ILLINOIS POLLUTION CONTROL BOARD January 6, 1994

| SHELL OIL COMPANY, |) |
|------------------------|------------------------------------|
| Petitioner, |) } |
| v. |) PCB 94-11 (Provisional Variance) |
| ILLINOIS ENVIRONMENTAL |) (FIGVISIONAL VALIANCE) |
| PROTECTION AGENCY, |) |
| Respondent. |) } |

ORDER OF THE BOARD (by C. A. Manning):

Pursuant to Section 35(b) of the Environmental Protection Act (Act) (415 ILCS 5/35(b)), Shell Oil Company has requested that the Illinois Environmental Protection Agency (Agency) recommend that the Board grant a provisional variance to allow several of Shell Oil Company's gasoline dispensing operations (service stations) to continue operating even though they did not install operational vapor recovery equipment by November 1, 1993. Such request for a provisional variance and the Notification of Recommendation was filed with the Board by the Agency by fax on Tuesday, January 4, 1994, followed by a hard copy on Wednesday, January 5, 1994. Pursuant to Section 35(b) of the Act, the Board must issue the variance within two (2) days of this filing.

Specifically, the Agency recommends that we grant Shell Oil Company a forty-five (45)-day provisional variance for ninety-four (94) of its facilities located in six (6) Counties in the Chicago metropolitan statistical area from the Stage II vapor recovery requirements, as set forth in 35 Ill. Adm. Code 218.586, for the period beginning December 16, 1993, and continuing for forty-five (45) days or until the required vapor recovery equipment is installed, whichever comes first.

This recommendation is essentially that the Board extend a previously-granted provisional variance that expired December 15, 1993. The docket number of the previous provisional variance was PCB 93-208, granted on November 4, 1993.

The Agency's provisional variance recommendation states that Shell Oil Company has requested a provisional variance on behalf of numerous of its service stations in the Chicago area, located as follows:

| County | Number of Stations |
|--------|--------------------|
| Cook | 52 |
| DuPage | 21 |
| Will | 8 |
| Lake | 5 |

McHenry 5 Kane 3

The addresses of those stations are listed in an attachment to the Agency's recommendation as follows:

| County | City or Village | Street Address |
|--------|-----------------|-------------------------|
| Cook | BERWYN | 7143 W ROOSEVELT ROAD |
| Cook | BLUE ISLAND | 11901 S WESTERN (GC) |
| Cook | BRIDGEVIEW | 7901 S ROBERTS RD/79TH |
| Cook | BROADVIEW | 2425 W ROOSEVELT RD |
| Cook | BURBANK | 7900 S CICERO AVE |
| Cook | CHICAGO | 1160 W. DIVERSEY/RACIN |
| Cook | CHICAGO | 11100 S CORLISS/I-94 |
| Cook | CHICAGO | 3181 N. MILWAUKEE/BELM |
| Cook | | 4401 N. CICERO/MONTROS |
| Cook | CHICAGO | 2941 E 83RD/COMMERICAL |
| Cook | CHICAGO | 5701 N BROADWAY/HOLLYW |
| Cook | CHICAGO | 2401 W. ROOSEVELT/WEST |
| Cook | CHICAGO | 4002 W. CHGO/PULASKI |
| Cook | CHICAGO | 30 W. ONTARIO/DEARBORN |
| Cook | CHICAGO | 505 N. ASHLAND/GRAND |
| Cook | CHICAGO | 130 W. NORTH/LASALLE |
| Cook | CHICAGO | 801 W GARFIELD/HALSTED |
| Cook | CHICAGO | 215-25 W 31ST ST/WELLS |
| Cook | CHICAGO | 1400 W FULLERTON/SOUTH |
| Cook | CHICAGO | 801 W. ADDISON |
| Cook | CHICAGO | 3201 W 26TH ST/KEDZIE |
| Cook | CHICAGO | 5201 N. WESTERN/FOSTER |
| Cook | CHICAGO | 6401 N. RIDGE/DEVON |
| Cook | COUNTRYSIDE | 6101 S LA GRANGE RD |
| Cook | DOLTON | 1445 E SIBLEY/MICHIGAN |
| Cook | EVERGREEN PARK | 2635 W. 87TH @ TALMAN |
| Cook | FOREST PARK | 7201 W. MADISON |
| Cook | HANOVER PARK | 1507 W IRVING PK |
| Cook | HOFFMAN ESTATES | 2 E. HIGGINS |
| Cook | LA GRANGE | 6701 JOLIET RD |
| Cook | LINCOLNWOOD | 6400 LINCOLN/DEVON |
| Cook | LINCOLNWOOD | 7201 N. CICERO/TOUHY |
| Cook | MATTESON | 4755 VOLMER/CICERO |
| Cook | MORTON GROVE | 6941 W. DEMPSTER/WAUKE |
| Cook | MORTON GROVE | 5600 DEMPSTER |
| Cook | MOUNT PROSPECT | 820 N. RIVER/EUCLID |
| Cook | MOUNT PROSPECT | 927 S. BUSSE/GOLF |
| Cook | MOUNT PROSPECT | 1798 S ELMHURST/ALGONQ |
| Cook | NILES | 5900 TOUHY/LEHIGH |
| Cook | OAK FOREST | 16702 S CICERO AVE |
| Cook | OAK LAWN | 10601 S CICERO AVE. (GC |
| Cook | OAK PARK | 1 W. HARRISON |
| Cook | PALATINE | 1393 E. DUNDEE ROAD |
| Cook | PALOS HEIGHTS | 12121 S RIDGELAND |

| _ • | | |
|--------------------|-----------------|--|
| Cook | PALOS PARK | 13056 S LA GRANGE RD |
| Cook | PROSPECT HTS | 2 N. ELMHURST/CP MCDON |
| Cook | RIVER FOREST | 7201 W. NORTH/HARLEM |
| Cook | SCHAUMBURG | 575 S. ROSELLE ROAD |
| Cook | SCHAUMBURG | 517 MALL/HIGGINS |
| Cook | SKOKIE | 5025 OLD ORCHARD ROAD |
| Cook | WESTCHESTER | 10200 W ROOSEVELT RD |
| Cook | WILMETTE | 399 RIDGE/WILMETTE |
| DuPage | ADDISON | 500 E. LAKE |
| DuPage | BENSENVILLE | 4 W. IRVING PARK/YORK |
| DuPage | BLOOMINGDALE | 201 E. LAKE |
| DuPage | CAROL STREAM | 106 W NORTH/GARY |
| DuPage | DARIEN | 8226 S CASS / I-55 |
| DuPage | DOWNERS GROVE | 2212-50 OGDEN/BELMONT |
| DuPage | DOWNERS GROVE | 10 S 281 LEMONT RD/ I- |
| DuPage | ELMHURST | 301 W. BUTTERFIELD/SPR |
| DuPage | ELMHURST | 103 W. 3RD/YORK |
| DuPage | HINSDALE | 210 E OGDEN/YORK |
| DuPage | LISLE | 4300 LINCOLN/WARRENVIL |
| DuPage | LOMBARD | 18 W 622 ROOSEVELT/MEYE |
| DuPage | NAPERVILLE | 1295 S RICKERT/75TH |
| DuPage | OAK BROOK | 2210 W 22ND ST |
| DuPage | ROSELLE | 4 IRVING PARK/ROSELLE |
| DuPage | VILLA PARK | 401 E. ST CHARLES RD |
| DuPage | VILLA PARK | 17 W 621 ROOSEVELT/MIDW |
| DuPage | WHEATON | 100 W. GENEVA/MAIN |
| DuPage | WHEATON | NEC NAPERVILLE/EAST LO |
| DuPage | WOOD DALE | 110 E IRVING PK/WOOD D |
| DuPage | WOODRIDGE | 7500 LEMONT RD/75TH ST |
| Kane | CARPENTERSVILLE | 25TH/HAZARD |
| Kane | GENEVA | 1491 E STATE ST @ KIRK |
| Kane | WEST DUNDEE | RT 31(8TH ST)/RT 72(MA |
| Lake | BARRINGTON | 100 NW HWY/MAIN |
| Lake | DEERFIELD | 2 WAUKEGAN/COUNTYLINE |
| Lake | HIGHLAND PARK | 1411 PARK AVE |
| Lake | HIGHLAND PARK | 10 SKOKIE HWY/CNTY LIN |
| Lake | MUNDELEIN | 25809 N. MIDLOTHIAN |
| McHenry | ALGONQUIN | 2 N. MAIN(RT 31)/RT 62 |
| | CRYSTAL LAKE | 681 TERRA COTTA (RTS. |
| McHenry McHenry | CRYSTAL LAKE | • |
| McHenry | | 220 E. VIRGINIA/KEITH 848 NORTHWEST HWY |
| - | FOX RIVER GROVE | |
| McHenry Will | MCHENRY | 2022 W. ROUTE 120 |
| | BOLINGBROOK | 255 N NAPERVILLE/BOUGH |
| Will | CRETE | 1400 E STEGER RD./I-39 |
| Will | FRANKFORT | 7600 W RTE 30(GC) |
| Will | JOLIET | 4230 W JEFFERSON (US 52) |
| Will | JOLIET | 3021 PLAINFIELD RD |
| Will | LOCKPORT | 15861 BELL RD. (GC) |
| Will | LOCKPORT | 12810 143RD @ BELL |
| Will | STEGER | 500 W 234TH ST/KING |
| | | |

Upon receipt of the request, the Agency issued its recommendation, notifying the Board that the failure to grant the requested forty-five (45)-day provisional variance would impose an arbitrary or unreasonable hardship on Petitioner. The Agency recommendation states that installation of Stage II vapor recovery equipment at the Shell Oil Company facilities is not possible by the November 1, 1993 deadline for compliance because vapor recovery equipment for its gasoline dispensers was not available before the compliance deadline.

Provisional variances are by their very nature temporary. The responsibilities of the Agency and the Board in these short-term provisional variances are different from the responsibilities in standard variances. (See 415 ILCS 5/35(b) & (c)). In provisional variances it is the responsibility of the Agency to make the technical determinations and finding of arbitrary or unreasonable hardship. The Board's responsibility is to adopt a formal Order, to assure the formal maintenance of the record, to assure the enforceability of the variance, and to provide notification of the action by a press release.

Having received the Agency recommendation notifying the Board that a denial of the requested relief would impose an arbitrary or unreasonable hardship, the Board hereby grants Petitioner a provisional variance from 35 Ill. Adm. Code 218.586, subject to the following conditions:

- 1. The term of this provisional variance shall commence on December 16, 1993, and it shall expire on the date the Petitioner completes the required installation of vacuum assist Stage II vapor recovery equipment, or after forty-five (45) days have elapsed, whichever comes first;
- 2. The Petitioner shall notify the Agency of the installation of the vapor recovery equipment, by sending notification addressed as follows:

Mr. Terry Sweitzer, P.E.
Manager, Air Monitoring Section
Illinois Environmental Protection Agency
Division of Air Pollution Control
P.O. Box 19276
Springfield, Illinois 62794-9276

IT IS SO ORDERED.

| Board, d | | certify | Clerk of that the | | order w | as ado | | n the |
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