ILLINOIS POLLUTION CONTROL BOARD July 30, 2018

IN THE MATTER OF)	
)	
AMENDMENTS TO GENERAL USE)	R18-32
WATER QUALITY STANDARDS)	(Rulemaking - Water)
FOR CHLORIDE)	

HEARING OFFICER ORDER

A prehearing conference was held on July 26, 2018 to schedule hearings. Present at the prehearing conference were the proponent, the Illinois Environmental Protection Agency (IEPA), and Mr. Sims from ExxonMobil Oil Corp. IEPA explained they are in discussions with USEPA regarding the proposed rule. IEPA requested that scheduling of hearings be postponed until at least October as those discussion continue. No participant objected to postponing scheduling of hearings. No date was scheduled for a prehearing conference, but participants agreed that a date for a prehearing conference in early October 2018 is acceptable.

Also, participants were informed that an addendum of the proposed rule language will be included with this hearing officer order. The addendum contains the proposed rule. And in addition to the proponent's rule language, the addendum contains non-substantive amendments of the type often requested by Joint Committee on Administrative Rules and the Illinois Secretary of State, Code Division. All amendments or modifications to the proponent's rule language are to be based on this addendum.

IT IS SO ORDERED.

Martín E. Klein Hearing Officer Illinois Pollution Control Board 100 West Randolph, Suite 11-500 Chicago, Illinois 60601 (312) 814-3665 Martin.E.Klein@Illinois.Gov

RULEMAKING ADDENDUM TO THE JULY 30, 2018 HEARING OFFICER ORDER

Proposed Amendments to 35 Ill. Adm. Code 302

TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE C: WATER POLLUTION CHAPTER I: POLLUTION CONTROL BOARD

PART 302 WATER QUALITY STANDARDS

SUBPART A: GENERAL WATER QUALITY PROVISIONS

Section

- 302.100 Definitions
- 302.101 Scope and Applicability
- 302.102 Allowed Mixing, Mixing Zones and ZIDs
- 302.103 Stream Flows
- 302.104 Main River Temperatures
- 302.105 Antidegradation

SUBPART B: GENERAL USE WATER QUALITY STANDARDS

- Section
- 302.201 Scope and Applicability
- 302.202 Purpose
- 302.203 Offensive Conditions
- 302.204 pH
- 302.205 Phosphorus
- 302.206 Dissolved Oxygen
- 302.207 Radioactivity
- 302.208 Numeric Standards for Chemical Constituents
- 302.209Fecal Coliform
- 302.210 Other Toxic Substances
- 302.211 Temperature
- 302.212Total Ammonia Nitrogen
- 302.213 Effluent Modified Waters (Ammonia)(Repealed)
- <u>302.214</u> Chlorides

SUBPART C: PUBLIC AND FOOD PROCESSING WATER SUPPLY STANDARDS

Section

- 302.301 Scope and Applicability
- 302.302 Algicide Permits
- 302.303 Finished Water Standards
- 302.304 Chemical Constituents

302.306 Fecal Coliform

302.307 Radium 226 and 228

SUBPART D: CHICAGO AREA WATERWAY SYSTEM AND LOWER DES PLAINES RIVER WATER QUALITY_AND INDIGENOUS AQUATIC LIFE STANDARDS

Section

- 302.401 Scope and Applicability
- 302.402 Purpose
- 302.403 Unnatural Sludge
- 302.404 pH
- 302.405 Dissolved Oxygen
- 302.406Fecal Coliform (Repealed)
- 302.407 Chemical Constituents
- 302.408 Temperature
- 302.409 Cyanide for the South Fork of the South Branch of the Chicago River (Bubbly Creek)
- 302.410 Other Toxic Substances
- 302.412 Total Ammonia Nitrogen

SUBPART E: LAKE MICHIGAN BASIN WATER QUALITY STANDARDS

Section

302 501	Scope Applicability and Definitions
202.501	Dissolved Owner
302.502	Dissolved Oxygen
302.503	рН
302.504	Chemical Constituents
302.505	Fecal Coliform
302.506	Temperature
302.507	Thermal Standards for Existing Sources on January 1, 1971
302.508	Thermal Standards for Sources Under Construction But Not In Operation
	on January 1, 1971
302.509	Other Sources
302.510	Incorporations by Reference
302.515	Offensive Conditions
302.520	Regulation and Designation of Bioaccumulative Chemicals of Concern
	(BCCs)
302.521	Supplemental Antidegradation Provisions for Bioaccumulative Chemicals
	of Concern (BCCs)
302.525	Radioactivity
302.530	Supplemental Mixing Provisions for Bioaccumulative Chemicals of
	Concern (BCCs)
302.535	Ammonia Nitrogen
302.540	Other Toxic Substances

302.545	Data Requirements
302.550	Analytical Testing
302.553	Determining the Lake Michigan Aquatic Toxicity Criteria or Values –
	General Procedures
302.555	Determining the Tier I Lake Michigan Acute Aquatic Toxicity Criterion (LMAATC): Independent of Water Chemistry
302 560	Determining the Tier I Lake Michigan Basin Acute Aquatic Life Toxicity
502.500	Criterion (LMAATC): Dependent on Water Chemistry
302.563	Determining the Tier II Lake Michigan Basin Acute Aquatic Life Toxicity
	Value (LMAATV)
302.565	Determining the Lake Michigan Basin Chronic Aquatic Life Toxicity
	Criterion (LMCATC) or the Lake Michigan Basin Chronic Aquatic Life
	Toxicity Value (LMCATV)
302.570	Procedures for Deriving Bioaccumulation Factors for the Lake Michigan
	Basin
302.575	Procedures for Deriving Tier I Water Quality Criteria and Values in the
	Lake Michigan Basin to Protect Wildlife
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302.585	Procedures for Determining the Lake Michigan Basin Human Health
	Threshold Criterion (LMHHTC) and the Lake Michigan Basin Human
	Health Threshold Value (LMHHTV)
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302.604	Mathematical Abbreviations
302.606	Data Requirements
302.612	Determining the Acute Aquatic Toxicity Criterion for an Individual
	Substance – General Procedures
302.615	Determining the Acute Aquatic Toxicity Criterion – Toxicity Independent
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302.618	Determining the Acute Aquatic Toxicity Criterion – Toxicity Dependent
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302.621	Determining the Acute Aquatic Toxicity Criterion – Procedure for
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302.630	Determining the Chronic Aquatic Toxicity Criterion – Procedure for			
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302.633	The Wild and Domestic Animal Protection Criterion			
302.642	The Hu	he Human Threshold Criterion		
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302.APPEND	IX A	References to Previous Rules		
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302.APPEND	IX C	Maximum total ammonia nitrogen concentrations allowable for certain combinations of pH and temperature		
302.TABLE A		pH-Dependent Values of the AS (Acute Standard)		
302.TABLE B		Temperature and pH-Dependent Values of the CS (Chronic		
		Standard) for		
		Fish Early Life Stages Absent		
302.TABLE C		Temperature and pH-Dependent Values of the CS (Chronic		
002000200		Standard) for		
		Fish Early Life Stages Present		
302. APPENDIX D		Section 302.206(d): Stream Segments for Enhanced Dissolved		
		Oxygen Protection		

AUTHORITY: Implementing Section 13 and authorized by Sections 11(b) and 27 of the Environmental Protection Act [415 ILCS 5/13, 11(b), and 27].

SOURCE: Filed with the Secretary of State January 1, 1978; amended at 2 Ill. Reg. 44, p. 151, effective November 2, 1978; amended at 3 Ill. Reg. 20, p. 95, effective May 17, 1979; amended at 3 Ill. Reg. 25, p. 190, effective June 21, 1979; codified at 6 Ill. Reg. 7818; amended at 6 Ill. Reg. 11161, effective September 7, 1982; amended at 6 Ill. Reg. 13750, effective October 26, 1982; amended at 8 Ill. Reg. 1629, effective January 18, 1984; peremptory amendments at 10 Ill. Reg. 461, effective December 23, 1985; amended at R87-27 at 12 Ill. Reg. 9911, effective May 27, 1988; amended at R85-29 at 12 Ill. Reg. 12082, effective July 11, 1988; amended in R88-1 at 13 Ill. Reg. 5998, effective April 18, 1989; amended in R88-21(A) at 14 Ill. Reg. 2899, effective February 13, 1990; amended in R88-21(B) at 14 Ill. Reg. 11974, effective July 9, 1990; amended in R94-1(A) at 20 Ill. Reg. 7682, effective May 24, 1996; amended in R94-1(B) at 21 Ill. Reg. 370, effective December 23, 1996; expedited correction at 21 Ill. Reg. 6273, effective December 23, 1996; amended in R97-25 at 22 Ill. Reg. 1356, effective December 24, 1997; amended in R99-8 at 23 Ill. Reg. 11249, effective August 26, 1999;

amended in R01-13 at 26 Ill. Reg. 3505, effective February 22, 2002; amended in R02-19 at 26 Ill. Reg. 16931, effective November 8, 2002; amended in R02-11 at 27 Ill. Reg. 166, effective December 20, 2002; amended in R04-21 at 30 Ill. Reg. 4919, effective March 1, 2006; amended in R04-25 at 32 Ill. Reg. 2254, effective January 28, 2008; amended in R07-9 at 32 Ill. Reg. 14978, effective September 8, 2008; amended in R11-18 at 36 Ill. Reg. 18871, effective December 12, 2012. ; amended in R11-18(B) at 37 Ill. Reg. 7493 effective May 16, 2013, amended at in R08-09(D) at 39 Ill. Reg. 9388, effective July 1, 2015; amended in R18-32 at 42 Ill. Reg. _____, effective_____.

Section 302.208 Numeric Standards for Chemical Constituents

- a) The acute standard (AS) for the chemical constituents listed in subsection (e) mustshall not be exceeded at any time except for those waters for which a zone of initial dilution (ZID) has been approved by the Agency <u>underpursuant to</u> Section 302.102.
- b) The chronic standard (CS) for the chemical constituents listed in subsection (e) mustshall not be exceeded by the arithmetic average of at least four consecutive samples collected over any period of at least four days, except for those waters in which the Agency has approved a mixing zone or in which mixing is allowed underpursuant to Section 302.102. The samples used to demonstrate attainment or lack of attainment with a CS must be collected in a manner that assures an average representative of the sampling period. For the chemical constituents that have water quality based standards dependent upon hardness, the chronic water quality standard will be calculated according to subsection (e) using the hardness of the water body at the time the sample was collected. To calculate attainment status of chronic-standards, the concentration of the chemical constituent in each sample is divided by the calculated water quality standard for the sample to determine a quotient. The water quality standard is attained if the mean of the sample quotients is less than or equal to one for the duration of the averaging period.
- c) The human health standard (HHS) for the chemical constituents listed in subsection (f) mustshall not be exceeded when the stream flow is at or above the harmonic mean flow <u>underpursuant to</u> Section 302.658 nor mustshall an annual average, based on at least eight samples, collected in a manner representative of the sampling period, exceed the HHS except for those waters in which the Agency has approved a mixing zone or in which mixing is allowed <u>underpursuant to</u> Section 302.102.
- d) The standard for the chemical constituents of subsections (g) and (h) mustshall not be exceeded at any time except for those waters in which the Agency has approved a mixing zone or in which mixing is allowed <u>underpursuant to</u> Section 302.102.

Constituent	AS (µg/L)	CS (µg/L)
Arsenic (trivalent, dissolved)	360 × 1.0* = 360	190 × 1.0* = 190
Boron (total)	40,100	7,600
Cadmium (dissolved)	$e^{A+B\ln(H)} \times \{1.138672 - \{(\ln(H))(0.041838)\}\} *$	$e^{A+B\ln(H)} \times \{1.101672 - \{(\ln(H))(0.041838)\}\} *$
	where $A = -2.918$ and $B = 1.128$	where $A = -3.490$ and $B = 0.7852$
Chromium (hexavalent, total)	16	11
Chromium (trivalent	$e^{A+B\ln(H)} \times 0.316*$	$e^{A+B\ln(H)} \times 0.860 *$
dissolved)	where $A = 3.688$ and $B = 0.8190$	where $A = 1.561$ and $B = 0.8190$
Copper (dissolved)	$e^{A+B\ln(H)} \times 0.960*$	$e^{A+B\ln(H)} \times 0.960*$
	where $A = -1.464$ and $B = 0.9422$	where $A = -1.465$ and $B = 0.8545$
Cyanide**	22	5.2
Fluoride (total)	$e^{A+B\ln(H)}$	$e^{A+B\ln(H)}$, but <u>must</u> shall not exceed 4.0 mg/L
	where $A = 6.7319$ and $B = 0.5394$	where $A = 6.0445$ and $B = 0.5394$
Lead (dissolved)	$e^{A+B \ln (H)} \times \{1.46203 - [(\ln(H))(0.145712)]\}*$	$e^{A+B \ln (H)} \times \{1.46203 - [(\ln(H))(0.145712)]\}*$
	where $A = -1.301$ and $B = 1.273$	where $A = -2.863$ and $B = 1.273$

e) Numeric Water Quality Standards for the Protection of Aquatic Organisms

Manganese (dissolved)	$e^{A+B\ln(H)} \times 0.9812^*$	$e^{A+B\ln(H)} imes 0.9812*$
(415501704)	where A = 4.9187 and B = 0.7467	where $A = 4.0635$ and $B = 0.7467$
Mercury (dissolved)	$2.6 \times 0.85^* = 2.2$	$1.3 \times 0.85^* = 1.1$
Nickel (dissolved)	$e^{A+B\ln(H)} \times 0.998*$	$e^{A+B\ln(H)} \times 0.997 *$
	where $A = 0.5173$ and $B = 0.8460$	where $A = -2.286$ and $B = 0.8460$
TRC	19	11
Zinc (dissolved)	$e^{A+B\ln(H)} \times 0.978*$	$e^{A+B\ln(H)} \times 0.986$ *
	where $A = 0.9035$ and $B = 0.8473$	where <i>A</i> = -0.4456 and <i>B</i> = 0.8473
Benzene	4200	860
Ethylbenzene	150	14
Toluene	2000	600
Xylene(s)	920	360
where:	gram per liter	

μg/L	=	microgram per liter
e^x	=	base of natural logarithms raised to the x-power
$\ln(H)$	=	natural logarithm of Hardness
*	=	conversion factor multiplier for dissolved metals
**	=	standard to be evaluated using either of the
		following USEPA approved methods, incorporated
		by reference at 35 Ill. Adm. Code 301.106:
		Method OIA-1677, DW: Available Cyanide by
		Flow Injection, Ligand Exchange, and
		Amperometry, January 2004, Document Number
		EPA-821-R-04-001 or Cyanide Amenable to
		Chlorination, Standard Methods 4500-CN-G (40

CFR 136.3)

f) Numeric Water Quality Standard for the Protection of Human Health

Constituent	(µg/L)
Mercury (total)	0.012
Benzene	310

where: $\mu g/L =$ micrograms per liter

g) Single-value standards apply at the following concentrations for these substances:

Constituent	Unit		Standard
Barium (total)	mg/L		5.0
Chloride (total)	mg/L		500
Iron (dissolved)	mg/L	01046	1.0
Phenols	mg/L		0.1
Selenium (total)	mg/L		1.0
Silver (total)	μg/L		5.0

where: mg/L = milligram per liter and $\mu g/L = microgram per liter$

- h) Water quality standards for sulfate are as follows:
 - 1) At any point where water is withdrawn or accessed for purposes of livestock watering, the average of sulfate concentrations must not exceed 2,000 mg/L when measured at a representative frequency over a 30-day period.

- 2) The results of the following equations provide sulfate water quality standards in mg/L for the specified ranges of hardness (in mg/L as CaCO₃) and chloride (in mg/L) and must<u>always</u> be metat all times:
 - A) If the hardness concentration of receiving waters is greater than or equal to 100 mg/L but less than or equal to 500 mg/L, and if the chloride concentration of waters is greater than or equal to 25 mg/L but less than or equal to 500 mg/L, then:

C = [1276.7 + 5.508 (hardness) - 1.457 (chloride)] * 0.65

where:

C = sulfate concentration

B) If the hardness concentration of waters is greater than or equal to 100 mg/L but less than or equal to 500 mg/L, and if the chloride concentration of waters is greater than or equal to 5 mg/L but less than 25 mg/L, then:

C = [-57.478 + 5.79 (hardness) + 54.163 (chloride)] * 0.65

where:

C = sulfate concentration

- 3) The following sulfate standards must be met at all times when hardness (in mg/L as CaCO₃) and chloride (in mg/L) concentrations other than specified in (h)(2) are present:
 - A) If the hardness concentration of waters is less than 100 mg/L or chloride concentration of waters is less than 5 mg/L, the sulfate standard is 500 mg/L.
 - B) If the hardness concentration of waters is greater than 500 mg/L and the chloride concentration of waters is 5 mg/L or greater, the sulfate standard is 2,000 mg/L.
 - C) If the combination of hardness and chloride concentrations of existing waters are not reflected in subsection (h)(3)(A) or (B), the sulfate standard may be determined in a site-specific rulemaking <u>underpursuant to</u> section 303(c) of the Federal Water Pollution Control Act of 1972 (Clean Water

Act), 33 USC 1313, and Federal Regulations at 40 CFR 131.10(j)(2).

(Source: Amended at 42 Ill. Reg. _____, effective _____)

Section 302.214 Chlorides

- <u>a)</u> From May 1st to November 30th:
 - 1) an acute chloride standard of 860 mg/L must not be exceeded more than once every three years on the average, except for those waters for which a zone of initial dilution (ZID) has been approved by the Agency under Section 302.102.
 - a chronic chloride standard of 230 mg/L must not be exceeded more than once every three years by the arithmetic average of at least four consecutive samples collected over any period of four days, except for those waters for which a zone of initial dilution (ZID) has been approved by the Agency under Section 302.102.
- b) From December 1st to April 30th:
 - 1) an acute chloride standard of 1,010 mg/L must not be exceeded more than once every three years on the average, except for those waters for which a zone of initial dilution (ZID) has been approved by the Agency under Section 302.102.
 - 2) <u>a chronic chloride standard of 640 mg/L must not be exceeded</u> more than once every three years by the arithmetic average of at least four consecutive samples collected over any period of four days. The samples used to demonstrate attainment or lack of attainment with a chloride standard must be collected in a manner that assures an average representative of the sampling period.

(Source: Added at 42 Ill. Reg. _____, effective _____)