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BEFORE THE ILLINOIS POLLUTION CONTROL BOARD STATE OF ILLINOIS
OF THE STATE OF ILLINOIS Pollution Control Board

AMEREN ENERGY RESOURCES)
GENERATING COMPANY,)
EDWARDS POWER STATION,)
)
Petitioner,)
)
v.)
)
ILLINOIS ENVIRONMENTAL)
PROTECTION AGENCY,)
)
Respondent.)

PCB 2006-67
(CAAPP Permit Appeal)

NOTICE

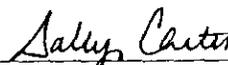
To: Dorothy Gunn, Clerk
Illinois Pollution Control Board
100 West Randolph Street
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James R. Thompson Center
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Chicago, Illinois 60601

PLEASE TAKE NOTICE that I have today filed with the Office of the Clerk of the Illinois Pollution Control Board the **ADMINISTRATIVE RECORD** of the Respondent, Illinois Environmental Protection Agency, a copy of which is herewith served upon the assigned Hearing Office and the attorney for the Petitioner.

Respectfully submitted by,



Sally Carter
Assistant Counsel

Dated: April 12, 2006
Illinois Environmental Protection Agency
1021 North Grand Avenue East
P.O. Box 19276
Springfield, Illinois 62794-9276

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BEFORE THE ILLINOIS POLLUTION CONTROL BOARD
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AMEREN ENERGY RESOURCES)	
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)	(CAAPP Permit Appeal)
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)	
Respondent.)	

ADMINISTRATIVE RECORD

The Respondent, Illinois Environmental Protection Agency ("Illinois EPA"), by and through its attorneys in accordance with the Illinois Pollution Control Board's ("Board") Order of February 16, 2006, files its Administrative Record ("Administrative Record") in this cause.

Acting in accordance with its authority under the CAAPP provisions of the Illinois Environmental Protection Act (hereinafter "Act"), 415 ILCS 5/39.5(2004), the Illinois EPA issued a CAAPP permit to Ameren Energy Resources Generating Company ("Ameren") on September 29, 2005. The permit authorized the operation of an electrical power generation facility known as the Edwards Power Station. The facility is located at 7800 South CILCO Lane in Bartonville, Illinois. On November 3, 2005, Petitioner filed a petition before the Board challenging certain permit conditions contained within the Clean Air Act Permit Program ("CAAPP") permit issued by the Illinois EPA.

In accordance with the Board's February 16, 2006, Order, a hard copy of the Administrative Record and four copies of the Administrative Record on compact discs

are filed with the Board. The Administrative Record consists of, among other things, Ameren's permit application materials, various draft permits issued for public comment, correspondence between the Illinois EPA and both Ameren and the United States Environmental Protection Agency, public comments received during the multiple public comment periods, various construction and operating permits issued to Ameren, internal agency memorandums, and miscellaneous general reference materials.

Given the considerable amount of paginated materials and the resources required to provide the Administrative Record to the Board and opposing counsel, the Illinois EPA generally did not copy duplicative materials (e.g., general reference and Electric Energy - AUGI model documents) for each of the twenty-one records for the related CAAPP appeals. As the General Reference Material is applicable to all twenty-two appeals, the Illinois EPA has provided one hard copy of the General Reference Materials and four copies of the General Reference Materials on compact discs with the Board for all the related appeals. These documents are listed at the end of this Administrative Record under the heading "General Materials."

Contents of Administrative Record

Miscellaneous documents pertaining to Draft Permit and Public Notice. **[Pages 1-119]**

Hearing Transcript, 200 N.E. Water Street, Peoria, Illinois, August 21, 2003. **[Pages 120-472]**

Preliminary Responsiveness Summary, dated August 15, 2005. **[Pages 473-516]**

Proposed Permit (USEPA Review) Revised Proposed Permit, dated August 2005. **[Pages 517-636]**

Proposed Permit (USEPA Review) Proposed CAAPP Permit, dated October 12, 2003. **[Pages 637-738]**

Extension Denial Letter notifying that the comments must be postmarked by August 1, 2005. **[Page 739]**

Coal-Fired CAAPP Repreproposed Notification. **[Page 740]**

Draft Revised Proposed Permit, dated July 2005. **[Pages 741-858]**

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Revised Proposed CAAPP Permit Draft, dated December 2004. **[Pages 860-971]**

July 19, 2005, Letter. **[Pages 972-977]**

August 15, 2005, Letter. **[Pages 978-983]**

Final Permit and Calculation Sheet, dated September 2005. **[Pages 984-1105]**

September 29, 2005, Letter. **[Pages 1106-1112]**

Final Responsiveness Summary. **[Pages 1113-1156]**

Letter from Carol J. Trenton, Environmental Program Administrator, to Donald Sutton, Permit Manager, providing Initial Application Submittal including Title V Operating Permit Application and Title V Operating Permit Appendices, dated July 7, 1995. **[Pages 1157-1549]**

143 805 AAG 95 07 0026 - Edwards Plant **[Pages 1550-1829]**

- * Application for CAAPP Permit, dated received July 10, 1995. **[Pages 1550-1555]**
- * Fee Determination for CAAPP Permit, dated received July 10, 1995. **[Pages 1556-1557]**
- * Compliance Certification, dated received July 10, 1995. **[Pages 1558-1562]**
- * Delegation of Authority for Responsible Official to a Representative, dated received July 10, 1995. **[Page 1563]**
- * Completeness Review Sheet, Application Deemed Incomplete, dated July 17, 1995. **[Pages 1564-1565]**
- * CAAPP Application Completeness Determination and Source Fee Determination, dated July 18, 1995. **[Pages 1566-1571]**
- * Letter from Carol Trenton to Donald Sutton providing proposed language for the Title V CAAPP, dated July 31, 1995, and attachment. **[Pages 1572-1614]**

- * Cost Estimates for NOx Emissions Reduction for All Coal-Fired Utility Boilers, date updated 3/5/97. **[Page 1615]**
- * Letter from Donald Sutton, P.E., to Mark Davis regarding change of name, dated May 22, 2001. **[Page 1616]**
- * Letter from Gregory Russell, Plant Manager, CILCO, to Donald Sutton providing Application for CAAPP Permit, dated November 12, 2002, and attachment. **[Pages 1617-1622]**
- * Power Plant Initiative - February 2003, dated 2/3/03. **[Page 1623]**
- * Letter from Michael L. Menne, Vice President, Environmental, Safety and Health, Ameren to Donald Sutton regarding CAAPP Application Forms for 35 IAC Part 217 Subparts V and W, dated May 16, 2003, and attachment. **[Pages 1624-1628]**
- * Letter from Michael Menne to Donald Sutton regarding Supplement to the Title V Operating Permit Application, dated May 28, 2003, and attachment. **[Pages 1629-1639]**
- * Memorandum from David Kolaz to Renee Cipriano regarding Approval for Public Hearings for Coal-Fired Power Plant Permits, dated June 2, 2003. **[Pages 1640-1641]**
- * Letter from Donald Sutton to Mark Davis regarding change of name, dated June 5, 2003. **[Page 1642]**
- * In the Matter of Petition of Central Illinois Light Company (E.D. Edwards Generating Station) for a Site-Specific Air Regulation: 35 Ill. Adm. Code 214.561, R02-21, June 5, 2003 Opinion and Order of the Board. **[Pages 1643-1652]**
- * Letter from Michael Menne to Donald Sutton regarding Title V Operating Permit Application for Duck Creek and Edwards Power Station, dated July 2, 2003. **[Page 1653]**
- * Fee Determination for CAAPP, dated received July 7, 2003. **[Pages 1654-1655]**
- * Email from Jim Ross, Acting Permit Section Manager, Illinois EPA to Stacey Coburn, USEPA, regarding comments on CAAPP permits, dated 7/10/03 9:10 AM. **[Pages 1656]**
- * Information concerning Greenhouse Gases, dated 7/31/03. **[Pages 1657-1658]**

- * Notes from Peoria Hearing, dated August 21, 2003, likely of Manish Patel and attached talking points of Manish Patel. **[Pages 1659-1660]**
- * Handwritten notes of Manish Patel regarding Utility CAAPP meeting with Ameren/Dynegy, dated 9/18/03. 10:30 AM. **[Pages 1661-1662]**
- * Handwritten notes of Laurel Kroack regarding Title V permits, dated November 21, 2003. **[Pages 1663-1664]**
- * Facsimile from Keith Harley to Julie Armitage, dated November 24, 2003. **[Pages 1665-1670]**
- * Facsimile from Steve Whitworth, Environmental, Safety, and Health, to Manish Patel, Illinois EPA, regarding CAAPP Operating Permit Application Supplement for Venice, dated November 25, 2003. **[Pages 1671-1675]**
- * Note and attachment from Chris Romaine to Dave Kolaz, dated 12/10/03. **[Pages 1676-1683]**
- * Email from Bruce Nilles to Dave Kolaz, dated 2/3/2004, 9:54 AM, with handwritten notes. **[Pages 1684-1685]**
- * Email from Bruce Nilles to Dave Kolaz, dated 2/3/2004, 9:54 AM. **[Page 1686]**
- * Email from Bruce Nilles to Dave Kolaz, dated 2/3/2004, 9:54 AM with handwritten notes of Laurel Kroack. **[Pages 1687-1688]**
- * Email from Bruce Nilles to Dave Kolaz, dated 2/3/2004, 9:54 AM with handwritten notes of Chris Romaine. **[Pages 1689-1694]**
- * Handwritten notes of Laurel Kroack beginning "Enviros & Title V Power Plants," dated 2/3/2004. **[Pages 1695-1696]**
- * Memorandum from Laurel Kroack to Renee Cipriano regarding Title V permits for coal-fired power plants, including Midwest Generation, dated February 4, 2004. **[Pages 1697-1700]**
- * Email from Chris Romaine to Natalie Locke and Steve Whitworth, dated 2/19/2004, 2:41 PM. **[Page 1701]**
- * Handwritten notes of Manish Patel regarding meeting with USEPA on coal-fired power plant CAAPPs dated 2/24/04, 1:30 PM. **[Page 1702]**
- * Handwritten notes of Manish Patel regarding conference call with coal-utility facilities, dated 2/25/04, 1:30 PM. **[Page 1703]**

- * Memorandum from David Kolaz to Renee Cipriano regarding status and time line for Title V Power Plant Issuance, dated April 28, 2004. **[Pages 1704-1705]**
- * Handwritten notes of Laurel Kroack regarding meeting with USEPA concerning power plant permits, dated 5/6/04. **[Pages 1706-1708]**
- * Facsimile from Bill Constantelos to Dave Kolaz, dated May 10, 2004, and attached letter to Renee Cipriano from Fred McCluskey, dated May 10, 2004. **[Pages 1709-1732]**
- * Memorandum from Laurel Kroack to Cheryl Newton regarding Utility Permit Issuance Timeline, dated June 1, 2004. **[Page 1733]**
- * Email from Manish Patel to Chris Romaine, John Cashman and Kunj Patel regarding Utility CAAPP permits dated 6/16/2004 and handwritten notes of Manish Patel. **[Page 1734]**
- * Facsimile from Chris Romaine to Stacey Coburn, USEPA, Region V, dated 6/29/04, providing facsimile from Basil Constantelos to Dave Kolaz, dated May 10, 2004, and attachments. **[Pages 1735-1748]**
- * Facsimile cover sheet from Chris Romaine to Stacey Coburn, dated 6/29/04. **[Page 1749]**
- * Email from Chris Romaine to John Cashman, Ross Cooper, Kunj Patel and Manish Patel, dated 7/24/04, 5:08 AM, with handwritten notes from Chris Romaine. **[Page 1750]**
- * Handwritten notes of Laurel Kroack regarding Title V, dated 8/30/04. **[Pages 1751-1753]**
- * Letter from Bharat Mathur, Acting Regional Administrator, USEPA, to Renee Cipriano, Illinois EPA, dated December 2, 2004. **[Pages 1754-1756]**
- * Email from Chris Romaine to Manish Patel regarding Power Plant CAAPP Permits, dated 12/7/2004, 4:14 AM, and handwritten notes of Manish Patel. **[Page 1757]**
- * Letter from American Bottom Conservancy, et al. to Renee Cipriano regarding procedure to issue Title V permits for coal-fired power plants, dated January 6, 2005. **[Pages 1758-1759]**
- * Letter from Donald Sutton to American Bottom Conservancy, et al., dated January 13, 2005, responding to letter dated January 6, 2005. **[Pages 1760-1770]**

- * Letter from Laurel Kroack, Acting Chief, Bureau of Air, Illinois EPA, to Steve Rothblat, USEPA, dated January 18, 2005. **[Pages 1771-1778]**
- * Handwritten notes of Laurel Kroack regarding utility, title V, dated 1/26/05. **[Pages 1779-1780]**
- * Notes of Laurel Kroack regarding March 21, 2005, call with feds. **[Pages 1781-1782]**
- * Notes of Julie Armitage regarding May 10, 2005, meeting with the feds. **[Pages 1783-1788]**
- * List of Michael Reed, dated June 9, 2005. **[Page 1789]**
- * Draft Instructions, dated June 23, 2005. **[Pages 1790-1800]**
- * Note and attachments from Michael Reed to Chris Romaine, dated July 17, 2005. **[Pages 1801-1812]**
- * Miscellaneous documents regarding request for extension of time to comment on the Preliminary Responsiveness Summary and Draft Revised Proposed Title V Permits. **[Pages 1813-1819]**
- * Handwritten notes of Michael Reed, dated August 1, 2005. **[Pages 1820-1824]**
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- * Email exchange between Chris Romaine and Steve Whitworth, dated 9/20/05-9/23/05. **[Pages 1827-1828]**
- * Handwritten notes of Laurel Kroack, dated September 23, 2005. **[Page 1829]**

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Documentation Relative to Proceedings Before the Administrator, USEPA. [Pages 3514-3862]

Startup, Combustion Evaluation & Alternative Fuel Memorandums [Pages 3863-3870]

- * Memorandum from Michael T. Reed, CAAPP Unit Manager, to Power Plant File regarding Provisions Requiring Detailed Records of Startups After a Certain Timeframe, dated September 23, 2005. [Pages 3863-3865]
- * Memorandum from Michael Reed to Power Plant File regarding Provisions Requiring Combustion Evaluations, dated September 23, 2005. [Pages 3866-3867]
- * Memorandum from Chris Romaine, Manager, Utility Unit to Power Plant File regarding Provisions for Burning Materials Other Than Coal in Power Boilers, dated September 28, 2005. [Pages 3868-3870]

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- * Electronic mail from Steve Whitworth to Brad Frost, Manish Patel and Chris Romaine regarding comments on proposed CAAPP for Edwards Power Plant, dated September 26, 2003, 7:32 PM. [Page 3871]

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- * Email from Stacey Coburn, USEPA, to Manish Patel regarding comments on Ameren Title V permits, dated 7/8/03, dated 11:54 AM, and handwritten notes of Manish Patel. [Pages 3872-3875]
- * Letter from Michael Menne to Mr. Charles Matoesian/ Mr. Frost, Illinois EPA, providing Comments on proposed CAAPP Permits, dated January 12, 2005, and attachment. [Pages 3876-3887]

- * Letter from David Reiser to Brad Frost and Charles Matoesian regarding Request for Extension of Time for Commenting on the Preliminary Responsiveness Summary and Draft Revised Proposed Title V Permits Posted July 19, 2005, dated July 25, 2005. **[Pages 3888-3889]**
- * Letter from Charles Matoesian to Steven Whitworth regarding Request for Extension of Time for Commenting on Proposed Title V Permits Posted on July 19, 2005, dated July 28, 2005. **[Page 3890]**
- * Letter from Steven C. Whitworth, Supervising Environmental Scientist, Environmental, Safety and Health, Ameren, to Charles Matoesian providing Comments on revised proposed CAAPP Permits, dated August 1, 2005, and attachment. **[Pages 3891-3902]**

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- * Comments of the Sierra Club and American Bottom Conservancy, Summer 2003. **[Pages 3903-3941]**
- * Letter from Matthew J. Dunn, Division Chief, Environmental Enforcement/Asbestos Litigation Division, Illinois Attorney General's Office, to Charles Matoesian regarding Coal Powered Generation Plants Title V Permit Applications, dated September 29, 2003. **[Pages 3942-3956]**
- * Email from Stacey Coburn to Chris Romaine regarding Enhanced coal-fired boiler CAAPP permits, dated April 12, 2004, 4:53 PM, and handwritten notes of Manish Patel. **[Pages 3957-3959]**
- * Email from Verna Owen to Mr. Holmstead, dated 12/14/2004 12:09:23 PM. **[Pages 3960-6961]**
- * Letter from Paula Becker Wheeler, Assistant Attorney General, Illinois Attorney General's Office, to Charles Matoesian providing comments to Revised Proposed CAAPP Permits for 22 Coal-Fired Power Plants, dated January 14, 2005, and attachments. **[Pages 3962-4347]**
- * Letter from Keith Harley, Attorney at Law, Chicago Legal Clinic, Inc., to Charles Matoesian regarding Revised Proposed CAAPP Permits for Coal-Fired Power Plants, dated January 14, 2005, and attachments. **[Pages 4348-4733]**
- * Letter from Ann Alexander, Environmental Counsel to Attorney General Lisa Madigan, to Charles Matoesian regarding Comments on draft revised proposed CAAPP permits, dated August 1, 2005, and attachments. **[Pages 4734-4848]**

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Respectfully submitted by,

ILLINOIS ENVIRONMENTAL
PROTECTION AGENCY,

Sally A. Carter
Assistant Counsel

Illinois Environmental Protection Agency
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(217)782-5544

CERTIFICATE OF SERVICE

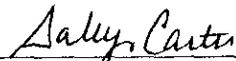
I hereby certify that on the 12th day of April 2006, I did send, via CMS Courier,
the following instrument entitled **ADMINISTRATIVE RECORD** to:

Dorothy Gunn, Clerk
Illinois Pollution Control Board
100 West Randolph Street
Suite 11-500
Chicago, Illinois 60601

and a true and correct copy of the same foregoing instrument, by First Class Mail with
postage thereon fully paid and deposited into the possession of the United States Postal
Service, to:

Bradley P. Halloran
Hearing Officer
Illinois Pollution Control Board
James R. Thompson Center
Suite 11-500
100 West Randolph Street
Chicago, Illinois 60601

James T. Harrington
David L. Rieser
McGuire Woods, LLP
77 West Wacker, Suite 4100
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Sally Carter
Assistant Counsel