



## OFFICE OF THE SECRETARY OF STATE

JESSE WHITE • Secretary of State

June 19, 2015

POLLUTION CONTROL BOARD  
DON BROWN  
100 W RANDOLPH ST  
STE 11-500  
CHICAGO, IL 60601

RECEIVED  
CLERK'S OFFICE  
JUN 24 2015  
STATE OF ILLINOIS  
Pollution Control Board

Dear DON BROWN

Your rules Listed below met our codification standards and have been published in Volume 39, Issue 26 of the Illinois Register, dated 6/26/2015.

**PROPOSED RULES**

Primary Drinking Water Standards  
35 Ill. Adm. Code 611

Point of Contact: Mike McCambridge

8691

If you have any questions, you may contact the Administrative Code Division at (217) 782 - 7017.

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NOTICE OF PROPOSED AMENDMENTS

- 1) Heading of the Part: Primary Drinking Water Standards
- 2) Code Citation: 35 Ill. Adm. Code 611
- 3) Section Numbers:                      Proposed Action:  
611.125                                      Amendment  
611.858                                      New Section
- 4) Statutory Authority: Implementing and authorized by Sections 17, 27 and 28 of the Illinois Environmental Protection Act [415 ILCS 5/10 and 27].
- 5) A Complete Description of the Subjects and Issues Involved This rule updates the current fluoride standard to reflect the recent recommendation by the United States Department of Health and Human Services. For a more detailed description, please see the Board's opinion and order of June 4, 2015 in R15-23 Amendment to Primary Drinking Water Standards: 35 Ill. Adm. Code 611.
- 6) Published studies or reports, and sources of underlying data, used to compose this rulemaking: None
- 7) Will these proposed amendments replace an emergency rule currently in effect? No
- 8) Does this rulemaking contain an automatic repeal date? No
- 9) Do these proposed amendments contain incorporations by reference? No
- 10) Are there any other proposed amendments pending on this Part?
- 11) Statement of Statewide Policy Objectives: This proposed rule does not create or enlarge a State mandate, as defined in Section 3(b) of the State Mandates Act. [30 ILCS 805/3(b) (2014)]
- 12) Time, Place, and Manner in which interested persons may comment on this proposed rulemaking: The Board will accept written public comments on this proposal for a period of at least forty-five (45) days after the date of publication in the Illinois Register. Public comments must be filed with the Clerk of the Board. Public comments should reference Docket R15-23 and be addressed to:

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NOTICE OF PROPOSED AMENDMENTS

JRTC  
100 W. Randolph St., Suite 11-500  
Chicago, IL 60601

Public comments may also be filed electronically through the Clerk's Office On-Line (COOL) on the Board's website at [www.ipcb.state.il.us](http://www.ipcb.state.il.us).

Interested persons may request copies of the Board's opinion and order in R15-23 by calling the Clerk's office at 312-814-3620, or may download copies from the Board's Web site at [www.ipcb.state.il.us](http://www.ipcb.state.il.us).

For more information, contact hearing officer Marie Tipsord at 312/814-4925 or by e-mail at [Marie.Tipsord@illinois.gov](mailto:Marie.Tipsord@illinois.gov).

13) Initial Regulatory Flexibility Analysis:

- A) Types of small businesses, small municipalities and not for profit corporations affected: Any business that operates a community water supply system including small municipalities that add fluoride to drinking water will realize a cost savings
- B) Reporting, bookkeeping or other procedures required for compliance: None
- C) Types of Professional skills necessary for compliance: None

14) Regulatory Agenda on which this rulemaking was summarized:

The full text of the Proposed Amendments begins on the next page:

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POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

TITLE 35: ENVIRONMENTAL PROTECTION  
SUBTITLE F: PUBLIC WATER SUPPLIES  
CHAPTER I: POLLUTION CONTROL BOARD

PART 611  
PRIMARY DRINKING WATER STANDARDS

SUBPART A: GENERAL

Section	
611.100	Purpose, Scope, and Applicability
611.101	Definitions
611.102	Incorporations by Reference
611.103	Severability
611.105	Electronic Reporting
611.107	Agency Inspection of PWS Facilities
611.108	Delegation to Local Government
611.109	Enforcement
611.110	Special Exception Permits
611.111	Relief Equivalent to SDWA Section 1415(a) Variances
611.112	Relief Equivalent to SDWA Section 1416 Exemptions
611.113	Alternative Treatment Techniques
611.114	Siting Requirements
611.115	Source Water Quantity
611.120	Effective Dates
611.121	Maximum Contaminant Levels and Finished Water Quality
611.125	Fluoridation Requirement
611.126	Prohibition on Use of Lead
611.130	Special Requirements for Certain Variances and Adjusted Standards
611.131	Relief Equivalent to SDWA Section 1415(e) Small System Variance
611.160	Composite Correction Program
611.161	Case-by-Case Reduced Subpart Y Monitoring for Wholesale and Consecutive Systems

SUBPART B: FILTRATION AND DISINFECTION

Section	
611.201	Requiring a Demonstration
611.202	Procedures for Agency Determinations
611.211	Filtration Required
611.212	Groundwater under Direct Influence of Surface Water

ILLINOIS REGISTER

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POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

611.213	No Method of HPC Analysis
611.220	General Requirements
611.230	Filtration Effective Dates
611.231	Source Water Quality Conditions
611.232	Site-Specific Conditions
611.233	Treatment Technique Violations
611.240	Disinfection
611.241	Unfiltered PWSs
611.242	Filtered PWSs
611.250	Filtration
611.261	Unfiltered PWSs: Reporting and Recordkeeping
611.262	Filtered PWSs: Reporting and Recordkeeping
611.271	Protection during Repair Work
611.272	Disinfection Following Repair
611.276	Recycle Provisions

SUBPART C: USE OF NON-CENTRALIZED TREATMENT DEVICES

Section	
611.280	Point-of-Entry Devices
611.290	Use of Point-of-Use Devices or Bottled Water

SUBPART D: TREATMENT TECHNIQUES

Section	
611.295	General Requirements
611.296	Acrylamide and Epichlorohydrin
611.297	Corrosion Control

SUBPART F: MAXIMUM CONTAMINANT LEVELS (MCLs) AND MAXIMUM RESIDUAL  
DISINFECTANT LEVELS (MRDLs)

Section	
611.300	Old MCLs for Inorganic Chemical Contaminants
611.301	Revised MCLs for Inorganic Chemical Contaminants
611.310	State-Only Maximum Contaminant Levels (MCLs) for Organic Chemical Contaminants
611.311	Revised MCLs for Organic Chemical Contaminants
611.312	Maximum Contaminant Levels (MCLs) for Disinfection Byproducts (DBPs)
611.313	Maximum Residual Disinfectant Levels (MRDLs)

ILLINOIS REGISTER

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POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

- 611.320 Turbidity (Repealed)
- 611.325 Microbiological Contaminants
- 611.330 Maximum Contaminant Levels for Radionuclides
- 611.331 Beta Particle and Photon Radioactivity (Repealed)

SUBPART G: LEAD AND COPPER

Section

- 611.350 General Requirements
- 611.351 Applicability of Corrosion Control
- 611.352 Corrosion Control Treatment
- 611.353 Source Water Treatment
- 611.354 Lead Service Line Replacement
- 611.355 Public Education and Supplemental Monitoring
- 611.356 Tap Water Monitoring for Lead and Copper
- 611.357 Monitoring for Water Quality Parameters
- 611.358 Monitoring for Lead and Copper in Source Water
- 611.359 Analytical Methods
- 611.360 Reporting
- 611.361 Recordkeeping

SUBPART I: DISINFECTANT RESIDUALS, DISINFECTION BYPRODUCTS, AND  
DISINFECTION BYPRODUCT PRECURSORS

Section

- 611.380 General Requirements
- 611.381 Analytical Requirements
- 611.382 Monitoring Requirements
- 611.383 Compliance Requirements
- 611.384 Reporting and Recordkeeping Requirements
- 611.385 Treatment Technique for Control of Disinfection Byproduct (DBP) Precursors

SUBPART K: GENERAL MONITORING AND ANALYTICAL REQUIREMENTS

Section

- 611.480 Alternative Analytical Techniques
- 611.490 Certified Laboratories
- 611.491 Laboratory Testing Equipment
- 611.500 Consecutive PWSs
- 611.510 Special Monitoring for Unregulated Contaminants (Repealed)

ILLINOIS REGISTER

---

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

SUBPART L: MICROBIOLOGICAL MONITORING AND ANALYTICAL REQUIREMENTS

Section

611.521	Routine Coliform Monitoring
611.522	Repeat Coliform Monitoring
611.523	Invalidation of Total Coliform Samples
611.524	Sanitary Surveys
611.525	Fecal Coliform and E. Coli Testing
611.526	Analytical Methodology
611.527	Response to Violation
611.528	Transition from Subpart L to Subpart AA Requirements
611.531	Analytical Requirements
611.532	Unfiltered PWSs
611.533	Filtered PWSs

SUBPART M: TURBIDITY MONITORING AND ANALYTICAL REQUIREMENTS

Section

611.560	Turbidity
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SUBPART N: INORGANIC MONITORING AND ANALYTICAL REQUIREMENTS

Section

611.591	Violation of a State MCL
611.592	Frequency of State Monitoring
611.600	Applicability
611.601	Monitoring Frequency
611.602	Asbestos Monitoring Frequency
611.603	Inorganic Monitoring Frequency
611.604	Nitrate Monitoring
611.605	Nitrite Monitoring
611.606	Confirmation Samples
611.607	More Frequent Monitoring and Confirmation Sampling
611.608	Additional Optional Monitoring
611.609	Determining Compliance
611.610	Inorganic Monitoring Times
611.611	Inorganic Analysis
611.612	Monitoring Requirements for Old Inorganic MCLs
611.630	Special Monitoring for Sodium
611.631	Special Monitoring for Inorganic Chemicals (Repealed)

ILLINOIS REGISTER

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POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

SUBPART O: ORGANIC MONITORING AND ANALYTICAL REQUIREMENTS

Section

- 611.640 Definitions
- 611.641 Old MCLs
- 611.645 Analytical Methods for Organic Chemical Contaminants
- 611.646 Phase I, Phase II, and Phase V Volatile Organic Contaminants
- 611.647 Sampling for Phase I Volatile Organic Contaminants (Repealed)
- 611.648 Phase II, Phase IIB, and Phase V Synthetic Organic Contaminants
- 611.650 Monitoring for 36 Contaminants (Repealed)
- 611.657 Analytical Methods for 36 Contaminants (Repealed)
- 611.658 Special Monitoring for Organic Chemicals (Repealed)

SUBPART P: THM MONITORING AND ANALYTICAL REQUIREMENTS (REPEALED)

Section

- 611.680 Sampling, Analytical, and other Requirements (Repealed)
- 611.683 Reduced Monitoring Frequency (Repealed)
- 611.684 Averaging (Repealed)
- 611.685 Analytical Methods (Repealed)
- 611.686 Modification to System (Repealed)
- 611.687 Sampling for THM Potential (Repealed)
- 611.688 Applicability Dates (Repealed)

SUBPART Q: RADIOLOGICAL MONITORING AND ANALYTICAL REQUIREMENTS

Section

- 611.720 Analytical Methods
- 611.731 Gross Alpha
- 611.732 Beta Particle and Photon Radioactivity
- 611.733 General Monitoring and Compliance Requirements

SUBPART R: ENHANCED FILTRATION AND DISINFECTION: SYSTEMS THAT  
SERVE 10,000 OR MORE PEOPLE

Section

- 611.740 General Requirements
- 611.741 Standards for Avoiding Filtration
- 611.742 Disinfection Profiling and Benchmarking
- 611.743 Filtration

ILLINOIS REGISTER

---

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

- 611.744 Filtration Sampling Requirements
- 611.745 Reporting and Recordkeeping Requirements

SUBPART S: GROUNDWATER RULE

- Section
- 611.800 General Requirements and Applicability
- 611.801 Sanitary Surveys for GWS Suppliers
- 611.802 Groundwater Source Microbial Monitoring and Analytical Methods
- 611.803 Treatment Technique Requirements for GWS Suppliers
- 611.804 Treatment Technique Violations for GWS Suppliers
- 611.805 Reporting and Recordkeeping for GWS Suppliers

SUBPART T: REPORTING AND RECORDKEEPING

- Section
- 611.830 Applicability
- 611.831 Monthly Operating Report
- 611.832 Notice by Agency (Repealed)
- 611.833 Cross Connection Reporting
- 611.840 Reporting
- 611.851 Reporting MCL, MRDL, and other Violations (Repealed)
- 611.852 Reporting other Violations (Repealed)
- 611.853 Notice to New Billing Units (Repealed)
- 611.854 General Content of Public Notice (Repealed)
- 611.855 Mandatory Health Effects Language (Repealed)
- 611.856 Fluoride Notice (Repealed)
- 611.858 Fluoride Secondary Standard (~~Repealed~~)
- 611.860 Record Maintenance
- 611.870 List of 36 Contaminants (Repealed)

SUBPART U: CONSUMER CONFIDENCE REPORTS

- Section
- 611.881 Purpose and Applicability
- 611.882 Compliance Dates
- 611.883 Content of the Reports
- 611.884 Required Additional Health Information
- 611.885 Report Delivery and Recordkeeping

ILLINOIS REGISTER

---

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

SUBPART V: PUBLIC NOTIFICATION OF DRINKING WATER VIOLATIONS

Section

- 611.901 General Public Notification Requirements
- 611.902 Tier 1 Public Notice: Form, Manner, and Frequency of Notice
- 611.903 Tier 2 Public Notice: Form, Manner, and Frequency of Notice
- 611.904 Tier 3 Public Notice: Form, Manner, and Frequency of Notice
- 611.905 Content of the Public Notice
- 611.906 Notice to New Billing Units or New Customers
- 611.907 Special Notice of the Availability of Unregulated Contaminant Monitoring Results
- 611.908 Special Notice for Exceedence of the Fluoride Secondary Standard
- 611.909 Special Notice for Nitrate Exceedences above the MCL by a Non-Community Water System
- 611.910 Notice by the Agency on Behalf of a PWS
- 611.911 Special Notice for Cryptosporidium

SUBPART W: INITIAL DISTRIBUTION SYSTEM EVALUATIONS

Section

- 611.920 General Requirements
- 611.921 Standard Monitoring
- 611.922 System-Specific Studies
- 611.923 40/30 Certification
- 611.924 Very Small System Waivers
- 611.925 Subpart Y Compliance Monitoring Location Recommendations

SUBPART X: ENHANCED FILTRATION AND DISINFECTION—SYSTEMS SERVING FEWER THAN 10,000 PEOPLE

Section

- 611.950 General Requirements
- 611.951 Finished Water Reservoirs
- 611.952 Additional Watershed Control Requirements for Unfiltered Systems
- 611.953 Disinfection Profile
- 611.954 Disinfection Benchmark
- 611.955 Combined Filter Effluent Turbidity Limits
- 611.956 Individual Filter Turbidity Requirements
- 611.957 Reporting and Recordkeeping Requirements

SUBPART Y: STAGE 2 DISINFECTION BYPRODUCTS REQUIREMENTS

ILLINOIS REGISTER

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POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

Section	
611.970	General Requirements
611.971	Routine Monitoring
611.972	Subpart Y Monitoring Plan
611.973	Reduced Monitoring
611.974	Additional Requirements for Consecutive Systems
611.975	Conditions Requiring Increased Monitoring
611.976	Operational Evaluation Levels
611.977	Requirements for Remaining on Reduced TTHM and HAA5 Monitoring Based on Subpart I Results
611.978	Requirements for Remaining on Increased TTHM and HAA5 Monitoring Based on Subpart I Results
611.979	Reporting and Recordkeeping Requirements

SUBPART Z: ENHANCED TREATMENT FOR CRYPTOSPORIDIUM

Section	
611.1000	General Requirements
611.1001	Source Water Monitoring Requirements: Source Water Monitoring
611.1002	Source Water Monitoring Requirements: Sampling Schedules
611.1003	Source Water Monitoring Requirements: Sampling Locations
611.1004	Source Water Monitoring Requirements: Analytical Methods
611.1005	Source Water Monitoring Requirements: Approved Laboratories
611.1006	Source Water Monitoring Requirements: Reporting Source Water Monitoring Results
611.1007	Source Water Monitoring Requirements: Grandfathering Previously Collected Data
611.1008	Disinfection Profiling and Benchmarking Requirements: Requirements When Making a Significant Change in Disinfection Practice
611.1009	Disinfection Profiling and Benchmarking Requirements: Developing the Disinfection Profile and Benchmark
611.1010	Treatment Technique Requirements: Bin Classification for Filtered Systems
611.1011	Treatment Technique Requirements: Filtered System Additional Cryptosporidium Treatment Requirements
611.1012	Treatment Technique Requirements: Unfiltered System Cryptosporidium Treatment Requirements
611.1013	Treatment Technique Requirements: Schedule for Compliance with Cryptosporidium Treatment Requirements
611.1014	Treatment Technique Requirements: Requirements for Uncovered Finished Water Storage Facilities

ILLINOIS REGISTER

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POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

- 611.1015 Requirements for Microbial Toolbox Components: Microbial Toolbox Options for Meeting Cryptosporidium Treatment Requirements
- 611.1016 Requirements for Microbial Toolbox Components: Source Toolbox Components
- 611.1017 Requirements for Microbial Toolbox Components: Pre-Filtration Treatment Toolbox Components
- 611.1018 Requirements for Microbial Toolbox Components: Treatment Performance Toolbox Components
- 611.1019 Requirements for Microbial Toolbox Components: Additional Filtration Toolbox Components
- 611.1020 Requirements for Microbial Toolbox Components: Inactivation Toolbox Components
- 611.1021 Reporting and Recordkeeping Requirements: Reporting Requirements
- 611.1022 Reporting and Recordkeeping Requirements: Recordkeeping Requirements
- 611.1023 Requirements to Respond to Significant Deficiencies Identified in Sanitary Surveys Performed by USEPA or the Agency

SUBPART AA: REVISED TOTAL COLIFORM RULE

Section

- 611.1051 General
- 611.1052 Analytical Methods and Laboratory Certification
- 611.1053 General Monitoring Requirements for all PWSs
- 611.1054 Routine Monitoring Requirements for Non-CWSs That Serve 1,000 or Fewer People Using Only Groundwater
- 611.1055 Routine Monitoring Requirements for CWSs That Serve 1,000 or Fewer People Using Only Groundwater
- 611.1056 Routine Monitoring Requirements for Subpart B Systems That Serve 1,000 or Fewer People
- 611.1057 Routine Monitoring Requirements for PWSs That Serve More Than 1,000 People
- 611.1058 Repeat Monitoring and E. coli Requirements
- 611.1059 Coliform Treatment Technique Triggers and Assessment Requirements for Protection Against Potential Fecal Contamination
- 611.1060 Violations
- 611.1061 Reporting and Recordkeeping
  
- 611.APPENDIX A Regulated Contaminants
- 611.APPENDIX B Percent Inactivation of G. Lamblia Cysts
- 611.APPENDIX C Common Names of Organic Chemicals
- 611.APPENDIX D Defined Substrate Method for the Simultaneous Detection of Total Coliforms and Eschericia Coli from Drinking Water

ILLINOIS REGISTER

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

611.APPENDIX E	Mandatory Lead Public Education Information for Community Water Systems
611.APPENDIX F	Mandatory Lead Public Education Information for Non-Transient Non-Community Water Systems
611.APPENDIX G	NPDWR Violations and Situations Requiring Public Notice
611.APPENDIX H	Standard Health Effects Language for Public Notification
611.APPENDIX I	Acronyms Used in Public Notification Regulation
611.TABLE A	Total Coliform Monitoring Frequency
611.TABLE B	Fecal or Total Coliform Density Measurements
611.TABLE C	Frequency of RDC Measurement
611.TABLE D	Number of Lead and Copper Monitoring Sites
611.TABLE E	Lead and Copper Monitoring Start Dates
611.TABLE F	Number of Water Quality Parameter Sampling Sites
611.TABLE G	Summary of Section 611.357 Monitoring Requirements for Water Quality Parameters
611.TABLE H	CT Values (mg·min/ℓ) for Cryptosporidium Inactivation by Chlorine Dioxide
611.TABLE I	CT Values (mg·min/ℓ) for Cryptosporidium Inactivation by Ozone
611.TABLE J	UV Dose Table for Cryptosporidium, Giardia lamblia, and Virus Inactivation Credit
611.TABLE Z	Federal Effective Dates

AUTHORITY: Implementing Sections 7.2, 17, and 17.5 and authorized by Section 27 of the Environmental Protection Act [415 ILCS 5/7.2, 17, 17.5, and 27].

SOURCE: Adopted in R88-26 at 14 Ill. Reg. 16517, effective September 20, 1990; amended in R90-21 at 14 Ill. Reg. 20448, effective December 11, 1990; amended in R90-13 at 15 Ill. Reg. 1562, effective January 22, 1991; amended in R91-3 at 16 Ill. Reg. 19010, effective December 1, 1992; amended in R92-3 at 17 Ill. Reg. 7796, effective May 18, 1993; amended in R93-1 at 17 Ill. Reg. 12650, effective July 23, 1993; amended in R94-4 at 18 Ill. Reg. 12291, effective July 28, 1994; amended in R94-23 at 19 Ill. Reg. 8613, effective June 20, 1995; amended in R95-17 at 20 Ill. Reg. 14493, effective October 22, 1996; amended in R98-2 at 22 Ill. Reg. 5020, effective March 5, 1998; amended in R99-6 at 23 Ill. Reg. 2756, effective February 17, 1999; amended in R99-12 at 23 Ill. Reg. 10348, effective August 11, 1999; amended in R00-8 at 23 Ill. Reg. 14715, effective December 8, 1999; amended in R00-10 at 24 Ill. Reg. 14226, effective September 11, 2000; amended in R01-7 at 25 Ill. Reg. 1329, effective January 11, 2001; amended in R01-20 at 25 Ill. Reg. 13611, effective October 9, 2001; amended in R02-5 at 26 Ill. Reg. 3522, effective February 22, 2002; amended in R03-4 at 27 Ill. Reg. 1183, effective January 10, 2003; amended in R03-15 at 27 Ill. Reg. 16447, effective October 10, 2003; amended in R04-3 at 28 Ill. Reg. 5269, effective March 10, 2004; amended in R04-13 at 28 Ill. Reg. 12666, effective August 26,

ILLINOIS REGISTER

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POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENTS

2004; amended in R05-6 at 29 Ill. Reg. 2287, effective January 28, 2005; amended in R06-15 at 30 Ill. Reg. 17004, effective October 13, 2006; amended in R07-2/R07-11 at 31 Ill. Reg. 11757, effective July 27, 2007; amended in R08-7/R08-13 at 33 Ill. Reg. 633, effective December 30, 2008; amended in R10-1/R10-17/R11-6 at 34 Ill. Reg. 19848, effective December 7, 2010; amended in R12-4 at 36 Ill. Reg. 36 Ill. Reg. 7110, effective April 25, 2012; amended in R13-2 at 37 Ill. Reg. 1978, effective February 4, 2013; amended in R14-8 at 38 Ill. Reg. 3608, effective January 27, 2014; amended in R14-9 at 38 Ill. Reg. 9792, effective April 21, 2014; amended in R15-23 at 39 Ill. Reg. \_\_\_\_\_, effective \_\_\_\_\_).

**Section 611.125 Fluoridation Requirement**

All CWSs that are required to add fluoride to the water must maintain a fluoride ion concentration, reported as F, of 0.7 ~~0.9 to 1.2~~ mg/ℓ in its distribution system, ~~as required by Section 7a of the Public Water supply regulation Act[415 Il.CS 40/7a].~~

BOARD NOTE: This is an additional State requirement.

(Source: Amended at 39 Ill. Reg. \_\_\_\_\_, effective \_\_\_\_\_)

SUBPART T: REPORTING AND RECORDKEEPING

**Section 611.858 Fluoride Secondary Standard**

The secondary standard for fluoride is 2.0 mg/L.

BOARD NOTE: Derived from 40 CFR 143.3 (2014).

(Source: Section repealed at 25 Ill. Reg. 1329, effective January 11, 2001, new section added at 39 Ill. Reg. \_\_\_\_\_, effective \_\_\_\_\_)