
22 used by the UAA CAWS contractor, and I
23 believe also used by Illinois EPA in their
24 initial designation process. And what's

1 happened is with the changes is that you can
2 see for the North Shore Channel, the one to
3 the furthest to the left, that we've had a
4 drop from a fair habitat to, in essence, a
5 poor habitat. For the next one, which is the
6 North Shore Channel at Dempster Street, it's
7 listed there, not Dempster Road. You also
8 see a substantial drop in the QHEI scores.
9 And then if you move to the right side of
10 that figure, you'll see the Cal-Sag Channel,
11 it's Cicero Ave, is that what was originally
12 classified as poor habitat has now moved up
13 to the fair habitat area. And the Cicero
14 Road site has also moved from the poor to
15 fair. So those are the changes.

16 MS. DIERS: Where did you get the
17 corrected QHEI values at?

18 DR. MACKEY: That was from the
19 testimony of Essig. It was in the hearing
20 testimony. And they provided -- they said
21 those were transposed values. And those were
22 the values that were reported in the hearing
23 testimony. And the point is is that, and
24 this is really important, that these

1 transposition errors can only be verified by
2 examining the original field data sheets that
3 score each of the six major metrics and/or
4 submetrics that are used to calculate the
5 QHEI scores. Based on the hearing testimony,
6 we understand that Illinois EPA has not
7 reviewed the original field data sheets to
8 validate the reported QHEI scores. In other
9 words, which of these values are real? We
10 really don't know until we look at the
11 original data sheets, okay?

12 In a follow-up question as to
13 whether or not Mr. Rankin would change his
14 recommendation based on the revised scores,
15 the response from Illinois EPA was we have
16 not fully examined all of the corrected
17 scores. And this is testimony by, and let me
18 pronounce, Smogor, is that correct, on April
19 23, 2008 on Page 212. Through the District
20 and through Mr. Andes, I have requested
21 copies of the original field data sheets to
22 evaluate how different metrics and submetrics
23 were scored. These requests apparently went
24 to Illinois EPA, and we understand that

1 Illinois EPA does not have copies of the
2 field data sheets inhouse, nor did they
3 review those original field data sheets prior
4 to submitting their proposal to the Board.
5 In my mind, if you have a question about what
6 these numbers are and if they're in the right
7 place, you need to go back to the original
8 field data sheets to see exactly how they
9 were scored to be sure what the values were,
10 which is correct. I don't know because I
11 don't have the original data. I mean I'm not
12 so good at adding things. You know, my
13 fingers and toes and if it goes above that I
14 sometimes have problems. But it would be a
15 very simple matter to go back to those
16 original field data sheets, add those things
17 up, and see what the real scores are.

18 A couple other notes tied to
19 that. QHEI scores have some value from a
20 very regional perspective. But, for me, the
21 real intrinsic value in these scores is what
22 are the submetric scores, what are the
23 metrics telling us. Because if you're
24 looking for restoration, improvement, or

1 enhancement opportunities, a value of a 54
2 doesn't tell you anything about, well, what
3 is it really that needs to be fixed in the
4 system, you know. What do you have to do to
5 reach a proposed aquatic life use. And if
6 you just have, well, it's a 54 and you say,
7 well, is it pool depth, is it pool riffle
8 sequences, are they there or are they absent.
9 Is there in-stream habitat structure there,
10 is it not there, what are the substrate
11 materials like? Well, the score is a 54.
12 That doesn't tell you anything. And I don't
13 see how you could possibly use the QHEI
14 scores to do any sort of habitat assessment
15 without actually looking at the field data
16 sheets to see exactly what's going on at each
17 of these sites in part because, No. 1, you
18 need to assess whether or not the problems
19 with the habitat are systemic, are they
20 across the entire watershed in the entire
21 system or are they a very local phenomenon.
22 And those scores are not necessarily going to
23 tell you that.

24 MS. DIERS: Do we get any value out of

1 these scores?

2 DR. MACKEY: As I said before, I think
3 you could use them for a general regional
4 macrohabitat assessment. But I think in
5 terms of actually trying to do -- to take
6 action or to determine what the actual
7 problems are, just a number is not going to
8 do it -- is not going to really help you out.

9 I would use the analogy of a
10 stock market. So I don't know what it is
11 today, I'm not sure I want to know what it's
12 doing today, but the stock market, a value of
13 8,000, okay? Well, six months from now it
14 may be up at 10,000. Then you say, okay,
15 well, what component of the economy has
16 really taken off here? Well, the stock
17 market scores, it's 8,000. The DOW is at
18 10,000. Those numbers are basically
19 meaningless, just an index. It doesn't tell
20 you about the underlying fundamental
21 structure or what the different components
22 are doing. It's the analogy, you just take
23 it right back to habitat. You need to
24 understand the details, you need to

1 understand what is happening with each of the
2 individual submetrics here.

3 MR. ANDES: Dr. Mackey, on that point,
4 you talked a little bit about reasons why you
5 might have questioned about the particular
6 new corrected values for those sites on your
7 chart.

8 DR. MACKEY: Sure. I'm going to ask
9 the Board, have any of you been on a boat on
10 the waterway or actually seen portions of the
11 waterway at all? I'm just curious.

12 HEARING OFFICER TIPSORD: The Board
13 has their offices in the Thompson Center, so
14 I think it's safe to say the board members --

15 DR. MACKEY: You've seen it. Okay. I
16 don't know. I'm clueless, all right, at
17 least in that respect. The reason I'm saying
18 it is that if right now with the corrected
19 revised scores, if you look at state
20 Route 83, the bridge at state Route 83 across
21 the Cal-Sag Channel, that right now, based on
22 the QHEI scores, is the best habitat
23 available in the CAWS. Have you seen state
24 Route 83 on the Cal-Sag Channel? Have you

1 looked at that area?

2 HEARING OFFICER TIPSORD: You need to
3 tell us about that area.

4 DR. MACKEY: Okay. Here we go. Okay.
5 It's on the Cal-Sag channel, the channel is
6 about 260 feet wide. Water depths there are
7 running around 12 feet. On the north side of
8 the channel for many miles there is a
9 vertical concrete bulkhead that rises up
10 about 8 to 10 feet off the water surface, and
11 there is silt that comes right up to the base
12 of that. So it's a straight-walled channel,
13 and there's not a whole heck of a lot of
14 habitat there. On the south side of the
15 channel, you have large limestone blocks,
16 bedrock slabs, some bedrock exposed. The
17 smallest blocks are, at least that I've
18 observed there, are in the order of 12 to 16
19 inches across. There is a small, very narrow
20 littoral zone, which is what I believe
21 Illinois EPA calls it. Water depths there
22 range from probably about two feet, and then
23 it just sort of slopes right down and grades
24 into a silt area along the flanks of both

1 sides of the channel. And based on the
2 side-scan sonar data, what you see in the
3 center part of the channel is bedrock. It's
4 exposed bedrock within the lower areas, those
5 small pockets are filled with silt, okay? So
6 you basically have, in terms of in-stream
7 substrates, you have basically two types of
8 substrate present there. You have hard
9 bedrock surface, you have silts on the flanks
10 of the channel and filling in some of the
11 lower impressions. And then on the north
12 side of the channel you have a concrete
13 bulkhead, and on the south side you have this
14 very coarse, it's almost like a -- It's
15 really not a revetment. It's, I think,
16 construction debris and material that was
17 left behind as people -- the channel was
18 built. And we have an exhibit that shows
19 some of these features. In terms of the
20 riparian habitat associated with it, it's a
21 good 12 to 15 feet up off the water column,
22 almost a vertical area.

23 MR. ANDES: Hold up for a minute.

24 DR. MACKEY: Sure. There is a

1 riparian area --

2 HEARING OFFICER TIPSORD: Dr. Mackey,
3 let's mark this first.

4 DR. MACKEY: I'm getting excited about
5 this. Okay.

6 HEARING OFFICER TIPSORD: If there's
7 no objection, I've been handed Calumet Sag
8 Channel Side-Scan Sonar Data State Route 83
9 Sampling Site. If there's no objection, I
10 will mark in as Exhibit 182.

11 Seeing none, it's Exhibit 182.
12 Go ahead, Dr. Mackey.

13 DR. MACKEY: Okay. We'll get to the
14 exhibit in just a second. With respect to
15 riparian habitat, there is some trees and
16 waterway available, but they're well back
17 from the channel. There is no overhanging
18 trees or brush anywhere near the water
19 surface or the water itself. And, in fact,
20 based on the side-scan data there is very
21 little wood at the bottom of the channel. A
22 little further to the east of here, though, I
23 did find a car in the center of the channel,
24 so we'll discuss that another time.

1 The exhibit that was just
2 handed out is an example of a side-scan sonar
3 data, and this was collected probably about
4 three weeks ago, three to four weeks ago.
5 And what I'm showing here is -- and these are
6 basically segments that are on the order of
7 several hundreds of feet long or greater.
8 And it's an area, on the right-hand panel
9 here, it's an area about a half mile east on
10 the Cal-Sag Channel of the Route 83 bridge.
11 And the panel on the left-hand side is an
12 area that it's about a half mile, located
13 about a half mile to the west. So I'm just
14 trying to give you a feel for what it's like.
15 And we can produce a continuous strip of the
16 entire channel bottom. What you're looking
17 at is side-scan sonar data. It's like an
18 aerial photograph, okay, except it's made
19 with sound rather than light. So it allows
20 us to pick up features on the bottom. We can
21 see shipwrecks, you can see cars, you can see
22 bedrock, you can see sand, you can see
23 riffles. And in one pass, I can basically
24 scan the entire width of the channel. So I

1 see what's on the bottom. And it's a very,
2 very useful tool for mapping different types
3 of substrate materials and different types of
4 structure on the bottom. This is what I do
5 for a living all over the Great Lakes, okay.
6 And on the right-hand side here, let's look
7 at the right panel. This is oriented
8 properly. Again, the channel is 260 feet
9 wide, so it's -- that's the scale that we're
10 looking at. Both along the north edge and
11 south edge of the channel we have a silt, and
12 you can see the bedrock area right in the
13 center of the channel exposed there. And, in
14 fact, if you look, there is sort of irregular
15 pattern of a pock marks there, and I suspect
16 that those are old drill hole sites, and they
17 were going to blow it out but they just
18 walked away. But those are remnants of the
19 old drill hole sites.

20 On the north shore, that black
21 line, is that vertical concrete wall. That's
22 what it looks like, a very hard surface
23 acoustically. So it will show up black on
24 this particular image. And on the south

1 shore you can actually see that coarse
2 shoreline. And the thing is is that you have
3 to consider the scale of this. These blocks
4 that you're seeing here are quite large, and
5 look at the scale. That's -- This channel is
6 260 feet wide, and those blocks, you can
7 discern them. So you know that those have to
8 be several feet across. On the left-hand
9 side you can see the same sort of features,
10 not quite as dramatic. Again, you have silt
11 along the edges of the channel, and in the
12 center you have bedrock exposed. And I
13 expect that's in part due to the prop wash
14 effects. The interesting thing on this is
15 that there is a swamp boat. You can see
16 that, sort of that block mass up there is
17 actually a steel, a small steel barge which
18 has actually sunk. The only thing that's
19 sticking out of the water is the cabin. And
20 then to the right, even though it's very
21 small in this case, there's actually a vessel
22 that you don't even know there, that's a
23 sunken vessel sitting on the bottom. So that
24 gives you an idea of the scale.

1 MR. ANDES: If I can ask, so under the
2 corrected scores, this is the best habitat in
3 the CAWS?

4 DR. MACKEY: That's correct, right.
5 Now, I don't have a similar image. I have
6 collected side-scan sonar data up on the
7 north branch and the North Shore Channel.
8 The habitat conditions there are considerably
9 different. It is, in many areas, heavily
10 vegetated. There are overhanging trees. The
11 channel isn't quite as deep. It's about
12 eight to ten feet deep, and the side-scan
13 sonar data shows three or four different
14 substrate types there. It appears that you
15 have sand, you have cobbles and boulders, you
16 have silt. So you have a juxtaposition of
17 different types of substrate materials which
18 may actually be somewhat useful in terms of
19 you have potential spawning habitat, nursery
20 habitat, or just refuser (ph.) for different
21 types of organisms.

22 MR. ANDES: And that Sheridan Road
23 site in the North Shore Channel I understand
24 was the highest quality reference stream for

1 this assessment by IEPA?

2 DR. MACKEY: It was done by the UA --
3 by the CAWS UAA contractor, yes. That --
4 Those sites also have some of the highest
5 IBI, fish IBI scores within the CAWS as well.
6 So I have some issues. Even if Ed Rankin's
7 scores, if we get the original field data
8 sheets and we look at them and, indeed, he
9 ranks this as a 54, I would have serious
10 concerns about that based on this
11 information. All due respect to Ed Rankin.
12 He did not have access to a side-scan sonar.
13 And if I understand correctly, Sam Dennison,
14 who I believe will be a witness coming up
15 shortly or sometime down the road, depending
16 how long it takes to get through this, Sam
17 Dennison was with Ed when they actually did
18 the habitat assessments. And the way they
19 did the habitat assessments is they used a
20 steel rod and they just sort of drip it
21 around and were poking the bottom. And that
22 can be a very effective technique, but it is
23 very limited in terms of being able to
24 spatially connect all the different types of

1 substrates together.

2 MR. ANDES: So in terms of where we're
3 standing here, what you're saying is the
4 corrected scores indicate that the Cal-Sag
5 channel at Route 83 is the best habitat in
6 the CAWS, and you have reason to doubt that.
7 Am I right?

8 DR. MACKEY: I would not call this the
9 best habitat that I have observed in the
10 CAWS.

11 MR. ANDES: Now let's switch to north
12 shore channel at Sheridan Road which is used
13 as the highest quality habitat in the CAWS.
14 And what do the new corrected values tell you
15 there?

16 DR. MACKEY: There was a significant
17 drop in those scores, and they basically
18 went, I believe, from a fair habitat quality
19 to a poor habitat quality.

20 MR. ANDES: And what would that do to
21 the Agency's assessment if their referenced
22 highest quality stream is, in fact, in the
23 poor range?

24 DR. MACKEY: Well, it would

1 certainly -- I would have some questions
2 about the IBI scores from a comparative
3 perspective. In other words, one of the
4 reasons that you establish a reference stream
5 for an area is to say you try to find the
6 highest quality stream that you can to say
7 this is what you should be able to attain.
8 And it is the standard by which you measured
9 the other IBI scores in terms of the, let's
10 say, fish communities, okay? And if, for
11 some reason, your referenced stream really
12 doesn't represent the best of the best, then
13 your comparisons are not going to be terribly
14 meaningful in terms of when you're trying to
15 evaluate one area versus another, or in terms
16 of determining what is actually potentially
17 attainable in the system. The IBI system, as
18 I understand it, again, this is a more of a
19 biological indices to which I do not claim to
20 be an expert. But from my understanding, and
21 as described in the CAWS UAA report as they
22 describe the IBI process, the establishment
23 of a reference stream is an important
24 component of that analysis for comparison.

1 MS. DIERS: Is there too much silt for
2 the water body to be unable to attain IEPA's
3 proposed aquatic life uses?

4 DR. MACKEY: It depends on where you
5 are in the system. I would probably say no.
6 And you have exposed bedrock here, and there
7 are areas -- I think there are some areas in
8 the CAWS where you may have sands, from what
9 I understand. I have not imaged that yet. I
10 have not been around the O'Brien Lochs and
11 whatever. But I don't believe that is a lack
12 of -- that is too much silt. I believe it's
13 a problem of not having enough of a diversity
14 of a substrate material. Let's go down a
15 slightly different path here. You've got me
16 on a roll here, okay, guys? This is
17 important from a geological perspective.
18 There's this concept, it's called provenance
19 in geology, okay? And what it means, it's a
20 very simple concept. And if you have a river
21 and it's flowing across to a watershed, the
22 river has plenty of energy, it has stream
23 pumps, and it can transport materials that
24 are available to it. And that's the key is

1 the materials that are available to it. In
2 northwest Ohio when you look at the Maumee or
3 the Sandusky River systems, you will find
4 that that's an old glacial lake plane with
5 virtually no sand available in that system;
6 very, very small percentage of the sand that
7 these rivers flow through. And so it's
8 unreasonable to expect these systems to be
9 sand rich. In other words, they have very
10 high suspend loads because the only material
11 available for them to transport is either
12 clay or silt because that's all that's there.
13 So let's switch that concept back to the
14 CAWS, all right? In many areas of the CAWS,
15 you've got limestone and bedrock. This thing
16 was carved out of bedrock, all right? Not
17 easily erodible material. What other
18 materials are available to be transported in
19 the system? Where is the sand going to come
20 from? Where is there sand exposed in the
21 CAWS that can be eroded by flows to actually
22 put sand in the system? Now, there is sand
23 in the system, I believe, but much of that
24 sand probably came from earlier this last

1 century before we put road salt on. We
2 probably sanded the streets and all that sand
3 went into the storm water sewers and
4 eventually worked its way into the CAWS. But
5 it's not a huge volume of sand. So if you
6 have no sand to transport, there's not going
7 to be any sand available to help construct
8 habitat. The same thing with gravel and
9 coarse sand and all of those really need
10 substrates that you need to perform, to
11 create spawning habitat if that's what you're
12 interested in doing here. Where is it going
13 to come from? The flows in the CAWS system
14 are highly regulated, all right? And
15 typically in a gravel bed stream you have
16 rock that's being tumbled and rolled because
17 of high flow velocities, and they get chipped
18 off and the rock gradually gets smaller and
19 smaller. And I think, based on the flows in
20 the Cal-Sag or in the San Ship or some of
21 these other channels, we're going to be
22 around for a long time before we see a lot of
23 the bedrock around here broken down into
24 gravel and coarse sand material. It's just

1 not going to happen in our lifetimes. And so
2 we have a severe limitation in terms of the
3 materials available to create the different
4 types of substrates and different types of
5 habitat structure in the CAWS. Okay.

6 MS. DIERS: Where did the UAA
7 contractors call the North Shore Channel a
8 reference stream?

9 DR. MACKEY: I believe if you looked
10 at -- I'll have to see if I can find the
11 page, but the Sheridan Road site was defined
12 as the reference stream for the CAWS system,
13 and I believe it's --

14 MR. ANDES: We can look for the page
15 and cite it later.

16 MS. DIERS: That's fine.

17 DR. MACKEY: It's explicitly stated.
18 They talk about the importance of the
19 reference streams and how this was the best
20 that they could do in the CAWS because this
21 was predominantly an artificial system.

22 MS. DIERS: I want to go back to QHEI.
23 Were high and moderate influence attributes
24 included along with the QHEI in Rankin's

1 report which was Attachment A?

2 DR. MACKEY: Yes.

3 MS. DIERS: So it's more than just a
4 number? I mean they're out there doing
5 observations, correct?

6 DR. MACKEY: Yes.

7 HEARING OFFICER TIPSORD: Miss Diers,
8 Attachment A, are you referring to the UAA
9 report?

10 MS. DIERS: Attachment R, I'm sorry,
11 was Rankin.

12 DR. MACKEY: I might point out that
13 that's Table 2, I believe, that you were
14 referring to. That has a number of different
15 metrics and submetrics there, but it doesn't
16 provide any sort of a meaningful waiting in
17 terms of what's there and what's not there at
18 the sites. There's a series of characters
19 that show up in it, but there are no scores,
20 per se.

21 MS. DEXTER: What parts of the CAWS
22 have the limestone channel that you
23 described?

24 DR. MACKEY: Bear in mind that I've

1 not been everywhere on the CAWS. What is
2 certainly a significant portion of the
3 Cal-Sag Channel has been cut out of bedrock.
4 The southern -- significant portion of the
5 southern section of the Sanitary and Ship
6 Canal has been disposed, and those are the
7 two primary areas where bedrock appears to be
8 exposed in the banks and/or where channels
9 were cut through bedrock.

10 MS. DEXTER: Did you see any evidence
11 that the limestone is eroding along the
12 sides?

13 MR. MACKEY: Yes.

14 MS. DEXTER: All right. And I'm not
15 sure I understood you correctly when you said
16 that there were no trees along the Cal-Sag
17 channel. Can you describe what you mean by
18 that?

19 DR. MACKEY: What I mean by that, I'm
20 referencing that with respect to water, the
21 aquatic system. There are many trees -- in
22 fact, I believe there's some forest
23 preserves, and it's really a pretty neat
24 area. But those trees are sitting back off

1 the channel. They're not trees that are
2 hanging over into the water for the most
3 part, nor did I observe much in the way of
4 any debris. I think maybe there were --
5 maybe I found three trees, trunks, if you
6 want, on the bottom of the Cal-Sag Channel in
7 the two-thirds of the area that I went.
8 There's not much wooded debris there at all.

9 MS. DEXTER: You wouldn't say that
10 there were no trees leaning over the Cal-Sag
11 Channel?

12 DR. MACKEY: No. I don't think I
13 would make -- I'm sure you could probably
14 point someplace that there's a branch or two
15 that hang over, but it's not the, let's say,
16 a more, if you're thinking about shading
17 effects or things of this sort, it's not the
18 type of thing where the trees are actually in
19 the water and providing some sort of shore
20 line habitat structure in water, okay?

21 MS. DEXTER: And on your side-scan
22 sonar data in Exhibit 182, you have a
23 littoral zone here indicated. How wide would
24 you say that is?

1 DR. MACKEY: In this location, my
2 guess is probably 18 to 20 feet apart.

3 MS. DEXTER: All right. And do you
4 know whether fish tend to live in the center
5 of a channel or if they might migrate towards
6 the sides of the channel?

7 DR. MACKEY: I don't know. I don't
8 know the answer to that question. I'm not a
9 fisheries biologist.

10 MS. DEXTER: Thanks.

11 MS. DIERS: I think we're back to
12 Question 29 in the prefiled questions. On
13 Page 6 of your prefiled testimony you state,
14 "These new aquatic life tiers were based on a
15 comparison of IBI percentile scores and QHEI
16 scores at each sample location." Are you
17 aware that it was discussed at the hearings
18 and that Illinois EPA indicated that current
19 biological conditions were not the primary
20 criteria used to determine the proposed
21 aquatic life uses?

22 DR. MACKEY: Actually, I'm unsure
23 exactly what methods or criteria were used by
24 Illinois EPA to determine the proposed

1 aquatic life uses. In the hearing testimony,
2 Illinois EPA stated that they used habitat,
3 for example, the QHEI scores, and individual
4 attributes to determine the attainable
5 biological potential of the waterway. And
6 that's in Smogor's testimony on January 29,
7 2008, on Pages 238, 241, and 243. Illinois
8 EPA also stated that, quote, we designate
9 uses based on existing habitat and some other
10 factors and then we set criteria to protect
11 those uses. And that's in testimony by
12 Sulski on January 29, 2008, on Pages 246 and
13 247. And later testimony, Illinois EPA
14 indicated that a combination of habitat and
15 fish IBI scores were used to categorize
16 aquatic life uses within the CAWS. And that
17 was testimony by Sulski on March 10, 2008,
18 Pages 14 to 18. Then the following
19 testimony, Illinois EPA indicated that they
20 used a weight of evidence approach and/or a
21 weight of evidence judgment call that
22 includes the use of both habitat QHEI scores
23 and biological condition, which are the fish
24 IBI scores maybe with some MBI data thrown in

1 as well. That's unclear. To categorize
2 aquatic life uses within the CAWS. And
3 that's in Sulski -- testimony by Sulski on
4 March 10, 2008, Pages 20 to 21, and testimony
5 by Sulski on March 10, as well, on Page 30.

6 From what I can gather from
7 the testimony, the process used by Illinois
8 EPA was not based on a clear scientific
9 methodology, but rather was based more on
10 general perceptions as to what areas had good
11 aquatic life potential and what areas had
12 poor aquatic life potential.

13 In answer to your question,
14 the IBI scores presented in the CAWS UAA
15 report were not derived from current data,
16 but represent a range of historic IBI values
17 from fish data collected by the District
18 during the period 1992 through 2002, and
19 that's in the CAWS UAA report on Page 5-8.
20 However, in IEPA's statements of reasons,
21 this is the section on aquatic life use
22 designations, IEPA explicitly describes
23 ranges of QHEI and IBI scores for Aquatic
24 Life Use B and Aquatic Life Use A

1 dates. That's why I'm confused.

2 DR. MACKEY: Okay.

3 MR. ANDES: I believe March 10.

4 DR. MACKEY: March 10. I believe it's
5 March 10.

6 MR. ANDES: 2008. We can double-check
7 that.

8 DR. MACKEY: We're going to get there
9 in a few seconds. Let's go back to the
10 handout on the offering QHEI scores. We'll
11 look at the top --

12 HEARING OFFICER TIPSORD: Exhibit 181?

13 DR. MACKEY: Yes. And the thing I
14 want to point out here, as I indicated
15 before, what I'm going to ask you to do at
16 this time is to ignore all the big black
17 circles, the QHEI scores. Because right now
18 the question is about IBI scores and whether
19 or not they were used for the aquatic use
20 designation. What I want you to look at are
21 the box-and-whisker plots. Those are the
22 rectangles and these are -- and the error
23 bars associated with the IBI scores. That's
24 the lighter things behind the block dots.

1 And you'll note that I have highlighted in
2 green the A designation waters, and in sort
3 of red or orange color, the B designation
4 waters. And look what the UAA contractor did
5 was if you will see on the far left side, the
6 Sheridan Road site, that is the reference
7 site. So what they did is took the 75th
8 percentile of that site and said that is
9 going to basically be the boundary for, in
10 essence, general use waters. In other words,
11 IBI scores higher than that are general use
12 waters. And then if you look at the 25th
13 percentile line, that's a black, the black
14 horizontal line that says 75th percentile IBI
15 of all data within the CAWS. What they've
16 done is looked at all of the historic IBI
17 data and then calculated the 25th percentile
18 from all of the data sets, and that's this
19 lower line, okay, the lower black horizontal
20 line. Just bear with me here. Because where
21 I want to go is to basically say that with
22 two exceptions, that the A and B designations
23 are almost an exact match for where the IBI
24 scores either fall at or above this 25th

1 percent -- the 75th percentile IBI for all of
2 the CAWS versus the areas that don't, that
3 fall below the two exceptions are outlined in
4 the red boxes. One is the inner harbor area
5 where you have very low habitat scores, but
6 you have very high IBI scores. And I suspect
7 that is because of proximity to Lake Michigan
8 that you're probably getting the higher fish
9 IBIs because you actually got some lake water
10 there or there is some lake access at one
11 time or another. And at the Cicero Ave.
12 score, and this is interesting, this has some
13 of the -- not the lowest, but certainly the
14 lower IBI scores, and yet Illinois EPA has
15 designated that as an aquatic Use A water.

16 The point is is that there is
17 a very, very good correspondence between what
18 the UAA contractor did here in terms of the
19 percentile analysis and the IBI scores. It's
20 a virtual lay-down for how they actually did,
21 how they actually had geographically
22 designated aquatic life Use A and B waters.

23 MS. DIERS: Did Illinois EPA testify
24 that they exclusively relied on Figure 5.2 in

1 the CAWS UAA?

2 DR. MACKEY: No, they did not.

3 MS. DIERS: I'm going to go to
4 prefiled Question 31. In what way and for
5 what purpose do you believe the Illinois EPA
6 relied almost exclusively on fish IBI scores?

7 DR. MACKEY: That's Question 31.
8 Well, I basically would -- I don't want to
9 give the same testimony again, but I think
10 that, in essence, this upper figure here
11 entitled original QHEI scores, again,
12 basically tells the story that there is a
13 very, very good correspondence between the A
14 and B water designations. It's almost an
15 exact match for the variations in the IBI
16 scores here.

17 MS. DIERS: Question 32: In what way
18 and for what purpose do you believe that the
19 Illinois EPA adopted the percentile approach
20 to which you refer?

21 DR. MACKEY: As I stated in my prior
22 testimony, I believe you can see that the
23 75th percentile IBI line for all of the data
24 within the CAWS seems to be a very clear sort

1 of demarcation line, if you want, between the
2 A and B waters as proposed by Illinois EPA.

3 MS. DIERS: Question 33: On Page 6 of
4 your prefiled testimony, you mention that
5 spatial distribution of the CAWS sites
6 selected for QHEI analysis in 2004 were not
7 based on an appropriate statistical sample
8 design. Does the QHEI data from these sites
9 provide no useful information for determining
10 the biological potential of the CAWS?

11 DR. MACKEY: All right. I have real
12 concerns if these are the only -- if the QHEI
13 data were the only habitat data used to
14 determine the biological potential in the
15 CAWS. And that is assuming that Illinois EPA
16 did, indeed, use the QHEI data and habitat.
17 Primarily because the QHEI was designed to be
18 applied to natural systems, not artificial
19 systems such as the CAWS. Rankin in 1989,
20 they were testing and developing this whole
21 sort of indicator system described in the
22 QHEI as a macro scale approach that uses
23 qualitative metrics to describe the, quote,
24 emergent properties of habitat. Examples of

1 emergent properties would be sinuosity or
2 pool or riffle development. These are the
3 large macro habitat features, okay. This is
4 what QHEI is designed to look at. However,
5 because many of the metrics and submetrics
6 are held constant throughout most of the
7 CAWS, only a few of the emergent properties
8 of habitat or the QHEI metrics are actually
9 used to calculate QHEI scores. And I believe
10 we have an exhibit for this. The point is
11 here -- sorry.

12 HEARING OFFICER TIPSORD: I've been
13 handed QHEI metrics in the CAWS. If there's
14 no objection, we will mark this as
15 Exhibit 183.

16 Seeing none, it's Exhibit 183.

17 DR. MACKEY: My printer only has three
18 colors: Black, red, and green, so.

19 Where I'm going with this is
20 that the QHEI is a metric or an indicator
21 that's designed for natural systems, and
22 primarily for degraded natural systems. The
23 CAWS is an artificial system. The CAWS was
24 never a degraded system. It never had high

1 quality habitat to begin with because it's
2 basically equivalent to a concrete pipe,
3 okay, in many respects. And because many of
4 the characteristics of the CAWS are pretty
5 much constant or are the same throughout most
6 of the water, not all, but most of the
7 waterway, many of the submetrics here are
8 basically the same throughout the entire
9 waterway. And this is another reason why
10 it's really important to get or take a look
11 at those original field data sheets to see
12 exactly what different submetrics were held
13 constant throughout the system and/or how
14 much did those scores vary. Because right
15 now we really don't know. I have no idea
16 between one site to the next what was it that
17 was actually varied. So if we take a look at
18 this exhibit entitled QHEI Metrics in the
19 CAWS, and there's some text to it which is of
20 interest, but really the table is the key.
21 What I have attempted to do here is to break
22 out the major QHEI metrics, and it's in the
23 very left-hand column. There are really six
24 major ones, okay. And then the next column

1 over called metric component rates out the
2 different factors that are sort of summed
3 together that make that total QHEI metric,
4 and I've shown you what the scoring ranges
5 are. And what that means is that you
6 actually have the ability to assess which of
7 these components is more important than
8 others relative to the potential range of
9 scores. And it also, the next column shows
10 the metric maximum score. In other words,
11 what is the max -- if this is -- if this is
12 God's gift to the earth in terms of habitat,
13 this, the -- you know, you end up with a
14 total score of 100, a QHEI score of 100, and
15 this is what each of these components, the
16 maximum values, could be. And then on the
17 far right-hand side what I've done is for the
18 CAWS, is I have basically identified where I
19 believe these metrics were in essence held
20 constant throughout most of the waterway
21 system. And those are the areas that are in
22 red. So if they are being held constant, the
23 only changes or variation that you get in the
24 calculated QHEI scores are based on two

1 sub -- basically on the two QHEI metrics:
2 No. 1 and 2, substrate and instream cover,
3 and to a lesser extent perhaps some
4 submetrics of the riparian zone. I don't
5 have the page number, but in the UAA, the
6 CAWS UAA report, I do know that they talk
7 about gradient being held constant. And the
8 reason -- where I inferred whether or not
9 these values varied is that if you look at
10 Table 2 in Rankin's report where you talk
11 about the moderate influence and high
12 influence and low influence and you see the
13 individual submetrics, for many of these
14 things, the values are the same for every
15 site all the way through. And that means
16 that more than likely they're being held
17 constant for the entire waterway. So these
18 scores are -- the QHEI scores, if they're
19 calculated properly, are based on just two,
20 possibly three components, and all of the
21 rest of the values are held constant. This
22 is one of the reasons why the QHEI has some
23 severe limitations in this type of a system.
24 It was not designed for an artificial system,

1 okay.

2 MS. DIERS: So if we're not supposed
3 to use the QHEI for this type of system, what
4 are we supposed to use?

5 DR. MACKEY: Well, that's what the
6 habitat evaluation improvement study is
7 attempting to do. It's currently ongoing and
8 funded by the District. It's taking a
9 good -- as I understand it, it's taking a
10 good, hard look at physical habitat in this
11 system, a more detailed sampling regimen.
12 They have done a number of things in addition
13 that I think are very important in terms of
14 collecting additional habitat data, and I'm
15 not one who wants to see studies going on
16 forever, but you've got to have some minimum
17 information. And I don't think we even have
18 the minimum information yet necessary to
19 adequately characterize the habitat in the
20 system. The idea is, in the study, is to do
21 the physical habitat assessment. I
22 understand that they're looking at some
23 biological data as well and they hope to
24 integrate that together and actually develop

1 an index that may be much more appropriate
2 for a highly urbanized or an artificial
3 system such as the CAWS rather than using a
4 metric or an index that was developed for
5 natural system, a natural system that has
6 been degraded. They're two completely
7 different animals.

8 MS. DIERS: So what the habitat study
9 will be developing is something that's never
10 been done in the United States; is that
11 correct?

12 DR. MACKEY: That's probably correct.

13 MR. ANDES: Do we want to take a
14 break?

15 HEARING OFFICER TIPSORD: Yes. Sure.
16 Ten minutes.

17 (Short break taken.)

18 HEARING OFFICER TIPSORD: We can go
19 back on the record. Okay. We're back on the
20 record. Miss Diers?

21 MS. DIERS: I think we're on
22 Question 34. What statistical design
23 guarantees that additional physical habitat
24 information from the CAWS will provide more

1 accurate characterization of the biological
2 potential of the CAWS than does the currently
3 available data?

4 DR. MACKEY: Okay. As you may know, I
5 have some very strong concerns about the
6 habitat data that was used as part of this
7 physical habitat assessment used as part of
8 this aquatic use designation. The habitat
9 sampling sites used in CAWS UAA report and in
10 the Illinois EPA analyses were based on
11 existing Water Reclamation District fish
12 sampling sites. And I'm referring
13 specifically to, I think it's Attachment R of
14 the Rankin report. And in terms of what I
15 would do, in other words, to improve this,
16 the sampling protocols, is first in addition
17 to using the sites that were selected for the
18 biological sampling, I would also select
19 additional sites based on the inferred
20 physical processes and anticipated
21 differences in substrate distribution and/or
22 in-stream habitat structure within the CAWS.
23 In other words, I would have looked at the
24 system and said where might I expect to see

1 some changes in substream, where might I
2 expect to see accumulations of woody debris
3 or other types of in-stream structure that
4 may be important from a habitat perspective.
5 And I would also use remote sensing and
6 geophysical tools such as side-scan sonar,
7 which you've seen a small example already, to
8 continuously map the entire submerged area of
9 the channel within the CAWS. Then I would
10 use the acoustic data to select additional
11 sampling sites to confirm substrate materials
12 and to identify areas with in-stream and bank
13 edge habitat structure. If water clarity is
14 appropriate, I would attempt to validate
15 substrate and instream bank edge habitats
16 with underwater video. I own underwater
17 video cameras and use them on a regular basis
18 on Lake Michigan and the other great lakes in
19 order to validate what I see with the
20 side-scan sonar. Unfortunately, having been
21 on the CAWS waterway, it's -- I'm not sure
22 what the second depths are, but it's very
23 turbid, and there's not a lot of light at
24 that depth. So I don't think the underwater

1 camera would work. But you can do some
2 additional sampling work either with a Ponar
3 samplers or other types of sampling devices
4 to validate what you see on the side-scan
5 data.

6 Second -- And that takes care
7 of the instream habitat and substrate data
8 which is really, really important as we know
9 the key components as part of the analysis.
10 Second, I would undertake a comprehensive
11 inventory of the CAWS shore line where I
12 would document type, composition, location,
13 distribution, and condition of shore line and
14 bank edge features in the CAWS. And I would
15 use these data to identify and map the
16 location of the potential bank edge habitat
17 structure. In other words, for example, some
18 of Illinois EPA's littoral zones, I've taken
19 a really good close look at those areas and
20 to assess the pattern and juxtaposition of
21 different type of bank edge habitats. The
22 key thing here is that, and this is a real
23 problem I have with the proship (ph.) Rankin
24 used is that they didn't look at what's along

1 the banks. When you look at aquatic habitat
2 in these channel systems, you either have
3 structural or materials on the bottom of the
4 channel or on the sides of the channel. You
5 know, what's sitting up here hundreds of feet
6 away is not going to make any difference for
7 the most part for the fish that are in the
8 water. And so if you're just going to look
9 at what's on the bottom of the channel and
10 not look at what's along the sides or in the
11 banks, you're missing a big part of the
12 picture. Let's use an example here. On the
13 Sanitary and Ship Canal you have the bedrock
14 walls that goes straight down, okay? And I
15 will tell you there actually is some
16 structure down at the bottom. We'll talk
17 about that another time. But from there you
18 transition into different types of materials,
19 more I'm going to call it alluvial materials
20 and those materials erode fairly easily or
21 have a potential to. So those banks have
22 been armored and they've been armored with
23 different types of materials. In many places
24 it's concrete, in many cases it's sheet piled

1 walls, vertical, but in many places and some
2 extensive places they construct what they
3 call revetments. These are large blocks of
4 stone or rock or even concrete slabs that are
5 sort of filed up along the side at a fairly
6 steep angle to protect shore line from
7 erosion. And what most people don't remember
8 is that what you see up at the surface, that
9 extends down below the water surface well out
10 into the channel. And actually I've mapped a
11 fair number of those areas with the side-scan
12 sonar. And the point is is that you can
13 infer what areas may have additional habitat
14 potential by doing this sort of comprehensive
15 shore line inventory. This is really
16 important, and this is something that was not
17 done as part of this habitat assessment.

18 And, third, what I would do is
19 I would integrate shore line assessment, bank
20 edge materials, and what you see just above
21 the water and just below the water with the
22 in-stream habitat. And you build a series of
23 data layers and you put them together, and
24 that allows you to actually connect the two.

1 I see this type of thing here along the bank
2 edge, this is generally the type of thing
3 that I see down in the channel itself; not
4 only in the bank edge, but in the instream
5 portions as well. And I would use that data
6 to construct a set of data layers that can be
7 used to illustrate the type, quality,
8 location, distribution, and connectivity of
9 these different types of habitats. And the
10 connectivity issue is really, really
11 important. Because you need to understand if
12 you have a habitat of a certain type here,
13 what's adjacent to it. And is there a
14 reasonable expectation that organisms that
15 use this may also use this for the purpose of
16 the adjacent habitats for a different
17 purpose. Without understanding that habitat
18 juxtaposition and connectivity, you really
19 don't have an understanding of habitat at
20 all. In fact, it's just a pile of rocks
21 sitting in the water.

22 MS. DIERS: So is your habitat
23 evaluation something that you're involved in,
24 is it using those recommendations that you

1 just stated?

2 DR. MACKEY: Yes.

3 MS. DIERS: And do your
4 recommendations involve a statistical design?

5 DR. MACKEY: The answer to that would
6 be no.

7 MR. ANDES: Can you clarify what you
8 mean by a statistical design?

9 DR. MACKEY: Well, a statistical
10 design is basically a mathematical process
11 whereby you have, let's say, a certain
12 expectation with certain distribution of,
13 let's say, organisms or whatever. And you
14 design, you use a statistical design to
15 sample that distribution in a way that is
16 statistically valid, such that the result
17 that you get are actually real and you can
18 actually assess the error and have some
19 competence in the results.

20 MS. DIERS: So what's wrong with the
21 District's choice sampling sites that the EPA
22 used in their evaluation?

23 DR. MACKEY: There is nothing wrong
24 with the District's choice of sampling

1 locations. But you have to remember that the
2 objectives and the reasons why, if I
3 understand correctly, those sites were
4 selected were not to perform a habitat
5 assessment. They were performed to evaluate
6 the aquatic communities associated -- that
7 may be associated with outfalls or other
8 specific characteristics within the waterway.
9 The reasons that those sites were selected
10 were different than for a habitat assessment.

11 MS. DIERS: Can you explain the
12 reasons they were selected?

13 DR. MACKEY: I cannot. I would refer
14 you to someone who works with the District
15 and/or has responsibility for those sampling
16 locations.

17 MS. DIERS: Do you know the bank edge
18 habitat requirements of aquatic life that can
19 potentially live in the CAWS?

20 DR. MACKEY: Well, No. 1, Illinois EPA
21 has not defined what the organisms are that
22 could potentially live in the CAWS. And,
23 No. 2, that is a biological question. When I
24 do my habitat assessment work, I am focussed

1 almost exclusively on the physical
2 characteristics. I am a physical scientist
3 by nature. But I always work cooperatively
4 with the fisheries biologist or with aquatic
5 ecologists, and I rely on their expertise.
6 And it's actually the integration of that
7 expertise with my expertise that usually ends
8 up with a sum that's greater than its parts
9 and a better understanding of the habitat.

10 MS. DIERS: How will this integration
11 work here?

12 MR. ANDES: This integration in terms
13 of the habitat study? Is that what you're
14 asking?

15 MS. DIERS: Yes, the habitat study of
16 the biology.

17 DR. MACKEY: That's actually going to
18 be done, I believe, internally by LimnoTech
19 probably in conjunction with the District.
20 And I have not been -- I have not had
21 discussions with LimnoTech as to actually how
22 that integration is going to work. So the
23 answer is I don't know.

24 MS. DIERS: Thank you. Prefiled

1 Question 36: On Page 7 of your prefiled
2 testimony, you state that the channel
3 morphology of flow characteristics of South
4 Branch Chicago River differ distinctively
5 from those of the South Fork of the South
6 Branch Chicago River. What information is
7 the basis for this conclusion?

8 DR. MACKEY: My conclusion is based on
9 several things: No. 1, I've been there. I
10 actually ran the side-scan sonar survey
11 through that confluence and also above the
12 creek until side-scan -- the fish, which was
13 totally in the water, actually was -- it was
14 like real crop agriculture on the bottom.
15 Let's put it this way. It was in the bottom
16 it was fairly shallow. So I have an idea of
17 what the actual bottom materials are and what
18 that structure actually looks like.

19 Second, the U.S. Army Corps of
20 Engineers, and this also has -- and the USGS,
21 I believe, both have performed detailed
22 bathymetric surveys within Bubbly Creek or
23 within the South Fork of the Chicago River as
24 they have also within the Sanitary and Ship

1 Canal. And there are some very clear
2 differences based on that bathymetric data in
3 terms of the bathymetry within the two
4 different channels.

5 Third, also based in part on
6 the field examination, and also if you look
7 at the NOAA navigation charts which extend
8 down through the Chicago waterway in that
9 South Fork area, there are clear differences
10 in water depth marked on the navigation
11 charts and also clear differences that show
12 areas that are generally navigable and not
13 navigable. It's very clear if you've been
14 into the Bubbly Creek area, South Fork area,
15 that it's very difficult to get some of those
16 large barges up that system. It's very, very
17 narrow. So it's not subject to commercial
18 navigation. So there are some substantive
19 differences.

20 MS. WILLIAMS: Did you say NOAA
21 navigation charts? I'm sorry to interrupt.

22 MR. MACKEY: NOAA, the National
23 Oceanic and Atmospheric Administration. They
24 generally, they generate virtually all of the

1 navigation charts used in the lakes and in
2 many of the navigable portion of the rivers.

3 MS. DIERS: Question 37: On Page 7 of
4 your prefiled testimony, you criticize the
5 Illinois EPA proposal for not including a
6 comprehensive habitat assessment that
7 includes knowing the relative percentage,
8 location, pattern, and distribution of shore
9 line types and bank edge habitat for each
10 CAWS segment and knowing the pattern in
11 juxtaposition of different types of aquatic
12 habitats for each CAWS segment. Is it your
13 opinion that the Clean Water Act requires
14 this type of comprehensive habitat assessment
15 for a defining and designating aquatic life
16 uses in fresh water streams throughout the
17 United States?

18 DR. MACKEY: I'm not an expert on the
19 Clean Water Act. I want to make that clear.
20 So taking that as a caveat, I don't know if
21 the Clean Water Act would require a
22 comprehensive habitat assessment for every
23 fresh water stream throughout the United
24 States. But common sense would dictate that

1 where there is a reasonable expectation that
2 the system is habitat limited, and that would
3 be especially in an artificial waterway such
4 as the CAWS, an assessment of physical
5 habitat is necessary, and I believe required,
6 to determine whether or not a proposed
7 aquatic life use can be attained.
8 Unfortunately, Illinois EPA has not provided
9 any data information or analyses to show that
10 there is sufficient aquatic habitat to
11 support containment of the proposed aquatic
12 life uses in the CAWS. Irrespective of
13 improvements in water quality, the proposed
14 aquatic life use is not attainable if aquatic
15 organisms are habitat limited.

16 MS. DIERS: Question 39: On Page 8 of
17 your prefiled testimony you state, however,
18 Illinois EPA contends that these shallow
19 water bank edge habitats in the Calumet-Sag
20 Channel should be considered to be spawning
21 habitat, which is problematic given that no
22 direct data was -- is available to support
23 that contention. Could you please point out
24 in the hearing record where Illinois EPA

1 contends that shallow water bank edge
2 habitats in the Calumet-Sag Channel should be
3 considered to be spawning habitat?"

4 DR. MACKEY: This statement is an
5 inference from the testimony and the
6 information provided by Illinois EPA. The
7 primary reason to designate Cal-Sag Channel
8 as an Aquatic Life Use A water is based on
9 the presence of a shallow water,
10 predominantly based on the presence of a
11 shallow water littoral study,
12 L-I-T-T-O-R-A-L, associated with bank edge
13 areas of that channel. And I'll refer to you
14 the prefiled system of Sulski on Pages 16 and
15 17 and the hearing testimony by Rob Sulski on
16 March 10, 2008, on Pages 30 to 31; Smogor
17 on -- testimony by Smogor on March 10, also,
18 2008, on Page 32; and Essig on March 10,
19 2008, on Page 35. Since the primary physical
20 difference, according to Illinois EPA,
21 between the Chicago Sanitary and Ship Canal
22 and the Cal-Sag Channel is the presence of an
23 undocumented shallow water -- I'm sorry -- is
24 the presence of a shallow water littoral zone

1 in the Cal-Sag Channel, one may infer that
2 since Illinois EPA is proposing that the
3 Cal-Sag Channel be designated as a type A
4 water, that Illinois EPA believes that these
5 shallow littoral zones within the Cal-Sag
6 Channel may serve as potential spawning sites
7 and/or refuges for early life stage fish.
8 Otherwise why apply a dissolved oxygen
9 standard designed to protect early life stage
10 fish during the months of March through July
11 to Cal-Sag Channel?

12 MS. DIERS: What do you mean by direct
13 data? That was Question 40.

14 DR. MACKEY: Yes. Direct data means
15 sampled or directly observed, not inferred.
16 And the type of data collected will depend on
17 the type of water body and the complexity of
18 the system. In the case of a complex
19 artificial system such as the CAWS, Illinois
20 EPA has not provided data or analyses
21 sufficient to show that the proposed aquatic
22 life uses are attainable for that associated
23 physical chemical standards.

24 MS. DIERS: This is 41: Do you

1 believe that no fish are spawning or
2 propagating is occurring in the Calumet-Sag
3 Channel?

4 DR. MACKEY: I believe we discussed
5 this earlier in another question, and I'll
6 just restate that no data or evidence has
7 been collected by the District or by the CAWS
8 UAA contractors to indicate that spawning
9 activity has occurred in the Cal-Sag Channel,
10 nor have eggs or larval fish indicative of
11 spawning activity been collected by the
12 District from the channel. Until spawning
13 activity is observed directly and/or eggs or
14 larval fish are recovered from potential
15 spawning sites, one cannot conclude that fish
16 are spawning or propagating in the Cal-Sag
17 Channel. I think the point here is that if
18 you're proposing an aquatic life use standard
19 that requires, in essence, general use,
20 dissolved oxygen standards, I would suspect
21 or I think it would be appropriate to say
22 that, hey, you're doing this for a reason and
23 that you have -- and that you actually can
24 show that fish actually are using these areas

1 as spawning habitat. Right now there's no
2 data available that show that that's the
3 case.

4 MS. DIERS: Question 42: How does one
5 determine scientifically with direct data
6 that no fish spawning or propagation are
7 occurring in the Calumet-Sag Channel?

8 DR. MACKEY: Okay. Your questions are
9 really interesting, because it's really
10 difficult to prove a negative. However,
11 inductive reasoning leads to the logical
12 conclusion that spawning activity is not
13 occurring within the Cal-Sag Channel. Again,
14 first, no evidence is presented by Illinois
15 EPA to demonstrate that fish spawning and
16 propagation are occurring within the Cal-Sag
17 Channel.

18 Second, no data or evidence
19 has been collected by the district or the UAA
20 contractors to indicate that spawning
21 activity has occurred in the channel, nor
22 have eggs or larval fish indicative of
23 spawning activity been collected from the
24 channel.

1 happening, so it's difficult to conclude that
2 it is without some documentation. In other
3 words, until spawning activity is observed
4 directly and/or eggs or larval fish are
5 recovered from potential spawning sites, one
6 cannot conclude that fish are spawning or
7 propagating in the Cal-Sag Channel.

8 MS. DIERS: Do you know if the
9 district tried to collect spawning data in
10 the CAWS?

11 DR. MACKEY: I don't know.

12 MS. DEXTER: Are you saying that you
13 believe that you have enough information
14 where you sit right now to decide that this
15 is not a false negative reading?

16 DR. MACKEY: Could you --

17 MS. DEXTER: That you say that there's
18 no data that shows this, and you just listed
19 a bunch of reasons why you think that this is
20 not -- Because we don't have data you just
21 said it's difficult to prove a negative. But
22 then I took your testimony to say that you
23 think that the negative has been proved.

24 DR. MACKEY: I'm not saying that. I'm

1 not saying that the negative has been proved.
2 All I'm saying is that until you see some
3 larval fish and you see spawning activity in
4 this system, that is I don't believe you can
5 make the conclusion that spawning activity is
6 occurring in the Cal-Sag.

7 MS. DEXTER: Right. But you can't
8 conclude at this point that it is not
9 occurring?

10 DR. MACKEY: I can't make a conclusion
11 either way.

12 MR. ANDES: Is it reasonable to infer
13 that it is not occurring based on the
14 available --

15 DR. MACKEY: I think that's a
16 reasonable inference to make based on the
17 data that's been collected.

18 MS. DEXTER: Even though you don't
19 know how adequate the sampling equipment is
20 at getting larval fish and getting eggs.

21 MR. ANDES: I think you're putting
22 words in his mouth.

23 MS. DEXTER: I asked him earlier today
24 whether he knows about the --

1 HEARING OFFICER TIPSORD: She did.

2 DR. MACKEY: I do not know -- I do not
3 know what type of equipment is being used for
4 sampling. I am not a biologist.

5 MS. DEXTER: And you don't know
6 whether that equipment is actually adequate
7 to sample --

8 DR. MACKEY: That's correct. All I
9 can say is that up to this point no larval
10 fish have been collected or eggs or spawning
11 activity has been observed in this system.

12 MS. WILLIAMS: Didn't you just say you
13 don't even know if the District has tried?

14 DR. MACKEY: I have no idea if they
15 have. All I'm saying is look at the data
16 that has been collected. There are no
17 reports of larval fish. That's all I have to
18 say. Whether they've tried, whether they've
19 used the appropriate equipment or not, I
20 cannot address that question because I'm not
21 a biologist.

22 MR. ANDES: Did Illinois EPA in
23 support of this ruling put forward any
24 evidence of spawning or larval fish?

1 DR. MACKEY: To my knowledge, no.

2 MR. ANDES: Thank you.

3 MS. DIERS: Did you review the
4 ichthyoplankton and fish size data in the
5 record? And, if so, what is the relevance of
6 the data in determining whether early life
7 stages use is or is not existing and,
8 therefore, attainable in the CAWS? And
9 that's a follow-up question.

10 DR. MACKEY: I understand. I have a
11 response to that question. I know that the
12 Illinois EPA has suggested that different
13 size classes of fish may indicate the
14 presence of early life stage fish, and I know
15 there was some reference made to three inch
16 or five inch size fish from the data.
17 Personally, I have not reviewed the size
18 class data in detail. Again, that is not my
19 area of expertise. What I would also say
20 based on experience in working with fisheries
21 biologists in rivers and also in lakes, that
22 the different size classes are not
23 necessarily determinative of spawning or
24 reproductive activity. Different size

1 classes quickly indicative of different
2 growth rates and/or the presence of different
3 genetic strains of the same species. And I
4 had mentioned this before. We have seen
5 this -- I've seen this in lake environments
6 where there are different strains that have
7 different growth rates as a function of age.
8 Moreover, unless there was some direct
9 evidence that link these fish to specific
10 spawning locations, even if you have small
11 fish there, you don't know if they came from
12 within the Cal-Sag Channel or they came from
13 Lake Michigan or if they came -- if they
14 somehow went through the electric field
15 barrier in Romeoville and came -- well, they
16 could have come across from the flood waters
17 from the Des Plaines River. I mean there is
18 a connection there that occurs. So, again,
19 this is the idea about direct evidence
20 showing. Present some information or data
21 that says there are fish spawning data.
22 We've got eggs in these substrate materials,
23 that we have larval fish that we found. And
24 then we move forward from there. But right

1 now that data does not exist to my knowledge.

2 MS. DIERS: I want to jump back to the
3 comprehensive habitat assessment we talked
4 about. Can you give an example of a UAA
5 where it's this type of comprehensive habitat
6 assessment approach you've advocated has been
7 used?

8 DR. MACKEY: No, I can't. And the
9 reason is is that in general I have not been
10 involved much with the UAA process; and so,
11 therefore, I do not know what necessarily has
12 been done across the country with the UAA
13 samples or assessments.

14 MEMBER RAO: May I ask a follow-up.
15 You mentioned that you had done the similar
16 kinds of studies in great lakes and other --
17 and rivers in Ohio. In what context were you
18 asked to do these evaluations?

19 DR. MACKEY: That's a really good
20 question; take a minute or two to answer this
21 one. My work in the great lakes and in the
22 tributaries to the great lakes, as I say, is
23 focussed primarily on habitat assessment.
24 And I use a side-scan sonar and wadable

1 systems. I actually walk the streams with
2 GPS equipment and actually map the substrate
3 contacts and map the channel morphology. My
4 work is done primarily with the natural
5 resource management agencies. I've worked
6 with virtually every DNR in the great lakes
7 basin. I also worked with the provincial
8 fisheries biologist, the Ontario Ministry
9 Natural -- Ministry of Natural Resources,
10 Department of Fisheries Oceans in Canada, and
11 Environment Canada. I've worked with all of
12 those folks doing fisheries related and
13 habitat assessment work, not associated with
14 UAA. This has to do with management of the
15 fisheries resources.

16 Couple important points to
17 make here, this is a really good question, I
18 just want to touch base on this. In all this
19 work for many years that I've done with all
20 of these resource management agencies, the
21 agencies that are actually charged with
22 managing fisheries in the great lakes, and
23 that includes the riverine stocks as well.
24 Never once have we ever used the QHEI

1 analysis for habitat assessment to identify
2 any sort of restoration or enhancement
3 opportunity. Only times -- and I have
4 calculated the QHEIs. We do it on a very
5 infrequent basis. The only times we have to
6 do that is when we're trying to satisfy a
7 regulatory requirement of an EPA of either --
8 not so much Illinois EPA, but Ohio EPA or the
9 organizations in Michigan or the other
10 states. The natural resource management
11 agencies, the most of the DNRs do not use the
12 QHEI for habitat assessment, period. Okay.
13 It just doesn't work to identify restoration
14 opportunities. The context of what I do is
15 in lakes and in shore areas I am working on
16 identifying potential sites for protection
17 and restoration work and/or for fish stocking
18 efforts. An example would be on the project
19 with the U.S. Fish and Wildlife Service, New
20 York EBC (ph.), USGS, Ohio Division of
21 Wildlife and Ontario Ministry of National
22 Resources and Environment Canada, the Eastern
23 Basin of Lake Erie. We are using side-scan
24 sonar and other tools to map potential lake

1 trout spawning habitat in the eastern basin
2 of Lake Erie. Lake trout were extrapolated
3 in the early 1900s from the lake. One of the
4 fish community goals and objectives of the
5 Great Lakes Fishery Commission is to restore
6 native fish species of which lake trout is
7 one. So I've been mapping these habitat
8 areas, identifying these areas on the lake
9 bed because nobody knows where they are based
10 on a set of characteristics similar to the
11 habitat suitability indices. Over the next
12 three to five years, the fish hatcheries in
13 the province of Ontario and U.S. Fishing and
14 Wildlife Service are ramping up production of
15 lake trout. And there is going to be a
16 massive stocking done within the next three
17 years where they're going to be placing these
18 fish on the locations on the habitat that
19 we've identified as part of the study to
20 maximize the potential sites -- success in
21 terms of restoring reproducing sustainable
22 populations of lake trout in Lake Erie. This
23 is the type of thing that we do. We are also
24 doing this in riverine systems. I've done

1 the habitat mapping in Sandusky River. And,
2 in fact, involvement now at the major dam
3 removal there in order to open up 22 more
4 river miles of potential spawning habitat for
5 walleye. That's the context in which I'm
6 working. It's about protecting, improving
7 accessibility, connectivity for habitat in
8 order to improve the aquatic communities.
9 And that includes not just the four fisheries
10 and commercial fisheries, but we're also
11 working to improve the forage fisheries which
12 there are other species. Does that answer
13 your question?

14 MEMBER RAO: Yes.

15 HEARING OFFICER TIPSORD: Can we go
16 off the record for just a second.

17 (Off the record.)

18 HEARING OFFICER TIPSORD: Back on the
19 record. Miss Diers, I think we're ready for
20 you.

21 MS. DIERS: Prefiled Question 6 on
22 Page 96. Do you believe that Cal-Sag Channel
23 should be designated as a Use B water as
24 Illinois EPA proposed rather than a Use A

1 water? And, if so, why?

2 MEMBER JOHNSON: I'm still thinking
3 about his answer to the last question. And I
4 guess the natural follow-up to me would be
5 had you been asked to look at the CAWS system
6 to determine whether or not it had the
7 potential for restoration, what would be your
8 conclusion?

9 DR. MACKEY: I would say that in
10 certain reaches of the CAWS that there is
11 potential for restoration. I believe that
12 whatever type of restoration occurs has to be
13 done intelligently and efficiently. I will
14 tell you right up, straight up right now that
15 I don't believe necessarily that system-wide
16 solutions are the answer here and that it
17 doesn't make sense to impose system-wide
18 standards necessarily, particularly if only
19 portions of the system may have a potential
20 habitat to actually accomplish some of the
21 things that you wish to accomplish within
22 this system.

23 MEMBER JOHNSON: Thank you.

24 MS. DIERS: So what reaches do you

1 believe could be restored?

2 DR. MACKEY: That I cannot answer at
3 this point, No. 1, because existing data sets
4 are not adequate to answer that question.
5 And, No. 2, I would wait and see what the
6 results are from the habitat evaluation
7 improvements study are; I think a much better
8 handle on what the actual physical habitats
9 are in this system.

10 MS. DIERS: That will take me back to
11 our Question 6 that I asked before we did the
12 follow-ups. Do you believe the Cal-Sag
13 Channel should be designated as a Use B water
14 rather than a Use A water? And, if so, why.

15 DR. MACKEY: Well, I'll first put in
16 the caveat and say, again, that I don't
17 believe that -- I think the Cal-Sag Channel
18 there were two sampling sites for the entire
19 length of the channel, and that's two sites
20 were looked at that were evaluated, and that
21 basically has characterized the entire
22 Cal-Sag habitat condition. And those sites
23 were spaced I think a little over ten miles
24 apart. So there's an awful lot that can go

1 on between those sites. And so I really
2 think that we don't have adequate data to --
3 for me to make a necessarily informed
4 decision. I will give you an answer in a
5 second. And the caveat is this, that I think
6 we really need to see what comes out of this
7 habitat evaluation and improvement study to
8 see what may actually be possible. But based
9 on the available data I would say that, yes,
10 I believe the Cal-Sag Channel should be
11 designated as a Use B water rather than a
12 Use A water. And my initial assessment is
13 based on the reconnaissance field
14 observations of the shore line features, some
15 of which you've seen in the handout already,
16 an examination of the high resolution
17 bathymetric data collected by the U.S. Army
18 Corps of Engineers and that data set is, I
19 believe it's a one foot contour or less, six
20 inch contour interval. It gives you a real
21 good feeling of how the depths are changing
22 in that system, and there's not a lot of
23 shallow water area there. It's very small.
24 Based in part on that data and on the

1 side-scan data, this littoral zone that
2 Illinois EPA refers to may represent it most
3 at 5 to 8 percent of the total channel area,
4 if you want. And one of the things I would
5 say about the littoral zone, Illinois EPA has
6 not clearly defined what it means by a
7 littoral zone. In the lakes it usually means
8 depth of closure or wave base. And that is
9 that -- it's the depth at which waves no
10 longer significantly impact the bottom, and
11 that would be the littoral zone in the lake.
12 And the riverine system or system such as the
13 CAWS you have to say, well, you're not going
14 to have ten footers generally and the winds
15 aren't strong enough to do that. So the
16 primary source of wave energy there is
17 probably going to be in barges and tows. And
18 I don't know what the wavelength of those
19 waves would be, but I'm guessing that might
20 be a wavelength of maybe six to seven feet
21 between the crest, half of that distance is
22 the depth that the waves are close to bottom.
23 So you're looking at maybe water depths of
24 three feet or less would be defined as a

1 littoral zone. Those areas are very small,
2 probably less than 1 to 2 percent of the
3 total channel bottom area; very, very small
4 area along the edge.

5 MS. DIERS: The habitat study that
6 you're working on, are you currently sampling
7 in the Cal-Sag Channel?

8 DR. MACKEY: I am not sampling, I'm
9 not doing any sort of biological sampling or
10 any sort of direct sampling in terms of
11 dragging sediments or whatever at this point.
12 I've done side-scan sonar and that's all I've
13 done, and done visual observations as well.

14 MS. DIERS: I think it was stated that
15 two sites were sampled in the Cal-Sag
16 Channel, the UAA --

17 DR. MACKEY: Yes.

18 MS. DIERS: Is your goal with this
19 study to do more sampling in the Cal-Sag
20 Channel, more than two sampling sites?

21 DR. MACKEY: I believe that there are
22 several more sites that are -- have been
23 identified in that site. I cannot
24 specifically tell you what they are, but,

1 again, if you have -- if you are able to
2 utilize a device, a remote sensing device
3 such as the side-scan, what it allowed you to
4 do is to basically generate an image of the
5 entire channel bottom. And then what you
6 would do is you say I have maybe three or
7 four different types of acoustic patterns or
8 reflectors that I see, then you go and sample
9 each of those types of reflectors. And you
10 would sample like a bedrock area if you can,
11 you know. Sampling bedrock is a tough thing.
12 Usually the sampling devices, they bounce
13 right off. But for areas where you think you
14 can't clearly distinguish between silt or
15 sand or gravel, you would see a certain type
16 of acoustic pattern and you'd sample that.
17 And if you see a similar type of acoustic
18 pattern in another place in the channel,
19 you'd sample that. If they both come up as
20 gravel, you'd say, in general, every time I
21 see that type of acoustic pattern I can
22 actually call that gravel. The way you go
23 about doing this analysis is that you saw
24 just from these small images here, this is

1 all geospatially correct. In other words,
2 this is the GIS. This is a GeoTIFF image,
3 georeferenced; accuracy is within one meter
4 or less. So what you can do, you can
5 actually go in there and actually digitize
6 and actually generate polygons around each of
7 the substrate types. And assuming you're in
8 the right projection, that allows you to
9 calculate how many square meters of bedrock
10 is exposed on the bottom of the Cal-Sag
11 Channel, how many square meters of silt, how
12 many square meters of sand that exist of any
13 of the substrates. And you can actually walk
14 up or look at any reach, and you can actually
15 calculate relative to the area surveys
16 exactly what percentages of water are there.
17 And if you want to behave like a fish say
18 you're swimming in from Lake Michigan, and I
19 don't know why you'd want to do this, but if
20 you do, you can actually go through a series
21 of distributions that actually tell you how
22 much and what type of habitat you have
23 crossed on your way in. This is what we do
24 with some of these rivers in Ohio and in

1 Canada and in Michigan.

2 MS. DIERS: So is this what you're
3 doing in the CAWS now?

4 DR. MACKEY: This is something that
5 potentially could be done in the CAWS.
6 Whether it's actually going to be done, I
7 don't know at this point.

8 MR. ANDES: And I would add to that in
9 terms of the details of being done with
10 regard to that study, I would say that we
11 could get other people to answer those
12 particular questions sort of beyond the
13 particular work that Dr. Mackey is doing.

14 DR. MACKEY: My work is very
15 constrained. It's focussed predominantly on
16 the side-scan sonar data.

17 MS. DIERS: Who would those witnesses
18 be?

19 MR. ANDES: Let me get back to you on
20 that. We will identify them.

21 MS. DIERS: Thank you.

22 MR. ANDES: I would also just -- I
23 want to add, I think we stopped Dr. Mackey in
24 the middle of his explanation on the Cal-Sag

1 Channel in terms of the reasons why it should
2 be Use B.

3 MS. WILLIAMS: I thought he answered
4 the question.

5 MR. ANDES: He had more to go.

6 DR. MACKEY: It's just a couple more
7 sentences here. Basically the side-scan
8 sonar data that I've collected from the
9 Cal-Sag Channel -- sorry about that, guys.
10 We got twisted off here on a different topic
11 for a while and it takes a while for me to
12 reengage.

13 HEARING OFFICER TIPSORD: That's quite
14 all right.

15 MR. MACKEY: With the side-scan sonar
16 data is that I've done certain reaches of the
17 Cal-Sag, but I've also done in confluence and
18 worked my way up into the San-Ship as well.
19 And in terms of the relative differences
20 between the two, now if you recall the
21 Sanitary and Ship Canal is designated as an
22 Aquatic Life Use B water, okay? But based on
23 the side-scan sonar data what's really
24 interesting is that there are some

1 differences between the two, but they are
2 very, very minor. It's not surprising,
3 actually, along the northwest wall that
4 vertical bedrock wall in the San-Ship down to
5 the bottom there there actually is a ridge,
6 if you want, that's made up of moderately
7 coarse material, and in terms of its
8 dimensions are very similar to what you
9 actually see in the Cal-Sag. The Cal-Sag,
10 that little narrow littoral bench there is
11 shallower, but the same type of habitat
12 structure is in the San-Ship as well. So
13 some of the differences in terms of -- that
14 Illinois EPA has used as the basis for
15 saying, well, gee, the Cal-Sag is really a
16 different system. You know, if you look at
17 it a little bit more closely and a little bit
18 more continuously, there's a lot more
19 similarities than there are differences. And
20 I don't believe that those differences
21 necessarily warrant a different designation
22 for the Cal-Sag.

23 The other issue, and I've
24 mentioned this already, and that is is that

1 the shallow littoral zone blocks up this area
2 that is shown on this example side-scan
3 sonar. These blocks are not small blocks.
4 If you have a chance to drive a boat along
5 there or walk along the shore line, these are
6 good-size blocks. They're on the order of
7 many feet across in some cases. They're
8 bedrock slabs. The smallest ones that I've
9 really observed have only been about twelve
10 inches is the smallest. Now there may be
11 some finer material in there, but it's very,
12 very rare to see. And the interesting thing
13 about this is that this is not the material
14 that one would anticipate to be ideal
15 spawning habitat or used by early life stage
16 fish. And, in fact, in work that we've done
17 along the shores of Lake Erie, we go to the
18 Western Basin, and I have to go back to Lake
19 Erie because that's the place where I have
20 some comparative experience here. In the
21 Western Basin of Lake Erie in the near shore
22 waters, it's primary historic nurseries for
23 most of the larval fish that are produced out
24 of the western basin which is the bulk of the

1 fish in Lake Erie, and that's by far and away
2 the most productive of the great lakes.
3 Immediately adjacent to those nursery areas
4 it's very low relief areas, and there are
5 wetlands there. And those wetlands have been
6 diked and the lakeward side of those clay
7 court dikes are armored with large blocks of
8 stone very similar to what's here on the
9 Cal-Sag Channel. And they extend out into
10 the lake, because once you armor the shore
11 line, the beaches disappear.

12 All right. I don't know if
13 any of you folks know Dr. Roger Tomo (ph.)
14 with the Ohio EPA, he was a good friend of
15 Chris Yoder and he works with Chris Yoder and
16 Ed Rankin. He has done extensive work along
17 the Lake Erie shore line looking at fish
18 communities in the aquatic communities that
19 inhabit these very coarse rocky areas. And
20 it turns out that virtually no larval fish
21 are found there, and he does sample with the
22 appropriate equipment, I believe. But what
23 he does find that these large blocks are
24 ideal habitat for predators, largemouth bass

1 and other predators. And so basically -- and
2 this is sort of like the forage raining
3 wetlands on one hand and then protecting them
4 on the other. Here we are in Lake Erie where
5 we have this nursery habitat, and we really
6 want to protect this area, and yet we're
7 putting in this shore protection and these
8 structures, and basically it's ideal habitat
9 for predators. So we're basically putting
10 the predators right in the front of the
11 grocery store, okay. It's just not -- we
12 really haven't thought it through. And so I
13 suspect in the Cal-Sag Channel that I know
14 supposedly from the fish data that there are
15 lots of largemouth bass present, and those
16 are pretty voracious predators, is that these
17 large blocks are actually going to be the
18 hotel predator, if you want. And so if you
19 really think that these large blocks or these
20 rocks and this coarse shallow littoral shelf
21 is going to serve as a refuge for larval fish
22 and young-of-the-year fish, I think it's
23 basically going to serve as a grocery store
24 for those largemouth bass.

1 Again, this is from a
2 nonbiologist, but this is based on
3 information coming from experience and other
4 systems.

5 MS. DIERS: Did Rankin indicate in
6 Attachment R that the Cal-Sag littoral areas
7 are not isolated but occur along much of the
8 shore line?

9 DR. MACKEY: What question was that?

10 MS. DIERS: It's a follow-up.

11 DR. MACKEY: It's a follow-up
12 question, okay. Yes. I believe he did --
13 That's what he did indicate. But I have,
14 again, concerns about whether that's an
15 accurate assessment.

16 MS. DIERS: So do you disagree with
17 that statement?

18 DR. MACKEY: I do. I think that --
19 Could you say his statement again, please.

20 MS. DIERS: I'll just read from
21 Page 10 of Attachment R, his statement. The
22 Cal-Sag Channel had QHEI scores in a fair
23 range largely because of the limestone rubble
24 and coarse materials left behind in the

1 littoral areas from the construction of the
2 channel. Unlike Wolf Point site on the
3 Chicago River, this littoral habitat is not
4 isolated but occurs along much of the shore
5 line. So do you agree with that statement?

6 MR. ANDES: What page were we on?

7 MS. DIERS: Page 10 of Attachment R.

8 MS. WILLIAMS: They're not actually
9 numbered.

10 MS. DIERS: I counted. I'm sorry.

11 MS. WILLIAMS: There's a page for the
12 Cal-Sag.

13 DR. MACKEY: I got the message. I
14 have a copy of it here, too. In general I
15 would agree with that based on the shore
16 structure inventory that has been gone under
17 the habitat assessment. It's my
18 understanding that about 20 percent of the
19 Cal-Sag Channel has a vertical, some sort of
20 vertical type of wall with none of this type
21 of littoral habitat, this coarse block of
22 habitat that is discussed. And on the
23 western portion, the western portion of the
24 Cal-Sag Channel, it actually has a much

1 higher percentage of the vertical wall. And
2 you saw that in the side-scan data, the north
3 wall extends for many miles along the Cal-Sag
4 Channel.

5 MS. DIERS: Back to prefiled
6 Question 43. On Page 8 of your prefiled
7 testimony, you mention that QHEI protocol is,
8 quote, based on hydrogeomorphic metrics in a
9 natural stream. Then at the bottom of Page 8
10 you mention flows in the CAWS are related and
11 controlled by manmade structures and are not
12 natural. Do you believe that QHEI cannot
13 provide useful information in a stream
14 impacted by human activities?

15 DR. MACKEY: The QHEI is a habitat
16 classification monitoring tool that can be
17 used to compare the physical habitat
18 characteristics of different stream reaches.
19 So, therefore, it has some use from a
20 regional comparison respect. For a simple
21 cursory evaluation, general habitat
22 characteristics, QHEI protocol can certainly
23 be applied to natural streams impacted by
24 human activities. However, with respect to

1 structures and characteristics that are rated
2 by the application of energy of stream power
3 and by the flowing water. And that's
4 basically what I would call a natural stream
5 from a physical perspective.

6 MS. DIERS: Is it inappropriate to use
7 the QHEI in a stream that is not 100 percent
8 natural?

9 DR. MACKEY: No. I think it's
10 certainly appropriate. And I think in Rankin
11 in 1989, when they originally developed the
12 QHEI, it was very clear that they applied the
13 QHEI and attempted to calibrate the QHEI
14 metrics to take into account certain types of
15 degradation of the natural system. And that
16 there is a range of degradation that can
17 occur.

18 MS. DIERS: So if a channel is cut by
19 something other than flowing water, is it
20 artificial in your opinion?

21 DR. MACKEY: Yes.

22 MS. DIERS: Do you believe that
23 relatively low QHEI scores in the CAWS
24 streams indicate that the QHEI is not

1 functioning as intended? This was the end
2 of 43.

3 DR. MACKEY: Well, I think that the
4 QHEI has been misapplied in this system. The
5 QHEI is designed to identify certain emergent
6 or macro habitat features, most of which
7 don't exist in the system; and, thus, many of
8 the values, and we have already gone through
9 this in the handout entitled QHEI Metrics in
10 the CAWS, most of the metrics in a natural
11 system would be relatively important are held
12 constant within the CAWS. So I don't think
13 that the -- personally, I don't think that
14 the QHEI is necessarily functioning
15 appropriately, because most of the metrics
16 upon which they're based don't even apply in
17 this system.

18 MS. DIERS: Question 44: On Page 8 of
19 your prefiled testimony you state, "The QHEI
20 protocol is not designed for use in low
21 gradient, nonwadable streams and rivers."
22 Then on Page 9 you state, "The QHEI protocol
23 was not designed to be applied to a flow
24 regulated artificial waterway system such as

1 the CAWS."

2 Do you believe that state of
3 Ohio is incorrect in using the QHEI to help
4 determine aquatic life use attainability in
5 human impacted streams throughout Ohio?

6 DR. MACKEY: Certainly the QHEI can be
7 used to evaluate and monitor for natural
8 streams that are impacted by human activity.
9 So an answer to the question would be I have
10 nothing against the state of -- I used to
11 work for them. I used to work for the Ohio
12 DNR, so I have my issues with the state of
13 Ohio. But that's not one of them, okay.

14 However, my two statements that I
15 made in my prefiled testimony are still
16 valid, because the CAWS is an artificial
17 system, not a natural system. And the QHEI
18 protocol was not designed to be applied to an
19 artificial waterway such as the CAWS.

20 MS. DIERS: Are all parts of the CAWS
21 entirely artificial?

22 DR. MACKEY: No.

23 MS. DIERS: Forty-six: Do you believe
24 that the aquatic life uses proposed by

1 Illinois EPA for the CAWS represent natural
2 conditions?

3 DR. MACKEY: Conceptually, I don't
4 believe that any proposed aquatic life uses
5 for the CAWS represent natural conditions
6 because the CAWS is an artificial system.
7 The aquatic life that inhabits the waterway
8 today colonized the waterway after the
9 waterway was built from the waters of Lake
10 Michigan. These organisms were derived from
11 Lake Michigan or the smaller rivers and/or
12 tributaries that feed into the CAWS and/or
13 the Des Plaines or Illinois River Systems.
14 This is before the electric field bearing was
15 built. Some of the organisms may have been
16 transported and inadvertently released by
17 commercial vessels transporting into the
18 system as well, invasive species, for
19 example. The biological communities within
20 the system are severely limited by the
21 artificial nature of the CAWS. Moreover,
22 actually, I think where we want to go here is
23 it's also important to realize that the CAWS
24 is not a degrading system, this is an

1 important concept I'd like to get across, but
2 rather an artificial system that has been
3 improving since it was originally constructed
4 beginning with this last century, okay? I'm
5 trying to wrap you around a different concept
6 here. Because probably about 98 percent of
7 the environmental work we do is in degraded
8 natural systems. The CAWS is not a degraded
9 natural system. It is an artificial system,
10 and it didn't exist before it was
11 constructed. And organisms that live there
12 now have come in from the outside probably as
13 they passed through in the water and said,
14 oh, I think I can live here. So they're
15 eeking out in the existence. But this is not
16 a natural system. This was not a natural
17 meandering river system with a flood plane;
18 all of the classic, you know, types of
19 different types of habitat structure,
20 instream habitat structure that you have or a
21 broad variation and substrates that are here.
22 This thing, at least a significant portion of
23 it, was dug, it was cut out of limestone,
24 bedrock, and/or overlying overburden, the

1 alluvial material or glacial material. It
2 was created from nothing. And a good analogy
3 would be you could view, and I -- with all
4 deference to the District here, you could
5 view this thing as a concrete pipe, all
6 right? This thing didn't exist. It's like a
7 culvert in a road. And now we put a culvert,
8 we put this concrete pipe, and we put a road
9 across it, all right, and now we have water
10 that flows through this pipe, all right, and
11 the flow is regulated. All right. There was
12 no aquatic habitat there before the pipe was
13 there, all right? And it was not built or
14 designed to be an aquatic habitat or to
15 support aquatic life. But organisms in the
16 water have colonized the edge of this pipe,
17 if you want. It could be algae, it could be
18 anything that lives in here. And they are
19 opportunistic organisms. It is by no means a
20 natural community that is degraded. It's one
21 that has basically been created because of
22 construction of this artificial feature. And
23 if you try to apply metrics and tools and
24 strategies that we use for environmental

1 protection to a nondegrading system, in other
2 words, an artificial system like this, they
3 are probably not going to work because
4 they're based on a different foundation,
5 different basis which is trying to prevent
6 things from getting worse. And in a sense I
7 understand what you're trying to do. CAWS is
8 a different system. It's an artificial
9 system that's coming up and it's not coming
10 down in terms of its relative ecological
11 characteristics, let's just put it this way.

12 MS. DIERS: Is it your understanding
13 that no natural stream channel existed in the
14 CAWS before human impact?

15 DR. MACKEY: That is not my
16 understanding at all. Certainly there are
17 portions of the river system that existed in
18 some way, shape, or form prior. The Chicago
19 River was a natural system, but considerably
20 different than it is right now. From the
21 perspective the board, have any of you been
22 up to Illinois Beach State -- I don't have to
23 ask you. I'm not asking for -- looking for
24 an answer here. My apologies.

1 HEARING OFFICER TIPSORD: We'll
2 consider it rhetorical.

3 DR. MACKEY: If you were to visit the
4 Southern Unit of Illinois Beach State Park,
5 there is a river there called the Dead River,
6 and it's inappropriately named. But that is
7 probably very similar to what -- in fact,
8 that is very similar to what the original
9 presettlement conditions were here in the
10 Chicago area, okay? And this is based on
11 work that's been done by Dr. Mike Waskowski
12 (ph.) with the Illinois State Geological
13 Survey. It's a very shallow river system
14 that's draining a series of ridge and swale
15 wetlands and a very sand rich environment,
16 secretion area of sand as sands are being
17 transported by waves along the coast from
18 Wisconsin. So it's Wisconsin sand Chicago is
19 built on. And I think that that is the
20 condition the original presettlement
21 condition existed. What exists here now is a
22 completely different system. It's an
23 artificial channel. It doesn't have any of
24 the flow or any of the natural channel

1 characteristics.

2 MS. DIERS: So you're saying the north
3 branch Chicago River and the little Calumet
4 River were natural?

5 DR. MACKEY: Portions of them are, I
6 think, yes. They've been highly modified,
7 but certainly.

8 MS. DIERS: Would you agree that the
9 south branch Chicago River was formerly
10 natural before the human impact?

11 DR. MACKEY: There may be just a
12 slight portion, a portion of the south
13 branch, yes, but it wasn't by any means
14 connected to the Illinois waterway system.

15 MS. DIERS: What about the Grand
16 Calumet?

17 DR. MACKEY: I don't know. I honestly
18 don't know. I am old, but I'm not that old.

19 MS. DIERS: Back to prefiled Question
20 No. 48. Do you know if the original
21 development and application of the QHEI as
22 per Rankin 1989 included waters that were not
23 natural?

24 DR. MACKEY: What you're referring to

1 is Appendix 1C in Rankin 1989 where he lists
2 the sites in Ohio that were used to test and
3 develop the QHEI. Again, this is all based
4 almost entirely on data from the state of
5 Ohio. And I will point out that all of the
6 test sites were nationally flowing rivers and
7 streams. There were no artificial systems
8 such as the CAWS. That doesn't mean to say
9 that there weren't some heavily modified
10 systems. I know they've looked at several
11 impoundments and applied QHEI to impoundments
12 which is probably the closest thing you're
13 going to get to the CAWS. But those
14 impoundments are still connected to a natural
15 flowing river system. And those impoundments
16 represent degradation. They're not created
17 from natural. So, in essence, the QHEI was
18 evaluated in degraded stream reaches of that,
19 and I mentioned the impoundments. But it was
20 still part of a natural river system. That's
21 basically all I have to say.

22 MS. DIERS: Prefiled Question 51. On
23 Page 8 of your prefiled testimony you state,
24 "This assumption is not valid for low

1 gradient urbanized artificial channels such
2 as the CAWS." Does the QHEI include matrix
3 for channel morphology, flood plane quality,
4 current velocity, and gradient?

5 DR. MACKEY: Yes. But most of those
6 parameters, in fact the ones that you have
7 listed there, are ones that are being held
8 constant throughout virtually the entire
9 waterway system which really negates their
10 value as habitat submetrics within the QHEI
11 indices.

12 MS. DIERS: What do you mean by held
13 constant?

14 DR. MACKEY: What I meant by held
15 constant is that, again, without the original
16 data sheets, I cannot be sure, but I believe
17 that the scores are basically the same
18 throughout most of the system. Notice I'm
19 not saying all of the system, but most of the
20 main parts of the system the scores are held
21 constant. For example, an important
22 parameter would be pool depth. And in
23 virtually all cases the pool depths are
24 greater than one meter, and so the score for

1 that value is going to be held constant
2 throughout the entire system.

3 MS. DIERS: If a metric scores low
4 consistently, does this mean it has held
5 constant?

6 DR. MACKEY: Not necessarily, no.

7 MR. ANDES: But if it's held low
8 consistently throughout the area, does it
9 provide value in terms of valuating various
10 reaches?

11 DR. MACKEY: I wouldn't think so. In
12 other words, it would be -- the comparisons
13 that are being made from a regional
14 perspective between various segments are
15 going to be based on one or two different
16 metrics and that's it. The rest of them are
17 held relatively constant.

18 And to follow-up on that, the
19 metrics that were -- that we're discussing
20 are the in-stream habitat structure and
21 substrate. And in-stream habitat structure
22 and substrate are based on 20 samples within
23 the CAWS, only 20 samples, with an average
24 spacing of 4.3 miles apart, minimum spacing

1 of a half mile and maximum spacing of a
2 little over 15 miles apart. And that's the
3 basis for the habitat assessment that's been
4 done, which I think was insufficient to
5 adequately categorize the physical habitat
6 within the CAWS.

7 MS. DIERS: So how many samples do you
8 think would be taken so you can make an
9 assessment? If 20 is not enough then --

10 DR. MACKEY: I cannot give you a
11 number, nor would I want to. As I described
12 earlier, if one were to use a continuous
13 mapping regimen such as the side-scan sonar,
14 the number of samples would depend on the
15 number of different types of acoustic
16 patterns that you see. And until you
17 actually do the mapping work, you don't know.
18 But I would certainly design a sampling
19 program so that it not only is compatible
20 with some of the existing biological data
21 because obviously -- and biological sampling
22 because you would want to develop some
23 linkages there, but in addition I would also
24 go beyond that, as I mentioned before, and

1 tie that to the other different types of,
2 say, acoustic areas so that I would know
3 exactly what I'm seeing on the bottom is
4 indeed sand or bedrock or silt or other
5 material.

6 MS. DIERS: I may have already asked
7 this earlier, but are you designing a
8 sampling plan for the District to follow?

9 DR. MACKEY: No.

10 MS. DIERS: Question 52: On Page 9 of
11 the prefiled testimony you mentioned that
12 there was considerable uncertainty in the
13 QHEI scores for locations in the North Shore
14 Channel and locations in the Calumet-Sag
15 Channel. Later in that paragraph you mention
16 that if the QHEI score of 42 is correct for
17 one of North Shore Channel sites, then the
18 boundaries of the proposed aquatic life use
19 categories for the CAWS are invalid and
20 should be redefined. Based on information in
21 the hearing record, are the correct QHEI
22 scores for the North Shore Channel and the
23 Calumet-Sag channel depicted in Table 3 on
24 Page 5 of the Rankin 2004 report which is

1 Attachment R?

2 DR. MACKEY: We've, in part, already
3 discussed this. But I will just state again
4 in my opinion based on field observations,
5 side-scan data, and the lack of actually
6 having the original data sheets to even look
7 at how this thing was scored, I would say no,
8 I do not agree that the value is reported on
9 Table 3 on Page 5 of the Rankin 2004 report,
10 which is Attachment R, are correct based on
11 my experience. Assessing different types of
12 aquatic habitat under a broad range of
13 conditions, it is just not credible to
14 believe that the Cal-Sag Channel, Route 83
15 site, represents the best aquatic habitat in
16 the CAWS.

17 MS. DIERS: Question 54: On Page 9 of
18 your prefiled testimony you state, "Proper
19 application of the Ohio boatable IBI requires
20 identification of high quality reference
21 streams which serve as yardsticks to measure
22 the biological health in similar regional
23 water bodies." Does every valid use of the
24 Ohio fish IBI for unwadable streams require

1 one to identify high quality reference
2 streams?

3 DR. MACKEY: Could you please clarify
4 on what you mean every valid use?

5 MS. DIERS: Can it be used?

6 MR. ANDES: Can it be used for any
7 purpose?

8 MS. DIERS: Yes.

9 DR. MACKEY: Well, all that I can say,
10 again, I am not a biologist, so I'm not an
11 expert on the IBI and all of the potential
12 uses for that index. But it's my
13 understanding that a high quality reference
14 stream that's being discussed already
15 represents the highest level of physical,
16 chemical, and biological integrity that can
17 be attained in a system. That's what this
18 whole concept is. The use of the reference
19 stream is necessary to establish the highest
20 potential IBI scores in the system with
21 similar hydrogeomorphic and environmental
22 conditions. It is only by identifying the
23 highest potential IBI scores that comparisons
24 can be made to determine the appropriate and

1 attainable aquatic life use scores and
2 whether or not those scores have been
3 attained.

4 MS. DIERS: Prefiled Question 57. On
5 Page 10 of your prefiled testimony you state,
6 "In fact, the minimum IBI scores observed at
7 the two monitoring stations in the Cal-Sag
8 Channel are among the lowest in the CAWS."
9 Do you believe that the minimum IBI scores
10 for the Calumet-Sag channel provide useful
11 information about the biological potential of
12 the stream?

13 DR. MACKEY: Well, as you know, my
14 expertise is focussed on characterizing and
15 mapping physical habitat and linking those
16 habitats to physical processes. I'm not a
17 biologist, so I'm not sure I feel qualified
18 to answer that question. Other witnesses to
19 follow, I believe, will discuss biological
20 aspects of the CAWS.

21 MS. DIERS: Would that be the same
22 answer for the next question in that did you
23 believe that the maximum fish IBI scores from
24 the Calumet-Sag channel provide useful

1 information about the biological potential of
2 the stream?

3 DR. MACKEY: Yes. I just don't feel
4 qualified to answer that question.

5 MS. DIERS: So what was the point of
6 your statement that I referenced in Page 10
7 of your prefiled testimony?

8 MR. ANDES: Which statement?

9 MS. DIERS: Quoted in Question 57.

10 DR. MACKEY: Question 57?

11 MS. DIERS: I provided the quote. I
12 just want to know what the purpose of that
13 statement was.

14 DR. MACKEY: Just a second here. I
15 only put part of your questions -- your
16 questions are pretty massive.

17 HEARING OFFICER TIPSORD: It's at the
18 bottom of Page 10, the last paragraph. It's
19 the last sentence at the bottom of Page 10.

20 DR. MACKEY: On my prefiled testimony.
21 If I understand, again, I'm not an expert on
22 this particular -- on the IBI, but I
23 understand that there is a specialized
24 protocol for the wadable versus the

1 nonwadable IBIs, fish IBIs, and that
2 apparently when the actual IBI values were
3 calculated that they did not use the -- they
4 used the wadable approach rather than the
5 nonwadable approach. And what it means is
6 that most of the IBI scores that were
7 reported, as I understand it, and, again,
8 this is in discussion with fisheries
9 biologists, that the IBI scores that were
10 reported by the CAWS UAA contractor are a bit
11 inflated by several points over what would be
12 the correct way to have calculated the IBI.

13 MS. DIERS: How are they inflated?

14 DR. MACKEY: I would refer you to
15 fisheries biologist to describe that in more
16 detail.

17 I viewed this process in a
18 little more detail on I believe Page 11 on
19 the next paragraph. This is, I think, a
20 different type of -- but that's okay.

21 MS. DIERS: So did you say you talked
22 to a fishery biologist that told you they
23 were inflated, or did I misunderstand?

24 DR. MACKEY: I looked for guidance. I

1 worked collaboratively with fisheries
2 biologists and/or aquatic ecologists and --
3 with respect to the IBI. And, again, I am a
4 geologist by training. Certainly there are
5 supposedly linkages, and certainly the
6 IEPA -- in the Illinois EPA's testimony and
7 in their statement for reasons, there are
8 linkages made between the QHEI and IBI
9 scores. Certainly you can agree with others
10 there are some statistical relationships to
11 develop. And so I inquired, since I'm not a,
12 quote, expert on the IBI, I said how good are
13 these IBI values? Are they a reasonable way
14 to do this? And these folks took a look and
15 they said, hey, we don't think that this was
16 done properly, and that's what I reported in
17 my testimony.

18 MS. DIERS: Who are these folks you're
19 referring to?

20 MR. MACKEY: Speaking to some of the
21 fisheries biologists in the district. And
22 also I discussed this in part with fisheries
23 biologists from the Ohio Division of Wildlife
24 as well.

1 MS. DIERS: Can you provide any names
2 who you talked to at the District and at
3 Ohio?

4 DR. MACKEY: It would be Jennifer
5 Wasik, I think I discussed this briefly with
6 Sam Dennison; and then within the Ohio
7 Division of Wildlife it was Jeff Tyson who
8 was the supervisor of Lake Erie Fisheries.

9 MR. ANDES: Was it also -- Was it
10 basically your point of the IBI scores that
11 the low IBI scores for Cal-Sag seemed to
12 indicate that it should not be put in
13 Class A?

14 DR. MACKEY: Yes.

15 MR. ANDES: Thank you.

16 MS. DIERS: I'll go to Question 58.

17 HEARING OFFICER TIPSORD: Miss Diers,
18 before you go to Question 58, we've been back
19 at it for about an hour and a half. I've got
20 12:20. But I did want to ask you, I notice
21 you're -- And I appreciate the way you've put
22 these questions together. They are flowing.
23 But you have skipped about 23 of them. So if
24 you could give us an indication perhaps after

1 lunch of which -- how many of those are
2 already answered or you're saving just so we
3 have an idea of where we're at this afternoon
4 as far as how many questions we have left to
5 go. With that, let's take an hour for lunch.
6 Come back at about 1:25.

7 (Lunch break taken.)

8 HEARING OFFICER TIPSORD: Good
9 afternoon, everyone. I want to compliment
10 you all on getting back here on time and all
11 of that. It's greatly appreciated.
12 Miss Diers, we're ready to go.

13 MS. DIERS: I'm going to start on Page
14 105. I know you asked prior before we left
15 for lunch, I have about four questions on
16 Page 96 I will go back to, but everything
17 else between 96 and 104 is done.

18 HEARING OFFICER TIPSORD: All right.

19 MS. DIERS: I'm going to start on Page
20 105, Question 58. I'm going to go to the
21 last question in that paragraph. Did
22 Rankin's report also indicate that the
23 Chicago Sanitary and Ship Canal at Lockport
24 was wider and had some littoral habitat,

1 however, this was very limited in scope and
2 were extremely embedded with silty mucks and
3 sand that were poor quality?

4 DR. MACKEY: Just hang on one second.

5 MS. DIERS: That would be Attachment R
6 that I'm referring to.

7 DR. MACKEY: With respect to Rankin's
8 2004 survey, Attachment R and the quote that
9 you have quoted in the question, yes,
10 Rankin's survey did indicate the presence of
11 littoral habitat in the Cal-Sag Channel; and,
12 yes, Rankin's survey did indicate the
13 presence of poor quality littoral habitat in
14 Chicago Sanitary and Ship Canal at Lockport.
15 But, and the but is in the sentence that
16 follows those two sentences, Rankin reported
17 that littoral habitat was similar, littoral
18 habitat was also present between the Harlem
19 and Cicero bridges in the Chicago Sanitary
20 and Ship Canal. So his statement isn't
21 correct, but that's in combination, if you
22 take it in full context where he's talking
23 about some similar habitat characteristics
24 that also exist in the Sanitary and Ship

1 Canal.

2 MS. DIERS: Question 59: On Page 10
3 of your prefiled testimony you state, "The
4 weathering of the bank walls provides a
5 slight shallow shelf with limited habitat for
6 fish." What is the basis for this statement
7 and how are you using the term slight and
8 limited?

9 DR. MACKEY: We've already been
10 through some of this in the testimony in the
11 morning. But these statements were based
12 on -- in my prefiled testimony were based on
13 the reconnaissance field observations which I
14 did on the ground and looking at the high
15 resolution bathymetric data collected by the
16 U.S. Army Corps of Engineers, which I've
17 described briefly as well. That gives you an
18 idea of what the channel morphology is like
19 and what's shallow and what's deep. And also
20 what some of the materials are, at least that
21 are exposed above the water surface. And
22 then as we talked about as part of the
23 habitat evaluation improvement study, we
24 also, or I also collected side-scan sonar

1 data, some of which you've seen an example of
2 from the Route 83 area that basically, you
3 actually can see what the submerged area of
4 that area looks like. And so that forms the
5 basis for that statement based on at least
6 three different sets of different types of
7 observations from my work along the Cal-Sag
8 Channel.

9 MS. DIERS: Did that answer quantify
10 how you -- using the term slight and limited?

11 DR. MACKEY: You're right. Thank you.

12 Actually, we talked briefly
13 about this as well. Based on the
14 reconnaissance side-scan sonar surveys, the
15 percentage of bank edge habitat structure
16 varies by reach; and, where present, ranges
17 from 5 to 8 percent of the total channel area
18 in the Cal-Sag Channel. We discussed that
19 earlier. The littoral zone referred to by
20 Illinois EPA and the Cal-Sag Channel is, as I
21 mentioned before, undefined, but in making an
22 assumption that it is a depth limitation, and
23 we talked about the possible size of waves
24 and the wavelength, is just, say, perhaps

1 less than the three foot water depth.
2 Looking at the bathymetry and also the
3 side-scan data, the littoral zone that I
4 think Illinois EPA is thinking about is less
5 than 2 percent of the total channel area.
6 And I think numbers like that are
7 certainly -- one can characterize as slightly
8 limited. I hesitate to put a percentage on,
9 well, if it's greater than 10 percent it's
10 something else. But I think you understand
11 the gist of what I'm getting at here. It is
12 not a large area in the Cal-Sag.

13 MS. DIERS: I'm going to strike
14 Question 60, and that will take us to
15 Question 61. On Page 10 of your prefilled
16 testimony you state, "A small amount of
17 rubble from the crumbling walls does very
18 little to improve the overall physical
19 habitat for fish and invertebrates in the
20 Cal-Sag Channel." How did you determine
21 this?

22 DR. MACKEY: Well, just as I described
23 just a few minutes ago or seconds ago, the
24 actual physical characteristics are based on

1 a combination of field site visits where I
2 actually observed what was above the water
3 column, the bathymetry from the U.S. Army
4 Corps of Engineers, and then also the
5 side-scan data that was collected. And
6 that's the physical aspects of that. And
7 that's fairly clear. I think in terms of the
8 overall physical habitat for fish and
9 invertebrates, I think for invertebrates it's
10 probably okay. I mean large blocks like
11 that, the inverts, they like that large, that
12 substrate. And from what I understand,
13 again, I'm not a biologist, but from what I
14 understand the large relatively stable
15 substrate like that, you know, the inverts, I
16 think, I think they'd be pretty happy there
17 assuming there's an appropriate food supply.

18 For fish, we've already had a
19 part of the discussion on that based on some
20 of my discussions with fisheries biologists
21 who have worked in Lake Erie and some other
22 areas. Certainly these large blocks serve
23 as, in essence, predator habitat for, let's
24 say largemouth bass. Again, I don't believe

1 that these are going to be terribly useful
2 for -- as spawning habitat or nursery habitat
3 or either early life stage or
4 young-of-the-year fish.

5 MS. DIERS: Question 62: On Page 11
6 of your prefiled testimony, you interpret
7 that there is no one-to-one correspondence of
8 IBI scores to QHEI scores. Do you believe
9 that statistical relationships established
10 for QHEI scores and fish IBI scores similar
11 to those in Figures 1 and 2 on Page 7 and 8
12 and Rankin 1989 are not useful for informing
13 the determination of appropriate aquatic life
14 uses for a stream?

15 DR. MACKEY: In answer to your
16 question, yes, I do agree that statistical
17 relationships may exist between the QHEI
18 scores and fish IBI scores, and that those
19 relationships can be useful. In general what
20 they tell us is that as habitat quality
21 improves in general, one can expect an
22 increase in the IBI scores, which means you
23 may have a somewhat more healthy, let's say,
24 fish community, however you want to define

1 opinion that quantitative graphs and
2 relationships between QHEI scores and fish
3 IBI scores similar to Figure 19 on Page 40 in
4 Rankin 1989, Exhibit 175, are not useful for
5 informing the determination of appropriate
6 aquatic life uses for a stream?

7 DR. MACKEY: No. That's not my
8 opinion. I think these types of plots can be
9 useful. What she's describing on Page 40,
10 it's a plot that actually a percentage of
11 sites on the left-hand axis and IBI range
12 scores on the bottom axis basically from 12
13 up to 60 are grouping. It's almost like a
14 histogram plot in a sense. And then they
15 have a couple of different line types and/or
16 dot types as a function of whether you're
17 looking at different QHEI or habitat
18 characteristics. What it is, in essence,
19 it's a frequency -- it's showing a frequency
20 distribution of IBI scores for a certain
21 range of QHEI values. And what this does, in
22 essence, shows you the patterns or the
23 linkages in a broad way between the IBI and
24 the QHEI. And as it's plotted in the Rankin

1 1989 paper on Page 40, it's a good plot.
2 It's reasonable and it could conceivably be
3 useful. However, the type of frequency
4 distribution plot referred to here was not
5 included in the report by Rankin 2004, which
6 is Attachment R, or in the CAWS UAA report or
7 in any of the materials or testimony
8 submitted by the Illinois EPA in support of
9 the proposed aquatic life use designations.
10 So, yeah, Rankin, it's a good plot, but this
11 type of plot was not presented in any of the
12 information that I've seen related to this
13 aquatic life use designation.

14 MS. DIERS: Question 64: Do you
15 believe that the Clean Water Act requires
16 that aquatic life uses represent desired
17 aquatic communities as you mention on Page 13
18 of your prefiled testimony?

19 MR. ANDES: I'll object to that one
20 because it's clearly asking a legal question
21 of whether the Clean Water Act requires
22 something.

23 MS. DIERS: I didn't see it as a legal
24 question. I was just asking his knowledge of

1 the Clean Water Act, if he had an opinion
2 based on his understanding of the Clean Water
3 Act.

4 MR. ANDES: I still think it's a legal
5 question. He's not a lawyer.

6 HEARING OFFICER TIPSORD: Give me a
7 second. I'm trying to think of another word
8 other than requires that wouldn't be a legal
9 interpretation.

10 How about this. Why don't you
11 give us your opinion based upon your lay view
12 of the Clean Water Act and your knowledge as
13 a lay person.

14 DR. MACKEY: That's pretty easy to do.
15 Well, first of all, again, just to
16 reemphasize, my expertise is not in the Clean
17 Water Act, and it is focussed on
18 characterizing and mapping of habitat. And
19 the answer for this for you is very short. I
20 don't believe, as a lay person, that the
21 Clean Water Act specifies or defines what a
22 desired aquatic community is. However, it
23 would seem reasonable to assume that there
24 would be a correspondence between desired

1 aquatic communities and aquatic life uses for
2 general waters. Okay.

3 MS. DIERS: I'm going to strike
4 Question 65.

5 Sixty-six: Do you believe the
6 CAWS waters have the capability to
7 potentially support balanced populations of
8 aquatic organisms?

9 MR. ANDES: And he's answering this
10 again as a lay person with his own judgment,
11 not as a legal matter?

12 HEARING OFFICER TIPSORD: Absolutely.

13 MS. DIERS: Right.

14 DR. MACKEY: With the appropriate
15 caveats, this is a really short answer. On a
16 system-wide basis, no.

17 MS. DIERS: I'm going to strike
18 Question 67.

19 68: Of the states that have
20 aquatic life uses based on the concepts of
21 tiered aquatic life use approach, do you know
22 of any aquatic life uses that are defined by
23 lists of particular species or taxa of
24 aquatic organisms? And, if so, could you

1 provide some explicit examples.

2 DR. MACKEY: Yeah. Again, with the
3 caveat that I have -- I think I mentioned
4 earlier that I'm not an expert on the UAA and
5 the aquatic life use designations. My
6 expertise is primarily focussed on
7 characterizing and mapping physical habitat
8 and linking those habitats to physical
9 processes.

10 But in response to this
11 question, I do not believe that lists of
12 particular species or taxa of aquatic
13 organisms should be used to define an aquatic
14 life use. I need to make it clear, nor have
15 I suggested such, in my prefiled testimony.
16 However, I do believe that is incumbent on
17 Illinois EPA to clearly explain all the
18 anticipated biological outcomes that will
19 result from a set of actions taken to achieve
20 proposed aquatic life use. Unfortunately,
21 Illinois EPA has not defined what tolerant or
22 intermediately tolerant fish communities are,
23 nor have they identified the species
24 associated with those communities.

1 Second, Illinois EPA has
2 not described the measures or metrics used to
3 assess whether or not the proposed aquatic
4 life uses are attained. Depending on the
5 metrics used, a description of the fish
6 communities and/or species anticipated would
7 probably be required for the CAWS. And,
8 third, the CAWS is an artificial system, and
9 the tolerant or intermediately tolerant fish
10 communities, whatever they are, anticipated
11 to be within the CAWS are likely to be
12 different than tolerant or intermediately
13 tolerant fish communities in a degraded
14 natural system. The organisms that live in
15 the CAWS today are opportunistic and are
16 severely limited by the artificial nature of
17 the CAWS.

18 So if you're thinking, well,
19 jeeze, if other states have tolerant and
20 intermediately tolerant descriptions, that's
21 based on a natural system. And those are
22 from a natural system that has become
23 degraded. Those types of communities,
24 whatever they are, may be different than the

1 CAWS which has started from basically a
2 concrete pipe and is basically moved upward
3 and has become colonized by organisms that
4 happen to be passing through the system. I
5 think that there would be a difference
6 between the two.

7 MS. WILLIAMS: Dr. Mackey, can I ask a
8 follow-up, what you base that opinion on?

9 DR. MACKEY: Pardon?

10 MS. WILLIAMS: What do you base that
11 opinion on that the tolerant organisms here
12 would be different here than in a natural
13 degraded system.

14 DR. MACKEY: It's an inference that
15 I'm making based on best professional
16 judgment. I have no data or information that
17 would suggest that that would be the case.

18 MS. WILLIAMS: That's professional
19 geologic judgment or --

20 DR. MACKEY: I'm not sure I would call
21 it geologic judgment.

22 MS. WILLIAMS: Can you give examples?

23 DR. MACKEY: I cannot give an example
24 of that. It's just one would think that in a

1 system that is natural and is degraded, that
2 there were existing communities, say existing
3 biological communities that exist for
4 organisms. And as you degrade those systems,
5 that community structure may change. And,
6 again, this is an assumption I make in just
7 having general discussions with fisheries
8 people.

9 MS. WILLIAMS: And do they mean that
10 the specific species that would be present
11 are different or the relative abundance of
12 certain species?

13 DR. MACKEY: It could be either. It
14 could be either.

15 MS. WILLIAMS: But you can't point to
16 any examples?

17 DR. MACKEY: I cannot point to
18 anything. I just -- The point I'm trying to
19 make here is that, again, I believe that
20 there is a difference between a natural
21 system that is degraded and an artificial
22 statement that has been created from nothing
23 and has been opportunistically colonized by
24 organisms that happen to be passing through

1 the system. And to assume that both of those
2 types of systems would be equivalent or would
3 have similar characteristics, I do not
4 believe is a reasonable assumption.

5 MS. WILLIAMS: But aren't you making
6 the assumption also that they're different?
7 I don't understand how that assumption is
8 more reasonable.

9 DR. MACKEY: Absolutely. But that's
10 my prerogative.

11 MR. ANDES: Well, you believe there's
12 a reasonable basis for the assumption that
13 these two water bodies would be different in
14 terms of the population they support?

15 DR. MACKEY: Yeah, I do. I do.
16 Definitely.

17 MS. WILLIAMS: Thank you.

18 MS. DIERS: I'm going to strike 69,
19 70, 71, 72, 73, 74, and go to, I believe,
20 Question 75. Just give me a minute.

21 Question 75: Did Mr. Rankin in
22 his report, Attachment R, indicate that
23 because of effects of often multiple
24 stressors, the biological results may

1 underestimate the potential attainment that
2 could be expected in the absence of such
3 stressors? In these cases, the QHEI and
4 metric scores at a site, scores of nearby
5 reaches, and accrual of important limiting
6 habitat factors and the loss of positive
7 habitat factors are used as evidence and in
8 support of given aquatic life use along with
9 the knowledge of the feasibility of restoring
10 the limiting factors.

11 DR. MACKEY: Yes.

12 MS. DIERS: On Page -- This is
13 Question 76: On Page 13 of your prefiled
14 testimony, you state, "In a statement of
15 reasons, the IEPA hypothesizes that increased
16 DO and reductions in temperature will
17 significantly improve fish diversity and
18 community structure within the CAWS. Would
19 you please identify the specific part in
20 Illinois EPA statement of reasons to which
21 you refer?

22 DR. MACKEY: IEPA or the Illinois EPA
23 has proposed incremental increases in the
24 minimum dissolved oxygen standards for the

1 proposed Aquatic Life Use A and B Waters on
2 Table 1, Page 50 in the IEPA statement of
3 reasons.

4 MS. WILLIAMS: I think we agreed that
5 was Page 60.

6 DR. MACKEY: I apologize. That's a
7 typo on my part. Thank you. Higher
8 dissolved oxygen standards are proposed for
9 Aquatic Life Use A waters to protect larval
10 and young-of-the-year fish emerging from
11 potential undocumented spawning sites in the
12 CAWS. Illinois EPA in the statement of
13 reasons on Page 48 also states that they
14 anticipate tolerant and intermediately
15 tolerant fish communities in response to the
16 proposed standards associated -- I'm sorry --
17 also states that they anticipate tolerant and
18 intermediately tolerant fish communities to
19 be present in response to the proposed
20 standards associated with Aquatic Life Use A
21 Waters. Since Illinois EPA has not presented
22 any data or information that would support
23 the contention that an incremental increase
24 in water quality standards will result in

1 attainment of the proposed aquatic life use
2 goals. Illinois EPA is hypothesizing that an
3 incremental increase in water quality, or the
4 dissolved oxygen standards, will result in
5 tolerant and intermediately tolerant fish
6 communities, whatever they are, since these
7 communities have not been defined.

8 MS. DIERS: I'm going to strike 77.
9 You might have answered 78, but I'll go ahead
10 and ask it anyway. On Page 14 of your
11 prefiled testimony you state, "Physical
12 limitations such as lack of shallow bank edge
13 habitats and riparian cover, lack of instream
14 cover diversity, in quotes. Are you aware
15 that these types of habitat attributes are
16 taken into account in the QHEI?"

17 DR. MACKEY: Yes. These factors are
18 certainly considered in the QHEI scores.
19 However, many of the QHEI metrics and
20 submetrics are the same. In other words,
21 they've been held constant throughout a good
22 portion of the CAWS, and we've already
23 discussed that. And the scores reflect
24 variability, and only a few of the submetrics

1 used to calculate the overall QHEI scores.
2 Two of the most important metrics, substrate
3 and instream and bank edge habitat have not
4 been properly assessed due to a reliance on a
5 limited number of lively spaced point
6 samples, 20, to be exact. With minimum
7 ranges between sampling sites of about half a
8 mile, the mean is 4.3 miles and the maximum
9 distance is 15.8 miles. So there's an awful
10 lot of habitat there that we really don't
11 know that much about or have any data on.
12 For example, the substrates and instream
13 habitat at bank edge habitat in the 16-mile
14 long Cal-Sag Channel are characterized by
15 only two widely-spaced sampling sites 10.7
16 miles apart. My experience mapping aquatic
17 habitat in great lakes tributaries and near
18 shore areas clearly shows considerable
19 heterogeneity and habitat structure within
20 these systems. Unfortunately, existing data
21 are insufficient to properly assess substrate
22 distributions and instream habitat within the
23 CAWS. The ongoing habitat evaluation
24 improvement study is designed to address many

1 of those deficiencies.

2 MS. DIERS: I'm going to strike
3 Question 79.

4 Do you understand that the
5 proposed Aquatic Life Use A and B Waters by
6 Illinois EPA are designated uses that are
7 below the Clean Water Act goal?

8 DR. MACKEY: What question is this?

9 MS. DIERS: It's actually the last
10 question on prefiled Question 79. I struck
11 the beginning of it, but I'm going to ask the
12 last half.

13 DR. MACKEY: Okay. All right. Well,
14 I think we discussed this already a bit. I
15 think from the narrative description, yes,
16 the proposed Aquatic Life A and B designated
17 uses are below the Clean Water Act goal, but
18 from a standards perspective they are, in
19 essence, the same as the Clean Water Act
20 goal. And we talked about that, I think,
21 earlier this morning. In other words, in
22 terms of dissolved oxygen standards.

23 MS. WILLIAMS: I thought this morning
24 that you said that you didn't know if the

1 standard had all the components of the
2 general use.

3 DR. MACKEY: That's not what I stated,
4 I believe. I think I referred to that, the
5 table that was in the Illinois statement of
6 reasons, and that described the dissolved
7 oxygen as to whether or not that's an exact
8 lay-down. I said in essence. There may be
9 some minor variation of differences between,
10 but from a dissolved oxygen standard and for
11 all intents and purposes, it's basically the
12 same.

13 MS. DIERS: I'm going to strike
14 Question 80.

15 Question 81 on Page 15 of your
16 prefiled testimony you state, "For much of
17 the CAWS, fish richness and diversity has
18 improved remarkably since effluent
19 chlorination was terminated in 1984." Is it
20 true that MWRDGC did not dechlorinate prior
21 to this time?

22 DR. MACKEY: That quote, I believe, is
23 on Page 14 of my testimony. I think that's
24 an error in your question. Other than what's

1 published in the district fisheries report by
2 Dennison, et al., in 1998, I think it's
3 report 98-10, I do not know the
4 dechlorination history of the CAWS. I do not
5 have the background or expertise to evaluate
6 the potential effects of wastewater,
7 nitrification, nonfish-richness and diversity
8 within the CAWS, and nor am I aware of any
9 significant improvements in physical habitat
10 and quality overview from that time period.
11 That answers the entire question, okay?

12 MS. DIERS: So you -- Would you
13 consider the addition of nitrification to
14 wastewater treatment plants to also be major
15 factor --

16 DR. MACKEY: I have no opinion. I've
17 not done any. I don't have that expertise.

18 MS. DIERS: Question 82: On Page 15
19 of your prefiled testimony you state,
20 "Moreover, the existence of active angler
21 groups in bass fishing tournaments on the
22 waterway also suggest that for many species,
23 water quality, DO and temperature for much of
24 the CAWS is not a significant limiting

1 factor."

2 What is the scientific basis for
3 this statement and what species are you
4 referring to?

5 DR. MACKEY: The answer to this is
6 fairly simple. If fisherman are catching
7 significant numbers of largemouth bass in the
8 waterway, then current environmental
9 conditions in the waterway are not limiting
10 the abundance of the largemouth bass.
11 Anglers may be catching other species as
12 well, but I don't have a list of species
13 commonly caught on the waterway. And I would
14 refer you to fisheries biologists who worked
15 on the waterway to get a better assessment of
16 what fish are actually being caught there.
17 In terms of the species in this particular
18 statement, I was referring to largemouth
19 bass.

20 MS. DIERS: Do you believe the Agency
21 needs to establish dissolved oxygen standards
22 to protect largemouth bass?

23 DR. MACKEY: I would say at this point
24 no, because I think you've already got a --

1 from what I understand largemouth bass are
2 abundant within many portions of the CAWS.
3 And I would suggest that existing dissolved
4 oxygen levels are adequate to maintain the
5 largemouth bass population.

6 MS. DEXTER: Are you making a
7 distinction between an existing level and a
8 standard?

9 DR. MACKEY: I'm not sure that I am.

10 MS. DEXTER: Well, there is a
11 difference.

12 DR. MACKEY: Okay.

13 MR. ANDES: Was the question does he
14 think there should be any standard or does he
15 think that the standard should be tightened?
16 I think he was responding to whether he
17 thought the standard should be tightened.

18 MS. DEXTER: I think her question was
19 should dissolved oxygen standards protect
20 largemouth bass.

21 DR. MACKEY: In that case I would say
22 yes, the answer is yes. It certainly is an
23 appropriate species to be protected, yes. I
24 misinterpreted that question.

1 MR. ANDES: Do you think the existing
2 standards do already protect the largemouth
3 bass?

4 DR. MACKEY: Given the numbers of
5 largemouth bass, apparent numbers of
6 largemouth bass in the system, I would say
7 yes.

8 MR. ANDES: Thank you.

9 MS. WILLIAMS: Do you know what the
10 current levels of dissolved oxygen are in the
11 system?

12 DR. MACKEY: No, I do not.

13 MS. WILLIAMS: Do you know what the
14 current standards are?

15 DR. MACKEY: No. I'm not prepared to
16 answer that.

17 MS. WILLIAMS: Thank you.

18 MS. DIERS: I'm going to go to
19 Question 83. On Page 15 of your prefiled
20 testimony you state, "Certainly there
21 continue to be DO and temperature limitations
22 for other desirable less tolerant species."

23 Do you understand that the
24 proposed dissolved oxygen standards are based

1 on protecting early life stages as sensitive
2 as those as the channel catfish and other
3 life stages as sensitive as those of the
4 largemouth bass, USEPA 1986?

5 DR. MACKEY: That's my understanding.

6 MR. ANDES: Could you put your
7 statement into context in terms of what you
8 said in your prefiled testimony more fully?

9 MS. WILLIAMS: What did you ask, Fred?
10 I missed your question.

11 MR. ANDES: The statement that was
12 quoted, I asked him to please put it in
13 context.

14 DR. MACKEY: Okay. The place to quote
15 in context in the prefiled, in my prefiled
16 testimony, I said certainly there continue to
17 be dissolved oxygen and temperature
18 limitations for other desirable less tolerant
19 species. And that's what was in the
20 question. But also included, in parentheses,
21 which are not specifically identified in the
22 UAA report or Illinois EPA's statement of
23 reasons. But if suitable habitats are not
24 present, sustainable populations of these

1 species will not become established in the
2 CAWS irrespective of how much improvement
3 there is in water quality. So when taken in
4 context, I'm basically suggesting that the
5 habitat limitations in the CAWS may be more
6 significant or are more significant than some
7 of the apparent DO or temperature limitations
8 in the CAWS.

9 MS. DIERS: Question 84: On Page 15
10 of your prefiled testimony you state, "In
11 fact, fair to good Macroinvertebrate Biotic
12 Index, the MBI scores, from the in-water
13 column Hester-Dendy samplers an very poor MBI
14 scores within the CAWS sediments on our graph
15 samples suggest that water quality
16 improvements may already be sufficient to
17 support a more robust and diverse
18 macroinvertebrate community if suitable
19 habitats were present in the CAWS." That's
20 Wasik testimony. Is it true that in the
21 Wasik testimony -- the Wasik testimony does
22 not discuss nor provide any MBI data?

23 DR. MACKEY: You're correct.
24 Miss Wasik did not present nor discuss any

1 MBI data. This was a typo in my prefiled
2 testimony. The corrected version should
3 state, quote, "If suitable habitats were
4 present in the CAWS, and then parentheses,
5 prefiled testimony of Dr. Melching on Page
6 9."

7 MS. DIERS: What is the MBI based on?

8 DR. MACKEY: Again, my expertise is in
9 habitat and not in macroinvertebrate
10 communities. So I am not, I think, qualified
11 to answer that question in terms of -- Oh,
12 okay.

13 However, just follow on, a
14 description of the macroinvertebrate biotic
15 index and sampling protocols as used by
16 Illinois IPA and the CAWS UAA contractor are
17 described in more detail in the CAWS UAA
18 report in Attachment B. And that's on Pages
19 4-17 through 4-19. And in answer to that
20 question based on the description, again, I
21 don't actually calculate MBIs. I don't pick
22 bugs, at least these types of bugs. The MBI
23 is based on the pollution tolerance for
24 individual species where the average

1 tolerance ratings are rated by species
2 abundance.

3 MS. DIERS: Question 85: On Page 15
4 of your prefiled testimony you state, "The
5 substantial investment needed for
6 infrastructure to provide incremental
7 increases in DO and/or reductions in
8 temperature will not yield a proportionate
9 biological response with respect to attaining
10 sustainable fish communities and/or
11 beneficial uses."

12 What is the substantial
13 investment to which you refer?

14 DR. MACKEY: I was making a general
15 comment based just on common sense. And that
16 is if you're going to spend substantial sums
17 of money to upgrade the infrastructure to
18 meet new proposed aquatic life use standards,
19 then you'd better be sure that you do
20 homework to be sure, No. 1, it's going to
21 work and that it's cost-effective, and that
22 the anticipated benefit's worth the cost.

23 MS. DIERS: So you haven't
24 performed --

1 DR. MACKEY: No. I do not have that
2 expertise or capability. I can't balance my
3 checkbook, according to my wife, so.

4 MS. DIERS: Question 86: On Page 16
5 of your prefiled testimony you state, "The
6 lack of diverse bank edge and instream
7 habitats in the CAWS may be a much more
8 significant limitation on the development of
9 sustainable fish communities and current
10 levels of DO or temperature." Do you believe
11 that current levels of DO and temperature in
12 the CAWS are having no detrimental impact on
13 the present fish community?

14 DR. MACKEY: Illinois EPA has not
15 presented any data or information that would
16 support the contention that a system-wide
17 incremental increase in dissolved oxygen
18 standards or reductions in temperature result
19 in attainment of the proposed aquatic life
20 use goals. Illinois EPA has not presented
21 data sufficient to show that current
22 dissolved oxygen or temperature levels are
23 having a detrimental impact on the present
24 fish communities. If this were the case, one

1 think. But I would think that that would
2 certainly, if you have fish kills, that would
3 be one reason to have for those fish to die,
4 of course, would be low dissolved oxygen
5 levels. And that does occur in some areas in
6 the Great Lakes. And we have what they call
7 the Dead Zone in the central basin of Lake
8 Erie.

9 MS. DIERS: Question 87: Do you
10 believe that the chemical, physical, and
11 biological information available from the
12 CAWS indicates that insufficient physical
13 habitat conditions are the primary reason for
14 the existing low fish IBI scores in the CAWS?

15 DR. MACKEY: Again, qualifying this
16 more as a lay person because of the IBI
17 scores, that's not something I calculate
18 directly. But from the perspective of a
19 habitat, yes, I believe the CAWS has a
20 habitat limited system and that limited
21 habitat availability is the primary cause of
22 existing low fish IBI scores in the CAWS.
23 However, I do not agree with the statement
24 that the physical habitat has been degraded.

1 The CAWS channels were originally constructed
2 and maintained without regard to habitat or
3 ecological function. The CAWS channels --
4 I'm sorry -- high quality physical habitat
5 has never existed in the CAWS; and,
6 therefore, degradation has not occurred. In
7 fact, current waterway system is, for the
8 most part, entirely artificial and does not
9 bear any resemblance to the natural
10 conditions that existed prior to construction
11 of the waterway.

12 MS. DIERS: Question 88: Is it your
13 opinion that the habitat index that I believe
14 you're involved with working on will show
15 that the aquatic life uses proposed by
16 Illinois EPA for the CAWS are not attainable?

17 DR. MACKEY: That's what we discussed
18 earlier. I'm not directly involved with the
19 development of that habitat index at this
20 time. And so really I can't predict if the
21 habitat index will show whether or not the
22 aquatic life use as proposed by Illinois EPA
23 for the CAWS are attainable. I do believe
24 that a new habitat index will provide a more

1 accurate assessment of habitat quality in the
2 CAWS and in other urban systems as well. And
3 I think that the assessment will be much more
4 appropriate than an assessment that's based
5 on existing indices that are derived from
6 natural systems.

7 MS. DIERS: Question 89: How will a
8 CAWS specific habitat index be used to
9 determine the biological potential; i.e., the
10 best possible biological conditions assuming
11 that all reversible -- reversible detrimental
12 impacts are mitigated?

13 DR. MACKEY: Again, same caveat
14 applies about my involvement with or the
15 involvement of the habitat index. As I
16 mentioned in the previous statement, I
17 believe that a new habitat index will provide
18 a more accurate assessment of habitat quality
19 in these urban systems and artificial
20 systems. And I would envision this new index
21 being applied in conjunction, perhaps, with a
22 more rigorous biological index, something a
23 bit different than the IBI. How that would
24 play out and whatever I don't know, but I

1 would think that there may be a more
2 appropriate or a different type of biological
3 evaluation that would be applicable in these
4 types of artificial or highly modified
5 systems. And what I would envision is the
6 linkage of these two types of indices and
7 give us a very powerful tool to evaluate not
8 only habitat, but the biological linkages to
9 that habitat; and, even more importantly, it
10 would be done at a much finer scale than
11 we're currently doing it now, which would
12 give us a much better feel for where
13 potential enhancement or improvement
14 opportunities may exist within the system.
15 And I think that's -- We'll have to wait and
16 see what the results are from habitat
17 assessment evaluation and improvement study.
18 But I think that there is a potential here to
19 develop something that could be incredibly
20 useful and helpful in terms of moving this
21 process forward.

22 MS. DIERS: That's going to take me to
23 Question 9 on Page 96. When was it
24 determined that the habitat evaluation and

1 improvement study referred to on Page 16 of
2 your prefiled testimony needed to be done?

3 DR. MACKEY: This is Question 9?

4 MS. DIERS: Yes.

5 DR. MACKEY: I have go up here.

6 Question 9. I don't know -- I'm not privy to
7 the internal machinations or discussions of
8 the District. All I can answer is that the
9 District issued a request for proposals in
10 the fall of 2007 for the habitat evaluation
11 improvement study. I have to assume that
12 sometime before that that the District made
13 the decision that they needed more detailed
14 and accurate habitat information.

15 MS. DIERS: So, in your opinion, is
16 this habitat evaluation and improvement
17 study, is it redoing what CDM did with the
18 UAA or will it be building on what was done
19 with the UAA Attachment B?

20 DR. MACKEY: Well, in answer to your
21 question, the -- I'm not sure that's
22 necessarily redoing the CDM report. My
23 understanding is that the study is focussed
24 on characterizing the physical habitat

1 characteristics and evaluating the biological
2 communities, some very specific taxa that may
3 be important to the system that use those
4 habitats within the CAWS. We have a handout
5 here, and Fred will -- and then we can
6 discuss this for a few minutes. This was an
7 attachment in my prefiled testimony, I
8 believe. It's also in color. Red, green,
9 and black, as I said, are the only colors I
10 have.

11 HEARING OFFICER TIPSORD: This is an
12 attachment to your testimony.

13 DR. MACKEY: I believe it's
14 Attachment 3 to my prefiled testimony.

15 HEARING OFFICER TIPSORD: For ease of
16 reference, and since this one is in color,
17 we'll mark this as Exhibit 184, if there is
18 no objection.

19 Seeing none, it's Exhibit 184.

20 MS. WILLIAMS: You just want to break
21 the exhibit record, don't you?

22 HEARING OFFICER TIPSORD: I'm working
23 on it.

24 DR. MACKEY: If this wasn't in color,

1 would it still be an exhibit?

2 HEARING OFFICER TIPSORD: No. It's
3 because of the color. It makes it Christmas.

4 MR. ANDES: We'll remember that for
5 future handouts.

6 DR. MACKEY: It has to be seasonal,
7 right? Okay.

8 I'm not going to go through
9 everything on this thing, but what this
10 really does is it describes some of the major
11 sort of assessment factors or characteristics
12 which I think are important in terms of
13 looking at physical habitat and some other
14 aspects of this system. And whether or not
15 those assessment factors, what they're really
16 applicable to, whether they're applicable to
17 natural and/or artificial types of systems.
18 And what I've done is on the two columns to
19 the right, the column that says Rankin 2004
20 CAWS UAA and the statement of reasons, this
21 is basically in red a summary of sort of the
22 approach that was taken up to this point in
23 terms of the current habitat assessment and I
24 believe analysis, as I understand it. And

1 the type and extent of substrates. They are
2 using all of the historic data, and that
3 would include CAWS UAA report data. So none
4 of that is going to be chucked out the window
5 necessarily. But I believe they also will be
6 using some newer techniques such as some of
7 the side-scan sonar and other data to
8 integrate this altogether.

9 In terms of substrate quality,
10 they are going to be looking at the sediment
11 quality data which is talking about grain
12 size. And if I recall from Dr. Melching's
13 description when he's talking about the
14 macroinvertebrate communities, it was a real
15 concern about the predominance of silt in
16 some areas of the waterway. And that was a
17 major limitation. I think they're also
18 looking at some of the inorganic chemical
19 data, some of the potential trace metals,
20 contaminants, and toxicity issues; and
21 looking at some of the historic chemistry and
22 contaminants data as well.

23 Instream habitat, they're looking
24 at the 30 sampling sites, and that's based in

1 part on physical habitat characteristics.
2 It's also linked back to some of the
3 biological sampling sites. And also that
4 will be tied in with the -- with some of the
5 side-scan data as well. The type and extent
6 of shoreline and bank edge habitats, we've
7 already talked about that. That's the
8 digital shoreline video. Riparian cover,
9 it's the same sort of thing where part of it
10 is based on the video data and then you've
11 also got some high resolution aerial
12 photography. They're not doing anything with
13 flow regime or water levels. And the reason
14 is this is primarily a regulated system, and
15 the chances for us really modifying the flows
16 in this system, you're not going to -- You
17 know, it's going to be regulated by the
18 locks, it's going to be regulated for
19 navigation purposes, it's going to be
20 regulated for public health and safety. We
21 don't want to flood out the south side of
22 Chicago during a major storm event -- or the
23 north side either, as a matter of fact. I
24 think that happened recently. In fact, when

1 I was up in the North Shore Channel, I was
2 driving -- there was a pontoon boat. It was
3 actually flipped upside down on top of the
4 dock, and the motor was upside down as well.
5 And I think that was the result of some of
6 this flooding activity. That's a side point.

7 Water quality is a rigorous
8 evaluation of the continuous dissolved oxygen
9 data. And they have other supplemental
10 sites. Again, the details of that I'm not as
11 familiar with. They are working on a new
12 physical habitat metric --

13 MS. DIERS: Dr. Mackey, can I stop you
14 for just a second?

15 DR. MACKEY: Please.

16 MS. DIERS: Just so I understand,
17 LimnoTech is going all this work? Not you?

18 DR. MACKEY: That's correct.

19 MS. DIERS: Are you assisting
20 LimnoTech?

21 DR. MACKEY: Yes.

22 MS. DIERS: Exactly what are you doing
23 for LimnoTech?

24 DR. MACKEY: I have a subcontract with

1 them to acquire side-scan sonar data within
2 the CAWS, and then to assist them down the
3 road once we see what are the different
4 characteristics that come out of the side
5 scanning, how can we best integrate that in
6 with these other different data sets, the
7 historic data sets, and the data that is
8 currently being collected by their biologists
9 and by their sampling.

10 MS. DIERS: Do you know when the new
11 biological index you mentioned will be
12 completed?

13 DR. MACKEY: I do not know. I believe
14 the study is anticipated to be completed
15 sometime in the summer of 2009, but that was
16 an estimate several months ago. I don't know
17 if there's been an update or a change in that
18 date.

19 MS. DIERS: And do you know if this
20 study, is it going to have to go through peer
21 review and everything? Do you know how
22 that's going to work?

23 DR. MACKEY: I would suspect -- Again,
24 that's something that just -- this is work

1 DR. MACKEY: But you understand it
2 gives you a pretty good summary of the
3 detailed work that's ongoing, and they've
4 made very good progress to date from what I
5 understand.

6 MS. DIERS: Thank you. Question 91:
7 On Page 18 of your prefiled testimony you
8 state that, "The objective of the habitat
9 evaluation and improvement study is to
10 identify the most efficient and
11 cost-effective means to further protect and
12 enhance aquatic life use waters and
13 associated benefited uses in the CAWS."

14 Is the primary objective of
15 the habitat and evaluation improvement study
16 to determine the best attainable aquatic life
17 uses required by Clean Water Act in the CAWS?

18 DR. MACKEY: Counsel has reminded me
19 that I'm speaking as a nonlawyer, and this is
20 from a layman -- a lay person's perspective
21 here.

22 HEARING OFFICER TIPSORD: Often more
23 informed than the attorneys.

24 DR. MACKEY: Pardon?

1 HEARING OFFICER TIPSORD: Lay person
2 often more informed than attorneys.

3 DR. MACKEY: I'm not going to --

4 MR. ANDES: No objection.

5 DR. MACKEY: I'm sitting right next to
6 Fred here, okay? This is a dangerous place
7 to be.

8 The habitat evaluation
9 improvement study is designed to address
10 physical habitat characteristics of the CAWS
11 and to develop and apply new habitat metrics
12 and indices that are appropriate for urban
13 waterways or artificial waterways. This
14 study may develop a more rigorous biological
15 index based in part on habitat suitability
16 analysis for taxon, and linkages would be
17 developed; the more detailed and
18 comprehensive evaluation of biological
19 potential than is currently possible.

20 A comprehensive geospatial
21 data set also be developed to link together
22 environmental data sets associated with the
23 CAWS. And a copy of the District's request
24 for proposals, I believe, was attached to my

1 written summary report, and I believe it was
2 Attachment M if you want to see the details.
3 And where I'm going with this, what I've just
4 said, is that all of these are components and
5 things that need to be considered in terms of
6 moving toward determining what the best
7 attainable aquatic life uses are going to be
8 that are required by the Clean Water Act.
9 What I cannot say that this report
10 specifically, in terms of its objectives and
11 goals at this stage, is to come up with
12 recommendations for, let's say, new aquatic
13 life uses for the CAWS. But I think it puts
14 some pretty good pieces of the puzzle into
15 place. That will allow others to move
16 forward to get to where you want to be in
17 terms of actually identifying attainable
18 aquatic life uses that are appropriate for
19 the CAWS.

20 MS. DIERS: Do you believe habitat
21 improvements are not possible anywhere in the
22 CAWS; and, if not, why not? And this is just
23 a follow-up question based on the habitat
24 we've been talking about today.

1 MR. ANDES: Can you restate that?

2 MS. DIERS: Do you believe habitat
3 improvements are not possible anywhere in the
4 CAWS; and, if not, why not?

5 DR. MACKEY: I believe we touched on
6 this topic this morning, is that I do -- I do
7 not believe that there is no hope for the
8 CAWS. I do believe that there may be reaches
9 in the CAWS or areas within the CAWS where
10 either existing habitat characteristics,
11 which are very limited at this point, but
12 there may be opportunities for some types of
13 habitat enhancements or perhaps different
14 management strategies that would allow us to
15 improve the habitat conditions in the CAWS.
16 I can't answer specifically where or how that
17 would be done, because right now I don't
18 believe we have adequate data, habitat data
19 inhouse to make that type of assessment.
20 But, again, you know, the habitat evaluation
21 and improvement study, one of the objectives,
22 I think, is to identify potential
23 opportunities for enhancement or improvement
24 in the system. And I think with some of that

1 data, perhaps coupled with other information,
2 one could probably -- certainly I think we
3 could see improvements in the system. But I
4 don't think you'll see it on a system-wide
5 basis. I think there will be more local
6 improvements on a system-wide basis.

7 MS. DIERS: I'm done with my prefiled
8 questions. I think Miss Williams might have
9 a question she wanted to follow-up with.

10 MS. WILLIAMS: I just want to
11 follow-up real quick on a question that was
12 asked of Mr. Melching that he punted to
13 future witnesses, and you were one of the
14 folks he named. I'm not sure that he should
15 have named you, so I just want to --

16 DR. MACKEY: That's okay.

17 MS. WILLIAMS: I want to clear that up
18 just in case we don't have you back again.

19 DR. MACKEY: Steve Melching doesn't
20 get mad, he gets even. So he's getting even.

21 MS. WILLIAMS: He was asked, it was
22 Question 11 on Page 84 of his testimony, he
23 was asked about wet weather standards and how
24 whether wet weather standards would be

1 intended to protect recreational aquatic life
2 uses and whether -- how can aquatic life
3 potential vary before and after a storm
4 event. And he thought maybe you or
5 Mr. Friedman or others would better to answer
6 that question.

7 MR. ANDES: The question is how
8 aquatic life uses can vary or is it
9 potential?

10 MS. WILLIAMS: Potential, aquatic life
11 potential.

12 DR. MACKEY: I'm trying to find out
13 what the question is here, what are you
14 asking? Is that how the aquatic life use
15 potential may change as a function of wet
16 weather impacts or whatever? I really don't
17 have the expertise to answer that question.
18 The only area I might be able to touch on
19 that might be that it's from flow regime
20 perspective, if you have very high flows that
21 could be associated with wet weather. It may
22 have potential to change some of the bottom
23 habitat structure perhaps some of the grain
24 size of the material that is potentially

1 available to be transported. But I can't
2 really speak to some of the other wet weather
3 impacts or the time dependencies which he was
4 discussing in his testimony.

5 MS. WILLIAMS: Okay. Thank you. I'll
6 continue.

7 HEARING OFFICER TIPSORD: Miss Dexter,
8 you had some prefiled questions?

9 MS. DEXTER: Yes. And I have a couple
10 of follow-ups before I ask, before I ask the
11 prefiled questions. My first you had listed
12 a number of rivers that you've studied
13 previously. How many of those are artificial
14 systems that you would liken to this system?

15 DR. MACKEY: None of them are
16 artificial systems like the CAWS. I'm not
17 sure I would call the CAWS to be a unique
18 system, but it's a very rare and unusual type
19 of system. I would say the closest system
20 that I have worked in that is similar to this
21 would be the Don River in Toronto.

22 MS. DEXTER: Is that D-O-N-N?

23 DR. MACKEY: D-O-N, just the Don
24 River. That is the river system that -- It

1 is a natural river, but there are extensive
2 portions that had been channelized. It's a
3 straight channel reach, and either have sheet
4 pile structures or concrete or timber crib
5 structures along both banks. It is in
6 downtown Toronto, so it is every bit as urban
7 as downtown Chicago. It's concrete parking
8 lots right up to the edge, very few trees.
9 The only trees that are there are, in some
10 cases, there's woods on the bridges of which
11 there are tens of them going across. The
12 main difference in that system between the
13 CAWS is that it's considerably shallower
14 water depth. It is not used for any sort of
15 navigation. In fact, I think our boat, which
16 was an 18-foot John boat was probably the
17 only boat that had been up there in about six
18 months. And it is almost completely, the
19 substrate on bottom is almost completely a
20 median defined sand and some gravel.
21 Virtually no clay exposed, no bedrock
22 exposed. Discharges, it's an extremely
23 flashy system, and by that I mean that
24 because it is in an urban environment is that

1 water hits that pavement, it runs off and the
2 flood peaks are almost instantaneous and
3 very, very high.

4 The interesting thing is down
5 at the bottom where it flows into Lake
6 Ontario, this is going into the eastern-most
7 of the great lakes, the river actually takes
8 a 90 degree turn and heads due west, and it's
9 all armored. There are boats and ships.
10 It's just like a port where there are loading
11 and offloading facilities there. The reason
12 I'm involved in that work is that we are -- a
13 number of us have been thinking a lot about
14 river mouth systems, river mouths, which in
15 virtually all of the rivers in the great
16 lakes are highly altered, channelized, and
17 carved in shoreline banks very much like the
18 CAWS. And the Toronto Regional Conservation
19 Authority has, I think, around \$65 million,
20 it's Canadian, but \$65 million, and they are
21 looking to do habitat restoration and
22 actually modifying the channel design down at
23 the mouth of the river to try to attempt to
24 restore some of the natural habitat

1 functionality there. And so they'll
2 straighten the channel, they'll do some other
3 things. The issues are the same, though, in
4 the sense that they still have flooding
5 issues and storm water issues to deal with.
6 There's public health and infrastructure.
7 And those are all things that you have to
8 consider in these urban environments just as
9 you do in the CAWS. Because for the sake of
10 habitat, you can do certain things, but if it
11 floods out half the city, habitat is not
12 going to be a very popular issue, okay.

13 MS. DEXTER: Okay. Also earlier today
14 you stated that the Sanitary and Ship Canal
15 and the Cal-Sag are more similar than they
16 are different. Can you tell me whether the
17 Sanitary and Ship Canal has a shallow
18 littoral zone as the Cal-Sag does?

19 DR. MACKEY: In some areas there is a
20 shallow littoral zone. It's not as extensive
21 or as well developed or necessarily -- it's
22 not necessarily 80 percent of the San-Ship,
23 but there is something -- there is -- There
24 are some shallower water areas where the

1 channel widens out. And basically once you
2 get north of some of the bedrock areas and
3 you go more into the clay areas, you'll see
4 armor stone revetments that are behaving very
5 similarly to the coarse blocks that I
6 described in the Cal-Sag. The other issue,
7 as I mentioned before, along the vertical
8 bedrock walls. These are things that you
9 wouldn't necessarily be able to check very
10 easily, but on the side-scan it's very clear
11 that there is a series of lineal ridges that
12 are right along the edge of that bank and
13 it's made up of somewhat coarser material.
14 And that extends for, you know, it is
15 discontinuous. It also happens to have a few
16 car bodies down there as well, so there's
17 some anthropogenic in stream habitat as well.

18 MR. ANDES: I'm sorry to clarify. You
19 were saying that in the Cal-Sag, and I assume
20 this to be the same case possibly in the Ship
21 Canal, those could provide habitat for
22 predators, but you would not believe it would
23 provide spawning habitat?

24 DR. MACKEY: That's correct. That's

1 correct.

2 MS. DEXTER: Do you think it would be
3 reasonable to set water quality standards to
4 protect species presently found in the CAWS?

5 DR. MACKEY: I would think that that
6 would be appropriate, sure.

7 MS. DEXTER: Okay. My next question
8 is regarding your Exhibit 180 that you passed
9 out today.

10 MR. ANDES: Which one was that?

11 MS. DEXTER: It's the Exhibit 180, the
12 circle graph. Under water mass, you describe
13 that he -- you describe temperature as one of
14 the qualities of water mass. Is that -- Do
15 you think the temperature is a component of
16 habitat?

17 DR. MACKEY: I do from the perspective
18 of I'm thinking about the seasonal
19 fluctuations that occur in temperature, and
20 from what I understand how temperature is one
21 of the primary triggering mechanisms to
22 initiate certain types of, say, spawning
23 activity or when fish move up into tributary
24 systems to begin their spawning runs or

1 whatever. And that's the reason that I think
2 that -- that's the context in which I'm
3 discussing temperature here. In the great
4 lakes, that's on the riverine system. On the
5 great lakes, many times in the summer there's
6 a thermal structure that's built in the
7 lakes. You have a thermal climb where the
8 upper 10 or 15 meters are much warmer, and
9 then you go through a very rapid drop-off,
10 and then below about 15 meter water depths
11 and the water is incredibly cold. And it
12 turns out that a lot of the fish communities
13 and how they're geographically distributed
14 and the types of communities are tied very
15 much to that temperature, internal
16 temperature structure within the lakes. And
17 that in the fall that whole thing just
18 basically turns over as the upper waters cool
19 down. In a riverine system or in a system
20 such as the CAWS, I suspect that the
21 turbulence is such, and even though the flows
22 aren't great, there's still enough mixing of
23 the water column that you're -- you probably
24 cannot get that type of -- that temperature

1 stratification at least in the active areas
2 that you get in the lakes.

3 MS. DEXTER: Do you have any reason to
4 believe that this system is being impacted by
5 temperature?

6 DR. MACKEY: I've not evaluated any of
7 the temperature data or information in this
8 system, so I can't answer your question.

9 MS. DEXTER: Okay. I'm looking now to
10 my prefiled questions. I don't know given
11 your answer to that how well they are, but
12 I'll try. In various parts of your
13 testimony, you mention temperature effects as
14 something you do not believe that IEPA has
15 adequately studied. What portions of the
16 CAWS do you believe need further study with
17 regard to temperature effects, if you
18 actually believe --

19 DR. MACKEY: Basically I say my
20 expertise is primarily focussed on
21 characterizing mapping and physical habitat
22 and linking those habitats to physical
23 processes. And, as I said just a short while
24 ago, the comments in my prefiled testimony

1 refer to temperature in a general way and
2 were primarily focussed on seasonal changes
3 in temperature that occur in natural systems.
4 I did not consider temperature in my prefiled
5 testimony, nor do I have any recommendations
6 on the need for further study with regard to
7 temperature effects.

8 MS. DEXTER: In that case, I'll strike
9 my second question and just ask this last one
10 here. Are there ways -- And I think you may
11 have answered this, but I'll just let you try
12 to again. Are there ways to categorize
13 subsections of the CAWS that make more sense
14 to you than the categories proposed by IEPA?

15 DR. MACKEY: Yes. As I've indicated
16 before, I think that there -- with more
17 detailed information such is that -- similar
18 to that which maybe coming out from the
19 habitat evaluation and improvement study.
20 We'll get a much better feel. And it's not
21 just for the habitat itself, but also for the
22 distribution and the pattern and
23 juxtaposition of that habitat. It's
24 important to understand that because I think

1 if you get the patterns right, I think you
2 have an opportunity to maybe do some things
3 on a more local basis or on a reach basis
4 that would be very effective in terms of
5 trying to reach some of the biological data
6 or biological outcomes that I think that you
7 folks are interested and I suspect others are
8 as well.

9 And that's the type of thing that
10 I think that really we need to focus on. You
11 get the best data that we can. And I'm not
12 talking about doing a study for the next 20
13 years. I think we can have some good data in
14 hand within the next year, maybe eight months
15 to a year from now that will allow us to move
16 forward in a very effective and intelligent
17 way. And that's what I hope to see.

18 MS. DEXTER: I just have one more
19 question, just because it occurred to me. Do
20 you think that habitat needs to be continuous
21 to be useful to fish?

22 DR. MACKEY: Not necessarily. And
23 by -- See, I would ask you what you mean by
24 discontinuous. Certainly the patch I nature

1 of habitat, you know, habitat -- you know,
2 the distribution of habitat, the pattern of
3 habitat is important. And it doesn't
4 necessarily mean that, you know, you
5 necessarily have a continuous sequence. This
6 goes back to my definition of connectivity
7 where I'm saying, hey, there are some limits
8 to this. There are time, distance
9 relationships, there are energy
10 relationships. I mean you can't expect a
11 fish to come out of a spawning bed and then
12 swim for 200 miles to get to the nearest
13 nursery habitat. It's just not going to
14 work. And there are examples, and I don't
15 think we need to go into it, but there are
16 examples in the number of the tribs where
17 I've worked where they've actually done the
18 calculations where really very much show the
19 upstream limits of how it could be effective
20 spawning habitat for certain species of fish,
21 primarily because of time and distance
22 relationships.

23 The Sandusky River is one of the
24 examples. If you want to show that stuff,

1 you can.

2 MR. ANDES: I would.

3 DR. MACKEY: You're in for it now,
4 guys.

5 MR. ANDES: We have two exhibits.

6 DR. MACKEY: He's been chomping at the
7 bit for this one.

8 HEARING OFFICER TIPSORD: He knows
9 he's falling down on his responsibility.

10 DR. MACKEY: Do you need to --

11 HEARING OFFICER TIPSORD: We've got to
12 beat all the records, not just the hearing
13 records.

14 DR. MACKEY: Do you want to go over
15 200 then?

16 HEARING OFFICER TIPSORD: I have been
17 handed a Side-Scan Sonar Mosaic of
18 Calumet-Sag Channel, which I will mark as
19 Exhibit 185 if there is no objection.

20 Seeing none, it's Exhibit 185.

21 DR. MACKEY: You should know that the
22 originals are in color.

23 MR. ANDES: My fault.

24 HEARING OFFICER TIPSORD: And the

1 lower Sandusky River Northwest Ohio, which
2 I'll mark as Exhibit 186 if there is no
3 objection.

4 Seeing none, it's Exhibit 186.

5 DR. MACKEY: Well, tied to this time
6 distance connectivity -- I'll get into these
7 things in a second here, but the time
8 distance relationships have to do with the
9 upstream limits of potential spawning
10 habitat. So we're in the process of pulling
11 out one of the largest dams in the great
12 lakes Boulder Dam, and opening up 22 more
13 miles of potential spawning habitat. We need
14 to know as to whether or not the fish are
15 actually going to use it and whether it
16 actually makes sense to do this. It turns
17 out the calculations suggest that it's
18 appropriate, but this has to do with the
19 whole connectivity issue.

20 So in answer to your question,
21 no, they don't necessarily have to be
22 continuous. What Fred has just handed out
23 are a little bit more extensive side-scan
24 data. I think you can see on the side-scan

1 sonar mosaic for the Calumet-Sag Channel,
2 this is basically an area, I don't know if
3 any of you have launched out of Howy's
4 Landing in Alsip boat ramp, but this is an
5 area that goes for about 1.2 or 1.3 miles
6 west from that. And you can see basically a
7 continuous coverage of the side-scan sonar.
8 And if you were to zoom in in the center of
9 that, you'll see where it says car. There
10 actually is a car on the bottom of the
11 Cal-Sag Channel. And for scale I've circled
12 a car on 294 there as well. So you can see
13 that we're, you know, this is like we're
14 probably 5,000 feet in the air when we're
15 looking at this system. And what I've done
16 is zoomed in on this one over here to the
17 east or on the right-hand side. This is
18 showing an area that was very similar to
19 Route 83 in a sense where you have, in this
20 case, the littoral zone is on the north side.
21 There's no hard concrete wall. You have
22 bedrock in the center of the channel and silt
23 on either side. Again, you're looking at
24 fairly large blocks again. So this shows you

1 again that this is laterally continuous for
2 quite a way. If you move for a little bit to
3 the west here, what you find is that the
4 character of the channel changes. Again, on
5 north side you have these large armor stone
6 rock slabs and blocks, but in the middle the
7 entire channel is still mud. So what we have
8 just done over a distance of perhaps a couple
9 tenths of a mile is transitioned from an area
10 where bedrock is actually exposed on the
11 channel bottom, and then I think the bedrock
12 actually takes a bit of a dive here, they
13 actually dug it a little bit deeper, and now
14 it's 100 percent silt. And this extends for
15 many miles until you get to within about
16 three miles of Route 83 where bedrock starts
17 coming back up again. And what I'm trying to
18 illustrate here is that if you have two
19 sampling points and if you look at the Cicero
20 bridge site, the two sampling points, there's
21 one just to right here or to the east, and
22 then over to the far left they both show
23 bedrock. And you would have completely
24 missed this stretch here which is almost 100

1 percent silt the bottom with no bedrock. So
2 there is a distinct difference in the
3 habitat -- the instream habitat and substrate
4 characteristics here which are not captured
5 because you have such a wide sample spacing.

6 The other thing I want to show is
7 on the Lower Sandusky River plot, this river
8 actually flows north into lake Erie into
9 Sandusky Bay and this is the lower reaches of
10 the river. The Ballville Dam is probably
11 another twelve river miles upstream from
12 here, and this is some work I've done with
13 the Ohio State University side-scan sonar.
14 This is a natural system. So what I want to
15 do with you just for a few seconds is to just
16 take a look at -- look at the structure and
17 what you see in the Cal-Sag and then look at
18 the different all the different patterns and
19 shapes and things that you see in the natural
20 system. This is the compare and contrast
21 between the natural and the CAWS and -- the
22 natural and the artificial systems. And you
23 can certainly see that it's a sinuous
24 meandering system. In this case it's

1 approaching Lake Erie water levels. So you
2 have some large shallow riverine embayments
3 which are great spawning habitats and great
4 nursery habitat. But at the areas that I've
5 highlighted, let's say the one to the left or
6 the center of the Lower Sandusky River that
7 sort of blow-up there, what you're seeing is
8 that these channels, because this channel is
9 created by the flow of the river, this is not
10 artificially dug or channelized. That there
11 is an internal structure to the river where
12 it's -- you have shallow water areas, and
13 then as you head towards the outside of the
14 bank and the flow is from the lower left to
15 the upper right in the system, the -- it
16 actually scours out a deeper pool, and in
17 there you have a range of different substrate
18 materials. You have sand, you have sand and
19 gravel, you have cobbles. You have exposed
20 cohesive clays which are the old lake bed
21 deposits. And you can see some of that sort
22 of lines and actually the bedding planes
23 there. And you also have lots of woody
24 debris here, too. There are trees and stumps

1 and logs, and there's some areas where these
2 materials preferentially accumulate. And
3 that's a function of the hydraulics of flow.
4 The point being is that this is the type of
5 thing that gives you incredible diversity in
6 terms of habitat. This is not present in the
7 CAWS for the most part. Now, the North Shore
8 Channel and a few other areas approaches
9 this. But this is what the natural system
10 should look like. And this is what -- This
11 is how you get aquatic diversity. It's
12 because of the habitat diversity. And these
13 patterns of the different types of substrates
14 and structures are connected together in a
15 pattern which organisms can use. They can go
16 to deep areas to rest, they can come out and
17 go to shallower water areas and feed or
18 spawn, and then they can move back and it's
19 connectivity of the different types of areas.
20 And that's the type of thing I'm not sure
21 you'll ever be able to mimic that type of
22 thing in the CAWS. So I think we have some
23 severe limitations there. But I wanted to
24 illustrate this is an important difference

1 between the natural system and an artificial
2 system which we have in the CAWS.

3 Same sort of patterns here on the
4 right-hand side, the sort of the blow-up
5 there. What's interesting there is that
6 there's woody debris, but they've also --
7 this an area where they've put in this
8 armored shoreline docks, large limestone
9 blocks, very similar to the limestone that we
10 have here or drop along the shoreline. And
11 you can see some of that extending down into
12 the river channel. Again, similar types of
13 habitat characteristics, not what I would
14 consider to be ideal spawning habitat, but
15 it's good predator habitat. And I know that
16 in this reach here there's really good
17 fishing.

18 So this is just a compare and
19 contrast and shows you what you can do.
20 Thank you.

21 MS. DEXTER: I'm done.

22 HEARING OFFICER TIPSORD: Anything
23 further for Dr. Mackey?

24 Let's take a ten-minute break

1 and we'll come back with Ms. Wasik.

2 (Short break taken.)

3 HEARING OFFICER TIPSORD: I think
4 we're ready to go back on the record. Could
5 we have Ms. Wasik sworn in.

6 (Witness sworn.)

7 HEARING OFFICER TIPSORD: And Mr.
8 Andes and I talked at the break. And rather
9 than resubmit Miss Wasik's testimony in the
10 form of hard copy since it's so large with
11 all the attachments, he's going to provide us
12 with a CD-ROM. If there's no objection, we
13 will mark the CD-ROM as Exhibit 187.

14 Seeing none, it's Exhibit 187.
15 And I understand Miss Wasik is going to
16 clarify some --

17 MR. ANDES: There are a couple of
18 points that were raised in the questioning of
19 Dr. Mackey that I think Miss Wasik will
20 provide some helpful information on. One of
21 them was as to the IBI scores and some errors
22 and corrections, and why don't you take that
23 one.

24 MS. WASIK: In terms of the mistakes

1 that the Aquatic Life Use A CAWS proposed
2 standards for DO were essentially the same as
3 the general use standards. The 5.0 minimum
4 during March through July is, indeed, the
5 same; during August through February there's
6 a 3.5 minimum and a 4.0 mean of minimums.
7 And then the difference is that in the
8 general use dissolved oxygen standards,
9 there's a 6.0 mean of means for a seven-day
10 mean of means, and there's also a 5.5 daily
11 mean averaged over 30 days.

12 MR. ANDES: And that's in the general
13 use standards?

14 MS. WASIK: Right. So that's the
15 difference. But then on Page 59 of the
16 IEPA's statement of reasons, it does state
17 that, however, Illinois EPA does not propose
18 these two chronic standards, meaning the
19 seven-day mean of means and the 5.5 daily
20 mean averaged over 30 days because this level
21 of protection is already provided by the
22 other applicable standards. Specifically for
23 early life stages, if dissolved oxygen
24 concentrations remain at all times above the

1 proposed acute standard of 5.0 milligrams per
2 liter, it is mathematically impossible for a
3 daily mean averaged over seven days to be
4 less than 5.0 milligrams per liter.
5 Similarly for other life stages, if seven-day
6 averages of daily minimum remain above the
7 proposed 4.0 milligrams per liter standard,
8 it is unnecessarily redundant to require that
9 daily means averaged over seven days remain
10 less than 4.0 milligrams per liter. So I
11 interpret that to mean that they actually
12 are, as Dr. Mackey said, essentially the
13 same.

14 MR. ANDES: Thank you.

15 MS. DEXTER: Could I just ask one
16 question to clarify. This is -- You just
17 compared CAWS Use A waters to the general use
18 waters. It doesn't apply to Use B?

19 MS. WASIK: Yes.

20 MS. DEXTER: Thank you.

21 HEARING OFFICER TIPSORD: With that I
22 think we're ready for the IEPA.

23 MS. WILLIAMS: I'd like to ask a
24 similar follow-up at this point.

1 HEARING OFFICER TIPSORD: Absolutely.

2 MS. WILLIAMS: Do you think the
3 general use standards are more stringent by
4 including the seven-day mean and the 30-day
5 mean of daily means?

6 MS. WASIK: My understanding based on
7 Page 59 is that they are the same because it
8 would be mathematically impossible to
9 actually violate one of the standards without
10 violating the chronic standard. I think
11 they're saying they're redundant. I'm just
12 trying to interpret what was in the statement
13 of reasons, but.

14 MS. WILLIAMS: Right.

15 MS. WASIK: But I think they're in
16 that way essentially the same.

17 MS. WILLIAMS: I think -- I don't want
18 to misparaphrase Dr. Mackey, but would you
19 agree with his testimony regarding if one of
20 the water quality standards is similar or
21 even the same as a general use standard that
22 that automatically means the designated use
23 must be the same as the general use
24 designated use?

1 MS. WASIK: I think the idea is that
2 because the aquatic life use is admittedly
3 not meeting or able to meet the Clean Water
4 Act goals that it should not have a general
5 use water quality standard that's reflective
6 of an aquatic life use that is meeting the
7 Clean Water Act goals.

8 MS. WILLIAMS: Do you agree in some
9 cases it would be possible for two different
10 aquatic life uses to require the same numeric
11 criteria to be protected?

12 MS. WASIK: I'm not sure why that
13 would be the case.

14 MS. WILLIAMS: So in every case when
15 you have a different tier of designated uses,
16 you would always have a different numeric
17 standard to go with each one?

18 MS. WASIK: Well, there could be other
19 parameters that are affecting the achievement
20 of aquatic life use. But in general --

21 MS. WILLIAMS: I don't think I'm
22 talking about whether the use is attained or
23 not. Just in terms of adopting standards
24 necessary to protect the use. Would you

1 always have to have a different standard for
2 each parameter for each use?

3 MS. WASIK: I couldn't say in every
4 case if that would be impossible, but I would
5 think with the CAWS, strictly for the CAWS, I
6 believe they should have different standards
7 than the general use standards considering
8 they're very altered in state.

9 MS. WILLIAMS: For every parameter? I
10 know you're not saying speaking for every
11 waterway, but for every numeric criteria,
12 would you suggest that they would have to
13 be --

14 MS. WASIK: No, not necessarily.

15 HEARING OFFICER TIPSORD: Ms. Wasik,
16 you need to be sure to let her finish her
17 question before you answer.

18 MS. WASIK: Thank you.

19 MS. WILLIAMS: I'm sure I'll interrupt
20 her at some point, so it will be a wash.

21 HEARING OFFICER TIPSORD: And I will
22 point it out, but.

23 MR. ANDES: If I can follow up on
24 that. When we're talking about standards, is

1 specifically designed to protect early life
2 stages. I assume you want to make sure there
3 were actually early life stages to protect?

4 MS. WASIK: Right, yes.

5 MS. WILLIAMS: Okay. Why don't we
6 start with the prefiled questions. And just
7 to be clear for the record and folks
8 following along, on Page 34, the questions
9 for Miss Wasik begin first with the set of
10 questions on a different piece of her
11 testimony. So I'll start with the questions
12 that say sediment and macroinvertebrate
13 testimony.

14 Question 1: On Page 1 you state
15 that, quote, "Twenty-eight of the stations
16 are in the CAWS, whereas the other stations
17 are located in the general use shallow draft
18 waterways," unquote.

19 Based on Attachments 1 and 2,
20 there appear to be only 26 stations within
21 the CAWS reaches that are part of the
22 rulemaking. Can you -- The question asks
23 could you identify which 28 stations are in
24 the CAWS. I think maybe if you could help us

1 identify which two --

2 MS. WASIK: Right. There are 26
3 stations that we monitor that are in the
4 CAWS. I had included Ashland on the Little
5 Calumet River South which is not part of the
6 rulemaking, and I think I had included Wolf
7 Lake which actually is not part of the CAWS
8 as defined by IEPA.

9 MS. WILLIAMS: When you say I've
10 included them, can you explain where you've
11 included them?

12 MS. WASIK: Just in that count of the
13 26. I don't think I listed them out in my
14 testimony, although I can, if you'd like me
15 to.

16 MS. WILLIAMS: No, no, no.

17 MS. WASIK: They are in, as you said,
18 in the map attachment.

19 MS. WILLIAMS: Okay. So they're on
20 the maps. But did you include the data in
21 the reports?

22 MS. WASIK: Yes. The Attachments 1
23 and 2 are reports for all of our ambient
24 stations, so they actually include all 59 of

1 our ambient stations; 26 of which are in the
2 CAWS.

3 MS. WILLIAMS: And then Attachment 3
4 is a map that lists various stations, I
5 think.

6 MS. WASIK: Yes. That's the
7 monitoring map.

8 MS. WILLIAMS: And that's where
9 there's 28 identified but only 26 are
10 technically in the CAWS; is that correct?
11 And if I'm not correct, do not hesitate to
12 tell me no.

13 MS. WASIK: Actually, that map, I'm
14 trying to think, might include all of our
15 ambient stations. So you'd have to go
16 through yourself and determine which ones
17 were at the waterways that are part of the
18 rule-making. But in the second part of your
19 first question I can clarify which other
20 parts of our -- of the waterways aren't
21 included.

22 MS. WILLIAMS: I guess could you just
23 tell me from this map what numbers represent
24 this Wolf Lake and the Little Calumet South.

1 MR. ANDES: Are you talking about
2 Figure 1?

3 MS. WASIK: It's Attachment 3. I'm
4 just wondering are there -- Does that have
5 the general use waterways on it as well?

6 MR. ESSIG: Yes, it does.

7 MS. WASIK: Okay. So I can read
8 through here and pick out the ones that are
9 in the CAWS.

10 MS. WILLIAMS: No, no, no. I would
11 just like to know, to be sure that I can
12 identify, because I'm assuming these two are
13 close, right, Wolf Lake?

14 MS. WASIK: Okay. Wolf Lake would be
15 No. 50 and then the Little Calumet at Ashland
16 would be 57. So that's in the more shallow
17 portion of the Little Calumet. That's not
18 part of this rulemaking.

19 MS. WILLIAMS: Thank you. So I'm
20 assuming then the answer to -- I think you've
21 sort of already answered to Question No. 2,
22 but are there other waterways in the
23 Districts's ambient water quality monitoring
24 network that are not part of this rulemaking?

1 MS. WASIK: Yes. There are -- the
2 shallow portion of the north branch Chicago
3 River System including the Skokie River, the
4 middle and west forks of the north branch
5 Chicago River and also the shallow portion of
6 the north branch Chicago River upstream of
7 the confluence with the North Shore Channel.
8 Also in the Calumet River system, Thorn reek,
9 and the southern tributary of the Little
10 Calumet River were not included in the
11 rulemaking.

12 MS. WILLIAMS: Question 3: During
13 biological collections, physical habitat is
14 assessed at -- I'm sorry. This is a quote
15 from Page 2 of your testimony. "Physical
16 habitat is assessed at four locations at each
17 sampling station: At the beginning and end
18 of the sampling reach, at the side and center
19 of the waterway," unquote.

20 How long are the sampling
21 reaches?

22 MS. WASIK: We have 400 meter sampling
23 reaches.

24 MS. WILLIAMS: And which side of the

1 waterway is evaluated?

2 MS. WASIK: The side of the waterway
3 that's evaluated is whichever side the
4 Hester-Dendy sampler is located. This is --
5 The side on which the Hester-Dendy is
6 installed is based on basically where a cable
7 can be easily fastened to a tree or some
8 other fixed object on the shore and where
9 there's least likely a chance of vandalism.

10 MS. WILLIAMS: Why don't you try to
11 reach both sides of the reach?

12 MS. WASIK: We evaluate the ponars and
13 the Hester Dendys from one side, because it's
14 an acceptable procedure to get samples from
15 the same place. And we don't need both
16 sides, because the side ponar and
17 Hester-Dendy are representing a lower flow
18 area as opposed to the center which would be
19 a high flow area. And we expect both sides
20 in the lower flow areas to be similar. U.S.
21 EPA 2006, the document that I referred to in
22 my testimony, it's called Concepts and
23 Approaches For the Bioassessment of
24 Nonwadable Streams and Rivers. That document

1 says that Hester-Dendy colonization can
2 differ based on whether it's in a high or low
3 flow area of the waterway. So that is why we
4 look at one Hester-Dendy in each.

5 HEARING OFFICER TIPSORD: May I ask a
6 follow-up? You said it was an approved
7 method for placing them on the side. Is that
8 approved by U.S. EPA or approved scientific
9 standard?

10 MS. WASIK: Well, in general when
11 you're -- for monitoring you want to collect
12 your samples from I think it's as proximate a
13 location as possible. And I believe this is
14 in the 2006 document that I mentioned.

15 MS. WILLIAMS: Do you know whether
16 this U.S. EPA 2006 is a guidance document or
17 an approved method as --

18 MS. WASIK: I guess not technically a
19 guidance document. It's called Concepts and
20 Approaches. It's an EPA report, so I suppose
21 it's not necessarily called an approved
22 method.

23 MR. ANDES: We can provide a copy or
24 at least a link.

1 HEARING OFFICER TIPSORD: Thank you
2 very much.

3 MS. WILLIAMS: And do you consider
4 four locations on a site to be representative
5 of the sampling range?

6 MS. WASIK: Not necessarily, but in
7 many of the channelized waterways of the CAWS
8 I don't think that habitat varies too much
9 necessarily in a 400 meter stretch, as
10 Dr. Mackey has previously testified.
11 However, I want to point out that we did
12 evaluate habitat at two locations at each of
13 our 26 ambient locations in the CAWS, so that
14 would be a total of 52 locations. So that is
15 still quite a bit more than the 23 locations
16 that were evaluated by Ed Rankin in the
17 Attachment R because there are -- for the
18 entire 78 miles of the CAWS this is one of
19 the main reasons that we initiated a habitat
20 RFP for the CAWS was because we wanted to get
21 a more complete picture of the habitat at
22 smaller increments.

23 MS. WILLIAMS: When did you decide
24 this would be necessary?

1 MS. WASIK: There were inhouse
2 discussions regarding habitat RFP after the
3 UAA report came out and after the initial
4 IEPA draft proposal came out in January of
5 2007, is it? So we had been talking about it
6 early 2007. And, in fact, it does take a
7 while to initiate an RFP, but I think even
8 late in 2006 there were discussions about
9 that.

10 MS. WILLIAMS: Do you recall if this
11 was ever raised by the District either in any
12 of the stakeholder meetings or in comments on
13 the draft proposal that more detailed
14 habitat --

15 MS. WASIK: I wasn't at any of the
16 earlier stakeholder meetings, so I'm sorry I
17 don't know.

18 MS. WILLIAMS: Do you know who would
19 know?

20 MS. WASIK: I think Mr. Lanyon
21 attended those meetings, but I think that
22 they're on record, the minutes from the
23 meetings.

24 HEARING OFFICER TIPSORD: Excuse me,

1 Miss Williams if I may. Just to back up for
2 a little bit for the lay people out there.
3 RFP is request for proposal?

4 MS. WASIK: Yes.

5 MS. WILLIAMS: Mr. Lanyon, I believe,
6 is not being presented by the District as an
7 aquatic life use witness.

8 MS. WASIK: Right.

9 MS. WILLIAMS: So do you know if there
10 are any other aquatic life use witnesses for
11 the District that I could ask that question
12 of?

13 MS. WASIK: That could say whether or
14 not it was brought up at the stakeholder
15 meetings?

16 MS. WILLIAMS: Correct.

17 MR. ANDES: I would say probably
18 Dr. Grenada who's going to summarize the
19 aquatic testimony for the District.

20 MS. WILLIAMS: That sounds good.

21 MS. WASIK: I don't --

22 MR. ANDES: I'm not sure why it's
23 relevant, but.

24 MS. WASIK: I'm not sure how many

1 stakeholder meetings were actually, if any,
2 actually took place between January at the
3 time the proposed draft came out and October
4 when the final draft came out.

5 MS. WILLIAMS: I don't think that's
6 what I'm asking. I'm just trying to
7 understand, and I think it's better that I
8 ask Mr. Grenada why the first we're hearing
9 of a need for more habitat studies or any
10 habitat index, in fact, actually, is with
11 this testimony submitted by the District this
12 summer.

13 MR. ANDES: Doesn't the Agency know
14 what was said at its own meetings?

15 MS. WILLIAMS: I'm not sure if you
16 heard what I just asked then. I just -- Did
17 you hear what I just clarified for her?

18 MR. ANDES: I'm sorry. I didn't hear
19 the whole thing. Can you repeat what was
20 said?

21 HEARING OFFICER TIPSORD: I think the
22 issue is there is some question as to whether
23 or not this was raised. The Agency doesn't
24 believe it was necessarily raised.

1 MS. WASIK: I would only say that the
2 discussions to have more habitat were raised
3 after this January 2007 proposal, and I don't
4 know that there were opportunities in terms
5 of stakeholder meetings after that point to
6 raise it.

7 MS. WILLIAMS: Okay. So you're saying
8 now that it -- because I thought what you
9 said was that the internal meetings began
10 after the draft UAA came out. So I was
11 thinking you were referring to Attachment B.
12 So there was quite a bit of time between
13 Attachment B being developed and the January
14 2007 --

15 MS. WASIK: I can't remember the exact
16 date in which the draft UAA came out.

17 MS. WILLIAMS: Okay. We can move on
18 to Question --

19 MR. ANDES: When did that come out?
20 I'm sorry. When did the UAA report come out?

21 MS. WILLIAMS: I can refer to the time
22 line if you want me to. I mean I'm just
23 going to ask Dr. Grenado.

24 MR. ANDES: Fine.

1 MS. WILLIAMS: That's fine with me.

2 Question 4: You testify on Page 2
3 that, quote, "A sediment evaluation is one
4 component of the habitat assessment process,"
5 unquote.

6 Describe the other habitat
7 attributes that are assessed and how this
8 assessment is conducted.

9 MS. WASIK: Again, this is described
10 in my Attachments 1 and 2 in the methodology
11 section. A team biologist also assesses the
12 following habitat features on a field data
13 sheet which is Figure 2 in those attachments.
14 We assess weather, channel development, water
15 depth, channel width, water level, manmade
16 structures, channelization, bank erosion,
17 presence of floatable materials, aquatic
18 vegetation, instream cover for fish, canopy
19 cover, immediate shore cover, riparian land
20 use, sediment composition, sediment color,
21 sediment odor, oil present in sediment,
22 embeddedness in the sediment, sinuosity, and
23 the depth of fines.

24 MS. WILLIAMS: Question five: On Page

1 2 you mention that --

2 HEARING OFFICER TIPSORD: Excuse me.
3 I'm sorry, Miss Williams. Before you go
4 ahead, fines is a term that I know is defined
5 and was defined in Dr. Mackey's written
6 testimony, but I think it's the first time
7 it's been used in the testimony today. So if
8 we could -- could you explain what fines is,
9 since it's not the normal --

10 MS. WASIK: Sure. That would be the
11 depth of the fine sediment that's deposited
12 on the river bed. We measure it with a one
13 inch diameter rod, telescoping rod, to
14 basically push it into the sediment and see
15 how far it goes before you get to the --

16 HEARING OFFICER TIPSORD: Like I said,
17 I know it was defined in the written
18 testimony, but it is a word that will jump
19 out when we read the transcript. Sorry,
20 Miss Williams. Please go ahead.

21 MS. WILLIAMS: So the list of habitat
22 attributes that are assessed, are they
23 assessed at four separate locations at the
24 site?

1 MS. WASIK: Right. Yes.

2 MS. WILLIAMS: And just to finish the
3 thought, what are those?

4 MS. WASIK: Four locations?

5 MS. WILLIAMS: Yes.

6 MS. WASIK: At the beginning of the
7 sampling reach in the center and the side,
8 and at the end of the sampling reach at the
9 center and the side.

10 MR. ANDES: So two at the beginning
11 and two at the end.

12 MS. WILLIAMS: Thank you. On Page 2
13 you mention that fine grade sediment
14 increases the probability of contaminants
15 absorption and desorption, thus silt and sand
16 generally support tolerant organisms.

17 Other than the possibility of
18 contamination, are there other reasons why
19 tolerant organisms predominate in silt and
20 sand?

21 MS. WASIK: Yes. Homogenous sediments
22 like the ones present in the CAWS are
23 correlated with lower species richness,
24 irrespective of contamination. Fine

1 sediments are not preferred habitat, nor do
2 they support several varieties of benthic
3 invertebrates because their food requirements
4 are not met. Abundant availability of
5 bacteria in the sediment provides food for
6 the more tolerant organisms that are deposit
7 feeders like the oligochaete worms. There's
8 little space for dissolved oxygen in the
9 interstitial spaces of silt. So both the
10 physical characteristics and the
11 contamination of sediment are separate
12 stressors in the CAWS.

13 MS. WILLIAMS: So you would agree that
14 tolerant organisms tend to predominate in
15 uncontaminated silt and sand?

16 MS. WASIK: Yes, in general.

17 MS. WILLIAMS: Question 6: On Page 3
18 of your sediment testimony it states that,
19 quote, "In the absence of sediment toxicity
20 data, the CAWS UAA report employed sediment
21 screening levels from McDonald et al., 2000,
22 in order to identify potential problem areas
23 and constituents."

24 Subpart A, do you agree that

1 another sediment quality guideline developed
2 by Morgan was also used?

3 MS. WASIK: Yes. Morgan's guideline
4 was also referenced in in the UAA report.
5 Long and Morgan was based on literature in
6 the marine environment, I believe, from
7 sampling stations from NOAA, the National
8 Oceanic and Atmospheric Administration.
9 McDonald was a more recent paper. I think
10 it's more widely recognized especially for
11 fresh water.

12 MS. WILLIAMS: Subpart B, it says was
13 the use of these guidelines agreed to by the
14 members of the CAWS UAA work group?

15 MS. WASIK: Again, I'll have to say I
16 wasn't a member of the work group, so I'm not
17 sure.

18 MS. WILLIAMS: Do you know if other
19 possible impacts to aquatic life, such as
20 water quality and habitat, were considered in
21 the development of the threshold effects
22 concentrations or TEC and probable effects
23 concentrations or PEC or was it assumed that
24 degraded biological conditions for CAWS

1 exclusively by sediment contamination?

2 MS. WASIK: My understanding of the
3 McDonald publication is that TECs and PECs
4 were based on the consensus of published
5 numerical SQGs or sediment quality
6 guidelines. These sediment quality
7 guidelines appeared to be limited to
8 approaches described by sediment chemical
9 contamination. I think this is why the
10 author suggests that these screening tools
11 should be used in conjunction with other
12 tools and tests.

13 MS. WILLIAMS: Subpart D: McDonald,
14 et al., 2000 defined TEC as threshold effects
15 concentration below which adverse effects are
16 not expected to occur. And PEC as probable
17 effects concentration above which adverse
18 effects are expected to occur. Would you
19 agree that potential biological effects in
20 sediments with contaminant concentrations
21 between the TEC and PEC are uncertain.

22 MR. ANDES: Before we answer that, I
23 want to introduce a copy of that particular
24 document, the McDonald paper.

1 HEARING OFFICER TIPSORD: If there is
2 no objection, we'll mark Development and
3 Evaluation and Consensus-Based Sediment
4 Quality Guidelines For Fresh Water Ecosystems
5 by D.D. McDonald, C.G. Ingersoll, T.A.
6 Berger, authors, published January 2000 as
7 Exhibit No. 188 if there is no objection.

8 Seeing none, it's Exhibit 188.

9 MS. WASIK: Well, I would say it that
10 these TEC and PEC thresholds deal in
11 probabilities. So if the concentration of a
12 contaminants is greater than the PEC then
13 sediment is presumably or probably toxic;
14 whereas concentration, if it's above the TEC,
15 they're possibly toxic. This is how the IEPA
16 contractor interpreted the McDonald paper on
17 Page 4-11 of the UAA report, Attachment B.
18 And Figure 4-4 of that report indicates that
19 if the concentration of a contaminants is
20 above the TEC then it is possibly toxic. And
21 if it is above the PEC it's presumed toxic.
22 And my testimony I just used the exact
23 wording that I found in this UAA report in
24 order to be consistent. And to read from

1 Exhibit 188, the McDonald paper, they
2 actually say that -- This is on Page 21 in
3 the second column, the PECs were intended to
4 identify contaminants concentrations above
5 which harmful effects on sediment dwelling
6 organisms were expected to occur frequently.
7 So the word frequently there is important
8 because if chemical contaminants
9 concentration is less than the PEC, there are
10 harmful effects. They just aren't expected
11 frequently.

12 MR. ANDES: And the word frequent was
13 not in the question as prefiled by the
14 Agency, am I right?

15 MS. WASIK: Yes.

16 MS. WILLIAMS: Can you explain what's
17 meant by possibly toxic?

18 MS. WASIK: I think, again, dealing
19 with probabilities, if possibly toxic, there,
20 again, are some harmful effects expected, but
21 it's not expected to occur frequently. So
22 it's less frequent than the -- above the PECs
23 where it's considered presumed toxic, but it
24 still occurs. And I think the quote kind of

1 sums that up. It's -- They're expected to
2 occur, but possibly not frequently. And,
3 again, the reason I use the words possibly
4 and presumed toxic are because they were in
5 the UAA report. So I was just trying to be
6 consistent with the IEPA contractor.

7 MS. WILLIAMS: Can you send us back to
8 the page you're reading from again?

9 MS. WASIK: Sure. In the UAA report
10 it was --

11 MS. WILLIAMS: I'm sorry. In the
12 McDonald.

13 MS. WASIK: Yeah. That's Page 21.
14 There's pages on the top. That's Page 21.
15 There's also pages on the bottom. That would
16 be Page 9800 on the bottom.

17 MS. WILLIAMS: Question 7: You
18 testify on Page 4 of your prefiled testimony
19 that, quote, "Hester-Dendy samples tend to
20 indicate benthic invertebrate taxa that might
21 be present at a given location if there were
22 habitat available."

23 Subpart A: Do Hester-Dendy
24 artificial substrate samples indicate taxa

1 that are present with other collection
2 techniques such as petite ponar grabs are
3 inadequate to sample substrates such as
4 coarse gravel, cobble, bolder, or woody
5 debris at a given location?

6 MS. WASIK: No. They indicate
7 organisms present in the drift that may not
8 be able to survive in the sediments due to
9 the wide spread homogenous silt sediments or
10 contamination possibly.

11 MS. WILLIAMS: Do you agree that
12 petite ponar grabs are more selective of
13 finer grain substrate such as silt, sand, and
14 fine gravel because larger material can
15 interfere with complete jaw closure of the
16 ponar?

17 MS. WASIK: Yes. And the reason we
18 use ponar samples is because I think they're
19 especially appropriate for a system like the
20 CAWS, because cobble and woody debris are
21 more rare than in a natural system.

22 MS. WILLIAMS: I mean I'm trying to
23 understand, I guess, if the CAWS was a more
24 natural system what would you do differently

1 than you did here?

2 MS. WASIK: Well, I think that our
3 sampling methods for benthic invertebrates
4 being ponars and Hester Dendys are perfectly
5 appropriate given that 2006 document because
6 they are deep draft, you couldn't really use
7 a kick net or anything like that that you
8 might use in a wadable stream. So I think
9 they are the most appropriate sampling
10 techniques and possibly the only appropriate
11 sampling techniques for the system.

12 MS. WILLIAMS: But those methods would
13 also be appropriate in a general use water as
14 well, right? I mean do you -- I guess maybe
15 I should ask it this way. Do you vary your
16 sampling method for the areas in the network
17 that are not part of this rulemaking?

18 MS. WASIK: We actually do not, no.
19 We also do ponars -- There's a lot of
20 siltation in those waterways as well, but we
21 do ponars and Hester-Dendys in those as well.

22 MS. DEXTER: Is there a limit on the
23 ponar's ability to catch the finest sediments
24 that sit on the top of the -- that would be

1 on the top?

2 MS. WASIK: I suppose some of the fine
3 materials may fall out of the jaw of the
4 ponar grab sample. But in general I think it
5 would be the best way to collect those kind
6 of sediments.

7 MS. DEXTER: Thanks.

8 MS. WILLIAMS: Is it your testimony
9 that Hester-Dendy sampling in the CAWS
10 attract macroinvertebrates from outside the
11 CAWS?

12 MS. WASIK: No, not at all.
13 Hester-Dendys, they provide an artificial
14 habitat and that they represent drift
15 organisms.

16 MS. WILLIAMS: Can you discuss for us
17 nonbug people here, can you just explain
18 drift organisms. I don't know that that's a
19 term that's come up.

20 MS. WASIK: So organisms that are
21 drifting in the water column could colonize
22 an artificial substrate, but would be
23 possibly unable to live in the fine sediments
24 at the bottom which is shown in our

1 comparison of ponar samples with the
2 Hester-Dendy samples.

3 MS. WILLIAMS: Do you believe the
4 Hester-Dendy substrates reflect the organisms
5 that would be found on gravel, cobble, or
6 woody debris substrates?

7 MS. WASIK: They reflect organisms
8 that might be able to survive in these
9 waterways were there appropriate habitat for
10 them and heterogeneous substrates.

11 MS. WILLIAMS: But they are surviving
12 in these waterways, aren't they?

13 MS. WASIK: Right. They would be able
14 to survive on the actual river bottom without
15 an artificial substrate if there were habitat
16 present for them to colonize in.

17 MR. ANDES: We can, to help -- I'm
18 sorry. To help people understand what we're
19 talking about, we have a picture of a
20 Hester-Dendy sampler which we thought might
21 be useful.

22 MS. WILLIAMS: I think he's padding
23 the exhibit numbers.

24 MR. ANDES: This is from the 2006

1 document EPA document, Concepts and
2 Approaches For the Bioassessment of
3 Nonwadable Streams and Rivers.

4 HEARING OFFICER TIPSORD: Oh, and it's
5 color.

6 MR. ANDES: That was my home printer.

7 HEARING OFFICER TIPSORD: If there's
8 no objection, we'll mark this picture as
9 Exhibit 189.

10 Seeing none, it's Exhibit 189.

11 MS. WASIK: So if you do look at that
12 U.S. EPA document on Page 6-6 of the benthic
13 invertebrate chapter, one of the advantages
14 mentioned for these Hester-Dendy or
15 artificial substrate samplers is that it can
16 be especially effective in reflecting water
17 quality as a result of the standardized
18 habitat they provide. So you're basically
19 standardizing the habitat and putting
20 something in there they can colonize when
21 there may not be actually any kind of habitat
22 that they can colonize in the system.

23 MS. WILLIAMS: Does it say that part
24 in there where it may not be --

1 MS. WASIK: I'm sorry. I ended the
2 quote after the standardized habitat they
3 provide.

4 MS. WILLIAMS: Okay. Do you believe
5 the sample of macroinvertebrates collected
6 only from fine bottom sediment provides
7 useful indication of overall biological
8 condition in the stream?

9 MS. WASIK: A sample from fine bottom
10 sediments is useful in combination with other
11 information and other collection techniques
12 which is why we also collect the Hester-Dendy
13 samples. Samples from the fine bottom
14 sediments, which are pretty ubiquitous in the
15 CAWS, are a good indicator sediment quality.

16 MS. WILLIAMS: Do you know of any
17 macroinvertebrate indices that focus solely
18 on samples from fine bottom sediments in
19 streams?

20 MS. WASIK: No. I don't know of an
21 index that focusses only on the fine bottom
22 sediments, but I also don't know of a
23 macroinvertebrate index that's created
24 specifically for a system like the CAWS.

1 MS. WILLIAMS: So are you saying if
2 there was an MBI specifically for the CAWS
3 that it would focus on only fine bottom
4 sediments?

5 MS. WASIK: Not necessarily. But I'm
6 just saying that -- I don't know of an index
7 just for fine bottom sediments, and I don't
8 know of an index for waterways such as CAWS.

9 MS. WILLIAMS: I mean I think this
10 question is getting at do you think it would
11 be appropriate in any water body, natural or
12 the CAWS, to only look at macroinvertebrate
13 samples for fine bottom sediments?

14 MS. WASIK: Well, we don't do that,
15 but --

16 MS. WILLIAMS: Is there a reason that
17 we don't do that?

18 MS. WASIK: We don't only look at fine
19 bottom sediments. We also look at
20 Hester-Dendys. So I don't know that it's
21 relevant to our sampling program, but I think
22 it's part of the picture that you would look
23 at, and it is certainly the adequate sampling
24 technique for the CAWS because silts is

1 mostly what we see there.

2 MS. WILLIAMS: We would look at
3 both -- we would want to look at both
4 Hester-Dendys and the bottom sediments in any
5 system, correct?

6 MR. ANDES: You mean Hester-Dendy and
7 the ponar samples?

8 MS. WILLIAMS: Correct.

9 MS. WASIK: Yes.

10 MS. WILLIAMS: Okay. Question 8: You
11 indicate on Page 4 that, "Sand and silt
12 dominated sediment throughout the North Shore
13 Channel and the depth of fines measured
14 greater than four feet at two stations."

15 Can you identify these two
16 stations?

17 MS. WASIK: The two stations that had
18 a depth of fines greater than four feet were
19 Oakton at the end center location and Touhy
20 at the end center and beginning center
21 locations.

22 MS. WILLIAMS: Are these stations
23 located in the upper or lower North Shore
24 Channel?

1 MS. WASIK: Where do you draw the line
2 between the upper and lower?

3 MS. WILLIAMS: The North Side Plant.

4 MS. WASIK: Oakton is above north side
5 Water Reclamation Plant and Touhy is below
6 it.

7 MS. WILLIAMS: Question 9: When you
8 indicate on Page 4 that, quote, "Toxicity
9 results show significantly lethality from
10 exposure to North Shore Channel sediments
11 from one station," unquote.

12 Are you referring to Foster
13 Avenue?

14 MS. WASIK: Yes.

15 MS. WILLIAMS: Subpart A: Is it true
16 that there were two samples from this site,
17 and only one sample showed a significant
18 difference in persistent survival compared to
19 only one of the two control samples?

20 MS. WASIK: Yes. Again, we collect a
21 side and a center sample from each station.
22 Only the side sediment sample showed
23 significant toxicity; flow was highest in the
24 center of the waterways and lower along the

1 sides often causing the fine sediment
2 particles to deposit on the sides. So
3 there's -- It stands to reason that the
4 toxicity would be shown on the side sample.

5 MS. WILLIAMS: Is it also true that
6 the other sample from this site had a
7 survival of 94 percent?

8 MS. WASIK: Yes. I was only
9 highlighting the areas of concern in my
10 testimony. But, actually, if I could go back
11 to your first question, I also notice that
12 you asked -- compared to only one of the two
13 control samples. And you get into this in
14 Question 26. But I just wanted to clarify
15 now that there's technically only one
16 official control, and that one is called the
17 West Bear Skin Lake. The other control is an
18 inhouse control run by our contractor. But I
19 can explain that later when you get to --

20 MS. WILLIAMS: I think if it makes
21 more sense now, that's fine. I think
22 Question 26 asks why was the number of
23 control samples for toxicity test reduced
24 from two controls to only one?

1 MS. WASIK: During 2002, our
2 contractor happened to be running the, what
3 was called the NC-Sand control which is acid
4 washed sand, which they run every month for
5 QC at their lab alongside with the tests that
6 they're running. Technically the West Bear
7 Skin, also referred to as WBS in some of our
8 toxicity reports, that control is the one
9 that was set up specifically for our
10 experiment and that is the one that should be
11 used in -- to determine significant
12 differences. The contractor said that the
13 negative control should be a field sample
14 like the West Bear Skin as opposed to acid
15 wash sand that you have to buy from a vendor.

16 MS. WILLIAMS: I don't think I
17 understood that. I'm sorry. Could you
18 simplify it for me a little bit?

19 MS. WASIK: Basically they were only
20 ever supposed to or required by the protocol
21 to run one sample which is called the West
22 Bear Skin sample. That's from a lake in
23 Minnesota. So that is the control that they
24 are comfortable comparing with our samples.

1 They also had an inhouse for their own QC for
2 all of their samples because they're running
3 other samples from other -- with other
4 contracts. So they run this NC-Sand control
5 which is an acid washed sand, and that wasn't
6 meant to be specifically compared to our
7 samples.

8 MS. WILLIAMS: Why? Maybe that's what
9 I'm missing. Why?

10 MS. WASIK: Because it's not a field
11 sample. They like to use a control that's a
12 field sample like the one from the lake in
13 Minnesota and in all of the future sediment
14 tox reports, that's all that there is because
15 they're just comparing --

16 MR. ANDES: So just happened in 2002,
17 they happened to run that acid wash sand --

18 MS. WASIK: With our samples, yeah.

19 MR. ANDES: And that didn't happen
20 after that?

21 MS. WASIK: Right.

22 MR. ANDES: Okay.

23 MS. WILLIAMS: I have to go back. I
24 think we left off on B.

1 MS. WASIK: I believe 9B I answered
2 yes. I was just highlighting areas of
3 concern in my testimony.

4 MS. WILLIAMS: Is it yes to the second
5 part as well? Did percent survival at the
6 other sites on the North Shore Channel range
7 from 79 percent to 96 percent?

8 MS. WASIK: Yes.

9 MS. WILLIAMS: How many different
10 types, and by types I mean taxa, of test
11 organisms were used in these toxicity tests?

12 MS. WASIK: The toxicity test we use
13 is a ten-day chironomus tentans toxicity test
14 with both sediment. So that's just one kind
15 of organism. And this is one of the tests
16 recommended by U.S. EPA in methods for
17 measuring the toxicity and bioaccumulation of
18 sediment associated contaminants with fresh
19 water invertebrates. One reason this
20 organism was chosen for our toxicity test is
21 because it's useful in assessing chemical
22 toxicity in the CAWS is because according to
23 this U.S. EPA publication, quote, larva of
24 c. tentans appeared to be tolerant of a wide

1 range of particle-sized conditions in
2 substrates. So this essay can better isolate
3 the chemical effects from grain size -- from
4 the grain size effects.

5 MS. WILLIAMS: Do you have an EPA
6 number for that publication you've referred
7 to?

8 MS. WASIK: Let me see if it's in
9 there. In my testimony it's referenced. Let
10 me see if I have it there. Okay. That is
11 research and development report
12 No. EPA-600-R-99-064.

13 MS. DEXTER: Could I ask a question to
14 clarify. You said that the test was done
15 with one organism. Do you mean one species?

16 MS. WASIK: Yes. One kind of
17 organism.

18 MS. DEXTER: Not just one?

19 MS. WASIK: Right.

20 MS. WILLIAMS: Are there -- Question D
21 asks, are there sources of contaminants
22 located upstream of the Foster Avenue Station
23 such as CSOs or points or dischargers?

24 MS. WASIK: Yes.

1 MS. WILLIAMS: Ten: When you state on
2 Page 4 that, "Concentrations of trace metals
3 in North Shore Channel sediments were
4 generally below the PEC, but most samples
5 exhibited cadmium, copper, lead, nickel, and
6 zinc concentrations above the TEC," end
7 quote.

8 Are these results comparable with
9 the North Shore Channel as presented in the
10 CAWS UAA Attachment B?

11 MS. WASIK: Yes. The results for the
12 North Shore Channel are consistent with what
13 was reported in Attachment B. However, I'd
14 note that their conclusions are based on a
15 different set of -- or a different data set
16 at different locations from, I believe they
17 maybe used one year of our data, but then it
18 was also based on U.S. EPA data.

19 MR. ANDES: But the overall
20 conclusions --

21 MS. WASIK: Are the same.

22 MS. WILLIAMS: Do you know which year
23 of your data they used?

24 MS. WASIK: 2002.

1 MS. WILLIAMS: And do you know why
2 they limited it to 2002 data?

3 MS. WASIK: I think that's when they
4 started preparing the report possibly, or I'm
5 not really sure.

6 MS. WILLIAMS: And the data -- In
7 Attachments 1 and 2, what are the years'
8 worth of data we're looking at?

9 MS. WASIK: Attachment 1 is 2001
10 through 2004 and Attachment 2 is 2005.

11 MS. WILLIAMS: Now, what was the
12 purpose of these two reports? Because I
13 believe their data in 2008, correct?

14 MS. WASIK: Right. The purpose of the
15 reports is to report our biological findings
16 and of the ambient water quality monitoring
17 program. And as to why they're dated 2008,
18 is that what you were --

19 MS. WILLIAMS: Right. I'm just sort
20 of trying to understand the schedule of
21 sampling compared to when the reports come
22 out.

23 MS. WASIK: We're basically running
24 behind. That's why they came out in 2008,

1 but normally we would try to get them out as
2 quickly as we could. But they, the
3 contractor, the IEPA contractor, contacted us
4 directly and got sediment data, I believe. I
5 don't know that they got it from the report.

6 MS. WILLIAMS: Okay. Question 11:
7 You also state on Page 4 that, quote,
8 "Oligochaeta was the dominant taxa collected
9 from the North Shore Channel," unquote.

10 Was this true for all sampling
11 sites for both petite ponar and Hester-Dendy
12 substrate samples?

13 DR. MACKEY: If you consider both
14 sampling methods together, the oligochaete
15 worms were the dominant benthic swana (ph.)
16 in the North Shore Channel. Oligochaete
17 worms dominated ponar samples but some
18 Hester-Dendy samples were not dominated by
19 oligochaete worms.

20 MS. WILLIAMS: What about Foster
21 Avenue?

22 MS. WASIK: Foster had a higher
23 percentage of turbellaria, which is a
24 free-living flat form, 49 percent, than

1 oligochaetes which were 32 percent in the
2 Hester-Dendy sample. 2005 Foster ponars
3 contained 98 percent oligochaete.

4 HEARING OFFICER TIPSORD: Could you
5 spell both of those.

6 MS. WASIK: Oligochaete is are spelled
7 o-l-i-g-o-c-h-a-e-t-e, and the turbellaria is
8 t-u-r-b-e-l-l-a-r-i-a.

9 HEARING OFFICER TIPSORD: Thank you.

10 MS. WILLIAMS: Question 12: Along the
11 North Branch Chicago River -- I'm sorry.
12 This is a quote from Page 4 of your
13 testimony. "Along the North Branch Chicago
14 River, sediments were less dominated by fine
15 sediments at the furthest upstream location,"
16 end quote.

17 Is this station located within
18 the CAWS just downstream of the confluence
19 with the North Shore Channel?

20 MS. WASIK: The furthest upstream
21 location along the deep portion of the north
22 branch would be Wilson, and it's .6 miles
23 downstream of the confluence with the North
24 Shore Channel.

1 MS. WILLIAMS: What station are you
2 referring to on Page 4 when you testify that,
3 quote, "Depth defined at this station was as
4 deep as greater than five feet"?

5 MS. WASIK: Depth of fines were five
6 feet or greater at our Grand Avenue Station.

7 MS. WILLIAMS: According to your
8 testimony on Page 5, quote, "Five of six
9 sediment samples from North Branch Chicago
10 River during 2005 had PAH concentrations
11 presumed toxic. Generally trace metal
12 concentrations in sediment samples were
13 either above the PEC or TEC screening levels
14 in all samples," unquote.

15 First, can you clarify for the
16 record what PAH stands for?

17 MS. WASIK: Poly aromatic hydrocarbon.

18 MS. WILLIAMS: How do these findings
19 compare to those reported in the CAWS UAA
20 Attachment B to the statement of reasons?

21 MS. WASIK: These results are
22 consistent with the UAA report Page 4-53,
23 although I'm -- It's not apparent to me from
24 the statement of reasons how exactly they

1 were used, but it is consistent with what was
2 reported on the UAA report.

3 MS. WILLIAMS: You state on Page 5
4 that, quote, "Toxicity results show
5 significantly lethality from exposure to
6 Diversey Parkway and Grand Avenue on the
7 North Branch Chicago River.

8 A: Is it true there were two
9 samples from both of these stations and that
10 only one sample at each site showed a
11 significant difference at percent survival
12 compared to the control?

13 MS. WASIK: If you're comparing it to
14 the West Bear Skin control, since the
15 contractor did tell us to ignore the acid
16 wash sand control, the side samples from
17 Grand and Diversey exhibited 13 and 49
18 percent survival respectively. And the
19 center samples from Grand and Diversey
20 exhibited 93 and 86 percent survival which is
21 compared to 96 percent in the controls. So
22 that was not significant. And, again, that's
23 somewhat expected because these are in the
24 side channel area. That's where we saw the

1 toxicity from the increase sediment
2 deposition.

3 MS. WILLIAMS: Did you just say that
4 the contractor advised you not to use the
5 acid wash sand control? Did I call it the
6 right thing, acid wash sand control?

7 MS. WASIK: I actually called the
8 contractor in response to your Question
9 No. 26 because I wasn't clear on why there
10 was the two controls, and that's when he
11 explained to me that we should look at the
12 West Bear Skin control because it was a field
13 sample and that would be the appropriate
14 comparison.

15 MS. WILLIAMS: So he told you that on
16 the phone?

17 MS. WASIK: Yeah, recently.

18 MS. WILLIAMS: Do you have your
19 attachments in front of you?

20 MS. WASIK: Some of them.

21 MS. WILLIAMS: I have one. I believe
22 it's -- Does 16 sound right? Titled --

23 MS. WASIK: 2003 Sediment Toxicity
24 Report.

1 MS. WILLIAMS: September 2003 Results
2 of Ten-Day Chironomus Tentans Toxicity Test?

3 MS. WASIK: Actually, I don't have
4 printed out copies of those. I have a
5 summary which is my attachment 14.

6 MS. WILLIAMS: I'm going to show you
7 this document and ask you to identify whether
8 it looks like Attachment 16 to your
9 testimony. Does this look correct?

10 MS. WASIK: Yes.

11 MS. WILLIAMS: Okay. Then I'd like
12 you to read the highlighted portion on
13 Page 9.

14 MS. WASIK: Second control set,
15 negative control sand was employed for the
16 first test set. However, after consulting
17 with personnel at MWRDOGC it was decided one
18 controlled exposure was sufficient for each
19 set of toxicity exposures.

20 So I guess all I can say is
21 that I recently talked to the contractor and
22 he said that they were only using the
23 negative sand control for the purposes of
24 their own internal QC. So I don't know. I'd

1 have to ask them about the discrepancy. But
2 in the U.S. EPA methodology reference that I
3 gave you, only one control is required for
4 the chironomus tentans.

5 MS. WILLIAMS: But you don't know for
6 sure whether it could have been someone at
7 the District that advised them not to use the
8 second control in the future?

9 MS. WASIK: In 2002 possibly. It
10 wouldn't have been me.

11 MS. WILLIAMS: Okay.

12 MS. WASIK: But one control is
13 consistent with, like I said, with the EPA.

14 MS. WILLIAMS: And I don't -- I don't
15 think I disagree with that. I'm just
16 questioning if you had two controls and one
17 was ignored, ordinarily that would not be a
18 valid scientific approach, would it?

19 MS. WASIK: To ignore one of the
20 controls? No. I would say none of the
21 survival data resulted in an instance where
22 toxicity -- toxicity was different from one
23 control but not the other. I think there was
24 one instance where the dry weight was

1 significantly different from one and not the
2 other, but there was never a conflict with
3 the survival data.

4 MS. WILLIAMS: Is it true that more
5 samples showed significant difference with
6 the West Bear Skin control than with the
7 NC-Sand or the sand control?

8 MS. WASIK: For toxicity or growth?

9 MS. WILLIAMS: I'm sorry. For what?

10 MS. WASIK: For --

11 MS. WILLIAMS: For survival. I'm
12 sorry.

13 MS. WASIK: For survival.
14 Significantly, not that I'm aware of. I
15 thought they were the same.

16 MS. WILLIAMS: So you thought the
17 survival was the same when compared to both
18 controls?

19 MS. WASIK: Yes. If you look at my
20 Attachment 14, it's a summary of the 2002
21 through 2007 sediment toxicity results.

22 MS. WILLIAMS: Okay. Go ahead.

23 MS. WASIK: I believe there was one
24 sample that has the Footnote B significantly

1 different from the negative control sand
2 control results. And that only occurred once
3 at Cicero in the Chicago Sanitary and Ship
4 Canal.

5 MS. WILLIAMS: And do you know how
6 significant is defined is in this context?

7 MS. WASIK: Well, it's a statistical
8 significance. So they run a statistical
9 test. I couldn't really describe more than
10 that.

11 MS. WILLIAMS: And then what does
12 Footnote A mean in this table?

13 MS. WASIK: Significantly different
14 from the West Bear Skin Lake control results.

15 MS. WILLIAMS: Well, I mean I can read
16 what it says. What does that mean? I'm
17 sorry. And I don't mean to be difficult. I
18 just don't understand.

19 MS. WASIK: That there's a statistical
20 difference between the tests that they ran,
21 the amount of either survival or growth in
22 the organisms from the West Bear Skin Lake
23 control than there was in the samples that we
24 sent them.

1 MS. WILLIAMS: Okay. And did they
2 determine what was the statistical difference
3 or did you determine?

4 MS. WASIK: Yes. They did that and
5 provided it in this report.

6 MS. WILLIAMS: This report -- I mean
7 do you mean this summary?

8 MS. WASIK: Not in this attachment,
9 but in the report that you showed me earlier.

10 HEARING OFFICER TIPSORD: Attachment
11 16.

12 MS. WILLIAMS: And the name of that
13 contractor is --

14 MS. WASIK: It's ASCI Corporation.

15 MS. WILLIAMS: But you developed
16 Attachment 14, this summary table?

17 MS. WASIK: Right. Just taking
18 directly what they had in their report.

19 HEARING OFFICER TIPSORD: Cut and
20 paste, not interpretation of the document?

21 MS. WASIK: Right.

22 MS. WILLIAMS: I think I left off on
23 Subpart B of Question 14. Is it true that
24 the other samples at these sites, referring

1 back to Diversey Parkway and Grand Avenue,
2 had survivals of 86 percent and 93 percent
3 with no significant difference when compared
4 to the control?

5 MS. WASIK: Yes.

6 MS. WILLIAMS: And was survival at
7 Wilson Avenue 84 percent and 93 percent with
8 no significant difference from the control?

9 MS. WASIK: Yes.

10 MS. WILLIAMS: Question B: When you
11 state on Page 5 that, quote, "Pollution
12 tolerant aquatic worms were the dominant
13 organisms collected from the deep draft
14 portion of the North Branch Chicago River, do
15 you mean that this was true for all sampling
16 sites, for both petite ponar and Hester-Dendy
17 substrate samples?

18 HEARING OFFICER TIPSORD: This is
19 Question 15.

20 MS. WILLIAMS: Fifteen.

21 MS. WASIK: Yes. Oligochaetes made up
22 84, 79, and 95 percent was 2001 Hester-Dendy
23 samples at Wilson, Diversey, and Grand Avenue
24 respectively. And 33, 29, and 75 percent

1 during 2005 samples. Of those six
2 Hester-Dendy samples, there were two in which
3 oligochaetes did not comprise a majority of
4 the sample. In the ponar samples
5 oligochaetes made up 88 to 99 percent of the
6 samples from all three stations in both years
7 in which we had focussed sampling on the
8 north branch system.

9 MS. WILLIAMS: What about the sites at
10 Diversey Parkway and Grand Avenue?

11 MS. WASIK: Yes. That's -- It
12 includes those stations.

13 MS. WILLIAMS: Okay. Question 16,
14 please indicate where in the record the data
15 is located to support the statement that,
16 quote, "Approximately 13 percent of midge
17 specimens collected and examined from Grand
18 Avenue in the North Branch Chicago River
19 during 2002 exhibited head capsule
20 deformities."

21 MS. WASIK: Page 3-44 of Attachment 22
22 entitled A Study of the Benthic
23 Macroinvertebrate Community in Selected
24 Chicago Metropolitan Area Waterways during

1 2001 and 2002 states, quote, "Chironomid head
2 capsule deformities were observed only in the
3 Hester-Dendy samples at Grand Avenue or
4 station 46, parentheses Table 3-41. Of the
5 117 midge specimens examined from Grand, 15
6 were 12.8 percent exhibited deformities."

7 MS. WILLIAMS: And what types of
8 deformities were found?

9 MS. WASIK: The contractor does not
10 report what kind of specific head capsule
11 deformities they observe in the specimen. I
12 believe it's common practice to count all
13 types of head capsule deformities together
14 when you're evaluating incident rates.
15 During 2002 no other stations in North Shore
16 Channel or deep draft North Branch Chicago
17 River exhibited head capsule deformities
18 besides Grand Avenue.

19 MR. ANDES: And give us an example of
20 what a head capsule deformity is.

21 MS. WASIK: Could I show you an
22 example?

23 MR. ANDES: Or just describe.

24 MR. SULSKI: Are you going to stand on

1 the chair?

2 MR. ANDES: Can you describe what that
3 means? Does it have a malformed head?

4 MS. WASIK: Right. It could be a jaw
5 deformity or other sort of mandible
6 deformities. There's various ones that we
7 have an expert to identify. And I considered
8 showing a photograph, but you can hardly kind
9 of tell what's going on unless you really
10 know what they're supposed to look like, so.

11 MS. WILLIAMS: What species exhibited
12 these deformities?

13 MS. WASIK: Let's see. The two taxa
14 with malformed specimens were chironomus and
15 dicrotendipes, d-i-c-r-o-t-e-n-d-i-p-e-s
16 simpsoni, s-i-m-p-s-o-n-i. Just over half of
17 the 19 chironomus examined from station 46 or
18 Grand were deformed.

19 MS. WILLIAMS: Do we know why this
20 station was unique in that respect?

21 MS. WASIK: No. I couldn't say.

22 MS. WILLIAMS: Question 17: Is the
23 statement on Page 5 that, quote, "Fine
24 sediments dominated the Chicago River bottom

1 with one to five feet depth of fines,"
2 unquote, based on a physical habitat analysis
3 of the sampling sites such as QHEI or the
4 analysis of the petite ponar sediment
5 samples?

6 MS. WASIK: It was based on both.

7 MS. WILLIAMS: What was the
8 predominant fine sediment: Silt, sand, fine
9 gravel, or other?

10 MS. WASIK: Well, in terms of the
11 first part of your question, based on
12 physical habitat analysis for which we take a
13 ponar sample, place it in a tray, and then
14 visually characterize the sediment as well as
15 probing the bottom with a telescoping rod,
16 during our most recent assessment in 2006,
17 silt made up 90 percent or more of the
18 sediment samples taken from the center of the
19 Chicago River at Wells and Lake Shore Drive.
20 The sides varied, mostly consisting of silt,
21 sludge, and zebra mussel shells.

22 MS. WILLIAMS: So you're relying on
23 2006 information in this question -- I mean
24 in this quote.

1 MS. WASIK: Yes. That may be true
2 also for 2002. I'll have to go back and
3 check.

4 MS. WILLIAMS: And then what was the
5 predominant fine sediment then?

6 MS. WASIK: Like I said, it was the
7 sides were varied, but it consists mostly of
8 silt, sludge, and zebra mussel shells.
9 Whereas the silt made up 90 percent or more
10 of the sediment samples from the center at
11 both Chicago River -- I mean in Chicago River
12 at both Wells and Lake Shore Drive station.

13 MS. WILLIAMS: When you state on Page
14 5 that, quote, "Analysis of sediments from
15 the Chicago River main stem sampling stations
16 showed presumed toxic concentrations of PAHs
17 and polychlorinated biphenyls or PCBs," are
18 these results comparable to what was reported
19 the CAWS UAA Attachment B?

20 MS. WASIK: Yes. PAH and PCBs are
21 listed on Page 4-53 of the UAA report as
22 being above presumed toxic levels. Since --
23 sorry. That's all.

24 MS. WILLIAMS: Did all eight toxicity

1 tests indicate 80 percent and 99 percent
2 survival with no significant difference
3 compared to the control?

4 HEARING OFFICER TIPSORD: A point of
5 clarification. The written question is 88
6 percent to 99 percent.

7 MS. WILLIAMS: Yes. That's correct.
8 I hope. 88 percent to 99 percent.

9 MS. WASIK: Since one of our samples
10 wasn't sealed properly, it was ruined during
11 transport to the consultant. Therefore,
12 there were only sediment -- seven total
13 sediment toxicity reports, not eight, for the
14 Chicago River. But the percent survival did
15 range from 88 to 99 percent with no
16 significant difference from the control.

17 MS. WILLIAMS: Question 19: Was it
18 true of both Hester-Dendy substrate and
19 petite ponar samples at both Lake Shore Drive
20 and Wells Street that, quote, "A majority of
21 benthic invertebrates collected from the
22 Chicago River were aquatic worms"?

23 MS. WASIK: The ponar samples from the
24 Chicago River constituted 98 to just over --

1 under 100 percent of the total organisms at
2 both stations. In the Hester-Dendy, 92
3 percent were oligochaetes and the Wells
4 sample; whereas the dominant organism in the
5 Lake Shore Drive Hester-Dendy sample was
6 gammarus fasciatus, an amphipod.

7 MS. WILLIAMS: Question 20 --

8 HEARING OFFICER TIPSORD:

9 Miss Williams, I don't think we're going to
10 get the rest of these in the next half hour,
11 so with that, let's close for today, give
12 everybody a break, and we'll start at 9:00
13 a.m. tomorrow morning.

14 MR. ANDES: One other scheduling
15 matter. I've been receiving e-mails from our
16 next round of witnesses, and it does appear
17 that after Dr. Dennison, our next three
18 Garcia, Friedman, and Nemura are all
19 available on the 17th and 18th of February.
20 So if we want to lock those dates in.

21 HEARING OFFICER TIPSORD: I already
22 asked in advance because you can always
23 cancel the rooms for the Thompson Center for
24 rooms. So if we get rooms, we'll go the 17th

1 and 18th of February. Great. Thank you.

2 See you all tomorrow morning.

3 (At which time the
4 hearing was continued to
5 December 6, 2008.)

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1 STATE OF ILLINOIS)
2) SS.
3 COUNTY OF COOK)

4 I, LAURA MUKAHIRN, being a Certified
5 Shorthand Reporter doing business in the City of
6 Chicago, Illinois, County of Cook, certify that I
7 reported in shorthand the proceedings had at the
8 foregoing hearing of the above-entitled cause. And
9 I certify that the foregoing is a true and correct
10 transcript of all my shorthand notes so taken as
11 aforesaid and contains all the proceedings had at
12 the said meeting of the above-entitled cause.

13

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LAURA MUKAHIRN, CSR
CSR NO. 084-003592

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