## ILLINOIS POLLUTION CONTROL BOARD March 2, 1995

| ILLINOIS PETROLEUM     | )                            |
|------------------------|------------------------------|
| MARKETERS ASSOCIATION, | )                            |
| Dabibian               | )                            |
| Petitioner,            | <b>\</b>                     |
| <b>v.</b>              | ) PCB 95-67                  |
| • •                    | ) (Provisional Variance-Air) |
| ILLINOIS ENVIRONMENTAL | )                            |
| PROTECTION AGENCY,     | )                            |
| <b>.</b>               | )                            |
| Respondent.            | )                            |

ORDER OF THE BOARD (by R.C. Flemal):

Pursuant to Section 35(b) of the Environmental Protection Act (Act) (415 ILCS 5/35(b)), Illinois Petroleum Marketers Association (IPMA) has requested that the Illinois Environmental Protection Agency (Agency) recommend that the Board grant a provisional variance to allow several of IPMA's member gasoline dispensing operations (service stations) to continue operating even though they did not install operational vapor recovery equipment by November 1, 1994. Such request for a provisional variance and the Notification of Recommendation was filed with the Board by the Agency on Tuesday, February 28, 1995. Pursuant to Section 35(b) of the Act, the Board must issue the variance within two (2) days of this filing.

Specifically, the Agency recommends that we grant IPMA's members a forty-five (45)-day provisional variance for sixty-two (62) of its member facilities located in six (6) counties in the Chicago metropolitan statistical area from the Stage II vapor recovery requirements, as set forth in 35 Ill. Adm. Code 218.586, for the period beginning February 2, 1995 and continuing for forty-five (45)-days or until the required vapor recovery equipment is installed, whichever comes first.

The Agency's provisional variance recommendation states that IPMA has requested a provisional variance on behalf of sixty-two (62) of its members facilities (service stations) in the Chicago

The Board previously granted a provisional variance to the IPMA that expired December 15, 1994. The docket number of the previous provisional variance was PCB 94-366, granted on December 1, 1994. Two individuals, Elmhurst Shell and Gas Stop were granted individual provisional variances on January 11, 1995. The docket numbers of the previous provisional variances were PCB 95-21 and PCB 95-23.

area, located as follows:2

| County   | Number | of | Stations |
|----------|--------|----|----------|
| Cook     |        |    | 40       |
| DuPage   |        |    | 8        |
| Kane     |        |    | 7        |
| Lake     |        |    | 2        |
| McHenery |        |    | 3        |
| Will     |        |    | 2        |

The addresses of those stations are listed as follows:

| County | Facility                    | Street Address          | City                     |
|--------|-----------------------------|-------------------------|--------------------------|
| Cook   | AFS Summit                  | 7665 Lawndale           | Summit, IL<br>60501      |
| Cook   | AFS Northlake               | 2 E. Lake St.           | Northlake, IL 60164      |
| Cook   | AFS Halsted-The<br>Spot     | 222 N. Halsted          | Chicago, IL<br>60606     |
| Cook   | Alsip Gas                   | 12249 S. Cicero         | Alsip, IL<br>60658       |
| Cook   | Angelo's Service<br>Station | 242 Waukegan Rd.        | Glenview, IL<br>60025    |
| Cook   | Arlington Kwik<br>Stop      | 301 W. Central Rd       | Arlington<br>Heights, IL |
| Cook   | Ashland Bryn Mawr<br>76     | 5550 N. Ashland<br>Ave. | Chicago, IL<br>60640     |

<sup>&</sup>lt;sup>2</sup>Section 36(c) of the Act imposes limitations on the Board's ability to extend a provisional variance:

Any provisional variance granted by the Board pursuant to subsection (b) of Section 35 shall be for a period of time not to exceed 45 days. Upon receipt of a recommendation from the Agency to extend this time period, the Board shall grant up to an additional 45 days. The provisional variances granted to any one person shall not exceed a total of 90 days during any calendar year.

Since the variances granted on January 11, 1995 in PCB 95-21 and PCB 95-23 both expired on January 29, 1995, and fewer than ninety (90) days elapsed in this calendar year, the Board interprets Section 36(c) as allowing Elmhurst Shell and Gas Stop the Agency recommended forty-five (45)-day extensions.

| Cook | Austin Service                     | 6005 W. 35th St.              | Cicero, IL               |
|------|------------------------------------|-------------------------------|--------------------------|
| COOK | AUSCIN BELVICE                     | 0005 W. 35cm Sc.              | 60650                    |
| Cook | Bam's Inc. Citgo                   | 2816 W. Irving<br>Park        | Chicago, IL<br>60618     |
| Cook | Belmont-Kostner 76                 | 4357 W. Belmont               | Chicago, IL<br>60641     |
| Cook | Bridgeview<br>Phillips             | 8849 S. Harlem                | Bridgeview,<br>IL 60455  |
| Cook | C+X Enterprises                    | 14941 Dixie Hwy.              | Harvey, IL               |
| Cook | Carreon Phillips<br>66             | 2346 N. Western<br>Ave.       | Chicago, IL<br>60647     |
| Cook | Diversey-Central<br>Park 76        | 3559 W.Diversey<br>Ave.       | Chicago, IL<br>60647     |
| Cook | Dolton Gas                         | 14209 S. Lincoln              | Dolton, IL               |
| Cook | F & O Service                      | 3001 W. Belmont<br>Ave.       | Chicago, IL<br>60618     |
| Cook | Flossmoor Service<br>Station       | 2733 Flossmoor Rd.            | Flossmoor, IL 60422      |
| Cook | Gas Stop                           | 901 N. Pulaski                | Chicago, IL<br>60630     |
| Cook | Grand & Wolf                       | 2900 N. Wolf Rd               | North Lake,<br>IL 60014  |
| Cook | Harders Gas &<br>Pantry            | 1546 S. Lombard               | Berwyn, IL<br>60402      |
| Cook | Indian Head Citgo                  | 6600 S. Willow<br>Springs Rd. | LaGrange, IL<br>60525    |
| Cook | Jim's Phillips 66                  | 7400 W. Roosevelt             | Forest Park,<br>IL 60130 |
| Cook | LaGrange & Ogden<br>Service        | 40 N. LaGrange Rd.            | LaGrange, IL<br>60525    |
| Cook | Marquette Gas                      | 4300 W. 67th St.              | Chicago, IL<br>60629     |
| Cook | Midway Phillips                    | 4710 W. 63rd St.              | Chicago, IL              |
| Cook | Oak Park 76<br>Service             | 333 Lake St.                  | Oak Park, IL<br>60302    |
| Cook | Ogden & Carrol<br>Service Stations | 335 N. Ogden Ave.             | Chicago, IL              |
| Cook | Palos Petroleum                    | 12301 S. 80th Ave.            | Palos Park,<br>IL        |
| Cook | Pete's Phillips                    | 6717 W. 79th St.              | Burbank, IL              |
| Cook | Petro Service                      | 7100 S. Martin                | Chicago, IL              |
|      | Station                            | Luther King Dr.               | 60619                    |
| Cook | R & A Citgo                        | 3037 W. 63rd St.              | Chicago, IL<br>60629     |
| Cook | Raffco II Unocal                   | 3700 W. 111th St.             | Chicago, IL<br>60655     |
| Cook | Raj Citgo                          | 11200 W. 31st St              | Westchester,<br>IL 60154 |
| Cook | Ruben's Mobil                      | 5726 N. Nagle                 | Chicago, IL<br>60646     |

| Cook    | Sheppard's Gas for<br>Less  | 874 E. Higgins           | Elk Grove<br>Village, IL<br>60007 |
|---------|-----------------------------|--------------------------|-----------------------------------|
| Cook    | Twist Service,<br>Inc.      | 5200 W. Addison<br>St.   | Chicago, IL<br>60641              |
| Cook    | Tuxedo Junction             | 4701 S. Western<br>Blvd. | Chicago, IL<br>60609              |
| Cook    | Uptown Service<br>Station   | 4900 N. Broadway         | Chicago, IL<br>60640              |
| Cook    | Village Tire                | 1530 S. Hermen           | Northbrook,<br>IL 60062           |
| Cook    | Western Citgo               | 8258 S. Western          | Chicago, IL<br>60620              |
| DuPage  | Bensenville Citgo           | 1156 S. York Rd.         | Bensenville,<br>IL 60106          |
| DuPage  | Elmhurst Shell              | 152 N. Addison<br>Ave.   | Elmhurst, IL 60126                |
| DuPage  | Naperville Union            | 2300 N. Rt. 59           | Naperville,<br>IL 60540           |
| DuPage  | Petro Oil Co.               | 154 S. York              | Bensenville,<br>IL 60106          |
| DuPage  | Ronlin Auto Center Inc.     | 47 E. 55th St.           | Westmont, IL 60559                |
| DuPage  | Roselle's Service<br>Center | 445 E. Irving Park       | Roselle, IL<br>60172              |
| DuPage  | Shannon's<br>Specialty      | 610 S. Main              | Lombard, IL<br>60148              |
| DuPage  | Willowbrook Citgo           | 6900 S. Rt. 83           | Willowbrook,<br>IL 60514          |
| Kane    | Elgin Car Wash              | 313 Dundee Ave           | Elgin, IL<br>60120                |
| Kane    | Geneva Carwash              | 618 S. First             | Geneva, IL<br>60134               |
| Kane    | Goding's Union 76           | 1150 Prairie St          | Aurora, IL<br>60506               |
| Kane    | Harper Oil Co. #26          | 1116 E. New York         | Aurora, IL<br>60505               |
| Kane    | Kimball "66"                | 50 Kimball               | Elgin, IL<br>60120                |
| Kane    | Petro Pantry                | 601 Villa                | Elgin, IL<br>60120                |
| Kane    | W-D Oil Co.                 | 1775 S. LaFox            | S. Elgin, IL<br>60177             |
| Lake    | Seitz Corp                  | 530 N. Western Ave       | Lake Forest,<br>IL 60045          |
| Lake    | Waukegan Public<br>Works    | 1700 McAree Rd.          | Waukegan, IL<br>60085             |
| McHenry | Harvard Amoco               | 360 S. Division          | Harvard, IL<br>60033              |
| McHenry | Boncosky Oil                | 4019 Main St.            | McHenry, IL<br>60050              |

| McHenry | Boncosky Food &<br>Fuel | 400 Northwest<br>Highway | Fox River<br>Grove, IL       |
|---------|-------------------------|--------------------------|------------------------------|
| Will    | Scotts U Save           | 3400 S. Union St.        | 60021<br>Steger, IL<br>60475 |
| Will    | Wilmington Citgo        | 809 E. Baltimore         | Wilmington,<br>IL 60481      |

Upon receipt of the request, the Agency issued its recommendation, notifying the Board that the failure to grant the requested forty-five (45)-day provisional variance would impose an arbitrary or unreasonable hardship on the petitioner. The Agency recommendation states that installation of Stage II vapor recovery equipment at the IPMA member facilities was not possible by the November 1, 1994 deadline for compliance because the IPMA's member facilities had contracted for the purchase and installation of vacuum assist vapor recovery equipment, but that the equipment and the crews necessary to install it were not available before the compliance deadline.

Provisional variances are by their very nature temporary. The responsibilities of the Agency and the Board in these short-term provisional variances are different from the responsibilities in standard variances. (See 415 ILCS 5/35(b) & 36(c)). In provisional variances it is the responsibility of the Agency to make the technical determinations and finding of arbitrary or unreasonable hardship. The Board's responsibility is to adopt a formal order, to assure the formal maintenance of the record, to assure the enforceability of the variance, and to provide notification of the action by a press release.

Having received the Agency recommendation notifying the Board that a denial of the requested relief would impose an arbitrary or unreasonable hardship, the Board hereby grants each of IPMA's member service stations listed on pages 1 thru 4 above a provisional variance from 35 Ill. Adm. Code 218.586, subject to the following conditions:

- 1. The term of this provisional variance shall commence on February 2, 1995 and it shall expire on the date each of IPMA's member service stations complete the required installation of vacuum assist Stage II vapor recovery equipment, or after forty-five (45)-days have elapsed, whichever comes first;
- 2. Each of IPMA's member service stations shall notify the Agency of the installation of the vapor recovery equipment, by sending notification addressed as follows:

Mr. Terry Sweitzer, P.E. Manager, Air Monitoring Section Illinois Environmental Protection Agency Division of Air Pollution Control P.O. Box 19276 Springfield, Illinois 62794-9276

Each of IPMA's member service stations shall execute a copy of a Certificate of Acceptance of this provisional variance and forward that copy addressed as follows:

> Illinois Environmental Protection Agency Division of Legal Counsel 2200 Churchill Road P.O. Box 19276 Springfield, Illinois 62794-9276

Attention: Brooke Peterson

Date

Each of IPMA's member service stations shall forward that copy within forty-five (45) days of the date of this order of the Board, and The Certificate of Acceptance shall take the following form:

## CERTIFICATION

accept

in PCB

| I (We),                       | , hereby accept        |
|-------------------------------|------------------------|
| and agree to be bound by all  | terms and conditions   |
| of the order of the Pollution | on Control Board in PC |
| 95-67, March 2, 1995.         |                        |
| ,                             |                        |
|                               |                        |
|                               |                        |
|                               |                        |
|                               |                        |
| Petitioner                    | -                      |
|                               |                        |
|                               |                        |
|                               |                        |
| Authorized Agent              | -                      |
|                               |                        |
|                               |                        |
| Title                         | -                      |
|                               |                        |
|                               |                        |
| Facility                      | •                      |
| 1 40222201                    |                        |
|                               |                        |
|                               |                        |
| Facility Address              | -                      |
| ration made con               |                        |
|                               |                        |
|                               |                        |
|                               |                        |

IT IS SO ORDERED.

| M. Gunn, Clerk of certify that the | above order                |                   | on the   |
|------------------------------------|----------------------------|-------------------|----------|
| <br>Var                            | oth, In.                   | Gun               | <i>,</i> |
| Dorothy<br>Illinois                | M. Gunn, Cless Pollution C | rk<br>ontrol Boar | ·d       |