Τ.	BEFORE THE ILLINOIS POLLUTION CONTROL BOARD		
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5	PEOPLE OF THE STATE OF ILLINOIS,		
6	Petitioner,		
7	vs. No. PCB 99-191		
8	PANHANDLE EASTERN PIPE LINE COMPANY,		
9	Respondent.		
10			
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12			
13	Proceedings held on September 22, 2000, at 9:35 a.m., at		
14	the offices of the Illinois Pollution Control Board, 600 South		
15	Second Street, Suite 403, Springfield, Illinois, before John C.		
16	Knittle, Chief Hearing Officer.		
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18			
19	VOLUME V		
20			
21	Reported by: Darlene M. Niemeyer, CSR, RPR CSR License No.: 084-003677		
22	CON DICCIDE NO. 004-0030//		
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- 1 PROCEEDINGS
- (September 22, 2000; 9:35 a.m.) 2
- 3 HEARING OFFICER KNITTLE: We are on the record. Today is
- 4 September 22nd. It is approximately 9:35 a.m. We are continuing
- 5 with the hearing in PCB 1999-191, People of the State of Illinois
- 6 versus Panhandle Eastern Pipe Line Company. We are continuing
- 7 with the case-in-chief of the respondent.
- 8 I think there is only one member of the public here. I
- 9 think, if I am not mistaken, that is Mr. Layman's wife, correct?
- MR. LAYMAN: That would be correct. 10
- 11 HEARING OFFICER KNITTLE: Is it Mrs. Layman?
- 12 MR. LAYMAN: Yes.
- 13 HEARING OFFICER KNITTLE: Mrs. Layman, do you want to
- 14 provide public comment here today?
- 15 MRS. LAYMAN: No thank you.
- 16 HEARING OFFICER KNITTLE: She is indicating no. So we will
- proceed with the case-in-chief. 17
- Mr. Boyd, you can call your first witness. 18
- 19 MR. BOYD: We call Jasbinder Singh.
- 20 HEARING OFFICER KNITTLE: Mr. Singh, come on up and have a
- 21 seat.
- Would you swear him in, please, Darlene. 22
- 23 (Whereupon the witness was sworn by the Notary Public.)
- HEARING OFFICER KNITTLE: Mr. Boyd. 24

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- 1 JASBINDER SINGH,
- 2 having been first duly sworn by the Notary Public, saith as
- 3 follows:
- 4 DIRECT EXAMINATION
- 5 BY MR. BOYD:
- 6 Q. Good morning, Mr. Singh.
- 7 A. Good morning.
- 8 Q. Are you currently employed?
- 9 A. Yes.
- 10 Q. How are you employed?
- 11 A. I am employed by Policy Planning & Evaluation, Inc.
- 12 Q. What is that?
- 13 A. It is my company, doing consulting work.
- 14 Q. How long have you had your own consulting company?
- 15 A. For 23 years.
- 16 Q. What kind of consulting services does your company
- 17 provide?
- 18 A. At this time it can be divided into basically two parts,
- 19 the litigation support services, mostly of the type that we are
- 20 talking about, the BEN type services. And then I do economic
- 21 analysis of federal regulations for industries.
- 22 Q. How long have you been providing the litigation support
- 23 type services?

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- 1 Q. How about the economic analysis of federal regulations?
- 2 A. That has been almost for 23 years.
- 3 Q. Can you describe, when you first began your own company
- 4 23 years ago, what kind of work you were doing?
- 5 A. I started off -- the first couple of assignments had to
- 6 do with determining economic impacts of noise control regulations
- 7 on four industries, the snow mobile industry, the bus industry,
- 8 motorcycle industry, and then there was another one.
- 9 (Whereupon a document was duly marked for purposes of
- 10 identification as Panhandle Exhibit 22 as of this date.)
- 11 Q. (By Mr. Boyd) I am going to hand you what has been
- 12 marked as Panhandle Exhibit Number 22. Can you identify this?
- 13 A. This is my resume.
- 14 Q. Is it current?
- 15 A. Yes.
- 16 Q. Could you briefly describe your educational background?
- 17 A. I have a bachelor of technology degree in civil
- 18 engineering and a master of science degree in civil engineering
- 19 and I was in the Ph.D. program in regulatory economics at
- 20 Carnegie-Mellon University from 1970 to 1973.
- 21 Q. Could you briefly describe the course work involved in
- 22 your civil engineering undergraduate degree?
- 23 A. We had a five year program which focused, obviously, on

- 1 various kinds of structures, mechanics of soils, for dealing with
- 2 the bearing capacity of soils, to be able to support various
- 3 buildings and structures. Hydraulics. But we also had a
- 4 substantial number of courses in chemistry and in physics and
- 5 English and a couple of courses in economics and accounting.
- 6 Q. From where did you obtain your undergraduate civil
- 7 engineering degree?
- 8 A. From Indian Institute of Technology in Madras, India.
- 9 Q. When did you obtain that degree?
- 10 A. In 1967.
- 11 Q. You said you obtained a master of science degree in
- 12 civil engineering, as well?
- 13 A. Yes.
- 14 Q. And when did you obtain that degree?
- 15 A. In 1969.
- 16 Q. Where did you obtain that from?
- 17 A. From Carnegie-Mellon University.
- 18 Q. Can you briefly describe the course work that you took
- 19 to attain your master's degree?
- 20 A. It was -- there were advanced courses in design of
- 21 structures, but my focus was mostly on the mechanics of soils.
- 22 O. Can you -- you also mentioned you were in the Ph.D.

- 23 program. Where was that?
- 24 A. At Carnegie-Mellon University, too.

- 1 Q. Was that from 1970 to 1973?
- 2 A. Yes.
- Q. Can you describe for me what that program entailed?
- 4 A. The program is based on -- was based at that time on
- 5 quantitative economics, and I took a series of courses in
- 6 economics, including welfare economics. There were courses in
- 7 operation, research and management science that are very highly
- 8 quantitative. Some of the topics covered might be linear
- 9 programing, nonlinear programing, dynamic programming, and so
- 10 forth.
- 11 Q. Can you just explain generally what regulatory economics
- 12 is?
- 13 A. It generally focused on how federal government regulates
- 14 the businesses.
- 15 Q. Did you obtain a Ph.D. degree?
- 16 A. No.
- 17 Q. Why not?
- 18 A. I was doing research on safety and efficacy of drugs.
- 19 Specifically, I was located for a time being at the Food & Drug
- 20 Administration in Washington, DC, looking at how they make
- 21 decisions about the safety and efficacy of drugs. And I
- 22 developed a simulation model which had to be tested. And my

- 23 university basically said you have to publish a paper in this
- 24 area but, you know, it is up to you to get the data, the

- 1 necessary data to simulate, to verify that model. And neither
- 2 the FDA nor the drug companies would give me the data to test the
- 3 model, and at that point I stopped.
- 4 Q. What did you do after being involved in the Ph.D.
- 5 program at Carnegie-Mellon?
- 6 A. I was immediately employed by a company called
- 7 International Research & Technology in the Washington, DC area.
- 8 And that's where I did the first project on the economic impacts
- 9 of federal regulations on the four industries that I mentioned.
- 10 Q. How long were you with International Research &
- 11 Technology?
- 12 A. I was there I believe about two years.
- 13 Q. From about 1973 to 1975?
- 14 A. That's right.
- 15 Q. What kind of work did you do with them?
- 16 A. That was -- those four studies were part of -- one part
- 17 of the project. And then I was working for about nine months or
- 18 so on a study of the worldwide automobile industry. At that
- 19 point, as you know, the oil prices had gone up and there were --
- 20 the sales of big cars had gone down substantially, and that was
- 21 sort of the impetus for doing this study at that point.

- Q. Did you do anything else when you were with that
- 23 organization, do you recall?
- A. Not that significant that I remember, no.

- 1 Q. What did you do -- where was that located?
- 2 A. In Arlington, Virginia, just outside Washington, DC.
- 3 Q. What did you do after leaving International Research &
- 4 Technology?
- 5 A. For a very brief period I joined Bolt, Branek & Newman.
- 6 That is B-O-L-T, B-R-A-N-E-K, and Newman. That is a noise
- 7 control company. I don't know whether they -- I would think that
- 8 they still are in business. They were involved in noise control,
- 9 and we were just going to do economics of noise controls with
- 10 them.
- 11 Q. What did you do after working with them?
- 12 A. I joined a big management consulting firm called Booth,
- 13 Allen & Hamilton.
- Q. When was that?
- 15 A. I am sorry?
- Q. When was that?
- 17 A. That should have been in the later part of 1975 or the
- 18 early part of 1976.
- 19 Q. How long were you with them?
- 20 A. About two years.
- Q. What did you do with them?

- 22 A. Two separate types of projects. One had to do with the
- 23 noise controls again. They were also involved. They were a
- 24 competing consulting firm. And I became involved with the

- 1 Department of Energy, and I believe at that point it was the
- 2 Federal Energy Administration. We were looking at residential
- 3 appliances and what energy standards would do to the appliance
- 4 industries.
- Q. What do you mean, what it would do to the industries?
- 6 A. Meaning in terms if -- at that point, the furnaces, for
- 7 example, in the homes were very inefficient. And the standards
- 8 were going to come out and basically required them to be much
- 9 more efficient. So the question was which people would go out of
- 10 business, how the prices would rise, and things like that.
- 11 Q. Did you leave Booth, Allen & Hamilton?
- 12 A. Yes.
- Q. What did you do after that?
- 14 A. I started my own firm.
- 15 Q. And what was the impetus for you starting your own firm?
- 16 A. It was basically that I was doing most of the work in
- 17 dealing with the clients and the federal agencies, and I felt
- 18 that I could get the contracts myself. And that really was the
- 19 impetus.
- 20 Q. Now, you said at the beginning that you were working on

- 21 economic analysis of federal regulations. Can you explain that
- 22 kind of work in general for us, when you first began your firm?
- 23 A. Well, that work has changed quite a bit. When we first
- 24 did it, it was a bit unsophisticated. I will explain that. But

- 1 later on it became much more sophisticated, where the emphasis
- 2 was more on plant closures, whether some of the existing plants
- 3 would close. And the question really was how do you find out
- 4 which plants would close, what they had to get from those plants,
- 5 how do you analyze the financial statements for those companies,
- 6 and how do you then discount some of the costs that were going to
- 7 be imposed upon these plants. And then at a later stage we got
- 8 into what sort of costs of capital ought to be used to discount
- 9 those investments.
- 10 Q. At some point did you become involved in products
- 11 involving the analysis of economic benefit due to alleged
- 12 noncompliance with regulatory requirements?
- 13 A. That came, actually, much later, more in the 1989, 1990
- 14 time frame. I was involved in -- we can go over that. I was
- 15 involved in a number of enforcement type programs or projects,
- 16 and I had expressed my desire to do this work for the private
- 17 industry, and a number of -- a couple of people in the EPA gave
- 18 me contacts in the industry side, saying if you want to work you
- 19 can go work on that side.
- 20 Q. So --

- 21 A. And at that point I started doing the economic benefit
- 22 of noncompliance.
- 23 Q. Before that time were you doing work for the EPA?
- 24 A. Before that was entirely, for the most part, for the

- 1 EPA, but some Department of Energy and some Department of
- 2 Interior.
- 3 Q. What kind of work were you doing with the EPA?
- 4 A. Really, the work can be divided into essentially two
- 5 parts. One has to do with the economic and policy analysis. And
- 6 the second part is what I would call the enforcement type work,
- 7 even though it is sort of policy oriented. And as a part of the
- 8 enforcement work I developed the RCRA penalty policy.
- 9 Q. I am sorry? The --
- 10 A. The Resource Conservation and Recovery Act penalty
- 11 policy. I did a project on the benefits of including
- 12 environmental auditing provisions and enforcement settlements. I
- 13 did a project on environmental management practices. I developed
- 14 a model for ability to pay of municipalities. I think those are
- 15 sort of the projects that are related to enforcement. Then there
- 16 was sort of all of the economic impact. I was involved with the
- 17 drinking water program, the groundwater program, the RCRA
- 18 program, the policy office in the EPA, essentially doing a series
- 19 of economic and policy analysis projects.

- Q. When you say economic and policy analysis projects, what
- 21 do you mean by that?
- 22 A. Economic impacts, I have mentioned, for example, I --
- 23 the government -- let's take an example where under the Clean
- 24 Water Act the EPA sets -- establishes effluent guidelines. And

- 1 as a part of the regulatory package, they have a report on the
- 2 economic impacts of the regulations of the industry being
- 3 regulated. And then there is also a technical document which
- 4 says this is what the industry will have to implement or do in
- 5 order to comply with the regulations. We were developing the
- 6 economic -- what should I say -- the economic part of the -- the
- 7 economic document, essentially, the back up document. We did
- 8 that for a series of regulations and for a series of industries.
- 9 The policy work, there was sort of -- there were many
- 10 projects, actually. It would be difficult to state all of them.
- 11 But let's say one of the projects had to do with the municipal --
- 12 with the small municipality issues came up, and the then
- 13 administrator, Thomas, I believe, he went around the country and
- 14 he was asking people what are your problems. And the small
- 15 municipalities were saying the federal regulations are affecting
- 16 us tremendously and you need to do something. So he came back
- 17 and asked the policy office to do a study of the municipalities,
- 18 the impacts on the municipalities. So I did a study of the
- 19 impact of all of the regulations on municipalities.

- 20 And what came out of that was that the small municipalities
- 21 did not have the wherewithal to comply with the regulations. And
- 22 then so Administrator Thomas, as well as other people, took on
- 23 that issue and had a series of initiatives about reducing impacts
- 24 on small municipalities.

- Q. During this time did you do any work for the EPA
- 2 involving the impacts of regulations on nonmunicipalities?
- 3 A. Well, all of the work on the economic impacts for the
- 4 most part is on different industries and different firms. I
- 5 would say about 90 percent of that work is on nonmunicipal
- 6 entities.
- 7 Q. Can you give us an example of the kind of work that you
- 8 did during that time frame for evaluating economic impacts of
- 9 regulations on nonmunicipal entities?
- 10 A. Well, one of the -- again, going back to the effluent
- 11 guidelines, the EPA came out with effluent guidelines on the
- 12 non-ferrous melting and refining industry and the foundry
- 13 industries, a couple of those industries. And we -- all of the
- 14 non-ferrous industry have to do with cobalt and nickel and
- 15 whatever goes into ferrous or iron type industries or iron
- 16 production, I should say.
- 17 Q. You are saying ferrous, F-E-R-R-O-U-S?
- 18 A. Yes, ferrous, yes, and non-ferrous alloys. Or ferrous

- 19 alloys. I am sorry. So we had to find out what the impacts
- 20 were. We collected data from the plants and identified which
- 21 plants were there and then collected data from them and evaluated
- 22 whether some plants were going to close or not. Part of our work
- 23 is to find out what methodology should be used to determine
- 24 impact on the entire industry, not just for individual firms.

- 1 Q. Now, what, in this background, gave you the experience
- 2 to begin your work evaluating economic benefit of alleged
- 3 noncompliance of regulatory requirements?
- 4 A. There were basically two parts there. One really would
- 5 have to do with the cost of capital issues. How do you calculate
- 6 cost of capital of a firm using the data that we can get from the
- 7 financial statements or from the stock market. How do you get --
- 8 calculate the cost of a subsidiary of a corporation that is not
- 9 traded, whose stock is not traded. And to analyze financial
- 10 statements of the firms to look at various financial ratios to
- 11 see whether they are sound or not, and things of that sort. So
- 12 that is sort of one aspect of it.
- 13 The second part is really the net present value
- 14 calculations. We have these companies who are going to be
- 15 required to spend money with increases in capital costs as well
- 16 as operating costs. And the question was really how do you
- 17 discount them. So that work was done repeatedly for a good ten
- 18 years or so.

- 19 Q. I am sorry. When you say ten years, you mean --
- 20 A. Over a period of ten years many regulations, many
- 21 industries. The methodology to be employed was tailored to each
- 22 industry, you know. For example, the foundries consist of a
- 23 very, very large number of small firms. How you look at that
- 24 industry is a little different than say the non-ferrous and

- 1 ferrous melting and refining industry, which is much larger. So
- 2 we tailored the methodology to those industries.
- 3 Q. You have used the term cost of capital. What is that?
- 4 A. Well, capital in a firm really consists of two parts.
- 5 That is the debt that the firm takes on to finance its latest
- 6 investments, and then there is the stock. That is what it --
- 7 Q. You also mentioned net present value. What is that?
- 8 A. Net present value is really the present value of a
- 9 future stream of costs discounted to the present time.
- 10 Q. Do you recall when you first became involved in
- 11 analyzing the economic benefit of an alleged noncompliance
- 12 situation?
- 13 A. Would you like me to discuss the case?
- 14 Q. Is there a case?
- 15 A. Yes.
- 16 Q. A particular case?
- 17 A. A particular case.

- 18 Q. Okay. When was that?
- 19 A. I don't remember the exact time, but I believe it was
- 20 around 1989 or 1990.
- Q. Do you remember the case name?
- 22 A. It was Pernell Sausage from Louisville, Kentucky, or
- 23 close to Louisville. They must sell in this area.
- 24 Q. Okay. What did you do in relation to that case?

- 1 A. They were making sausages, of course. They were not
- 2 treating the effluent properly from making the sausage. And I
- 3 was asked to come in and analyze the economic benefit that they
- 4 may have gained.
- 5 Q. I am sorry. You were asked by whom?
- 6 A. I was asked by their lawyers.
- 7 Q. Okay. Have you done work involving the analysis of
- 8 economic benefit of alleged noncompliance since that time?
- 9 A. That has been the major part of the revenue of the
- 10 company. I have worked on about 35 different cases.
- 11 Q. When you say you have worked on 35 different cases, what
- 12 you do mean by that?
- 13 A. Like this case here, and other pipeline cases, cases
- 14 like that, about 35 of them.
- 15 Q. Okay. Have you offered testimony before involving those
- 16 cases?
- 17 A. I have offered testimony in the federal court, in two

- 18 cases.
- 19 Q. Could you identify those for us?
- 20 A. One was the U.S. versus Roll Coater. And another one
- 21 was the Bethlehem Steel Corporation. It was the U.S. versus
- 22 Bethlehem Steel Corporation.
- 23 Q. Okay. Let's start with Roll Coater. When were you
- 24 involved in that matter?

- 1 A. I believe in 1989 or 1990. I am not really sure. It
- 2 was early on.
- 3 Q. What role did you play in that matter?
- 4 A. Well, there were several important issues, but two in
- 5 which the court ruled in my favor. One was -- has to do with the
- 6 cost of capital. Until that point, the U.S. EPA used to use the
- 7 cost of equity for discounting purposes. I felt that was not
- 8 correct, and so in that case I testified to that one aspect.
- 9 Q. The court agreed?
- 10 A. The court agreed with me on that issue.
- 11 Q. Okay.
- 12 A. Since then the EPA has changed the model to reflect the
- 13 weighted average cost of capital discounting. The second issue
- 14 has to do with whether the costs incurred by the company should
- 15 be taken into account in calculating the economic benefit. Up
- 16 until that point, it had been the traditional practice that

- 17 whatever costs the company incurs, the EPA was taking that number
- 18 into account in calculating the economic benefit.
- 19 In this particular case, the treatment plant -- in this
- 20 particular case, the company had violated the Clean Water Act and
- 21 not built a waste water treatment plant, and the treatment plant
- 22 was designed to serve three production lines. At that particular
- 23 point the company only had two production lines in place. So I
- 24 argued that only a portion of those costs should be taken into

- 1 account to reflect -- to reflect the share of these two lines.
- 2 The court agreed with me on that issue, too.
- 3 Q. You also mentioned the Bethlehem Steel case?
- 4 A. Yes.
- 5 Q. Did you offer testimony in this case?
- 6 A. I did.
- 7 Q. Okay. Let's go back to the Roll Coater case for a
- 8 second. Where was that case?
- 9 A. In the Southern District of Indiana, in Indianapolis.
- 10 Q. Where was the Bethlehem Steel Case?
- 11 A. Burns Harbor. I believe it is the Northern District of
- 12 Indiana.
- 13 Q. What role did you play in the Bethlehem Steel case?
- 14 A. I calculated the economic benefit in the RCRA case.
- 15 Q. I am sorry?
- 16 A. The RCRA.

- 17 Q. RCRA?
- 18 A. RCRA, yes. You pronounce it a little differently here.
- 19 I am sorry. In that particular case I calculated the economic
- 20 benefit in accordance with the scenarios that were developed by
- 21 the attorney. The scenarios didn't sit too well with the judge,
- 22 and didn't get well reflected in the final opinion. Although the
- 23 opinion was later overruled by the appeals court.
- 24 Q. Have you offered any other testimony in federal court on

- 1 the economic benefit issues?
- 2 A. No.
- 3 Q. Have you written anything about your analysis of
- 4 economic benefit issues?
- 5 A. I have been very active, mostly for competitive reasons
- 6 and also for intellectual reasons, in publishing papers. If I
- 7 may draw attention to the last page of my resume. I have written
- 8 five papers on the BEN Model.
- 9 Q. Why don't you start with the earliest one. Is it the
- 10 last one, number five?
- 11 A. The last one is -- no, five is the first one.
- 12 Q. That's what I meant, the first one.
- 13 A. The last one has to do with -- actually, that is number
- 14 one. It has to do with the wrongful profits in the Dean Dairy
- 15 case. It was really a question of whether competitive

- 16 advantage -- gain due to competitive advantage should be taken
- 17 into account in calculating the economic benefit. This is an
- 18 area which is an untested area, and so I wrote an article about
- 19 that, covering all aspects.
- 20 Q. Was that published in the Toxic Law Reporter in February
- 21 of 1999?
- 22 A. No, it was published in Environmental Law Reporter in
- 23 February of 1999. That is a mistake.
- Q. What is the second one listed here?

- 1 A. The second paper really reflects almost ten years of my
- 2 experience where I found that in many cases the economic benefit
- 3 of noncompliance was negative.
- 4 Q. What do you mean by negative?
- 5 A. Meaning that in those cases the company -- the companies
- 6 lost money rather than gaining money due to noncompliance. And
- 7 the question really was why. Why is it that the EPA's BEN Model,
- 8 B-E-N, an acronym, gives the positive number whereas my
- 9 calculations were showing negative numbers. The result of that
- 10 article is that the EPA's BEN Model does not reflect the actual
- 11 situations in the real world and does not reflect all of the
- 12 consequences of noncompliance as well as compliance, for that
- 13 matter.
- 14 Q. What was that third article listed here?
- 15 A. The third article -- in fact, the third and fourth

- 16 articles deal with the raging battle in this area. It has to do
- 17 with, again, the discounting issue. And there are people who --
- 18 my competitors, actually -- they claim that the after-tax
- 19 risk-free rate should be used, rather than the weighted average
- 20 cost of capital, but after-tax risk-free rate should be used to
- 21 discount the future cash flows. I have taken in this case that
- 22 the EPA's position is -- that that advocated position is
- 23 incorrect.
- 24 Q. I am sorry. The advocated position about using the

- 1 after-tax --
- 2 A. Yes, the after-tax free-rate is actually incorrect, and
- 3 I lay out my reasons in those articles.
- 4 Q. What affect would using the after-tax risk-free rate
- 5 versus the weighted average cost of capital have on an economic
- 6 benefit analysis?
- 7 A. It would really reduce the economic -- the estimate of
- 8 economic benefit very substantially.
- 9 O. What about the fifth article that is listed here?
- 10 A. The fifth article was the first one where I had come
- 11 across a number of situations -- a limited number of situations
- 12 at that time, when I found that the economic benefit of
- 13 noncompliance was negative, and I found that the technical reason
- 14 in the BEN Model why that -- why the result was -- the technical

- 15 reason for the fault in the BEN Model. That was that the
- 16 compliance costs as of the date of noncompliance were assumed to
- 17 be equal to the compliance costs as of the date of compliance,
- 18 which means the same -- the EPA had assumed that if you spent
- 19 some money now to comply that is exactly what you should have
- 20 spent back then when you were -- when the noncompliance began.
- 21 I found that that assumption was incorrect. So that was
- 22 the first time that I wrote an article that that was incorrect,
- 23 because we find many situations in which those two costs are
- 24 different.

- 1 Q. Say that again. What two costs are you talking about?
- 2 A. The compliance costs as of the date of noncompliance and
- 3 the compliance costs as of the date of compliance.
- 4 Q. Okay. Now, you have mentioned the BEN Model. Can you
- 5 tell us what that means, what that is?
- 6 A. BEN is sort of an acronym for benefit. That's the EPA's
- 7 coined acronym for calculating the economic benefit of
- 8 noncompliance, and that is what the EPA uses. It uses it itself
- 9 and then it makes it available to the states to use. And over
- 10 time it has made many changes. And I should say that one of the
- 11 changes it has made is just this one that I mentioned. Now they
- 12 do allow --
- 13 Q. I am sorry. Which one did you mention?
- 14 A. This has to do with cost of compliance as of the date of

- 15 compliance -- as of the compliance date, and the cost of
- 16 compliance as of the noncompliance date. Now they allow these
- 17 two costs to be different starting last year, I believe, in April
- 18 of 1999.
- 19 Q. Over the years, have there been -- strike that. Have
- 20 you provided any comments to the EPA regarding how the BEN Model
- 21 calculates economic benefit?
- 22 A. I have submitted comments on my own on these -- on the
- 23 various issues that I have mentioned and have actually given them
- 24 a series of examples to that effect.

- 1 Q. What changes have been made to the BEN Model or the BEN
- 2 Manual as a result of your comments?
- 3 A. Well, I would like to think that they have been made as
- 4 a result of my comments. But I think the EPA has its own
- 5 reasons, too. One is the weighted average cost of capital. That
- 6 was, of course, put in by them. And then this last one that I
- 7 mentioned, about the two cost estimates to be different, that was
- 8 done as well. Those are the two major chances. There are some
- 9 minor explanation changes and so forth.
- 10 Q. Now, we talked about the Roll Coater case and the
- 11 Bethlehem Steel case. I have just a couple of quick questions
- 12 about the Roll Coater case. Were you qualified as an expert to
- 13 provide expert opinion in that case?

- 14 A. I was qualified as an economic and an engineering
- 15 expert.
- 16 Q. What about the Bethlehem Steel case?
- 17 A. I don't recall, but I believe I was, on both accounts.
- 18 Q. Now, we have been talking about economic benefit in this
- 19 case and through your testimony. What is economic benefit?
- 20 A. In a simple sense economic benefit is the financial gain
- 21 realized by a violator. It is an estimate of financial gain.
- 22 The idea behind that is to take the financial gain away, to
- 23 put -- in order to put a violator in the same position he would
- 24 have been in if he had complied on time.

- 1 Q. How do you generally approach determining whether an
- 2 entity has had an economic benefit as a result of an alleged
- 3 noncompliance?
- 4 A. I generally prefer to go to the plant or alleged
- 5 violating plant and talk with the various engineers who run the
- 6 plant, the engineers who design the control equipment or the
- 7 necessary control equipment. I talk with the environmental
- 8 engineers as well to see what regulations need to be followed.
- 9 But just generally focus on the manufacturing operations,
- 10 because I think in calculating the economic benefit you must
- 11 first look at it in a commonsensical way, to see what really
- 12 happened and develop the facts of the case, to see whether --
- 13 even before we do any calculations does it make sense to assume

- 14 that the company may have gained an economic benefit.
- Q. What do you mean by that?
- 16 MR. LAYMAN: Objection. Asked and answered.
- 17 HEARING OFFICER KNITTLE: Mr. Boyd?
- 18 MR. BOYD: I am just asking him to elaborate on what he
- 19 just said.
- 20 HEARING OFFICER KNITTLE: Why don't you rephrase the
- 21 question.
- 22 MR. BOYD: Sure. Do you mind if I have it read back. I am
- 23 sorry.
- 24 THE COURT REPORTER: Mr. Boyd, do you need the question and

- 1 the answer read back?
- 2 MR. BOYD: Yes, please.
- 3 HEARING OFFICER KNITTLE: Yes, if could you please read it
- 4 back.
- 5 (Whereupon the requested portion of the record was read
- 6 back by the Reporter.)
- 7 MR. BOYD: Oh, I am sorry. I meant just his answer.
- 8 (Whereupon the requested portion of the record was read
- 9 back by the Reporter.)
- 10 (By Mr. Boyd) What do you mean does it make sense to assume
- 11 that they had an economic benefit?
- 12 A. I will give you a very simple example. Let's suppose

- 13 that as of the date of compliance, now that we know what the
- 14 particular company is going to put in, let's suppose that that
- 15 particular equipment is much more efficient. That equipment is
- 16 much more efficient than the equipment that the company was
- 17 using. And that would mean that the company would have saved
- 18 on -- saved money on operating costs if it had installed this
- 19 efficient equipment back as of the date of noncompliance. So it
- 20 would have saved all of that money. So, therefore, it would not
- 21 make sense to assume that they gained an economic benefit.
- Q. Okay. Thank you. When were you first asked to provide
- 23 assistance to Panhandle in relation to this matter?
- 24 A. I believe it was in -- I don't remember the exact date,

- but it was before I went to India, okay, so it has to be around
- 2 October of 1999.
- 3 Q. Of 1999?
- 4 A. Yes.
- 5 Q. And what were you asked to do?
- 6 A. I was initially asked to look at -- I was told that -- I
- 7 don't remember exactly what I was told, but I was supposed to --
- 8 I was told that the pipeline industry is a regulated industry,
- 9 and to provide -- to think about whether there would be an
- 10 economic benefit in such cases, and I developed an opinion as a
- 11 result of that.
- 12 Q. Were you being paid for your work on this matter?

- 13 A. Yes.
- 14 Q. Is your compensation at all related or dependent upon
- 15 the opinion you are going to provide today?
- 16 A. No.
- 17 Q. Through your work have you developed an understanding of
- 18 the -- what is the alleged noncompliance in this case?
- 19 A. Yes.
- 20 Q. Can you describe that for me? What was the basis of
- 21 your understanding?
- 22 A. It is basically that Panhandle had not installed BACT
- 23 control, that is B-A-C-T, controls in the 1988 time frame.
- Q. And failed to install BACT controls on what?

- 1 A. On two engines, 1116 and 1117.
- 2 Q. Okay. Sir, I am going to direct you to the People's
- 3 Exhibit 8 through 23. Let me see if I can find them for you up
- 4 there.
- 5 MR. BOYD: We seem to be missing 11.
- 6 MS. SMETANA: It has not been admitted.
- 7 MR. BOYD: Oh, it has not. Okay. That is fine. Okay.
- 8 Thank you.
- 9 HEARING OFFICER KNITTLE: Exhibit 11 is the supplemental
- 10 report of respondent's economic benefit.
- 11 MR. BOYD: Okay. Thanks. That is fine.

- 12 Q. (By Mr. Boyd) Let me just ask you, do you have in front
- 13 of you Exhibits 8, 9 and 10, and then Exhibits 12 through 23?
- 14 These are People's Exhibits 8, 9 and 10, and then People's 12
- 15 through 23?
- 16 A. Yes.
- 17 Q. Let's start with the first three. Have you seen those,
- 18 People's Exhibits 8, 9 and 10 before?
- 19 A. Yes.
- Q. When did you see them?
- 21 A. I believe these are the latest -- 8, 9 and 10, I am
- 22 seeing them for the first time now.
- 23 Q. Okay.
- 24 A. And then the other ones, in various forms over the

- last -- since April, I believe, or some --
- 2 Q. Again, just referring you to 8, 9 and 10, I wanted to
- 3 direct your attention to People's Exhibit Number 8 for a minute.
- 4 A. Uh-huh.
- 5 Q. If you could look at the column marked D, initial
- 6 capital investment, and look at the dollar amount at the bottom
- 7 of that.
- 8 A. Uh-huh.
- 9 Q. The 1,973,582, it looks like. Do you know where that
- 10 number came from?
- 11 A. That number is approximately -- it is approximately

- 12 twice the number, of the capital cost number given in the PSD
- 13 application, the cost of BACT controls. And also I don't know
- 14 whether it is the same or very close to the number that the State
- 15 had used in doing -- in calculating its economic benefit, the
- 16 first one.
- 17 Q. Can you tell me, do you have an understanding of -- what
- 18 PSD application are you referring to?
- 19 A. I believe it was the PSD application, a copy that was
- 20 given to me around the December or January time frame or perhaps
- 21 in that time frame submitted by Panhandle to the State.
- 22 Q. You don't know when that application was submitted by
- 23 Panhandle to the State?
- 24 A. I don't recall the date on that application. I am

- 1 sorry.
- 2 Q. Okay. Do you have an understanding of how that BACT
- 3 cost number for initial investment was determined?
- 4 A. How they were determined?
- 5 O. Yes.
- 6 A. I believe part of it was that Panhandle determined some
- 7 costs internally and some were reports. But I don't have really
- 8 firsthand knowledge of that.
- 9 Q. You had --
- 10 A. And -- I am sorry. And some of the -- we will come to

- 11 the operating costs later. They were determined based on the
- 12 EPA's guidance as to how those costs should be calculated.
- 13 Q. Do you have any criticism about using that initial
- 14 capital cost number in this manner to determine an economic
- 15 benefit?
- 16 A. Yes. I have not only in this case, but I have been
- 17 involved in many BACT related cases in the past and in every one
- 18 of them those numbers were incorrect for the purpose of
- 19 calculating an economic benefit.
- Q. Why do you say that?
- 21 A. I don't know all of the reasons, but one is that in the
- 22 BACT application the companies are required to -- or they feel
- 23 the pressure to show that the cost of controls is high in order
- 24 to cross a certain threshold. That is one. So, secondly,

- 1 that -- and that's all the people objective -- the people's
- 2 objective is. But actual costs are very different, and actual
- 3 costs that should be taken into account in calculating the
- 4 economic benefit are also very different.
- 5 Q. Now I would like you to turn to People's Exhibit Number
- 6 9 for a minute. Do you see that?
- 7 A. Sure.
- 8 Q. What is this table attempting to do, do you know?
- 9 A. This takes into account the annual operating costs that
- 10 are reflected here as recurring costs, and calculates the

- 11 economic benefit due to those costs.
- 12 Q. What recurring cost number do they use?
- 13 A. They used 467,742 as of -- in 1999 dollars.
- 14 Q. Do you have an understanding of where that number came
- 15 from?
- 16 A. I believe that number also came from the PSD
- 17 application.
- 18 Q. Do you have a criticism about using that number to
- 19 determine the economic benefit due to avoiding annual recurring
- 20 costs?
- 21 A. Yes. It basically is totally incorrect. It does not
- 22 reflect what really happened at the location.
- 23 Q. Okay. Why don't you put 8, 9 and 10 aside for a second,
- 24 then?

- 1 A. Okay.
- Q. And go back to 12 through 23.
- 3 A. Okay.
- 4 Q. Again, People's Exhibits 12 through 23?
- 5 A. Okay.
- 6 Q. Can you describe generally what these sheets are?
- 7 A. These are the State's calculation of economic benefit
- 8 using the capital and operating costs that I determined, but
- 9 using different time frames, I believe, and using different

- 10 discount rates.
- 11 Q. Now, you said the cost that you determined. What do you
- 12 mean?
- 13 A. I am sorry?
- 14 Q. You said something about using the costs that you
- 15 determined. What do you mean by that?
- 16 A. Well, I had determined that in 1987 it would have taken
- 17 an additional \$368,815.00, and these are year 2000 dollars, to
- 18 achieve compliance back in 1987. So, for example, People's
- 19 Exhibit Number 12 reflects that capital cost number.
- Q. Where does it reflect that?
- 21 A. On line 15, column D.
- 22 O. If you look at People's Exhibit Number 13 for a second.
- 23 Does that chart use a recurring cost number, as well?
- 24 A. Yes.

- 1 Q. Okay.
- 2 A. This is, again, the costs that I calculated which would
- 3 have been the increasing costs had they complied back in 1987,
- 4 and the number is, in year 2000 dollars, \$29,806.
- 5 Q. Is it your understanding that each of the sheets and --
- 6 well, let's go back here. In People's Exhibit Number 12,
- 7 People's Exhibit Number 15, People's Exhibit Number 18, and
- 8 People's Exhibit Number 21, each use the cost you determined as
- 9 the initial capital investment?

- 10 A. Yes.
- 11 Q. Is it your understanding that the other sheets each used
- 12 the recurring cost number that you determined?
- 13 A. Yes.
- 14 Q. Okay. Thank you. Can you identify on People's Exhibit
- 15 Number 15 where the initial cost number that you came up with is
- 16 located?
- 17 A. It is on column D, line 14.
- 18 Q. What about on People's Exhibit Number 18?
- 19 A. On column D, line 13.
- Q. What about People's Exhibit Number 21?
- 21 A. It is also on column D, line 13.
- 22 Q. Now, bear with me a minute. If you could go to People's
- 23 Exhibit Number 13. Where is the number that you calculated
- 24 regarding the recurring cost in 2000 dollars?

- 1 A. Yes, in column D, line 14.
- 2 Q. On the next sheet, People's Exhibit Number 14, is that
- number reflected there as well?
- 4 A. Well, the calculations reflect that number, but I don't
- 5 see the actual number.
- 6 Q. Okay. If you go to People's Exhibit Number 16 for a
- 7 minute.
- 8 A. Exhibit 16?

- 9 Q. Yes. Does this include the recurring cost number that
- 10 you calculated?
- 11 A. Yes.
- 12 O. Where is it located? If I could just direct your
- 13 attention to the column D, line 14, is that it?
- 14 A. Yes, uh-huh.
- 15 Q. And the next page, People's Exhibit Number 17, is the
- 16 number on that page?
- 17 A. The same, where the number is not given, but the
- 18 calculations reflect that number.
- 19 Q. If you could look at People's Exhibit Number 19 for a
- 20 minute.
- 21 A. Okay.
- 22 Q. Is the number you calculated regarding the recurring
- 23 costs located on this page?
- A. Yes, on column D, line 13.

- Q. What about People's Exhibit Number 20?
- 2 A. The same, no number given, but the calculations reflect
- 3 the number.
- 4 Q. And, finally, if you look at People's Exhibit Number 22
- 5 is your recurring cost number reflected here?
- 6 A. Yes, column D, line 13.
- 7 Q. And what about the next page, People's Exhibit Number
- 8 23?

- 9 A. Yes, the number is not there, but the calculations
- 10 reflect the number.
- 11 Q. I would assume you don't have a -- well, strike that.
- 12 Do you have any criticism regarding the manner in which the State
- 13 has calculated an economic benefit using those numbers?
- 14 A. I have basically three criticisms of this. The weighted
- 15 average cost of capital that is used here is, according to me,
- 16 incorrect. The second is that these calculations show only
- 17 partial economic benefit and has not taken into account all the
- 18 affects that should be taken into account. And the third is that
- 19 there are some small mistakes, which I think Mr. Styzens made
- 20 because he was in a hurry. We can correct those.
- 21 I was going to say that there is a fourth one on the
- 22 People's Exhibit Number 21, 22 and 23. The bank prime loan rate,
- 23 this -- these calculations take into account bank prime loan rate
- 24 rather than the weighted average cost of capital. If you want to

- 1 take those, that prime loan rate into account, it should be an
- 2 after-tax loan rate and not a before tax. And that would have a
- 3 major effect on the net result.
- 4 MR. BOYD: Mr. Hearing Officer, we have been speaking now
- 5 for about an hour and five minutes. I would suggest that this
- 6 would be a good place for a break.
- 7 HEARING OFFICER KNITTLE: Mr. Layman?

- 8 MR. LAYMAN: No objection.
- 9 HEARING OFFICER KNITTLE: All right. We will take a break
- 10 now.
- 11 (Whereupon a short recess was taken.)
- 12 HEARING OFFICER KNITTLE: All right. We are back on the
- 13 record.
- 14 Mr. Singh, let me remind you that you are still under oath.
- 15 THE WITNESS: Thank you.
- 16 MR. BOYD: Before I continue, I would like at this time to
- 17 move for the admission of Panhandle Exhibit Number 22 into
- 18 evidence.
- 19 HEARING OFFICER KNITTLE: Is that the resume?
- 20 MR. BOYD: Yes.
- MR. LAYMAN: No objection.
- 22 HEARING OFFICER KNITTLE: That is admitted.
- 23 (Whereupon said document was duly admitted into evidence as
- 24 Panhandle Exhibit 22 as of this date.)

- 1 Q. (By Mr. Boyd) Mr. Singh, have you prepared a report that
- 2 discusses your criticism of how the State calculated economic
- 3 benefit in this case?
- 4 A. Have I submitted my --
- 5 Q. Have you prepared a report?
- 6 A. Yes, I have.
- 7 (Whereupon a document was duly marked for purposes of

- 8 identification as Panhandle Exhibit 23 as of this date.)
- 9 Q. (By Mr. Boyd) Okay. Let me hand you what has been
- 10 marked as Panhandle Exhibit Number 23. Can you identify this
- 11 document for us?
- 12 A. This is the series of worksheets that reflect my
- 13 criticism of what the State has done and has some of the
- 14 background information.
- 15 Q. You are going to have to speak up. I am having trouble
- 16 hearing you.
- 17 A. Yes. I am sorry. Yes. It is my criticism of what they
- 18 have done.
- 19 Q. Okay.
- 20 A. Basically.
- 21 Q. You mentioned earlier that one of your criticisms
- 22 related to the determination of weighted average cost of capital?
- 23 A. Yes.
- Q. Describe, in general, your criticism of the weighted

- 1 average cost of capital calculation?
- 2 A. There are really two pieces of criticism. The general
- 3 is -- I should say the general approach is okay. It is an
- 4 acceptable approach that Dr. Nosari used. But there are two what
- 5 I would claim are mistakes, if I could go over those.
- 6 Q. Certainly. Are you looking at some page in your report?

- 7 A. Yes. In this detailed worksheet --
- 8 Q. Actually -- I am sorry. What page are you looking at?
- 9 If I could direct your attention to page -- the fourth page from
- 10 the back.
- 11 A. Okay.
- 12 Q. What are you describing on this page?
- 13 A. This page actually calculates the growth factor that Dr.
- 14 Nosari used, and I believe I calculated in my way, and in the
- 15 correct way.
- 16 Q. Let's go back just a second. You are talking about
- 17 weighted average cost of capital. Does that have more than one
- 18 component?
- 19 A. It has essentially two components. One has to do with
- 20 the debt and the other one, the equity.
- 21 Q. When we are talking about equity, is that what we are
- 22 talking about in relation to -- is the growth factor a component
- 23 of the calculation of the equity?
- 24 A. Yes.

- 1 Q. Okay. Do these pages refer to your criticism regarding
- 2 the growth factor that Mr. Nosari used?
- 3 MR. LAYMAN: Objection. Leading.
- 4 MR. BOYD: I am just trying to direct his attention.
- 5 HEARING OFFICER KNITTLE: Can you rephrase, Mr. Boyd?
- 6 MR. BOYD: Sure.

- 7 Q. (By Mr. Boyd) What do these two pages represent?
- 8 A. These two pages actually reflect two things. One is
- 9 what is the correct growth factor and the second is that if we
- 10 use the numbers in the way Dr. Nosari used that you could come up
- 11 with very inconsistent growth factor calculations and, therefore,
- 12 it should not be done that way.
- 13 Q. Do you know what the growth factor that Mr. Nosari used
- 14 in determining the weighted average cost of capital was?
- 15 A. I believe he used eight percent.
- 16 Q. Do you know how he determined that?
- 17 A. How did he determine that?
- 18 Q. Yes.
- 19 A. I believe he took the stock price of Panhandle Eastern
- 20 Corporation on the last trading day of 1987, and I don't remember
- 21 exactly what that number was, but I believe it was 20.25. And
- 22 then he took the stock price on the last trading day of 1996,
- 23 which was 45, to determine how much appreciation had taken place
- 24 in the stock of the company.

Do you have a criticism with choosing the stock prices

- 2 in the way that he has done?
- 3 A. Yes.

1

- 4 Q. Can you describe that for us?
- 5 A. Okay. If we go to actually the third page from the

- 6 back, which shows the --
- 7 Q. Does it say growth factor, page two at the top?
- 8 A. Yes.
- 9 Q. Okay.
- 10 A. I took -- we are talking about a period of about ten
- 11 years here. On any given day the stock price can vary very
- 12 substantially from the stock price another day. And it is
- 13 important that -- well, what this calculation shows, like in the
- 14 first part here, I took the stock price on October 2nd of 1986 on
- 15 the one hand and then September 27th of 1996 on the other hand,
- 16 and I come up with a growth factor of 3.34 percent. If I take
- 17 the stock price on 12-31-86, and then I go to 12-29-86, I come up
- 18 with a growth factor of approximately zero.
- 19 Q. I am sorry. I think you said 12-29-86. It looks like
- 20 it says 12-29-95. Is that what it says?
- 21 A. Yes, it is actually 1985. I was using different time
- 22 periods to show what that would do.
- 23 Q. Those prices, just so I am clear, those are the closed
- 24 stock prices as of that day?

- 1 A. As of that day.
- Q. Okay.
- 3 A. Then I took one from 12-31 of 1987 through 09-27 of
- 4 1996, and I come up with a growth factor of 5.667.
- 5 Q. What is the purpose of this page, sir?

- 6 A. The purpose of this page it so show that you can pick
- 7 any two numbers during this period. We don't have to pick a
- 8 number as of the date of compliance or the date of noncompliance.
- 9 We are talking about sort of an average growth factor during this
- 10 period. Actually, we can even go to a little bit before that,
- 11 depending on the conditions in the market. So I am just showing
- 12 that by picking different numbers you can come up with completely
- 13 different results. And so what was sort of the next step would
- 14 be --
- 15 Q. Before you get to that next step, so picking the numbers
- 16 that Mr. Nosari used those two points in time, he came up with an
- 17 eight percent growth rate?
- 18 A. Yes, yes.
- 19 Q. Okay. If you go back to the first page, the one that
- 20 says calculating the growth factor using Pan Energy's stock price
- 21 data, what are you doing there?
- 22 A. Well, it is really -- the first one just simply lists on
- 23 different dates here the two columns for prices. One is a price
- 24 on that date, the first column. Like for 09-30 of 1986 is 25.25,

- 1 and the next column is actually not a 30 week average. It is a
- 2 26 week average that the Standard & Poor's stock reports
- 3 calculate and reflect in their complied data.
- 4 Q. Could you stop there for a second. Do you know what

- 5 that information is used for?
- 6 A. Which information?
- 7 Q. Why does Standard & Poor's calculate a 26 week average,
- 8 if you know?
- 9 A. In order to really find out, I called them and I talked
- 10 to the people who actually compile these records. They say that
- 11 the investors demand a --
- 12 MR. LAYMAN: Objection. We are getting into an area that
- is going to be considered in the normal course, I think, hearsay.
- 14 HEARING OFFICER KNITTLE: Mr. Boyd, explain why this is not
- 15 hearsay.
- 16 MR. BOYD: Because he is basing his opinion on discussions
- 17 that he has had with someone. If he is using his information
- 18 that he has been provided by someone else, he should explain what
- 19 the basis of the information is.
- 20 MR. LAYMAN: I don't know that we have any foundation for
- 21 it at this point.
- 22 HEARING OFFICER KNITTLE: Sustained.
- MR. LAYMAN: And even if we did, it might still constitute
- 24 hearsay.

- 1 Q. (By Mr. Boyd) Why did you choose the 26 week average to
- 2 calculate a growth factor?
- 3 A. We know that using single day prices lead to
- 4 inconsistent results. So that really what I wanted to do was to

- 5 take some sort of an average, and the average -- you think of the
- 6 situation in this manner. Let's suppose that a very large number
- 7 of investors buy the stock during this -- a certain period in
- 8 1986 or 1987 or 1988 time frame. And those very people, maybe
- 9 100 of them or whatever, they sell the stock in the time period
- 10 of 1996 that we are talking about. On average what sort of gain
- 11 would they have realized.
- 12 That is what you are really after, to see what they will
- 13 gain in the process. And so you need some sort of an average.
- 14 And it so happens that the Standard & Poor's stock report
- 15 contained the 26 week average number. And for me that was the
- 16 most -- given the time pressure, the most expedient and correct
- 17 thing to do. I may have taken maybe a 13 week average or so
- 18 forth, but a 26 week average is just as perfectly -- as perfect
- 19 as you can actually get.
- 20 Q. Okay.
- 21 A. So I used those numbers in calculating the growth
- 22 factors.
- 23 Q. Can you explain how you used those numbers to calculate
- 24 a growth factor?

- 1 A. Well, I took the 26 week average as of 12-31-87, which
- 2 is 27.05. And let me just stop for a second here or explain
- 3 here, that the stock market crash took place in October of 1987.

- 4 And the price of the stock went down pretty substantially after
- 5 that. And, actually, as we know, as of 12-31-86, it had come
- 6 down to 20.25. So this particular number takes essentially three
- 7 months after the stock market crash and three months before that.
- 8 So it essentially evens out the fluctuation and gives us 27.05.
- 9 And then I took September 27th of 1996, which is the last day of
- 10 the quarter in 1996, a 26 week average.
- 11 I didn't want to go to 12-31 of 1996, because it is -- if
- 12 you look at the daily stock prices, you will find that the stock
- 13 price started going up very rapidly after September of 1996,
- 14 because of the impending merger with Duke Energy. So that entire
- 15 period gave me a reasonably long period and stable numbers.
- 16 Q. What growth factor did you determine using those --
- 17 A. 2.07 percent.
- 18 Q. What difference would that make if you use a 2.07
- 19 percent growth factor versus the eight percent factor that Mr.
- 20 Nosari used in his weighted average cost of capital calculations?
- 21 A. Well, not only just -- in what aspect? I can discuss
- 22 maybe one -- there is a six percent difference on -- in the cost
- 23 of equity numbers.
- 24 Q. Do you have any other criticisms about how the weighted

- 1 average cost of capital number was determined by the State?
- 2 A. I believe the cost of debt was not calculated correctly.
- 3 Q. What do you mean by that?

- 4 A. Well, Dr. Nosari used total interest during the year
- 5 paid and divided that by essentially the long-term debt.
- 6 Q. I will refer you to People's Exhibit Number 27. Is that
- 7 what you are talking about?
- 8 A. I only have up to 23. Okay. Yes, the --
- 9 Q. I am sorry. I think I interrupted your question. Go
- 10 ahead. Or your answer.
- 11 A. Okay. On line 15, column F, the interest expense from
- 12 the income statement is 134,358. That is the total interest from
- 13 short-term debt and long-term debt, and then Dr. Nosari divides
- 14 that by the current portion of the long-term debt, plus the
- 15 long-term debt of \$1.2 million, and comes up with his cost of
- 16 debt before tax of 11.15 or 16 percent.
- 17 Q. What is wrong with that?
- 18 A. What he should have done, and I understand the data
- 19 probably was not available, is done one of two things. One is
- 20 taken the total interest number, 134,358 and subtracted the
- 21 short-term interest expense, or interest expense on the
- 22 short-term debt and then divided by this number on line 16, or
- 23 all of lines -- I should not say all of the lines. To line 16 he
- 24 should have added the short-term debt of the company at that time

- 1 and done the calculations.
- 2 O. I will refer you to the last two pages of your report.

- 3 Can you describe what these two pages are?
- 4 A. These essentially duplicate the calculations that Dr.
- 5 Nosari did about weighted average cost of capital. The first
- 6 sheet here reflects my calculations. The numbers that I took I
- 7 took from Moody's Public Utility Manual. And so that the
- 8 numbers -- my numbers are slightly different than what Dr. Nosari
- 9 took from the annual reports or the 10-K reports for the same
- 10 years. And the second page, actually, we redo Dr. Nosari's
- 11 calculation with the 2.07 percent growth factor and with the
- 12 corrected -- well, what should I call it? The corrected -- the
- 13 cost of debt. And what we find is the two calculations give
- 14 almost exactly the same results.
- 15 Q. What do you mean, almost exactly the same results?
- 16 A. Well, if I compare my calculation for 1987, for example,
- 17 my --
- Q. Your calculation for weighted average cost of capital?
- 19 A. Weighted average cost of capital for 1987 is 8.147
- 20 percent.
- Q. Where do you see that?
- 22 A. It is on the second sheet from the back, column D, and
- 23 on line 52.
- Q. I am sorry. You were comparing that to the duplication

- 1 of Mr. Nosari's WACC worksheet?
- 2 A. Yes. And at the bottom of --

- 3 MR. LAYMAN: Excuse me. Just for the record, that is the
- 4 last page of the supplement?
- 5 MR. BOYD: The last page, exactly.
- 6 THE WITNESS: That is for the year 1987. The cost of
- 7 capital for that year at the very bottom is also 8.1474.
- 8 Q. Do both these sheets use the corrected 2.07 percent
- 9 growth rate?
- 10 A. Yes.
- 11 Q. Do both of these sheets use -- strike that. How do
- 12 these sheets calculate the cost of debt?
- 13 A. They both take into account my numbers, which are I took
- 14 the cost of -- I am sorry. The interest on long-term debt, and
- 15 in order to find the cost of debt I took interest of long-term
- 16 debt and divided by the long-term debt itself, and both of these
- 17 numbers are available from Moody's Public Utility Manual. So
- 18 that is sort of the correct way to do it.
- 19 If we include the short-term debt, it is likely that the
- 20 cost of debt itself might go up slightly because short-term
- 21 expense is usually -- short-term debt is usually more expensive
- 22 than long-term. But it won't make a material difference in the
- 23 calculations.
- 24 Q. Given the changes you just described to the growth rate

- 2 weighted average cost of capital is for the year 1987 through I
- 3 quess 1995 or 1996?
- 4 A. Well, if I -- I don't have Dr. Nosari's calculation in
- 5 front of me, but --
- 6 Q. Let me just refer you then to People's Exhibit Number 7.
- 7 It should be up there to the left.
- 8 A. Okay. For 1987 my number is 8.147 percent. This is on
- 9 the second sheet from the back, column D, line 52. And Dr.
- 10 Nosari's calculations show, again, on column -- in People's
- 11 Exhibit Number 7, column E, line 42, is 11.7482 percent. He
- 12 didn't have any number for 1988, but used 1987 number in his
- 13 calculation, which would be 11.74 or 75 percent. And my
- 14 calculations come up with only 6.84 percent.
- 15 Q. That's in --
- 16 A. So there is a substantial difference between them.
- 17 Q. Is it fair to say one could compare the cost of capital
- 18 numbers on line 42 of People's Exhibit Number 7 and line 52 of
- 19 the second page from the back of Panhandle Exhibit Number 23 and
- 20 see that for each year the numbers you calculated were below the
- 21 weighted average cost of capital numbers?
- 22 A. Yes, and I calculated the averages, and I don't have Dr.
- 23 Nosari number, the average number here. But I remember his
- 24 average was about 10. -- over this entire period 10.0 some

- 2 about three percent or so. A little more than three percent.
- 3 Q. What does that matter?
- 4 A. Well, this number actually feeds into all of the
- 5 economic benefit calculations and the economic benefit calculated
- 6 by Mr. Styzens in all of the -- in People's Exhibits starting
- 7 with I guess 12 through 23, is it, would be overstated
- 8 substantially, actually.
- 9 Q. If I could direct your attention to the second page of
- 10 Panhandle Exhibit Number 23. It is marked at the top economic
- 11 benefit due to delayed capital costs, 2.07 percent growth. Do
- 12 you see that?
- 13 A. Yes.
- 14 Q. Can you describe this document? What are you doing
- 15 here?
- 16 A. Well, really duplicated I guess the previous version of
- 17 Dr. Nosari's -- well, maybe Mr. Styzens' calculations with
- 18 corrected weighted average cost of capital. I was trying to see
- 19 how far off we were from their calculations.
- 20 Q. Can you just take us through 1987, for instance, or 1988
- 21 or something and explain how you did this?
- 22 A. Okay. Really, the first -- I am sorry. They don't have
- 23 the column numbers here, unfortunately. But the fourth column,
- 24 of course, is the delayed capital investment.

- 1 Q. If you will go down to the bottom. I am sorry. Where
- 2 it says December of 1999 at the bottom there?
- 3 A. Okay. Yes.
- 4 Q. The 368,815, what is that number?
- 5 A. That's the number -- the capital costs number that I
- 6 calculated and it reflects the amount that would be required to
- 7 comply in 1987 in year 2000 dollars.
- 8 Q. Is that the same number that the State used in
- 9 calculating an economic benefit in People's Exhibit Numbers 12,
- 10 15, 18, and 21?
- 11 A. Yes.
- 12 Q. Okay. I am sorry. Go ahead.
- 13 A. And then using essentially the same numbers that Mr.
- 14 Styzens used for the plant cost index and annual inflation, my
- 15 numbers are slightly different because I could not read their
- 16 numbers, and the numbers I got were slightly different for some
- 17 reason. But they're essentially the same. We find out what it
- 18 would have cost in 1988, in 1988 dollars. That is what we are
- 19 trying to find out. So we -- that 368,815 reduces to 322,325 in
- 20 1988.
- 21 And then the next column is the weighted average cost of
- 22 capital in 1988 of 6.8 percent, .068. We multiply those two
- 23 numbers and come up with an economic benefit before tax effects
- 24 in 1988. I may pause for a second here. This number, this

- 1 calculation is very similar to the number calculations that the
- 2 Federal Energy Regulatory Commission conducts. Maybe we --
- 3 perhaps we will go over that later.
- 4 Then the next -- let's see. The next five calculations,
- 5 essentially do the calculation in the manner that Mr. Styzens
- 6 did, calculating the benefit due to depreciation. And the last
- 7 column simply reflects net benefit due to capital costs. That is
- 8 a subtraction of 22,037, which is the economic benefit before tax
- 9 effects minus the benefit due to the depreciation, for a net
- 10 benefit fit of \$6,601.00.
- 11 Q. And is it fair to say that for each year you did a
- 12 similar calculation?
- 13 A. Yes.
- 14 Q. What is the number on the right-hand side under net
- 15 benefit due to capital costs?
- 16 A. Okay. This would have been the benefit -- the economic
- 17 benefit due to capital costs assuming the noncompliance began as
- 18 of generally 01-88 and ended December 31st of 1998. The latest
- 19 calculations submitted by the State, Mr. Styzen actually takes it
- 20 through I believe August of -- or really the end of 1999,
- 21 depending on what sheets you look at. So it is a little
- 22 different than that.
- 23 Q. We are going to talk about that in just a second. But
- 24 let me ask you why did you choose the beginning dates that you

- 1 chose for this chart?
- 2 A. Well, I was merely trying to duplicate what Mr. Styzen
- 3 had actually done in terms of the calculations, and the previous
- 4 version did not take into account 1999, and that basically was
- 5 the reason.
- 6 Q. When you say "previous version" you mean the previous
- 7 version that you had been supplied of Mr. Styzens' work?
- 8 A. Yes, that is right.
- 9 Q. So you picked the same dates that he had chosen in that
- 10 earlier version?
- 11 A. I am sorry? Well, my purpose was really to find out
- 12 what the approximate difference is. I was not paying very close
- 13 attention to the actual dates of compliance or noncompliance.
- Q. Do you have an understanding today, as you sit here,
- 15 what the actual dates of compliance and noncompliance are?
- 16 MR. LAYMAN: Objection. Lack of foundation.
- 17 HEARING OFFICER KNITTLE: Overruled.
- 18 THE WITNESS: I believe in the traditional sense
- 19 noncompliance begins when you are actually supposed to comply,
- 20 when the investment is supposed to be made at the plant. And
- 21 then you also take it -- to be consistent, you take it to the
- 22 time that the investment is also made -- I am sorry. The first
- 23 part is when the investment should have been made, and when the
- 24 investment should be -- when it was actually made.

- The investment has not actually been made yet, so we are
- 2 really dealing with hypothetical numbers here. The investment,
- 3 when should it have been made or when the engines were actually
- 4 installed at the plant, and I don't have the exact date of when
- 5 that was done.
- 6 Q. (By Mr. Boyd) Okay. Thank you. Can you explain what
- 7 the number at the bottom of that column, net benefit due to
- 8 capital cost is?
- 9 A. That number is \$150,785.00.
- 10 Q. How did you determine that number?
- 11 A. I simply added the numbers in the last column of that
- 12 table.
- 13 Q. Let me direct your attention to the next page, the third
- 14 page of Panhandle Exhibit Number 23, marked benefit due to
- 15 avoided operating costs. What is that?
- 16 A. That is exactly what the title says, the benefit due to
- 17 the operating costs that Panhandle should have incurred but
- 18 didn't. Had it installed the pollution control -- the pollution
- 19 controls in 1988 or 1987, then it would have incurred those
- 20 costs.
- 21 Q. Directing your attention to the bottom of the column
- 22 marked operating costs in the line December 1989, what is that
- 23 number?
- 24 A. The number is \$304 -

- 1 Q. No. I am sorry. You are looking in the wrong place.
- 2 Under the column operating costs, under the row December of 1999,
- 3 what is that number?
- 4 A. That number is \$29,806.
- 5 Q. Where did that come from?
- 6 A. That comes from my calculations of the avoided capital
- 7 costs.
- 8 Q. Okay. Did you use that number, avoided capital costs,
- 9 to do the calculations that you did on this sheet?
- 10 A. Yes.
- 11 Q. Could you walk through one line for us and tell us how
- 12 you did that?
- 13 A. Okay. Let me take for 1987. I should say first that
- 14 these -- that this table should have been consistent with the
- 15 table before. I made my mistake here. My calculation in this
- 16 table begins in 1987, and in order to be consistent with the
- 17 previous table they should really begin in 1988.
- 18 Q. Does that make a difference?
- 19 A. That would take away the first number on the very
- 20 right-hand side, the \$33,110. I should also say, just for one
- 21 second, if I may clarify, if we include that number still, the
- 22 net economic benefit, and make all of these calculations
- 23 consistent with Mr. Styzens' calculations of February of 1988
- 24 through August of 1999, then the difference in my net result

- 1 would be \$1,000.00. I did them this morning just so I could find
- 2 out.
- 3 Q. All right.
- 4 A. But let me just go through the first row here.
- 5 Q. Okay. Thank you.
- 6 A. The operating cost here --
- 7 Q. I am sorry. Let's go back just to clarify that. When
- 8 you say the difference would be \$1,000.00, you mean the
- 9 difference at the bottom of the column marked economic benefit
- 10 would be plus or minus the \$304,000 number by \$1,000.00?
- 11 A. Yes.
- 12 Q. Okay. Go ahead.
- 13 A. Operating costs in the year 2000 dollars was 29,806. In
- 14 1987 dollars, they are \$25,083.00. You multiply by the tax rate,
- 15 which is 39 percent during that year, and the tax benefit then is
- 16 9,782. So operating costs after taxes in the next column is
- 17 15,301. And the next column simply lists the weighted average
- 18 cost of capital that we calculated, and the economic benefit in
- 19 year 2000 dollars or in 1999 dollars is 33,110.
- 20 Q. Again, the number at the bottom of that page, how did
- 21 you determine that, the benefit due to operating costs?
- 22 A. I just simply added all of the numbers in that last
- 23 column.
- Q. I am, unfortunately, going to take have to take you back

- 1 for a second. I want to first refer you to People's Exhibit
- 2 Numbers 21, 22, and 23.
- 3 A. Okay.
- 4 Q. Do you see that?
- 5 A. Yes.
- 6 Q. Did Mr. Styzens use the weighted average cost of capital
- 7 to determine economic benefit on these three sheets?
- 8 A. No.
- 9 Q. What did he use?
- 10 A. He used the bank prime loan rate.
- 11 Q. I think you said earlier one of your criticisms was how
- 12 he used the bank prime loan rate?
- 13 A. Yes, it should be an after-tax number. In a very simple
- 14 sense, if we can go back to People's Exhibit Number 7, we can
- 15 make -- in order to do these calculations, the cost of equity
- 16 would be zero.
- 17 Q. If you could let me go back, the People's Exhibit Number
- 18 7 you are looking at is the weighted average cost of capital
- 19 worksheet that Mr. Nosari put together?
- 20 A. Yes.
- 21 Q. Okay.
- 22 A. In this exhibit I would make everything zero except for
- 23 the cost of debt on -- well, he calculates it on a different
- 24 sheet, the cost of debt on line 26 here, which is transferred

- 1 from People's Exhibit Number 27 and --
- 2 Q. Line 19?
- 3 A. I would take line -- well, Mr. Styzens' numbers should
- 4 have been put in line 17, and then we would have calculated in
- 5 line 19 the after-tax cost of debt. Then those numbers would
- 6 have been carried through, and we would have done the
- 7 calculations.
- 8 Q. What difference would that have made in the overall
- 9 calculation of economic benefit?
- 10 A. I did a quick calculation this morning. I believe the
- 11 net difference, if you add the capital costs, the economic
- 12 benefit due to capital investment --
- Q. On People's Exhibit Number 21?
- 14 A. Yes, that and in People's Exhibit Number 22. If you add
- those two numbers, the net difference would be \$175,000.00.
- 16 Q. All right. You are confusing me now for a second.
- 17 A. Okay. If I do this calculation with after-tax cost of
- 18 debt, the same calculations, my numbers obviously would be
- 19 different here. And the difference between the sum of the
- 20 numbers that I would calculate in -- would be \$175,000.00 lower
- 21 than the numbers in People's Exhibit Number 21, which is 246,027
- 22 and added to that the number from People's Exhibit Number 22, and
- 23 that number is 336,534.
- Q. So just to be clear, if you add the 246,027 from

- 1 People's Exhibit Number 21 and the 336,534 from People's Exhibit
- 2 Number 22, if you calculate using the prime rate after-tax --
- 3 taking into account after-tax effects, the number would be
- 4 \$175,000.00 less?
- 5 A. Yes.
- 6 Q. So this -- is it fair to say that the manner in which
- 7 the economic benefit was calculated using sheets 21 -- People's
- 8 Exhibit Numbers 21 and 22 overstate the economic benefit by
- 9 \$175,000.00?
- 10 A. That's correct.
- 11 Q. Okay. Let me turn your attention to -- well, let me
- 12 keep you on Exhibits 21, 22 and 23 for a second. I think you
- 13 said earlier you had an issue with the manner in which the
- 14 partial year numbers were chosen?
- 15 A. Yes.
- 16 Q. Could you explain what you mean by that in relation to
- 17 Exhibits 21, 22 and 23, please?
- 18 A. I can use Exhibit Number 21, actually.
- 19 Q. Okay.
- 20 A. If you go to line 13, if I multiply 368,815 in column D
- 21 with the number in the next line, in the column E, which is 8.5
- 22 percent, I should get an economic benefit before tax of 31,349.
- 23 That number reflects the entire year number. It should be
- 24 reduced by multiplying by 8 over 12. Eight months of August -- I

- 1 mean, eight months during the year until August, divided by 12
- 2 months in the year. So it is -- the calculations through the
- 3 last number under column L should be reduced in the same manner,
- 4 so about 67 percent of 27 -- 27,772.
- 5 Q. So just to be clear, on People's Exhibit Number 21, by
- 6 not calculating the number based on a partial year, how much more
- 7 is the amount in line 13L?
- 8 A. I can do a quick calculation in my head here. About
- 9 \$9,000.00.
- 10 Q. Okay. It looks like at the line two there is also a
- 11 partial year calculation. Do you see that?
- 12 A. Yes. Line two, depending on -- well, I think that last
- 13 number likewise should be multiplied by 10 over 12.
- 14 Q. Okay. So what would the net effect of those two changes
- 15 have on the initial investment economic benefit number at the
- 16 bottom, of 248,027?
- 17 A. It would reduce it by about \$10,000.00.
- 18 Q. Okay. Is it fair to say that the same mistake was made
- 19 on People's Exhibit Number 22?
- 20 A. Yes, I believe so.
- 21 Q. Would that have an affect on the total benefit
- 22 compounded at prime rate on the bottom of 336,534?
- 23 A. Yes.
- 24 Q. Do you know what affect it would have on that number,

- 1 just generally?
- 2 A. It depends on how you calculate the number but, anyway,
- 3 it is going to be about \$19,000.00.
- 4 Q. Sir, if I could direct your attention to People's
- 5 Exhibit Numbers 18 and 19. Are there a partial year calculation
- 6 on these sheets as well?
- 7 A. They should have made them, but I don't think Mr.
- 8 Styzens did.
- 9 Q. Do you have the exhibit in front of you?
- 10 A. I am sorry?
- 11 Q. Do you have the exhibits in front of you?
- 12 A. I am going to them. Exhibits 18 and 19?
- 13 Q. Yes.
- 14 A. Yes.
- 15 Q. If I could direct your attention to line two of People's
- 16 Exhibit Number 18.
- 17 A. Yes.
- 18 Q. Is that --
- 19 A. It should be multiplied by 10 over 12, the last number
- 20 in line two of column L.
- Q. What about the number on line 13 of column L?
- 22 A. That should be multiplied by 8 over 12.
- 23 Q. So is it fair to say if you do that the amount of the
- 24 economic benefit due to the initial investment would be reduced?

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- 1 A. By about \$10,000.00 or \$11,000.00.
- 2 Q. Okay. Could you look at People's Exhibit Number 19 for
- 3 a second. Could I direct your attention to line two of that. Is
- 4 there a partial year amount calculated there?
- 5 A. Yes, sir.
- 6 Q. Is the 42,573 on line two of column H represent the
- 7 number for a partial year?
- 8 A. Yes.
- 9 Q. It does? Did he calculate it using the 10 over 12?
- 10 A. Yes.
- 11 Q. What about line 13? Is that number calculated using the
- 12 partial year information?
- 13 A. That should be calculated with the partial year, but it
- 14 is a full year number.
- 15 Q. If I could direct your attention to -- well, never mind.
- 16 Strike that.
- 17 Earlier we were talking about the issue with People's
- 18 Exhibit Number 18 and 19 regarding the failure to take into
- 19 account the tax effects using the prime rate. Do you remember
- 20 that discussion?
- 21 A. Exhibits 18 and 19?
- 22 Q. No, it wasn't. I am sorry. It is Exhibits 21 and 22.
- 23 A. Yes.

- 1 have led to overstating the economic benefit by about
- 2 \$170,000.00?
- 3 A. Yes, sir.
- 4 Q. When you used that \$170,000.00 number, did that take
- 5 into account also the error due to partial year?
- 6 A. No, it did not.
- 7 O. Okay. If I could, let me direct your attention back to
- 8 Panhandle Exhibit Number 23. Do you have that in front of you?
- 9 A. Yes.
- 10 Q. Are you okay? Do you need a break, sir?
- 11 A. I am fine. Thank you.
- 12 Q. If you could turn to the fourth page of Panhandle
- 13 Exhibit Number 23.
- 14 A. Okay.
- 15 O. What is that?
- 16 A. Well, this summarizes my calculation of economic benefit
- 17 using their methodology but with one exception. The first two
- 18 numbers are taken from the previous two sheets, the bottom line
- 19 numbers. If you notice, the economic benefit due to delayed
- 20 capital costs on the second page of this exhibit was 150,785.
- 21 That is transferred to this page. And then benefit due to
- 22 avoided operating costs of 334 --
- 23 Q. Isn't that 304,000?

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- 1 Q. Okay.
- 2 It is also transferred to this fourth page. And then I
- have calculated the loss due to extra capital costs incurred by
- 4 Panhandle of \$420,555.00, for the net economic benefit of 34,349.
- 5 What is the loss due to extra capital costs. What does
- 6 that mean?
- 7 Well, if Panhandle had complied in 1988, it would have
- 8 spent \$368,815. I believe that's the number. But if -- not if
- 9 it complies. It will comply hopefully sometime soon and install
- 10 the technology. If it installs the same technology today it
- would spend an extra \$575,133.00. 11
- Sir, let me refer you to the next page here. 12 Ο.
- Uh-huh. 13 Α.
- Is that where that numbers comes from, the page that 14 Ο.
- 15 says economic loss due to extra costs?
- 16 Α. Yes.
- 17 Q. Okay.
- 18 So in these calculations I am merely taking -- all of
- 19 these calculations reflect the after-tax cost of this capital
- investment of 775,133. That is really --20
- 21 Q. I am sorry. You switched the numbers around. Is it
- 22 575,133?

- 23 A. Yes, 575,133.
- 24 Q. Okay.

- 1 A. Yes. That's the capital investment in the first row
- 2 here in the second column. So it says recurring costs, but it is
- 3 really capital costs. And then we find in the three columns, the
- 4 third, fourth, and fifth, I have the depreciation amount of each
- 5 year calculated. And then benefit due to depreciation by
- 6 applying the tax effects to that number. And then I calculate
- 7 the present value as of today in each one of the rows of those
- 8 numbers.
- 9 Q. Sir, let me just stop you for a second. Where does the
- 10 575,133 number come from?
- 11 A. That number comes from the eighth sheet in this exhibit.
- 12 Q. Is it table three, analysis of capital costs that
- 13 Panhandle would not have incurred if clean burn would have been
- 14 installed on units 1116 and 1117 in 1988?
- 15 A. Yes.
- 16 Q. Okay. Is that an analysis that you did?
- 17 A. Yes.
- 18 Q. Okay. Let's get to that in just a second. So you took
- 19 that 575,133 number at the bottom of the page on table three; is
- 20 that right?
- 21 A. Yes.
- 22 Q. And that is the same number at the top of the page that

- 23 we are referring to, five sheets in to Exhibit Panhandle Number
- 24 23 marked economic loss due to extra costs?

- 1 A. Uh-huh, yes.
- 2 Q. Okay. So what is the number at the bottom, the benefit
- 3 due to depreciation number?
- 4 A. That's 154,578.
- 5 Q. Okay. So what is the -- strike that. What is the
- 6 number 420,555?
- 7 A. Well, that number is the capital cost number after-tax
- 8 effects. And that is the number that -- that's the net after-tax
- 9 investment, or rather the extra cost that Panhandle would incur.
- 10 Q. Why is that number in parenthesis?
- 11 A. Because it is a loss. For purposes of the economic
- 12 benefit calculation, it is an extra cost so, therefore, it is put
- in parenthesis.
- 14 Q. So the 420,555 number was taken from this page and moved
- 15 to the third page?
- 16 A. Yes.
- 17 Q. Okay.
- 18 A. Or the fourth page.
- 19 Q. Yes, the fourth page of Pan Exhibit 23.
- 20 A. Yes, that's right.
- 21 Q. Why would you -- strike that. What is -- can you

- 22 describe why the cost to comply -- strike that.
- 23 Is the 575,133 number representing the additional costs
- 24 over what it would cost in 1988 to comply today?

- 1 A. That's right.
- 2 Q. Okay. Do you have an understanding of why that is so
- 3 much more expensive today than in 1988?
- 4 A. Why it is so much more expensive?
- 5 Q. Yes.
- 6 A. Back in the 1987, 1988 time frame these engines were
- 7 actually purchased from some other company and brought to some
- 8 location, I guess, and then they were dismantled completely,
- 9 first dismantled and then modernized or upgraded at that
- 10 particular time. If we have to now install this new technology,
- 11 and I should say that the technology that we would install today,
- 12 although similar to what was available back then, is much more
- 13 efficient and can attain much lower emission levels.
- 14 So we are assuming that what is available today would have
- 15 been installed back then and, once again, we have to take the
- 16 engines apart and upgrade everything. So we are essentially
- 17 duplicating a substantial portion of what was done back in 1988,
- 18 and would have never -- there would have been no need to do that
- 19 if this technology was installed back then.
- 20 Q. What is the basis of taking that extra cost into account
- in an economic benefit calculation?

- 22 A. Well, actually, what I would like to do is use an
- 23 example from my paper, if I may.
- Q. What paper are you --

- 1 A. The paper on the -- the second paper in my resume, "Why
- 2 Is the Economic Benefit of Noncompliance Negative in So Many
- 3 Cases."
- 4 (Whereupon a document was duly marked for purposes of
- 5 identification as Panhandle Exhibit 24 as of this date.)
- 6 Q. (By Mr. Boyd) All right. Let me hand you what has been
- 7 marked as Panhandle Exhibit Number 24. Can you identify that
- 8 document for us?
- 9 A. This is a paper that I published in 1998 in The Bureau
- 10 of National Affairs and the Environmental Law Reporter.
- 11 Q. That was before you became involved in this case?
- 12 A. Yes, much before that.
- 13 Q. You discuss the retrofit issue that we were just talking
- 14 about in this article?
- 15 A. Yes.
- 16 Q. Can you describe the example that you were talking about
- 17 in this article?
- 18 A. What I would like to do is -- sometimes what happens is
- 19 that the discussion of economic benefit is made complex by
- 20 discussing net present value and so I would like to give a very

- 21 simple example from page two of my article. It talks about the
- 22 general description of the retrofit problem. And really it
- 23 discusses sort of a real life problem. And the purpose of this
- 24 paper was really to show these retrofit kind of situations that

- 1 happen in real life and then show how the calculation of economic
- 2 benefit would be affected. So that was one objective.
- 3 The second objective was to -- which comes up in the last
- 4 few pages of article, which talks about how government agencies
- 5 react to the numbers that are presented to them. And by using
- 6 this particular example, a very simple example, I show how the
- 7 State is looking at the case and how it should be looking at the
- 8 case. This case refers to -- in that one paragraph here, it
- 9 refers to a teenager buying a car.
- 10 Q. Sir, could you -- I am sorry. Could you point to the
- 11 paragraph you are referring to again?
- 12 A. This is on page two of -- actually, it is page number
- 13 2705 in that article.
- 14 Q. The first column?
- 15 A. Page two, the first column. It says general description
- of the retrofit problem.
- 17 Q. Okay. Thank you.
- 18 A. Short of reading this, but I would like to just -- a
- 19 teenager goes to buy a car from the car dealer. He can have the
- 20 car immediately and have a factory installed radio for \$100.00.

- 21 But if he had the money at that particular time he would spend --
- 22 he would buy a radio of his own choice. He would have to spend
- 23 \$300.00 for the radio and an additional \$75.00 for installation.
- 24 But at that particular time, the teenager didn't have the \$500.00

- 1 available.
- 2 A few months later, the \$500.00 were available to him.
- 3 Then knowing -- being a teenager, he immediately takes his money
- 4 and goes to the -- he goes to a shop, basically, that installs
- 5 these radios and pays \$300.00 for the radio, and now he has to
- 6 pay for the removal of the old radio from the car and the
- 7 installation of the new one and spends his entire \$500.00.
- 8 So, in other words, he nearly spent about \$600.00 on
- 9 getting the radio in his car, whereas if he had done it when he
- 10 first bought the car he could have done it for \$375.00, which
- 11 means that he lost \$225.00 in the process just because he
- 12 couldn't do it back then.
- 13 Q. Can you explain how that has application in this
- 14 scenario, in this case?
- 15 A. Now, what the State is saying in this case is that we
- 16 will take what it would have cost him back then, which is
- 17 \$375.00, but even though he spends \$100.00, so we will take
- 18 \$275.00 as a capital investment and calculate the economic
- 19 benefit. Of course, that benefit is going to be positive, but we

- 20 do know that he spent \$225.00 extra in this whole process and he
- 21 lost money. That sort of, in essence, is the case. And what I
- 22 have done is taken this extra money that he spent into account in
- 23 calculating the economic benefit.
- Q. Again, in this particular case?

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- 1 A. In this particular case, the company spent or is going
- 2 to spend \$775,000.00, approximately, more than it would have
- 3 spent in 1987.
- 4 Q. I am sorry. You said 775. But is the number 575,133?
- 5 A. Yes. I am sorry. It is 575,133.
- 6 HEARING OFFICER KNITTLE: Excuse me, Mr. Boyd -- let's go
- 7 off the record for a second.
- 8 (Discussion off the record.)
- 9 HEARING OFFICER KNITTLE: All right. Let's go back on the
- 10 record.
- 11 Q. (By Mr. Boyd) Just to turn your attention again to page
- 12 four of Panhandle Exhibit Number 23.
- 13 A. Okay.
- Q. Do you see that?
- 15 A. Okay.
- 16 Q. Do you mind walking through the numbers on this page
- 17 just like you walked through the numbers in the example in your
- 18 article, which is Panhandle Exhibit Number 24?
- 19 A. Well, these are -- of course, the numbers take into

- 20 account net present value, where the other example is much more
- 21 straightforward.
- 22 The benefit due to delayed capital costs, which would be
- 23 sort of more equal to the \$375.00 that the kid didn't spend, is
- 24 150,785. And we also take into account the benefit due to

- 1 avoided operating costs, and that is 304,119. And then I have
- 2 losses due to extra capital costs, which is extra money that the
- 3 kid ended up spending, \$225.00. And over here, the net cost is
- 4 420,555 for a net economic benefit of 34,349.
- 5 Q. So taking into account the extra capital costs incurred,
- 6 had a substantial impact on the economic benefit number?
- 7 A. Oh, absolutely.
- 8 Q. Besides the article you have written, is there any other
- 9 support that you are aware of which supports the manner in which
- 10 you calculated the economic benefit on this page?
- 11 A. As we discussed before, this case is also very similar
- 12 to what the EPA now reflects in the BEN Model. It allows for a
- 13 variety of reasons. The capital costs at the date of
- 14 noncompliance to be different than the capital costs as of the
- 15 date of compliance.
- 16 My support would be that in this particular case we could
- 17 actually plug in the two numbers and come up with very similar
- 18 results, and the two numbers being 368,815 as of the date of

- 19 noncompliance. And if I may go to table three of my -- of
- 20 Panhandle Exhibit Number 23.
- 21 Q. And table three is the analysis of capital costs that
- 22 Panhandle would not have incurred if clean burn had been
- 23 installed on engines 1116 and 1117 in 1988?
- 24 A. Yes. If you go to that page at the bottom it says

- 1 total, which is 943,948. So if you plug that number into the BEN
- 2 Model, and, of course, the outbreaking cost numbers and so forth,
- 3 we will come up with a result that is going to be very similar to
- 4 what we have calculated here.
- 5 Q. When you say here, you are talking about page four?
- 6 A. Yes, page four.
- 7 Q. The 34,000 number?
- 8 A. Yes, the 34,349.
- 9 (Whereupon a document was duly marked for purposes of
- 10 identification as Panhandle Exhibit 25 as of this date.)
- 11 Q. (By Mr. Boyd) Let me show you what we have marked as
- 12 Panhandle Exhibit Number 25. Can you identify that for us?
- 13 A. It is the BEN User's Manual. It is several pages from
- 14 it.
- 15 Q. What is the date of the BEN User's Manual?
- 16 A. It is April of 1999.
- 17 Q. If the record could reflect -- could you just describe
- 18 what is here?

- 19 A. Well, these pages --
- 20 Q. I am sorry. Let me be more specific. Is it pages 3-18
- 21 through 3-25 of the April of 1999 version of the BEN User's
- 22 Manual?
- 23 A. Yes.
- 24 Q. Okay. Why are these pages relevant to this discussion?

- 1 A. Well, this particular portion of the BEN Manual now
- 2 discusses how the cost numbers are different. The date of
- 3 compliance and noncompliance should be taken into account in the
- 4 BEN Model. And I should say that this BEN Model is really
- 5 designed for the enforcement people in the regions as well as at
- 6 the State level. So these screens are designed for them to put
- 7 in the numbers. And this particular version of the model runs on
- 8 PCs and the Windows program.
- 9 Q. Okay.
- 10 A. If I go to page 319, it talks about when the
- 11 compliance -- basically what we have to look at is basically the
- 12 first two columns here.
- 13 Q. Can I direct your attention to page 322?
- 14 A. Okay.
- 15 Q. Can you describe what they mean when it says you have
- 16 separate cost estimates for both noncompliance and compliance
- 17 date?

- 18 A. On 3-22.
- 19 Q. Yes, 3-22?
- 20 A. Well, in this particular --
- 21 Q. Sir, I am talking about the text at the top of the page.
- 22 It says number two. Do you see that?
- 23 A. Oh, yes, I see. Okay.
- Q. You have separate cost estimates for both the

- 1 noncompliance and compliance date. Do you see that?
- 2 A. Yes.
- Q. What is that describing? Do you know?
- 4 A. This actually shows -- in the first part here they talk
- 5 about when these two estimates can be different. And in this
- 6 particular case, let's say there is a technological change
- 7 whereby if a company had complied earlier they would have
- 8 basically installed a more inefficient technology or technology
- 9 that would cost more. And then if the person -- if the company
- 10 waits for compliance and ends up spending less money later on.
- 11 So we need to take into account the differences between those two
- 12 costs. So this example actually helps them do that.
- Now, the other part would be a much more gross violation
- 14 where the company simply avoids complying with the law totally.
- 15 For example, it has a facility and it doesn't comply and then at
- 16 some point in the future it just simply abandons it. So how do
- 17 you take that into account. This part of the model helps you

- 18 take those two situations into account.
- 19 Q. And how does that relate to this particular case?
- 20 A. Well, we are representing a different situation or a
- 21 different scenario here. What we would do in this case is the on
- 22 time compliance costs would be different than the costs in the
- 23 delayed case.
- 24 Q. So if I could refer you to Panhandle Exhibit Number 23,

- 1 again, and I think it is table three. Can you describe the
- 2 numbers you would input into the BEN Model to -- when there is a
- 3 separate noncompliance date and compliance date -- well, strike
- 4 that. When the costs to comply are different at the
- 5 noncompliance date versus the compliance date?
- 6 A. I am sorry. Could you ask the question again?
- 7 Q. Sure. If you turn to table three?
- 8 A. Okay.
- 9 Q. And actually tell us which numbers -- well, let's just
- 10 take it one piece at a time. If you look at the table three,
- 11 what number would you use from table three in Panhandle Exhibit
- 12 Number 23 as the cost of compliance at the noncompliance date?
- 13 A. The noncompliance date is sometime in 1988 or 1987.
- 14 That number would be 368,815.
- 15 Q. What number or -- is the number regarding the cost of
- 16 compliance at the compliance date listed on table three?

- 17 A. Yes.
- Q. What is that number?
- 19 A. That number would be -- that number is actually 943,948.
- Q. All right. What is the 575,133 number, then?
- 21 A. That simply is the subtraction between those two
- 22 numbers.
- 23 Q. So 943,948 minus 368,815 is 575,133?
- 24 A. Yes, that is right.

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- 1 MR. BOYD: Okay. This would be a good stopping place for
- 2 us.
- 3 HEARING OFFICER KNITTLE: Okay. Let's go off the record a
- 4 second.
- 5 (Discussion off the record.)
- 6 HEARING OFFICER KNITTLE: All right. We will take a lunch
- 7 break.
- 8 (Whereupon a lunch recess was taken from approximately
- 9 12:10 to 1:25 p.m.)

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Τ	AFIERNOON SESSION
2	(September 22; 2000; 1:25 p.m.)
3	HEARING OFFICER KNITTLE: We are back on the record after a
4	lunch break.
5	Mr. Singh, let me remind you that you are still under oath.
6	THE WITNESS: Yes.
7	HEARING OFFICER KNITTLE: Mr. Boyd is continuing with his
8	direct examination of this witness.
9	Q. (By Mr. Boyd) Let me refer you back to Panhandle Exhibit
10	Number 23, if I could.
11	A. Okay.
12	Q. Let me refer you to the seventh page of Panhandle
13	Exhibit Number 23. It is at the top marked table two, expected

14 capital costs for installing clean burn technology on units 1116

15 and 1117. Could you describe this page? What is this?

- 16 A. It reflects the costs that Panhandle would expect to
- incur to install the clean burn technology.
- 18 Q. This is --
- 19 A. It is in 1997 dollars.
- 20 Q. Is this page something that you prepared?
- 21 A. Yes.
- 22 Q. Can you describe the methodology you used to prepare
- 23 this table?
- 24 A. Well, the source of this information came from -- there

- 1 are various sources for this information. The first was what
- 2 Cooper gave. I don't know their full name. It is the
- 3 engineering firm that is going to modify the engines. This is
- 4 their estimate that they were asked to provide to Panhandle in, I
- 5 believe, 1995 or something, or maybe later on 1996. In 1997
- 6 dollars the cost was \$648,000.00 to provide a clean burn kit.
- 7 And it included -- if I could just go down briefly the list of
- 8 items, the items that are new and are required by clean burn, are
- 9 jet cells and the pilot fuel system. Those were not installed in
- 10 1987, but are going to be new.
- 11 Items that were modified in 1987, and they include power
- 12 cylinder head, turbocharger, turbocharger lube oil piping,
- 13 intercoolers, spark plugs, some various controls, coolant pump,
- 14 and, of course, new engineering has to be done again.
- 15 Q. Are there conversion gaskets listed there, too?

- 16 A. I believe it is there, but it would be included in other
- 17 items here.
- 18 Q. I see.
- 19 A. Then Cooper will also charge for installing the engines,
- 20 and their estimate is 141,160. It was also their estimate. Some
- 21 of the labor will be supplied by Panhandle. This is to remove
- 22 the cylinder heads and turbochargers from the two engines. And
- 23 it is estimated that it will cost about 4,685. There will be a
- 24 third-party inspector that will come in and look at their entire

- 1 installation, and it is Panhandle's estimate in 1997 that it will
- 2 cost about \$20,000.00. And then there will be a series of
- 3 miscellaneous costs amounting to about \$50,000.00.
- 4 There were two additional items that were -- are going to
- 5 be changed at the same time as clean burn technology is
- 6 installed. One is a new ignition system and the second is the
- 7 intake manifold. These two items are really not necessary as far
- 8 as installation of clean burn technology is concerned. So their
- 9 cost, amounting to about 221,000 or 222,0000 is not included on
- 10 the next table.
- 11 Q. Okay. On this table for a second what was the source of
- 12 the information relating to items three through seven on this
- 13 table?
- 14 A. Well, all of these items came from either Cooper as part

- 15 of their estimate or from Panhandle.
- 16 Q. What does the right-hand column signify, the
- 17 modification required for implementing clean burn technology?
- 18 A. Yes, the very last -- the right-hand column does reflect
- 19 that. It shows which things are new and which things are not
- 20 new, and what is going to be done and basically what is or is not
- 21 going to be done, as well.
- 22 Q. Well, if there is a no next to an item in that column,
- 23 what does it mean?
- 24 A. It means that it is not really required for implementing

- 1 clean burn technology, and those are the only last two items.
- 2 Q. If you could, turn to table three for a second and tell
- 3 us what that is?
- 4 A. Well, I took the costs from table two and inflated them
- 5 to calculate the costs in this table, so that all of the numbers
- 6 were in year 2000 dollars. But then we also -- if I may,
- 7 additional costs that Panhandle would have -- I mean, this table
- 8 includes two parts really. One is it provides the current cost
- 9 of conversion to clean burn and these are the numbers that came
- 10 from the previous page excluding the last two items and reflected
- 11 in year 2000 dollars, and they total about -- well, not about.
- 12 They total 943,948.
- 13 Q. So how does the 943,948 on table three compare to the
- 14 1,086,224 number on table two?

- 15 A. Okay. If you take 1,086,224 and subtract from it the
- 16 last two items, 208,652 and 13,727, and I would think that is
- 17 approximately 862,000, 864,000, approximately. I inflate each
- 18 one of those numbers to come up with -- I believe the inflation
- 19 rate is about three percent. It is three percent. Inflate them
- 20 at the three percent rate from 1997 to 2000, and that 864 number
- 21 becomes 943,948.
- Q. What does the 943,948 represent?
- 23 A. It represents the current cost of conversion to clean
- 24 burn.

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- 1 Q. Now, if I take you to -- okay. Fine. What does the top
- 2 half of this page, table three, represent?
- 3 A. The top half is concerned with -- we went basically item
- 4 by item to see what is being -- what was modified back then and
- 5 what is modified today. Let's take in table two, under item 1B,
- 6 and that is power cylinder head. And in the first line of table
- 7 three that is power cylinder head costing 110,181. On the third
- 8 column here under comments it tells you exactly how we calculated
- 9 those costs. In 1988 Panhandle installed five cylinders heads.
- 10 If they had installed clean burn technology, they would have been
- 11 required to put in 24 power cylinder heads, each costing
- 12 \$5,000.00.
- O. So the number 110,181 represents what?

- 14 A. It represents the cost of extra cylinder heads that
- 15 would have been installed, including the cost of labor.
- 16 Q. And that is in today's dollars?
- 17 A. In year 2000 dollars, yes. In the same manner, we went
- 18 on the other items as well. Jet cell ignitors, that is
- 19 \$60,000.00. And 24 jet cells would have been required at about
- 20 \$2,500.00 each. Those jet cells would have been the new items,
- 21 actually, that are required.
- 22 Q. So is it fair to say everything at the top half of table
- 23 three are new items that would have been required to install
- 24 clean burn on engines 1116 and 1117 in 1988?

- 1 A. No, no. There are only two items new at the top half,
- 2 the power cylinder head and the pilot fuel system. Then the
- 3 other items were all that were installed before, and we are just
- 4 trying to show the differences between what would have been
- 5 installed. Even the power cylinder heads, actually some of them
- 6 were installed, but some were not installed.
- 7 Q. I see.
- 8 A. But for most of the other ones they were installed. So
- 9 we are trying to show the differences between what was installed
- 10 and what would have been installed as number one and -- but the
- 11 spark plugs and the jet cells are some of the items that are
- 12 replaced often. And we took the repair records, the repair and
- 13 maintenance records from engine 1118 and 1119 to see how often

- 14 these were changed. And then converted those, the rate at which
- 15 they were changed, to these 1116 and 1117, and that is how those
- 16 numbers were calculated. So we went rather laboriously trying to
- 17 find exactly what the increase in the costs would be.
- 18 O. How much time did that take?
- 19 A. I don't really know, but I would think that I spent a
- 20 little bit more than 100 hours on this issue.
- 21 Q. What does the 368,815 number in the middle of table
- three represent?
- 23 A. It represents -- when you see what was done back then in
- 24 1987 and what should have been done in 1987, the difference

- 1 between those two costs is 368,815.
- Q. Okay.
- 3 A. So that's the money that -- that is the capital money
- 4 amount that Panhandle saved in 1987.
- 5 Q. Let me turn your attention to table number four for a
- 6 minute.
- 7 A. Uh-huh.
- 8 Q. Can you describe what this page is?
- 9 A. Yes, table four actually talks about increases in
- 10 operating costs due to clean burn technology. I am sorry. I am
- 11 confused between some of the capital costs there and operating
- 12 costs here. Here we are really talking about the operating

- 13 costs. The first item here is increase in fuel usage and we
- 14 actually look at the operating records and look at how much fuel
- 15 was used and the assumption here is that the fuel usage will
- 16 increase by about two percent.
- 17 O. Why would that be?
- 18 A. Because this clean burn technology essentially uses
- 19 fuel, a little more fuel than the older technology. And it is
- 20 partly because it burns -- I believe it burns at low temperature
- 21 and produces a lower NOx level and ends up using more fuel. In
- 22 the same vein here you have some items called check valves. They
- 23 are replaced at a certain rate and we calculate what that rate
- 24 would be and then calculate the cost.

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- 1 Q. You calculate both the material costs and the labor
- 2 costs?
- 3 A. Yes.
- 4 Q. Okay.
- 5 A. Then spark plugs, jet cells, and then turbochargers.
- 6 There are five items here that would change. That's the basis
- 7 for the operating cost increase.
- 8 O. What is the 28,518 number in the second column?
- 9 A. That is the material costs of these items on an annual
- 10 basis.
- 11 Q. What is the 1,287 number?
- 12 A. Labor costs of replacing those spark plugs and jet

- 13 cells, etcetera.
- 14 Q. What is the 29,806 number?
- 15 A. That is the total operating costs increase annually.
- 16 Q. Sir, I am going to take you back to pages two, three and
- 17 four of your supplement to your report, Panhandle Exhibit Number
- 18 23. Could you explain to us how you calculated the -- on the
- 19 second page, the economic benefit due to delayed capital costs,
- 20 what number did you use from your table two, table three, or
- 21 table four to calculate the benefit due to capital costs?
- 22 A. From table three it is the extra costs that -- I should
- 23 not say the extra costs. The costs that Panhandle should have
- 24 incurred in 1987 is 368,815. So I bring that over on page two,

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- 1 the economic benefit due to delayed capital costs, that table,
- and on the last line, December of 1999, column four, 368,815.
- 3 That is where that number comes from.
- Q. And if you could, on the next page, the page that is
- 5 marked benefit due to avoided operating costs.
- 6 A. Yes.
- 7 Q. Is there a number that you used from table four?
- 8 A. Yes.
- 9 Q. Can you explain that?
- 10 A. In table four the total annual operating cost increase
- 11 is 29,806. That number is transferred to the last line of this

- 12 table, which says benefit due to avoided operating costs in
- 13 column four.
- Q. So where it says December of 1999?
- 15 A. Yes.
- 16 Q. Column four?
- 17 A. Yes, column four.
- 18 Q. 29,806?
- 19 A. Uh-huh.
- 20 Q. Okay. Sir, if I could direct you to the fourth page of
- 21 Panhandle Exhibit Number 23, the page marked summary of economic
- 22 benefit calculations. Where does that minus 420,555.4 number
- 23 come from?
- 24 A. That comes from the next sheet, which calculates the

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- 1 economic loss due to extra costs, and these extra costs are in
- 2 table three, at the very bottom, where it says extra cost
- 3 Panhandle will incur, that is, the costs that Panhandle would not
- 4 have incurred if it had installed clean burn technology in 1988,
- 5 and that is 575,133. The third item, loss due to extra capital
- 6 costs on page four, which is 420,555 is the after-tax value of
- 7 that 575,133.
- 8 Q. Again, on page four, the net --
- 9 MR. BOYD: I am sorry. Could I have his answer read back?
- 10 HEARING OFFICER KNITTLE: Darlene, could you read it back.
- 11 (Whereupon the requested portion of the record was read back

- by the Reporter.)
- 13 Q. (By Mr. Boyd) Okay. If I could direct your attention
- 14 to, again, page four, at the bottom, it says net economic benefit
- 15 of 34,349. Is that just determined by summing those three
- 16 things?
- 17 A. Yes.
- 18 Q. Do you believe that your page four depicts the way in
- 19 which economic benefit should be determined in this case?
- 20 A. The answer is yes and no. Yes, if we essentially use
- 21 the methodology that the State has used and add to it the
- 22 retrofit or the extra cost items that I talked about.
- 23 However, the no part of the answer is with the fact that in
- 24 this particular case the pipeline industry or the transmission of

- gas in the pipeline industry is regulated by the Federal Energy
- 2 Regulatory Commission, FERC, and under that condition -- I should
- 3 say due to the regulation there would be no economic benefit.
- 4 MR. BOYD: Okay. I am going to talk about that in a
- 5 second.
- 6 First, Mr. Hearing Officer, I would like to move for the
- 7 admission of Exhibits 23, 24, and 25 into evidence.
- 8 HEARING OFFICER KNITTLE: Okay. We will take them one at a
- 9 time. Mr. Layman, Number 23, supplement to report.
- 10 MR. LAYMAN: Yes. I have no objection to Exhibit Number

- 11 23.
- 12 HEARING OFFICER KNITTLE: All right. That is admitted.
- 13 (Whereupon said document was duly admitted into evidence as
- 14 Panhandle Exhibit 23 as of this date.)
- 15 HEARING OFFICER KNITTLE: Exhibit Number 24 is a document
- 16 entitled -- an article entitled Analysis and Perspective.
- 17 MR. LAYMAN: No objection to Panhandle Exhibit Number 24.
- 18 HEARING OFFICER KNITTLE: That is admitted.
- 19 (Whereupon said document was duly admitted into evidence as
- 20 Panhandle Exhibit 24 as of this date.)
- 21 HEARING OFFICER KNITTLE: And Exhibit Number 25 is portions
- 22 of the BEN User's Manual.
- 23 MR. LAYMAN: I am afraid I do have to object to the
- 24 introduction of the BEN User's Manual. The copy of the manual

- 1 that has been presented and marked as Panhandle Exhibit Number 25
- 2 is not a current version, at least from my understanding of the
- 3 BEN User's Manual published by the United States Environmental
- 4 Protection Agency. I believe the one that Panhandle is referring
- 5 to is an April of 1999 version. The more current version is the
- 6 September of 1999, and there are, based on a cursory review of
- 7 our document, some substantial changes in the document.
- 8 I will not say that with respect to the particular portion
- 9 of the manual that the witness has relied upon is substantially
- 10 different. In fact, the paragraphs that were read from I think

- 11 by the witness appeared to be unchanged. But the presentation of
- 12 the paragraphs is different. There appear to be at least one or
- 13 two paragraphs that have dropped out from the latest manual that
- 14 the U.S. EPA has published.
- 15 So to the extent that it is not an accurate depiction of
- 16 the U.S. EPA's current manual, I don't know what else we can do
- 17 but object to the introduction of in its current form.
- 18 HEARING OFFICER KNITTLE: Mr. Boyd?
- 19 MR. BOYD: Well, Mr. Layman admitted that the portions that
- 20 this witness is relying on have not changed. The portions that
- 21 are important to his testimony have not changed. We have not
- 22 sought to introduce the entire BEN User's Manual. The only
- 23 portions that are appropriate and relevant to this case are the
- 24 discussions regarding estimating economic benefit when the costs

- 1 of compliance are different in the noncompliance and compliance
- 2 date. Those have not changed. This is simply describing that
- 3 process, and it is relevant to his discussion and should be
- 4 admitted.
- 5 HEARING OFFICER KNITTLE: I am going to deny the exhibit
- 6 based on Mr. Layman's objections.
- 7 MR. BOYD: I am sorry. Could you explain the basis of your
- 8 not --
- 9 HEARING OFFICER KNITTLE: I am denying it because, number

- 10 one, I don't think we ever laid any foundation for a portion of
- 11 the manual. That was not objected to. That is not part of the
- 12 issue. Why I am granting it is aside from Mr. Layman's
- 13 representation that the BEN User's Manual is the same as this
- 14 form of the user manual, the current user manual, all due
- 15 deference to Mr. Layman, I am not willing to accept this exhibit
- 16 based on his representation because he did not say that they were
- 17 exactly the same. He said they appeared to be the same upon a
- 18 cursory reading. I don't think that is sufficient credibility
- 19 for this and I am going to --
- 20 MR. BOYD: May I lay additional foundation, then, Your
- 21 Honor?
- 22 HEARING OFFICER KNITTLE: You can lay some additional
- 23 foundation, but I don't know that it is going to change this
- 24 second part of ruling that I was addressing. He didn't object to

- 1 the foundation. I just didn't think that appropriate foundation
- 2 had been laid. Part of the objection that I am sustaining is the
- 3 fact that I don't think it is the current version.
- 4 MR. BOYD: We are not introducing it as the current version
- 5 of the BEN Model. That's not the point. We are introducing it
- 6 to show the basis of Mr. Singh's testimony here.
- 7 HEARING OFFICER KNITTLE: Mr. Layman, are you willing to
- 8 stipulate to that representation?
- 9 MR. LAYMAN: I don't believe that we are. I would suggest

- 10 that to the extent that we are trying to introduce portions of
- 11 the BEN Manual it is not supportive of the witness' testimony of
- 12 the nature of the economic benefit that he arrived at in this
- 13 case. So essentially we are -- I would hope that it would not be
- 14 Panhandle's intent to put the BEN Model on trial as part of these
- 15 proceedings.
- 16 And I don't know what else to suggest other than a formal
- 17 offer of proof with respect to any of the foundational questions
- 18 that may not have been addressed in the direct testimony. But as
- 19 the Hearing Officer pointed out, it does not address the
- 20 objection that the State raised.
- 21 HEARING OFFICER KNITTLE: Anything further, Mr. Boyd?
- 22 MR. BOYD: I do. I would like to have, even after this
- 23 witness is finished, then, an opportunity when we come back to
- 24 have him come back and introduce the real BEN Manual, the most

- 1 current BEN Manual. This witness, I think, through foundation
- 2 can lay the fact that the current version is no different than
- 3 this version. The reason we were using this version is because
- 4 it was the version we provided to the State in discovery. That's
- 5 the only reason.
- 6 So I think it is inappropriate now to move to have this out
- 7 of the record before the Pollution Control Board based on the
- 8 ground that some portions of the BEN Manual, other than the

- 9 portions that Mr. Singh is relying on, have changed.
- 10 HEARING OFFICER KNITTLE: Anything further, Mr. Layman?
- 11 MR. LAYMAN: I honestly can't tell you at this time whether
- 12 with respect to anything pertaining to discovery that Panhandle
- 13 provided us that exact copy or let alone any copy. That may have
- 14 been -- I mean, that may have happened. I don't know that
- 15 personally and I don't know that we are prepared to state that
- 16 that is the case now.
- 17 I have no objection to Panhandle -- since it is clear that
- 18 we are not going to get to the end of this case and they are not
- 19 going to close their case, I have no objection to them recalling
- 20 the witness once we reconvene at whatever appropriate time the
- 21 Hearing Officer deems necessary to go through and deal with this
- 22 particular issue.
- 23 HEARING OFFICER KNITTLE: That would be --
- MR. BOYD: Well, I would like to do this. I would like to,

- 1 if I may, I would like to make an offer of proof at this point in
- 2 time that this witness has looked at the current version, the
- 3 September version, and looked at this version and the portions
- 4 that he is referring to have not changed. I am going to move for
- 5 cause if we have to fly this witness back and it be proven on the
- 6 record that they have not changed.
- 7 HEARING OFFICER KNITTLE: That is perfectly within your
- 8 right, Mr. Boyd.

- 9 MR. BOYD: Thank you.
- 10 HEARING OFFICER KNITTLE: As to this witness, are you
- 11 wanting to address that issue now with this witness by asking him
- 12 some questions about this?
- MR. BOYD: I would like to.
- 14 HEARING OFFICER KNITTLE: Mr. Layman, you understand that I
- 15 am willing to admit this if the State will -- for the limited
- 16 purpose, as we did with the large oversized exhibits, that it was
- 17 the basis for in this case Mr. Singh's testimony if you would so
- 18 stipulate. That might solve our problem. But if you don't want
- 19 to stipulate to that --
- 20 MR. LAYMAN: I am not prepared to stipulate at this time.
- 21 HEARING OFFICER KNITTLE: Then I will allow you to lay this
- 22 additional foundation. I would also -- I don't want to have to
- 23 fly this -- regardless of any motion that Mr. Boyd may or may not
- 24 file about costs, I don't want to put this witness through the

- 1 difficulty of flying back.
- 2 This will be with the Board and I would grant you leave to
- 3 file the most recent version of this document at a later point in
- 4 time. I think that would cure a lot of our problems, too. My
- 5 only concern is that regardless of what this witness testified
- 6 to, if we don't have the most recent version of the BEN User's
- 7 Model before the Board it could create confusion. I don't want

- 8 that to happen.
- 9 MR. BOYD: I understand that. I would still like to ask
- 10 just a few questions of the witness to make the record that the
- 11 portions that he is relying on are the same.
- 12 HEARING OFFICER KNITTLE: Okay.
- 13 OFFER OF PROOF EXAMINATION
- 14 BY MR BOYD:
- 15 Q. (By Mr. Boyd) Mr. Singh, before we move on, would you
- 16 look at the Pan Exhibit Number 25 for me?
- 17 A. Okay.
- 18 Q. I think you identified this before as an April of 1999
- 19 version of the BEN User's Manual; is that right?
- 20 A. Yes.
- Q. Where did this come from?
- 22 A. I believe I downloaded it from the EPA website.
- 23 Q. Are you aware whether this is the most recent version of
- the BEN User's Manual?

- 1 A. That is -- there is another version. I believe the
- 2 confusion came partly because there were two different files on
- 3 the EPA's website. I may have loaded this down first, used it,
- 4 looked at it, and then when I went back for some reason to the
- 5 site and downloaded and then it came back with September of 1999
- 6 version. And I should also say that the EPA is intending to
- 7 file -- to finalize this version of the BEN Model, not

- 8 necessarily the BEN Manual, but the BEN Model itself very soon.
- 9 So you may have yet another version of the BEN Manual here very
- 10 soon.
- 11 Q. Looking at pages 3-18 through 3-25, do you see that?
- 12 A. Yes.
- 13 Q. There is a discussion here about specific cost
- 14 estimates. Do you see that?
- 15 A. Yes.
- 16 Q. Okay. Have you reviewed the more recent September of
- 17 1999 version of the BEN User's Manual?
- 18 A. Yes, and I reviewed not only these pages but many other
- 19 pages, and I would say most of the rest of the BEN Manual, and
- 20 reasonably carefully except for maybe a couple of paragraphs
- 21 that -- a couple of paragraphs that really have nothing to do
- 22 with -- not only this portion of the calculation, but the entire
- 23 portions that deal with the calculations. Those have not
- 24 changed. And if anything, the paragraphs that were taken out

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- 1 were so unimportant that I paid no attention to them when I was
- 2 looking at them, because they didn't seem important at all.
- 3 MR. BOYD: Okay. That's really all I have to say. I would
- 4 like to renew my request to have it entered into evidence at this
- 5 time.
- 6 HEARING OFFICER KNITTLE: For what purpose?

- 7 MR. BOYD: Well, for the --
- 8 HEARING OFFICER KNITTLE: Are you just moving this document
- 9 as --
- 10 MR. BOYD: Say that again.
- 11 HEARING OFFICER KNITTLE: You are moving this document as
- 12 it is into evidence or for a limited purpose?
- 13 MR. BOYD: For the limited purpose that these are the pages
- 14 that Mr. Singh relied upon in developing his testimony.
- 15 HEARING OFFICER KNITTLE: Mr. Layman, any objection for
- 16 that limited purpose?
- 17 (Ms. Smetana exited the hearing room.)
- 18 MR. LAYMAN: I am, again, not inclined to do that at this
- 19 particular time. But I am open to some discussions, I think,
- 20 with Panhandle's Counsel during break to discuss other related
- 21 issues, if you will, regarding the introduction and admissibility
- 22 of certain documents.
- 23 MR. BOYD: Again, I am not sure what that has to do with
- 24 this particular document at this particular time.

- 1 HEARING OFFICER KNITTLE: So would --
- 2 MR. LAYMAN: Well, my latter statement has nothing to do
- 3 with this particular document, but I have not --
- 4 HEARING OFFICER KNITTLE: Are you objecting?
- 5 MR. BOYD: Well, then he has not stated an objection to
- 6 this particular document then.

- 7 HEARING OFFICER KNITTLE: Well, hold on. We have to --
- 8 MR. LAYMAN: Well, why should I restate them?
- 9 HEARING OFFICER KNITTLE: I would --
- 10 MR. LAYMAN: They have already been stated.
- 11 HEARING OFFICER KNITTLE: My question to you, Mr. Layman,
- 12 is are you objecting to this new moving of this exhibit into
- 13 evidence --
- MR. LAYMAN: Yes.
- 15 HEARING OFFICER KNITTLE: -- under the limited circumstance
- 16 that it is being offered for?
- 17 MR. LAYMAN: Yes, I am, on the same grounds that we just
- 18 previously objected to.
- 19 HEARING OFFICER KNITTLE: Okay. Well, my foundational
- 20 concerns have been cured. For the limited purpose of showing
- 21 what this witness relied upon, I am going to accept this and
- 22 admit it into evidence.
- MR. BOYD: Thank you.
- 24 HEARING OFFICER KNITTLE: But only for the limited purpose

- 1 as stated earlier, to show that this witness -- what this witness
- 2 relied upon when formulating his testimony.
- 3 (Whereupon said document was duly admitted into evidence as
- 4 Panhandle Exhibit 25 as of this date.)
- 5 MR. BOYD: Thank you.

- 6 (Whereupon a document was duly marked for purposes of
- 7 identification as Panhandle Exhibit 26 as of this date.)
- 8 Q. (By Mr. Boyd) Mr. Singh, I have handed you what has
- 9 been marked as Panhandle Exhibit Number 26. Can you identify
- 10 this for us?
- 11 A. It is an opinion I gave some time ago regarding the
- 12 economic benefit that Panhandle Eastern Pipe Line Company gained
- 13 due to --
- Q. Did you -- when did you prepare this?
- 15 A. I am sorry. Due to alleged noncompliance.
- 16 Q. I am sorry for interrupting you. When did you prepare
- 17 it?
- 18 A. I believe it was around December or so, approximately
- 19 December of 1999. I don't have the exact date, but it was in the
- 20 November or December time frame.
- 21 Q. What information did you review about FERC regulations
- 22 of Panhandle in the natural gas pipeline industry in relation to
- 23 preparing this report?
- 24 A. There was a series of documents that -- well, first, I

- 1 reviewed -- in my company we had a book by Justice Stephen
- 2 Breyer, a Justice of the U.S. Supreme Court.
- 3 Q. Is that referenced in your footnote two on page two?
- 4 A. Yes.
- 5 Q. Let me just note for the record that this exhibit,

- 6 Panhandle Exhibit Number 26, is marked Pan 1751 through 1754. I
- 7 am sorry. Go ahead.
- 8 A. Mr. Breyer was involved in the deregulation of various
- 9 industries in the mid 1980s or even maybe the late 1970s and he
- 10 wrote a book about regulation entitled Regulation and its Reform.
- 11 In that book he discusses the cost of service rate regulation,
- 12 and part of the reason that I looked at the book is not only that
- 13 it was readily available to me, but the fact that Mr. Breyer
- 14 takes great pains at criticizing different approaches that have
- 15 been taken, their shortcomings, and including the shortcomings
- 16 related to cost of capital and various ways of calculating the
- 17 cost of capital. So it was very useful from that perspective. I
- 18 also reviewed a number of FERC orders pursuant to rate filings by
- 19 Panhandle in the 1980s, late 1980s and early 1990s.
- Q. Are those referenced in your report?
- 21 A. Yes, I believe so. Panhandle filed rate increases in
- 22 1987, 1988, 1991, and 1992. In fact, during this period, I
- 23 believe ending 1994, they were required to file rate increases
- 24 every three years by FERC because sort of the changes that was

- 1 taking place in the industry.
- 2 Q. If you look at footnote five, does that list the FERC
- 3 opinions that you reviewed?
- 4 A. Yes.

- 5 Q. Besides the Stephen Breyer book and the FERC opinions,
- 6 was there any other information that you relied upon in
- 7 formulating the opinions expressed in your report?
- 8 A. Well, yes, in the sense that in the early or maybe the
- 9 mid 1970s I used to be interested in the regulation of the
- 10 trucking industry. And that is when I first came across the
- 11 whole idea of cost of service regulation, the -- what is the
- 12 other word -- the allowable and allocable costs, terms such as
- 13 those, terms such as public convenience and necessity. So in the
- 14 mid 1970s I was aware of those kinds of things. So to jump into
- 15 this area it was relatively easy after that. I also downloaded
- 16 some documents from FERC's website and reviewed them.
- 17 O. Did you speak with anybody at Panhandle about the
- 18 regulation of Panhandle by FERC?
- 19 A. Yes, I had some questions. Immediately one of the first
- 20 questions that came up was, well, what if the rates cannot be
- 21 recovered or cannot be filed very quickly after the costs have
- 22 incurred, and how would you take that into account. So I wanted
- 23 to find out from Mr. Grygar. Actually, I talked with Mr. Grygar
- 24 a number of times about the potential delay in filing these rate

- 1 cases. I also was concerned about the allocability of
- 2 environmental costs. I talked to him about that as well. There
- 3 were specific items that I wanted to ask him questions about.
- Q. As a result of your review of this information, did you

- 5 develop an opinion about whether Panhandle had an economic
- 6 benefit as a result of the alleged noncompliance in this case?
- 7 A. Yes.
- 8 (Ms. Carter exited the hearing room.)
- 9 Q. What is that opinion?
- 10 A. The opinion is that under the circumstances facing
- 11 Panhandle, facing this case, as well, there would be no economic
- 12 benefit to Panhandle --
- Q. Why do you say that?
- 14 A. -- from the alleged noncompliance. Well, the primary
- 15 reason is that once the costs are allowable and allocable, FERC,
- 16 under the rate-making proceedings, provides you with a just and
- 17 reasonable return, as they define them. And that -- those --
- 18 that calculation of just and reasonable return as well as the
- 19 equation that calculates what is the required revenue would be
- 20 for a pipeline company so that they can earn a just and
- 21 reasonable return are given on page two.
- 22 If I could just briefly describe those equations, the
- 23 required revenue in a given year is operating cost in that year,
- 24 plus the depreciation, plus taxes in the year, and plus the

- 1 profit. And profit is equal to the rate of return times the
- 2 total historical investment minus accumulated appreciation.
- 3 Then the rate that -- or the prices that are for gas

- 4 transportation that a company can charge is equal to required
- 5 revenue divided by the quantity sold in that year, in a test
- 6 year. I should say that I would like to relate these equations
- 7 to actually the manner in which the State has done its
- 8 calculations --
- 9 Q. Are you looking at Panhandle Exhibit Number 23?
- 10 A. I can take either one of these.
- 11 Q. I am looking at Panhandle Exhibit Number 23. Will that
- 12 work?
- 13 A. We can take or we can take -- okay. We can take that.
- 14 Q. Whichever one you would like.
- 15 A. I was just going to take People's Exhibit Number --
- 16 Q. I would rather you use yours.
- 17 A. All right. It would be --
- 18 Q. Panhandle Exhibit Number 23, if you would.
- 19 A. If I may take for a second the first page.
- Q. In Pan Exhibit 23?
- 21 A. Uh-huh, yes.
- 22 Q. Okay.
- 23 A. Or the second page entitled economic benefit due to
- 24 delayed capital costs. I would come back to the amount of

- delayed capital in 1998 is 322,325. And then we have the
- 2 weighted average cost of capital, which is really the rate of
- 3 return on the investor capital, and we have 6.8 percent. And

- 4 then economic benefit before tax effects is 22,037. This is
- 5 exactly the calculation in line two in my opinion -- or in my --
- 6 Q. Do you mean page two?
- 7 A. In page two of my opinion, which says profit in year T,
- 8 and T equals rate of return times total historical investment
- 9 minus accumulated depreciation, minus a new investment. So there
- 10 is no accumulated depreciation. So it is simply rate times the
- 11 investment. And that is what the calculation is. And then the
- 12 rest of the calculation has to do with the depreciation and tax
- 13 effects.
- 14 That is exactly what is done in sort of the first part, the
- 15 first equation there on page two of my opinion, which says
- 16 required revenue equals -- well, it says operating costs plus
- 17 depreciation, plus taxes. And so it takes into account taxes.
- 18 If you go to the third page of Panhandle Exhibit 23, that is
- 19 where we take operating costs and the associated taxes into
- 20 account. And that is exactly what the FERC does, and it is
- 21 reflected again in the first equation on page two of my opinion.
- 22 So these two calculations are exactly alike.
- 23 Q. What does that matter that they are exactly alike?
- 24 A. Well, that means that if Panhandle had actually invested

- 1 this money, they would have also gotten all of that money back
- 2 due to the rate calculation, because this is exactly what the

- 3 FERC would have allowed.
- 4 Q. I am sorry. When you say invested, what do you mean?
- 5 A. Well, if they had invested -- if they had installed the
- 6 clean burn technology and invested associated -- or incurred
- 7 associated capital and operating costs.
- 8 Q. So we are talking about the 368,815 number?
- 9 A. Yes, that.
- 10 Q. And the operating costs over time?
- 11 A. Yes.
- 12 Q. If they had installed clean burn in 1988, what does that
- 13 mean in terms of these calculations?
- 14 A. If they had invested that money that means that the rate
- 15 would have increased by that amount, the rate that Panhandle
- 16 could charge or the rate that FERC would have allowed would have
- 17 been a little higher than what was there before. So that means
- 18 that they would have gotten back all of the return on the money
- 19 and there would have been no -- on the one hand it is a situation
- 20 whereby Panhandle could borrow money from the bank on the one
- 21 hand, pay the interest on the one hand, but somebody else on this
- 22 side also gives them back all of the money that they actually pay
- 23 the bank. The net effect would be a zero benefit in the process.
- 24 I should also say that these equations are not exactly identical

- 1 to what the State has done, but it is very similar. They are
- very, very close, and both methodologies are very reasonable.

- Q. Is this methodology on page two -- well, strike that.
- 4 Is the equation you set out on page two an equation that FERC
- 5 uses in developing the rates?
- 6 A. This is the generalized -- a cost of service set of
- 7 equations, and that is what FERC generally uses.
- 8 Q. You had mentioned earlier that there were some issues
- 9 that you had in determining whether under the facts of this
- 10 particular case Panhandle had an economic benefit. What were the
- 11 issues that you had concerns about?
- 12 (Ms. Carter entered the hearing room.)
- 13 A. One was the delay issue, whether there would have been a
- 14 delay in the filing of the rate case and then, of course, getting
- 15 the rates approved.
- 16 Q. Why is that an issue?
- 17 A. Well, let's say that if they couldn't file the rate
- 18 increase for a while that means they would have had to pay out of
- 19 their pocket for some time, at least everything else being
- 20 constant, that is what they would have done. But in this case
- 21 Panhandle did file a rate increase in 1987 and in 1988. And I
- 22 believe in 1988 they included all of the costs from the capital
- 23 expenditures that were indeed made at Glenarm. So there was very
- 24 little delay, if anything. The other aspect is that once the

- 2 filing. So if there was any small delay, it would have had no
- 3 material effect on the benefit calculations.
- 4 Q. Besides the delay issue, were there other issues that
- 5 you explored in relation to your opinion that Panhandle had no
- 6 economic benefit as a result of any alleged noncompliance?
- 7 A. There was at least one other issue and that had to do
- 8 with the fact that given the changes that were taking place in
- 9 the industry that all the significant changes that took place in
- 10 the industry, that the risks increased -- the risks of investment
- 11 really increased substantially. And what I found by reviewing
- 12 the FERC opinions is that FERC explicitly took those risks into
- 13 account. They have a different way of calculating the weighted
- 14 average cost of capital, but there was a considerable discussion
- 15 about how much of the risks, not only to Panhandle but to all of
- 16 the pipeline companies. And they explicitly reflected that in
- 17 the rate of return that was allowed.
- 18 Q. Why would the risks associated with the pipelines even
- 19 be an issue in your determinations?
- 20 A. It would only be an issue because it increases the cost
- 21 of capital during that period. So that is an issue very much.
- 22 MR. BOYD: Okay. Just one minute. I might be finished.
- 23 HEARING OFFICER KNITTLE: Okay. Let's go off.
- 24 (Discussion off the record.)

- Q. (By Mr. Boyd) Mr. Singh, if I could, I want to refer you
- 3 to the first page of Panhandle Exhibit 26.
- 4 A. Okay.
- 5 Q. There was a footnote one. Do you see that?
- 6 A. Uh-huh.
- 7 Q. What did you mean by footnote one?
- 8 A. At the time that I prepared this report, the State had
- 9 supplied a printout from a BEN Model run, actually and older
- 10 version of the BEN Model. And I was aware at that point that
- 11 Panhandle would have had to retrofit the clean burn technology,
- 12 and that if you use sort of the standard model run that it would
- 13 not give the accurate estimate of the coming benefit. That is
- 14 essentially, I believe, what I had reflected in the footnote.
- 15 Q. Is it fair to say that based on your analysis relating
- 16 to Panhandle's regulation by FERC as well as using a traditional
- 17 BEN type analysis Panhandle would have no economic benefit as a
- 18 result of noncompliance?
- 19 A. Yes. No economic benefit or if anything it is very,
- 20 very small.
- MR. BOYD: Okay. That's all have.
- 22 HEARING OFFICER KNITTLE: Okay. Let's take a recess.
- 23 (Whereupon a short recess was taken.)
- 24 HEARING OFFICER KNITTLE: All right. We are back on the

- 1 record.
- 2 Mr. Layman, before we get started with the
- 3 cross-examination, Mr. Boyd wanted to introduce Panhandle Exhibit
- 4 Number 26.
- 5 MR. LAYMAN: Okay.
- 6 HEARING OFFICER KNITTLE: Mr. Boyd?
- 7 MR. BOYD: I move for the introduction of Panhandle Exhibit
- 8 Number 26.
- 9 HEARING OFFICER KNITTLE: Mr. Layman?
- 10 MR. LAYMAN: No objection.
- 11 HEARING OFFICER KNITTLE: That is admitted.
- 12 (Whereupon said document was duly admitted into evidence as
- Panhandle Exhibit 26 as of this date.)
- 14 HEARING OFFICER KNITTLE: Mr. Boyd, you are done with
- 15 direct?
- MR. BOYD: Yes, sir.
- 17 HEARING OFFICER KNITTLE: Okay. Mr. Layman,
- 18 cross-examination.
- 19 MR. LAYMAN: I have just one brief preliminary matter
- 20 before we start back up with the witness.
- 21 HEARING OFFICER KNITTLE: Okay.
- 22 MR. LAYMAN: I will be brief. We would like to renew and
- 23 state as a standing or a continuing matter the State's objection
- 24 to the admissibility of the BEN User's Manual, as identified in

- 1 Panhandle Exhibit Number 25.
- 2 I would like to note an additional basis for supporting the
- 3 State's objection that the document should be considered hearsay.
- 4 Panhandle has essentially attempted to introduce the document, a
- 5 selected portion of the document, to prove the truth of the
- 6 matter that is being asserted. So, for the record, I would note
- 7 that, for what it is worth.
- 8 HEARING OFFICER KNITTLE: All right. Thank you, Mr.
- 9 Layman.
- 10 Mr. Boyd, no comment, I take it?
- MR. BOYD: No comment.
- 12 HEARING OFFICER KNITTLE: I do want to restate that I have
- 13 granted Panhandle leave to file a current version of the BEN
- 14 User's Manual and if necessary a complete version. It will be up
- 15 to you, Mr. Boyd, what you want to do in that circumstance.
- 16 MR. BOYD: Thank you.
- 17 HEARING OFFICER KNITTLE: All right. Mr. Layman, your
- 18 objection is noted for the record.
- 19 MR. LAYMAN: Thank you.
- 20 HEARING OFFICER KNITTLE: It is your witness.
- MR. LAYMAN: Thank you.
- 22 CROSS EXAMINATION
- 23 BY MR. LAYMAN:
- 24 Q. Mr. Singh, can you tell us approximately how many

- 1 matters you have been retained by a company or an individual to
- 2 provide guidance regarding economic benefit of noncompliance?
- 3 You had stated earlier a reference to 35, but I wanted the record
- 4 to reflect whether or not that meant clients that you have dealt
- 5 with generally or simply matters in which you have provided
- 6 deposition or testimony at trial?
- 7 A. These are considered the number of cases in which I
- 8 actually calculated economic benefit. And in a few of them I may
- 9 have either provided testimony, court testimony, deposition
- 10 testimony or just simply participated in settlement negotiations.
- 11 Q. Okay. So that number would be more than 35; is that
- 12 correct?
- 13 A. No, no, that is 35.
- 14 Q. Okay.
- 15 A. The number of clients would be less because, for
- 16 example, for Bethlehem Steel alone I think there were four cases.
- 17 For Wurthington Steel there were three.
- 18 Q. Okay. Did all of those matters involve the field of
- 19 environmental regulations?
- 20 A. Yes.
- 21 Q. Of those cases that you worked on, have you had the
- 22 experience to be involved with any of your clients that are from
- 23 the natural gas pipeline industry?
- 24 A. No, other than Panhandle.

- 1 Q. Of course. How many of the cases that you have been
- 2 involved with have involved companies that are regulated by FERC,
- 3 apart from just the natural gas pipeline industry?
- 4 A. Just one. This is the first one.
- 9. Okay.
- 6 A. Or certainly I should say that the cases that dealt with
- 7 regulations. I don't know whether some of the companies may have
- 8 been involved in some way in the regulatory matters, but I am not
- 9 aware of it.
- 10 Q. Okay. So you may have had a client that retained you
- 11 that happened to be an electrical utility or someone like that,
- 12 that is heavily regulated by the government; is that correct?
- 13 A. It may have been, but I am not really aware of that.
- 14 Q. Okay. Have there been any cases in which you have, in
- 15 providing counsel or guidance on determining economic benefit,
- 16 have there been any instances in which you represented state or
- 17 local governments?
- 18 A. No.
- 19 Q. How about the federal government?
- 20 A. No, no.
- 21 Q. Okay. Any -- have you provided any type of those
- 22 services to citizen groups or environmental advocacy groups?
- 23 A. No.
- Q. Okay. So it is fair to say, then, you primarily

- 1 represent corporations or other profit-making entities in your
- 2 consulting work on economic benefit?
- 3 A. As far as the litigation service is concerned, yes.
- 4 Q. Okay. So it is fair to say that you are typically hired
- 5 by companies for the purpose of saving them money in settlement
- 6 negotiations or in litigation with government regulators?
- 7 A. I would like to think that I have reduced their penalty,
- 8 but I don't know whether that is why they hire me. I don't know
- 9 what their motivations are. But I am hired to give, I believe, a
- 10 true estimate of economic benefit.
- 11 O. Can you tell us what kind of an hourly or project rate
- 12 that you charge for your services?
- 13 A. \$250.00 an hour.
- 14 Q. Is that hourly rate the same for deposition testimony?
- 15 A. Yes, I have maintained the same amount.
- 16 Q. You also get paid for travel and accommodations
- 17 associated with any services that you provide at trial or
- 18 hearings?
- 19 A. Yes.
- 20 Q. Could you dare estimate the number of hours that you
- 21 have spent handling or being involved with the Panhandle matter
- 22 in which you have provided them guidance or services with respect
- 23 to the economic benefit calculations?
- 24 A. When you say economic benefit, you mean both sets of

- 1 calculations, looking at your stuff and --
- 2 O. As well as --
- 3 A. I would say 200 to 250.
- 4 Q. Okay. Can you tell us when you first began publishing
- 5 articles regarding the estimated economic benefit of
- 6 noncompliance?
- 7 A. I think my first article appeared in 1993.
- 8 Q. Okay. Is it cited in your resume?
- 9 A. Yes.
- 10 Q. Okay. Was that your first published article about
- 11 economic benefit generally?
- 12 A. Yes.
- 13 Q. Okay. Do you recall when you first began writing about
- 14 the impact of retrofit costs on economic benefit analysis?
- 15 A. I am sorry. Could you say that question again.
- 16 Q. When did you first begin writing about the impact of
- 17 retrofit situations on economic benefit calculations?
- 18 A. Well, there is that one article in there in 1998, but
- 19 the first case that came -- that arose out of an oil refinery
- 20 where they had actually spent \$30 million installing pollution
- 21 control expenditures and essentially made a mistake in either --
- 22 in either determining what the regulations really required them
- 23 to do or something else. But they made a mistake. So then they
- 24 had to go back and retrofit the new equipment and that was the

- 1 first time that I came across that question. Now since then, for
- 2 whatever reason, I have come across many such situations.
- Q. Did you provide any sort of deposition or hearing
- 4 testimony in that case?
- 5 A. In that particular case, no, I only prepared a report.
- 6 Q. Okay. Thank you. It was after that that you wrote the
- 7 article in 1998 regarding the use of retrofit in --
- 8 A. Oh, very much so. That -- I believe my sister came here
- 9 from India in -- that was probably in 1993 or 1994. That's the
- 10 first time.
- 11 Q. Okay. So there were a few years that went by before you
- 12 actually published the article on that?
- 13 A. Yes.
- 14 Q. Okay. Thank you. In 1997, and I believe you may have
- 15 touched briefly on it in your earlier testimony, you published a
- 16 couple of articles regarding the use of an after-tax risk-free
- 17 rate theory in economic benefit analysis; is that right?
- 18 A. That's right.
- 19 Q. Are you aware of any other person or persons in your
- 20 field of expertise that have published articles wherein they
- 21 adopt or discuss retrofit costs in economic benefit analysis?
- 22 A. Whether there was somebody else that has published this?
- 23 Q. I will rephrase the question. Are you aware of anyone
- 24 else in your field of expertise that has published articles about

- 1 the consequences of retrofit situations?
- 2 A. I am not aware of it, but in most of the managerial
- 3 accounting textbooks what you find are examples of replacement of
- 4 equipment. The type of calculations that are involved are
- 5 generally given in those textbooks.
- 6 Q. Okay. Can you tell us whether you can attribute any
- 7 increase in your consulting work as a result of your publications
- 8 regarding retrofit?
- 9 A. I don't think so. I think most of the work has come
- 10 because I think innovatively about situations.
- 11 Q. Have you tailored any of your opinions expressed in your
- 12 articles to be more competitive in your business?
- 13 A. Have I tailored my -- what do you mean by "tailored?"
- Q. Have you changed or modified some of your earlier
- 15 opinions?
- 16 A. Mr. Layman, you are implying that I am dishonest in some
- 17 way --
- 18 Q. Absolutely not.
- 19 A. -- and that is not proper.
- 20 Q. I think your earlier testimony did indicate that you
- 21 published these articles for purposes of competition, if you
- 22 will, with other members of your field?
- 23 A. I did, but it could have many meanings. All that meant
- 24 was that if you are my competitor and you publish one, I am going

- 1 to publish another.
- Q. Very well. In the publisher's note to your 1997
- 3 article, the Discount Rate and EPA Penalties: Confusion and
- 4 Possible Repercussions, I believe that is the one that you cited
- 5 to, one of the ones that you cited to in your earlier testimony,
- 6 the publishers noted that you found the then current BEN Model to
- 7 be valid generally. Do you remember that?
- 8 A. No. Excuse me. It may have been in the context of the
- 9 discount rate.
- 10 Q. Of the retrofit?
- 11 A. No, the discount rate. You are talking about my 1997
- 12 article.
- Q. Yes, that's correct.
- 14 A. It may have been only in the context of the discount
- 15 rate.
- 16 Q. Okay. So in that article when you would make statements
- 17 about how the EPA model generally provides reasonable estimates
- 18 of economic benefit, you would contend that that is only relative
- 19 to the discount rate and not to the model results generally?
- 20 A. Well, first of all, we are referring to the previous
- 21 version of the BEN Model where the cost as of the date of
- 22 compliance was equal to the date of noncompliance, is that --
- Q. I believe that's correct.
- 24 A. I have always maintained that in simple situations where

- 1 a person was supposed to spend money and didn't spend money and
- 2 there are no other affects, under that simple -- there are no
- 3 other consequences of noncompliance, under those situations, the
- 4 BEN Model, indeed, does provide a reasonable estimate. In other
- 5 words, I have always maintained that the BEN Model is a very
- 6 simple version of the true situations.
- 7 Q. Okay. In that article, I think, just for the record,
- 8 you compared the BEN Model with alternative discount and compound
- 9 methods such as the after-fax risk-free rates and you found the
- 10 latter to lead to nonsensical results, I think you said?
- 11 A. Absolutely, uh-huh.
- 12 Q. Okay. Less than a year later I think you wrote the
- 13 article for Analysis and Perspective, the one that is entitled,
- 14 Why Is the Economic Benefit of Noncompliance Negative in So Many
- 15 Cases. You were critical of the BEN Model in that article
- 16 because it often defines economic benefit in very narrow terms.
- 17 Isn't that what you said?
- 18 A. That's what I just said.
- 19 Q. Right. It does not actually depict the structure of the
- 20 real world, I think was another statement that you made; is that
- 21 correct?
- 22 A. That's true, uh-huh.
- 23 Q. Do you find that there was any change in your philosophy
- 24 about the BEN Model based on what you wrote in 1997, and then

- 1 what you wrote in 1998?
- 2 A. Within in those two times? No, the 1997 article just
- 3 dealt with the discount rate issues and nothing else. I mean,
- 4 those set of issues are different than the set of issues that I
- 5 am discussing in the 1998 article. In fact, I think somewhere in
- 6 that article -- I don't know whether it was in that article or
- 7 some other article, but I say that focusing on the actual
- 8 situation at hand or developing the facts of the case should --
- 9 is what should occupy an analyst's time and not worry about the
- 10 discount rate issues.
- 11 Q. In the article that -- I believe it is the 1998 article.
- 12 You seem to emphasis the need for the U.S. EPA and other
- 13 environmental regulators to factor in the consequences of a
- 14 company's mistakes made in retrofit situations, right?
- 15 A. That would be true, yes.
- 16 Q. Isn't what you were saying in that article is that the
- 17 BEN did not reflect the real world situation because the U.S. EPA
- 18 is not willing to factor in the retrofit concept in its economic
- 19 benefit?
- 20 A. Well, it is not only the retrofit concept. I know you
- 21 guys have been using this quite a bit, just the retrofit
- 22 situation. As I said, the U.S. EPA had viewed all along the BEN
- 23 Model as a very simple case of you were supposed to spend money
- 24 and you didn't. What I am saying is that you go into a field or

- 1 a plant and see what the situation is, and you reflect all of the
- 2 consequences and the consequences of noncompliance, whatever they
- 3 might be.
- You know, in some cases, for example, there was a case
- 5 where this particular plant was -- I think it was galvanizing
- 6 steel and it was in an acid bath and the acid fumes were -- the
- 7 acid fumes were the reason for the violation. But at the same
- 8 time acid fumes were also eating up the columns on the inside and
- 9 destroying the property.
- 10 Well, if you don't put in the proper pollution control
- 11 equipment, what I said is that you must take into account what
- 12 the consequences of the noncompliance are, and in that case the
- 13 damage to the building and structures. So that has been a very
- 14 consistent position on my part.
- 15 Q. Okay. Thank you. Can you tell us, Mr. Singh, would
- 16 agree with the following description of retrofit. That it is the
- 17 costs that have already or at one time been spent by a company
- 18 but which will have to be borne again by the company in order to
- 19 return to compliance?
- 20 A. In that situation some of those costs do occur, yes.
- 21 But I think it is much -- I have not talked about that in that
- 22 way, but there is much more to retrofit than what you just said.
- 23 But certainly there could be a very large part of the costs that

- 1 Q. Is it true that it doesn't matter whether the costs
- 2 previously incurred relate to the cost of environmental controls
- 3 or pollution abatement?
- 4 A. In general we really worry about environmental costs.
- 5 We don't worry about other costs.
- 6 Q. Are there any cases where you can't distinguish or
- 7 divorce the two?
- 8 A. I think in most cases you can divorce -- I mean, we look
- 9 at them separately. I mean, we are basically dealing with
- 10 environmental costs and not other costs. I don't recall any case
- 11 where we have included other costs. I can't really recall. Most
- 12 of the time it is all environmental costs, what were supposed to
- 13 be incurred and then we incur them again later.
- 14 Q. I don't know if I had asked you this earlier right at
- 15 the start. I apologize if I did. But of the cases that you
- 16 provided consulting services regarding economic benefit, can you
- 17 estimate how many of those involved retrofit costs?
- 18 A. I think my paper covers three or four, I believe, and
- 19 maybe three or four others.
- 20 Q. The article that you had written in 1998 covered three
- 21 or four real life or real world examples?
- 22 A. Yes, yes, those are real cases that I worked on.
- 23 Q. Okay.

24 A. And then I think three or four others beyond that.

In the chemical chief of four others beyond that.

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- 1 Q. Okay. Since then, I take it?
- 2 A. Since then or even before then. I just had picked those
- 3 cases to write articles.
- 4 Q. Okay. In that 1998 article you indicated at one point
- 5 that you conducted more than 15 cases in a row in which you had
- 6 calculated an economic benefit that was negative. Do you recall
- 7 that?
- 8 A. Yes.
- 9 Q. Do you have any idea whether all of those negative
- 10 estimates of economic benefit were the result of retrofit
- 11 situations?
- 12 A. I don't think they were. Maybe, as I said, you know,
- 13 three or four in that article plus a few more, maybe six or so
- 14 out of the 15.
- 15 Q. Okay.
- 16 A. I haven't really talked carefully in this light of the
- 17 retrofit situations.
- 18 Q. Well, the article is about retrofit situations, and the
- 19 statement as to the 15 cases in a row --
- 20 A. Yes.
- 21 Q. -- does not necessarily mean that all 15 of those
- 22 involved retrofit?

- 23 A. No, not by any means.
- 24 Q. Okay. You have indicated, though, have you not, that at

- 1 least in that article and perhaps in your testimony earlier that
- 2 companies often retrofit their equipment and lose money in the
- 3 process; is that right?
- 4 A. It depends on the delay and it depends on the size of
- 5 the costs, yes.
- 6 Q. How often or how frequently does that occur do you think
- 7 in this --
- 8 A. They tend to lose money or how often do the retrofit
- 9 situations occur?
- 10 Q. Is it common for companies to lose money in retrofit
- 11 situations?
- 12 MR. BOYD: Objection to the -- well, objection to the form
- 13 in terms of foundation, in terms of companies generally.
- 14 MR. LAYMAN: I think the witness can answer just based on
- 15 his general knowledge of working in the field.
- 16 HEARING OFFICER KNITTLE: I will overrule it.
- 17 THE WITNESS: It is my bias, if you would say, or just
- 18 intuition that in retrofit situations there is going to be a very
- 19 low economic benefit. Negative? I don't know. But it is going
- 20 to be low, much lower than what the EPA would make it out to be.
- 21 Q. (By Mr. Layman) In the 1997 article, the use of the
- 22 after-tax risk-free rate in calculating the EPA penalties, you

- 23 stated that it does not make sense that companies who postpone
- 24 capital expenditures lose money while those who comply on time

- 1 make financial gains. Do you recall that statement?
- 2 A. Yes, but that is, again, in the context of the discount
- 3 rate issue that I was discussing.
- 4 Q. Well, you stated, did you not, in that article, that
- 5 type of result would contradict all fundamental precepts of
- 6 financial analysis?
- 7 A. Within the discount issue, because there were -- you
- 8 take an expenditure and discount it back and bring it forward.
- 9 And when you do that, you find that you are gaining money by
- 10 delaying compliance. And I said that does not make any sense.
- 11 So only in that very limited context. That is why I made that
- 12 very strong statement about nonsensical results.
- 13 Q. Well, aren't companies who undergo retrofits in most
- 14 cases going to have enjoyed some benefit by having postponed
- 15 capital expenditures compared to those companies who did comply
- 16 timely?
- 17 A. No. I am saying that if there is any economic benefit,
- 18 it is going to be very low and in many cases it will be negative.
- 19 In fact, my article says that the presumption should be that they
- 20 lost money, rather than an agency coming in there and, like in
- 21 this case, ask for an \$8 million demand, where you have sort of

- 22 already assumed that there has been an economic benefit. I am
- 23 saying the presumption should be that if you know that there is a
- 24 retrofit case, that perhaps they lost money and not make that

- 1 demand.
- 2 Q. Would you tell us of your understanding of the term net
- 3 economic benefit?
- 4 A. Netting is like anything else. You subtract, you know,
- 5 some numbers from others.
- 6 Q. Well, I guess what I am asking you is whether that term
- 7 encompasses your retrofit situation?
- 8 A. Any situation where you have some positive numbers and
- 9 some negative numbers and you just add them up or subtract them
- 10 to come up with a net number. If I give you some money and you
- 11 give me back, you know, we are sort of netting it out to see who
- 12 got what.
- 13 Q. Okay. Would you tell us of your understanding of the
- 14 term negative benefit?
- 15 A. Negative benefit is nothing but an economic loss, which
- 16 means by not complying you ended up losing money.
- 17 Q. Is that the same thing as a disbenefit?
- 18 A. The same thing, yes, very much so.
- 19 Q. Okay.
- 20 A. Some attorneys don't like my using the word disbenefit
- 21 and others say they don't care. Others insist on using, you

- 22 know, the word loss.
- 23 Q. Okay. Just so I am clear, then, the reference to the
- 24 term "negative benefit" or "disbenefit" that is distinct from

- 1 "retrofit," correct?
- 2 A. Oh, very much so.
- Q. Okay.
- 4 A. Very much so.
- 5 Q. Okay. When you refer to the fact that the U.S. EPA and
- 6 other authorities and, again, I think I am referring back to your
- 7 1998 article, you said that they should consider all of the
- 8 consequences of the noncompliance decision. Does that mean both
- 9 good and bad consequences?
- 10 A. Oh, absolutely.
- 11 Q. You have indicated that retrofit situations are
- 12 oftentimes mistakes or bad judgments, right?
- 13 A. If people did make judgments, yes, that is true.
- 14 Q. And as I think you have indicated in your article, the
- 15 bad consequences often result in the complete offsetting of the
- 16 benefit that a traditional economic benefit analysis would
- 17 derive; is that right?
- 18 A. I don't know. Did I say the complete?
- 19 Q. I don't think you said the word "complete" in the
- 20 article. I am asking you whether that is --

- 21 A. In some cases. In some cases that would be offset. In
- 22 other cases it would be -- an estimate would be reduced
- 23 significantly.
- 24 Q. Can you describe for us any good or favorable

- 1 consequences that would be associated with a decision not to
- 2 comply?
- 3 A. Unfavorable? I mean, there could be -- there could be a
- 4 competitive advantage, obviously.
- 5 Q. Okay.
- 6 A. That would be one. I mean, I can think of many others.
- 7 In fact, you would save money in many cases. I can give you
- 8 examples of those various situations.
- 9 Q. Well, you indicated in your answer the concept of
- 10 competitive advantage. Is that the same thing as a company
- 11 gaining an increase in market share?
- 12 A. Of course.
- 13 Q. Can it be other things besides that?
- 14 A. I am sure that there are other things, you know. I
- 15 mean, we are talking basically about two concepts that we deal
- 16 with usually. It is the financial gain due to this calculated in
- 17 this manner or market share would be one too, of course. Those
- 18 are the two traditional ones. I would have to think hard for
- 19 others.
- 20 Q. Well, where does the concept of illegal profits fit in

- 21 or is that --
- 22 A. That's part of the competitive advantage discussion.
- 23 That is part of my first article listed here, the wrongful
- 24 profits in the Dean Dairy case.

- 1 Q. I am sorry? Were you referring to the article you
- 2 wrote --
- 3 A. Yes.
- 4 Q. -- on Dean Dairy; is that right?
- 5 A. Yes, Dean Dairy.
- 6 Q. Okay. Do you agree, then, that a company can benefit
- 7 from its noncompliance through competitive advantage?
- 8 A. Yes.
- 9 Q. I think you have indicated that. In fact, couldn't the
- 10 company benefit from its noncompliance through that competitive
- 11 advantage so much so that it might wipe away any of the
- 12 consequences associated with, say, a retrofit situation?
- 13 A. Well, in this -- when we say that there is a competitive
- 14 advantage, yes, in some cases that may be true, but it would have
- 15 to be a very unusual case for a very simple reason. In most
- 16 cases the cost of environmental controls -- some people may be
- 17 surprised by this -- are a very small part of the overall cost of
- 18 operations. So even if you apply the traditional BEN Model to
- 19 that and calculate the economic benefit, I say traditional, the

- 20 old version, in a simple way, even that amount is not going to
- 21 change your market share in most situations.
- 22 Q. Well, what do you mean by that? Do you mean that your
- 23 market share benefit would be much larger in comparison to the
- loss faced by the company as a result of a retrofit?

- 1 A. No, no. What I am saying is let's suppose -- let's take
- 2 this \$8 million economic benefit that you calculated initially.
- 3 I mean, I hate to use that number, but that number is not
- 4 minuscule compared to -- even that a large number is minuscule
- 5 compared to the total rate base of the company. Saying that they
- 6 would gain a greater market share is sort of surprising to me.
- 7 And if we take the lower number that we calculated, even
- 8 \$365,000.00 or \$368,000.00, even if we take that into account, it
- 9 is a -- it is going to amount to a hill of beans as far as the
- 10 market share is concerned.
- 11 Q. Well, did you consider any of the possibilities such as
- 12 the market share or improved competitiveness that could have been
- 13 associated with Panhandle's noncompliance in this case?
- 14 A. We gave some thought to it, yes.
- 15 Q. You did some?
- 16 A. We gave some thought to it, yes.
- 17 Q. What kind of thoughts were they?
- 18 A. That if we -- that even if we don't pay any attention to
- 19 the retrofit issue and just assume that they were supposed to

- 20 spend \$368,000.00 and somehow -- not somehow, and if at that
- 21 point those costs had been incurred in 1988 and included in the
- 22 rate filing of 1988, what sort of an effect would that have. We
- 23 just did some quick calculations on that issue. It came to .01
- 24 percent of the rate being charged the gas customers, .01 percent.

- 1 Again, we did a quick calculation and the .01 percent is going to
- 2 amount to a fraction of a penny of the cost of transmitting the
- 3 gas.
- 4 Q. So how did you assess or calculate, then, the type of
- 5 competitive advantage that could have been obtained by Panhandle
- 6 in this case?
- 7 A. You look at -- the market share would depend on the
- 8 difference in the cost. Let's say that we both buy gas from
- 9 somebody, and if both -- one is selling it at 35 cents, whatever,
- 10 cubic feet, and the other one is selling it at 35.1 cents, it is
- 11 not going to make any difference in our decision as to who we buy
- 12 it from, not that part alone. It would be made from other parts.
- 13 So the same here.
- 14 If you talk about, you know, .01 percent, it is going to be
- 15 even a less significant number than what I have just given you,
- 16 the 35 versus 35.1, 35.01 cents. So there is nothing there. I
- 17 mean, consumers won't even notice. Not even the consumer won't
- 18 notice. I don't even think the company would notice.

- 19 Q. Well, you didn't actually in calculating that on sort of
- 20 a rough estimate basis, you didn't go to any other companies
- 21 along or in the pipeline industry or assess -- well, strike that.
- 22 In calculating what you just described, you didn't look to
- 23 Panhandle's competition, did you, for specific numbers or
- 24 anything like that?

- 1 A. No. This number is so small, you know, that it didn't
- 2 make any sense to do any of that stuff.
- 3 Q. So what you calculated was essentially on the basis
- 4 of -- or was based on just Panhandle's -- well --
- 5 A. Let me just explain. What I would be concerned about
- 6 and what anybody should be considered about is that if the cost
- 7 of gas is 35 cents for whatever unit per unit, and the
- 8 environmental costs increase that cost by let's say five cents or
- 9 ten cents. Ten cents, yes, I would be concerned, because then I
- 10 am worried about whether I can be competitive with my
- 11 competitors. But if it is .01 cent, let's be reasonable, nobody
- 12 is going to be concerned about that.
- 13 Q. In your article about why it is that economic benefit is
- 14 negative in so many cases, you indicate that an economic benefit
- 15 analysis is not concerned with whether the violator was
- 16 intentional or unintentional in its actions. And that the
- 17 circumstances surrounding the infraction don't really matter in
- 18 calculating an economic benefit; is that correct?

- 19 A. The circumstances? In fact, what I am saying is the
- 20 circumstances actually do matter. What doesn't matter is what
- 21 the intention of the violator is.
- 22 Q. Right. The intention surrounding the company or the --
- 23 okay.
- 24 A. Yes. Because you want to see whether -- it does not

- 1 matter whether somebody -- you know, whatever my intention was in
- 2 doing something, if I lost money, I lost money. Or I gained
- 3 money, or whatever it might be. The intention does not matter.
- 4 MR. LAYMAN: May I have just a moment?
- 5 HEARING OFFICER KNITTLE: Yes, you may. Let's go off the
- 6 record.
- 7 (Discussion off the record.)
- 8 HEARING OFFICER KNITTLE: All right. We are back on the
- 9 record.
- 10 MR. LAYMAN: Okay. Thank you.
- 11 Q. (By Mr. Layman) Mr. Singh, I am again going to cite to
- 12 the article about the use of the after-tax risk-free rate theory,
- 13 the 1997 article.
- 14 A. Okay.
- Q. Which I read thoroughly for the purposes of this
- 16 hearing. You state that environmental expenditures are not
- 17 risk-free and that by not complying the violator avoids not only

- 18 expenditures, but also the risks associated with them. You go on
- 19 to state that the avoided risk represents a benefit to the
- 20 violator. Do you recall stating that?
- 21 A. Sure, of course.
- 22 O. Okay. Isn't it true that the risks associated with
- 23 avoiding environmental expenditures includes the risk that future
- 24 compliance costs could increase?

- 1 A. It is not -- it is really -- they may increase, but that
- 2 is not what we are talking about there. We are talking mostly
- 3 about the financial risks, not to the company, but the risk of
- 4 bankruptcy and things of that sort.
- 5 Q. Isn't it a financial risk if the company has to spend
- 6 more money in the future?
- 7 A. It is in the context of a financial theory. It is a
- 8 cost risk maybe, but that is not what is being --
- 9 Q. Well, I will maybe grant you that your article and the
- 10 quote in your article was confined just to that topic that you
- 11 address therein.
- 12 A. (Nodded head up and down.)
- 13 Q. But apart from that, isn't it true that the risks
- 14 associated with the cost of not complying includes the risk that
- 15 they will have to -- that a company will have to retrofit its
- 16 engines or its equipment in the future?
- A. No, not in the context of that light, no, absolutely

- 18 not.
- 19 Q. Why wouldn't that be a financial consideration?
- 20 A. Whenever we talk about some costs increasing in the
- 21 future, this is the context that we are meaning, engineers and
- 22 cost analysts and all of that that discuss it, is that you have
- 23 one technology, one simple technology, and then that in the
- 24 future the costs of that -- that technology may become more

- 1 efficient, or in some cases less efficient. They may end up
- 2 spending more money or less money. In most cases it is less
- 3 money.
- 4 But that's the context in which people talk about delaying
- 5 expenditures and what the risk of costs increasing, but it is
- 6 really a single piece of equipment and not an entire situation
- 7 where you may want to retrofit or not. That is not really part
- 8 of the discussion.
- 9 Q. Isn't that a rather narrow view of risk, though, for
- 10 purposes of --
- 11 A. No, absolutely not. Absolutely not. I think that is a
- 12 traditional way for -- I mean, that's how people discuss it in
- 13 the profession.
- 14 Q. Doesn't your opinion that the retrofit costs should be
- 15 considered to offset economic benefit, doesn't that eliminate or
- 16 impair the risks that would normally be associated with delayed

- 17 expenditure?
- 18 A. Say that again. Doesn't the --
- 19 Q. Don't you eliminate or impair or take away some of the
- 20 risks that would normally accompany a company's decision to
- 21 comply?
- 22 A. No, absolutely not.
- Q. And why is that again?
- 24 A. Because that is a different concept of risk that we are

- 1 talking about. This is whether there is an economic benefit or
- 2 not. Whether the person lost money or didn't lose money. It can
- 3 happen even when, you know, as I gave the example of retrofitting
- 4 the car with the radio. You know, the kid lost money.
- 5 Q. Well --
- 6 A. And --
- 7 Q. I guess I am getting a little confused. I go back to
- 8 the discount rate article of yours, and I read in there this
- 9 reference that compliance is not voluntary. It is required by
- 10 law. Regulated companies do not have the luxury of investing in
- 11 some riskless venture. They must invest in environmental
- 12 expenditures, whatever the risks associated with them might be.
- 13 By not complying they avoid the expenditures and the risks
- 14 associated with them. Is that consistent with a --
- 15 A. That is very consistent. That article is about discount
- 16 rate. It has nothing to do with this, actually.

- 17 Q. Well, it may be about discount rates, but --
- 18 A. I should say that you are very --
- 19 Q. Why isn't that relevant?
- 20 A. I should say that you very brave reading that article
- 21 and trying to understand and also you are very brave at
- 22 connecting that article to the retrofit situations.
- 23 Q. Well, let me --
- MR. BOYD: I am just going to object if Mr. Layman is just

- 1 going to read portions of the article into the record. If he has
- 2 questions about it, then he should ask them.
- 3 MR. LAYMAN: That is what I am doing by reference to --
- 4 HEARING OFFICER KNITTLE: I will overrule that as long as
- 5 Mr. Layman is reading for a purpose here.
- 6 Q. (By Mr. Layman) Do you generally agree with a statement
- 7 that I believe maybe the U.S. EPA has made that the goal of the
- 8 economic benefit is to make a violator financially indifferent to
- 9 the decision as to whether to comply or not?
- 10 A. That is exactly the standard that I was using in
- 11 applying to the retrofit situations, yes. How you do it is the
- 12 question. Absolutely that's the standard.
- 13 Q. Okay. Well, maybe you can explain to me if a company
- 14 knows ahead of time that a ten year delay in its purchase of
- 15 equipment will be offset or even wiped away in a consideration of

- 16 any of its economic benefit, is that company going to be
- 17 indifferent to the decision as to comply or not comply?
- 18 A. If it knows in advance that it is going to be -- I have
- 19 never found a situation where people know this in advance. In
- 20 fact, the --
- 21 Q. If the company anticipates that they are going to --
- 22 A. Retrofit and --
- Q. Exactly.
- A. And actually end up losing money maybe? No.

- 1 Q. Or that the money will be recouped or ignored in the
- 2 consideration of an economic benefit determination?
- 3 A. The people who have come across who made the decision
- 4 have no idea, none whatsoever. I have never found one person.
- 5 In fact, in this one case the company was losing \$2 million a
- 6 year, and when I did my analysis they were so surprised that they
- 7 had actually lost money.
- 8 Q. Okay. Thank you.
- 9 A. The standard is if you have --
- 10 MR. BOYD: Mr. Singh, there is not a --
- 11 THE WITNESS: Okay. Sorry.
- MR. LAYMAN: Do we have a question --
- MR. BOYD: -- (continuing) question pending.
- Q. (By Mr. Layman) Can you tell us, Mr. Singh, what you
- 15 refer to as an after-tax risk-free rate? What is your

- 16 understanding of an after-tax risk-free rate?
- 17 A. Well, the risk-free rate is about -- give and take a few
- 18 percentages here -- four percent or so. It is really the -- some
- 19 people use it for the most part in the short-term as a 30 day
- 20 treasury rate. Some people use it on a longer term, and
- 21 depending on what their time frame is, it is basically the
- 22 treasury rate, and you apply that. So what these people are
- 23 saying is that basically their investments are risk-free so it
- 24 should be discounted at that rate.

- 1 But when you do the calculation it is like the debt costs
- 2 that we were talking about. It is -- we apply that to the
- 3 after-tax issue, you know, one minus the tax rate. So if it is
- 4 four percent and the tax rate is the 40 percent, you multiply the
- 5 four times .6, so one minus .4, .6 so that comes to 2.4 percent.
- 6 So what they are saying is that this thing should be brought
- 7 forward at that rate and ignored the risk that --
- 8 Q. You are referring to people who advocate the use of an
- 9 after-tax risk-free rate --
- 10 A. Yes.
- 11 Q. -- to calculate the economic benefit?
- 12 A. Yes, and you basically take the risk out of the whole
- 13 picture and treat this as debt.
- 14 Q. When the authors of those articles that confronted you

- 15 with those arguments, did their reference to an after-tax
- 16 risk-free rate refer to the shorter term T-bill rate or a longer
- 17 term, or do you know?
- 18 A. The calculations that I have seen are short-term but,
- 19 you know, they could be 20 year bonds, too, if you want to, you
- 20 know, that is perfectly okay, too. If you want to take it over
- 21 the period of 20 years you could take a little higher rate as
- 22 long as those are, you know, treasury stock, that is okay.
- 23 Q. Well, which have you found to be the standard when
- 24 companies contend that the risk-free rate ought to be used?

- 1 A. It depends on the investments I am looking at. If they
- 2 are short-term investments, I will take a shorter period. If it
- 3 is longer term, I normally calculate cost of capital using the
- 4 capital asset pricing model. And there are a series of variables
- 5 in that, so if we want to take -- a risk-free rate is one of the
- 6 variables. So if I take that as a short-term then I have to take
- 7 everything else as a short-term. So it is the consistency that
- 8 matters rather than, you know...
- 9 Q. It is true, is it not, that in some of your articles you
- 10 have advocated the use of a risk adjusted rate rather than the
- 11 risk-free rate?
- 12 A. Yes, that is the rate calculated by the capital asset
- 13 pricing model. It is very similar to the stuff that Dr. Nosari
- 14 has done, except Dr. Nosari just used a different formula. There

- 15 is an explicit consideration if risk is not there. But in the
- 16 CAP-- what we call the CAP method, the capital asset pricing
- 17 model, the risk is explicitly considered. If you invest in
- 18 stocks you have a better value of the stock and less of a risk
- 19 factor.
- 20 Q. Can you give us an explanation of how you have made the
- 21 type of rate adjustments that you describe in those articles?
- 22 A. Basically use that method to calculate cost of capital
- 23 using the capital asset pricing model, and it automatically takes
- 24 into account.

- 1 Q. Okay. In your calculations that you conducted in this
- 2 case affecting Dr. Nosari's weighted average cost of capital,
- 3 isn't it true that some of your rates identified as, again, the
- 4 weighted average cost of capital for individual years, isn't it
- 5 true that some of those are below or near the five year treasury
- 6 rate?
- 7 A. You mean there are some numbers that are six percent or
- 8 so?
- 9 Q. Well, I will call your attention to I guess the very
- 10 last page of Exhibit Number 23, where you duplicated Dr. Nosari's
- 11 cost of capital.
- 12 A. I am sorry? What exhibit?
- 13 Q. I am sorry. Panhandle Exhibit Number 23.

- 14 A. Okay.
- 15 Q. It is your supplement to the economic benefit report.
- 16 A. Okay. Uh-huh, some of them are low.
- 17 Q. Okay. Which ones would you identify as being low from
- 18 the last --
- 19 A. Low in the sense that -- these are, first of all,
- 20 after-tax rates.
- 21 Q. Okay.
- 22 A. These are not before tax rates. The second is that they
- 23 essentially reflect Dr. Nosari's calculations. They -- I just
- 24 plugged in the correct data. They reflect his calculations, his

- 1 matter of doing the work, not mine.
- 2 Q. But --
- 3 A. Well, let me --
- 4 Q. Isn't it true, though, Mr. Singh, that your method of
- 5 calculation or your revision of Dr. Nosari's calculations
- 6 affected the growth and the short-term debt components of the --
- 7 A. Yes, those are the two, yes.
- 8 Q. Okay. Isn't it true that the results of your revisions
- 9 ended up in there being a weighted average cost of capital that
- 10 at least in some of these instances comes close to the risk-free
- 11 rate?
- 12 A. No. The risk-free rate -- if you take a look at the
- 13 risk-free rate now I think it is probably much less than -- this

- 14 document is in the mid 1980s here. The thing is that for this
- 15 company, for this company, it is a regulated industry, number
- 16 one. Number two --
- 17 Q. This is what? I am sorry? I didn't quite --
- 18 A. This is a regulated industry, the company is, you know,
- 19 rate-making, where the risks are low, number one.
- 20 Q. Okay.
- 21 A. Number two is that during this period, and I mean this
- 22 period from 1986, 1985, onwards through 1996 or so, the company
- 23 was losing money, we know, in some years we lost money.
- Q. Do you know how many years they lost money?

- 1 A. I believe in two, in 1988 and 1990. And in couple of
- 2 others the amount of money lost is -- the amount of money earned
- 3 is less than normal, you could say. This is the entire company
- 4 that we are talking about, fluctuation in the stock. And you
- 5 also had the reduction in dividends in a number of years. If you
- 6 see that dividends were given to people, you will see they have
- 7 been reduced.
- 8 What you find under those conditions is that the growth
- 9 factor is going to be very low, the cost of stock, the price of
- 10 stock is not going to go up unless there is some extenuating
- 11 circumstances otherwise. So the calculations here other than the
- 12 growth factor, other than the growth factor all of the other

- 13 numbers are what they were, you know, the cost of debt and there
- 14 is nothing to -- this is what the numbers are calculated and that
- 15 is what it is.
- 16 Q. Okay. Did you compare the weighted average cost of
- 17 capital estimates that you derived from the results of your
- 18 calculation, did you compare them with the risk-free rate or the
- 19 T-bill rate that existed at that time?
- 20 A. I didn't do that. But, again, these are after-tax,
- 21 weighted average cost of capital. You just can't do that, you
- 22 know, compare them to that.
- 23 Q. I guess I am not sure if I understand you in that
- 24 regard.

- 1 A. This takes into account the tax effects on debt, for
- 2 example. That is -- what is the cost of that here in? The
- 3 pretax cost of debt varies between -- I am just going to eyeball
- 4 this number. The lowest is 7.7 percent and the highest is 10 or
- 5 12 percent.
- 6 Q. I am sorry. What are you referring to on the document?
- 7 A. If you will look at my sheet of calculations.
- 8 Q. Okay. Your sheet?
- 9 A. On line 18 all the way through it starts at .08404 for
- 10 1987.
- 11 Q. Uh-huh.
- 12 A. And if you run through all the way through to 1995, the

- 13 rate varies from -- the lowest is 7.7 -- I am just -- 7.71
- 14 percent in 1988. And then we have 11 point -- what is the
- 15 highest number? 11.71 percent in 1993. This is line 18.
- 16 Q. Uh-huh.
- 17 A. So it is reflective of that debt level that the company
- 18 owed. And then as far as the stock was concerned, it was taking
- 19 a beating. That is what the cost effect would be. That cost
- 20 effect fell very low during that period. That is -- what can you
- 21 do, that is the way it was.
- 22 Q. I realize that is your contention in this case. Let
- 23 me --
- 24 A. If Dr. Nosari feels they are low here he could use some

- 1 other method to calculate the cost of capital. This is not my
- 2 method or choice.
- 3 Q. Well, but your revision to the methods employed by Dr.
- 4 Nosari --
- 5 A. Using --
- 6 Q. -- clearly change the outcome --
- 7 A. Using the --
- 8 Q. -- from the estimate, did it not?
- 9 A. Using the correct numbers. Dr. Nosari is not -- he
- 10 shouldn't be using high numbers and they are the wrong numbers.
- 11 He should be using the right numbers. That is all the difference

- 12 is.
- 13 Q. Okay. Give me just a second before I ask you another
- 14 question.
- 15 (Mr. Layman and Ms. Carter confer briefly.)
- 16 Q. (By Mr. Layman) I want to go back just briefly, if I
- 17 may, and have you speak to the capital asset pricing model. Can
- 18 you tell us what the components are of the capital asset pricing
- 19 model, what does that consist of?
- 20 A. The risk-free rate plus -- the risk-free rate plus beta
- 21 of the stock, times the risk premium. I think that is what it is
- 22 basically.
- 23 Q. Okay. What is the beta that you referred to? The beta
- 24 coefficient?

- 1 A. Yes, the beta coefficient represents the risk compared
- 2 to the market.
- Q. Uh-huh, and that is factored in in the --
- 4 A. Yes, at value one it would be no risk at all. At more
- 5 than one it would be higher than the market risk.
- 6 Q. Right.
- 7 A. And the risk premium represents the risk premium.
- 8 Q. Okay. And that is employed in the capital asset pricing
- 9 model?
- 10 A. Yes.
- 11 Q. Okay. If a company loses money, can you tell us what

- 12 generally happens to risk and the cost of capital?
- 13 A. The cost of capital -- when companies lose money -- like
- 14 now, you have earning reports of Intell just today that is in the
- 15 newspaper. Intell does not have enough revenue. I am not sure
- 16 if they are going to lose money, but they do not have enough
- 17 revenue. The stock price is going to go down, in general. It
- 18 depends on the company. Some companies are a sleepy company and
- 19 nobody notices. But Intell you notice fast and in general a
- 20 dividends reduction, an earnings reduction will reduce the price
- 21 of their stock.
- 22 Q. I would like you to turn your attention now, if you may,
- 23 to the issue of how you valued Panhandle's growth.
- 24 A. Okay.

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- 1 Q. I think your earlier testimony had indicated that growth
- 2 is a combination of dividend yield as well as the value of the
- 3 stock over time; is that correct?
- 4 A. Uh-huh, yes.
- 5 Q. You also, I think, referred in your testimony to the
- 6 fact that -- well, in fact, you can refer, if you like, to
- 7 Panhandle Exhibit Number 23, and to this table that looks like it
- 8 is four pages from the back.
- 9 A. Uh-huh.
- 10 O. Where you calculate the growth factor using Pan Energy

- 11 stock price data.
- 12 A. Okay.
- 13 Q. I think that you indicated in your testimony, and please
- 14 correct me if I am mistaken, that you used a 30 week average
- 15 because --
- 16 A. It is a 26 week. I am sorry.
- 17 Q. I am sorry. That is right. I am looking at 30 on my
- 18 notes.
- 19 A. Yes, I know. I understand.
- 20 Q. But I understand that you did correct that to represent
- 21 a 26 week average. Now, I think you had referred to S&P,
- 22 Standard & Poor's --
- 23 A. Yes.
- Q. -- for that reference?

- 1 A. Stock reports. Stock reports.
- 2 Q. Oh, it is just --
- 3 A. S&P Stock Reports, yes.
- 4 Q. -- stock reports? Okay. What was that a report of, if
- 5 you will?
- 6 A. S&P regularly publishes books, essentially, to give you
- 7 stock prices of any company, each day over a period of time. So,
- 8 in fact, the books I use contain all of the companies whose stock
- 9 is traded. I believe it is all of the companies. Maybe it is
- 10 just the S&P 500. I am not sure. But each company's stock every

- 11 day is listed alphabetically by the company's name and this --
- 12 and this data are given here.
- 13 Q. Okay.
- 14 A. It is available in any library.
- 15 Q. So you looked in the S&P report --
- 16 A. Yes.
- 17 Q. -- for Panhandle Eastern Pipe Line?
- 18 A. Yes.
- 19 Q. Okay. Was that a report that would have been published
- 20 during the time frame that you calculated the economic benefit
- 21 for --
- 22 A. I am sorry. I am not -- let me just correct -- I
- 23 anticipate your question here. It is a not a report of the
- 24 company of Panhandle. It is not one single report referring to a

- 1 company. It is essentially in a book form.
- Q. Right.
- 3 A. The stocks of all of the companies are given, and
- 4 Panhandle is only one of the companies.
- 5 Q. Okay.
- 6 A. So for each page the company stocks are given.
- 7 Q. Okay. I think I understand. Again, you used -- I am
- 8 sorry. Did you say Pan Energy or Panhandle?
- 9 A. It was Panhandle until, I believe, 1995 or 1996. For a

- 10 very short period it was Pan Energy, just before they were
- 11 bought.
- 12 Q. Do you know why there is a reference in that report that
- 13 breaks the stock value down on a 26 week average rather than a --
- 14 A. You are going to call this hearsay, but I will --
- 15 Q. Well, all I want is your knowledge, not what someone
- 16 else tells you.
- 17 A. Well, I went to an authoritative source, the people who
- 18 prepared those reports, to find out what this is for. And they
- 19 said, one, it has been a practice for a very long time to give
- 20 the 26 week average. Second, they often get calls from big
- 21 investors -- I mean, like mutual funds and all -- to find out
- 22 what capital appreciation or the increase in stock of a company
- is, and they look at a 26 week average.
- 24 Q. Do they provide any sort of reporting or calculation for

- 1 the 52 week average?
- 2 A. No, that is the only number given, 26.
- 3 Q. Okay. The 26 is the only reference made in the S&P
- 4 report?
- 5 A. Yes. They actually give -- it is 26 week running
- 6 average given at the end of each quarter, the previous --
- 7 Q. So the estimate that you used, was that for --
- 8 A. For the 26 weeks ending on that particular day.
- 9 Q. Okay. It was not a 26 week average taken out of the

- 10 entire year?
- 11 A. No, it is just the previous 26 weeks.
- 12 Q. So it is a running total, in other words?
- 13 A. Yes, a running total of that.
- 14 Q. Okay. Can you tell us as to whether or not -- well,
- 15 strike that.
- 16 Did your estimation of growth of Panhandle stock over time
- 17 take into consideration the potential strengthening or the
- 18 increased potential of growth shown by Panhandle in late 1996?
- 19 A. Well, that reflects the data through 1995, my
- 20 calculations. There was a significant increase in some numbers
- 21 in 1996, so I didn't take those into account. But they got
- 22 bought by Duke in early 1997, I believe, very early.
- 0. That's correct.
- A. But the numbers increase significantly for 1996, and

- 1 that is part of why I didn't take 1996 into account.
- 2 Q. But I guess my question is the fact that Panhandle stock
- 3 value may have been rising at the time that you pulled your
- 4 reference of the 26 week average, did you factor that in at all
- 5 or did --
- 6 A. The only thing I could have done, if at all, is chosen a
- 7 different date to -- as a reference point, maybe the end of 1996,
- 8 could have given -- if we take a look at my first page, I could

- 9 have given a -- let's see. The 26 week average on 09-27 of 1996
- 10 was 32.375. And then at the end of 1996, on 12-31 of 1996, it
- 11 was 35.75.
- 12 Q. Right.
- 13 A. I could use that number but on the other hand, I could
- 14 also go before September of 1986. I could go a little bit before
- 15 that and the prices were higher then. The prices were higher
- 16 back then in 1986.
- 17 Q. In what year? I am sorry?
- 18 A. In 1986.
- 19 Q. 1996?
- 20 A. In 1986, actually.
- 21 Q. Okay.
- 22 A. So if I extend the time period on that side it was
- 23 higher, too. So the thing that -- rather than focusing on
- 24 specific numbers, you look at the entire period, approximately

- 1 ten years, and essentially the stock price is flat. That's
- 2 really what it comes down to. And that's reasonable a -- that is
- 3 just what was going on in the market at that point.
- 4 Q. Okay. There is a reference here to the December 30th of
- 5 1998 -- I am sorry -- the 1988 date?
- 6 A. Uh-huh.
- 7 Q. I couldn't help noticing the price per share value of
- 8 the stock is \$25.25, and it is the same for the 30 week average.

- 9 Is that just a coincidence?
- 10 A. I think that's a coincidence, but --
- 11 Q. Okay.
- 12 A. -- maybe I am -- maybe I didn't write it down right, but
- 13 I don't think so.
- 14 Q. Okay. Did you pull the price per share estimate that
- 15 you used or depicted in this chart from the same source that you
- 16 pulled the --
- 17 A. Yes, it is from the same page.
- 18 Q. Okay. Do companies report or promote, advertise, if you
- 19 will, their return on equity in their financial reports?
- 20 A. I imagine it would depend on how -- no, I have never
- 21 seen them promote it. I have just seen them stated in different
- 22 ways.
- Q. Where have you seen them stated?
- 24 A. Sometimes in the annual report. They give you the

- 1 information as part of the -- as sort of the appendix and
- 2 summarize the data for ten years or something.
- Q. Uh-huh.
- 4 A. We often find them there.
- 5 Q. Do you recall whether you ever obtained that kind of
- 6 estimates from any annual reports filed by Panhandle Eastern?
- A. Actually, we couldn't get them that easily. I have not

- 8 seen any Panhandle reports.
- 9 Q. Okay.
- 10 A. We had trouble getting them.
- 11 Q. So you are not aware of whether they ever reported
- 12 annual -- I am sorry -- strike that.
- 13 You are not aware of whether Panhandle Eastern ever
- 14 reported some measure in growth rate to investors?
- 15 A. I don't think it would say growth rate. It might say
- 16 return on equity based on the numbers. That they might do. No,
- 17 I have not seen them.
- 18 Q. What is the distinction, then, between your reference to
- 19 growth rate and return on --
- 20 A. Well, return on equity numbers given in the financial
- 21 statement are based on the financial data, and not calculated in
- 22 this manner. I mean, you are talking about long-term growth. It
- 23 is just basically calculating the return on equity and see what
- 24 the net income is and what the stock value is, and then divide

- 1 the two. That's what they would do.
- 2 Q. Okay. So please correct me if I am mistaken. It is
- 3 true that if a company's return on equity is high then investors
- 4 would be more likely to invest in them; is that right?
- 5 A. Very much so.
- 6 Q. Is the company's growth rate, then, a useful indicator
- 7 for investors?

- 8 A. Yes. I don't think people were willing to invest in
- 9 Panhandle.
- 10 Q. I am sorry?
- 11 A. I don't think people were willing to invest in Panhandle
- 12 in the 1980s.
- 13 Q. Well, wouldn't an annual growth rate of two percent,
- 14 that you calculated in this case, be so low as to reflect
- 15 something that if I were an interested investor I would be likely
- 16 to shy away from?
- 17 A. I think you would be crazy during that period, unless
- 18 you are -- you know, unless you wanted to invest for a very long
- 19 period and, obviously, the company is going to do something to
- 20 increase the value of the stock. You know, if you wanted to take
- 21 that long-term view you could do that and would maybe be
- 22 considered very wise to do that.
- 23 But I am not sure that given the opportunities that you
- 24 have in the market, I don't think you would do that. But let me

- 1 just say one more thing. The two percent growth rate here during
- 2 this period is not as bad as you might want to make it out to be.
- 3 Q. Well, why do you see that?
- 4 A. Because the FERC actually allows -- you know, will
- 5 consider four to five percent as a decent number.
- 6 Q. Who had, now?

- 7 A. FERC.
- 8 Q. FERC?
- 9 A. Uh-huh. So, you know, two percent, given the conditions
- 10 there, is not that bad, actually.
- 11 Q. And where did you derive the estimate that you did with
- 12 respect to FERC's --
- 13 A. Well, the --
- 14 Q. -- growth rate?
- 15 A. Well, I calculated the Value Line information from the
- 16 Value Line data from the library on a number of pipeline
- 17 companies, distribution companies, some not as large, and they
- 18 discussed the dividend yield and all of that and said, well,
- 19 this is not in the right ballpark or people are getting concerned
- 20 about this, it is too low, or in some cases it is very healthy.
- 21 I also talked with Mr. Grygar, and he said that maybe they should
- 22 hire John Nosari if he can get an eight percent growth factor.
- 23 Q. Well, you indicated that your Value Line reference has
- 24 identified a five percent rate of return --

- 1 A. Well, that is sort of --
- Q. -- right, allowed by FERC?
- 3 A. Well, not only Value Line, but FERC, based on Mr.
- 4 Grygar's --
- 5 Q. Oh, you relied on Mr. Grygar for that information?
- 6 A. Right. But I also looked at the data from Value Line.

- 7 Q. And what specific information did you look to in Value
- 8 Line?
- 9 A. The dividend yield, for the most part.
- 10 Q. And was that specific to the company or to the industry
- 11 in general?
- 12 A. To companies.
- 13 Q. Okay. You would not have any interest -- strike that.
- 14 You would not believe it appropriate to look at an industry
- 15 average for that component?
- 16 A. During that period -- I think we are talking about that
- 17 period. Yes, I think the correct approach is to actually look at
- 18 the industry, not the company, per se. Because even in Panhandle
- 19 Eastern Corporation, Pan Energy is only, if I remember, 30
- 20 percent, maybe 25 percent of the company. And within Panhandle
- 21 then there are different -- the pipeline is only one sector.
- 22 They have -- they used to, and they still do, I believe,
- 23 buy and sell gas on the spot market. Buy and sell. Nothing
- 24 comes through their pipelines. And so it is the affect of

- 1 various things. So you want to isolate pipeline companies whose
- 2 stock is trade and look at their information in order to
- 3 calculate the cost of capital. That is sort of the correct way
- 4 to do things.
- MR. BOYD: I am sorry. If I may, do you know how much

- 6 longer you are going to have? Could we take just a two minute
- 7 break?
- 8 MR. LAYMAN: Yes, we can take a break. If we do that I
- 9 think maybe we will run us to 5:30 or 5:45.
- 10 MR. BOYD: To 5:30?
- 11 MR. LAYMAN: I am sorry. To 4:30 or 4:45. I am sorry.
- 12 MR. BOYD: Okay. That's fine.
- 13 HEARING OFFICER KNITTLE: Let's go off. We will take a
- 14 break. Let's try to make it relatively short, though.
- 15 (Whereupon a short recess was taken.)
- 16 HEARING OFFICER KNITTLE: All right. We are back on the
- 17 record.
- 18 Mr. Layman, continuing your cross.
- 19 MR. LAYMAN: Yes. Thank you.
- 20 Q. (By Mr. Layman) I have a smattering of questions now to
- 21 ask you that may or may not be related to each other, so we will
- 22 take them one at a time if you don't mind.
- 23 In your earlier testimony you had indicated that the -- let
- 24 me think for a second. Okay. I have got it now. In your

- 1 earlier testimony you had indicated that you had found a
- 2 reference to the rate of return allowed by FERC of I think five
- 3 percent and that --
- 4 A. Growth factor.
- 5 Q. Growth. You are correct. And that compared to the two

- 6 percent you arrived at in your calculation. Had you factored in
- 7 a five percent growth rate to your analysis, that would have had
- 8 a pretty significant impact, wouldn't it have?
- 9 A. A significant impact? Maybe a one percent affect on the
- 10 bottom line. That is just my seat-of-the-pants, you know,
- 11 compared to the three percent difference between Dr. Nosari and
- 12 mine.
- 13 Q. I guess I am thinking in terms of you having recognized
- 14 the cost of debt component, the impact of that being somewhat
- 15 marginal or immaterial?
- 16 A. (Shook head from side to side.)
- 17 Q. No?
- 18 A. That's your characterization of that number, not mine.
- 19 Q. Okay. Let me think for just a moment. Your answer to
- 20 my earlier questions seemed to suggest that had you used a five
- 21 percent growth rate rather than a two, it would not have had a
- 22 significant impact on your analysis?
- 23 A. I, quite frankly, don't know what kind of impact it
- 24 would have had. All I can say is that the numbers calculated

- would have been higher, but for 1987 rather than 8.14, maybe 9.14
- 2 or something like that.
- 3 Q. Okay. And with respect to the cost of debt issue that
- 4 you had addressed with Dr. Nosari, was it your understanding that

- 5 had -- strike that.
- 6 With respect to that issue, was it your understanding that
- 7 the result of that -- strike that.
- 8 Let me think for just a minute. Okay. I will get about it
- 9 this way, Mr. Singh.
- 10 A. Okay.
- 11 Q. Would you characterize the change that you had made to
- 12 Dr. Nosari's WACC calculation, with respect to the cost of debt,
- 13 would you characterize that as significant?
- 14 A. I don't know what criteria you want to determine for
- 15 significant or insignificant.
- 16 Q. Did it have -- did it have --
- 17 A. It is an immaterial affect.
- 18 Q. Did it have a --
- 19 A. It is immaterial. That's how I would like to say it.
- 20 Q. Okay.
- 21 A. Significant or not significant, I don't --
- 22 Q. Okay. Well, let me ask you this, then. Did it have a
- 23 marginal impact on your analysis if you were to have excluded the
- 24 changes that you made to the growth rate?

- 1 A. Again, marginal is not defined. But it would have had
- 2 some affect, yes. I mean, I think any affect is material one
- 3 should consider.
- 4 Q. So you are not --

- 5 A. Let me just put it this way. If you have to -- you
- 6 know, I mean, if you ask a company to pay you \$50,000.00 versus
- 7 \$150,000.00, there is a difference. \$100,000.00 is not small. I
- 8 mean --
- 9 Q. Okay. So you are not prepared to sort of weigh the two
- 10 primary changes you had made to Dr. Nosari's WACC calculations
- 11 and say that one was more of an impact than the other; is that
- 12 right?
- 13 A. Well, clearly, the growth rate had more impact than the
- 14 debt issue, obviously.
- 15 Q. Okay.
- 16 A. I mean, we can redo these calculations, you know, you
- 17 can do them.
- 18 Q. Okay.
- 19 A. No problem.
- 20 Q. Okay. Thank you. If a stock price goes down, doesn't
- 21 that reflect -- or doesn't that mean that the cost of capital
- 22 actually goes up?
- 23 A. You have the cost -- if the stock price goes down, you
- 24 buy --

- 1 Q. If it goes down?
- 2 A. You are going to -- the investors expect less from the
- 3 company, so it should -- you know, the expectations of the cost

- 4 of capital based on what investors expect from you --
- 5 Q. It would not have any impact on --
- 6 A. No, it would have if --
- 7 Q. -- the cost of capital? It could have?
- 8 A. It would have.
- 9 Q. Okay.
- 10 A. I mean, you are going to have -- if a company is losing
- 11 money, you will have to pay the investors a lot for them to come
- 12 in and buy the stock in some manner. So the expectation is that
- 13 you would not make money and so, therefore, they would not
- 14 invest. So that is what would happen. That is the problem with
- 15 some of these calculations, the calculation method. It does not
- 16 reflect those expectations.
- 17 Q. Okay. Thank you. Do you recall what the dividend yield
- 18 was for Panhandle that you identified in Value Line?
- 19 A. I didn't have any Value Line report for Panhandle. I
- 20 did not have -- I had for other companies.
- 21 Q. Okay.
- 22 A. And it varied from one or two percent to five or six
- 23 percent depending on the year and depending on the company.
- 24 Q. Isn't dividend yield only one part or one component in

- 1 the cost of common stock?
- 2 A. Yes. It is the value of the stock itself that matters.
- 3 That is how we did the calculations.

- 4 Q. Okay. When you referred to Value Line in your
- 5 consideration, did that service or publication identify what the
- 6 growth was for the industry, as you indicated?
- 7 A. They only give dividend yields. They give the price of
- 8 the stock, but they don't calculate the growth factor.
- 9 Q. Again, that was relative to other companies and not to
- 10 Panhandle specific --
- 11 A. Yes, there --
- 12 Q. -- information?
- 13 A. -- was specific information on other companies, not just
- 14 Panhandle.
- 15 Q. Okay. Wouldn't the cost of common stock be both
- 16 dividend yield and growth together?
- 17 A. Yes.
- 18 Q. Okay.
- 19 A. In this method of calculation.
- 20 Q. In this particular method of calculation?
- 21 A. Yes, it is the one that is used here, yes.
- Q. Okay. There are others?
- 23 A. That's what I said, the cost of equity using the capital
- 24 asset pricing model, it will give you --

- 1 Q. Oh, okay.
- 2 A. That's a completely different method.

- 3 Q. All right. Thank you. Did you consider the use of a
- 4 beta coefficient to determine the reasonableness of your growth
- 5 estimation? I know you had indicated earlier that that was one
- 6 component of the capital asset -- what is the reference again?
- 7 A. The -
- 8 Q. The capital pricing model?
- 9 A. No, that only captures the --
- 10 Q. But did you --
- 11 A. That does not capture the growth factor. It captures
- 12 the risk factor.
- 13 Q. Okay.
- 14 A. And, no, I did not use the -- I did not use that method
- 15 at all.
- 16 Q. So --
- 17 A. I was just simply duplicating Dr. Nosari's calculations
- 18 and Mr. Styzens' calculations.
- 19 Q. Okay. Could you tell us what your understanding of the
- 20 term beta coefficient is?
- 21 MR. BOYD: Objection. Asked and answered.
- 22 HEARING OFFICER KNITTLE: Mr. Layman?
- 23 MR. LAYMAN: Well, I think he indicated that the beta
- 24 coefficient was a concept employed in the capital asset pricing

- 1 model, if I -- I think I got that right. But I don't know if he
- 2 actually went into too much detail regarding the meaning of the

- 3 term beta coefficient or how it is used by finance exports -- I
- 4 am sorry -- finance experts or investors, either one.
- 5 HEARING OFFICER KNITTLE: I think the question has been
- 6 asked, as evidenced by your response, correct? Was that on your
- 7 examination that that definition was provided?
- 8 MR. LAYMAN: Well, I think I had --
- 9 HEARING OFFICER KNITTLE: I recall you asking the question,
- 10 so I am going to sustain the objection. You asked another -- a
- 11 couple other questions in there that I think would be not
- 12 questions that have been asked and answered.
- 13 MR. LAYMAN: Well, I don't want to go into too much detail
- 14 or prolong the proceedings any longer than what I have to, so I
- 15 guess that --
- 16 HEARING OFFICER KNITTLE: I appreciate that.
- 17 MR. LAYMAN: If I could be allowed just a little leeway on
- 18 getting the witness' response to that question, I will let it go
- 19 after that.
- 20 HEARING OFFICER KNITTLE: Mr. Boyd?
- 21 MR. BOYD: I think you sustained the objection. Asked and
- 22 answered.
- 23 HEARING OFFICER KNITTLE: Yes. As much as I would like to
- 24 get us out of here earlier, Mr. Layman, I think the question has

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1 been asked and answered.

- 2 MR. LAYMAN: Okay.
- 3 HEARING OFFICER KNITTLE: So I am sustaining the objection.
- 4 MR. LAYMAN: Okay.
- 5 Q. (By Mr. Layman) Well, let me ask you this with regard to
- 6 beta coefficient. Well, strike that. I think you have already
- 7 answered it.
- 8 Can you tell us, if Panhandle stock would be found to
- 9 closely follow the market, if it were measured by the use of a
- 10 beta coefficient, what could you tell us about -- what would that
- 11 tell you about Panhandle's return on equity?
- 12 A. There are two questions here, as I see them. One is
- 13 that this -- well, the first part of the question is this is a
- 14 regulated industry. So it is less risky than the average firm in
- 15 the stock market, which means that the beta value is going to be
- 16 less than one.
- 17 So its cost of equity is going to be less than the average,
- 18 the cost of equity of the average in the market. And what would
- 19 that be? You know, the BEN Model uses the average numbers in its
- 20 calculations, and they use anywhere from 10.1 to 10.2, something
- 21 like that.
- 22 O. For a discount rate?
- 23 A. For a discount rate. And it reflects the average, so it
- 24 is going to be less than that.

- 2 A. It is going to be less than the ten point some percent
- 3 number, I think, overall.
- 4 Q. Okay. But again --
- 5 A. The weighted average cost of capital, actually.
- 6 Q. But, again, I think consistent with your earlier
- 7 testimony, you did not derive or obtain a beta coefficient for
- 8 Panhandle Eastern during the period of time we are considering in
- 9 this case?
- 10 A. No, no.
- 11 Q. Okay. Can you maybe clarify for us how you used the
- 12 reference of Moody's Public Utility Manual in your earlier
- 13 testimony? I think you indicated that Moody was identified as a
- 14 source of authority with respect to your worksheet that you
- 15 created here?
- 16 A. Yes.
- 17 Q. Okay.
- 18 A. And the numbers I use from the industry.
- 19 Q. The numbers you used with respect to what?
- 20 A. All of the numbers here in my table, the second page
- 21 from the back in Exhibit 23, come from -- except for the growth
- 22 rate come from Moody's.
- 23 Q. Okay.
- 24 A. They provide each year in the public utilities manual

- 1 there is a page for the companies who form a part of the utility
- 2 group and Panhandle used to be one of them. And you can get all
- 3 of the information you want from them and each year the financial
- 4 statements are given. Those numbers are slightly different than
- 5 what you find in the annual reports.
- 6 Q. So the weighted average cost of capital would compare --
- 7 that you identified for each of the years would compare with what
- 8 was identified in Moody's or based on information that you
- 9 obtained from Moody's?
- 10 A. Based on information I obtained from Moody's.
- 11 Q. That weighted average cost of capital was the specific
- 12 outcome or the product of --
- 13 A. Absolutely.
- 14 Q. -- that information?
- 15 A. Yes.
- 16 Q. Okay. Thank you. Can you tell us whether you are aware
- 17 of whether Panhandle is a public utility, as defined by Moody's?
- 18 A. I don't know what the definition -- their definition is.
- 19 Q. Okay.
- 20 A. But they provide -- they assign, you know, maybe 15
- 21 pages each year to Panhandle.
- 22 Q. Sir, you don't know for certain whether or not S&P
- 23 treats Panhandle Energy as a member of the public utility or a
- 24 natural gas industry?

- 1 A. I think it is a utilities industry. So it is a natural
- 2 gas industry.
- 3 Q. Okay. In calculating the cost benefit using the prime
- 4 rate that you had discussed in your earlier testimony on
- 5 direct --
- 6 A. Uh-huh.
- 7 Q. -- is it fair to say that your position is that if you
- 8 use the prime rate for the cost of capital you would reduce this
- 9 cost by the tax benefit?
- 10 A. Yes.
- 11 Q. Okay. Does this not, then, assume that all investment
- 12 was made up by debt?
- 13 A. By debt?
- 14 O. Uh-huh.
- 15 A. Well, some people assume -- I don't know what Mr.
- 16 Styzens was assuming, but some people assume that some companies
- 17 will go and borrow money from the bank and incur those
- 18 expenditures and make the investments, and some people may very
- 19 well do that.
- 20 Q. But you do not?
- 21 A. My position is that, as in the Roll Coater case, is that
- 22 some companies may, in fact, do that. On average this is not
- 23 done. Nobody tends to borrow money. Maybe a small copy might.
- 24 But the large companies just take money from their ongoing

- 1 operations and use the money.
- Q. Well, isn't capital a major portion of investment
- 3 financing or, again, does that depend upon --
- 4 A. Which capital? Capital is the entire investment, debt
- 5 or equity.
- 6 Q. Okay. So how, exactly, does capital relate to
- 7 investment financing generally?
- 8 A. Like you see here --
- 9 Q. Is it a major part of it or --
- 10 A. The capital, total capital is -- it does not matter
- 11 where the money comes from. You construct a building or
- 12 construct a plant, it does not really matter. That's the
- 13 capital. And then the debt part of it is what is financed by
- 14 banks or whatever, bonds, banks. And that is what is reflected
- 15 in -- that is what we do in weighted average cost of capital.
- 16 Q. Okay. Thank you. I believe I really only have one
- 17 remaining subject matter to discuss with you, but that will
- 18 consist of a few questions.
- 19 A. Okay.
- 20 Q. So bear with me if you will. I think you indicated
- 21 earlier in your testimony, and correct me if I am mistaken, that
- 22 prior to your involvement in assisting Panhandle in this matter
- 23 you did not provide any consulting work to the gas pipeline
- 24 industry?

- 1 A. That's true.
- 2 Q. I think you even indicated in your deposition testimony
- 3 that you don't consider yourself an expert on FERC?
- 4 A. On FERC matters, no.
- 5 Q. Is that fair to say?
- 6 A. Yes, not in the manner that Bill Grygar spent his entire
- 7 lifetime, no.
- 8 Q. Okay.
- 9 A. Not at all.
- 10 Q. You are aware, are you not, that deregulation of the
- 11 natural gas pipeline industry has made the industry more
- 12 competitive?
- 13 A. Yes.
- 14 Q. Can you tell us generally when -- strike that. Can you
- 15 tell us what your understanding is of when this competitiveness
- 16 was sought to be fostered by FERC?
- 17 A. I believe it was in 1986, and they were given five years
- 18 as sort of a transition period.
- 19 O. And that is what is referred to as the deregulation?
- 20 A. Yes, that is --
- 21 Q. Is that what the deregulation of the industry is
- 22 referred to as?
- 23 MR. BOYD: Objection to foundation.
- 24 THE WITNESS: The deregulation of --

- 1 HEARING OFFICER KNITTLE: Mr. Boyd?
- 2 THE WITNESS: I am sorry.
- 3 MR. BOYD: Mr. Singh, when there is an objection you should
- 4 stop talking.
- 5 HEARING OFFICER KNITTLE: Mr. Layman?
- 6 MR. LAYMAN: I don't know how to respond to that.
- 7 HEARING OFFICER KNITTLE: Can you rephrase the question,
- 8 please.
- 9 MR. LAYMAN: Yes, I believe I can.
- 10 Q. (By Mr. Layman) Is it your understanding that the
- 11 deregulation of the natural gas pipeline industry has made it
- 12 more competitive?
- 13 A. I don't know what you mean by deregulation.
- Q. Well, there were a series of FERC orders beginning in
- 15 those -- in the late 1980s, I believe. Are you aware of --
- 16 A. You are referring to those, that part of the --
- 17 Q. Exactly.
- 18 A. I am not sure that is characterized as deregulation, but
- 19 anyway --
- 20 Q. I think the more appropriate term, to help you, might be
- 21 the unbundling of the services --
- 22 A. Sure, sure.
- 23 Q. -- that those orders addressed?
- A. Sure. Okay. That made it more competitive? Is that

- 1 the question?
- 2 O. Uh-huh.
- 3 A. Yes.
- 4 Q. You indicate in the witness report, and just for the
- 5 record -- hold on a moment, please. I believe it is Panhandle
- 6 Exhibit Number 26, and correct me if I am mistaken, but you
- 7 indicate in that report that the BEN Model is applicable to
- 8 companies operating in unregulated competitive markets; is that
- 9 correct?
- 10 A. Unregulated markets? Yes.
- 11 Q. You go on to indicate in the same paragraph, I believe,
- 12 that the gas pipeline industry is regulated by FERC and,
- 13 therefore, the BEN Model is not generally applicable to this
- 14 case; is that --
- 15 A. That is exactly what I say.
- 16 Q. Okay. Does that proposition also hold true for any type
- 17 of economic benefit analysis of any entity regulated by FERC?
- 18 A. In general, yes.
- 19 Q. Okay. So anyone regulated by FERC would --
- 20 A. Would be, yes, I think so.
- 21 Q. Okay.
- 22 A. There is some qualifications but anyway in general, yes.
- 23 Q. If FERC had been moving in the direction of making
- 24 industry more competitive, can you tell us how your opinion that

- 1 Panhandle operates in an uncompetitive market, how can that be
- 2 supported?
- 3 A. They are making it more competitive. That doesn't mean
- 4 they are totally unregulated. They are assured a return, and
- 5 they are bound to eventually get the return no matter what
- 6 happens. And let me -- I will let you continue.
- 7 Q. You will let me continue?
- 8 A. I will let you continue and ask me another question.
- 9 Q. Okay. Let the record reflect that is the first time
- 10 this has happened during this cross-examination.
- 11 Maybe this touches on the same point or question, but isn't
- 12 it true that the more competitive that an industry behaves, the
- 13 more likely it is that they will have some economic incentive to
- 14 not comply with the environmental regulations?
- 15 MR. BOYD: Again, I am just going to object to industry in
- 16 general.
- 17 MR. LAYMAN: Well, how about the natural gas pipeline
- 18 industry --
- 19 HEARING OFFICER KNITTLE: Sufficient, Mr. Boyd?
- 20 MR. LAYMAN: -- as point of reference.
- 21 MR. BOYD: I will withdraw my objection if he could
- 22 rephrase the question and relate it to the natural gas pipeline
- 23 industry.
- MR. LAYMAN: Thank you.

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- 1 THE WITNESS: Um --
- 2 MR. BOYD: I am sorry. Could --
- 3 HEARING OFFICER KNITTLE: Mr. Layman, would you --
- 4 MR. LAYMAN: Shall I repeat it?
- 5 HEARING OFFICER KNITTLE: Please.
- 6 Q. (By Mr. Layman) Isn't it true that the more competitive
- 7 that this industry behaves the more likely it is they will have
- 8 some economic incentive to not comply with environmental
- 9 requirements?
- 10 A. I have never evaluated this incentive. It depends on
- 11 the cost and it depends on the degree of regulation and in
- 12 general if you are saying, well, I am going to be more
- 13 competitive and I have to cut costs, it depends on what kinds of
- 14 costs you have to cut. There is a -- there may be some
- 15 incentive, but there are many, many factors, and it is something
- 16 that I have not evaluated.
- 17 Q. Okay. Is it your understanding that in order to foster
- 18 more competition in this industry that FERC has developed or
- 19 tried to develop a more market-based rate system as opposed to
- 20 the traditional rate-based system?
- 21 A. That is what I have read. They have tried to. I don't
- 22 know -- I have not read anything else beyond that as to how
- 23 successful they have been. Reading Mr. Breyer's book, they said
- 24 that actually what FERC is trying to do is what the market would

- 1 do in terms of setting up the rates and ensuring a just and
- 2 reasonable return, and it says that it is not perfect, they way
- 3 they are going about doing it. You know, so how much difference
- 4 is going to be there between the market-based return rates versus
- 5 other rates, I don't know.
- 6 Q. Okay. Do you have any knowledge as to the rate
- 7 increases that have been sought by Panhandle since 1988?
- 8 A. What part of that? I mean, that's a very broad
- 9 question.
- 10 Q. Well, I guess I am asking you generally about the rate
- increases that were sought by the company.
- 12 A. Percent wise?
- Q. No, just how many?
- 14 A. Oh. I am aware of at least four here that we mentioned
- 15 in my paper.
- 16 Q. And you are aware, I trust, as to how many of those rate
- increases were approved by FERC?
- 18 A. I think they were all bundled together and there was a
- 19 rate increase approved in 1994, and then it went through a
- 20 little -- I guess a little litigation process and finally
- 21 approved in 1997.
- 22 Q. Do you know how often Panhandle has actually increased
- 23 its rates?
- 24 A. I am sorry?

- 1 Q. Do you know how often the company has actually increased
- 2 their rates to the level authorized by FERC?
- 3 A. In what period?
- 4 Q. For any of the periods that we are looking at, 1988
- 5 through 1996?
- 6 MR. BOYD: Mr. Hearing Officer, I am just going to object
- 7 as to foundation. He had Mr. Grygar here who was the person to
- 8 ask these questions to, and he has not laid any foundation that
- 9 Mr. Singh would have any knowledge of any of these questions.
- 10 MR. LAYMAN: I guess that I would assume, based on the
- 11 admission of the report pertaining to FERC, that the witness has
- 12 relied upon the expertise of Mr. Grygar in this area, and at
- 13 least has some knowledge as to what Panhandle was doing during
- 14 that period of time with respect to its rate increases. I think
- 15 it has a direct bearing, too, on the underpinnings of his
- 16 opinions.
- 17 HEARING OFFICER KNITTLE: All of that may be so, but I am
- 18 going to sustain the objection until the appropriate foundation
- 19 is laid.
- MR. LAYMAN: Okay.
- 21 Q. (By Mr. Layman) Mr. Singh, could you tell us what your
- 22 understanding is with respect to the rate increases that were
- 23 sought by the company with FERC beginning in 1988?
- 24 A. I don't know what you are asking for. I mean, in those

- 1 rate increases there is many, many things you can ask about. You
- 2 said general understanding? I know that they filed the rate
- 3 increases, and I have seen -- I have read discussions of it in
- 4 FERC opinions, and I have looked at some data, you know, as to
- 5 what the size of -- I have looked at some data regarding the size
- 6 of those requested rate increases.
- 7 Q. Did you look and review the FERC opinions?
- 8 A. I read all of the FERC opinions, yes.
- 9 Q. Okay. So you were able to identify the settlement rate
- 10 for those various orders?
- 11 A. I am sorry? Able to identify --
- 12 Q. Whether or not the company had obtained its requested
- 13 rate increase or whether or not the rate was settled or --
- 14 A. I think that --
- 15 Q. -- resolved short of the requested rate?
- 16 A. Well, as Mr. Grygar testified yesterday -- well, he
- 17 didn't testify to this. But I can say that there is a little
- 18 game being played in requesting these rates. Everybody knows
- 19 that they are not going to get what they want, so they ask for
- 20 more than what they are going to be rewarded. So each time that
- 21 you go in for a rate increase, you are going to get less than
- 22 what you asked for. So it is not a surprise that you won't get
- 23 what you want. It doesn't mean anything.
- Q. Well, then I will ask this question again with respect

- 1 to how Panhandle would have behaved following its request for
- 2 rate increases during that period of time. Do you know whether
- 3 or not they went ahead and increased their rates to match that
- 4 level that was approved by FERC?
- 5 A. I know that the rates have actually decreased
- 6 substantially.
- 7 THE COURT REPORTER: I am sorry?
- 8 MR. LAYMAN: I am sorry? What did you say?
- 9 THE WITNESS: Have decreased substantially.
- 10 THE COURT REPORTER: Have decreased --
- 11 THE WITNESS: Have decreased, decreased over the previous
- 12 rates.
- 13 HEARING OFFICER KNITTLE: Have decreased substantially.
- 14 Q. (By Mr. Layman) Is it fair to say that increased
- 15 competition in this industry may be one reason why Panhandle may
- 16 not have been able to historically increase its rates?
- 17 MR. BOYD: I am sorry. I have to object to foundation
- 18 here, too.
- 19 HEARING OFFICER KNITTLE: Mr. Layman?
- 20 MR. LAYMAN: I guess my response would be that we laid the
- 21 foundation in earlier questioning on his understanding of FERC,
- 22 his reading of the opinions of the orders provided by FERC.
- 23 MR. BOYD: What he is asking about is the actual rate that

- 1 foundation about that.
- 2 HEARING OFFICER KNITTLE: Darlene, could you read back the
- 3 question.
- 4 (Whereupon the requested portion of the record was read
- 5 back by the Reporter.)
- 6 HEARING OFFICER KNITTLE: I am going to overrule that
- 7 objection.
- 8 Sir, do you recall the question?
- 9 THE WITNESS: I think what Mr. Grygar testified to
- 10 yesterday is that essentially there were different -- the number
- 11 of companies supplying gas in an area were increasing. So if
- 12 they reduced their rates, you reduced your rates. What I would
- 13 like to add to that is that leaves the implication that somehow
- 14 that they were not going to be able to pass this cost along. But
- 15 the fact of the matter is that the company had gone through major
- 16 restructuring and had become far more efficient and cut out all
- 17 of the fat that there was. And, now, which costs would you
- 18 actually cut? Not the environmental costs. You are going to cut
- 19 other costs. And as -- I don't -- I have not seen the numbers,
- 20 but Panhandle's pipeline operation, I believe, were very
- 21 successful during this period, had been very successful during
- 22 this period, the pipeline transmission operations. And that's
- 23 because they had -- it had taken them some time, but they have

- So, you know, they would -- they would have been required
- 2 to -- they would have spent that money in 1987, and FERC would
- 3 have approved the high rate, but the facts of the market are
- 4 that -- are supported by some data that all pipeline companies,
- 5 not just them, have moved to cut their costs substantially.
- 6 Q. Well, I guess the point I was getting at earlier is if
- 7 they are not able to increase their rates, doesn't that mean that
- 8 Panhandle was not really operating in the type of uncompetitive
- 9 market that you described in your report?
- 10 A. In 1987 that was the start of the period at that point.
- 11 That is what we are talking about. The incentives were very
- 12 different then than maybe they are today.
- 13 Q. What about the remainder of the period?
- 14 MR. BOYD: I am just going to object to the form. I am not
- 15 sure what he means by remainder of the period.
- 16 THE WITNESS: I --
- 17 MR. BOYD: Mr. Singh, I am sorry. There has been an
- 18 objection. Please be quiet.
- 19 HEARING OFFICER KNITTLE: Mr. Layman, are these all part of
- 20 the five minutes worth of questions that we had on one particular
- 21 area?
- 22 MR. LAYMAN: I don't think I indicated it would be five

- 23 minutes. I said that I had one remaining subject matter and that
- 24 I had several questions.

- 1 HEARING OFFICER KNITTLE: Right. Well, you had indicated
- 2 that --
- 3 MR. LAYMAN: And the record will reflect it.
- 4 HEARING OFFICER KNITTLE: The record will indicate that we
- 5 would be done at 4:25 or 4:30. That much I know.
- 6 MR LAYMAN: I am --
- 7 HEARING OFFICER KNITTLE: So whether or not I hit the five
- 8 minutes or not on the nail, I know there has been some
- 9 indications here, both on and off the record, that we would be
- 10 finishing up relatively quickly here. If we are not, I just want
- 11 to know so that we have --
- 12 MR. LAYMAN: I am attempting to wrap it up. I certainly
- 13 don't want to have to have the witness come back before we close
- 14 with him today.
- 15 MR. BOYD: Well, he will not come back. We will finish
- 16 today and --
- 17 HEARING OFFICER KNITTLE: Hold on. Hold on. I am the one
- 18 who decides what happens here, Mr. Boyd.
- 19 MR. BOYD: Mr. Knittle, with all due respect, these are
- 20 questions that are beyond the foundation laid for this witness.
- 21 They are questions that should have been posed to Mr. Grygar if
- 22 they were going to be asked. Some of them were posed to Mr.

- 23 Grygar.
- 24 MR. LAYMAN: I think that --

- 1 MR. BOYD: To ask this witness these questions where he
- 2 lacks the foundation and he is possibly speculating, I think is
- 3 erroneous.
- 4 HEARING OFFICER KNITTLE: Well, if there is an objection to
- 5 any certain question, please bring it up and we will rule on it,
- 6 as you have been doing. That will be our course of action on
- 7 that.
- 8 MR. LAYMAN: And for the record, I probably have seven or
- 9 eight questions remaining.
- 10 HEARING OFFICER KNITTLE: All right. Did we have an
- 11 objection or was this just a spurious outburst by me?
- 12 MR. BOYD: There was an objection, but I will withdraw it
- 13 if Mr. Layman rephrases the question.
- 14 HEARING OFFICER KNITTLE: Mr. Layman, will you rephrase the
- 15 question, please.
- 16 MR. LAYMAN: I certainly will. If I can remember what it
- 17 was.
- 18 Q. (By Mr. Layman) If it is true that Panhandle was not
- 19 able to increase its rates based on some of the considerations
- 20 that you mentioned in your earlier testimony, doesn't this mean
- 21 that Panhandle was not really operating in that type of a

- 22 noncompetitive market that you described in your report?
- 23 A. No, it still was regulated. You know, if somebody says
- 24 do what you want to do, but you are assured of whatever, a 10 or

- 1 12 or 15 percent return, go ahead and do whatever you want to do.
- 2 I am assured. I feel confident that -- so it still was operating
- 3 in a regulated market. Not only that, but Panhandle still had to
- 4 set some minimum rates, too. So it is not like you are
- 5 completely competitive. You know, there is some competition
- 6 there.
- 7 Q. Okay.
- 8 A. I should also add -- I want to add one thing. You are
- 9 asking me questions that are really beyond my area of expertise,
- 10 and I should tell you that a man with little knowledge is very
- 11 dangerous.
- 12 MR. BOYD: Sir -- I am sorry. Never mind. Go ahead.
- 13 Q. (By Mr. Layman) Irrespective of that, though, it is fair
- 14 to say that you based -- you based -- your discussions with Mr.
- 15 Grygar -- well, strike that.
- 16 Irrespective of that, you have set out some assumptions
- 17 that you used in reaching your opinions in this expert report
- 18 regarding the inapplicability of economic benefit to FERC
- 19 regulated industry; isn't that right?
- 20 A. In general, yes. On that --
- 21 MR. BOYD: Mr. Singh --

- THE WITNESS: Yes?
- 23 MR. BOYD: I believe you answered his question. If you
- 24 would just answer his question and we can move on, and then we

- 1 will get out of here much sooner. Please.
- 2 HEARING OFFICER KNITTLE: Mr. Layman?
- 3 MR. LAYMAN: I don't know to respond to that. There was a
- 4 question posed and the witness was answering it. So what is the
- 5 basis for the objection?
- 6 HEARING OFFICER KNITTLE: Mr. Boyd, do you have anything?
- 7 MR. BOYD: No, just withdraw it.
- 8 HEARING OFFICER KNITTLE: I am going to want to -- if you
- 9 think the witness has gone beyond the scope of the question, or
- 10 if he is not responding to the question, please feel free to
- 11 object and then we will ask him to stop, and if Mr. Layman
- 12 doesn't agree then --
- MR. BOYD: I appreciate that.
- 14 HEARING OFFICER KNITTLE: Mr. Layman?
- 15 MR. LAYMAN: I just --
- 16 HEARING OFFICER KNITTLE: You can ask a follow-up.
- 17 MR. LAYMAN: Okay. Thank you.
- 18 Q. (By Mr. Layman) I think I will go in this direction, if
- 19 you will. Are you aware, Mr. Singh, of any instance in which
- 20 FERC has found environmental expenditures to be unreasonable?

- 21 A. I have not done an independent investigation. It is
- 22 based on my conversations with Mr. Grygar.
- 23 Q. I think in your report you indicated that environmental
- 24 expenditures were generally considered reasonable and, therefore,

- 1 would be approved by FERC; is that right?
- 2 A. That's right.
- 3 Q. Is it possible that where a company does not comply for
- 4 a number of years and they knowingly don't comply or they
- 5 negligently don't comply, that FERC would find those costs
- 6 unreasonable?
- 7 MR. BOYD: Again, I am going to object to the lack of
- 8 foundation. The witness has already testified that this is
- 9 beyond his knowledge.
- 10 HEARING OFFICER KNITTLE: Mr. Layman?
- 11 THE WITNESS: There is no reason to --
- 12 HEARING OFFICER KNITTLE: Sir.
- MR. BOYD: Sir, please.
- 14 THE WITNESS: I am sorry.
- 15 MR. BOYD: Sir, if I have an objection, please wait until
- 16 it is ruled on. Thank you.
- 17 HEARING OFFICER KNITTLE: Mr. Layman?
- 18 MR. LAYMAN: I guess my response is if the witness believes
- 19 that it is beyond his scope of expertise, he will tell me so. He
- 20 indicated that he generally understood that environmental

- 21 expenditures were something that would be generally approved by
- 22 FERC.
- 23 HEARING OFFICER KNITTLE: You understand that it is Mr.
- 24 Boyd's job to object if he thinks it is beyond the witness'

- 1 expertise.
- 2 MR. LAYMAN: Absolutely.
- 3 HEARING OFFICER KNITTLE: The witness is under no
- 4 obligation to tell you --
- 5 MR. LAYMAN: Absolutely, and I guess that --
- 6 HEARING OFFICER KNITTLE: -- (continuing) that it is beyond
- 7 his scope of his knowledge. So I am going to sustain this
- 8 objection.
- 9 Q. (By Mr. Layman) You indicate in your report, Mr. Singh,
- 10 that gas pipelines and other regulated businesses indeed face
- 11 risk in their business operation; is that correct?
- 12 A. Yes.
- 13 Q. Specifically, I think you say that they cannot afford to
- 14 spend money that might be deemed by FERC to be unreasonable at a
- 15 later date; is that right?
- 16 A. That's right.
- 17 Q. Okay. Is there any risk to a company that does not
- 18 spend money, such as where they delay compliance with
- 19 environmental requirements, and then find out later that FERC

- 20 will not approve the costs as reasonable?
- 21 MR. BOYD: Objection to the form in terms of companies
- 22 again.
- 23 HEARING OFFICER KNITTLE: Mr. Layman, are you willing to
- 24 limit it to this particular company?

- 1 MR. LAYMAN: How about the natural gas pipeline industry?
- 2 HEARING OFFICER KNITTLE: You can answer the question.
- 3 THE WITNESS: I have already answered this question or this
- 4 form of this question in another form. My knowledge is based on
- 5 my conversations with Mr. Grygar, and he said that -- he said --
- 6 this is what he said. Is that the objection to cost comes from
- 7 people who are going to pay the costs, who pay for the gas. And
- 8 he had not come across anywhere where the people buying the gas
- 9 had objected to those environmental costs being included in the
- 10 rate-making proceedings.
- 11 Q. (By Mr. Layman) Okay. I just have one or two last or
- 12 remaining questions.
- 13 A. Okay.
- 14 Q. Are you aware of whether the U.S. EPA has ever addressed
- 15 the argument that you presented in your expert report about the
- 16 inapplicability of economic benefit to a FERC related or -- well,
- 17 a FERC related company?
- 18 A. No, I am not aware of it, no.
- 19 MR. LAYMAN: Okay. I think that's all I have.

- 20 HEARING OFFICER KNITTLE: Mr. Boyd?
- 21 MR. BOYD: Just a second.
- 22 HEARING OFFICER KNITTLE: Let's go off the record.
- 23 (Discussion off the record.)
- 24 HEARING OFFICER KNITTLE: All right. We are back on the

- 1 record.
- 2 Mr. Boyd, your witness on redirect.
- 3 REDIRECT EXAMINATION
- 4 BY MR. BOYD:
- 5 Q. Mr. Singh, on cross-examination Mr. Layman was talking
- 6 about competition, increased competition. If a company is facing
- 7 more competition, wouldn't it want to avoid losses or decisions
- 8 that would lead to losses?
- 9 MR. LAYMAN: Objection. Leading.
- 10 HEARING OFFICER KNITTLE: Sustained.
- 11 Q. (By Mr. Boyd) If a company is facing increased
- 12 competition -- well, strike that. Let me refer you back to
- 13 Panhandle Exhibit 23.
- 14 A. Okay.
- 15 Q. Go to three pages from the -- to four pages from the
- 16 end. Do you see that? This is where you calculated the growth
- 17 factor?
- 18 A. Yes.

- 19 Q. Okay. You calculated the 2.07 percent growth factor?
- 20 A. Yes.
- 21 Q. Do you believe the 2.07 percent growth factor that you
- 22 calculated is accurate for this period of time for Panhandle?
- 23 A. Yes.
- Q. And why do you believe that?

- 1 A. It is reasonable because, as I mentioned, that given the
- 2 decrease in dividends and the depressed stock price of the
- 3 company in general, and some of the adjustments that Panhandle
- 4 had to make to its operations and some of the losses that were
- 5 suffered, that during that period the growth of stock was flat,
- 6 if nothing -- was very low, if not there at all. And this number
- 7 is still one half or 40 percent of what FERC, in normal
- 8 conditions, allows anyway. So for that period it is a very
- 9 reasonable number.
- 10 THE COURT REPORTER: I am sorry. I didn't hear the last
- 11 few words.
- 12 THE WITNESS: That FERC allows in normal cases. This
- 13 number, the 2.07 percent number is about 40 percent of the number
- 14 that FERC allows in normal cases.
- 15 Q. (By Mr. Boyd) So why does that matter and why does this
- 16 support your 2.07 percent number?
- 17 A. Excuse me? Why?
- 18 Q. Why does the five percent number that FERC allows in

- 19 some circumstances support your 2.07 percent number?
- 20 A. Only because those are sort of normal average firms.
- 21 Whereas here the condition was that the company was losing money
- 22 and the dividends were being cut, and it is not possible at all
- 23 that the stock value would go up during that period. So I think
- 24 it is a very reasonable number.

- 1 MR. BOYD: Okay. That's all I have.
- 2 HEARING OFFICER KNITTLE: Mr. Layman, a recross?
- 3 MR. LAYMAN: No thank you.
- 4 HEARING OFFICER KNITTLE: All right. Sir, thank you. You
- 5 may step down.
- 6 THE WITNESS: Thank you.
- 7 (The witness left the stand.)
- 8 HEARING OFFICER KNITTLE: We will stay on the record. We
- 9 are not calling any other witnesses today, right, Mr. Boyd?
- 10 MR. BOYD: No, sir.
- 11 HEARING OFFICER KNITTLE: All right. We want to talk about
- 12 what we have left in terms of time.
- 13 MR. BOYD: May I suggest that we convene next week?
- 14 HEARING OFFICER KNITTLE: I want to do this on the record
- 15 here now.
- MR. BOYD: Okay.
- 17 HEARING OFFICER KNITTLE: I want an estimate as to how long

- 18 this is going to take in light of the fact that this hearing has
- 19 gone so much further than the original estimate that we did in
- 20 the prehearing telephone status conference.
- 21 So, Mr. Boyd, how many witnesses do you intend to call for
- 22 the remainder of your case?
- 23 MR. BOYD: At this time we have five additional witnesses,
- 24 and I would suspect that they will take two days.

- 1 HEARING OFFICER KNITTLE: Who are the five witnesses?
- 2 MR. BOYD: They are Sabino Gomez, Bruce Dumdi, John Stefan,
- 3 Dave Kolaz, and Jamie Wade, W-A-D-E.
- 4 HEARING OFFICER KNITTLE: Okay. I don't know if --
- 5 MR. BOYD: And they have all been previously identified.
- 6 HEARING OFFICER KNITTLE: Yes. Mr. Layman, Ms. Carter, up
- 7 to this point, of course, there still may be some rebuttal that
- 8 comes from the remaining five witnesses. How many rebuttal
- 9 witnesses do you intend to call?
- 10 MR. LAYMAN: In our rebuttal case?
- 11 HEARING OFFICER KNITTLE: Right.
- 12 MR. LAYMAN: I would anticipate no more than three.
- 13 HEARING OFFICER KNITTLE: Do you have identities for those
- 14 people?
- 15 MR. LAYMAN: Two of the three I think we can identify at
- 16 this time. It will be either -- well or both, Gary Styzens and
- 17 Dr. Nosari. I am going to leave open the possibility that we may

- 18 try to obtain the services of another witness that we have not,
- 19 as of this time, identified or disclosed. I don't know if I can
- 20 say anymore at this point without it being simply mere
- 21 conjecture.
- 22 HEARING OFFICER KNITTLE: How many days do you anticipate
- 23 for your three witnesses? Or up to this point? And you, of
- 24 course, realize I am not going to prohibit you from adding

- 1 another witness based on any of the witnesses that come from this
- 2 point forward.
- 3 MS. CARTER: I think I want to say a day and a half just to
- 4 be on the safe side.
- 5 MR. LAYMAN: Yes, I think that is fair.
- 6 HEARING OFFICER KNITTLE: Okay. We have two days for you,
- 7 Mr. Boyd?
- 8 MR. BOYD: Yes, that is what I am estimating at this time.
- 9 HEARING OFFICER KNITTLE: Well, I am not going to allow
- 10 this to go past whatever time we set again. I can't control
- 11 them, because they have rebuttal that is, at this point,
- 12 dependent upon you and what you put on in your case-in-chief. I
- 13 am going to give you a set amount of days and after that you are
- 14 out of luck.
- 15 MR. BOYD: Well, I will not ask for more than two days.
- 16 HEARING OFFICER KNITTLE: Okay. Then you will have your

- 17 two days. And then you will have your two days, right? Or if
- 18 there is something that comes up in the interim, I understand
- 19 that. You know, I want to give you a fair opportunity to put on
- 20 your case, just like I want to give Mr. Boyd a fair opportunity
- 21 to put on his case.
- MS. CARTER: Yes.
- 23 MR. LAYMAN: Right.
- 24 HEARING OFFICER KNITTLE: To this point, though, Mr. Boyd

- 1 has had about three -- this will be about five days almost, if
- 2 you take the two days, four and three-quarters days for your
- 3 case-in-chief.
- 4 MR. BOYD: I don't think -- oh, four and three-quarters at
- 5 the end?
- 6 HEARING OFFICER KNITTLE: Right. If we add two days to
- 7 what we have already had -- we have had almost three days on your
- 8 case-in-chief.
- 9 MR. BOYD: Well, we finished the cross-examination of Mr.
- 10 Nosari late in the morning on Wednesday.
- 11 HEARING OFFICER KNITTLE: Well, I think it was a little
- 12 earlier than that. But, regardless, we have had enough time that
- 13 I think that the case-in-chief for the respondent can be safely
- 14 and fairly limited to another two days.
- 15 MR. BOYD: I must say that I have been surprised by the
- 16 length of cross-examination by the State, and that it has

- 17 approximated the length of my direct examination of witnesses.
- 18 HEARING OFFICER KNITTLE: Well, understood. I have to say
- 19 that I have been surprised by the length of both direct and
- 20 cross-examinations on some of these issues, but that is not my
- 21 decision to make. That is your decisions to make for your
- 22 respective cases.
- 23 MR. BOYD: Mr. Knittle, if I may, with respect to this
- 24 third as yet to be identified potential rebuttal witness, I would

- 1 like to have that witness identified at some point in time, and I
- 2 might also add that discovery was closed in this matter a long
- 3 time ago. The statements and opinions of our witnesses have been
- 4 disclosed for months and months. I think it would be
- 5 inappropriate to give the State an additional month or two to
- 6 prepare rebuttal witnesses after we close here today, given the
- 7 fact that we have had so much time since the close of discovery
- 8 in this case.
- 9 HEARING OFFICER KNITTLE: Right. I understand your
- 10 feelings, Mr. Boyd. There is nothing I can do about it until
- 11 they get to their case in rebuttal and tell me who they are going
- 12 to use as their rebuttal witnesses. They are under no
- obligation, I think, as you know, to tell me now who they want to
- 14 use in rebuttal.
- 15 MR. BOYD: Right.

- 16 HEARING OFFICER KNITTLE: Especially in light of the fact
- 17 that you are not done with your case-in-chief. If you were done
- 18 with your case-in-chief, I could make them tell me right now.
- 19 MR. BOYD: I understand that. I mean, in a particular
- 20 relation to the witnesses that have already testified. Mr. Singh
- 21 has prepared his report and it was submitted in December of 1999,
- 22 for instance. Mr. Gomez, the same thing. Mr. Dumdi, the same
- 23 thing. The reports were all submitted in December of 1999. They
- 24 have had plenty of time to identify who their witnesses are going

- 1 to be. It would be inappropriate, I think, to give them a second
- 2 chance at discovery without giving us the opportunity to conduct
- 3 some additional discovery on that particular person.
- 4 HEARING OFFICER KNITTLE: Right. Once again, although I
- 5 understand your comments, I can't do -- my hands are pretty much
- 6 tied at this point in time. I don't think I can make them
- 7 disclose any of their rebuttal witnesses until your case-in-chief
- 8 is done. I can't imagine there is anything I can do about this.
- 9 It would be in the -- it would be like a preemptive ruling on my
- 10 behalf before I have the necessary information or actually the
- 11 facts before me to rule on. I am not going to do that. If
- 12 something like that comes up, we will take it up at the
- 13 appropriate time and place on the record.
- 14 MR. BOYD: Thank you.
- 15 MS. CARTER: I don't want to interrupt if you have

- 16 additional issues.
- 17 HEARING OFFICER KNITTLE: No, feel free.
- 18 MS. CARTER: On Wednesday we were provided a copy of a
- 19 motion by Counsel for respondent, and I am unclear in terms of
- 20 what the time period is in which we should be responding. Is
- 21 this something that should be attached to our brief and response
- 22 to this entire matter, or how does the -- oh, never mind. I
- 23 guess this doesn't need to be on the record. My co-counsel and I
- 24 are not communicating very well.

- 1 HEARING OFFICER KNITTLE: Well, unfortunately, it is on the
- 2 record. We can't cut it off halfway.
- 3 MS. CARTER: Okay.
- 4 HEARING OFFICER KNITTLE: Unless there is an agreement for
- 5 an extension of time, then you have seven days from --
- 6 MR. LAYMAN: I would hope, even at this late hour, that my
- 7 discussion with Mr. Boyd earlier would support at least a seven
- 8 or a ten day extension, and then I think based on our earlier
- 9 discussion we were prepared to discuss simply waiving or allowing
- 10 both the State and Panhandle to address the motion as to briefs.
- 11 I think that is something Mr. Boyd wants some more time to
- 12 consider.
- 13 MR. BOYD: I have no problem with the seven day extension.
- 14 We can spend next week, while we are fresher, thinking about how

- 15 to handle that issue.
- 16 HEARING OFFICER KNITTLE: You are granting -- you are
- 17 agreeing to a seven day extension right now?
- 18 MR. BOYD: I am agreeing to it. Not granting it.
- 19 HEARING OFFICER KNITTLE: Right. I will grant it.
- MR. LAYMAN: May I ask, rather than the seven, to obtain
- 21 the ten.
- MR. BOYD: Ten is fine.
- MR. LAYMAN: From Wednesday to that next Friday -- it would
- 24 be a week from next Friday.

- 1 MR. BOYD: That's fine.
- 2 HEARING OFFICER KNITTLE: Today is the 22nd, so that would
- 3 be October 6th. Mr. Layman?
- 4 MS. CARTER: Yes.
- 5 MR. LAYMAN: I believe so.
- 6 MS. CARTER: I will speak for him.
- 7 HEARING OFFICER KNITTLE: All right. I will grant that.
- 8 MR. BOYD: Do we want to talk about dates for a second
- 9 qo-round?
- 10 HEARING OFFICER KNITTLE: How about next week? I am in all
- 11 week. We could do it on Wednesday.
- MR. LAYMAN: What are we referring to?
- 13 HEARING OFFICER KNITTLE: Oh, Mr. Boyd suggested that we
- 14 set up a time to talk about setting up for the next --

- 15 MR. LAYMAN: Oh, I thought you were setting up a time for
- 16 the hearing itself.
- 17 HEARING OFFICER KNITTLE: No. Is next Wednesday okay,
- 18 though, in terms of a telephone status conference?
- 19 MS. CARTER: That's fine with the State.
- 20 MR. LAYMAN: I think that's fine.
- 21 HEARING OFFICER KNITTLE: How about you, Mr. Boyd?
- MR. BOYD: It looks fine to me. What time?
- 23 HEARING OFFICER KNITTLE: I have the whole day open. What
- 24 is better for you? Does the afternoon around 2:00 sound good?

- 1 MR. LAYMAN: That is fine.
- 2 MR. BOYD: The afternoon is perfect.
- 3 HEARING OFFICER KNITTLE: Okay. We will set this at 2:00.
- 4 All right. That's all I have got. Once again, I want to note
- 5 that there are no members of the public. Oh, there is Ms. Beth
- 6 Pitrolo. Ms. Pitrolo, do you want to provide public comment here
- 7 today in your capacity as a citizen of the State of Illinois?
- 8 MS. PITROLO: No thank you, Mr. Hearing Officer.
- 9 HEARING OFFICER KNITTLE: Okay. Thank you. Well, other
- 10 than that, there are no members of the public.
- 11 Yes, Mr. Layman.
- 12 MR. LAYMAN: I have one remaining question, and it pertains
- 13 to the preparation of the transcript. I trust that there won't

- 14 be any preparation of the transcript for this hearing until the
- 15 hearing is closed whenever we reschedule, or how is that going to
- 16 work with a continued hearing?
- 17 HEARING OFFICER KNITTLE: Usually we get the transcripts
- 18 now like in seven to ten days, or whatever the -- eight business
- 19 days. What doesn't happen is I am not going to -- I can't do my
- 20 hearing report, the credibility determination and the exhibit
- 21 list, until we get all of the hearing done.
- MR. LAYMAN: Of course.
- 23 HEARING OFFICER KNITTLE: But you should get it. Work out
- 24 what you need with Darlene or talk to me about a copy of the

- 1 transcript.
- 2 MR. LAYMAN: Okay.
- 3 HEARING OFFICER KNITTLE: I did want to note -- I don't
- 4 think I finished about no members of the public being present.
- 5 If they were here, they would be welcome and allowed to give
- 6 public comment. Since that is not the case -- any members of the
- 7 public? No answer.
- 8 So this hearing is ended. Thank you all very much for your
- 9 time.
- 10 MR. LAYMAN: Thank you.
- 11 MR. BOYD: Thank you.
- MS. CARTER: Thank you.
- 13 (Hearing Exhibits retained by Hearing

14	Officer Knittle.)
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1	STATE OF ILLINOIS) ON SS COLDER OF MONEGOMERY)
2	COUNTY OF MONTGOMERY)
3	CERTIFICATE
4	
5	I, DARLENE M. NIEMEYER, a Notary Public in and for the
6	County of Montgomery, State of Illinois, DO HEREBY CERTIFY that
7	the foregoing 198 pages comprise a true, complete and correct
8	transcript of the proceedings held on the 22nd of September A.D.,
9	2000, at 600 South Second Street, Springfield, Illinois, in the
10	matter of People of the State of Illinois v. Panhandle Eastern
11	Pipe Line Company, in proceedings held before John C. Knittle,

Chief Hearing Officer, and recorded in machine shorthand by me.

13	IN WITNESS WHEREOF I have hereunto set my hand and affixed
14	my Notarial Seal this 17th day of October A.D., 2000.
15	
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17	
18	
19	Notary Public and Certified Shorthand Reporter and Registered Professional Reporter
20	Regibeered Fioreppional Reporter
21	CSR License No. 084-003677 My Commission Expires: 03-02-2003
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23	
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