BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

)
)
) PCB) (Enforcement – Air)
)
)

NOTICE OF ELECTRONIC FILING

To: Via Certified Mail

> Thomas Dimond Ice Miller 200 W. Madison Street, Suite 3500 Chicago, IL 60606-3417

PLEASE TAKE NOTICE that on March 21, 2014, the Complainant filed with the Office of the Clerk of the Pollution Control Board by electronic filing the Complaint, Stipulation and Proposal for Settlement and Motion for Relief from Hearing Requirement, copies of which are attached and hereby served upon you. Financing may be available, through the Illinois Environmental Facilities Financing Act, to correct the violations alleged in the Complaint.

> PEOPLE OF THE STATE OF ILLINOIS, ex rel. LISA MADIGAN, Attorney General of the State of Illinois

Ryan G.

Assistant Attorney General Environmental Bureau

69 W. Washington St., 18th Floor

Chicago, IL 60602

(312) 814-1511

DATE: March 21, 2014

CERTIFICATE OF SERVICE

I, Ryan G. Rudich, Assistant Attorney General, certify that on the 21st day of March, 2014, I caused to be served by U.S. Certified Mail (return receipt requested), the foregoing Notice of Filing, Complaint, Stipulation and Proposal for Settlement, and Motion for Relief from Hearing Requirement to the parties named on the Notice of Filing, by depositing same in postage prepaid envelopes with the United States Postal Service located at 100 West Randolph Street, Chicago, Illinois 60601.

Ryan G Rudich

Assistant Attorney General

Environmental Bureau

Illinois Attorney General's Office

69 W. Washington Street, Suite 1800

Chicago, Illinois 60602

(312) 814-1511

Electronic Filina -	- Received, I	Clerk's Office :	03/21/2014 -	* * * PCB 2014-119 * * *
---------------------	---------------	------------------	--------------	--------------------------

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS,)	
Complainant,)	
v.)	PCB (Enforcement – Air)
LAKE CITY CLEANERS, LLC,)	(,
an Illinois Limited Liability Company,)	
)	
Respondent.)	

COMPLAINT

Complainant, PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, complains of Respondent, LAKE CITY CLEANERS, LLC, an Illinois Limited Liability Company, as follows:

COUNT I

FAILURE TO SUBMIT ANNUAL EMISSIONS REPORT

- 1. This Complaint is brought on behalf of the PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, on her own motion and at the request of the Illinois Environmental Protection Agency ("Illinois EPA") pursuant to Section 31 of the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/31 (2012).
- 2. The Illinois EPA is an administrative agency of the State of Illinois, created pursuant to Section 4 of the Act, 415 ILCS 5/4 (2012), and charged, *inter alia*, with the duty of enforcing the Act.
- 3. At all times relevant to this Complaint, Respondent, LAKE CITY CLEANERS, LLC, ("Lake City Cleaners" or "Respondent") was and is an Illinois limited liability company, duly authorized to do business in the State of Illinois.
- 4. At all times relevant to this Complaint, Respondent has operated a dry cleaning facility located at 831 Emerson Street, Evanston, Cook County, Illinois ("Facility").

- 5. At all times relevant to this Complaint, the Facility operated a washer rated at 75 pound capacity, a 30 pound Solvair machine, a 75 pound wet cleaning machine, and a solvent purifier.
- 6. Respondent's operation of the Facility is subject to the Act and the Rules and Regulations promulgated by the Illinois Pollution Control Board ("Board") and the Illinois EPA. The Board's regulations to control air pollution in Illinois are found in title 35, Subtitle B, Chapter I of the Illinois Administrative Code ("Board Air Pollution Regulations"). The Illinois EPA's regulations to control air pollution in Illinois are found in Title 35, Subtitle B, Chapter II of the Illinois Administrative Code ("Illinois EPA Air Pollution Regulations").
 - 7. Section 9(a) of the Act, 415 ILCS 5/9(a) (2012), provides as follows:

 No person shall:
 - (a) Cause or threaten or allow the discharge or emission of any contaminant into the environment in any State so as to cause or tend to cause air pollution in Illinois, either alone or in combination with contaminants from other sources, or so as to violate regulations or standards adopted by the Board under this Act.
- 8. Section 3.315 of the Act, 415 ILCS 5/3.315 (2012), provides the following definition:
 - "Person" is any individual, partnership, co-partnership, firm, company, limited liability company, corporation, association, joint stock company, trust, estate, political subdivision, state agency, or any other legal entity, or their legal representative, agent or assigns.
- 9. Lake City Cleaners is a "person" as that term is defined in Section 3.315 of the Act, 415 ILCS 5/3.315 (2012).
- 10. Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a), provides as follows:
 - (a) The owner or operator of any emission unit or air pollution control equipment shall submit to the Agency as a minimum, annual reports

detailing the nature, specific source and total annual quantities of all specified air contaminant emissions, provided, however, that the Agency may require more frequent reports where necessary to accomplish the purposes of the Act and this Chapter.

Section 211.1950 of the Board Air Pollution Regulations, 35 Ill. Adm.Code 211.1950, provides the following definition:

"Emission unit" means any part or activity at a stationary source that emits or has the potential to emit any air pollutant

- 12. Respondent's washer rated at 75 pound capacity, 30 pound Solvair machine, 75 pound wet cleaning machine and solvent purifier are all "emission units" as that term is defined in Section 211.1950 of the Board Air Pollution Regulations, 35 Ill. Adm. Code 211.1950.
- 13. Section 211.4370 of the Board Air Pollution Regulations, 35 Ill. Adm. Code 211.4370, provides the following definition:

"Owner or operator" means any person who owns, operates, leases, controls, or supervises a source, an emission unit or air pollution control equipment.

- 14. Lake City Cleaners is the "owner or operator" of the emission units as that term is defined in Section 211.4370 of the Board Air Pollution Regulations, 35 Ill. Adm. Code 211.4370.
- 15. As the owner or operator of emission units, Respondent is required to submit annual reports to the Illinois EPA.
- 16. Section 254.137(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.137(a), provides as follows:
 - (a) All Annual Emissions Reports are due by May 1 of the year following the calendar year in which the emissions took place.
- 17. Section 254.132(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.132(a), provides as follows:

Failure to file a complete Annual Emissions Report by the applicable deadlines prescribed in Section 254.137(a) of this Subpart shall be a violation of this Part and 35 Ill. Adm. Code 201.302(a).

- 18. On July 5, 2013, 65 days after it was due, Respondent submitted its AER for the calendar year 2012 to the Illinois EPA.
- 19. Respondent failed to timely submit an AER for the calendar year 2012 in violation of Section 254.137(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.137(a), thereby violating Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a).
- 20. By violating Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a), Respondent violated Section 9(a) of the Act, 415 ILCS 5/9(a) (2012).

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, respectfully requests that the Board enter an order in favor of Complainant and against Respondent with respect to this Count I:

- 1. Authorizing a hearing in this matter at which time the Respondent will be required to answer the allegations herein;
- 2. Finding that the Respondent has violated Section 9(a) of the Act, 415 ILCS 5/9(a) (2012), Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 301.302(a), and Section 254.137(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.137(a);
- 3. Ordering the Respondent to cease and desist from any further violations of Section 9(a) of the Act, 415 ILCS 5/9(a) (2012), Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 301.302(a), and Section 254.137(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.137(a);

4. Assessing against the Respondent a civil penalty of Fifty Thousand Dollars (\$50,000.00) for each violation of the Act and regulations, and an additional civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of violation;

- 5. Ordering the Respondent to pay all costs of this action pursuant to Section 42(f) of the Act, 415 ILCS 5/42(f) (2012), including attorney, expert witness and consultant fees expended by the State in its pursuit of this action; and
 - 6. Granting such other relief as the Board deems appropriate and just.

PEOPLE OF THE STATE OF ILLINOIS ex rel. LISA MADIGAN
Attorney General of the State of Illinois

MATTHEW J. DUNN, Chief Environmental Enforcement/Asbestos Litigation Division

 $3Y: \underbrace{\mathcal{U}}$

ELIZABETH WALLACE, Chief

Environmental Bureau Assistant Attorney General

Of Counsel:

Ryan G. Rudich Assistant Attorney General Environmental Bureau 69 W. Washington, Suite 1800 Chicago, Illinois 60602 (312) 814-1511

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS, $$)	
Complainant,)	
v.)	PCB (Enforcement – Air)
LAKE CITY CLEANERS, LLC,)	(Emoreoment – An)
an Illinois Limited Liability Company,)	
Respondent.)	

STIPULATION AND PROPOSAL FOR SETTLEMENT

Complainant, PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, and the Illinois Environmental Protection Agency ("Illinois EPA"), and Respondent, Lake City Cleaners, LLC ("Respondent"), (collectively "Parties to the Stipulation"), have agreed to the making of this Stipulation and Proposal for Settlement ("Stipulation") and submit it to the Illinois Pollution Control Board ("Board") for approval. This stipulation of facts is made and agreed upon for purposes of settlement only and as a factual basis for the Board's approval of this Stipulation and issuance of relief. None of the facts stipulated herein shall be introduced into evidence in any other proceeding regarding the violations of the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/1, et seq. (2012), and the Board's regulations, alleged in the Complaint except as otherwise provided herein. It is the intent of the Parties to the Stipulation that it be a final adjudication of this matter.

I. STATEMENT OF FACTS

A. Parties

1. On March 21, 2014, a Complaint was filed on behalf of the People of the State of Illinois by Lisa Madigan, Attorney General of the State of Illinois, on her own motion and upon the request of the Illinois EPA, pursuant to Section 31 of the Act, 415 ILCS 5/31

(2012), against the Respondent.

- 2. The Illinois EPA is an administrative agency of the State of Illinois, created pursuant to Section 4 of the Act, 415 ILCS 5/4 (2012).
- 3. At all times relevant to the Complaint, Respondent was and is an Illinois limited liability company that is authorized to transact business in the State of Illinois. At all times relevant to the Complaint, Respondent owned and operated a drycleaning facility located at 831 Emerson Street, Evanston, Cook County, Illinois ("Facility" or "Site").
- 4. Respondent was required to submit an Annual Emissions Report for the calendar year 2012 to the Illinois EPA by May 1, 2013.
- 5. Respondent did not submit its Annual Emissions Report for the calendar year 2012 to the Illinois EPA until July 5, 2013.

B. Allegations of Non-Compliance

Complainant contends that the Respondent has violated the following provisions of the Act and Board regulations:

Count I:

Section 9(a) of the Act, 415 ILCS 5/9(a) (2012); Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a); and Section 254.137(a) of the Illinois EPA Air Pollution Regulations, 35 Ill. Adm. Code 254.137(a).

C. Admission of Violation

The Respondent admits to the violation alleged in the Complaint filed in this matter and referenced within Section I.B herein.

II. APPLICABILITY

This Stipulation shall apply to and be binding upon the Parties to the Stipulation. The Respondent shall not raise as a defense to any enforcement action taken pursuant to this

Stipulation the failure of any of its officers, directors, agents, employees or successors or assigns to take such action as shall be required to comply with the provisions of this Stipulation. This Stipulation may be used against the Respondent in any subsequent enforcement action or permit proceeding as proof of a past adjudication of violation of the Act and the Board Regulations for all violations alleged in the Complaint in this matter, for purposes of Sections 39 and 42 of the Act, 415 ILCS 5/39 and 42 (2012).

III. IMPACT ON THE PUBLIC RESULTING FROM ALLEGED NON-COMPLIANCE

Section 33(c) of the Act, 415 ILCS 5/33(c) (2012), provides as follows:

In making its orders and determinations, the Board shall take into consideration all the facts and circumstances bearing upon the reasonableness of the emissions, discharges, or deposits involved including, but not limited to:

- the character and degree of injury to, or interference with the protection of the health, general welfare and physical property of the people;
- 2. the social and economic value of the pollution source;
- 3. the suitability or unsuitability of the pollution source to the area in which it is located, including the question of priority of location in the area involved;
- 4. the technical practicability and economic reasonableness of reducing or eliminating the emissions, discharges or deposits resulting from such pollution source; and
 - 5. any subsequent compliance.

In response to these factors, the Parties to the Stipulation state the following:

 The Illinois EPA's information gathering responsibilities were hindered by the Respondent's violations thereby threatening human health and the environment.

- 2. There is social and economic benefit to the Facility.
- Operation of the Facility was and is suitable for the area in which it is located.
- Timely submitting to the Illinois EPA Annual Emissions Reports for the
 Facility is both technically practicable and economically reasonable.
- 5. Respondent has subsequently complied with the Act and the Board regulations.

IV. CONSIDERATION OF SECTION 42(h) FACTORS

Section 42(h) of the Act, 415 ILCS 5/42(h) (2012), provides as follows:

In determining the appropriate civil penalty to be imposed under . . . this Section, the Board is authorized to consider any matters of record in mitigation or aggravation of penalty, including but not limited to the following factors:

- 1. the duration and gravity of the violation;
- 2. the presence or absence of due diligence on the part of the respondent in attempting to comply with requirements of this Act and regulations thereunder or to secure relief therefrom as provided by this Act;
- 3. any economic benefits accrued by the respondent because of delay in compliance with requirements, in which case the economic benefits shall be determined by the lowest cost alternative for achieving compliance;
- 4. the amount of monetary penalty which will serve to deter further violations by the respondent and to otherwise aid in enhancing voluntary compliance with this Act by the respondent and other persons similarly subject to the Act;
- 5. the number, proximity in time, and gravity of previously adjudicated violations of this Act by the respondent;
- 6. whether the respondent voluntarily self-disclosed, in accordance with subsection i of this Section, the non-compliance to the

Agency;

- 7. whether the respondent has agreed to undertake a "supplemental environmental project," which means an environmentally beneficial project that a respondent agrees to undertake in settlement of an enforcement action brought under this Act, but which the respondent is not otherwise legally required to perform; and
- 8. whether the respondent has successfully completed a Compliance Commitment Agreement under subsection (a) of Section 31 of this Act to remedy the violations that are the subject of the complaint.

In response to these factors, the Parties to the Stipulation state as follows:

- The Respondent failed to timely submit its Annual Emissions Report for the calendar year 2012 when it was due on May 1, 2013. The violation continued until July 5, 2013, when the Illinois EPA received Respondent's 2012 Annual Emissions Report.
- Respondent was diligent in attempting to come back into compliance with the
 Act, Board regulations and Illinois EPA regulations, once the Illinois EPA notified it of its noncompliance.
 - 3. Respondent has not gained any economic benefit as a result of its noncompliance.
- 4. Complainant has determined, based upon the specific facts of this matter, that a penalty of Two Thousand Dollars (\$2,000.00) will serve to deter further violations and aid in future voluntary compliance with the Act, Board regulations and Illinois EPA regulations.
- 5. To Complainant's knowledge, Respondent has no previously adjudicated violations of the Act.
 - 6. Self-disclosure is not at issue in this matter.
- 7. The settlement of this matter does not include a supplemental environmental project.

8. A Compliance Commitment Agreement was proposed by Respondent, but rejected by the Illinois EPA.

V. TERMS OF SETTLEMENT

A. Penalty Payment

1. The Respondent shall pay a civil penalty in the sum of Two Thousand Dollars (\$2,000.00) within thirty (30) days from the date the Board adopts and accepts this Stipulation.

B. Interest and Default

- 1. If the Respondent fails to make any payment required by this Stipulation on or before the date upon which the payment is due, the Respondent shall be in default and the remaining unpaid balance of the penalty, plus any accrued interest, shall be due and owing immediately. In the event of default, the Complainant shall be entitled to reasonable costs of collection, including reasonable attorney's fees.
- 2. Pursuant to Section 42(g) of the Act, interest shall accrue on any penalty amount owed by the Respondent not paid within the time prescribed herein. Interest on unpaid penalties shall begin to accrue from the date such are due and continue to accrue to the date full payment is received. Where partial payment is made on any penalty amount that is due, such partial payment shall be first applied to any interest on unpaid penalties then owing.

C. Payment Procedures

 All payments required by this Stipulation shall be made by certified check or money order payable to the Illinois EPA for deposit into the Environmental Protection Trust Fund ("EPTF"). Payments shall be sent by first class mail and delivered to: Illinois Environmental Protection Agency Fiscal Services 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276

- 2. The case name and case number shall appear on the face of the certified check or money order.
- 3. A copy of the certified check or money order and any transmittal letter shall be sent to:

Ryan G. Rudich Assistant Attorney General Environmental Bureau Illinois Attorney General's Office 69 W. Washington Street, Suite 1800 Chicago, Illinois 60602

D. Future Compliance

- 1. In addition to any other authorities, the Illinois EPA, its employees and representatives, and the Attorney General, her employees and representatives, shall have the right of entry into and upon the Respondent's Facility which is the subject of this Stipulation, at all reasonable times for the purposes of conducting inspections and evaluating compliance status. In conducting such inspections, the Illinois EPA, its employees and representatives, and the Attorney General, her employees and representatives, may take photographs, samples, and collect information, as they deem necessary.
- 2. This Stipulation in no way affects the responsibilities of the Respondent to comply with any other federal, state or local laws or regulations, including but not limited to the Act and the Board Regulations.
 - 3. The Respondent shall cease and desist from future violations of the Act and

Board Regulations that were the subject matter of the Complaint.

E. Release from Liability

In consideration of the Respondent's payment of the \$2,000.00 penalty, its commitment to cease and desist as contained in Section V.D.3 above, and upon the Board's approval of this Stipulation, the Complainant releases, waives and discharges the Respondent from any further liability or penalties for the violations of the Act and Board regulations that were the subject matter of the Complaint herein. The release set forth above does not extend to any matters other than those expressly specified in Complainant's Complaint filed on Act all rights of the State of Illinois against the Respondent with respect to all other matters, including but not limited to, the following:

- a. criminal liability;
- b. liability for future violation of state, federal, local, and common laws and/or regulations;
- c. liability for natural resources damage arising out of the alleged violations; and
- d. liability or claims based on the Respondent's failure to satisfy the requirements of this Stipulation.

Nothing in this Stipulation is intended as a waiver, discharge, release, or covenant not to sue for any claim or cause of action, administrative or judicial, civil or criminal, past or future, in law or in equity, which the State of Illinois may have against any person, as defined by Section 3.315 of the Act, 415 ILCS 5/3.315, or entity other than the Respondent.

F. Enforcement of Stipulation

Upon the entry of the Board's Order approving and accepting this Stipulation, that Order is a binding and enforceable order of the Board and may be enforced as such through any and all

available means.

G. Execution of Stipulation

The undersigned representatives for the Parties to the Stipulation certify that they are fully authorized by the party whom they represent to enter into the terms and conditions of this Stipulation and to legally bind them to it.

WHEREFORE, the Parties to the Stipulation request that the Board adopt and accept the foregoing Stipulation and Proposal for Settlement as written.

PEOPLE OF THE STATE OF ILLINOIS

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

LISA MADIGAN Attorney General State of Illinois

MATTHEW J. DUNN, Chief Environmental Enforcement/ Asbestos Litigation Division LISA BONNETT, Director Illinois Environmental Protection Agency

ELIZABETH WALLACE, Chief

Assistant Attorney General Environmental Bureau JOHN J. KIM Chief Legal Counsel

1

DATE: 2/27/14

DATE: 2/24/14

LAKE CITY CLEANERS, LLC

BY:

VICTOR SEYEDIN

Manager

DATE: 3-16.14

Electronic Filing - Received, Clerk's Office	03/21/2014 - * * *	* PCB 2014-119 * * *
--	--------------------	----------------------

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS,)	
Complainant,)	
v.).	PCB (Enforcement – Air)
LAKE CITY CLEANERS, LLC,)	
an Illinois Limited Liability Company,)	
D 1).	
Respondent.)	

MOTION FOR RELIEF FROM HEARING REQUIREMENT

NOW COMES Complainant, PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, and pursuant to Section 31(c)(2) of the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/31(c)(2) (2012), moves that the Illinois Pollution Control Board ("Board") grant the parties in the above-captioned matter relief from the hearing requirement imposed by Section 31(c)(1) of the Act, 415 ILCS 5/31(c)(1) (2012). In support of this motion, Complainant states as follows:

- 1. On March 21, 2014, a Complaint was filed on behalf of the People of the State of Illinois by Lisa Madigan, Attorney General of the State of Illinois, on her own motion and upon the request of the Illinois EPA, pursuant to Section 31 of the Act, 415 ILCS 5/31 (2012), against the Respondent relating to its drycleaning facility located at 831 Emerson Street, Evanston, Cook County, Illinois ("Complaint").
 - 3. The parties have reached agreement on all outstanding issues in the Complaint.
- 4. This agreement is presented to the Board in a Stipulation and Proposal for Settlement filed this same date.
- 5. All parties agree that a hearing on the Stipulation and Proposal for Settlement is not necessary, and respectfully request relief from such a hearing as allowed by Section 31(c)(2)

of the Act, 415 ILCS 5/31(c)(2) (2012).

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, hereby requests that the Board grant this motion for relief from the hearing requirement set forth in Section 31(c)(1) of the Act, 415 ILCS 5/31(c)(1) (2012).

Respectfully submitted,

PEOPLE OF THE STATE OF ILLINOIS

LISA MADIGAN Attorney General, State of Illinois

BY:

Ryan G Rudich

Assistant Attorney General

Environmental Bureau

Illinois Attorney General's Office 69 W. Washington Street, Suite 1800

Chicago, Illinois 60602

(312) 814-1511

DATE: March 21, 2014