1	BEFORE THE ILLINOIS POLLUTION CONTROL BOARD
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4	PEOPLE OF THE STATE OF ILLINOIS,
5	Complainant,
6	vs. No. PCB 96-111
7	JOHN CHALMERS, INDIVIDUALLY AND
8	D/B/A JOHN CHALMERS HOG FARM,
9	Respondent.
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13	Proceedings held on July 16, 1998 at 10:35 a.m.,
14	at the Illinois Pollution Control Board, 600 South
15	Second Street, Suite 402, Springfield, Illinois,
16	before the Honorable Jack Burds, Hearing Officer.
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21	Reported by: Darlene M. Niemeyer, CSR, RPR CSR License No.: 084-003677
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1	APPEARANCES
2	
3	STATE OF ILLINOIS, OFFICE OF THE ATTORNEY GENERAL
4	BY: Desiree D. Peri Assistant Attorney General
5	500 South Second Street Springfield, Illinois 62706
6	On behalf of the People of the State of Illinois.
7	H I INOIC ENVIRONMENTAL DROTECTION ACENCY
8	ILLINOIS ENVIRONMENTAL PROTECTION AGENCY BY: Bobella Glatz
9	Assistant Counsel 2200 Churchill Road
10	Springfield, Illinois 62794-9276 On behalf of the Illinois EPA.
11	GROSBOLL, BECKER, TICE & SMITH BY: Jerry Tice, Esq.
12	101 East Douglas Petersburg, Illinois 62675
13	On behalf of Respondent.
14	Also present: Catherine Glenn
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1 PROCEEDINGS

- 2 (July 16, 1998; 10:35 a.m.)
- 3 HEARING OFFICER BURDS: Let the record reflect
- 4 that this is Docket Number PCB 96-111. I am Hearing
- 5 Officer Jack Burds with the Illinois Pollution Control
- 6 Board. Today's date is July 16th, 1998. We are here
- 7 at the Pollution Control Board offices in Springfield
- 8 in the conference room on a motion of the respondent,
- 9 John Chalmers, and doing business as John Chalmers Hog
- 10 Farm.
- 11 I would ask at this time that all parties present,
- 12 although I will state for the record that Cathy Glenn,
- 13 the Board Assistant for Ron Flemal, is present. We
- 14 are here, as I think I have already stated, on the
- 15 respondent's motion to compel or in the alternative, a
- 16 motion for a protective order.
- 17 What I would like at this time is for Counsel for
- 18 each party to identify themselves and a party that
- 19 they have brought along with them. Why don't we start
- 20 with you, Ms. Peri. You are the complainant.
- 21 MS. PERI: Desiree Peri, Assistant Attorney
- 22 General from the Attorney General's Office.
- 23 HEARING OFFICER BURDS: And, Ms. Glatz, could you
- 24 identify yourself?
- 25 MS. GLATZ: I am Bobella Glatz, B-O-B-E-L-L-A,

- 1 G-L-A-T-Z. I am an attorney with the Illinois
- 2 Environmental Protection Agency.
- 3 HEARING OFFICER BURDS: And Mr. Tice.
- 4 MR. TICE: Jerry Tice, Attorney at Law,
- 5 Petersburg, Illinois, appearing on behalf of the
- 6 respondent.
- 7 HEARING OFFICER BURDS: All right. For the
- 8 record, I think the record should reflect that prior
- 9 to the proceeding we had an informal conversation
- 10 related to the process which we would employ in this
- 11 hearing. What I indicated to Counsel then was that I
- 12 would take the documents that are in question at this
- 13 motion to compel that have been identified by Ms.
- 14 Peri, consisting of 12 documents, in my possession for
- 15 an in camera review, which I have conducted. We will
- 16 proceed in the manner that I laid out in that previous
- 17 discussion which is effectively as follows.
- 18 I have then completed an in camera review of the
- 19 documents. There are 12 documents. I do have one
- 20 concern. The documents that are identified in the
- 21 correspondence attached to respondent's motion to
- 22 compel consist of 12 documents. Number six has a date
- 23 on the written correspondence attachment of May 17th.
- 24 However, after reviewing all of the documents that I
- 25 have been provided in camera there is no such document

- 1 dated May 17th. However, there is a written
- 2 memorandum, as described here under number six to a
- 3 Dan Peacock (spelled phonetically) to the records
- 4 unit, dated May 19th. I just want to be sure that
- 5 that -- is that a --
- 6 MS. PERI: I can represent to, Mr. Burds, that
- 7 that is a typographic error, indeed. The correct
- 8 document is 05-19-97.
- 9 HEARING OFFICER BURDS: Okay. So is there a
- 10 document, a written memorandum of that on May 17th?
- 11 MS. PERI: There is not.
- 12 HEARING OFFICER BURDS: Okay. With that
- 13 representation, that should resolve that question.
- Now, the other question that I have is this. As
- 15 far as all other interrogatories and all other
- 16 documentation, it was represented to me, prior to
- 17 going on the record, by Ms. Peri that all other
- 18 documents requested had been provided, responsive to
- 19 the interrogtories propounded by Mr. Tice and his
- 20 client to the complainant had been responded to as far
- 21 as documentation but for these 12 documents and the
- 22 documents that we will I guess refer to as the Amy
- 23 Simons Jackson notes.
- Now, the record should also reflect that, Mr.
- 25 Tice, I believe now you are withdrawing any request

- 1 for the documents identified that we will identify as
- 2 the Amy Simons Jackson notes.
- 3 And those notes consist of what, Ms. Peri?
- 4 MS. PERI: Those notes consist of personal
- 5 handwritten notes of Amy Simons Jackson, the then
- 6 Assistant Attorney General prosecuting that case, and
- 7 made during or subsequent to a meeting involving the
- 8 parties in this matter.
- 9 HEARING OFFICER BURDS: Mr. Tice.
- 10 MR. TICE: Based on that representation, the
- 11 respondent withdraws that request.
- 12 HEARING OFFICER BURDS: All right. That should
- 13 leave us with the remaining 12 documents. Now, as --
- 14 and with the correction to number six, and I will
- 15 state for the record that I have reviewed all of the
- 16 documents in camera. And I will state that my in
- 17 camera review has been a very preliminary review so I
- 18 don't want to give the impression that I have in any
- 19 way given any depth of review of these documents.
- 20 However, I am going to glean from argument, I hope,
- 21 whether I need to do a more extensive in camera
- 22 review. What I am hoping to do, based upon the
- 23 arguments of Counsel, is make a decision today.
- 24 However, I am not going to guarantee that, based on my
- 25 review of the documents.

- 1 All right. Again, based on our previous
- 2 discussion prior to going on the record what I
- 3 indicated was that I would ask Mr. Tice to lay the
- 4 foundation regarding the motion to compel and the
- 5 basis of his motion to compel and the relief he has
- 6 requested. And then upon that foundation, I would
- 7 then ask Ms. Peri, who has asserted privileges to
- 8 certain documents and certain requests, to then
- 9 address those issues, as I believe that the burden of
- 10 proof then shifts upon the -- the assertion of
- 11 privilege to the party making that assertion.
- 12 Now, Mr. Tice, I would then turn it over to you.
- 13 MR. TICE: Thank you, Mr. Hearing Officer. It is
- 14 the position of the respondent that there is two
- 15 substantive matters with regard to this motion to
- 16 compel. The first is our request for information
- 17 regarding past penalties which the IEPA has asked
- 18 against operators who have been found in violation of
- 19 the IEPA who were livestock operators. We believe
- 20 that information is relevant in this case since the
- 21 penalty is a relevant issue in this proceeding. While
- 22 the Civil Practice Act itself does not directly apply
- 23 to the proceeding before the Board, the Board's rules
- 24 do make it clear that the Civil Practice Act is to be
- 25 considered and reviewed when there is a question

- 1 regarding discovery.
- 2 The Civil Practice Act for the State of Illinois
- 3 requires that all information be provided in discovery
- 4 to the other side as long as that information is
- 5 either relevant or may provide information that may be
- 6 relevant. It does not necessarily have to be
- 7 admissable evidence. It just has to be information
- 8 that may lead to some discovery of relevant
- 9 information. We believe that the penalties portion of
- 10 this proceeding is very relevant here.
- 11 As I have stated in the motion, the Attorney
- 12 General's office has started out requesting a
- 13 \$100,000.00 penalty in this case. I believe, quite
- 14 frankly, that such a penalty has never been sought or
- 15 if it has, it has never been assessed against a
- 16 livestock operator in the past. In fact, our
- 17 information that we have been able to glean from prior
- 18 cases indicates that the highest penalty ever made
- 19 against any livestock operator in this state is
- 20 \$5,000.00, and I think there was some rather
- 21 aggravated circumstances in that case. Therefore, I
- 22 think the information that we have sought with regard
- 23 to the penalty phase of this case is relevant.
- Further, penalties that are assessed, should there
- 25 be found to be a violation here, and can be assessed

- 1 on a fair and equal basis, it doesn't have meaning
- 2 whatsoever. You just cannot single out one person as
- 3 against all others and assess an astronomical
- 4 penalty. So the Board, I believe, has an obligation
- 5 to take into consideration what the past penalties
- 6 have been in view of the nature of the facts and
- 7 circumstances of the case.
- 8 For that reason, I think the past history of those
- 9 penalties as well as what has been sought by the IEPA
- 10 in similar cases is relevant and that information
- 11 should be provided. Or may well lead to relevant
- 12 information.
- 13 The other aspect of our motion to --
- 14 HEARING OFFICER BURDS: Why don't we stay here. I
- 15 guess what I would ask for here is you did receive a
- 16 response. What was the response that you received
- 17 related to this request?
- 18 MR. TICE: There was a response to this request.
- 19 No. You mean in the discovery?
- 20 HEARING OFFICER BURDS: Yes.
- 21 MR. TICE: No, there was no response. It was
- 22 objected to.
- 23 HEARING OFFICER BURDS: I am sorry. But the
- 24 answer that you received was --
- 25 MR. TICE: Was --

- 1 HEARING OFFICER BURDS: They did not assert a
- 2 privilege in response?
- 3 MR. TICE: No, they didn't assert any. They just
- 4 said it was not relevant, as I recall.
- 5 HEARING OFFICER BURDS: Based on the motion --
- 6 MR. TICE: I think that's the only thing that they
- 7 asserted. They didn't assert any privilege or
- 8 anything of that nature on the request for the
- 9 penalties.
- 10 HEARING OFFICER BURDS: Excuse me for
- 11 interrupting, but I do want to deal with this, as it
- 12 is a non privilege issue where they have not asserted
- 13 privilege, so I do not believe the burden would be
- 14 shifted as to the privilege issue anyway as to this
- 15 request. As far as the response that you have
- 16 indicated in your motion, what I have is as answer the
- 17 complainant objected that such information was
- 18 irrelevant and that the production of such information
- 19 would be unreasonably burdensome. The complainant's
- 20 full answer is shown on Exhibit 4, Attachment 2,
- 21 summary of complainant's answer.
- 22 Apparently this is a short summary. So apparently
- 23 it was limited to relevance and unreasonably
- 24 burdensome. However, I will let Ms. Peri address that
- 25 issue, and maybe the better thing to do would be deal 10

- 1 with this interrogatory individually.
- 2 MR. TICE: Yes.
- 3 HEARING OFFICER BURDS: As far as this request, I
- 4 guess my concern is this, Mr. Tice. You are
- 5 seeking -- I want to be clear on what you are seeking
- 6 here. And I am not sure, based on what I read here,
- 7 why you couldn't obtain this through your own legal
- 8 research.
- 9 MR. TICE: I have obtained some of it. But the
- 10 reason I have asked for it is if they have other
- 11 information regarding the nature of the penalties that
- 12 have been requested or granted. I mean, I have
- 13 research available, yes, and I have found some
- 14 information that leads me to believe that, as I have
- 15 said in my motion here, that it does not exceed -- the
- 16 highest penalty that has ever been assessed does not
- 17 exceed \$5,000.00. Now, I think I have the right to
- 18 ask for other information that may be relevant on that
- 19 same issue just to make sure that there is not
- 20 something else out there that I have not been made
- 21 aware of or have missed.
- 22 If they have knowledge of what the penalties are
- 23 that they have received on livestock operators where
- 24 they have taken it to the Board it wouldn't be that
- 25 difficult for them to turn that information over to

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- 1 us. I don't think it is burdensome. There can't be
- 2 that many cases involved with livestock operators that
- 3 have gone to the Pollution Control Board by the
- 4 Attorney General's office. And there may be some out
- 5 there that never have gone that far but they have
- 6 settled them seeking certain penalties for which there
- 7 wouldn't even be a record probably.
- 8 And I think I am entitled to that information
- 9 because if they have settled cases with livestock
- 10 operators with a certain level of penalty in it, that
- 11 should be considered by the Board in assessing or
- 12 determining any potential penalty in this case, so
- 13 that you keep these penalties somewhat fair in
- 14 relationship to the nature of the offenses that have
- 15 been charged. You don't have any respect for the
- 16 law. You are not going to get any respect for the
- 17 action of the Agency unless those do -- unless those
- 18 penalties, as assessed, are fair and in accordance
- 19 with what the nature of the facts of the case were.
- 20 So there may be some sources of information regarding
- 21 penalty out there that I don't have access to but
- 22 through the Attorney General's office as they deal
- 23 with livestock regulations.
- 24 HEARING OFFICER BURDS: We will deal with this
- 25 because I don't believe the burden does shift to you

- 1 on this issue.
- 2 MR. TICE: I understand that.
- 3 HEARING OFFICER BURDS: Ms. Peri, response.
- 4 MS. PERI: Thank you for the opportunity to
- 5 respond. We have asserted that discovery as to past
- 6 penalty decisions of the Board are irrelevant to this
- 7 litigation for primarily two reasons. First, this
- 8 case has a very unique set of facts and circumstances,
- 9 like all cases. The application of the Section 42(h)
- 10 factors listed under the Illinois Environmental
- 11 Protection Agency as applied to one case are very
- 12 likely to lead to a different result in another case.
- 13 We would maintain that is no different here. The
- 14 Chalmers case presents a unique set of facts and
- 15 decisions made as to penalty, and other cases have no
- 16 bearing on a decision as to penalty in this case.
- 17 Secondly, Mr. Tice has recognized and the State
- 18 would agree that the Board can take into consideration
- 19 other cases and penalties ordered in those cases.
- 20 However, I think the underlying problem here is the
- 21 timing in which we are looking at this issue. The
- 22 examination of prior Board decisions and penalties
- 23 assessed in those decisions comes later in the
- 24 process. We are in a prehearing discovery phase in
- 25 this litigation. We are talking about settlement in

- 1 this litigation. It is certainly the State's
- 2 prerogative to make a reasonable and appropriate
- 3 penalty demand in the course of those negotiations.
- 4 The respondent has stated in its motion that it is
- 5 incumbent on the complainant to provide evidence to
- 6 support any penalty demand assessed against a
- 7 respondent. The People maintain that there is no such
- 8 duty in negotiations or in a prehearing phase. That
- 9 is not to say that the State is unwilling or has not
- 10 provided explanation as to its penalty demand during
- 11 negotiations.
- 12 Further, to say that cases could not be considered
- 13 by the Board, we have already acknowledged that. But
- 14 that consideration comes at or after a hearing on the
- 15 merits when liability has been determined or on the
- 16 Board's review of the stipulation and proposal for
- 17 settlement. The State is not stepping into the shoes
- 18 of the Board when it enters into negotiations with the
- 19 respondent. There are reasons when the parties enter
- 20 into negotiations for settlement solutions. There is
- 21 no requirement that the parties settle. And so,
- 22 again, if this were to go to hearing then perhaps
- 23 other penalty cases would have some bearing if the
- 24 Board were defining liability. But then I would
- 25 expect that the Board would request that information 14

- 1 from the State in some sort of briefing or perhaps the
- 2 Board would already be aware of penalty decisions and
- 3 that alone would be sufficient in its consideration of
- 4 their impact on this case.
- 5 In short, with respect to the motion to compel on
- 6 the prior penalty case issue, the State maintains that
- 7 other penalty cases are not relevant to the substance
- 8 of this complaint nor to current settlement
- 9 discussions, particularly in view of their
- 10 inconsequential bearing on this settlement process in
- 11 this litigation. The State also maintains that that
- 12 request is overly burdensome on the State. We have a
- 13 large office. We see a lot of cases that are opened
- 14 and closed in the last eight years. I have
- 15 representations of my office to rely on that this is,
- 16 in fact, an overwhelming task. Thank you.
- 17 HEARING OFFICER BURDS: Okay. Ms. Peri, I guess I
- 18 have a few questions. As far as the relevance issue,
- 19 wouldn't you agree with me that the Board rules
- 20 specifically lay out that relevance shall not be a
- 21 basis for objecting to a discovery request?
- MS. PERI: I would agree with that.
- 23 HEARING OFFICER BURDS: Then how would I prevent
- 24 such a request from being granted on the basis that
- 25 you have indicated at least as part of the basis as to

- 1 this objection on relevance, how would I be able to,
- 2 in any way, prevent, on that basis, Mr. Tice from
- 3 obtaining that information?
- 4 My second question is this. As far as that
- 5 information is concerned, if what Mr. Tice has
- 6 indicated is true, how else would a party in his
- 7 position, his client's position, obtain such
- 8 information, as you have apparently conceded at some
- 9 point may become relevant, whether this is a
- 10 bifurcated proceeding or not, how else would they
- 11 become aware of this process other than through their
- 12 own legal research? But the specific example Mr. Tice
- 13 identified which, i.e., would be the settlement
- 14 process where a case was done without a consent order
- 15 or without Board approval, or without the Board's
- 16 confirmation, how else would a party in his position
- 17 obtain that information?
- 18 So I guess I would ask that you respond to those
- 19 two questions.
- 20 MS. PERI: Certainly. As to your first question,
- 21 frankly, I didn't understand the rules to prevent the
- 22 Board from relying on relevancy as a basis for its
- 23 decision.
- 24 HEARING OFFICER BURDS: Well, let me read it to
- 25 you.

- 1 MS. PERI: Sure.
- 2 HEARING OFFICER BURDS: It specifically states
- 3 that relevance shall not be a basis for not responding
- 4 to a discovery request. It is that specific.
- 5 MS. PERI: Okay. Well, I would defer to the rules
- 6 and your representation of the rules. That does not
- 7 prevent the Board from looking at the timing of this
- 8 request and finding that it certainly is inappropriate
- 9 for us to be discussing penalty and other penalties in
- 10 other cases at this point in the litigation. We would
- 11 still fall on our maintaining that the request is
- 12 overly burdensome to my office.
- 13 And I think that broaches your second question.
- 14 There are opportunities for the respondent to obtain
- 15 other Board decisions. Those requests may be made
- 16 through a FOIA process through the Illinois Pollution
- 17 Control Board.
- 18 HEARING OFFICER BURDS: Well, I think Mr. Tice has
- 19 represented that he is able to do that. In fact, I
- 20 think he was very candid in the response that he is
- 21 able to do his own legal research as far as what is
- 22 available as far as Board precedent. What he
- 23 indicated that is not available to him are cases that
- 24 have been brought by the Attorney General's office,
- 25 and that seems to be the only thing that he is seeking 17

- 1 here related to that that I can see, unless you can
- 2 show that it is broader than that, i.e. some local
- 3 prosecutor or federal prosecutor's office,
- 4 specifically before the Board that specifically
- 5 identify those cases that were brought before the
- 6 Board in which a Board order was not entered but was
- 7 settled short of a Board order or without the need for
- 8 a Board order. How would Mr. Tice obtain that
- 9 information?
- 10 MS. PERI: I would assume, Mr. Burds, that any
- 11 case that was settled prior to hearing would still be
- 12 on file with the Pollution Control Board and entered
- 13 as an order pursuant to a stipulation in the proposal
- 14 for settlement.
- 15 HEARING OFFICER BURDS: I don't think that is
- 16 necessarily the case is it, Ms. Peri, as far as --
- 17 what if the case -- I can certainly envision a case
- 18 where the case is voluntarily dismissed by the People
- 19 of the State of Illinois without a consent decree or
- 20 consent order. Certainly that is not unacceptable.
- 21 MS. PERI: I suppose that could happen, but in
- 22 those cases there would be no penalty. And I
- 23 understand the point of Mr. Tice's inquiry to be to
- 24 look at other penalties in similarly situated cases.
- 25 HEARING OFFICER BURDS: Then why not make that 18

- 1 representation responsive to this interrogatory?
- 2 MS. PERI: I am sorry?
- 3 HEARING OFFICER BURDS: I guess I am unclear why
- 4 that representation was not made in that -- as you
- 5 have indicated, and as I asked Mr. Tice specifically,
- 6 certainly any Board precedent would be available from
- 7 1990, which I believe is what you have requested,
- 8 through any general Lexus search related to other
- 9 types of facilities. The one he has specifically
- 10 requested are the ones that do not have Board orders
- 11 or do not have a final order laying out a stipulated
- 12 penalty or whether a penalty was sought. I think all
- 13 that Mr. Tice -- if I understand Mr. Tice's request,
- 14 it is not specifically as to what is on Board's
- 15 precedent. He knows that. What he wants to know is
- 16 are there other cases out that there are not subject
- 17 to FOIA or not on Lexus or otherwise that are in the
- 18 possession of the Attorney General's office, that were
- 19 brought before the Board that may have resulted
- 20 without a consent decree. What you have indicated to
- 21 me is that there would be no penalty. So based on
- 22 that representation isn't that a representation that
- 23 you could make responsive to that request?
- 24 MS. PERI: I am reluctant to make that as a
- 25 general response. Frankly, you know, I have been with 19

- 1 the Attorney General's office for seven months. So I
- 2 rely on my own more brief experience in explaining to
- 3 the Board that I believe all cases that don't proceed
- 4 toward settlement not to be filed with the Board. So
- 5 there isn't something that is there obtainable through
- 6 a FOIA like process. It seems to me that it does not
- 7 hit upon Mr. Tice's request. And maybe I am missing
- 8 your point, but if I didn't make the representation
- 9 prior to now in my response to respondent's motion, I
- 10 have certainly, in prior correspondence, mentioned to
- 11 Mr. Tice that this information that relates to
- 12 decisions of the Board or settlements approved by the
- 13 Board would certainly be available to anyone that
- 14 requested them because they are, indeed, on file.
- 15 HEARING OFFICER BURDS: I don't disagree with
- 16 you. I guess my concern is -- and I think Mr. Tice
- 17 agrees with you as well. The ones that Mr. Tice seems
- 18 to be concerned about and seems to be seeking here are
- 19 above and beyond that, those that would not be
- 20 accessible through a Lexus search or through a FOIA
- 21 request, as you have indicated, certainly whether
- 22 those types of cases exist, but I thought what you
- 23 represented earlier was that that type of case would
- 24 not exist because there was no penalty sought in those
- 25 type -- there would be no penalty sought in those

- 1 types of cases. Now you are not as sure as you once
- 2 were or --
- 3 MS. PERI: Just a moment, please.
- 4 (Ms. Peri and Ms. Glatz confer briefly.)
- 5 MS. PERI: Mr. Burds, the State would not be aware
- 6 of any other -- without combing through all of its
- 7 files from the last eight years, and even without
- 8 combing through all of its files through the last
- 9 eight years, it would not be aware of cases where a
- 10 penalty was imposed and that case was not on file with
- 11 the Board if it were indeed a Board case and certainly
- 12 a consent order with the court, if it were filed in
- 13 Circuit Court, because it is the Board and the Courts
- 14 that have the authority to impose penalties and not
- 15 the Agency.
- 16 HEARING OFFICER BURDS: So have you just answered
- 17 our question as far as this is concerned? There are
- 18 no cases? Is that what you are saying to me, that
- 19 there is no other cases than those that are before the
- 20 Board and have a Board order that can be obtainable
- 21 through a Lexus search from 1990?
- MS. PERI: There are no other water pollution
- 23 cases that the State is aware of that would be on file
- 24 obtainable through that process.
- 25 MR. TICE: Involving livestock operators?

- 1 MS. GLATZ: Yes.
- 2 MS. PERI: Yes.
- 3 MR. TICE: So there is no other water pollution
- 4 cases or allegation of water pollution offenses with
- 5 the IEPA against livestock operators other than what
- 6 would have been filed with the Pollution Control Board
- 7 and a consent decree or final judgment being entered?
- 8 MS. PERI: Either through the Board or through the
- 9 Courts.
- 10 MR. TICE: That would be the Circuit Courts of
- 11 Illinois?
- 12 MS. PERI: Yes.
- 13 HEARING OFFICER BURDS: Okay. Let's be clear.
- 14 Your interrogatory does not request such information
- 15 from the Circuit Courts, is that --
- 16 MR. TICE: It does not. It does not. Only the
- 17 Pollution Control Board.
- 18 HEARING OFFICER BURDS: I understand. Okay. With
- 19 that representation, do we need to -- well, would you
- 20 like an opportunity to respond, Mr. Tice?
- 21 MR. TICE: I want to make sure that what I am
- 22 hearing in the form of this representation, that is
- 23 that there are no existing resolution of alleged
- 24 violations under the water -- for water pollution
- 25 between the IEPA and a livestock operator in the

- 1 relevant time periods other than what cases have been
- 2 filed and then subsequently resolved either by consent
- 3 decree or final judgment before the Pollution Control
- 4 Board? That's what -- if that's the representation,
- 5 so there is no -- I want to make it clear, that there
- 6 are no cases that have been brought or that the
- 7 Attorney General or the EPA have been involved in and
- 8 then subsequently settled without reaching the
- 9 Pollution Control Board.
- 10 MS. PERI: I will accept that with this
- 11 qualification, and I consider it a major
- 12 qualification. I would limit that statement to the
- 13 resolution of cases that lead to a penalty. Any
- 14 penalty cases settled or otherwise entered with the
- 15 Attorney General's office would be filed with the
- 16 Board or the Circuit Clerk.
- 17 HEARING OFFICER BURDS: Well, I guess I am
- 18 concerned. You said that -- would that include
- 19 existing cases in which -- that are still pending
- 20 before the Board and which penalty has not been
- 21 determined?
- 22 MR. TICE: No, no.
- 23 HEARING OFFICER BURDS: You are just seeking the
- 24 historical --
- 25 MR. TICE: I just want to know the past history,

- 1 what the past road track has been.
- 2 HEARING OFFICER BURDS: With Ms. Peri's
- 3 qualification. You had a response?
- 4 MR. TICE: My only question was then that is which
- 5 led to a penalty. So there have been some out there
- 6 that have not led to penalty, have been resolved
- 7 without penalty. That is my concern. That means that
- 8 there are cases that -- that implies, and maybe I may
- 9 be reaching the wrong implication, that there have
- 10 been some cases brought which were ultimately resolved
- 11 involving livestock operators for water pollution for
- 12 which did not involve any penalty. And that's the
- 13 very essence of what I am asking.
- 14 HEARING OFFICER BURDS: Ms. Peri.
- MS. PERI: I cannot fully respond to that without
- 16 looking through all of our cases. I simply don't have
- 17 the longevity and experience to answer that. I have
- 18 represented to the Board that all resolutions that
- 19 lead to penalty are on file with the Board or the
- 20 Courts. It is my understanding of the interrogatory
- 21 that it is penalty decisions that the respondent is
- 22 seeking information regarding. If it is something
- 23 else that he is seeking, I need to know exactly what
- 24 it is he is seeking, because that is a very open-ended
- 25 question.

- 1 HEARING OFFICER BURDS: And just -- it does seem
- 2 to be -- the 31(d) process itself, Mr. Tice, doesn't
- 3 it envision the potential of bringing cases without
- 4 the need for a penalty enforcement action?
- 5 MR. TICE: Well, sure it does. But if there is no
- 6 penalty, there is some other form of action that has
- 7 taken place during that process, and if the result is
- 8 that there is no financial penalty --
- 9 HEARING OFFICER BURDS: Informal action.
- 10 MR. TICE: If there is no financial penalty
- 11 involved, whether it be formal action or informal
- 12 action, but if there is no financial penalty, that is
- 13 a decision, that is a resolution of a case. And I
- 14 can't believe --
- 15 HEARING OFFICER BURDS: Well, not necessarily
- 16 before the Board.
- 17 MR. TICE: No, not before the Board, that is
- 18 right.
- 19 HEARING OFFICER BURDS: Isn't that effectively
- 20 what you are seeing for, seeking in this
- 21 interrogatory, what was bought before the Board? I
- 22 mean, am I reading this incorrectly?
- 23 MR. TICE: Well, you are not reading it
- 24 incorrectly. But what this has now gotten to, it has
- 25 gotten beyond --

- 1 HEARING OFFICER BURDS: That is what I am asking.
- 2 I want to be clear.
- 3 MR. TICE: It has gotten beyond -- the explanation
- 4 I am getting back has gone beyond what really goes
- 5 before the Pollution Control Board. What I am
- 6 understanding now is that there were cases or I am
- 7 getting the implication that there were cases filed,
- 8 maybe not filed with the Board, but brought seeking
- 9 some resolution, whether it be through a formal
- 10 enforcement or otherwise, because of a livestock
- 11 operator's violation of water pollution control rules
- 12 and regulations for which the resolution did not
- 13 envision a financial penalty. It may have envisioned
- 14 some other way of resolving it. To me that is an
- 15 enforcement action against the livestock operator that
- 16 did not result in a financial penalty.
- 17 That is -- I would like to know that information,
- 18 and I can't imagine that there are that many
- 19 enforcement actions, formal or informal, against
- 20 livestock operators in this state. When you look back
- 21 at the history of it in the records there are not that
- 22 many, what was decided by the Pollution Control
- 23 Board. I can't imagine that there are that many more
- 24 that are either formal or informal. This is not a
- 25 large industry in this state. There is --

- 1 HEARING OFFICER BURDS: Well, but you would agree
- 2 that -- I am sorry.
- 3 MR. TICE: There is not a lot of activity in this
- 4 regard.
- 5 HEARING OFFICER BURDS: But do you agree that that
- 6 is a different question than what has been proposed in
- 7 this interrogatory?
- 8 MR. TICE: I agree with you that that is a
- 9 different question than what I have proposed here and
- 10 the reason it has now evolved to that is because of
- 11 this discussion.
- 12 HEARING OFFICER BURDS: I understand. I am not
- 13 assigning any culpability.
- 14 MR. TICE: It is a different question.
- 15 HEARING OFFICER BURDS: I am simply asking what
- 16 you seem to be seeking now is different than what you
- 17 asked for here. And I think Ms. Peri is being candid
- 18 in what she can obtain and what she cannot obtain. So
- 19 I think perhaps, and I don't know yet, but I think
- 20 perhaps the appropriate response may be to define the
- 21 question a little better or the questions a little
- 22 better to get the information you seem to be looking
- 23 for. I am not going to make that ruling now, but
- 24 that's my initial response.
- 25 MR. TICE: I understand your initial response.

- 1 HEARING OFFICER BURDS: Ms. Peri, you had --
- 2 MS. PERI: Certainly, if I may add a comment. If
- 3 all you are looking for are cases that were resolved
- 4 on purely technical grounds, it would be my
- 5 expectation that those cases would also be on file
- 6 with the Board or the Circuit Court but not
- 7 necessarily all of them.
- 8 HEARING OFFICER BURDS: Well, isn't it possible
- 9 under the 31(d) process not to bring a case before the
- 10 Board and have it resolved, Ms. Peri?
- 11 MS. PERI: Certainly.
- 12 HEARING OFFICER BURDS: I think, if I understand
- 13 Mr. Tice, that is the type of case that he is looking
- 14 for potentially. However, as he has acknowledged as
- 15 well, that is a different question than what he has
- 16 asked here. I think I have -- unless there is more
- 17 comments related to this interrogatory, I have all of
- 18 the argument that I need.
- 19 Mr. Tice, is there anything else that you wanted
- 20 to --
- 21 MR. TICE: I have nothing further.
- 22 HEARING OFFICER BURDS: Ms. Peri?
- 23 MS. PERI: No.
- 24 HEARING OFFICER BURDS: All right, then. Why
- 25 don't we do this, why don't we go on to the second and 28

- 1 third issues. And I believe both of these issues are
- 2 related to the assertion of privilege. So I will try
- 3 to stick with the original game plan here, Mr. Tice.
- 4 I apologize for swaying a bit there, but I think it
- 5 was appropriate. So why don't we go into the second
- 6 and third request.
- 7 MR. TICE: The position of the respondent with
- 8 respect to the motion to compel is that the request
- 9 that we have made for the various documents that have
- 10 been identified by the Attorney General's office, the
- 11 12 documents, as being privileged is not -- that they
- 12 should be discoverable. If a party raises the
- 13 question of privilege, whether it be attorney-client,
- 14 work product, or now this new privilege called
- 15 deliberative process privilege, that I don't think
- 16 really exists in Illinois, it becomes their burden to
- 17 prove, once they raise it and identify these
- 18 documents, that, in fact, these documents meet the
- 19 requirements for any one of those three privileges.
- They have raised the attorney-client privilege
- 21 with respect to the documents they have identified,
- 22 all of which are documents generated by or created by
- 23 employees of the IEPA. Those employees have been
- 24 identified as has their positions with the IEPA. They
- 25 obviously are not attorneys and, therefore, the

- 1 attorney work product privilege would not apply.
- 2 HEARING OFFICER BURDS: Well, if I understand Ms.
- 3 Peri's response, and I apologize for interrupting, she
- 4 has withdrawn the attorney-client privilege portion of
- 5 the privilege --
- 6 MR. TICE: All right.
- 7 HEARING OFFICER BURDS: -- within the motion. Is
- 8 that correct, Ms. Peri?
- 9 MS. PERI: That is correct.
- 10 HEARING OFFICER BURDS: All right. Then the work
- 11 product is the only --
- 12 MR. TICE: Just the work product privilege.
- 13 MS. PERI: Just the attorney-client privilege.
- 14 HEARING OFFICER BURDS: That was withdrawn. Work
- 15 product is still existing. Let's be clear. You have
- 16 withdrawn -- my recollection of the motion
- 17 specifically is that your response to the motion to
- 18 compel was that you were withdrawing -- complainant
- 19 withdraws its claim of the attorney-client privilege
- 20 with respect to those documents.
- 21 MS. PERI: Correct.
- 22 HEARING OFFICER BURDS: You are still maintaining
- 23 the work product privilege with respect to all of
- 24 these documents, or at least specific documents?
- 25 MS. PERI: Yes, sir.

- 1 MR. TICE: I think also the deliberative process
- 2 privilege. Is that still --
- 3 HEARING OFFICER BURDS: Yes. I apologize. I
- 4 didn't mean to be all inclusive.
- 5 MR. TICE: All right.
- 6 HEARING OFFICER BURDS: I believe that privilege
- 7 is still being --
- 8 MR. TICE: Well, with that in mind, the work
- 9 product privilege only applies, from my reading of the
- 10 law, to the work of the attorney, not the work of the
- 11 particular individual who is a non attorney. So,
- 12 therefore, that work product privilege would not
- 13 apply. I believe it is incumbent upon the State in
- 14 this case to show that it otherwise would apply.
- 15 HEARING OFFICER BURDS: Ms. Peri, I believe that
- 16 is an adequate foundation to shift the burden to you.
- 17 I believe the law is clear once you have asserted the
- 18 privilege that the burden is incumbent upon you to
- 19 establish the privilege. Also, I will note that the
- 20 relevance -- I want to be clear. I don't want to
- 21 sound reprimanding as far as the relevance. However,
- 22 I think it is incumbent to be clear here under
- 23 103.161(a) relevance does not -- or the
- 24 inadmissibility of a document is not an appropriate
- 25 basis for, you know, not responding. Just because you

- 1 give it to them in discovery doesn't mean it is going
- 2 to be admissible at hearing. But the rule is very
- 3 specific.
- 4 Referring again to 103.161(a) regarding any matter
- 5 not privileged, the hearing officer shall order
- 6 discovery upon written request of any party when the
- 7 parties cannot agree on the legitimate scope of
- 8 discovery. It is not a ground for objection that the
- 9 testimony will be inadmissible at hearing if the
- 10 information sought is reasonable, calculated to lead
- 11 to discovery of admissible evidence, or is relevant to
- 12 the subject matter involved in the pending action.
- Now, it is not as specific as I had earlier
- 14 related. However, inadmissibility is not a basis for
- 15 denying discovery. I just want to be clear. So with
- 16 that, I will then allow you to address the 12
- 17 documents. Now, as far as how we want to address the
- 18 12 documents, obviously, we want to be somewhat
- 19 sensitive to not going into the substantive nature of
- 20 the documents themselves. But as adeptly as you can,
- 21 Ms. Peri, please make your argument.
- 22 MS. PERI: Certainly. Thank you for pointing out
- 23 the application of Section 103.161(a). Based on your
- 24 reading of that provision, the State will necessarily
- 25 withdraw the relevancy argument set forth in its

- 1 response to respondent's motion and therefore will
- 2 limit its argument to the application of the attorney
- 3 work product privilege and the deliberative process
- 4 privilege as guards against the disclosure of the 12
- 5 documents.
- 6 HEARING OFFICER BURDS: Well, so it is clear and
- 7 so I am fair here, I am not sure that it is as broad
- 8 as I initially remembered, as well. I think what it
- 9 says is that if a document is inadmissible that is not
- 10 a basis for withdrawing. However, it does say -- it
- 11 goes on to say or is relevant to the subject matter
- 12 involved in the pending action. I don't know that it
- 13 completely limits you from claiming relevancy as a
- 14 basis for objection. I want to be fair here and
- 15 recognize my own error, which I am doing now.
- 16 MS. PERI: Then, Mr. Hearing Officer, for purposes
- 17 of making a record, I might proceed and simply make
- 18 that argument.
- 19 HEARING OFFICER BURDS: That is fine.
- 20 MS. PERI: Thank you.
- 21 HEARING OFFICER BURDS: Yes.
- MS. PERI: Beginning then with the relevancy
- 23 argument, Mr. Hearing Officer, the State maintains
- 24 that the withheld documents are not relevant and in
- 25 camera review should show that they are not relevant 33

- 1 to this litigation. The discussions in the withheld
- 2 documents do not concern specific allegations in the
- 3 complaint and, in fact, those discussions occurred
- 4 more than one year following the filing of that
- 5 complaint.
- 6 Instead, these documents were prepared by
- 7 technical personnel of the Illinois Environmental
- 8 Protection Agency for the purposes of discussing the
- 9 adequacy of respondent's livestock waste management
- 10 plan. It is critical to point out the plan was
- 11 requested by the Attorney General's office and the
- 12 Illinois EPA as a condition of settlement. Therefore,
- 13 communications between Mr. Peacock, Mr. Wells, Mr.
- 14 Yurdin, Mr. Bridgewater, and Mr. Brockamp regarding
- 15 the plan were made in the course of an internal review
- 16 by the Agency of the plan submittals and for the
- 17 broader purpose of engaging in good faith
- 18 negotiations.
- 19 The technology surrounding the bulk of those
- 20 documents, which happen to be E-mail correspondence,
- 21 has no bearing on their admissibility or relevancy.
- 22 Whether they are E-mail correspondence, written
- 23 memorandum, or memorialization of telephone calls,
- 24 those discussions or communications were made in the
- 25 course of settlement discussions or for the purposes

- 1 of settlement and are, therefore, irrelevant and non
- 2 discoverable.
- 3 As a matter of policy, the State would simply ask
- 4 the Board to consider the impact of requiring the
- 5 Illinois EPA to reveal all settlement discussions that
- 6 occur, in particular those that have no bearing or
- 7 relevancy to the merits of the People's allegations.
- 8 Again, these discussions related to the adequacy of a
- 9 livestock waste management plan. The People suspect
- 10 that the impact on future cases and the State's
- 11 inclination to enter into settlement talks when
- 12 discovery of all of those talks may be discoverable
- 13 could be chilling.
- With that, I will then move on to discuss the
- 15 attorney work product privilege and its application in
- 16 the present case.
- 17 HEARING OFFICER BURDS: Before you move on, are
- 18 you indicating that there is a settlement privilege?
- 19 MS. PERI: I don't know of a settlement
- 20 privilege. I do know that there is a question of
- 21 relevancy in cases brought before the Circuit Court as
- 22 to discovery. Discovery under Circuit Court cases, in
- 23 particular, goes to information that is relevant to
- 24 the litigation. We are asserting that the documents
- 25 concerning settlement negotiations and the substance 35

- 1 of those negotiations are not relevant to this
- 2 litigation and in particular are not relevant to the
- 3 State's prove up on the allegations set forth in the
- 4 complaint.
- 5 HEARING OFFICER BURDS: As far as that
- 6 application, what would prevent the State agency from
- 7 applying that application to all or any notes, whether
- 8 they were settlement or not, of potential witnesses?
- 9 As I understand it, all these individuals that you
- 10 have identified have been identified as writers of
- 11 these documents are potential witnesses that may be
- 12 called to testify at a hearing in this proceeding. Is
- 13 that correct?
- 14 MS. PERI: The State maintains that regardless of
- 15 who is the author, if the discussions relate to
- 16 settlement negotiations that do not specifically
- 17 relate to the allegations in the complaint, then they
- 18 are not relevant to the litigation.
- 19 HEARING OFFICER BURDS: My question was these
- 20 parties are all potential witnesses in this
- 21 litigation, correct?
- 22 MS. PERI: Correct.
- 23 HEARING OFFICER BURDS: As far as the application
- 24 of this policy or this relevancy argument to what the
- 25 State has as settlement documents, what would prevent 36

- 1 that from being applied to the notes of witnesses or
- 2 statements of witnesses that were not related to
- 3 settlement documents even after the complaint had been
- 4 initially filed?
- 5 MS. PERI: I believe the two areas that you speak
- 6 of are severable areas. The area of witness testimony
- 7 that would relate to the allegations in the complaint
- 8 and certainly the authors of these documents may
- 9 potentially testify on those issues, but there is also
- 10 an area regarding the livestock waste management plan
- 11 that is not at issue that will be addressed at hearing
- 12 at least from the State's vantage point. So we look
- 13 at them independently. Although the authors may be
- 14 witnesses on testimony relevant to litigation, we
- 15 maintain that the substance of the 12 withheld
- 16 documents concerning the livestock waste management
- 17 plan is not relevant to the litigation.
- 18 HEARING OFFICER BURDS: Okay. Go ahead. I
- 19 apologize for interrupting.
- 20 MS. PERI: No problem. The People maintain that
- 21 the attorney work product privilege also protects
- 22 these 12 document from disclosure. Mr. Brockamp, Mr.
- 23 Peacock, Mr. Wells, Mr. Yurdin, Y-U-R-D-I-N, and Mr.
- 24 Bridgewater have each been active and necessary
- 25 participants in the People's litigation team. They 37

- 1 are engineers. Their input, advice, and analysis on
- 2 technical issues relating to the livestock waste
- 3 management plan have been critical to the People's
- 4 development of an acceptable settlement strategy.
- 5 If I may, I would like to briefly read from a U.S.
- 6 Supreme Court decision, U.S. versus Nobles, a 1975
- 7 decision. The citation is 95 Supreme Court, 2160. I
- 8 am reading from page 2170. The Court stated: At its
- 9 core, the work product doctrine shelters the mental
- 10 processes of the attorney providing a privileged area
- 11 within which he can analyze and prepare his client's
- 12 case. But the doctrine is an intensely practical one
- 13 grounded in the realities of litigation in our
- 14 adversary system. One of these realities is that
- 15 attorney often must rely on the assistance of
- 16 investigators and other agents in the compilation of
- 17 materials in preparation for trial. It is therefore
- 18 necessary that the doctrine protect materials prepared
- 19 by agents for the attorney as well as those prepared
- 20 by the attorney himself.
- 21 Mr. Burds, I am not an engineer and I am not
- 22 qualified to evaluate the strengths or weaknesses of
- 23 the respondent's livestock waste management plan
- 24 submittals, and so I am forced to invite Illinois EPA
- 25 engineers to assist in the technical aspects of

- 1 settlement discussions if such discussions are to take
- 2 place. By evaluating the livestock waste management
- 3 plan submitted by the respondent, the authors of those
- 4 documents, the IEPA engineers, were acting as agents
- 5 of the People's counsel in the negotiations phase.
- 6 Therefore, their communications made in that role are
- 7 protected from disclosure under the attorney work
- 8 product privilege.
- 9 For purposes of that privilege the theories and
- 10 mental impressions of those authors are theories and
- 11 mental impressions of complainant's counsel.
- 12 Therefore, like the Nobles' Court, the People would
- 13 ask the Board to find that it is necessary that the
- 14 attorney work product privilege protect material
- 15 prepared by agents for the attorney, in this case Mr.
- 16 Brockamp, Peacock, Wells, Yurdin and Bridgewater.
- 17 HEARING OFFICER BURDS: Okay. Which begs another
- 18 question. The documents, as you have described them,
- 19 are memos between employees of the Agency, correct?
- 20 MS. PERI: Yes.
- 21 HEARING OFFICER BURDS: And based on the
- 22 description that you have given, they are not to you?
- 23 MS. PERI: That's correct.
- 24 HEARING OFFICER BURDS: Yet you maintain that they
- 25 are impressions that are made for you?

- 1 MS. PERI: That's correct. Those discussions were
- 2 made on behalf of me.
- 3 HEARING OFFICER BURDS: At your request?
- 4 MS. PERI: Each communication was not specifically
- 5 made at my request. However, each communication was
- 6 made pursuant to my request that these Illinois EPA
- 7 engineers developed a framework from which we could
- 8 base a technical resolution of this case for purposes
- 9 of entering into settlement discussions.
- 10 HEARING OFFICER BURDS: Okay.
- 11 MS. PERI: Mr. Burds, I will go ahead and move on
- 12 to the deliberative process privilege, also referred
- 13 to as the predecisional deliberative process
- 14 privilege. The complaint maintains that the internal
- 15 discussions of Illinois EPA employees regarding the
- 16 acceptability of respondent's livestock waste
- 17 management plan fall under this privilege. There are
- 18 essentially two major policy concerns and I will just
- 19 briefly refer to them.
- 20 First, state and federal courts that have looked
- 21 at this issue have found that the privilege takes the
- 22 focus away from the considerations made before a final
- 23 decision made by an agency so that what is relevant
- 24 receives that focus, and that is the final decision.
- 25 I believe that this Board acknowledged that in West 40

- 1 Suburban Recycling and Energy Center versus Illinois
- 2 EPA. That is Pollution Control Board Number 95-119
- 3 and 95-125, an October of 1996 decision.
- 4 Secondly, those courts have found that the
- 5 privilege protects predecisional communications of
- 6 governmental personnel in order to foster a free
- 7 exchange of ideas among those persons before a final
- 8 decision is made, and in doing so improves the
- 9 decision making process so that employees don't feel
- 10 guarded about the ideas they explore even though those
- 11 decisions may not fall into the final decision. The
- 12 People certainly acknowledge that there may be
- 13 instances where the predecisional deliberative process
- 14 privilege may not apply. I believe the Moorehead
- 15 versus Lane case, which recognized -- this is a
- 16 Federal District Court case -- recognizing that state
- 17 agencies should also be eligible for this privilege in
- 18 certain instances, recognized that the privilege may
- 19 not apply where there is malfeasance in the
- 20 predecisional process.
- 21 I believe the Burkett Court of the Second District
- 22 perhaps appropriately chose to not apply the
- 23 predecisional deliberative process privilege in that
- 24 instance, but in that case the party seeking
- 25 predecisional material demonstrated to the Court that

- 1 there was indeed a concern about malfeasance or
- 2 impropriety in the predecisional phase and the court
- 3 in that instance allowed the discovery of
- 4 predecisional communications.
- 5 But the People maintain that this case is more
- 6 like West Suburban Recycling where the Board on in
- 7 camera review found no evidence of malfeasance and
- 8 instead denied the discoverability of a memo -- pardon
- 9 me -- the admissibility of a memorandum of a Bureau of
- 10 Air manager. And the People maintain that in this
- 11 instance on in camera review the Board should find
- 12 that likewise. This case will not reveal malfeasance
- 13 of any kind by the Agency in the predecisional, that
- 14 is the predecision period, prior to deciding on the
- 15 livestock waste management plan.
- 16 I don't believe that respondent's counsel has
- 17 suggested any malfeasance that would lead even to that
- 18 question. So I believe that this case survives the
- 19 Burkett's holding, which I believe should be limited
- 20 to the question of whether there is the potential or
- 21 belief that there is malfeasance at the predecisional
- 22 phase and if not, then the predecisional deliberative
- 23 process privilege applies. If we look at the lack of
- 24 relevance of these documents as they pertain to the
- 25 litigation, the application of the attorney work

- 1 product privilege, the application of the
- 2 predecisional process privilege, the People urge this
- 3 Board to find that the government's interest in the
- 4 nondisclosure of these types of documents far out
- 5 balance the respondent's interest in their
- 6 disclosure.
- 7 HEARING OFFICER BURDS: Let me ask a question. As
- 8 far as the client is concerned, in subsequent
- 9 litigation or the potential for subsequent litigation
- 10 are you espousing that if petitioner or the respondent
- 11 in this case somehow appealed the decision related to
- 12 the work client they would not be entitled to any
- 13 memorandum or notes related to the decision of the
- 14 Agency?
- 15 MS. PERI: I would suggest, Mr. Burds, that that
- 16 question is now moot because the plan has been
- 17 accepted by the Agency.
- 18 HEARING OFFICER BURDS: But that was not the
- 19 question.
- 20 MS. PERI: Could you repeat it for me?
- 21 HEARING OFFICER BURDS: The question was as far as
- 22 the plan is concerned, the potential litigation
- 23 related to the plan, if it was not accepted would a
- 24 potential petitioner be entitled to information in
- 25 this process, i.e., the E-mail related to the decision

- 1 making process regarding the plan?
- 2 MS. PERI: If we apply the predecisional
- 3 deliberative process privilege like the Moorehead
- 4 Court and even like the Burkett Court, you wouldn't
- 5 probe those predecisional communications unless there
- 6 is some showing of probable malfeasance or a potential
- 7 malfeasance by the Illinois EPA engineers, which is
- 8 wholly lacking in this case.
- 9 HEARING OFFICER BURDS: Mr. Tice.
- 10 MR. TICE: How are you going to know it is fully
- 11 lacking in this case if you don't have the documents
- 12 to inspect to make sure. That begs the question to
- 13 say the malfeasance is wholly lacking in this case
- 14 and, therefore, there is no basis for denying the
- 15 deliberative process privilege. But that also
- 16 presumes that there is such a privilege that exists,
- 17 and it doesn't even exist in this State.
- 18 It has not been recognized by any court in this
- 19 State that has been faced with the question or had the
- 20 question of deliberative process raised to it. The
- 21 Attorney General's office simply does not cite any
- 22 authority for that process and, in fact, I cited it to
- 23 the examiner, to the hearing officer, Justice
- 24 Stegeman, and, of course, he is quite outspoken at
- 25 times, we all know that. But I think his statement is 44

- 1 quite appropriate in this case.
- 2 I don't think this deliberative process privilege
- 3 is any place outside of the offices of the IEPA. And
- 4 it is raised whenever there is some documents that
- 5 they simply don't want to disclose to the respondent
- 6 in these cases that they cannot otherwise adequately
- 7 cover or protect by some other privilege. Now, they
- 8 have already waived the attorney-client privilege.
- 9 They first raised that. We had to go through a motion
- 10 to compel and file it to get that way. If they were
- 11 going to waive it, it should have been waived a long
- 12 time ago. That's the purpose of discovery. That's
- 13 the purpose of attorneys discussing discovery problems
- 14 in the first instance. And we should not even have
- 15 had to raise the motion to compel as to that issue but
- 16 we had to. But that attorney-client privilege is
- 17 gone. So any communications between these particular
- 18 witnesses, and these are all witnesses that have been
- 19 disclosed to me as the attorney for the respondent
- 20 that have knowledge and information about the
- 21 allegations in the complaint.
- Now, nobody has told me exactly what knowledge
- 23 each one of these people have about the allegations in
- 24 the complaint. They have just told me and the
- 25 discovery has disclosed to me that they all have this 45

- 1 information. Since they have waived that
- 2 attorney-client privilege and withdrawn that as a
- 3 privilege and a basis for denying the disclosure of
- 4 these documents they cannot now come back and say,
- 5 well, it is this communication that comes back from
- 6 these particular witnesses to the attorney who is
- 7 going to be prosecuting this case that makes it an
- 8 attorney work product and, therefore, subject to or
- 9 protected by the attorney work product privilege.
- 10 The attorney work product privilege is only for
- 11 the attorney's work. That is why it is called the
- 12 attorney work product privilege. I would cite to the
- 13 Hearing Officer, as I did in my motion to compel, the
- 14 Consolidated Coal Company which is the decision of the
- 15 Illinois Supreme Court and that has been followed
- 16 routinely throughout by Circuit Courts in this State
- 17 in dealing with the discovery questions that arise in
- 18 disclosing information from engineers and people that
- 19 are in companies and so forth to the attorneys for
- 20 those companies who may be representing them in
- 21 litigation.
- And, quite frankly, that court did not allow the
- 23 attorneys, the respondent's in that case, to refuse to
- 24 disclose the communication that came back from the
- 25 engineers to the attorney. They were very precise.

- 1 They were very precise in their definition, and this
- 2 is the Supreme Court of this State in what the
- 3 attorney work product privilege was. That was that
- 4 the notes made by that attorney as a result of talking
- 5 with witnesses and sometimes even those are
- 6 discoverable if there is no other way to get that
- 7 information, but that's not an issue in this case at
- 8 this point.
- 9 And then those notes made by that attorney that
- 10 are or display the mental impressions and theories of
- 11 the attorney for the prosecution of that or the
- 12 handling of that case that they are involved in, and
- 13 in this instance here all of these documents are
- 14 documents generated by the person who is a witness in
- 15 this case or has knowledge of this case and is
- 16 directed not to the attorney, if I understand what Ms.
- 17 Peri is now explaining to the Hearing Officer, but
- 18 rather to other people in the Agency who are also
- 19 witnesses and have knowledge of this particular case.
- 20 That document, if not relevant or if not
- 21 containing relevant information that could be
- 22 introduced at the hearing may potentially contain
- 23 information that may lead to relevant information that
- 24 may be helpful to the respondent in his preparation of
- 25 his defense or his presentation of his case. That is

- 1 what is at the heart of discovery. That is the
- 2 purpose for discovery. Basically in discovery you
- 3 have to disclose most everything you have got unless
- 4 you have a privilege that will protect it, and the
- 5 attorney's work product privilege, this simply does
- 6 not apply. They cannot fit into the four corners of
- 7 the privilege here. It was not made by the attorney.
- 8 It was made by the witness. It is not directed to the
- 9 attorney. It is directed to other people who are
- 10 witnesses in the case. And what it contains is really
- 11 not the issue here. It is about the allegations in
- 12 the complaint.
- 13 They say -- they make the argument that you
- 14 shouldn't grant us the right to these documents
- 15 because they are not relevant to the allegations in
- 16 the complaint and we are not going to use them. This
- $17\,$ is the words of the Attorney General here. We are not
- 18 going to use these documents or the information in
- 19 these documents to prove our complaint. Well, that
- 20 makes it rather suspicious. Is there something in
- 21 there that might be beneficial to the respondent in
- 22 the proving of his case? That is a discoverable item
- 23 unless it is otherwise covered by one of these
- 24 privileges. There is no basis for withholding that
- 25 information simply because we are not going to use the 48

- 1 information in it to prove our case. In fact, that
- 2 implies, very unequivocally, that it does contain
- 3 information that may be, in fact, helpful to the
- 4 respondent and that is what is discoverable. That is
- 5 what has to be turned over, and that is what we are
- 6 requesting. Whether it does or not --
- 7 HEARING OFFICER BURDS: If I could interrupt, Mr.
- 8 Tice, I just want to make sure that we address the
- 9 representation that Ms. Peri has made here. If I
- 10 understand her correctly, she represented that these
- 11 documents were solely prepared at her request. She
- 12 didn't say that they were not to her. But she said
- 13 they were prepared at her request by these parties,
- 14 and that they are limited to settlement related to a
- 15 solid -- the plan associated with this site.
- 16 I guess I would like you to address that component
- 17 in that representation.
- 18 And you correct me if I wrong, Ms. Peri.
- 19 MS. PERI: May I just slightly clarify so that the
- 20 representation is not overly broad. My requests of
- 21 the Illinois EPA engineers is not as to each specific
- 22 communication but as to communications on the
- 23 negotiations issues. For example, I did not request
- 24 on 09-18-96 that Mr. Peacock draft a memo to Mr.
- 25 Brockamp. It was my request that each of these

- 1 authors participate in discussions on behalf of the
- 2 Agency and the Attorney General's office to produce a
- 3 framework for a technical resolution for settlement.
- 4 HEARING OFFICER BURDS: Aren't you representing
- 5 that these are consequences of that or are you
- 6 representing that --
- 7 MS. PERI: Certainly.
- 8 MR. TICE: A section of all involves all of the
- 9 allegations of the case. It is not just necessarily
- 10 the livestock waste management plan. Even if it were
- 11 limited just to the livestock waste management plan,
- 12 that is an issue in this case. It was an issue in
- 13 this case. It is still an issue in this case. It has
- 14 not been withdrawn by the Attorney General's office
- 15 from the complaint. There may be information in those
- 16 documents that lead to some information helpful to the
- 17 respondent in the presentation of his case. Whether
- 18 it is dealing just with his livestock waste management
- 19 plan or whether it is dealing with other
- 20 technicalities or technical aspects of the allegations
- 21 in this complaint. There are number of technical
- 22 aspects to this case. And we have no way of knowing
- 23 whether those documents may be helpful or not helpful
- 24 unless we are allowed to review them. That is the
- 25 purpose -- to me, that's the purpose of discovery.

- 1 You don't allow one side to simply say, and I have
- 2 never had this experience in a Circuit Court where a
- 3 party gets in there and says, well, judge, these
- 4 documents are not relevant because we are not going to
- 5 use them in the proceeding because we are now
- 6 satisfied that this is not part of the complaint.
- 7 These documents are conversations between parties that
- 8 are witnesses in the case, but they are not talking
- 9 about anything that is now going to be used in the
- 10 ultimate litigation in this trial. The circuit judge
- 11 would simply say no. If it is produced by the
- 12 witnesses who are people who are potential witnesses
- 13 in this case, if it contains information about the
- 14 case, you are going to have to disclose them to the
- 15 other side.
- Now, they may not be admissible. The information
- 17 in them may not be admissible at the time of trial but
- 18 that's not the test for discovery. Discovery is very
- 19 broad and intended to be very broad so that one side
- 20 is not left without the necessary information with
- 21 which to respond to their allegations made against
- 22 them. That is not a basis in this case, in my
- 23 opinion. To simply say we don't have to give them to
- 24 you because we are not going to use the information,
- 25 that's the theory with which they are now approaching

- 1 this argument about providing these documents to us.
- 2 The attorney work product privilege, and I am not
- 3 sure whether they are or the Attorney General is still
- 4 really relying on the work product privilege or not,
- 5 because they didn't prepare -- the attorney didn't
- 6 prepare it. I think it is clear now that the people
- 7 who prepared these documents are the witnesses
- 8 themselves, the people with the information. And that
- 9 is not an attorney work product privilege. The
- 10 attorney may have asked them to prepare that. The
- 11 document didn't get back to the attorney. It is of
- 12 discussions among the witnesses about the nature of
- 13 the case, some aspect of this case. That's what we
- 14 are after. If the representation is made here that
- 15 the only aspect of this case that these documents
- 16 pertain to is a livestock management plan and we are
- 17 not going to make that an issue in the case I don't
- 18 think that prevents the disclosure of these documents
- 19 or allows them to deny us the disclosure of these
- 20 documents, because it has not been withdrawn from the
- 21 complaint and, number two, it may contain information
- 22 in those discussions that are helpful to the
- 23 respondent. Number three, discovery is not determined
- 24 on the basis of what the party with the information
- 25 determines they are going to use or not use in the

- 1 case. It is made on a much broader principle and that
- 2 is relevant and not relevant and may lead to relevant
- 3 information.
- 4 Now, the deliberative process, I mean, I don't
- 5 want to beat a dead horse here on this deliberative
- 6 process privilege, but it does not exist. There is no
- 7 statutory authority for it. There is no case law
- 8 authority for it. The Burkett case clearly says that
- 9 it does not apply. The Attorney General's office's
- 10 first response to me on that was, well, that is not a
- 11 Fourth District Appellate Court case on the
- 12 deliberative process. There is no Fourth District
- 13 Appellate Court case directly deciding the
- 14 deliberative process privilege, however, Justice
- 15 Stegeman did, in his concurring opinion, determine in
- 16 the Griggalet (spelled phonetically) case, which
- 17 involves the Pollution Control Board, very clearly --
- 18 it made it very clear that the deliberative process
- 19 privilege just does not exist and the courts are not
- 20 going to allow that to be the basis for refusing to
- 21 disclose information no matter what. The EPA, the
- 22 Agency people can talk among themselves about these
- 23 cases but if they have memorandums of them they are
- 24 going to have to disclose them as long as they are
- 25 otherwise discoverable. The deliberative process

- 1 privilege is not going to protect them. And for that
- 2 reason we think we are entitled to these documents.
- 3 Neither are the two privileges that they have
- 4 asserted, attorney work product does not protect them
- 5 and keep them from being discoverable and the
- 6 deliberative process does not protect them and keep
- 7 them from being discoverable, because it does not
- 8 exist.
- 9 HEARING OFFICER BURDS: The representation that
- 10 these are solely related to settlement, and while I
- 11 don't disagree with you that, you know, it is not up
- 12 to the party with the information to indicate if they
- 13 don't plan to pursue it at hearing it does not make it
- 14 irrelevant. My question is related to Ms. Peri's
- 15 representation that these documents are solely related
- 16 to settlement not just the livestock waste management
- 17 plan, but that they are related to the settlement of
- 18 this case.
- 19 MR. TICE: And that does not make it
- 20 nondiscoverable. There is nothing in the rules of the
- 21 Civil Practice Act and nothing in the rules of the
- 22 Pollution Control Board and nothing in the court
- 23 decision that allow for a -- that allows to refuse to
- 24 have discovery on the basis that the document
- 25 discusses settlement of the case. When you talk about 54

- 1 settlement of a case you are talking about the
- 2 weaknesses and strengths of a case. You have a
- 3 witness -- this is not the attorney's mental
- 4 impressions of it. We are not asking for that. This
- 5 is not being asserted here.
- 6 We are talking about the impressions and the
- 7 statements of the people who investigated and who
- 8 brought these charges in the first instances, made the
- 9 assessment in the first instance about this case,
- 10 about the weaknesses and strengths of their case. We
- 11 are talking about the issue of settlement here. Those
- 12 documents will contain -- that is the content of those
- 13 documents. They will contain information that may be
- 14 helpful to the respondent in presentation of his
- 15 case. And they are otherwise then discoverable,
- 16 because there is no way to keep them from being
- 17 discoverable.
- Now, they may not be -- the documents may not be
- 19 and the information directly talked about in there may
- 20 not be introducible in evidence because it has to do
- 21 with settlement, but it may contain admissions by
- 22 these party witnesses and that would be admissable.
- 23 It may contain other relevant types of statements or
- 24 information or even technical information that would
- 25 be relevant to the respondent's preparation of his

- 1 case and/or if otherwise introducible under the rules
- 2 of evidence, introducible in the proceeding. They may
- 3 be helpful in cross-examination of these particular
- 4 witnesses when they are called to the stand. That is
- 5 the heart of the documents, I believe, that have been
- 6 withheld by the Attorney General's office. Those
- 7 clearly, under those kind of circumstances, are
- 8 discoverable.
- 9 HEARING OFFICER BURDS: Ms. Peri.
- 10 MS. PERI: Thank you. Mr. Burds, the People stand
- 11 on their arguments made in response to respondent's
- 12 motion and to prior argument made today, and would
- 13 simply try to recapture for the Board the substance of
- 14 the information being sought under this request. The
- 15 livestock waste management plan has been approved. It
- 16 was a condition of settlement. So, frankly, I am
- 17 befuddled as to why predecisional communications made
- 18 on that now approved plan are considered relevant to
- 19 the litigation.
- 20 HEARING OFFICER BURDS: Well, let me espouse an
- 21 example. What if in those statements a witness had a
- 22 contrary statement from what he stated under oath or
- 23 otherwise. Wouldn't that be something that you would
- 24 want to be entitled to, Ms. Peri?
- 25 MS. PERI: Certainly. But I think that we can't 56

- 1 overlap the potential testimony of witnesses who in
- 2 this case happen to also be authors of these
- 3 documents.
- 4 The fact that there is a potential witness who
- 5 authored these communications -- let me rephrase
- 6 that. The fact that the authors listed as potential
- 7 witnesses, whether it be Mr. Brockamp or Mr. Yurdin or
- 8 Mr. Bridgewater, would have no bearing on the
- 9 privileged nature of their discussions in the withheld
- 10 documents. It is a separate issue as to whether the
- 11 communications in those documents are relevant, if
- 12 they are protected by the attorney work product
- 13 privilege, and whether they are protected by the
- 14 predecisional deliberative process privilege. I think
- 15 we need to isolate the two. The fact that a witness
- 16 is potentially going to testify on issues that are
- 17 separate and apart from the withheld communications
- 18 cannot undercut their protective nature.
- 19 HEARING OFFICER BURDS: I don't disagree that
- 20 privilege can potentially privilege relevant
- 21 documents. In fact, I think that's the nature of the
- 22 privilege. It can encompass relevant documents. I
- 23 guess the question is, and I don't want to let any cat
- 24 out of any bag related to the documents, because I
- 25 don't pretend to know whether these documents include 57

- 1 any statement that would be relevant. All I am
- 2 indicating, I think, and we can all come up with
- 3 examples of potential work statements of potential
- 4 witnesses whether they are related to settlement or
- 5 otherwise, but are somehow related to the proceeding,
- 6 aren't those potentially something that all of us
- 7 would want to obtain if there was a written statement
- 8 of a potential witness.
- 9 MS. PERI: It really depends on the substance of
- 10 the communications. And, again, without revealing in
- 11 its entirety what is in those communications, I have
- 12 already stated that they contain discussions of the
- 13 livestock waste management plan submittals. We have
- 14 to examine what is their bearing on this case. These
- 15 discussions were had after the filing of the complaint
- 16 because the State said we will require a livestock
- 17 waste management plan to be submitted and approved by
- 18 the Agency or we will settle this case. We did not
- 19 allege that there was a problem with the livestock
- 20 waste management plan in the complaint.
- 21 The complaint deals with the lack of an NPDES
- 22 permit in Section 12(f) of the Act. While a permit
- 23 may require a livestock waste management plan, that is
- 24 not our allegation. Our allegation is discharge or
- 25 threat of discharge. So the livestock waste

- 1 management plan and its bearing on the litigation that
- 2 may occur, we would argue, is nil.
- 3 HEARING OFFICER BURDS: Okay. Any response?
- 4 MR. TICE: The only thing I can say is that I am
- 5 hearing different representations by the Attorney
- 6 General's office in this argument. First these
- 7 documents deal with the livestock waste management
- 8 plan, which is a requirement of the NPDES permit and
- 9 that is an issue in the case, the NPDES permit and the
- 10 fact that Mr. Chalmers had one and then didn't have
- 11 one and whether or not he meets the requirements or
- 12 has met the requirements of the NPDES permit. So
- 13 those are live allegations in this complaint yet. And
- 14 then secondly that they involve settlement of this
- 15 case.
- And my point is simply this, these people are
- 17 witnesses in the case. These are the principals who
- 18 the State is going to use to prove the allegations or
- 19 attempt to prove the allegations against Mr. Chalmers
- 20 here. These people have engaged, apparently, in some
- 21 settlement discussions regarding this case or
- 22 discussions concerning this case, whether it is
- 23 settlement or otherwise. I am entitled to those
- 24 documents. I am entitled to see what their statements
- 25 say. It is just like an insurance adjuster's

- 1 statement in an automobile accident. It is just like
- 2 a police report in an automobile accident. It is just
- 3 like a police report in a criminal case. Those are
- 4 all discoverable documents without question. They may
- 5 contain statements about what should be done,
- 6 recommendations, et cetera. If they were put in there
- 7 by the author that does not prevent the document from
- 8 being discoverable by the other side. It may have
- 9 some bearing on whether those documents per se or
- 10 items, statements from the documents are used in
- 11 evidence. That is to be determined later. These are
- 12 relevant to us. We would ask that they be disclosed
- 13 to us in total.
- 14 HEARING OFFICER BURDS: Ms. Peri, any further
- 15 comment?
- 16 MS. PERI: I would just refer Mr. Hearing Officer
- 17 in his in camera review to these documents to pay
- 18 particular attention to one document that will be
- 19 obvious to Mr. Burds that specifically deals with the
- 20 author's review of the draft consent order in this
- 21 case. I think that that is an extreme example of what
- 22 we are seeking to protect from disclosure, but is not
- 23 fully separate from the balance of the documents which
- 24 we continue to maintain that deal with a set of issues
- 25 on this plan that are separate from the narrower issue 60

- 1 that will be litigated at hearing and that is whether
- 2 there was a permit. That's all I have.
- 3 HEARING OFFICER BURDS: What I would like to do at
- 4 this point is just take a five or ten minute break and
- 5 come back and we will go back on the record. So let's
- 6 go off the record for about five minutes. I would
- 7 like a chance to review the documents.
- 8 (Whereupon a short recess was taken.)
- 9 HEARING OFFICER BURDS: Let the record reflect
- 10 that we are back on the record in 96-111. We are here
- 11 on respondent's motion to compel or in the alternative
- 12 a motion for a protective order.
- 13 Here is my initial -- what I had initially
- 14 planned, as I indicated at the beginning of all of
- 15 this, was to try to do this as quickly and as feasibly
- 16 as possible to allow the litigation to proceed as
- 17 quickly as possible. I think that we have resolved
- 18 some of the issues that are before us today already.
- 19 I am referring specifically to the Amy Simons
- 20 Jackson's notes. I am going to deem that as a mute
- 21 issue at this point based upon Mr. Tice's withdraw and
- 22 based upon the representation of Ms. Peri.
- 23 Also I would indicate and I am prepared to state
- 24 that as far as the first issue that we addressed in
- 25 this case and that is relating to the penalty phase,

- 1 the relevancy and bifurcated nature of the penalty
- 2 phase that Ms. Peri referred to and what seems to be,
- 3 based upon he analysis, maybe a qualification of what
- 4 Mr. Tice is seeking related to that question, this is
- 5 what I am going to do. And I want to do it in
- 6 compliance with what we laid out here. I know there
- 7 is a discovery schedule in this case but I know also
- 8 there is a continuance. We continued the discovery
- 9 cutoff date.
- 10 What I am going to indicate is I am going to allow
- 11 Mr. Tice to modify, as he did here today, what it is
- 12 that he is seeking in that initial interrogatory
- 13 number one related to the penalty to represent what he
- 14 has represented here in this proceeding and,
- 15 obviously, provide Ms. Peri the opportunity to respond
- 16 to the interrogatory as propounded. What I want to do
- 17 is try to stay within the four corners of the
- 18 discovery schedule that we set out, but I know that we
- 19 continued that and I am not sure to which date that we
- 20 did that.
- 21 MS. PERI: August 14th.
- MR. TICE: Yes, August the 14th, as I recall.
- 23 HEARING OFFICER BURDS: The 14th of August. Here
- 24 is my concern related to the next two issues. Again,
- 25 what I had hoped to do is resolve those issues today.

- 1 I am not prepared to make a decision, and I don't want
- 2 to make a decision based upon the arguments made by
- 3 Counsel. I want the opportunity to review the
- 4 arguments and do my own independent inquiry. Today is
- 5 the first date I have seen these documents. I will
- 6 relate that, obviously, I will take the fiduciary
- 7 responsibility for maintaining these documents and the
- 8 confidentiality that you have requested regarding
- 9 these documents, Ms. Peri.
- 10 I am going to take them in camera to make my
- 11 decision related to the privileges that you have
- 12 asserted and the arguments that you have made.
- 13 However, upon my decision, if I decide that they
- 14 should be provided to the other side, I will make sure
- 15 that the documents are put back in your possession by
- 16 courier or otherwise or we may even have to come back
- 17 here. I don't know. If I do, I will require you to
- 18 provide those documents, if necessary, based upon my
- 19 decision. Then, obviously, my decision is appealable
- 20 by either side.
- However, as far as the first nature, I want to
- 22 keep things going as much as we can. I will tell you
- 23 that I will make a decision no later than Friday of
- 24 next week. What I will do -- hopefully I have not
- 25 been too eager to indicate that, but what I would hope 63

- 1 to do is have a written decision to you by the end of
- 2 next week with the documents in tow, wherever they may
- 3 be. However, as I have indicated, if I decide that
- 4 the documents should go to Mr. Tice and his client, I
- 5 will require you, Ms. Peri, as a party, to do that.
- 6 In the alternative, then there won't be an issue. I
- 7 will simply return the documents back to you.
- 8 Now, as far as the decision, my understanding is
- 9 that these are the only documents that exist outside
- 10 the interrogatory propounded by Mr. Tice. I will
- 11 indicate to you that I will make my decision no later
- 12 than Friday afternoon, which is July the 24th. I will
- 13 make a decision on or before July 24th and hopefully
- 14 well before then. But I am going to take advantage of
- 15 the opportunity to take the time to make what I hope
- 16 to be the correct decision, and that is my goal here
- 17 to make the correct decision to allow the parties a
- 18 fair opportunity to go on.
- 19 Now, the 14th, is that still realistic in light of
- 20 the fact that -- like I said, I can't -- I hope to
- 21 have it done before the 24th. I am giving myself
- 22 until the 24th to allow for my own schedule.
- MS. PERI: May I address that?
- 24 HEARING OFFICER BURDS: Sure.
- MS. PERI: I think that will largely depend on the 64

- 1 scope of Mr. Tice's revised interrogatory number one,
- 2 and assuming that that would be acceptable to my
- 3 office and --
- 4 HEARING OFFICER BURDS: Well, I understand, and
- 5 you certainly have the ability to appeal my ruling. I
- 6 can't prejudge how you are going to respond. I am
- 7 telling you based upon -- I want to make it clear that
- 8 based upon the modification that Mr. Tice represented
- 9 today as to what he was seeking I do not deem that to
- 10 be an unreasonable request. However, I am not going
- 11 to prejudge. If you have an objection to that request
- 12 you can certainly state an objection.
- 13 MR. TICE: I am not sure the 14th is very
- 14 realistic.
- 15 HEARING OFFICER BURDS: Well, that's what I am
- 16 wondering. Should we adjust that accordingly? I want
- 17 to keep the litigation moving, but I can only go as
- 18 fast as --
- 19 MR. TICE: As we go.
- 20 HEARING OFFICER BURDS: Exactly. I want to make
- 21 sure everybody has what they need.
- 22 MR. TICE: I would say realistically speaking that
- 23 I think you are looking at probably in September.
- 24 MS. PERI: Again, it depends on --
- 25 MR. TICE: The middle of September. It depends on 65

- 1 your decision.
- 2 MS. PERI: It depends on the scope of the
- 3 interrogatory.
- 4 (Ms. Peri and Ms. Glatz confer briefly.)
- 5 MS. PERI: The State has a concern about whether
- 6 Mr. Tice's revised interrogatory may be expanded to
- 7 include cases that were resolved prior to referral to
- 8 the Attorney General's office during the Section 31
- 9 process, because that would open up a can of worms
- 10 that would involve a significant amount of time.
- 11 HEARING OFFICER BURDS: Well, as I have indicated,
- 12 I think the question is a different question than what
- 13 he has posed in the interrogatory. I can only go by
- 14 what he is seeking to determine. I really can't
- 15 prejudge what affect that might have or how broad the
- 16 request is until I see it. The one that I have before
- 17 me is until 1990 related to a proceedings brought
- 18 before the Board. I think we all agree here that that
- 19 is ascertainable independently by all of us. However,
- 20 it seems to be something else that Mr. Tice is after,
- 21 based on his representations, and that is to determine
- 22 those types of cases that were not necessarily brought
- 23 before the Board, and I don't want to prejudge what
- 24 that is. Maybe Mr. Tice has not fully articulated
- 25 what it is he is looking for. But based on his

- 1 representations it does not seem like an unreasonable
- 2 request at this time.
- 3 However, I cannot prejudge that it is unreasonable
- 4 or predetermine that any objections you may have may
- 5 be unreasonable either. I would encourage you to do
- 6 what you have done in this case. I want to make clear
- 7 that I appreciate both Counsel first trying to resolve
- 8 the difference before coming to me. I know that that
- 9 is not a specific Board requirement, but as you both
- 10 have pointed out, we do allow the Civil Procedure
- 11 Rules to apply and to come under a 201(k) auspices,
- 12 and that's what I prefer. I would like that
- 13 documented, that same approach taken in the future and
- 14 always, because that is where discovery should be
- 15 resolved, in my opinion.
- 16 However, I know that that is part of my role here,
- 17 and I don't want to try to duck any responsibility of
- 18 my own. That's what I hope to do here and hope to
- 19 have to you next week. Now as far as -- I am going to
- 20 allow him to revise that request. I am going to deem
- 21 his motion to compel related to interrogatory number
- 22 one as moot based on the revisions that he has
- 23 indicated.
- Now, Mr. Tice, I don't know. That may be
- 25 something that you want to address. I don't know.

- 1 But as far as number one is concerned, it seems to me
- 2 that it is fairly clear that what you are after is
- 3 different than what you propound in your
- 4 interrogatory.
- 5 MR. TICE: I accept the examiner's statements in
- 6 that regard. But as to addressing the discovery
- 7 cutoff date, I think August 14th is unrealistic. I
- 8 don't think from the practical standpoint we are going
- 9 to get it accomplished by then. My personal judgment
- 10 is that setting it at end of September is more
- 11 realistic. I think that that allows us to get this
- 12 part taken care of and, again, to a certain extent it
- 13 depends upon what your ruling is.
- 14 There are -- for instance, I just found out there
- 15 had been a couple inspections of the premises by IEPA
- 16 representatives. I have a letter coming to Ms. Peri
- 17 to obtain those reports from those inspections. I
- 18 assume that there won't be any problem with that, but
- 19 there might be. But I think that will be handled very
- 20 swiftly, is what I would expect in that regard. But I
- 21 would -- my suggestion, and it is only a suggestion,
- 22 that the discovery cutoff date be at the end of
- 23 September.
- 24 HEARING OFFICER BURDS: With your qualification,
- 25 Ms. Peri, and I understand your concern as to the

- 1 breadth of the interrogatory request. All I can do
- 2 is -- I can't prejudge myself. All I can do is -- I
- 3 can only move as fast -- in some ways as fast as you
- 4 let me. I promise you a decision quickly in these
- 5 matters. I have made as many decisions as quickly as
- 6 I want to make them related to the motion today. I
- 7 think we have resolved at least two outstanding
- 8 questions with two remaining.
- 9 Now, as far as discovery I don't know how long it
- 10 will take Mr. Tice. I would hope that he will be able
- 11 to get the revised interrogatory very quickly to you
- 12 and then any response that you would have, I
- 13 understand that you are concerned as to breadth,
- 14 however, I can't prejudge that. But as to September
- 15 30th, do you have an objection to going to the end of
- 16 September as the discovery date?
- 17 MS. PERI: No.
- 18 HEARING OFFICER BURDS: Why don't we adjust the
- 19 discovery cutoff to the last day in September for the
- 20 discovery to be complete. There are a lot of things
- 21 that can happen between now and then. There is no
- 22 reason to speculate or try to determine what might
- 23 happen, because I don't think any of us know at this
- 24 point what might -- well, you certainly don't know
- 25 what my decision is to the two outstanding issues, and 69

- 1 we certainly don't know whether one party or the other
- 2 may want to appeal that decision in itself, which in
- 3 itself may be a time consuming process before the
- 4 Board, i.e., it would require argument before the
- 5 Board and briefing before the Board and appeal of my
- 6 ruling.
- 7 So where we will go is this. I have indicated to
- 8 you I will have a decision on the remaining two issues
- 9 to you by no later than next Friday and hopefully
- 10 before. Mr. Tice, as far as the revised
- 11 interrogatory, I am not going to put any deadline on
- 12 you as to when that would be. The only thing I would
- 13 ask is that you move as quickly possible. And,
- 14 obviously, if you have any response that the
- 15 complainant moves as quickly as possible. Then we can
- 16 deal with those issues as quickly as need be.
- 17 So I am going to adjust the discovery cutoff date
- 18 to September 30th. Do we have a telephone status
- 19 conference scheduled in this case?
- 20 MS. PERI: We revised it to make it today, didn't
- 21 we?
- 22 HEARING OFFICER BURDS: That may be. We certainly
- 23 know what the status of the case is based upon the
- 24 representation of both Counsel and where we are. My
- 25 understanding is -- now, I don't want to get the wrong 70

- 1 impression here and I don't want you to assume too
- 2 much here but as far as settlement, several
- 3 discussions have been related to the livestock waste
- 4 management plan and that has been ultimately accepted,
- 5 however, it is obvious that this case is not settled.
- 6 So I am proceeding on a litigation tract. So I think
- 7 what he ought to try to do is set a telephone status
- 8 conference and maybe the thing to do is this. Why
- 9 don't we set a telephone status conference on next
- 10 Friday.
- 11 MS. PERI: I am going to be unavailable next
- 12 Friday. I have mandatory training in Shelbyville.
- 13 HEARING OFFICER BURDS: Okay. Let's not do that.
- 14 Let's go to -- I am trying to anticipate how this will
- 15 come up. How about the week after which would be
- 16 August 3rd. That would give a week for the parties to
- 17 have the decision, at least one week, because I will
- 18 fax the copy of my decision no latter than Friday and
- 19 hopefully I will try to express it to you as quickly
- 20 as I can.
- 21 MR. TICE: Monday the 3rd?
- 22 HEARING OFFICER BURDS: Friday the 3rd. I
- 23 apologize. July 31st for the status conference.
- 24 MR. TICE: What time?
- 25 HEARING OFFICER BURDS: I guess I would leave that 71

- 1 to the parties. It is a Friday.
- 2 MR. TICE: The earlier the better, I would say.
- 3 9:00?
- 4 HEARING OFFICER BURDS: 9:00 is fine.
- 5 MS. PERI: Sure.
- 6 HEARING OFFICER BURDS: I will tell you this, I
- 7 may have another case scheduled at 9:00. Is 8:45
- 8 possible?
- 9 MS. PERI: That's fine.
- 10 MR. TICE: Okay.
- 11 HEARING OFFICER BURDS: That would be better for
- 12 me. Because then I can guarantee that time in that
- 13 time slot.
- 14 MR. TICE: Do you set it up?
- 15 MS. PERI: I will initiate it.
- 16 HEARING OFFICER BURDS: All right. I will issue
- 17 an order that the call will be initiated by the
- 18 complainant.
- 19 MS. PERI: Okay.
- 20 HEARING OFFICER BURDS: We will adjust the
- 21 discovery schedule according to September the 30th.
- 22 And then we will deal with things as they come.
- 23 All right. I would like to thank you all for your
- 24 patience during this process. Thank you. Is there
- 25 anything else that we need to talk about, Mr. Tice?

MR. TICE: No.

1	STATE OF ILLINOIS)
2) SS COUNTY OF MONTGOMERY)
3	
4	CERTIFICATE
5	
6	I, DARLENE M. NIEMEYER, a Notary Public in and for
7	the County of Montgomery, State of Illinois, DO HEREBY
8	CERTIFY that the foregoing 71 pages comprise a true,
9	complete and correct transcript of the proceedings
10	held on the 16th of July A.D., 1998, at 600 South
11	Second Street, Suite 402, Springfield, Illinois, in
12	the case of People of the State of Illinois v. John
13	Chalmers, Individually and d/b/a John Chalmers Hog
14	Farm, in proceedings held before the Honorable Jack
15	Burds, Hearing Officer, and recorded in machine
16	shorthand by me.
17	IN WITNESS WHEREOF I have hereunto set my hand and
18	affixed my Notarial Seal this 20th day of July A.D.,
19	1998.
20	
21	
22	Notary Public and Certified Shorthand Reporter and Registered Professional Reporter
23	CSR License No. 084-003677
	My Commission Expires: 03-02-99
25	