1	BEFORE THE POLLUTION CONTROL BOARD							
2	STATE OF ILLINOIS							
3								
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5	IN THE MATTER OF:							
6	LISTING OF FEDERAL HAZARDOUS AIR							
7	POLLUTANTS, GREAT LAKES COMMISSION TOXIC COMPOUNDS and GREAT WATERS							
8	PROGRAM TOXIC COMPOUNDS, and NO. R96-004 SOURCE REPORTING for ILLINOIS TOXIC AIR CONTAMINANTS:							
9	AMENDMENTS TO 35 ILL. ADM. CODE 232							
10								
11								
12								
13	Hearing held, pursuant to Notice, on the 23rd day							
14	of February, 1996, at the hour of 9:55 a.m., at Third							
15	Floor, 600 South Second Street, Springfield, Illinois							
16	before Mr. Charles Feinen, duly appointed Hearing							
17	Officer.							
18								
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20								
21	TRANSCRIPT OF PROCEEDINGS							
22								
23								
2.4								

## 1 PRESENT: MR. JOSEPH YI, Board Member MS. RACHEL DOCTORS, on behalf of IEPA MR. BROOKE PETERSON, on behalf of IEPA DR. MANI TEHSEEN, on behalf of IEPA MR. HENRY NAOUR, on behalf of IEPA MR. DAVID L. RIESER, on behalf of the Illinois Steel Group and SIRC MS. WHITNEY WAGNER ROSEN, on behalf of IERG MR. MARK HOMER, on behalf of CICI 7 8 9 INDEX 10 WITNESS PAGE Henry Naour 5 11 Direct Testimony Cross-Examination by Mr. Rieser 17 Cross-Examination by Ms. Rosen 28 12 Recross-Examination by Mr. Rieser 29 30 13 Cross-Examination by Mr. Homer 14 **EXHIBITS** IDENTIFIED ADMITTED Agency Exhibit No. 1 9 17 15 Agency Exhibit No. 2 9 17 Agency Exhibit No. 3 10 17 16 Agency Exhibit No. 4 10 17 Agency Exhibit No. 5 10 17 10 17 17 Agency Exhibit No. 6 17 Agency Exhibit No. 7 10 Agency Exhibit No. 8 10 18 17 Agency Exhibit No. 9 10 17 19 Agency Exhibit No. 10 10 17 Agency Exhibit No. 11 10 17 20 Agency Exhibit No. 12 11 17 21 22 23 24

1 HEARING OFFICER: Good morning. My name is

- 2 Chuck Feinen. I am the assigned Hearing Officer to
- 3 this matter. The attending Board Member for this
- 4 matter is Joseph Yi, sitting to my right.
- 5 This matter has been docketed as R96-4, entitled
- 6 Listing of Federal Hazardous Air Pollutants, Great
- 7 Lakes Commission Toxic Compounds and Great Waters
- 8 Program Toxic Compounds, and Source Reporting for
- 9 Illinois Toxic Air Contaminants: Amendments to 35
- 10 Ill. Adm. Code 232.
- 11 This matter is before the Board pursuant to the
- 12 Agency's proposal being filed on October 13th, 1995.
- 13 The matter was filed pursuant to Sections 9.527 and
- 14 28. The rulemaking has not been filed pursuant to the
- 15 fast track rulemaking provisions under 28.5 of the
- 16 Act.
- 17 The Agency's proposal is to make certain
- 18 amendments to section or Part 232 of 35 Ill. Adm. Code
- 19 Toxic Air Contaminants, which would add to the list of
- 20 toxic air contaminants certain chemicals and create a
- 21 source identification requirement.
- 22 Today's hearing is for the purpose of starting the
- 23 Agency's presentation on the proposal.
- 24 If I can go off the record.

- 1 (Discussion off the record.)
- 2 HEARING OFFICER: Let's get any appearances
- 3 that need to be filed on the record today.
- 4 MR. RIESER: I've previously filed my
- 5 appearance. My name is David Rieser. I'm appearing
- 6 on behalf of both the Illinois Steel Group and also
- 7 the Styrene Information and Research Center, otherwise
- 8 known as SIRC, S-I-R-C.
- 9 MS. ROSEN: I'm Whitney Rosen. I've also
- 10 previously filed my appearance. I'm legal counsel for
- 11 Illinois Environmental Regulatory Group.
- 12 MR. HOMER: I'm Mark Homer -- I have not
- 13 filed an appearance but will do so -- with the
- 14 Chemical Industry Council of Illinois.
- 15 HEARING OFFICER: Is there anyone else who
- 16 would like to file an appearance or state they're
- 17 present here today?
- MS. DOCTORS: Do you want me to state -- with
- 19 me today is Hank Naour, who's Manager of our Technical
- 20 Support Unit, Mani Tehseen, who works in the Technical
- 21 Support Unit, and Brooke Peterson, who's with Division
- 22 of Legal Counsel.
- 23 HEARING OFFICER: Thank you.
- 24 With that I guess then we'll start with the

- 1 presentation from the Agency. If there's any
- 2 witnesses that need to be sworn in, let's swear them
- 3 in now.
- 4 (Whereupon Henry Naour was duly sworn.)
- 5 MS. DOCTORS: We can just start with Hank
- 6 giving his short statement. That will be fine.
- 7 MR. NAOUR: Thank you, Rachel.
- 8 My name is Henry Naour. I received a Bachelors
- 9 degree in Chemical Engineering from the University of
- 10 Detroit in 1964. I have completed required courses
- 11 for a Masters degree in Chemical Engineering at the
- 12 University of Detroit.
- I am currently employed as the Manager of the
- 14 Technical Support Unit in the Permit Section of the
- 15 Bureau of Air of the Illinois Environmental Protection
- 16 Agency. I joined the Agency in October 1991. My
- 17 responsibilities primarily relate to the
- 18 implementation of the Federal Air Standards as
- 19 promulgated by USEPA under the Clean Air Act amended
- 20 in 1990. The Agency plays a vital role in the USEPA
- 21 implementation strategy. Furthermore, my
- 22 responsibilities also relate to the development of a
- 23 State Air Toxics Program which include the issues
- 24 regarding selection criteria for Illinois Toxic Air

- 1 Contaminants, reporting requirements for affected
- 2 facilities, emission standards, modification
- 3 procedures, and compliance assurance. It is my
- 4 ultimate responsibility to assure that a State Toxics
- 5 Program is in place to facilitate the implementation
- 6 of both of these programs.
- 7 Prior to joining the Agency, I worked as a
- 8 chemical engineer in the industrial sector for 25
- 9 years. For the past 20 years, I worked at the plant
- 10 management level where my responsibilities included,
- 11 among other matters, complying with Federal and State
- 12 regulations.
- 13 The Part 232 Subpart D reporting rule is a
- 14 culmination of many hours of discussion regarding
- 15 Phase II of the Illinois Toxic Air Contaminant or ITAC
- 16 Program. Phase II will accumulate ITAC emissions data
- 17 to be used in determining geographic impact in the
- 18 State of Illinois. The stakeholders, Illinois EPA,
- 19 IERG, and the Illinois Petroleum Council, the
- 20 Chemicals Industry Council of Illinois, Sierra Club
- 21 and the Chicago Lung Association, were also involved
- 22 as partners in the development of the R90-1 Toxic Air
- 23 Contaminant, TAC, list and final adoption by the
- 24 Illinois Pollution Control Board. This adoption of

1 R90-1 completed Phase I of the ITAC Program which

- 2 provided the scoring mechanism for listing or
- 3 de-listing TAC chemicals.
- 4 Phase II of the program is designed to provide
- 5 information to the Agency regarding those affected
- 6 sources and the emissions of ITACs from these sources.
- 7 The current information that the Agency possesses is
- 8 limited, in that, the source information located in
- 9 the Bureau of Air Permit Section database was provided
- 10 vis-a-vis the permit application process. These
- 11 sources were only obliged to provide information
- 12 limited to the permit process. The emissions,
- 13 therefore, do not provide the total source emissions
- 14 data needed for the Bureau of Air's Phase III study.
- 15 The reporting rule will provide more complete data
- 16 regarding ITAC emissions in the State which can be
- 17 reviewed on the basis of geographical impact. This
- 18 study will support Phase III of the program which will
- 19 focus on the control options for those affected
- 20 sources if controls are in fact required as a result
- 21 of the study.
- 22 The proposal provides that the Bureau of Air
- 23 Permit Section will develop a series of turnaround
- 24 documents that will be mailed to the potential

1 affected sources. A reporting format similar to the

- 2 Federal SARA 313 Toxics Release Inventory form has
- 3 been developed and will be available to the sources
- 4 for reporting. The Agency has also stated that it
- 5 will allow ITAC emissions data that has been reported
- 6 on the SARA 313 form to be sent to the Agency instead
- 7 of using the Agency's suggested format.
- 8 And this completes my testimony.
- 9 MS. DOCTORS: Okay. I just have one thing
- 10 I'd like to mention is that in reading the rule I
- 11 found a couple typographical errors. Like we mention
- 12 Part 210 when we mean Part 201. So before the second
- 13 hearing I will put together an errata sheet and mail
- 14 that out so that people are aware of the corrections.
- 15 And these are just typographical corrections.
- 16 And that's what the Agency would like to put on
- 17 this morning.
- 18 HEARING OFFICER: I want to go off the record
- 19 for a second.
- 20 (Discussion off the record.)
- 21 MS. DOCTORS: The Agency would like to have
- 22 admitted into the record a copy of the Technical
- 23 Support Document and its attachments as well as
- 24 exhibits that have previously been labeled 1 through

1 9, and two documents that have been given to the Board

- 2 previously, specifically Deposition of Air Pollutants
- 3 to the Great Waters First Report to Congress, USEPA
- 4 Office of Air Quality Planning and Standards, Number
- 5 453-R-93-055 May 1994, and the Report on Toxic
- 6 Chemical Release Inventory Form R and Instructions
- 7 published by USEPA Office of Pollution Prevention and
- 8 Toxics, Number 745-K-93-001, January 1993. I don't
- 9 have copies of the last two but I will give you --
- 10 HEARING OFFICER: Go off the record again.
- 11 (Discussion off the record.)
- 12 HEARING OFFICER: The Agency has submitted
- 13 exhibits. If there's no objection, I'll enter them
- 14 into the record.
- MR. RIESER: I want to hear what's being
- 16 submitted.
- 17 HEARING OFFICER: All right. The first
- 18 exhibit for proponent Agency will be the Technical
- 19 Support Document and that will be marked as Exhibit
- 20 Number 1 for proponent.
- 21 The next document the Agency enters into is March
- 9th, 1993 Outreach Meeting Attendance Sheet. That
- 23 will be marked as Exhibit Number 2.
- 24 The next document is the March 30th, 1993 Outreach

1 Meeting Attendance Sheet. That will be marked as

- document number 3 or Exhibit Number 3, excuse me.
- 3 The May 6th, 1993 Outreach Meeting Attendance
- 4 Sheet will be marked as Exhibit Number 4.
- 5 The May 25th, 1993 Outreach Meeting Attendance
- 6 Sheet will be marked as Exhibit Number 5.
- 7 The March 18th, 1994 Outreach Meeting Attendance
- 8 Sheet will be marked as Number 6 -- Exhibit Number 6.
- 9 Excuse me again.
- 10 The August 23rd, 1994 Outreach Meeting Attendance
- 11 Sheet will be marked as Exhibit Number 7.
- 12 The March 1st, 1995 Outreach Meeting Attendance
- 13 Sheet will be marked as Exhibit Number 8.
- 14 The list of sources expected to be affected by the
- proposal will be marked as Exhibit Number 9.
- 16 The description of the processes affected by the
- 17 proposal will be listed as Exhibit Number 10.
- 18 The Deposition of Air Pollutants to the Great
- 19 Waters First Report to Congress, United States
- 20 Environmental Protection Agency Office of Air Quality
- 21 Planning and Standards Research, Triangle Park, North
- 22 Carolina, EPA Document 453-R-93-055, May 1994, will be
- 23 listed as Exhibit Number 11.
- 24 And the Toxic Chemical Release Inventory Reporting

1 Form R and Instructions Revised 1992 Version, USEPA

- 2 Number 745-K-93-001, January 1993, will be marked as
- 3 Exhibit Number 12.
- 4 If there's no objections to that --
- 5 MR. RIESER: Can I ask a question just on the
- 6 technical support -- I've got a couple of questions on
- 7 some of the exhibits that I don't think were covered
- 8 in the testimony. With regard to the Technical
- 9 Support Document who prepared that?
- 10 MR. NAOUR: I did.
- MR. RIESER: Hank, you prepared this. And at
- 12 what time did you prepare this?
- 13 MR. NAOUR: David, I can't recall exactly.
- 14 Let me think. Well, let's see. There is a date on
- 15 it.
- MR. RIESER: Even better. May 26th, 1995?
- 17 MR. NAOUR: Uh-huh.
- 18 MR. RIESER: So this document was prepared
- 19 after the last outreach meeting and in light of the
- 20 final discussions that were had at that meeting?
- 21 MR. NAOUR: That's correct.
- MR. RIESER: Were there any changes to the
- 23 proposal after you prepared the Technical Support
- 24 Document?

1 MR. NAOUR: No, there were not. This

- 2 document was then given to -- as part of the final
- 3 total package.
- 4 MR. RIESER: It was filed with the Board as
- 5 part of the total package?
- 6 MR. NAOUR: Yeah.
- 7 MR. RIESER: All right. On the list of
- 8 sources expected to be affected, how was this
- 9 prepared?
- 10 MR. NAOUR: As I indicated, the current
- 11 Bureau of Air database that we maintain is a permitted
- 12 oriented database, so the list -- and the word
- 13 expected could also -- and I would want to say
- 14 potential because I think they're similar. And that
- 15 with our information we, as we indicated in my
- 16 testimony, are going to send turnaround documents and
- 17 we're going to send them to those that are the
- 18 potential based on our information. And so it was
- 19 prepared from our existing limited database.
- 20 MR. RIESER: So this is the database made up
- 21 of all your permittees, is that right?
- MR. NAOUR: That's right.
- 23 MR. RIESER: And then you selected for the
- 24 release of ITAC the permittees that released ITACs

- 1 more than a certain amount, is that correct?
- 2 MR. NAOUR: Based on our proposed de minimis
- 3 threshold values.
- 4 MR. RIESER: Okay. And so it's a computer
- 5 run of your existing database?
- 6 MR. NAOUR: Precisely.
- 7 MR. RIESER: Given those search parameters?
- 8 MR. NAOUR: Exactly.
- 9 MR. RIESER: Now, you've got -- don't you
- 10 have two -- you've got potential annual emissions.
- 11 There are two reports in here.
- MR. NAOUR: Well, one indicates sources that
- 13 would be excluded as a possibility and then also we
- 14 have one that indicates those that would be affected.
- 15 So what we did is as part of the discussion which was
- 16 in the previous two meetings that we had was trying to
- 17 determine for the steering committee what would be a
- 18 potential impact on those that would be excluded by de
- 19 minimis values and what would be the potential impact
- 20 by those that would be in fact included or affected
- 21 sources. Again, keep in mind limited in value since
- 22 we're talking estimations from our current database.
- 23 MR. RIESER: Yeah, I understand. What I'm
- 24 focusing on now is how the two things were prepared.

1 Just looking at the two attachments, they seem to have

- 2 the same -- in the package I've got they seem to have
- 3 the same title.
- 4 MS. ROSEN: Yeah, that's what I'm --
- 5 MR. RIESER: I haven't looked at the
- 6 information to see if it's the same.
- 7 MR. NAOUR: You're talking Attachment 5.2 at
- 8 the top?
- 9 MR. RIESER: There's Attachment 5.1 at the
- 10 top.
- 11 Oh, 5.2, I'm sorry. So 5.2 is just this one page
- 12 with three entries on it?
- MR. NAOUR: Yes. And then 5.1 are those
- 14 affected.
- MR. RIESER: So those should be two separate
- 16 exhibits?
- MS. DOCTORS: The whole TSD was admitted with
- 18 all its attachments. Or that's what I requested.
- 19 MR. RIESER: It sounds like Mr. Feinen broke
- 20 them out and described each one as a separate exhibit.
- 21 HEARING OFFICER: When I read the exhibits
- 22 and am marking them, I just took the Technical Support
- 23 Document as one exhibit and I did not separate these
- 24 two attachments out or the third attachment, 5.3, out

1 as separate exhibits. Exhibit Number 1 is the whole

- 2 technical document with the attachments. Exhibit
- 3 Number 2 starts off with the sign-in sheets.
- 4 MR. RIESER: Okay. But then you had Exhibit
- 5 9 which was the list of sources.
- 6 MS. ROSEN: It's this list. It's this one,
- 7 David.
- 8 MR. RIESER: Right.
- 9 MS. ROSEN: It's the same list.
- 10 HEARING OFFICER: Is it the same list?
- MS. ROSEN: Yeah.
- MR. RIESER: But there's apparently two other
- 13 -- oh, I see.
- 14 MS. ROSEN: This information is in the packet
- 15 twice is what --
- MR. RIESER: I've got it. I understand.
- 17 And the description of the processes is simply
- 18 your breakout, kind of a subjective breakout from this
- 19 other -- this larger database search that you talked
- 20 about?
- 21 MR. NAOUR: That's right.
- MR. RIESER: And all these are things that
- 23 you prepared?
- MR. NAOUR: That's right.

1 MR. RIESER: I don't have any objection to

- 2 them.
- 3 HEARING OFFICER: With hearing no objection,
- 4 I'll enter those --
- 5 MS. ROSEN: Wait, I'm sorry.
- 6 HEARING OFFICER: Hold on a second.
- 7 MS. ROSEN: Is this the same document, Hank?
- 8 I think Chuck has listed it as Exhibit Number 9. It
- 9 is way in the back of the information that was
- 10 submitted. It seems to be a number of pages shorter.
- 11 That's why I'm -- what's the --
- 12 HEARING OFFICER: Let's go off the record for
- 13 a second. Let me interrupt for a second. Go off the
- 14 record.
- 15 (Discussion off the record.)
- 16 HEARING OFFICER: Let's go back on the
- 17 record. The discussion off the record was to
- 18 determine whether or not what I have marked or intend
- 19 to mark as Exhibit Number 9 is the same as attachment
- 20 5.1 to the Technical Support Document. At the end of
- 21 the discussion we determined that, yes, it is.
- 22 And with that, I hear no objections to entering
- 23 these as exhibits and I do move to enter those as
- 24 exhibits and they're entered as exhibits.

1 (Agency Exhibit Numbers 1 - 12

- 2 admitted.)
- 3 HEARING OFFICER: With that I think the
- 4 Agency is done with their presentation for today. So
- 5 let's go off the record again real quick.
- 6 (Discussion off the record.)
- 7 HEARING OFFICER: Let's go back on the
- 8 record.
- 9 CROSS-EXAMINATION BY
- 10 MR. RIESER:
- 11 Q. Morning, Mr. Naour. As you heard, my name is
- 12 David Rieser and I'm appearing both on behalf of the
- 13 Illinois Steel Group and the Styrene Information and
- 14 Research Center.
- 15 The questions I want to ask I think are going to
- 16 be pretty straightforward and will focus on certain
- 17 issues in the regulations themselves.
- 18 With respect to the definition of the Illinois
- 19 toxic air contaminants, there's an exclusion from coke
- 20 oven gas and this was a result of our discussions
- 21 during various outreach meetings. And I just want to
- 22 confirm it's coke oven gas was excluded from the
- 23 definition of ITAC and, therefore, from reporting
- 24 requirements under this regulation because of the

1 other regulations of coke oven emissions under the

- 2 federal laws and regulations. Is it correct that what
- 3 we're doing is excluding from reporting the
- 4 constituents of all the coke oven emissions that would
- 5 be emitted by a coke oven battery?
- 6 A. That's correct.
- 7 Q. Is it also correct that we're excluding
- 8 emissions from the byproducts plant as well?
- 9 A. As I recall, David, that was not part of the
- 10 discussions. We focused primarily on coke oven
- 11 emission as a given definition that is typically being
- 12 focused on by, as you indicated, by other regulations
- 13 that are focusing on those emissions.
- 14 Q. Okay. But this would exclude the emissions
- 15 from the coke oven batteries themselves?
- 16 A. That's right.
- 17 Q. There's also no question based on Section
- 18 232.440 that no emissions or other type of physical
- 19 testing will be required by this reporting regulation?
- MS. DOCTORS: I'm sorry, where are you?
- 21 MR. RIESER: 230.440.
- MS. DOCTORS: That's not part of this
- 23 proposal. That's part of the rule.
- 24 HEARING OFFICER: 232.440?

- 1 MR. RIESER: 232.440.
- 2 A. Yeah, 232.440 using available data. So your
- 3 question, David?
- 4 Q. The question is just to confirm that people
- 5 in complying with this rule will not have to perform
- 6 any physical emissions testing of any kind by the
- 7 reporting requirements?
- 8 A. David, as we negotiated and worked on the
- 9 rule, that was the agreed approach. As you know, as
- 10 we wanted the ability if we needed to have additional
- 11 information, that would in fact be worked out with the
- 12 particular source as to what would be required. We
- 13 would be looking at available data only and we didn't
- 14 want any excessive resources expended unless we felt
- 15 that it was necessary. And that necessity would be
- 16 worked out again with the source itself.
- 17 Q. Okay. Now, isn't the issue of additional
- 18 information covered by 232.450?
- 19 A. That's right.
- 20 Q. 450(a). And 450(a) describes the type of
- 21 additional information which the Agency would require,
- 22 (a) (1), (2) and (3), is that correct?
- 23 A. That's right.
- 24 Q. Okay. Isn't it correct that the source would

- 1 not have to do any addition -- would not be required
- 2 to perform any additional physical testing to provide
- 3 the Agency that data pursuant to 232.450(a)?
- 4 A. That's correct.
- 5 Q. So getting back to my original question, the
- 6 Agency can request more information than is described
- 7 in 232.430(a)(1) and (2) but only under the conditions
- 8 described in 232.450 and only the limited information
- 9 that's described in 232.450(a)(1), (2) and (3)?
- 10 A. That's correct.
- 11 Q. And that no testing would be required to
- 12 provide that information?
- 13 A. That's correct.
- Q. With regard to 232.450(a), under what types
- of circumstances would this additional information be
- 16 required?
- 17 A. We view the information on the basis of being
- 18 able to establish geographical impact. And in this
- 19 case it would be source by source. And therefore, on
- 20 that basis, if we -- in the analysis of the
- 21 information that we received from the reporting
- 22 mechanism that our screening process which we have
- 23 described indicates that a source may have a
- 24 significant impact according to current technical

- 1 approach, then we would be working with the source on
- 2 additional information to define what that impact may
- 3 be. And we may -- in that case we may request
- 4 additional information to clarify a risk assessment
- 5 analysis of that source's impact.
- 6 Q. So when you say significant impact, what
- 7 specifically -- what specific types of impacts are you
- 8 going to be looking at and how would those be
- 9 measured?
- 10 A. Typically the impacts would be the ecological
- 11 effect of emissions from the source would be tied to
- 12 the public health aspect, would be fence line
- 13 characteristics of how the emissions would be
- 14 impacting at the fence line of that facility, beyond
- 15 the fence line potentially would be those focus
- 16 groups, schools, hospitals, et cetera, and we would
- 17 look at that data on the basis of impact on current
- 18 federal guideline and using that as a guideline
- 19 establish whether or not we would need additional
- 20 information to clarify that impact.
- Q. How would the Agency have all of the data
- 22 that you describe with regard to a particular source?
- 23 A. Well, the reporting rule is going to define
- 24 for all ITACs emitted at the source source-wide

- 1 emissions.
- 2 Q. Right.
- 3 A. We will be able to do a conservative rather
- 4 simplified analysis of the facility's impact at the
- 5 fence line. With that information we intend through
- 6 our development of the structure of analysis to
- 7 determine whether or not further information would be
- 8 needed to clarify beyond the fence line any public
- 9 health impact.
- 10 Q. Okay. So for certain types of sources based
- 11 on the source emitting -- source emissions information
- 12 that you're going to get pursuant to this rule, if
- 13 that emissions information reflects more than a
- 14 certain level of certain types of -- more than a
- 15 certain level of certain types of ITACs, then you're
- 16 going to be following up for more information, is that
- 17 correct?
- 18 A. That's right.
- 19 Q. Now, is it -- are there certain types of
- 20 ITACs to which that's going to apply or to all ITACs?
- 21 A. It is to all ITACs that is in the rule.
- 22 Q. Are there certain types of sources to which
- 23 that would apply or certain types of geographic
- 24 locations?

1 A. It is going to be for all sources. We're

- 2 looking at the overall picture.
- 3 Q. Is there a threshold value for individual
- 4 ITACs that you've decided upon as a trigger for
- 5 requiring the additional information?
- 6 A. We don't intend to operate on that basis.
- 7 We're going to operate on current USEPA guidelines and
- 8 risk assessment as to determine whether or not we
- 9 would -- again, working with the facility whether or
- 10 not that would be a potential impact to define further
- 11 and to clarify further.
- 12 Q. But the guidelines would require the
- 13 collection of other information to make a risk
- 14 assessment determination, wouldn't they?
- 15 A. May.
- 16 Q. I mean for the Agency to make a decision
- 17 whether this is an issue at an individual source,
- 18 you'd have to have more than just the emissions data
- 19 that you're collecting here.
- 20 A. We may. It's very clear that we could
- 21 determine initially that the impact from the source is
- 22 minimal at the fence line and therefore we're not
- 23 going to expend additional resources to go beyond that
- 24 point. However, again, using current risk assessment

- 1 guidelines, if again if we feel that there is
- 2 potential there, then we will work with the facility
- 3 on some additional information, perhaps on an emission
- 4 unit basis, which of course is defined in the rule as
- 5 well.
- 6 Q. Is there any -- you know, the conditional
- 7 language of 232.450(a) talks about for purposes of
- 8 modeling, conducting assessments of information the
- 9 Agency may request supporting documentation. Is there
- 10 any -- based on what you've just talked about is there
- 11 any way to refine that further to include the types of
- 12 issues that you're -- that you've just discussed?
- 13 A. In the negotiation we determined not to do
- 14 that. In all of the steering committee's
- 15 determination they felt that it would be difficult to
- 16 refine it to become prescriptive because what we're
- 17 talking about as an example would be, for instance,
- 18 stack height where emissions may be occurring.
- 19 Originally we were discussing the need for that
- 20 information on the initial pass of reporting
- 21 requirements. We felt that in discussion that we
- 22 didn't need that type of prescription.
- Q. Right.
- A. However, we may need it in the interest of

1 modeling and looking at beyond the fence line, we may

- 2 need additional information, for instance stack
- 3 height. And again, we decided not to put it in the
- 4 rule to describe it as a requirement up front. That
- 5 means that we would require that all in the initial
- 6 reporting requirements. It was additional unnecessary
- 7 information we felt at that time. We all agreed to
- 8 that.
- 9 Q. Do you have a sense now based on this initial
- 10 run of the potential reporters, this 307 facilities,
- of how many of those you'd be requesting additional
- 12 information from?
- 13 A. I do not.
- Q. With respect to the additional -- the listing
- of additional toxic air contaminants, the Great Lakes
- 16 and Great Waters -- a couple of the Great Lakes and
- 17 Great Waters air contaminants were added. What's the
- 18 reasoning behind that?
- 19 A. The Great Lakes and Great Waters pollutants
- 20 are primarily all hazardous air pollutants under Title
- 21 III of the Clean Air Act amendments, but we are
- 22 located in the Great Lakes basin and there is a
- 23 significant initiative in the basin for the eight
- 24 Great Lake states to focus on those chemicals that

1 would in fact impact the area. They are not ITACs so

- 2 they don't come into this particular purview but we
- 3 wanted them as part of an administrative cleanup to
- 4 have on our list as those toxics of concern in
- 5 Illinois.
- 6 Q. Do you know if they're emitted by any
- 7 facilities in Illinois?
- 8 A. We do have facilities that emit these
- 9 compounds. I can't describe any or give you --
- 10 Q. Compounds that are Great Lakes and Great
- 11 Waters compounds but not otherwise air pollutants or
- 12 toxic air contaminants?
- 13 A. Repeat that, David.
- 14 Q. Are there facilities in Illinois that emit
- 15 the Great Lakes or Great Waters compounds that are not
- 16 otherwise hazardous air pollutants or toxic air
- 17 contaminants? In other words, the few Great Lakes,
- 18 Great Waters compounds that you've added -- that you
- 19 seek to add to the list?
- 20 A. Which I've indicated they're also hazardous
- 21 air pollutants and, therefore, they do -- they do --
- 22 therefore, are emitted by facilities that emit the 189
- 23 hazardous air pollutants under the Clean Air Act
- 24 amendments. So they're parallel.

- 1 Q. It's my understanding that there were a
- 2 couple of them that were not hazardous air pollutants.
- 3 Am I correct about that?
- A. I believe so. I believe there is one or two
- 5 that are what the Great Waters through their report to
- 6 Congress considered what they called high impact or
- 7 high focus chemicals.
- 8 Q. Do you know if those one or two are emitted
- 9 by any facilities in Illinois?
- 10 A. That I do not know.
- 11 Q. With regard to the reporting requirements, a
- 12 facility is required to report if it emits the -- if
- 13 it manufactures, stores or uses the initial threshold
- of 25,000 pounds of an individual ITAC, correct?
- 15 A. Correct.
- Q. Once it meets that threshold it must report
- 17 for all ITACs except for those that are below the
- 18 de minimis emissions level, is that correct?
- 19 A. That's correct.
- 20 MR. RIESER: I have no further questions at
- 21 this time.
- MS. ROSEN: I just have one question -- well,
- one or two questions for Mr. Naour.

- 1 CROSS-EXAMINATION BY
- 2 MS. ROSEN:
- 3 Q. It has to do with the situation that might
- 4 arise if HAPs were de-listed from the Clean Air
- 5 Section 112(b) list. You indicated on page 3 of the
- 6 statement of reasons that those chemicals once
- 7 de-listed could become ITACs. Under what situations
- 8 could they become ITACs and is it your intention to
- 9 automatically list them as ITACs or would they have to
- 10 go through the State toxicological scoring process, et
- 11 cetera, if they had not already done so?
- 12 A. They would have to go through the State
- 13 scoring mechanism. I'll give you a case in point
- 14 would be caprolactam. It's currently in the proposal
- 15 phase of de-listing by USEPA. It is also a TAC. If
- 16 in fact final rule exists on that de-listing,
- 17 caprolactam has been scored initially by our system
- 18 and therefore would become an ITAC.
- 19 Q. Right.
- 20 A. And the reverse is true, of course.
- 21 Q. The reverse is true meaning that if a
- 22 chemical had not been scored, it would have to go
- 23 through the scoring process prior to becoming an ITAC?
- 24 A. Correct.

- 1 MS. ROSEN: I have nothing further.
- 2 HEARING OFFICER: I just want to add for the
- 3 record that was Whitney Wagner Rosen for IERG asking
- 4 those questions.
- 5 MR. RIESER: If I could do a brief follow-up
- 6 on that.
- 7 RECROSS-EXAMINATION BY
- 8 MR. RIESER:
- 9 Q. For something to become an ITAC would there
- 10 have to be a proposal before the Board to shift it to
- 11 another list?
- 12 A. That's part of the procedure, yes.
- 13 Q. So if something is de-listed from the federal
- 14 list, there would have to be a Board proceeding to
- 15 list it as a toxic air contaminant?
- 16 A. Except in the case of caprolactam which is
- 17 already a listed chemical and, therefore, just by
- 18 default, having been scored, it automatically becomes
- 19 an ITAC.
- 20 Q. It's already listed as a toxic air
- 21 contaminant?
- 22 A. Correct. On the issue as Whitney indicated
- 23 we would then have to make proposal as an addendum to
- 24 the list.

1 MS. ROSEN: Just to clarify, I believe that

- 2 the initial determination and listing before the Board
- 3 would be pursuant to Section -- 35 Illinois
- 4 Administrative Code Section 232.200?
- 5 A. That's right.
- 6 MS. ROSEN: Okay.
- 7 MR. HOMER: My name's Mark Homer with the
- 8 Chemical Industry Council and I just have one
- 9 clarification question.
- 10 CROSS-EXAMINATION BY
- 11 MR. HOMER:
- 12 Q. Is it the Agency's contention that they're
- 13 going to base whether or not they're going to ask for
- 14 further information pursuant to Section 232.450 upon
- 15 risk assessment factors that are in guidelines that
- 16 the USEPA has issued?
- 17 A. That's correct, Mark.
- 18 Q. And that would be the only basis for asking
- 19 for that information?
- 20 A. That's correct.
- Q. Do you happen to either have a copy of those
- 22 guidelines or know the USEPA's numerical numbers for
- 23 the quidelines?
- 24 A. I do not at this time.

1 Q. Is there any way you could provide us with

- 2 that information at a future point?
- 3 A. I believe we can. We can provide that
- 4 current USEPA guidelines.
- 5 MR. HOMER: Thank you.
- 6 HEARING OFFICER: Go off the record for a
- 7 second.
- 8 (Discussion off the record.)
- 9 HEARING OFFICER: I just have a few
- 10 questions. I'm Chuck Feinen, the Hearing Officer in
- 11 this matter.
- 12 The first question I have is just for
- 13 clarification. You talk about how 364 of the
- 14 substances -- of 607 substances are already being
- 15 reported by SARA. Could you just report about how
- 16 much overlapping there is between this proposal and
- 17 the SARA requirements?
- 18 A. There is very limited -- I can't recall the
- 19 exact numbers. We had investigated that. There is a
- 20 very limited number of SARA 313 compounds and that's
- 21 being exacerbated to the point where USEPA is
- 22 currently in a position to either increase or decrease
- 23 the number of compounds for SARA 313. But our
- 24 original assessment indicated, as I recall, there were

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- 2 and hence, the reason we felt the requirement to go
- 3 into a separate rule.
- 4 HEARING OFFICER: I guess that will be all
- 5 the questions I have.
- 6 Let's go off the record again.
- 7 (Discussion off the record.)
- 8 HEARING OFFICER: Off the record we discussed
- 9 possible hearing dates. I'm going to continue this
- 10 hearing and issue a Hearing Officer Order for possible
- 11 hearing dates in April, either April 2nd, Tuesday, at
- 12 10 a.m. or April 9th, a Tuesday at 10 a.m.. If those
- 13 dates aren't available, we will do so by Hearing
- 14 Officer Order announce the second date, but there will
- 15 be a second hearing at that time.
- 16 With that, I guess we'll continue the record until
- 17 that time.
- 18 (Which were all of the proceedings had
- on the hearing of this cause on this
- 20 date.)

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22

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1	STATE OF ILLINOIS )					
2	COUNTY OF SANGAMON )					
3						
4	CERTIFICATE					
5	I, Dorothy J. Hart, affiliated with Capitol					
6	Reporting Service, Inc., do hereby certify that I					
7	reported in shorthand the foregoing proceedings; that					
8	the witness was duly sworn by me; and that the					
9	foregoing is a true and correct transcript of the					
10	shorthand notes so taken as aforesaid.					
11	I further certify that I am in no way associated					
12	with or related to any of the parties or attorneys					
13	involved herein, nor am I financially interested in					
14	the action.					
15						
16						
17	CSR License No. 084-001390 Certified Shorthand Reporter					
18	Registered Professional Reporter and Notary Public					
19						
20	Dated this 28th day of					
21	February, A.D., 1996, at					
22	Springfield, Illinois.					
23						
24						