

ILLINOIS POLLUTION CONTROL BOARD  
November 20, 2014

ILLINOIS ENVIRONMENTAL )  
PROTECTION AGENCY, )  
)  
)  
Complainant, )  
)  
v. ) AC 15-12  
) (IEPA No. 338-14-AC)  
RALPH AND LOIS WILLIAMS, ) (Administrative Citation)  
)  
Respondents. )

OPINION AND ORDER OF THE BOARD (by D. Glosser):

On October 2, 2014, the Illinois Environmental Protection Agency (Agency) timely filed an administrative citation against Ralph and Lois Williams (respondents). *See* 415 ILCS 5/31.1(c) (2012); 35 Ill. Adm. Code 101.300(b), 108.202(c). The administrative citation concerns respondents' facility located at 189 Knox Road 730N, Galesburg, Knox County. The property is commonly known to the Agency as the "Williams Property" site and is designated with Site Code No. 0958005004. For the reasons below, the Board finds that respondents have violated the Environmental Protection Act (Act) (415 ILCS 5 (2012)) and orders respondents to pay \$7,500 in civil penalties.

Under the Act, an administrative citation is an expedited enforcement action brought before the Board seeking civil penalties that are fixed by statute. Administrative citations may be filed only by the Agency or, if the Agency has delegated the authority, by a unit of local government, and only for limited types of alleged violations. *See* 415 ILCS 5/21(o), 21(p), 22.51, 22.51a, 31.1(c), 42(b)(4), 42(b)(4-5), 55(k) (2012); 35 Ill. Adm. Code 108.

In this case, the Agency alleges that on September 11, 2014, respondents violated sections 21(p)(1), 21(p)(5) and 55(k)(1) of the Act (415 ILCS 5/21(p)(1), 21(p)(5), and 55(k)(1) (2012)) by causing or allowing the open dumping of waste in a manner resulting in litter and proliferation of disease vectors; and by causing or allowing water to accumulate in used waste tires. The Agency asks the Board to impose the statutory \$3,000 civil penalty per violation for second adjudicated violations of Section 21(p)(1) and (p)(5), in addition to a statutory civil penalty of \$1,500 for violation of Section 55(k)(1), upon respondents, for a total civil penalty of \$7,500. As required, the Agency served Respondents with the administrative citation on October 2, 2014, which is within "60 days after the date of the observed violation." 415 ILCS 5/31.1(b) (2012); *see also* 35 Ill. Adm. Code 101.300(c), 108.202(b).

To contest an administrative citation, a respondent must file a petition with the Board no later than 35 days after being served with the administrative citation. If the respondent fails to do so, the Board must find that the respondent committed the violations alleged and impose the

corresponding civil penalty. *See* 415 ILCS 31.1(d)(1) (2012); 35 Ill. Adm. Code 101.300(b), 108.204(b), 108.406. Here, any petition for review was due by November 6, 2014. Respondents failed to timely file a petition. Accordingly, the Board finds that respondents violated sections 21(p)(1), 21(p)(5) and 55(k)(1) of the Act.

The civil penalty for violating any provision of Section 21(p) or 55(k) is \$1,500 for each violation, except that the penalty amount is \$3,000 for each violation that is the person's second or subsequent adjudicated violation of that provision. *See* 415 ILCS 5/42(b) (4-5) (2012); 35 Ill. Adm. Code 108.500(a). Because there are two violations of Section 21(p) and both violations are second or subsequent adjudicated violations, and because there is one violation of Section 55(k), and it is not a second or subsequent adjudicated violation, the total civil penalty is \$7,500. Under Section 31.1(d)(1) of the Act, the Board attaches the administrative citation and makes it part of the order below.

This opinion constitutes the Board's finding of fact and conclusions of law.

### **ORDER**

1. The Board finds that Ralph and Lois Williams (respondents) violated Sections 21(p)(1), 21(p)(5) and 55(k)(1) of the Environmental Protection Act (415 ILCS 5/21(p), 21(p)(5), and 55(k)(1) (2012)).
2. Respondents must pay a civil penalty of \$7,500 no later than December 22, 2014, which is the first business day following the 30th day after the date of this order. Respondents must pay the civil penalty by certified check or money order, made payable to the Illinois Environmental Protection Trust Fund. The case number, case name, and Respondents' social security number or federal employer identification number must be included on the certified check or money order.
3. Respondents must send the certified check or money order and the remittance form to:  
  
Illinois Environmental Protection Agency  
Fiscal Services Division  
1021 North Grand Avenue East  
P.O. Box 19276  
Springfield, Illinois 62794-9276
4. Penalties unpaid within the time prescribed will accrue interest under Section 42(g) of the Environmental Protection Act (415 ILCS 5/42(g) (2012)) at the rate set forth in Section 1003(a) of the Illinois Income Tax Act (35 ILCS 5/1003(a) (2012)).
5. Payment of this penalty does not prevent future prosecution if the violations continue.

IT IS SO ORDERED.

Section 41(a) of the Environmental Protection Act provides that final Board orders may be appealed directly to the Illinois Appellate Court within 35 days after the Board serves the order. 415 ILCS 5/41(a) (2012); *see also* 35 Ill. Adm. Code 101.300(d)(2), 101.906, 102.706. Illinois Supreme Court Rule 335 establishes filing requirements that apply when the Illinois Appellate Court, by statute, directly reviews administrative orders. 172 Ill. 2d R. 335. The Board's procedural rules provide that motions for the Board to reconsider or modify its final orders may be filed with the Board within 35 days after the order is received. 35 Ill. Adm. Code 101.520; *see also* 35 Ill. Adm. Code 101.902, 102.700, 102.702.

I, John T. Therriault, Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above opinion and order on November 20, 2014, by a vote of 4-0.



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John T. Therriault, Clerk  
Illinois Pollution Control Board



## VIOLATIONS

Based upon direct observations made by Gerald McGhee during the course of his September 11, 2014 inspection of the above-named facility, the Illinois Environmental Protection Agency has determined that Respondents have violated the Illinois Environmental Protection Act (hereinafter, the "Act") as follows:

- (1) That Respondents caused or allowed the open dumping of waste in a manner resulting in litter, a violation of Section 21(p)(1) of the Act, 415 ILCS 5/21(p)(1) (2014).
  
- (2) That Respondents caused or allowed the open dumping of waste in a manner resulting in proliferation of disease vectors, a violation of Section 21(p)(5) of the Act, 415 ILCS 5/21(p)(5) (2014).
  
- (3) That Respondents caused or allowed water to accumulate in used or waste tires, a violation of Section 55(k)(1) of the Act, 415 ILCS 5/55(k)(1) (2014).

## CIVIL PENALTY

On July 22, 2004, the Board found Ralph and Lois Williams in violation of Sections 21(p)(1) and 21(p)(5) of the Act in AC 04-81.

Because this Administrative Citation addresses a second or subsequent violation of Sections 21(p)(1) and 21(p)(5) of the Act, pursuant to Section 42(b)(4-5) of the Act, 415 ILCS 5/42(b)(4-5) (2014), Respondent is subject to a civil penalty of Three Thousand Dollars (\$3,000.00) for each violation for a total of Six Thousand Dollars (\$6,000.00). Additionally, pursuant to Section 42(b)(4-5) of the Act, 415 ILCS 5/42(b)(4-5) (2014), Respondent is subject to a civil penalty of One Thousand Five Hundred Dollars (\$1,500.00) for the violation of Section 55(k)(1). The total civil penalty due is

Seven Thousand Five Hundred Dollars (\$7,500.00). If Respondents select not to petition the Illinois Pollution Control Board, the statutory civil penalty specified above shall be due and payable no later than November 25, 2014, unless otherwise provided by order of the Illinois Pollution Control Board.

If Respondents elect to contest this Administrative Citation by petitioning the Illinois Pollution Control Board in accordance with Section 31.1 of the Act, 415 ILCS 5/31.1 (2014), and if the Illinois Pollution Control Board issues a finding of violation as alleged herein, after an adjudicatory hearing, Respondents shall be assessed the associated hearing costs incurred by the Illinois Environmental Protection Agency and the Illinois Pollution Control Board. Those hearing costs shall be assessed in addition to the Seven Thousand Five Hundred (\$7,500.00) statutory civil penalty.

Pursuant to Section 31.1(d)(1) of the Act, 415 ILCS 5/31.1(d)(1) (2014), if Respondents fail to petition or elect not to petition the Illinois Pollution Control Board for review of this Administrative Citation within thirty-five (35) days of the date of service, the Illinois Pollution Control Board shall adopt a final order, which shall include this Administrative Citation and findings of violation as alleged herein, and shall impose the statutory civil penalty specified above.

When payment is made, Respondent's check shall be made payable to the Illinois Environmental Protection Trust Fund and mailed to the attention of Fiscal Services, Illinois Environmental Protection Agency, 1021 North Grand Avenue East, P.O. Box 19276, Springfield, Illinois 62794-9276. Along with payment, Respondents shall complete and return the enclosed Remittance Form to ensure proper documentation of payment.

If any civil penalty and/or hearing costs are not paid within the time prescribed by order of the Illinois Pollution Control Board, interest on said penalty and/or hearing costs shall be assessed against the Respondents from the date payment is due up to and including the date that payment is received. The Office of the Illinois Attorney General may be requested to initiate proceedings against Respondents in Circuit Court to collect said penalty and/or hearing costs, plus any interest accrued.

PROCEDURE FOR CONTESTING THIS  
ADMINISTRATIVE CITATION

Respondents have the right to contest this Administrative Citation pursuant to and in accordance with Section 31.1 of the Act, 415 ILCS 5/31/1 (2014). If Respondents elect to contest this Administrative Citation, then Respondents shall file a signed Petition for Review, including a Notice of Filing, Certificate of Service, and Notice of Appearance, with the Clerk of the Illinois Pollution Control Board, State of Illinois Center, 100 West Randolph, Suite 11-500, Chicago, Illinois 60601. A copy of said Petition for Review shall be filed with the Illinois Environmental Protection Agency's Division of Legal Counsel at 1021 North Grand Avenue East, P.O. Box 19276, Springfield, Illinois 62794-9276. Section 31.1 of the Act provides that any Petition for Review shall be filed within thirty-five (35) days of the date of service of this Administrative Citation or the Illinois Pollution Control Board shall enter a default judgment against the Respondents.

*Lisa Bonnett* *LB*

Date:

9-25-14

Lisa Bonnett, Director  
Illinois Environmental Protection Agency

Prepared by: Susan E. Konzelmann, Legal Assistant  
Division of Legal Counsel  
Illinois Environmental Protection Agency  
1021 North Grand Avenue East  
P.O. Box 19276  
Springfield, Illinois 62794-9276  
(217) 782-5544

REMITTANCE FORM

**RECEIVED**  
CLERK'S OFFICE

OCT 2 2014

STATE OF ILLINOIS  
Pollution Control Board

AC 15-12

(IEPA No. 338-14-AC)

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RALPH and LOIS WILLIAMS, )  
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Respondents. )

FACILITY: Williams Property  
SITE CODE NO.: 0958005004  
COUNTY: Knox  
CIVIL PENALTY: \$7,500.00  
DATE OF INSPECTION: September 11, 2014

DATE REMITTED:

SS/FEIN NUMBER:

SIGNATURE:

NOTE

Please enter the date of your remittance, your Social Security number (SS) if an individual or Federal Employer Identification Number (FEIN) if a corporation, and sign this Remittance Form. Be sure your check is enclosed and mail, along with Remittance Form, to Illinois Environmental Protection Agency, Attn.: Fiscal Services, P.O. Box 19276, Springfield, Illinois 62794-9276.