

ILLINOIS POLLUTION CONTROL BOARD  
March 15, 2012

ILLINOIS ENVIRONMENTAL )  
PROTECTION AGENCY, )  
 )  
Complainant, )  
 )  
v. ) AC 11-24  
 ) (IEPA No. 84-11-AC)  
DENNIS HECK and DEANNA HARRIS, ) (Administrative Citation)  
 )  
Respondents. )

OPINION AND ORDER OF THE BOARD (by T. A. Holbrook):

On May 6, 2011, the Illinois Environmental Protection Agency (Agency) timely filed an administrative citation against three respondents, Dennis Heck and Raymond and Deanna Harris (collectively, respondents). *See* 415 ILCS 5/31.1(c) (2010); 35 Ill. Adm. Code 101.300(b), 108.202(c). The administrative citation concerns a property owned and operated by respondents and located at 12112 North Lighthouse Lane, Opdyke, Jefferson County. The property is commonly known to the Agency as the “Opdyke/Heck, Dennis” site and is designated with Site Code No. 081855001.

In this case, the Agency alleges that on March 29, 2011, respondents violated Sections 21(p)(1) and 21(p)(7) of the Act of the Act (415 ILCS 5/21(p)(1), 21(p)(7) (2010)) by causing or allowing the open dumping of waste in a manner resulting in litter and in the deposition of general or clean construction or demolition debris. The Agency asked the Board to impose the statutory \$1,500.00 civil penalty per violation on respondents, for a total civil penalty of \$3,000.00. As required, the Agency served the administrative citation on respondents within “60 days after the date of the observed violation.” 415 ILCS 5/31.1(b) (2010); *see also* 35 Ill. Adm. Code 101.300(c), 108.202(b).

Under the Act, an administrative citation is an expedited enforcement action brought before the Board seeking civil penalties that are fixed by statute. Administrative citations may be filed only by the Agency or, if the Agency has delegated the authority, by a unit of local government, and only for limited types of alleged violations. *See* 415 ILCS 5/21(o), 21(p), 22.51, 22.51a, 31.1(c), 42(b)(4), 42(b)(4-5), 55(k) (2010); 35 Ill. Adm. Code 108.

On June 2, 2011, the Board received a petition for review from respondent Deanna Harris alleging that she did not cause the violation. *See* 35 Ill. Adm. Code 108.206(b). On June 6, 2011, the Board also received a petition for review from respondent Dennis Heck. The Board accepted both petitions as timely, but directed they be amended to cure deficiencies. IEPA v. Dennis Heck and Raymond A. & Deanna Harris, PCB 11-24, slip op. at 1 (June 16, 2011).

In a July 7, 2011 order, the Board granted the Agency's motion to dismiss respondent Raymond Harris because he had not been properly served. IEPA v. Dennis Heck and Raymond A. & Deanna Harris, PCB 11-24, slip op. at 1 (July 7, 2011). Therefore, today's order does not concern Raymond Harris.

On August 4, 2011, the Board entered a default judgment against Mr. Heck and Mrs. Harris for failure to submit amended petitions. IEPA v. Dennis Heck and Raymond A. & Deanna Harris, PCB 11-24, slip op. at 2 (August 4, 2011). On October 6, 2011, the Board granted respondent Deanna Harris' motion for reconsideration and stayed ~~any~~ the default order against Dennis Heck regarding a civil penalty until final disposition of Deanna Harris' petition for review. IEPA v. Dennis Heck and Raymond A. & Deanna Harris, PCB 11-24, slip op. at 1 (October 6, 2011).

On February 27, 2012, the Agency filed a motion for voluntary dismissal of the administrative citation against respondent Deanna Harris. In the motion, the Agency states that "[b]ased on newly-discovered circumstances surrounding this case, the Illinois EPA believes that it is now appropriate to dismiss this Administrative Citation" against Mrs. Harris. Motion at 2. The Board grants the motion.

With regard to the remaining respondent, the Board ~~finds~~ has previously found that ~~respondent~~ Dennis Heck violated the Environmental Protection Act (Act) (415 ILCS 5 (2010)) but stayed the default order regarding penalty against him pending final disposition of Deanna Harris' petition for review. Having disposed of the citation against Deanna Harris above, the Board lifts the stay and for the reasons below ~~and~~ orders Mr. Heck to pay \$3,000.00 in civil penalties.

To contest an administrative citation, a respondent must file a petition with the Board no later than 35 days after being served with the administrative citation. If the respondent fails to do so, the Board must find that the respondent committed the violations alleged and impose the corresponding civil penalty. *See* 415 ILCS 31.1(d)(1) (2010); 35 Ill. Adm. Code 101.300(b), 108.204(b), 108.406. In this case, Dennis Heck's amended petition was due by July 18, 2011. Mr. Heck failed to timely file an amended petition. Accordingly, the Board finds that Dennis Heck violated Sections 21(p)(1) and 21(p)(7) of the Act.

The civil penalty for violating any provision of Section 21(p) is \$1,500.00 for each violation. *See* 415 ILCS 5/42(b)(4-5) (2010); 35 Ill. Adm. Code 108.500(a). Because there two violations of Section 21(p), the total civil penalty is \$3,000.00. Under Section 31.1(d)(1) of the Act, the Board attaches the administrative citation and makes it part of the order below.

This opinion constitutes the Board's finding of fact and conclusions of law.

### **ORDER**

1. The Board finds that respondent Dennis Heck violated Sections 21(p)(1) and 21(p)(7) of the Environmental Protection Act (415 ILCS 5/21(p)(1), 21(p)(7) (2010)).

2. Dennis Heck must pay a civil penalty of \$3,000.00 no later than Monday, April 16, 2012, which is the first business day following the 30th day after the date of this order. Mr. Heck must pay the civil penalty by certified check or money order, made payable to the Illinois Environmental Protection Trust Fund. The case number, case name, and Mr. Heck's social security number or federal employer identification number must be included on the certified check or money order.
3. Mr. Heck must send the certified check or money order and the remittance form to:
 

Illinois Environmental Protection Agency  
Fiscal Services Division  
1021 North Grand Avenue East  
P.O. Box 19276  
Springfield, Illinois 62794-9276
4. Penalties unpaid within the time prescribed will accrue interest under Section 42(g) of the Environmental Protection Act (415 ILCS 5/42(g) (2010)) at the rate set forth in Section 1003(a) of the Illinois Income Tax Act (35 ILCS 5/1003(a) (2010)).
5. Payment of this penalty does not prevent future prosecution if the violations continue.

IT IS SO ORDERED.

Section 41(a) of the Environmental Protection Act provides that final Board orders may be appealed directly to the Illinois Appellate Court within 35 days after the Board serves the order. 415 ILCS 5/41(a) (2010); *see also* 35 Ill. Adm. Code 101.300(d)(2), 101.906, 102.706. Illinois Supreme Court Rule 335 establishes filing requirements that apply when the Illinois Appellate Court, by statute, directly reviews administrative orders. 172 Ill. 2d R. 335. The Board's procedural rules provide that motions for the Board to reconsider or modify its final orders may be filed with the Board within 35 days after the order is received. 35 Ill. Adm. Code 101.520; *see also* 35 Ill. Adm. Code 101.902, 102.700, 102.702.

I, John T. Therriault, Assistant Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above opinion and order on March 15, 2012, by a vote of 5-0.




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John T. Therriault, Assistant Clerk  
Illinois Pollution Control Board

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD  
ADMINISTRATIVE CITATION

RECEIVED  
CLERK'S OFFICE  
MAY 05 2011  
STATE OF ILLINOIS  
Pollution Control Board

ILLINOIS ENVIRONMENTAL )  
PROTECTION AGENCY, )  
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Complainant, )  
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v. )  
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DENNIS HECK and RAYMOND A. & )  
DEANNA HARRIS, )  
 )  
 )  
 )  
Respondents. )

AC 11-24  
(IEPA No. 84-11-AC)

ORIGINAL

JURISDICTION

This Administrative Citation is issued pursuant to the authority vested in the Illinois Environmental Protection Agency by Section 31.1 of the Illinois Environmental Protection Act, 415 ILCS 5/31.1 (2008).

FACTS

1. That Raymond A. and Deanna Harris are the current owners and Dennis Heck is the current operator ("Respondents") of a facility located at 12112 North Lighthouse Lane, Opdyke, Jefferson County, Illinois. The property is commonly known to the Illinois Environmental Protection Agency as Opdyke/Heck, Dennis.
2. That said facility is an open dump operating without an Illinois Environmental Protection Agency Operating Permit and is designated with Site Code No. 0818155001.
3. That Respondents have owned and operated said facility at all times pertinent hereto.
4. That on March 29, 2011, Robert Mileur of the Illinois Environmental Protection Agency's ("Illinois EPA") Marion Regional Office inspected the above-described facility. A copy of

his inspection report setting forth the results of said inspection is attached hereto and made a part hereof.

5. That on 5-2-11, Illinois EPA sent this Administrative Citation via Certified Mail No. 7004 2510 0001 8619 1333.  
<sup>Herk-</sup>  
<sup>Harris-</sup>  
7004 2510 0001 8619 1340

#### VIOLATIONS

Based upon direct observations made by Robert Mileur during the course of his March 29, 2011 inspection of the above-named facility, the Illinois Environmental Protection Agency has determined that Respondents have violated the Illinois Environmental Protection Act (hereinafter, the "Act") as follows:

- (1) That Respondents caused or allowed the open dumping of waste in a manner resulting in litter, a violation of Section 21(p)(1) of the Act, 415 ILCS 5/21(p)(1) (2008).
- (2) That Respondents caused or allowed the open dumping of waste in a manner resulting in Deposition of General Construction or Demolition Debris: or Clean Construction or Demolition Debris a violation of Section 21(p)(7) of the Act, 415 ILCS 5/21(p)(7) (2008).

#### CIVIL PENALTY

Pursuant to Section 42(b)(4-5) of the Act, 415 ILCS 5/42(b)(4-5) (2008), Respondents are subject to a civil penalty of One Thousand Five Hundred Dollars (\$1,500.00) for each of the violations identified above, for a total of Three Thousand Dollars (\$3,000.00). If Respondents elect not to petition the Illinois Pollution Control Board, the statutory civil penalty specified above shall be due and payable no later than June 15, 2011, unless otherwise provided by order of the Illinois Pollution Control Board.

If Respondents elect to contest this Administrative Citation by petitioning the Illinois Pollution Control Board in accordance with Section 31.1 of the Act, 415 ILCS 5/31.1 (2008), and if the Illinois Pollution Control Board issues a finding of violation as alleged herein, after an adjudicatory hearing, Respondents shall be assessed the associated hearing costs incurred by the Illinois Environmental Protection Agency and the Illinois Pollution Control Board. Those hearing costs shall be assessed in addition to the One Thousand Five Hundred Dollar (\$1,500.00) statutory civil penalty for each violation.

Pursuant to Section 31.1(d)(1) of the Act, 415 ILCS 5/31.1(d)(1) (2008), if Respondents fail to petition or elect not to petition the Illinois Pollution Control Board for review of this Administrative Citation within thirty-five (35) days of the date of service, the Illinois Pollution Control Board shall adopt a final order, which shall include this Administrative Citation and findings of violation as alleged herein, and shall impose the statutory civil penalty specified above.

When payment is made, Respondent's check shall be made payable to the Illinois Environmental Protection Trust Fund and mailed to the attention of Fiscal Services, Illinois Environmental Protection Agency, 1021 North Grand Avenue East, P.O. Box 19276, Springfield, Illinois 62794-9276. Along with payment, Respondents shall complete and return the enclosed Remittance Form to ensure proper documentation of payment.

If any civil penalty and/or hearing costs are not paid within the time prescribed by order of the Illinois Pollution Control Board, interest on said penalty and/or hearing costs shall be assessed against the Respondents from the date payment is due up to and including the date that payment is received. The Office of the Illinois Attorney General may be requested to initiate proceedings against Respondents in Circuit Court to collect said penalty and/or hearing costs, plus any interest accrued.

PROCEDURE FOR CONTESTING THIS  
ADMINISTRATIVE CITATION

Respondents have the right to contest this Administrative Citation pursuant to and in accordance with Section 31.1 of the Act, 415 ILCS 5/31/1 (2008). If Respondents elect to contest this Administrative Citation, then Respondents shall file a signed Petition for Review, including a Notice of Filing, Certificate of Service, and Notice of Appearance, with the Clerk of the Illinois Pollution Control Board, State of Illinois Center, 100 West Randolph, Suite 11-500, Chicago, Illinois 60601. A copy of said Petition for Review shall be filed with the Illinois Environmental Protection Agency's Division of Legal Counsel at 1021 North Grand Avenue East, P.O. Box 19276, Springfield, Illinois 62794-9276. Section 31.1 of the Act provides that any Petition for Review shall be filed within thirty-five (35) days of the date of service of this Administrative Citation or the Illinois Pollution Control Board shall enter a default judgment against the Respondents.

  
\_\_\_\_\_  
Lisa Bonnett, Interim Director  
Illinois Environmental Protection Agency

Date: 4/22/2011

Prepared by: Susan E. Konzelmann, Legal Assistant  
Division of Legal Counsel  
Illinois Environmental Protection Agency  
1021 North Grand Avenue East  
P.O. Box 19276  
Springfield, Illinois 62794-9276  
(217) 782-5544

REMITTANCE FORM

RECEIVED  
CLERK'S OFFICE  
MAY 05 2011  
STATE OF ILLINOIS  
Pollution Control Board

ILLINOIS ENVIRONMENTAL )  
PROTECTION AGENCY, )  
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Respondents. )

AC 11-24  
(IEPA No. 84-11-AC)

ORIGINAL

FACILITY: Heck, Dennis

SITE CODE NO.: 0818155001

COUNTY: Jefferson

CIVIL PENALTY: \$3,000.00

DATE OF INSPECTION: March 29, 2011

DATE REMITTED:

SS/FEIN NUMBER:

SIGNATURE:

NOTE

Please enter the date of your remittance, your Social Security number (SS) if an individual or Federal Employer Identification Number (FEIN) if a corporation, and sign this Remittance Form. Be sure your check is enclosed and mail, along with Remittance Form, to Illinois Environmental Protection Agency, Attn.: Fiscal Services, P.O. Box 19276, Springfield, Illinois 62794-9276.