ILLINOIS POLLUTION CONTROL BOARD March 19, 1998

IN THE MATTER OF:)
)
MUNICIPAL SOLID WASTE LANDFILLS -) R98-28
NON-METHANE ORGANIC COMPOUNDS) (Rulemaking - Air)
35 ILL. ADM. CODE 201.103, 201.146, and)
PART 220)

Proposed Rule. First Notice.

OPINION AND ORDER OF THE BOARD (by R.C. Flemal):

On March 13, 1998, the Illinois Environmental Protection Agency (Agency) filed a proposal to amend 35 Ill. Adm. Code 201.103, Abbreviations and Units, and 201.146, Exemptions from Permit Requirements, and to create a new 35 Ill. Adm. Code Part 220. Collectively the amendments would establish a program for the regulation of emissions of non-methane organic compounds (NMOC) from certain municipal waste landfills.

The adoption by the Board of these proposed amendments is authorized under Section 28.5 of the Environmental Protection Act (Act) (415 ILCS 5/28.5 (1996)). Section 28.5 provides for "fast-track" adoption of certain regulations necessary for compliance with the Clean Air Act Amendments of 1990 (CAA) (42 U.S.C. 7401-76719 (1990)).

Section 111(d) of the CAA requires that States submit a plan for the control of emissions from any source for which the United States Environmental Protection Agency (USEPA) has promulgated a performance standard. USEPA has promulgated a new source performance standard (NSPS) and an emission guideline (EG) for municipal landfills which requires that NMOC emissions be controlled. (40 CFR 51, 52, 60). The NSPS and EG apply to municipal landfills that accept household waste, but these landfills may also accept other types of waste, e.g., commercial or industrial. The NSPS applies to municipal landfills where construction, reconstruction, or modification began on or after May 30, 1991. The EG also applies to municipal landfills where construction, reconstruction, or modification began before May 30, 1991. The municipal landfill owner or operator must either have accepted waste since November 8, 1987, or have unused capacity for additional waste.

The Agency's proposal includes provisions for implementing the EGs for the control of emissions from existing municipal landfills in Illinois. The proposal contains standards and control requirements that are intended to be equivalent to those included in the NSPS. The proposal requires certain existing municipal landfill owners or operators to report design capacity to report their annual NMOC emission rate, and if emissions are equal or greater to 50 Mg/year, to install a gas collection control system. The six major parts of the proposal are the applicability criteria, control requirements, compliance, operational standards, monitoring, reporting, recordkeeping, and amendments to exempt smaller landfills from State permitting requirements.

PROCEDURAL MATTERS

Along with the proposal, the Agency filed a motion to waive the requirement that the Agency provide the original and nine copies of the proposal and instead file one complete original, five complete copies, and four partial copies, the latter consisting of pleadings and the proposed rules absent supporting exhibits. The Agency maintains that the entire regulatory proposal, including supporting documentation, consists of several hundred pages. The Agency also filed a motion to waive the requirement that it provide the Attorney General's Office and the Department of Natural Resources with a copy of the proposed amendments. The Agency asserts that it discussed the matter with both offices who agreed that the Agency need not supply their offices with a copy of the entire proposal. Finally, the Agency filed a motion to waive the requirement that it provide the Board with copies of all documents relied on at hearing or in development of the proposal and instead provide the Board only with Item (d), Research Triangle Park, United States Environmental Protection Agency, EPA-453/R-94-021, Air Emissions from Municipal Solid Waste Landfills - Background Information for Final Standards and Guidelines (December 1995). The Agency requests that the Board grant this waiver as Items (a), (b) and (c) (the Clean Air Act, the Environmental Protection Act and Waste Disposal) are readily accessible to the Board. The Board hereby grants the Agency's motions.

Pursuant to Section 28.5 of the Act (415 ILCS 5/28.5 (1996)), the Board is required to proceed within set timeframes toward the adoption of the regulation. The Board has no discretion to adjust these timeframes under any circumstances. Today the Board sends this proposal to first notice under the Illinois Administrative Procedure Act (5 ILCS 100 (1996)) without commenting on the merits of the proposal. The following schedule indicates the dates on which the Board will act as provided in Section 28.5 of the Act (415 ILCS 5/28.5 (1996):

First Notice on or before March 27, 1998
First Hearing on or before May 1, 1998
Second Hearing on or before May 13, 1998
Third Hearing on or before May 21, 1998

Second Notice

(if 3rd hearing is canceled) on or before July 21, 1998 (if 3rd hearing is held) on or before August 10, 1998

Final Adoption 21 days after receipt of JCAR certificate of no objection

The second hearing will include economic impact considerations, in accord with Public Act 90-489, effective January 1, 1998. The third hearing may be canceled if unnecessary, as specified at 28.5(g)(3). The Board will proceed in this matter as Section 28.5 of the Act (415 ILCS 5/28.5 (1996)) requires and as discussed in the Board's resolutions regarding Section 28.5 of the Act. See RES 92-2 (October 28, 1992, and December 3, 1992).

ORDER

The Board directs the Clerk to cause the filing of the following with the Secretary of State

for first notice publication in the Illinois Register.

TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE B: AIR POLLUTION CHAPTER I: POLLUTION CONTROL BOARD SUBCHAPTER a: PERMITS AND GENERAL PROVISIONS

PART 201 PERMITS AND GENERAL PROVISIONS

SUBPART A: DEFINITIONS

	SOBIAKI A. BEI INTIONS
Section	
201.101	Other Definitions
201.102	Definitions
201.103	Abbreviations and Units
201.104	Incorporations by Reference
	SUBPART B: GENERAL PROVISIONS
Section	
201.121	Existence of Permit No Defense
201.122	Proof of Emissions
201.123	Burden of Persuasion Regarding Exceptions
201.124	Annual Report
201.125	Severability
201.126	Repealer
	SUBPART C: PROHIBITIONS
Section	
201.141	Prohibition of Air Pollution
201.142	Construction Permit Required
201.143	Operating Permits for New Sources
201.144	Operating Permits for Existing Sources
201.146	Exemptions from State Permit Requirements
201.147	Former Permits
201.148	Operation Without Compliance Program and Project Completion Schedule
201.149	Operation During Malfunction, Breakdown or Startups
201.150	Circumvention
201.151	Design of Effluent Exhaust Systems
	SUBPART D: PERMIT APPLICATIONS AND REVIEW PROCESS

Section

201.152	Contents of Application for Construction Permit
201.153	Incomplete Applications
201.154	Signatures
201.155	Standards for Issuance
201.156	Conditions
201.157	Contents of Application for Operating Permit
201.158	Incomplete Applications
201.159	Signatures
201.160	Standards for Issuance
201.161	Conditions
201.162	Duration
201.163	Joint Construction and Operating Permits
201.164	Design Criteria
201.165	Hearings
201.166	Revocation
201.167	Revisions to Permits
201.168	Appeals from Conditions

SUBPART E: SPECIAL PROVISIONS FOR OPERATING PERMITS FOR CERTAIN SMALLER SOURCES

Section	
201.180	Applicability
201.181	Expiration and Renewal
201.187	Requirement for a Revised Permit

SUBPART F: CAAPP PERMITS

Section	
201.207	Applicability
201.208	Supplemental Information
201.209	Emissions of Hazardous Air Pollutants
201.210	Categories of Insignificant Activities or Emission Levels
201.211	Application for Classification as an Insignificant Activity
201.212	Revisions to Lists of Insignificant Activities or Emission Levels

SUBPART G: EXPERIMENTAL PERMITS (Reserved)

SUBPART H: COMPLIANCE PROGRAMS AND PROJECT COMPLETION SCHEDULES

Section 201.241 201.242 201.243 201.244 201.245 201.246 201.247	Contents of Compliance Program Contents of Project Completion Schedule Standards for Approval Revisions Effects of Approval Records and Reports Submission and Approval Dates		
	SUBPART I: MALFUNCTIONS, BREAKDOWNS OR STARTUPS		
Section 201.261	Contents of Request for Permission to Operate During a Malfunction, Breakdown		
	or Startup		
201.262	Standards for Granting Permission to Operate During a Malfunction, Breakdown or Startup		
201.263	Records and Reports		
201.264	Continued Operation or Startup Prior to Granting of Operating Permit		
201.265	Effect of Granting of Permission to Operate During a Malfunction, Breakdown or Startup		
	SUBPART J: MONITORING AND TESTING		
Section 201.281	Permit Monitoring Equipment Requirements		
201.282	Testing		
201.283	Records and Reports		
	SUBPART K: RECORDS AND REPORTS		
Section			
201.301	Records		
201.302	Reports		
	SUBPART L: CONTINUOUS MONITORING		
Section 201.401 201.402 201.403	Continuous Monitoring Requirements Alternative Monitoring Exempt Sources		

201.404	Monitoring System Malfunction
201.405	Excess Emission Reporting
201.406	Data Reduction
201.407	Retention of Information
201.408	Compliance Schedules

201.Appendix A Rule into Section Table Appendix BSection into Rule Table Appendix CPast Compliance Dates

AUTHORITY: Implementing Sections 10, 39, and 39.5 and authorized by Section 27 of the Environmental Protection Act [415 ILCS 5/10, 27, 39, and 39.5].

SOURCE: Adopted as Chapter 2: Air Pollution, Part I: General Provisions, in R71-23, 4 PCB 191, filed and effective April 14, 1972; amended in R78-3 and 4, 35 PCB 75 and 243, at 3 Ill. Reg.30, p. 124, effective July 28, 1979; amended in R80-5, at 7 Ill. Reg. 1244, effective January 21, 1983; codified at 7 Ill. Reg. 13579; amended in R82-1 (Docket A) at 10 Ill. Reg. 12628, effective July 7, 1986; amended in R87-38 at 13 Ill. Reg. 2066, effective February 3, 1989; amended in R89-7(A) at 13 Ill. Reg. 19444, effective December 5, 1989; amended in R89-7(B) at 15 Ill. Reg. 17710, effective November 26, 1991; amended in R93-11 at 17 Ill. Reg. 21483, effective December 7, 1993; amended in R94-12 at 18 Ill. Reg. 15002, effective September 21, 1994; amended in R94-14 at 18 Ill. Reg. 15760, effective October 17, 1994; amended in R96-17 at 21 Ill. Reg. 7878, effective June 17, 1997; amended in R98-28 at ____Ill. Reg. _______, effective

SUBPART A: DEFINITIONS

Section 201.103 Abbreviations and Units

btu or Btu

a) The following abbreviations have been used in this Part:

British thermal units (60°F)

gal	gallons
hp	horsepower
hr	hour
gal/mo	gallons per month
gal/yr	gallons per year
kPa	kilopascals
kPa absolute	kilopascals absolute
kW	kilowatts
1	liters
Mg	megagrams
$\frac{\text{Mg}}{\text{m}^3}$	cubic meters
mm or M	million
MW	megawatts; one million watts
NMOC	nonmethane organic compound

psi	pounds per square inch
psia	pounds per square inch absolute
yr	<u>year</u>

b) The following conversion factors have been used in this Part:

English	Metric
1 gal	3.785 1
1000 gal	3.785 m ³ cubic meters
1 hp	0.7452 kW
1 mmbtu/hr	0.293 MW

1 mmbtu/hr 0.293 MW 1 psi 6.897 kPa

(Source: Amended at ____ Ill. Reg. _____, effective _____)

SUBPART C: PROHIBITIONS

Section 201.146 Exemptions from State Permit Requirements

Construction or operating permits, pursuant to Sections 201.142, 201.143 and 201.144 of this Part, are not required for the classes of equipment and activities listed below in this Section. The permitting exemptions in this Section do not relieve the owner or operator of any source from any obligation to comply with any other applicable requirements, including the obligation to obtain a permit pursuant to Sections 9.1(d) and 39.5 of the Act, Sections 165, 173 and 502 of the Clean Air Act or any other applicable permit or registration requirements.

- a) Air contaminant detectors or recorders, combustion controllers or combustion shutoffs;
- b) Air conditioning or ventilating equipment not designed to remove air contaminants generated by or released from associated equipment;
- c) Each fuel burning emission unit for indirect systems and for heating and reheating furnace systems used exclusively for residential, or commercial establishments using gas and/or fuel oil exclusively with a design heat input capacity of less than 14.6 MW (50 mmbtu/hr), except that a permit shall be required for any such emission unit with a design heat input capacity of at least 10 mmbtu/hr that was constructed, reconstructed or modified after June 9, 1989 and that is subject to 40 CFR 60, Subpart D;
- d) Each fuel burning emission unit other than those listed in subsection (c) of this Section for direct systems used for comfort heating purposes and indirect heating systems with a design heat input capacity of less than 2930 kW (10 mmbtu/hr);
- e) Internal combustion engines or boilers (including the fuel system) of motor

- vehicles, locomotives, air craft, watercraft, lifttrucks and other vehicles powered by nonroad engines;
- f) Bench scale laboratory equipment and laboratory equipment used exclusively for chemical and physical analysis, including associated laboratory fume hoods, vacuum producing devices and control devices installed primarily to address potential accidental releases;
- g) Coating operations located at a source using not in excess of 18,925 l (5,000 gal) of coating (including thinner) per year;
- h) Any emission unit acquired exclusively for domestic use, except that a permit shall be required for any incinerator and for any fuel combustion emission unit using solid fuel with a design heat input capacity of 14.6 MW (50 mmbtu/hr) or more;
- i) Any stationary internal combustion engine with a rated power output of less than 1118 kW (1500 horsepower), except that a permit shall be required for any stationary gas turbine engine with a rated heat input at peak load of 10.7 gigajoules/hr (10 mmbtu/hr) or more that is constructed, reconstructed or modified after October 3, 1977 and that is subject to requirements of 40 CFR 60, Subpart GG;
- j) Rest room facilities and associated cleanup operations, and stacks or vents used to prevent the escape of sewer gases through plumbing traps;
- k) Safety devices designed to protect life and limb, provided that a permit is not otherwise required for the emission unit with which the safety device is associated;
- 1) Storage tanks for liquids for retail dispensing except for storage tanks that are subject to the requirements of 35 Ill. Adm. Code 215.583(a)(2), 218.583(a)(2) or 219.583(a)(2);
- m) Printing operations with aggregate organic solvent usage that never exceeds 2,839 l (750 gal) per year from all printing lines at the source, including organic solvent from inks, dilutents, fountain solutions and cleaning materials;
- n) Storage tanks of:
 - 1) Organic liquids with a capacity of less than 37,850 l (10,000 gal), provided the storage tank is not used to store any material listed as a hazardous air pollutant pursuant to Section 112(b) of the Clean Air Act,

- and provided the storage tank is not subject to the requirements of 35 Ill. Adm. Code 215.583(a)(2), 218.583(a)(2) or 219.583(a)(2);
- 2) Any size containing exclusively soaps, detergents, surfactants, waxes, glycerin, vegetable oils, greases, animal fats, sweetener, corn syrup, aqueous salt solutions or aqueous caustic solutions, provided an organic solvent has not been mixed with such materials; or
- 3) Any size containing virgin or re-refined distillate oil, hydrocarbon condensate from natural gas pipeline or storage systems, lubricating oil or residual fuel oils.
- o) Threaded pipe connections, vessel manways, flanges, valves, pump seals, pressure relief valves, pressure relief devices and pumps;
- p) Sampling connections used exclusively to withdraw materials for testing and analyses;
- q) All storage tanks of Illinois crude oil with capacity of less than 151,400 l (40,000 gal) located on oil field sites;
- r) All organic material-water single or multiple compartment effluent water separator facilities for Illinois crude oil of vapor pressure of less than 34.5 kPa absolute (5 psia);
- s) Grain-handling operations, exclusive of grain-drying operations, with an annual grain through (but not exceeding 300,000 bushels);
- t) Grain-drying operations with a total grain-drying capacity not exceeding 750 bushels per hour for 5% moisture extraction at manufacturer's rated capacity, using the American Society of Agricultural Engineers Standard 248.2, Section 9, Basis for Stating Drying Capacity of Batch and Continuous (Flow Grain Dryers);
- u) Portable grain-handling equipment and one-turn storage space;
- v) Cold cleaning degreasers that are not in-line cleaning machines, where the vapor pressure of the solvents used never exceeds 2 kPa (15 mmHg or 0.3 psi) measured at 38 C (100 F) or 0.7 kPa (5 mmHg or 0.1 psi) at 20 C (68 F);
- w) Coin-operated dry cleaning operations;
- x) Dry cleaning operations at a source that consume less than 30 gallons per month of perchloroethylene;
- y) Brazing, soldering, wave soldering or welding equipment, including associated

ventilation hoods;

- Z) Cafeterias, kitchens, and other similar facilities, including smokehouses, used for preparing food or beverages, but not including facilities used in the manufacturing and wholesale distribution of food, beverages, food or beverage products, or food or beverage components;
- aa) Equipment for carving, cutting, routing, turning, drilling, machining, sawing, surface grinding, sanding, planing, buffing, sand blast cleaning, shot blasting, shot peening, or polishing ceramic artwork, leather, metals (other than beryllium), plastics, concrete, rubber, paper stock, wood or wood products, where such equipment is either:
 - 1) Used for maintenance activity;
 - 2) Manually operated;
 - 3) Exhausted inside a building; or
 - 4) Vented externally with emissions controlled by an appropriately operated cyclonic inertial separator (cyclone), filter, electro-static precipitor or a scrubber.
- ab) Feed mills that produce no more than 10,000 tons of feed per calendar year, provided that a permit is not otherwise required for the source pursuant to Section 201.142, 201.143 or 201.144;
- ac) Extruders used for the extrusion of metals, minerals, plastics, rubber or wood, excluding:
 - 1) Extruders used in the manufacture of polymers;
 - 2) Extruders using foaming agents or release agents that contain volatile organic materials or Class I or II substances subject to the requirements of Title VI of the Clean Air Act; and
 - 3) Extruders processing scrap material that was produced using foaming agents containing volatile organic materials or Class I or II substances subject to the requirements of Title VI of the Clean Air Act.
- ad) Furnaces used for melting metals, other than beryllium, with a brim full capacity of less than 450 cubic inches by volume;

- ae) Equipment used for the melting or application of less than 22,767 kg/yr (50,000 lbs/yr) of wax to which no organic solvent has been added;
- af) Equipment used for filling drums, pails or other packaging containers, excluding aerosol cans, with soaps, detergents, surfactants, lubricating oils, waxes, vegetable oils, greases, animal fats, glycerin, sweeteners, corn syrup, aqueous salt solutions or aqueous caustic solutions, provided an organic solvent has not been mixed with such materials;
- ag) Loading and unloading systems for railcars, tank trucks, or watercraft that handle only the following liquid materials: soaps, detergents, surfactants, lubricating oils, waxes, glycerin, vegetable oils, greases, animal fats, sweetener, corn syrup, aqueous salt solutions or aqueous caustic solutions, provided an organic solvent has not been mixed with such materials:
- ah) Equipment used for the mixing and blending of materials at ambient temperatures to make water based adhesives, provided each material mixed or blended contains less than 5% organic solvent by weight;
- ai) Die casting machines where a metal or plastic is formed under pressure in a die located at a source with a throughput of less than 2,000,000 lbs of metal or plastic per year, in the aggregate, from all die casting machines;
- aj) Air pollution control devices used exclusively with other equipment that is exempt from permitting, as provided in this Section;
- ak) An emission unit for which a registration system designed to identify sources and emission units subject to emission control requirements is in place, such as the registration system found at 35 Ill. Adm. Code 218.586 (Gasoline Dispensing Operations Motor Vehicle Fueling Operations) and 35 Ill. Adm. Code 218, Subpart HH (Motor Vehicle Refinishing);
- al) Photographic process equipment by which an image is reproduced upon material sensitized to radiant energy;
- am) Equipment used for hydraulic or hydrostatic testing;
- an) General vehicle maintenance and servicing activities conducted at a source, motor vehicle repair shops, and motor vehicle body shops, but not including:
 - 1) Gasoline fuel handling; and
 - 2) Motor vehicle refinishing.

- ao) Equipment using water, water and soap or detergent, or a suspension of abrasives in water for purposes of cleaning or finishing, provided no organic solvent has been added to the water:
- ap) Administrative activities including, but not limited to, paper shredding, copying, photographic activities and blueprinting machines. This does not include incinerators;
- aq) Laundry dryers, extractors, and tumblers processing that have been cleaned with water solutions of bleach or detergents that are:
 - 1) Located at a source and process clothing, bedding and other fabric items used at the source, provided that any organic solvent present in such items before processing that is retained from cleanup operations shall be addressed as part of the VOM emissions from use of cleaning materials;
 - 2) Located at a commercial laundry; or
 - 3) Coin operated.
- ar) Housekeeping activities for cleaning purposes, including collecting spilled and accumulated materials, including operation of fixed vacuum cleaning systems specifically for such purposes, but not including use of cleaning materials that contain organic solvent;
- as) Refrigeration systems, including storage tanks used in refrigeration systems, but excluding any combustion equipment associated with such systems;
- at) Activities associated with the construction, on-site repair, maintenance or dismantlement of buildings, utility lines, pipelines, wells, excavations, earthworks and other structures that do not constitute emission units;
- au) Piping and storage systems for natural gas, propane and liquefied petroleum gas;
- av) Water treatment or storage systems, as follows:
 - 1) Systems for potable water or boiler feedwater;
 - 2) Systems, including cooling towers, for process water, provided that such water has not been in direct or indirect contact with process streams that contain volatile organic material or materials listed as hazardous air pollutants pursuant to Section 112(b) of the Clean Air Act.
- aw) Lawn care, landscape maintenance and grounds keeping activities;

- ax) Containers, reservoirs or tanks used exclusively in dipping operations to coat objects with oils, waxes or greases, provided no organic solvent has been mixed with such materials;
- ay) Use of consumer products, including hazardous substances as that term is defined in the Federal Hazardous Substances Act (15 U.S.C. 1261 et seq.), where the product is used at a source in the same manner as normal consumer use;
- az) Activities directly used in the diagnosis and treatment of disease, injury or other medical condition:
- ba) Activities associated with the construction, repair or maintenance of roads or other paved or open areas, including operation of street sweepers, vacuum trucks, spray trucks and other vehicles related to the control of fugitive emissions of such roads or other areas;
- bb) Storage and handling of drums or other transportable containers, where the containers are sealed during storage and handling;
- bc) Activities at a source associated with the maintenance, repair or dismantlement of an emission unit or other equipment installed at the source, not including the shutdown of the unit or equipment, including preparation for maintenance, repair or dismantlement, and preparation for subsequent startup, including preparation of a shutdown vessel for entry, replacement of insulation, welding and cutting, and steam purging of a vessel prior to startup;
- bd) Equipment used for corona arc discharge surface treatment of plastic with a power rating of 5 kW or less or equipped with an ozone destruction device;
- be) Equipment used to seal or cut plastic bags for commercial, industrial or domestic use; and
- bf) Each direct-fired gas dryer used for a washing, cleaning, coating or printing line, excluding:
 - 1) Dryers with a rated heat input capacity of 2930 kW (10 mmbtu/hr) or more; and
 - Dryers for which emissions other than those attributable to combustion of fuel in the dryer, including emissions attributable to use or application of cleaning agents, washing materials, coatings or inks or other process materials that contain volatile organic material are not addressed as part of the permitting of such line, if a permit is otherwise required for the line.
- <u>bg)</u> <u>Municipal solid waste landfills with a maximum total design capacity of less than</u>

2.5 million Mg or 2.5 million m³ that are not required to install a gas collection and control system pursuant to 35 Ill. Adm. Code 220, 800 through 849, or Section 9.1 of the Act.

(Source:	Amended at	Ill. Reg.	, effective)

TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE B: AIR POLLUTION CHAPTER I: POLLUTION CONTROL BOARD SUBCHAPTER c: EMISSION STANDARDS AND LIMITATIONS FOR STATIONARY SOURCES

PART 220 NONMETHANE ORGANIC COMPOUNDS

SUBPART A: GENERAL PROVISIONS

Purpose
Definitions
Abbreviations
Incorporations by Reference
SUBPART B: MSW LANDFILLS
Applicability
Compliance Requirements and Schedule
Gas Collection System Requirements
Gas Control System Requirements
Compliance Procedures for Gas Collection Systems

Test Methods and Procedures

Recordkeeping Requirements

Monitoring of Operations Reporting Requirements

220.250

220.260 220.270

220.280 220.290

AUTHORITY: Implementing and authorized By Sections 4, 9.1, 27, and 28.5 of the Illinois Environmental Protection Act [415 ILCS 5/4, 9.1, 27, and 28.5].

Operational Standards for Collection and Control Systems

SOURCE: Adopted at Ill. Reg. , effective

SUBPART A: GENERAL PROVISIONS

Section 220.100 Purpose

This Part contains emission control requirements for MSW landfills in accordance with section 111(d) and subpart B of the Clean Air Act.

Section 220.110 Definitions

The definitions in this Section apply only to the provisions of this Part. Unless otherwise defined herein and unless a different meaning of a term is clear from its context, the definitions of terms used in this Part shall have the meanings specified by 35 Ill. Adm. Code 201.102, 211, and 810.103.

"Active collection system" means a gas collection system that uses gas mover equipment.

"Active landfill" means a landfill in which solid waste is being placed or a landfill that is planning to accept waste in the future.

"Closed landfill" means a landfill in which solid waste is no longer being placed, and in which no additional solid wastes will be placed without first filing a notification of modification as described under 35 Ill. Adm Code 811.110 and obtaining a developmental permit pursuant to Section 21 of the Act. Once a permit has been received and additional solid waste is placed in the landfill, the landfill is no longer closed.

"Commercial waste" means all types of solid waste generated by stores, offices, restaurants, warehouses, and other nonmanufacturing activities, excluding household and industrial wastes.

"Controlled landfill" means any landfill at which collection and control systems are required under this Part as a result of the NMOC emission rate. The landfill is considered controlled at the time an application for a construction permit for a collection and control system is submitted to the Agency in compliance with Sections 220.220 and 220.230 of this Part.

"Design capacity" means the maximum amount of solid waste a landfill can accept, as indicated in terms of volume or mass, as specified in the permit(s) issued pursuant to Section 21(d) of the Act for the source plus any in-place waste not accounted for in the permit(s); if no design capacity is specified in a permit, then the design capacity shall be calculated using good engineering practices; or if the landfill is closed pursuant to the applicable regulations in 35 Ill. Adm. Code 800 through 849, the actual capacity specified in the closure plan. If the owner or operator chooses to convert the design capacity from volume to mass or from mass to volume to demonstrate its design capacity is less than 2.5 million Mg or 2.5 million m³, the calculation must include a site-specific density, which must be recalculated annually.

"Disposal facility" means all contiguous land and structures, and improvements on the land

used for the disposal of solid waste. Portions of the disposal facility may be separated by access roads.

"Emission rate cutoff" means the threshold annual emission rate to which a landfill compares its estimated emission rate to determine if control under this Part is required.

"Enclosed combustor" means an enclosed firebox. Examples include, but are not limited to, an enclosed flare, a boiler, and an internal combustion engine.

"Flare" means an open combustor without enclosure or shroud.

"Gas mover equipment" means the equipment (i.e., fan, blower, compressor) used to transport landfill gas through the header system.

"Household waste" means any solid waste (including garbage, trash, and sanitary waste in septic tanks) derived from households (including, but not limited to, single and multiple residences, hotels and motels, bunkhouses, ranger stations, crew quarters, campgrounds, picnic grounds, and day-use recreations areas).

"Industrial waste" means solid waste generated by manufacturing or industrial processes that is not a hazardous waste regulated under Subtitle C of RCRA, 40 CFR parts 264 and 265. Such waste may include, but is not limited to, waste resulting from the following manufacturing processes: electric power generation; fertilizer/agricultural chemicals; food and related products/by-products; inorganic chemicals; iron and steel manufacturing; leather and leather products; nonferrous metals manufacturing/foundries; organic chemicals; plastics and resins manufacturing; pulp and paper industry; rubber and miscellaneous plastic products; stone, glass, clay, and concrete products; textile manufacturing; transportation equipment; and water treatment. This term does not include mining waste or oil and gas waste.

"Interior well" means any well or similar collection component located inside the perimeter of the landfill. A perimeter well located outside the landfilled waste is not an interior well.

"Landfill" means an area of land or an excavation in which wastes are placed for permanent disposal, and that is not a land application unit, surface impoundment, or an underground injection well. For the purposes of this Part, landfills include waste piles.

"Lateral expansion" means a horizontal expansion of the waste boundaries of an existing MSW landfill. A lateral expansion is not a modification for the purposes of

filing an amended design capacity report pursuant to Section 220.210(a) of this Part, unless it results in an increase in the design capacity of the landfill.

"Modification" means an increase in the permitted volume design capacity of the landfill by either horizontal or vertical expansion.

"Municipal solid waste (MSW)" means household waste.

"Municipal solid waste (MSW) landfill" means an entire disposal facility or landfill in a contiguous geographical space where household waste is placed in or on land. An MSW landfill may also receive other types of RCRA Subtitle D wastes such as commercial solid waste, nonhazardous sludge, conditionally exempt small quantity generator waste, and industrial solid waste. Portions of an MSW landfill may be separated by access roads. An MSW landfill may be publicly or privately owned or operated.

"Municipal solid waste (MSW) landfill emissions" means gas generated by decomposition of organic waste deposited in an MSW landfill or derived from the evolution of organic compounds in the waste.

"Nondegradable waste" means any waste that does not decompose through chemical breakdown or microbiological activity. Examples are, but are not limited to, concrete, municipal waste combustor ash, and metals.

"Nonmethane organic compounds (NMOC)" means nonmethane organic compounds, as measured according to the provisions of Section 220.260 of this Part.

"Passive collection system" means a gas collection system that uses solely positive pressure within the landfill to move the gas rather than using gas mover equipment.

"Putrescible waste" means a solid waste that contains organic matter capable of being decomposed by microorganisms so as to cause a malodor, gases, or other offensive conditions, or which is capable of providing food for birds and vectors. Putrescible wastes may form a contaminated leachate from microbiological degradation, chemical processes, and physical processes. Putrescible waste includes, but is not limited to, garbage, offal, dead animals, general household waste, and commercial waste. All solid wastes that do not meet the definitions of inert or chemical wastes shall be considered putrescible wastes.

"Sludge" means any solid, semisolid, or liquid waste generated from a municipal, commercial, or industrial wastewater treatment plant, water supply treatment plant, or air pollution control facility, exclusive of the treated effluent from a wastewater treatment plant.

"Solid waste" means a waste that is defined as an inert waste, as a putrescible waste, as a chemical waste or as a special waste, and which is also not defined as a hazardous waste pursuant to 35 Ill. Adm. Code 721.

"Sufficient density" means any number, spacing, and combination of collection system components, including vertical wells, horizontal collectors, and surface collectors, necessary to maintain emission and migration control as determined by measures of performance set forth in this Part.

"Sufficient extraction rate" means a rate sufficient to maintain a negative pressure at all wellheads in the collection system without causing air infiltration, including any wellheads connected to the system as a result of expansion or excess surface emissions, for the life of the blower.

Section 220.120 Abbreviations

Act Illinois Environmental Protection Act Agency Illinois Environmental Protection Agency

Board Illinois Pollution Control Board °C degrees Celsius or centigrade

cm centimeters

CAAPP Clean Air Act Permit Program

°F degrees Fahrenheit

hr hours
m meters
m³ cubic meters
Mg megagrams

mmbtu million British thermal units
MSW municipal solid waste
MW megawatt; 1 million watts

NMOC nonmethane organic compounds

NOx nitrogen oxides ppm parts per million

ppmv parts per million by volume

RCRA Resource Conservation and Recovery Act

SIP State Implementation Plan

USEPA United States Environmental Protection Agency

VOC volatile organic compounds VOM volatile organic material

yr years

Section 220.130 Incorporations by Reference

The following materials are incorporated by reference. These incorporations by reference do not include any later amendments or editions.

- a) Section 4 of Method 2E: Determination of Landfill Gas; Gas production Flow Rate, 40 CFR 60, Appendix A (61 Fed. Reg. 9929 (March 12, 1996)).
- b) Method 25C Determination of Nonmethane Organic Compounds (NMOC) in MSW Landfill Gases, 40 CFR 60, Appendix A (61 Fed. Reg. 9929 (March 12, 1996)).
- c) Compilation of Air Pollutant Emission Factors (AP-42) the Technical Support Division of OAQPS, EPA, MD-14, Research Triangle Park, 27711.
- d) Sections 3, 3.1.3, 4.2, 4.3.1, and 4.4 of Method 21 of Appendix A, 40 CFR 60.
- e) Method 3C, Appendix A, 40 CFR 60.
- f) Method 3A, Appendix A, 40 CFR 60.
- g) Method 18, Appendix A, 40 CFR 60.
- h) General Control Device Requirements, 40 CFR 60.18

SUBPART B: MSW LANDFILLS

Section 220.200 Applicability

- a) Except as provided in subsection (b) of this Section, an owner or operator of an MSW landfill for which construction, reconstruction, or modification commenced before May 30, 1991, is subject to the requirements of this Subpart if the landfill has accepted waste at any time since November 8, 1987, or has additional design capacity available for future waste deposition.
- b) Any MSW landfill that commenced construction, reconstruction, or modification, on or after May 30, 1991, is subject to the requirements of 40 CFR 60, Subpart WWW, in lieu of the requirements of this Part.

Section 220.210 Compliance Requirements and Schedule

a) Each owner or operator of an MSW landfill having a design capacity less than 2.5 million Mg by mass or 2.5 million m³ by volume shall submit an initial design capacity report to the Agency as provided in Section 220.280(a) of this Subpart. The owner or operator may calculate design capacity in either Mg or m³ for comparison with the exemption values. Any density conversions shall be documented and submitted with the report. If the landfill is subsequently modified, then the owner or operator shall submit to the Agency an amended design capacity report as provided for in Section 220.280(a)(3) of this Subpart. Submittal of an

initial design capacity report and, if applicable, an amended design capacity report shall fulfill the requirements of this Subpart. Pursuant to Section 220.200(b) of this Subpart, modification of an MSW landfill will subject it to the requirements of 40 CFR 60 Subpart WWW.

- b) An owner or operator of an MSW landfill having a design capacity equal to or greater than 2.5 million Mg and 2.5 million m³ shall submit an initial design capacity report and initial emissions rate report to the Agency, as provided in Section 220.280(a) and (b) of this Subpart, and comply with either subsection (c) or (d) of this Section.
- c) For MSW landfills with an NMOC emissions rate less than 50 Mg/yr, the owner or operator shall:
 - 1) Submit an emission rate report, as provided by Section 220.280(b) of this Subpart, to the Agency; and
 - 2) Recalculate the NMOC emission rate using the procedures specified in Section 220.260(a) of this Subpart until such time as the calculated NMOC emission rate is equal to or greater than 50 Mg/yr, at which time the provisions of subsection (d) of this Section shall apply, or the landfill is closed.
- d) For MSW landfills with emissions equal to or greater than 50 Mg/yr, calculated pursuant to Section 220.260(a) of this Subpart, within 30 months of the date when the first annual NMOC emission rate report equals or exceeds 50 Mg/yr, an owner or operator shall:
 - 1) Install and operate:
 - A) A gas collection and control system meeting the gas collection system and control requirements of Sections 220.220 and 220.230 of this Subpart; or
 - B) An alternate gas collection and control system using alternate procedures for gas collection and control, determining compliance, monitoring, operation, testing, recordkeeping, or reporting instead of those provided for in this Subpart, as approved by the Agency or Board, as meeting the requirements in Section 220.220(d) or (e), or Section 220.230(d) or (e) of this Subpart. Such alternate system shall be effective only when included in a federally enforceable permit or approved as a SIP revision.
 - 2) Certify compliance: Within 6 months of initial startup or upon change in method of compliance, or within 39 months of the effective date of this

Part, whichever is later, the owner or operator of a MSW landfill subject to the control requirements of this Subpart must certify compliance with the requirements of this Subpart by submitting to the Agency the following:

- A) A description of the gas collection and control system used;
- B) The date the system was installed;
- C) A demonstration that the control system meets the requirements of Section 220.230 of this Subpart:
 - i) For active collection systems: the reduction efficiency or ppmv must be established by a performance test using the test methods required pursuant to Section 220.260(d) of this Subpart;
 - ii) For open flares: compliance with the requirements of 40 CFR 60.18, incorporated by reference in Section 220.130 of this Part, must be established.

Section 220.220 Gas Collection System Requirements

- a) Each owner or operator of an MSW landfill having a design capacity equal to or greater than 2.5 million Mg and 2.5 million m³, and a calculated NMOC emission rate equal to or greater than 50 Mg/yr, must install and operate a gas collection system that meets the requirements of either subsection (b), (c), (d), or (e) of this Section and:
 - Handles maximum expected gas flow rate from the entire area of the MSW landfill that warrants control pursuant to subsection (b)(1)(D) of this Section for the period required in Section 220.250(h) of this Subpart, as calculated pursuant to Section 220.240(a) of this Subpart;
 - 2) Collects gas from each area, cell, or group of cells in the landfill in which the initial solid waste has been placed for a period of:
 - A) 5 years or more, if active; or
 - B) 2 years or more if closed or at final grade;
 - 3) Is designed to minimize off-site migration of subsurface gas;

- 4) Routes all the collected gas to a control system that complies with the requirements in Section 220.230 of this Subpart; and
- 5) Collects and treats gas in accordance with the applicable requirements of 35 Ill. Adm. Code 800 through 849.

b) Active Collection Systems:

- 1) Active collection wells, horizontal collectors, surface collectors, or other extraction devices shall be sited at a sufficient density throughout all gas producing areas using the following procedures:
 - A) The collection devices within the interior and along the perimeter areas shall be designed to achieve comprehensive control of surface gas emissions.
 - B) The sites for gas collection devices, as determined in subsection (b)(1)(A) of this Section, shall address landfill gas migration issues and augmentation of the collection system through the use of active or passive systems at the landfill perimeter or exterior.
 - C) Collect gas at a sufficient extraction rate, as defined at Section 220.110 of this Part.
 - D) The placement of gas collection devices determined in subsection (b)(1)(A) of this Section shall control all gas producing areas, except as provided by this subsection.
 - i) Any segregated area of asbestos or nondegradable material may be excluded from collection, if documented as provided under Section 220.280(f)(3) of this Subpart. The documentation shall provide the nature, date of deposition, location and amount of asbestos or nondegradable material deposited in the area, and shall be provided to the Agency upon request.
 - ii) Any nonproductive area of the landfill may be excluded from control provided that the total of all excluded areas can be shown to contribute less than 1 percent of the total amount of NMOC emissions from the landfill. The amount, location, and age of the material shall be documented and provided to the Agency upon request. A separate NMOC emissions estimate shall be made for each section proposed for exclusion, and the sum of all such sections shall be compared to the NMOC emissions estimate for the entire

landfill, as calculated pursuant to Section 220.260 of this Subpart. Emissions from each section shall be computed using the following equation:

$$Q_i = 2k L_o M_i (e^{-kt_i}) (C_{NMOC}) (3.6x 10^{-9})$$

where:

 $C_{NMOC} =$

NMOC emission rate from the ith section. Q_i Mg/yr methane generation rate constant, yr⁻¹ k = L_{o} methane generation potential, m³ per Mg solid waste mass of degradable solid waste in the ith M_{i} =section, Mg age of the solid waste in the ith section, years = t_{i}

concentration of NMOC, ppmv

 $3.6 \times 10^{-9} =$ conversion factor

The values for k and C_{NMOC} determined in field testing shall be used, if field testing has been performed in determining the NMOC emission rate or the radii of influence (the distance from the well center to a point in the landfill where the pressure gradient applied by the blower or compressor approaches zero). If field testing has not been performed, the default values for k, L_o, and C_{NMOC} provided in Section 220.260(a)(1) of this Subpart shall be used. The mass of nondegradable solid waste contained within the given section may be subtracted from the total mass of the section when estimating emissions provided the nature, location, age and amount of the nondegradable material is documented.

- 2) The gas collection devices shall be constructed using the following equipment or procedures:
 - A) The landfill gas extraction components shall be constructed of polyvinyl chloride (PVC), high density polyethylene (HDPE) pipe, fiberglass, stainless steel, or other nonporous corrosion resistant material of suitable dimensions to convey projected amounts of gases; withstand installation, static, and settlement forces; and withstand planned overburden or traffic loads. The collection system shall extend as necessary to comply with emission and

migration standards. Collection devices, such as wells and horizontal collectors, shall be perforated to allow gas entry without head loss sufficient to impair performance across the intended extent of control. Perforations shall be situated with regard to the need to prevent excessive air infiltration.

- B) Vertical wells shall be placed so as not to endanger underlying liners and shall address the occurrence of water within the landfill. Holes and trenches constructed for piped wells and horizontal collectors shall be of sufficient cross-section so as to allow for their proper construction and completion including, for example, centering of pipes and placement of gravel backfill. Collection devices shall be designed so as not to allow indirect short circuiting of air into the cover or refuse into the collection system or gas into the air. Any gravel used around pipe perforations should be of a dimension so as not to penetrate or block perforations.
- C) Collection devices may be connected to the collection header pipes below or above the landfill surface. The connector assembly shall include a positive closing throttle valve, any necessary seals and couplings, access couplings and at least one sampling port. The collection devices shall be constructed of PVC, HDPE, fiberglass, stainless steel, or other non porous material of suitable thickness.
- The landfill gas shall be conveyed to a gas control system through the collection header pipe(s). The gas mover equipment shall be sized to handle the maximum gas generation flow rate expected for the period of intended use pursuant to Section 220.250(h) of this Subpart using the following procedures:
 - A) For existing gas collection systems, the flow data shall be used to project the maximum flow rate. If no flow data exists, the procedures in subsection (b)(3)(B) of this Section shall be used.
 - B) For new gas collection systems, the maximum flow rate shall be in accordance with Section 220.240(a) of this Subpart.

c) Passive Collection Systems:

- 1) A passive collection system shall be installed with liners on the bottom and all sides in all areas in which gas is to be collected. The liners shall meet all requirements specified in 35 Ill. Adm. Code 811.306.
- 2) The collection and control system shall either conform with the specifications for active collection systems in subsection (a) of this Section

or the owner or operator must obtain the Agency's approval for alternate provisions as provided for in subsection (d) of this Section.

d) Alternate Collection Systems:

An owner or operator seeking to install an alternate gas collection system shall demonstrate to the Agency that such collection system is capable of capturing the maximum expected gas flow rate from the entire area of the MSW landfill, for the period required in Section 220.250(h) of this Subpart, as calculated pursuant to Section 220.240(a) of this Subpart, and in an equivalent manner to that required by this Section. Any alternate gas collection system must be approved by the Agency. Such alternate shall be effective only when included in a federally enforceable permit or approved as a SIP revision. The alternate shall include any alternate procedures for collection, control, compliance, monitoring, operation, testing, reporting, and recordkeeping that are appropriate.

e) Alternate Emissions Standard:

Pursuant to Section 28.1 of the Act [415 ILCS 5/28.1], and in accordance with 35 Ill. Adm. Code 106, Subpart G, provisions for adjusted standards, adjusted standards for alternate emissions standards or alternate emissions standards with an alternate compliance schedule shall be granted by the Board, to the extent consistent with federal law. An owner or operator seeking an alternate emissions standard or an alternate emissions standard with an alternate compliance schedule must demonstrate to the Board that with respect to the MSW landfill that the control requirements meet one or more of the criteria listed below pursuant to 40 CFR 60.24(f). Any such request must be approved by the Board. Such alternate shall be effective only when included in a federally enforceable permit or approved as a SIP revision. Any alternate shall include any procedures for collection, control, compliance, monitoring, operation, testing, reporting and recordkeeping that are appropriate and a demonstration that the control requirements, as contained in this Subpart, as they apply to the MSW landfill, meets one or more of the following criteria:

- 1) Unreasonable cost of control resulting from plant age, location, or basic process design;
- 2) Physical impossibility of installing necessary control equipment; or

3) Other factors specific to the MSW landfill that support an alternate emissions standard or alternate emissions standard with final compliance date.

Section 220.230 Gas Control System Requirements

Each owner and operator of a MSW landfill subject to the control requirements of this Subpart must install and operate a gas collection system that routes all the collected gas to a gas control system that complies with the requirements in subsection (f) and either install a gas control system, as described in either subsection (a), (b), or (c), of this Section, or obtain approval of and install an alternate gas control system, pursuant to subsection (d) or (e) of this Section.

- a) An open flare designed and operated in accordance with 40 CFR 60.18, incorporated by reference in Section 220.130 of this Part.
- b) A control system designed and operated to reduce NMOC by 98 weight-percent, or, when an enclosed combustion device is used for control, to either reduce NMOC by 98 weight-percent or reduce the outlet NMOC concentration to less than 20 ppmv, dry basis as hexane at 3 percent oxygen. The reduction efficiency or ppmv must be established by an initial performance test required pursuant to Section 220.210(d)(2), using the test methods required under Section 220.260(d) of this Subpart:
 - 1) If a boiler or process heater is used as the control device, the landfill gas stream shall be introduced into the flame zone.
 - 2) The control device shall be operated within the parameter ranges established during the initial or most recent performance test. The operating parameters to be monitored are specified in Section 220.270 of this Subpart. The initial performance test must be performed within 6 months of startup or within 39 months of the effective date of this Part, whichever is later;
- c) A treatment system that processes the collected gas for subsequent sale or use. All emissions from any atmospheric vent from the gas treatment system shall be subject to the requirements of subsection (b) of this Section.
- d) An alternate gas control system approved by the Agency. An owner or operator seeking to install an alternate gas control system shall demonstrate to the Agency that such collection system is capable of control equivalent to subsection (b) of this Section. Such alternate shall be effective only when included in a federally enforceable permit or approved as a SIP revision. The alternate shall include any alternate procedures for collection, control, compliance, monitoring, operation, testing, reporting, and recordkeeping that are appropriate.

- Pursuant to Section 28.1 of the Act [415 ILCS 5/28.1], and in accordance with 35 e) Ill. Adm. Code 106, Subpart G, provisions for adjusted standards, adjusted standards for alternate emissions standards or alternate emissions standards with an alternate compliance schedule shall be granted by the Board, to the extent consistent with federal law. An owner or operator seeking an alternate emissions standard or an alternate emissions standard with an alternate compliance schedule must demonstrate to the Board that with respect to the MSW landfill that the control requirements meets one or more of the criteria listed below pursuant to 40 CFR 60.24(f). Any such request must be approved by the Board. Such alternate shall be effective only when included in a federally enforceable permit or approved as a SIP revision. Any alternate shall include any procedures for collection, control, compliance, monitoring, operation, testing, reporting, and recordkeeping that are appropriate and a demonstration that the control requirements as contained in this Subpart, as they apply to the MSW landfill, meets one or more of the following criteria:
 - 1) Unreasonable cost of control resulting from plant age, location, or basic process design;
 - 2) Physical impossibility of installing necessary control equipment; or
 - 3) Other factors specific to the MSW landfill that support an alternate emissions standard or alternate emissions standard with final compliance date.
- f) Gas control systems must be operated in accordance with a permit issued pursuant to the applicable requirements of 35 Ill. Adm. Code 800 through 849.

Section 220.240 Compliance Procedures for Gas Collection Systems

- a) The methods specified in subsections (a)(1) through (a)(6) of this Section shall be used to determine whether the gas collection system is in compliance with Section 220.220 of this Subpart.
 - To calculate the maximum expected gas generation flow rate from the MSW landfill, one of the following equations shall be used. The k and L_{\circ} kinetic factors shall be those published in the Compilation of Air Pollutant Emission Factors, (AP-42) incorporated by reference in Section 220.130 of this Part, or other site-specific emission factors approved by the Agency. If k has been determined as specified in Section 220.260(a)(4) of this Subpart, the value of k determined from the test shall be used. A value of no more than 15 years shall be used for the intended use period of the gas mover equipment, the variable t. The

active life of the landfill is the age of the landfill plus the estimated number of years until closure.

A) For sites with unknown year-to-year solid waste acceptance rate:

$$Q_m = 2L_oR(e^{-kc}-e^{-kt})$$

where,

 Q_m = maximum expected gas generation flow rate, m³/yr L_o = methane generation potential, m³ per Mg solid waste R = average annual acceptance rate, Mg/yr k = methane generation rate constant, yr⁻¹ t = age in years of the landfill at equipment installation plus time the owner or operator intends to use the gas mover equipment or active life of the landfill, whichever is less. If the equipment is installed after closure, t in years is the age of the landfill at installation

c = time since closure, years (for an active landfill c = 0 and $e^{-kc}=1$)

B) For sites with known year-to-year solid waste acceptance rates

$$Q_m = \sum_{i=1}^n 2 k L_o M_i(e^{-kt_i})$$

where,

 Q_m = maximum expected gas generation flow rate, m³/yr k = methane generation rate constant, yr⁻¹ L_o = methane generation potential, m³ per Mg solid waste M_i = mass of solid waste in the ith section, Mg t_i = age of the ith section, yr

C) If a collection and control system has been installed, actual flow data may be used to project the maximum expected gas generation flow rate instead of, or in conjunction with, the equations in subsections (a)(1)(A) and (a)(1)(B) of this Section. If the landfill is still accepting waste, the actual measured flow data will not equal the maximum expected gas generation rate, so calculations made using the equations in subsection (a)(1)(A) or (a)(1)(B) of this Section or other methods shall be used to predict the maximum gas

generation rate over the intended period of use of the gas control system equipment.

- 2) For the purpose of determining the sufficient number of gas collectors, the owner or operator shall design a system of vertical wells, horizontal collectors, or other type of collection device, capable of controlling and extracting gas from all portions of the landfill sufficient to meet the operational and performance standards of Sections 220.220 through 220.250. Such design must be approved by the Agency as part of an air construction permit or a CAAPP permit, if the gas collection system was installed prior to the effective date of this Part.
- 3) For the purpose of demonstrating whether the gas collection system flow rate of an active collection system is sufficient, the owner or operator shall measure gauge pressure in the gas collection header at each individual well monthly. If positive pressure exists, action shall be initiated to correct the exceedance within 5 calendar days, except for the three conditions allowed under Section 220.250(b) of this Subpart. If negative pressure cannot be achieved without excess air infiltration within 15 calendar days of the first measurement, the gas collection system shall be expanded to correct the exceedance within 120 days of the initial measurement of positive pressure. Any attempted corrective measure must not cause exceedances of other operational or performance standards. An alternate timeline for correcting the exceedance may be submitted to the Agency for approval.
- 4) Owners or operators are not required to expand the system, as required in subsection (a)(3) of this Section, during the first 180 days after gas collection system startup.
- 5) For purposes of identifying whether excess air infiltration into the landfill is occurring, the owner or operator shall monitor each well on a monthly basis for temperature and nitrogen or oxygen, as provided in Section 220.250(c) of this Subpart. If a well exceeds one of these operating parameters, action shall be initiated to correct the exceedance within 5 calendar days. If correction of the exceedance cannot be achieved within 15 calendar days of the first measurement, the gas collection system shall be expanded to correct the exceedance within 120 days of the initial exceedance. An alternate timeline for correcting the exceedance may be submitted to the Agency for approval.
- An owner or operator using a collection system that does not conform to the specifications provided in Section 220.220(b) or (c) of this Subpart shall provide information satisfactory to the Agency, as specified in Section 220.220(d) of this Subpart, demonstrating that off-site migration is being controlled.

- b) To comply with the operational standards in Section 220.250(a) of this Subpart, each owner or operator of a controlled landfill shall install each well or design component as specified in a construction permit issued by the Agency. Each well shall be installed no later than 60 days after the date on which the initial solid waste has been in place for a period of:
 - 1) 5 years or more if active; or
 - 2) 2 years or more if closed or at final grade.
- c) The following procedures shall be used for compliance with the surface methane operational standard as provided in Section 220.250(d) of this Subpart.
 - 1) After installation of the collection system, the owner or operator shall monitor surface concentrations of methane along the entire perimeter of the collection area and along a pattern that traverses the landfill at 30-meter intervals (or site-specific established spacing) for each collection area on a quarterly basis using an organic vapor analyzer, flame ionization detector, or other portable monitor meeting the specifications provided in subsection (d) of this Section.
 - 2) The background concentration shall be determined by moving the probe inlet upwind and downwind outside the boundary of the landfill at a distance of at least 30 meters from the perimeter wells.
 - 3) Surface emission monitoring shall be performed in accordance with section 4.3.1 of Method 21 of Appendix A, 40 CFR 60, incorporated by reference in Section 220.130 of this Part, except that the probe inlet shall be placed within 5 to 10 cm of the ground. Monitoring shall be performed during typical meteorological conditions.
 - Any reading of 500 ppm or more above background at any location shall be recorded as a monitored exceedance and the actions specified in subsections (c)(4)(A) through (c)(4)(E) of this Section shall be taken. As long as the actions specified below are taken, the exceedance is not a violation of the operational requirements of Section 220.250(d) of this Subpart.
 - A) The location of each monitored exceedance shall be marked and the location recorded.
 - B) Cover maintenance or adjustments to the vacuum of the adjacent wells to increase the gas collection in the vicinity of each exceedance shall be made and the location shall be remonitored

within 10 calendar days of detecting the exceedance.

- C) If the remonitoring of the location shows a second exceedance, additional corrective action shall be taken and the location shall be monitored again within 10 days of the second exceedance. If the remonitoring shows a third exceedance for the same location, the action specified in subsection (c)(4)(E) of this Section shall be taken. No further monitoring of that location is required until the action specified in subsection (c)(4)(E) of this Section has been taken.
- D) If the remonitoring of the location does not show an exceedance, as specified by subsection (c)(4)(B) or (c)(4)(C), the location shall be remonitored 1 month from the initial exceedance. If the 1 month remonitoring shows a concentration less than 500 ppm above background, no further monitoring of that location is required until the next quarterly monitoring period. If the 1 month remonitoring shows an exceedance, the actions specified in subsection (c)(4)(C) or (c)(4)(E) of this Section, as appropriate, shall be taken.
- E) For any location where there are three monitored exceedances within a quarterly period, a new well or other collection device shall be installed within 120 calendar days of the initial exceedance. An alternate remedy to the exceedance, such as upgrading the blower, header pipes, or control device, and a corresponding timeline for installation may be submitted to the Agency for approval.
- 5) The owner or operator shall implement a program to monitor for cover integrity and implement cover repairs as necessary on a monthly basis.
- d) The following instrumentation specifications and procedures for surface emission monitoring devices apply to the monitoring required by subsection(c) of this Section:
 - 1) The portable analyzer shall meet the instrument specifications provided in Section 3, Method 21, Appendix A, 40 CFR 60, incorporated by reference in Section 220.130 of this Part, except that methane shall replace all references to VOC.
 - 2) The calibration gas shall be methane, diluted to a nominal concentration of 500 ppm in air.
 - 3) To meet the performance evaluation requirements in Section 3.1.3, Method 21, Appendix A, 40 CFR 60, incorporated by reference in Section 220.130 of this Part, the instrument evaluation procedures of Section 4.4 of Method

- 21, Appendix A, 40 CFR 60, incorporated by reference in Section 220.130 of this Part shall be used.
- 4) The calibration procedures provided in Section 4.2, Method 21, Appendix A, 40 CFR 60, incorporated by reference in Section 220.130 of this Part shall be followed immediately before commencing a surface monitoring survey.
- e) The MSW landfill owners or operators are required to comply with the provisions of this Subpart apply at all times, except during periods of start-up, shutdown, or malfunction, provided that the duration of start-up, shutdown, or malfunction must not exceed 5 days for collection systems and must not exceed 1 hour for treatment or control devices.

Section 220.250 Operational Standards for Collection and Control Systems

Each owner or operator of an MSW landfill with a gas collection and control system shall:

- a) Operate the collection system such that gas is collected from each area, cell, or group of cells in the MSW landfill in which the initial solid waste has been in place for:
 - 1) 5 years or more if active; or
 - 2) 2 years or more if closed or at final grade.
- b) Operate the collection system with negative pressure at each wellhead except under the following conditions:
 - 1) A fire or increased well temperature. The owner or operator shall record instances when positive pressure occurs in efforts to avoid a fire. These records shall be submitted with the annual reports as provided in Section 220.280(e)(1) of this Subpart.
 - 2) Use of a geomembrane or synthetic cover. The owner or operator shall develop pressure limits associated with such a cover and that must be approved by the Agency.

- 3) A decommissioned well. A well may experience a static positive pressure after shut down to accommodate for declining flows. All design changes shall be approved by the Agency.
- c) Operate each interior wellhead in the collection system with a landfill gas temperature less than 55 °C (131 °F) and with either a nitrogen level less than 20 percent or an oxygen level less than 5 percent. The owner or operator may establish a higher operating temperature, nitrogen, or oxygen value at a particular well. A higher operating value demonstration that provides supporting data to show that the elevated parameter does not cause fires or significantly inhibit anaerobic decomposition by killing methagens must be approved by the Agency before such higher operating value may be used. Operating values shall be determined as follows:
 - 1) The nitrogen level shall be determined using Method 3C, Appendix A, 40 CFR 60, incorporated by reference in Section 220.130 of this Part.
 - 2) The oxygen level shall be determined by an oxygen meter using Method 3A, Appendix A, 40 CFR 60, incorporated by reference in Section 220.130 of this Part, except that:
 - A) The span shall be set so that the regulatory limit is between 20 and 50 percent of the span;
 - B) A data recorder is not required;
 - C) Only two calibration gases are required, a zero and span, and ambient air may be used as the span;
 - D) A calibration error check is not required; and
 - E) The allowable sample bias, zero drift, and calibration drift are plus or minus 10 percent.
- d) Operate the collection system so that the methane concentration is less than 500 ppm above background at the surface of the landfill. To determine if this level is exceeded, the owner or operator shall conduct surface testing around the perimeter of the collection area and along a pattern that traverses the landfill at 30-meter intervals and where visual observations indicate elevated concentrations of landfill gas, such as distressed vegetation and cracks or seeps in the cover. An initial surface monitoring design plan shall be developed and included as part of the operating permit application (e.g., a CAAPP permit application) that includes a topographical map with the monitoring route and the rationale for any site-specific deviations from the 30-meter intervals. Areas with steep slopes or other dangerous areas may be excluded from the surface testing. The monitoring plan

shall be updated as necessary. Updated copies must be sent to the Agency and kept on-site at the MSW landfill.

- e) Operate the gas collection and control system such that all collected gases are vented to a control system designed and operated in compliance with Sections 220.230, 220.250, and 220.270 of this Subpart. In the event the collection or control system is inoperable, the gas mover system shall be shut down and all valves in the collection and control system contributing to venting of the gas to the atmosphere shall be closed within 1 hour.
- f) Operate the gas collection and control or treatment system at all times, except during shutdown, or malfunction, provided that the duration of start-up, shutdown, or malfunction must not exceed 5 days for collection systems and must not exceed 1 hour for treatment or control devices.
- g) If monitoring demonstrates that the operational requirement in subsection (b), (c), or (d) of this Section are not met, take corrective action as specified in Section 220.240(a)(3), (a)(5), or (c)(4) of this Subpart. If such corrective actions are taken as specified in Section 220.240(a)(3), (a)(5), or (c)(4) of this Subpart, the monitored exceedance is not a violation of the operational requirements in this Section.
- h) The collection and control system may be capped or removed provided:
 - 1) The landfill is no longer accepting solid waste;
 - 2) A system removal report has been submitted to the Agency, as provided in Section 220.280(d) of this Subpart;
 - 3) The collection and control system has been operating a minimum of 15 years;
 - 4) The calculated NMOC gas produced by the landfill is less than 50 Mg/yr on three successive test dates, pursuant to the procedures specified in Section 220.260(b) of this Subpart. The test dates shall be no less than 90 days apart, and no more than 180 days apart; and
 - 5) The system is not required to satisfy any applicable requirement of 35 Ill. Adm. Code 800 through 849.

Section 220.260 Test Methods and Procedures

a) The landfill owner or operator shall calculate the NMOC emission rate using either the equation provided in either subsection (a)(1)(A) or subsection (a)(1)(B) of this Section and make a determination that the emission rate is less than 50 Mg/yr

pursuant, to subsection (a)(2), (a)(3), (a)(4), or (e), or install a gas collection and control system pursuant to Sections 220.220 and 220.230 of this Subpart. However, both equations may be used if the actual year-to-year solid waste acceptance rate is known pursuant to subsection (a)(1)(A) of this Section, for part of the life of the landfill and the actual year-to year solid waste acceptance rate is unknown, pursuant to subsection (a)(1)((B) of this Section, for part of the life of the landfill. If the NMOC emission rate calculated in this subsection is less than 50 Mg/yr, then the landfill owner shall submit an emission rate report as provided in Section 220.280(b) of this Subpart, and shall recalculate the NMOC mass emission rate as required under Section 220.210(c) of this Subpart.

- The values to be used in both equations are 0.05/yr for k, 170 m³ per Mg 1) for L_o , and 4,000 ppmv as hexane for the C_{NMOC} .
 - A) The following equation shall be used if the actual year-to-year solid waste acceptance rate is known.

$$M_{NMOC} = \sum_{i=1}^{n} 2kL_o M_i (e^{-kt_i}) (C_{NMOC}) (3.6x 10^{-9})$$

where:

Total NMOC emission rate from the landfill, Mg/yr $M_{NMOC} =$ methane generation rate constant, yr⁻¹ k methane generation potential, m³ per Mg solid waste L_{o} mass of solid waste in the ith section, Mg M_{i} age of the solid waste in the ith section, years concentration of NMOC, ppmv as hexane $C_{NMOC} =$ $3.6 \times 10^{-9} =$

conversion factor

The mass of nondegradable solid waste may be subtracted from the total mass of solid waste in a particular section of the landfill when calculating the value for M_i if documentation of the nature and amount of such wastes is maintained.

The following equation shall be used if the actual year-to-year solid B) waste acceptance rate is unknown.

$$M_{NMOC} = 2L_o \ R(e^{-kc} - e^{-kt})(C_{NMOC})(3.6 \ x \ 10^{-9})$$

where:

Total NMOC emission rate from the landfill, Mg/yr $M_{NMOC} =$ methane generation potential, m³ per Mg solid waste R = average annual acceptance rate, Mg/yr k = methane generation rate constant, year⁻¹

t = age of landfill, years

 C_{NMOC} = concentration of NMOC, ppmv as hexane

c = time since closure, years. For active landfill c = 0

and $e^{-kc} = 1$

 $3.6 \times 10^{-9} = conversion factor$

The mass of nondegradable solid waste may be subtracted from the average annual acceptance rate when calculating a value for R, if documentation of the nature and amount of such wastes is maintained.

- 2) Tier 1. The landfill owner or operator shall calculate the NMOC mass emission rate using the equations provided in subsection (a)(1)(A) or (a)(1)(B) of this Section. The owner or operator shall compare the calculated NMOC mass emission rate to the standard of 50 Mg/yr using the default values for the NMOC mass emission rate and the methane generation rate constant.
- 3) Tier 2. The landfill owner or operator shall calculate the NMOC mass emission rate using the equations provided in subsection (a)(1)(A) or (a)(1)(B) of this Section using the average NMOC concentration from the collected samples instead of the default value in the equations provided in subsection (a)(1) of this Section. The landfill owner or operator shall determine the NMOC concentration using the following sampling procedure: The landfill owner or operator shall install at least 2 sample probes per hectare of landfill surface that has retained waste for at least 2 years. If the landfill is larger than 25 hectares in area, only 50 samples are required. The sample probes should be located to avoid known areas of nondegradable solid waste. The owner or operator shall collect and analyze one sample of landfill gas from each probe to determine the NMOC concentration using Method 25C or Method 18 of Appendix A, 40 CFR 60, incorporated by reference in Section 220.130 of this Part. If using Method 18, the minimum list of compounds to be tested shall be those published in the Compilation of Air Pollutant Emission Factors (AP-42), incorporated by reference in Section 220.130 of this Part. If composite sampling is used, equal volumes shall be taken from each sample probe. If more than the required number of samples are taken, all samples shall be used in the analysis. Divide the NMOC concentration from Method 25C by 6 to convert from C_{NMOC} as carbon to C_{NMOC} as hexane. The owner or operator shall retest the site-specific NMOC concentration every 5 years using the methods specified in this Section
- 4) Tier 3. The landfill owner or operator shall estimate the NMOC mass

emission rate using equations in subsection (a)(1)(A) or (a)(1)(B) of this Section and using a site-specific methane generation rate constant k, and the site-specific NMOC concentration as determined in subsection (a)(3) of this Section instead of the default values provided in subsection (a)(1) of this Section. The site-specific methane generation rate constant shall be determined using the procedures provided in Method 2E, Appendix A, 40 CFR 60, incorporated by reference in Section 220.130 of this Part. The calculation of the methane generation rate constant is performed only once, and the value obtained is used in all subsequent annual NMOC emission rate calculations. In addition, pursuant to subsection (a)(3) of this Section, the owner or operator shall retest the site-specific NMOC concentration every 5 years using the methods specified in that subsection.

b) After the installation of a collection and control system in compliance with Sections 220.220 and 220.230 of this Subpart, the owner or operator shall calculate the NMOC emission rate for purposes of determining when the system can be removed as provided in Section 220.250(h) of this Subpart, using the following equation:

 $M_{NMOC} = 1.89 \times 10^{-3} Q_{LFG} C_{NMOC}$

where:

 M_{NMOC} = mass emission rate of NMOC (Mg/yr) Q_{LFG} = flow rate of landfill gas,(m³/minute) C_{NMOC} = NMOC concentration, (ppmv as hexane)

- The flow rate of landfill gas (Q_{LFG}) shall be determined by measuring the total landfill gas flow rate at the common header pipe that leads to the control device using a gas flow measuring device calibrated according to the provisions of Section 4 of Method 2E, Appendix A, 40 CFR 60, incorporated by reference in Section 220.130 of this Part.
- The average NMOC concentration (C_{NMOC}) shall be determined by collecting and analyzing landfill gas sampled from the common header pipe before the gas moving or condensate removal equipment using the procedures in Method 25C or Method 18, Appendix A, 40 CFR 60, incorporated by reference in Section 220.130 of this Part. If using Method 18, the minimum list of compounds to be tested shall be those published in the Compilation of Air Pollutant Emission Factors (AP-42), incorporated by reference in Section 220.130 of this Part. The sample location on the common header pipe shall be before any condensate removal or other gas refining units. The landfill owner or operator shall divide the NMOC concentration from Method 25C by 6 to convert C_{NMOC} as carbon to C_{NMOC} as hexane.

- c) If the gas collection system complies with the provisions in Section 220.220 of this Subpart and is already installed, the owner or operator shall estimate the NMOC emission rate using the procedures provided in subsection (b) of this Section. For areas of the landfill where the owner or operator has not been required to install a well yet, he/she may select an appropriate method from subsection (a) of this Section to estimate emissions.
- d) For the performance test required in Section 220.210(d)(2) of this Subpart, Method 25C or Method 18, Appendix A, 40 CFR 60, incorporated by reference in Section 220.130 of this Part, shall be used to determine compliance with 98 weight-percent efficiency or the 20 ppmv outlet concentration level, unless another method to demonstrate compliance has been approved by the Agency as provided by Section 220.230(d) of this Subpart. If using Method 18, the minimum list of compounds to be tested shall be those published in the Compilation of Air Pollutant Emission Factors (AP-42), incorporated by reference in Section 220.130 of this Part. The following equation shall be used to calculate efficiency:

Control efficiency = $(NMOC_{in} - NMOC_{out})/(NMOC_{in})$

where,

NMOC_{in} = mass of NMOC entering control device NMOC_{out} = mass of NMOC exiting control device

- e) The owner or operator may use other methods to determine the NMOC concentration, site-specific k, or landfill gas flow rate, as an alternate to the methods required in subsection (a)(3) and (a)(4) of this Section, if the method has been approved by the Agency, as provided for in Section 220.220(d) or Section 220.230(d) of this Subpart.
- f) The owner or operator may use the procedures described in AP-42, Compilation of Air Pollutant Emission Factors, incorporated by reference in Section 220.130 of this Part to estimate emissions pursuant to the annual emission report required in 35 Ill. Adm. Code 210.302(a). The most recent values for k, l_o, and NMOC concentration reported in AP-42 shall be used to calculate emissions. To determine applicability of or compliance with the requirements of this Part, the owner or operator must use the tiered emission estimates a provided in subsections (a)(1) through (a)(4) of this Section.

g) Testing:

1) Upon a request by the Agency, the owner or operator of a MSW landfill shall at his own expense demonstrate compliance with the applicable requirements of this Subpart using the appropriate test method.

2) An owner or operator planning to conduct a performance test to demonstrate compliance with this Subpart shall notify the Agency of that intent not less than 30 days before the planned initiation of the tests so that the Agency may observe the test.

Section 220.270 Monitoring of Operations

- a) Active gas collection systems. Each owner or operator of an active gas collection system shall install a sampling port and a thermometer, other temperature measuring device, or an access port for temperature measurements at each wellhead and:
 - 1) Measure the gauge pressure in the gas collection header on a monthly basis, as provided in Section 220.240(a)(3) of this Subpart; and
 - 2) Monitor the temperature, and nitrogen or oxygen concentration in the landfill gas on a monthly basis, as provided in Section 220.240(a)(5) of this Subpart.
- b) Enclosed combustors. Each owner or operator of an enclosed combustor shall calibrate, maintain, and operate according to the manufacturer's specifications, the following equipment:
 - 1) A temperature monitoring device equipped with a continuous recorder and having a minimum accuracy of plus or minus 1 percent of the temperature being measured, expressed in degrees Celsius, or plus or minus 0.5EC, whichever is greater. A temperature monitoring device is not required for boilers or process heaters with design heat input capacity greater than 44 MW.
 - 2) A device that records flow to or bypass of the control device. The owner or operator shall either:

- A) Install, calibrate, and maintain a gas flow rate measuring device that shall record the flow to the control device every 15 minutes; or
- B) Secure the bypass line valve in the closed position with a car-seal or a lock-and-key type configuration. A visual inspection of the seal or closure mechanism shall be performed at least once every month to ensure that the valve is maintained in the closed position and that the gas flow is not diverted through the bypass line.
- c) Open flare. Each owner or operator of an open flare shall install, calibrate, maintain, and operate according to the manufacturer's specifications the following equipment:
 - 1) A heat sensing device, such as an ultraviolet beam sensor or thermocouple, at the pilot light or the flame itself to indicate the continuous presence of a flame.
 - 2) A device that records flow to or bypass of the flare. The owner or operator shall either:
 - A) Install, calibrate, and maintain a gas flow rate measuring device that shall record the flow to the control device at least every 15 minutes; or
 - B) Secure the bypass line valve in the closed position with a car-seal or lock-and-key type configuration. A visual inspection of the seal or closure mechanism shall be performed at least once every month to ensure that the valve is maintained in the closed position and that the gas flow is not diverted through the bypass line.
- d) Each owner or operator seeking to install a collection or control system that does not meet the specifications in Sections 220.220(b) or (c) of this Subpart, shall provide information satisfactory to the Agency as provided in Sections 220.220(d) and 220.230(d) of this Subpart, describing the design and operation of the collection system, the operating parameters that would indicate proper performance, and appropriate monitoring procedures.
- e) Each owner or operator shall monitor surface concentrations of methane according to the instrument specifications and procedures provided in Sections 220.240(c) and (d) of this Subpart. Any closed landfill that has no monitored exceedances of the operational standard in three consecutive quarterly monitoring periods may resume to annual monitoring. Any methane reading of 500 ppm or more above the background detected during the annual monitoring returns the frequency for that landfill to quarterly monitoring.

Section 220.280 Reporting Requirements

- a) Each owner and operator shall submit a design capacity report to the Agency.
 - 1) The initial design capacity report shall be submitted no later than 90 days after the effective date of this Part.
 - 2) The initial design capacity report shall contain the following information:
 - A) A map or plot of the landfill providing the size and location of the landfill and identifying all areas where solid waste may be landfilled according to the provisions of the State or RCRA construction or operating permit.
 - B) The maximum design capacity of the landfill. If the maximum design capacity is specified in a State construction or RCRA permit, a copy of the permit specifying the maximum design capacity of the landfill shall be provided. If the maximum design capacity of the landfill is not specified in a permit, the maximum design capacity shall be calculated using good engineering practices. The calculations shall be provided, along with the relevant parameters, e.g. depth of solid waste, solid waste acceptance rate, and compaction practices, as applicable, as part of the report. The Agency may request other reasonable information as may be necessary to verify the maximum design capacity of the landfill.
 - An amended design capacity report shall be submitted to the Agency providing notification of an increase in the design capacity of the landfill within 90 days of an increase in the maximum design capacity of the landfill to or above 2.5 million Mg and 2.5 million m³. This increase in design capacity may result from an increase in the permitted volume or an increase in the density of the landfill as documented in the annual recalculation required in Section 220.290 (f) of this Subpart.
- Each owner and operator with a total design capacity equal to or greater than of b) 2.5 million Mg and 2.5 million m³ shall submit an NMOC emission rate report to the Agency initially and by June 1 thereafter, except as provided for in subsections (b)(1) and (b)(4) of this Section. The Agency may request such additional information as may be necessary to verify the reported NMOC emission rate. The NMOC emission rate report shall contain an annual or 5-year estimate of the NMOC emission rate calculated using the formula and procedures in Section 220.260(a) this of Subpart, applicable. The annual

NMOC emission rate report required by this subsection must be submitted with the annual emissions report required pursuant to 35 Ill. Adm. Code 201.302(a).

- The initial NMOC emission rate report may be combined with the initial design capacity report required in subsection (a) of this Section. The first NMOC emission report shall be filed with the Agency within 90 days of the effective date of this Part. Subsequent NMOC emission reports shall be filed with the Agency by June 1 of the subsequent year, except as provided for in subsection (b)(2) of this Section.
- 2) Using Tier 1, if the estimated NMOC emission rate as reported in the annual report to the Agency is less than 50 Mg/yr in each of the next 5 consecutive years, the owner or operator may elect to submit an estimate of the NMOC emission rate for the next 5-year period in lieu of the annual report. This estimate shall include the current amount of solid waste-inplace and the estimated waste acceptance rate for each year of the 5 years for which an NMOC emission rate is estimated. All data and calculations upon which this estimate is based shall be provided to the Agency. This estimate shall be revised at least once every 5 years. If the actual waste acceptance rate exceeds the estimated waste acceptance rate in any year reported in the 5-year estimate, a revised 5-year estimate shall be submitted The revised estimate shall cover the 5-year period to the Agency. beginning with the year in which the actual waste acceptance rate exceeded the estimated waste acceptance rate.
- 3) The NMOC emission rate report shall include all the data, calculations, sample reports and measurements used to estimate the annual or 5-year emissions.
- 4) All owners and operators of MSW landfills with a total design capacity of 2.5 million Mg and 2.5 million m³ are required to submit an annual emissions report pursuant to 35 Ill. Adm. Code 201.302(a). MSW landfills that have installed a gas collection and control system that meets the requirements of this Subpart are not required to submit an annual NMOC emission rate report but are required to submit an annual emissions report pursuant to 35 Ill. Adm. Code 201.302(a). Further owners or operators filing a 5-year estimate of NMOC emissions pursuant to subsection (b)(2) of this Section may use a 5-year estimate for NMOC, so long as they file an annual emission report and meet the requirements of subsection (b)(2) of this Section.
- c) Each owner or operator subject to the provisions of Section 220.220(a) of this Subpart shall submit an application for a construction permit containing the information listed in subsection (c)(3) of this Section to the Agency within 1

year of the first report, required under subsection (b) of this Section, in which the emission rate exceeds 50 Mg/yr, except as follows:

- 1) If the owner or operator elects to recalculate the NMOC emission rate after Tier 2 NMOC sampling and analysis as provided in Section 220.260(a)(3) of this Subpart and the resulting rate is less than 50 Mg/yr, annual periodic reporting shall be resumed, using the Tier 2 determined site-specific NMOC concentration, until the calculated emission rate is equal to or greater than 50 Mg/yr or the landfill is closed. The revised NMOC emission rate report, with the recalculated emission rate based on NMOC sampling and analysis, shall be submitted within 1 year of the first calculated exceedance of 50 Mg/yr.
- If the owner or operator elects to recalculate the NMOC emission rate after determining a site-specific methane generation rate constant (k), as provided in Tier 3 in Section of 220.260(a)(4) of this Subpart, and the resulting emission rate is less than 50 Mg/yr, annual periodic reporting shall be resumed. The resulting site-specific methane generation rate constant (k) shall be used in the emission rate calculation until such time as the emissions rate calculation results in an exceedance. The revised NMOC emission rate report based on the provisions of Section 220.260(a)(4) of this Subpart and the resulting site-specific methane generation rate constant (k) shall be submitted to the Agency within 1 year of the first calculated emission rate exceeding 50 Mg/yr.
- In addition to the information required by 35 Ill. Adm. Code 201.152, the following shall be included in the construction permit application for the collection system required pursuant to Section 220.280(c) of this Subpart: depths of refuse, refuse gas generation rates and flow characteristics, cover properties, gas system expandibility, leachate and condensate management, accessibility, compatibility with filling operations, integration with closed landfill end use, air intrusion control, corrosion resistance, fill settlement, and resistance to the refuse decomposition heat.
- d) Each owner or operator of a controlled landfill shall submit the information required below to the Agency 30 days prior to removal or cessation of operation of the control equipment. The Agency may request such additional information as may be necessary to verify that all of the conditions for removal of equipment in accordance with Section 220.250(h) of this Subpart have been met.
 - 1) Certification that the operation of the collection and control system is no longer required pursuant to 35 Ill. Adm. Code 800 through 849;

- 2) Documentation demonstrating that the 15-year minimum control period has expired; and
- 3) Dated copies of the 3 successive NMOC emission rate reports, as provided for in Section 220.250(h) of this Subpart, demonstrating that the landfill is no longer producing 50 Mg/yr or greater of NMOC/yr, pursuant to Section 220.260(b) of this Section.
- e) Each owner or operator of a landfill shall submit to the Agency annual reports of the recorded information in subsections (e)(1) through (e)(6) of this Section. The initial annual report shall be submitted within 180 days of installation and start-up of the collection and control system, and may be included with the report of the initial performance test required pursuant to Section 220.210(d)(2) of this Subpart. For enclosed combustion devices and flares, reportable exceedances are defined under Section 220.290(c) of this Subpart.
 - 1) Value and length of time for exceedance of applicable parameters monitored under Section 220.270(a), (b), (c), and (d) of this Subpart.
 - 2) Description and duration of all periods when the gas stream is diverted from the control device through a bypass line or the indication of bypass flow as specified under Section 220.270 of this Subpart.
 - 3) Description and duration of all periods when the control device was not operating for a period exceeding 1 hour and length of time the control device was not operating.
 - 4) All periods when the collection system was not operating in excess of 5 days.
 - 5) The location of each exceedance of the 500 ppm methane concentration, as provided in Section 220.250(d) of this Subpart, and the concentration recorded at each location for which an exceedance was recorded in the previous month.
 - The date of installation and the location of each well or collection system expansion added pursuant to subsections (a)(3), (b), and (c)(4) of Section 220.240 of this Subpart.
- f) Each owner or operator shall include the following information with the initial performance test report and any subsequent performance tests required pursuant to Section 220.210(d)(2) of this Subpart.

- 1) A diagram of the collection system showing collection system positioning including all wells, horizontal collectors, surface collectors, or other gas extraction devices, including the locations of any areas excluded from collection and the proposed sites for the future collection system expansion;
- 2) The data upon which the sufficient density of wells, horizontal collectors, surface collectors, or other gas extraction devices and the gas mover equipment sizing are based;
- 3) The documentation of the presence of asbestos or nondegradable material for each area from which collection wells have been excluded based on the presence of asbestos or nondegradable material;
- 4) The sum of gas generation flow rates for all areas from which collection wells have been excluded based on nonproductivity and the calculations of gas generation flow rate for each excluded area;
- 5) Provisions for increasing gas mover equipment capacity with increased gas generation flow rate, if the present gas mover equipment is inadequate to move the maximum flow rate expected over the life of the landfill; and
- 6) The provisions for the control of off-site migration of gas.

Section 220.290 Recordkeeping Requirements

Each owner or operator of an MSW landfill shall keep for at least 5 years, unless another time period is specified, up-to-date, readily accessible, on-site records of the following:

- a) For the life of the landfill the design capacity report in which the landfill became equal to or greater than 2.5 million Mg and 2.5 million m³, the current amount of solid waste in-place, and the year-by-year waste acceptance rate. Off-site records may be maintained if they are retrievable within 4 hours. Either paper copy or electronic formats are acceptable.
- b) For the life of the control equipment, the data listed in subsections (b)(1) through (b)(4) of this Section as measured during the initial performance test or compliance determination. Records of the control device vendor specifications shall be maintained until removal.
 - 1) Active collection systems:
 - A) The maximum expected gas generation flow rate as calculated in Section 220.240(a) of this Subpart. The owner or operator may use another method to determine the maximum gas generation flow

- rate, if the method has been approved by the Agency.
- B) The density of wells, horizontal collectors, surface collectors, or other gas extraction devices determined using the procedures specified in Section 220.220(b)(1)(A) of this Subpart.
- 2) Enclosed combustion device other than a boiler or process heater with a design heat input capacity greater 44 MW:
 - A) The average combustion temperature measured at least every 15 minutes and averaged over the same time period of the performance test.
 - B) The percent reduction of NMOC determined as specified in Section 220.230(b) of this Subpart achieved by the control device.
- 3) Boilers or process heaters of any size: a description of the location at which the collected gas vent stream is introduced into the boiler or process heater over the same time period of the performance testing.
- 4) Open flare: the flare type (i.e., steam-assisted, air-assisted, or nonassisted), all visible emission readings, heat content determination, flow rate or bypass flow rate measurements, and exit velocity determinations made during the performance test as specified in 40 CFR 60.18, incorporated by reference in Section 220.130 of this Part; continuous records of the flare pilot flame or flare flame monitoring and records of all periods of operations during which the pilot flame of the flare flame is absent.
- c) Continuous records of the equipment operating parameters specified to be monitored in Section 220.270 of this Subpart as well as up-to-date, readily accessible records for periods of operation during which the parameter boundaries established during the most recent performance test are exceeded.
 - 1) The following constitute exceedances that shall be recorded and reported under Section 220.280(e) of this Subpart:
 - A) For enclosed combustors, except for boilers and process heaters with design heat input of 44 MW (150 mmbtu/hr) or greater, all 3-hour periods of operation during which the average combustion temperature was more than 28EC (82EF) below the average combustion temperature during the most recent performance test

- at which compliance with Section 220.230(b) of this Subpart was determined.
- B) For boilers or process heaters, whenever there is a change in the location at which the vent stream is introduced into the flame zone, as required pursuant to subsection (b)(2)(A) of this Section.
- 2) Continuous records of the indication of flow to the control device or the indication of bypass flow or records of monthly inspections of car-seals or lock-and-key configurations used to seal bypass lines, specified pursuant to Section 220.270 of this Subpart.
- 3) For boilers or process heaters with a design heat input capacity of 44 MW or greater. Records of all periods of operation of boiler or process heater. (Examples of such records include records of steam use, fuel use, or monitoring data collected pursuant to State, local, or federal regulatory requirements.)
- 4) For open flares. Records of the flame or flare pilot flame monitoring specified under Section 220.270(c) of this Subpart, and all periods of operation in which the flame or flare pilot flame is absent.
- d) For the life of the collection system, a plot map showing each existing and planned collector in the system and providing a unique identification location label for each collector, including:
 - 1) The location of all newly installed collectors as specified under Section 220.240(b) of this Part.
 - The nature, date of deposition, amount, and location of asbestos-containing or nondegradable waste excluded from collection, as provided in Section 220.220(b)(1)(D)(i) of this Subpart, as well as any nonproductive areas excluded from collection, as provided in Section 220.220(b)(1)(D)(ii) of this Subpart.
- e) All collection and control system exceedances of the operational standards in Section 220.250 of this Subpart, the reading the subsequent month whether or not the second reading is an exceedance, and the location of each exceedance.
- f) Owners or operators who convert design capacity from volume to mass or mass to volume to demonstrate that landfill design capacity is less than 2.5 million Mg or 2.5 million m³, as provided in the definition of "design capacity", shall keep records of the annual recalculation of site-specific density, design capacity, and the supporting documentation.

IT IS SO ORDERED.

I, Dorothy M. Gunn, Clerk of the Illinois Pollution Control Board, hereby certify that the above opinion and order was adopted on the 19th day of March 1998, by a vote of 7-0.

Dorothy M. Gunn, Clerk

Illinois Pollution Control Board