ILLINOIS POLLUTION CONTROL BOARD AUGUST 16, 2011

IN THE MATTER OF:)	
)	
WATER QUALITY STANDARDS AND)	R08-9
EFFLUENT LIMITATIONS FOR THE)	_
CHICAGO AREA WATERWAY SYSTEM)	Rulemaking-Water
AND THE LOWER DES PLAINS)	Rulemaking Water CLERK'S OFFICE
RIVER: PROPOSED AMENDMENTS)	AUG 2 6 2011
TO 35 ILL. ADM. CODE PARTS)	-
301, 302, 303, AND 304.)	STATE OF ILLINOIS Pollution Control Board
		Follution Control Board

REPORT OF PROCEEDINGS at the hearing of the above-entitled cause before Marie Tipsord, Hearing Officer, taken before Rebecca A. Graziano, Certified Shorthand Reporter within and for the County of Cook and State of Illinois, at the Thompson Center, Room 9-040, Chicago, Illinois, commencing at the hour of 9:00 a.m. on the 16th day of August, A.D., 2011.

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         Mr. G. Tanner Girard
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- MS. TIPSORD: Good morning, everyone.
- 2 My name is Marie Tipsord, and I've been appointed by
- the board to serve as hearing officer in this
- 4 proceeding entitled Water Quality Standards and
- 5 Effluent Limitations for the Chicago Area Waterway
- 6 System and Lower Des Plaines River, Proposed
- 7 Amendments to 35 Ill. Admin Code 301, 302, 303, and
- 8 304. This is docket number R08-9 and this is
- 9 sub docket C.
- With me today to my immediate
- 11 right is acting chairman, G. Tanner Girard. To his
- 12 right is Board Member Carrie Zalewski, and to her
- 13 right is Board Member Gary Blankenship. To the
- 14 middle left is Board Member Tom Johnson. To my
- immediate left is Alisa Liu from our technical
- staff, and my far left is Richard McGill, who will
- take over for me while I go to the JCAR meeting this
- morning.
- Today is the tenth day of hearing
- of sub docket C, and the 53rd day overall in this
- 21 proceeding. Before I start, I just want to be sure
- are there any other questions for Roy Smoger? We
- wrapped up pretty quickly at the end of the day.
- Did anybody have anything else for Mr. Smoger, who

- was our witness yesterday?
- Seeing none, we will begin this
- morning with the testimony of Paul Botts, with the
- 4 Wetlands Initiative. We have no pre-filed questions
- for this witness, so we'll take your testimony and
- 6 allow for any questions at that point. Then we will
- 7 go to the testimony of Dave Thomas on behalf of the
- 8 environmental groups and the questions pre-filed by
- 9 the District.
- The testimony will be marked as an
- exhibit and entered as if read. Anyone may ask a
- 12 question. I do ask that you raise your hand and
- wait for me to acknowledge you. After I have
- 14 acknowledged you, please state your name and whom
- you represent before you begin your questions.
- Please speak one at a time. If you're speaking over
- each other, the court reporter will not be able to
- get your questions on the record.
- 19 Please note that any questions
- asked by a board member or staff are intended to
- 21 help build a complete record for the board's
- decision, and not to express any preconceived notion
- or bias. Dr. Girard, do you have anything?
- MR. GIRARD: Well, good morning.

- 1 Thank you for coming to the hearing. We look
- forward to your testimony and questions today.
- 3 Thank you.
- 4 MS. TIPSORD: And then before we do
- 5 start, I have some proposed comment closure dates
- for the sub docket. It looks like -- knock on
- 7 wood -- we should be able to finish up today, which
- 8 will be the end of the hearings that we have
- 9 scheduled in sub docket C. I would propose that we
- close the comment period approximately 30 days from
- today, which would be September 26th.
- To avoid what happened in sub
- docket A where the comments came in and then we had
- requests for responses and replies, I'm going to
- build in a response time as well of October 11th, so
- that we would have post hearing comments due
- 17 September 26th, responses to those comments, and
- only responses to those comments, due by October
- 19 11th. Think about those. If anybody sees any
- problems with those dates, we can talk more, but I
- just wanted -- I wanted to give some solid dates to
- 22 start talking about that.
- So with that, could we swear in
- Mr. Botts.

- 1 (Witness sworn.)
- MS. TIPSORD: And do we have a copy of
- his testimony? If there's no objection, we will
- 4 admit the pre-filed testimony of Paul Botts -- am I
- 5 pronouncing that correctly, by the way?
- 6 MR. BOTTS: You are.
- 7 MS. TIPSORD: We will admit the
- 8 pre-filed testimony of Mr. Botts as Exhibit 473.
- 9 Seeing no objection, it is admitted as Exhibit 473.
- 10 Are there any questions for
- 11 Mr. Botts? Go ahead, Ms. Liu.
- MS. LIU: Good morning, Mr. Botts.
- MR. BOTTS: Good morning.
- MS. LIU: In your testimony, you
- mentioned that these projects only weigh
- implementation, funding, and final specifications,
- and relevant permits. Do you have any sort of
- 18 projected timetable on when any of this might
- 19 happen?
- MR. BOTTS: At this point, I would say
- we do not have a specific timetable. We are in
- conversations with various parties, including, in
- one case, Friends of the Chicago River as a
- potential partner, and a couple of funders. But the

- bottom line is that both of these projects depend on
- the public sector approval in order to go forward.
- 3 So at the moment, we consider both
- of these projects to -- we would say poised on the
- 5 drawing board, as it were. So they could be started
- at any time. We hope to, but that depends on the
- 7 actions of other parties. Of course we don't own
- 8 the land in either case.
- 9 MS. LIU: Thank you.
- MS. TIPSORD: Anything further? Thank
- 11 you very much. We appreciate your testimony.
- MR. BOTTS: Thank you.
- MS. TIPSORD: And with that, we're
- 14 ready to move on to Dave Thomas. Could we have the
- witness sworn in, please?
- 16 (Witness sworn.)
- MS. TIPSORD: And do we have a copy of
- his testimony to mark as an exhibit?
- MS. DEXTER: I didn't know that was my
- ²⁰ job.
- MR. ETTINGER: No, we don't. We can
- 22 later.
- MS. TIPSORD: Okay. As we did
- yesterday, we'll mark it as an exhibit -- if there's

- no objection, we'll mark his pre-filed testimony as
- 2 Exhibit 474. Seeing none, it's Exhibit 474, and
- we'll get that in the record later.
- 4 MS. DEXTER: I have one that doesn't
- 5 have the service list and stuff attached.
- 6 MS. TIPSORD: That's fine. Do you
- 7 have Ms. Rice's testimony?
- MS. DEXTER: Yes, I do.
- 9 MS. TIPSORD: With that, we'll start
- with questions. Mr. Andes, whenever you're ready.
- MR. ANDES: Thank you. Good morning.
- MR. THOMAS: Good morning.
- MR. ANDES: Let's start with question
- 14 number one. On Page 2, you discuss the value of
- smaller scale improvement projects that could
- benefit particular fish species. Do you agree that
- fish recruitment depends not only on small, isolated
- areas as spawning habitat, but also on adjacent
- nurseries impeding habitat for small fish?
- MR. THOMAS: Yeah, that's correct. A
- variety of environmental factors will be important
- in the success of recruitment.
- MR. ANDES: Are you aware of any data
- demonstrating a benefit to the CAWS fish community

- from the fish motel in the Chicago River or the
- floating pods that were constructed in the north
- branch of the Chicago River by Diversey?
- 4 MR. THOMAS: Well, I'm not sure that
- 5 anybody has tried to measure. And if they have, I
- 6 haven't seen the results of those measurements. I
- 7 would assume it would be difficult to see any
- 8 significant benefit because of the small size of
- 9 habitats that were built.
- MR. ANDES: Okay. How much area would
- smaller scale improvement projects have to cover in
- the CAWS in order to improve the fish communities?
- MR. THOMAS: Fish community is used a
- lot, and most habitat improvements are really
- designed for specific species. If I wanted to
- improve channel catfish spawning, I might use logs
- with hollows in them or tubes.
- 18 So I would say that there is a
- difference between helping a fish community and
- helping populations of particular species, and I
- think most habitat improvement projects are geared
- towards a group -- a particular species or a group
- of species.
- MR. ANDES: Would the area -- if we're

- talking about the area that an improvement project
- 2 has to cover in order to improve a particular
- 3 species, that would differ depending on the species?
- 4 MR. THOMAS: Yeah, it could very well.
- 5 You could have very small areas for some species
- 6 that might be helpful. I know people that pond rear
- 7 fathead minnows, for instance, they have a bait fish
- 8 in their ponds, or small lakes may use floating
- 9 boards that the fish will lay their eggs underneath.
- And you don't need a lot of those to create a
- 11 population in your pond. So again, it depends on
- 12 the size of the system. It depends on the species
- that you're looking at.
- I might just add, in terms of
- vegetation, the LimnoTech report on habitat
- improvement does have a fact sheet on floating
- vegetation, and they have an example of a larger
- 18 system of floating vegetation that could be
- used -- I mean, larger than the examples of the fish
- motels. So if one wanted to have vegetation,
- 21 something like what was suggested there might be
- something that could be tried in some areas.
- MS. TIPSORD: And for the record,
- that's Public Comment 284 of the LimnoTech report

- that we're talking about.
- MS. FRANZETTI: If I may?
- MS. TIPSORD: Identify yourself.
- 4 MS. FRANZETTI: I'm sorry. Susan
- 5 Franzetti, counsel for Midwest Generation.
- 6 Mr. Thomas, did you make any
- 7 attempt to determine what area would have to be
- 8 covered in the CAWS for smaller scale improvement
- 9 projects in order to improve the fish community?
- MR. THOMAS: Well, again, you're
- talking about fish community and fish populations, I
- think they are really -- the problem here is if
- you're trying to look at statistical significant
- increase in the fish community, you really need
- large changes because of the large amount of
- variability and the large amount of fish population.
- 17 So that sort of obscures the fact that you can do
- smaller scale things to help particular species
- within the system.
- 20 And so there isn't really a
- defined answer on how big any of those habitats --
- but as you begin to improve -- even the bank
- 23 crumbling on the walls of the canals does create
- habitat, does provide some areas for some species to

- do better.
- MS. FRANZETTI: Well, how large would
- 3 that area that you said would have to be quite large
- 4 to get a statistical improvement in the community
- 5 be?
- 6 MR. THOMAS: I don't think anybody
- 7 could answer that question.
- 8 MS. FRANZETTI: Why not?
- 9 MR. THOMAS: Well, fisheries biology
- is an imprecise science, probably at best, and it
- really varies with the populations. Having the
- habitat there does not necessarily assure that
- you're going to have a great spawning.
- In natural systems, even in some
- of the best of waters, you may have some years in
- which spawning is unsuccessful. You may have other
- years in which you have a very large spawn, a high
- success, and that may be a combination of the water
- quality at the time offing, water temperature,
- dissolved oxygen, the food that's available to the
- young fish, a whole variety of variables.
- So all you can do is provide the
- habitat that's necessary for the species, and hope
- that you have the appropriate water quality

- 1 parameters for the spawning for the early life
- stages. And in certain years, you're going to have
- 3 successful spawning. These fish lay a lot of eggs,
- 4 so all you need are a few good years of success, and
- 5 you can really end up adding a lot of individuals of
- 6 a species to the system.
- 7 MR. ANDES: Let's move on to question
- 8 number two. On Page 2, you discuss the limits of
- 9 electrofishing. As to the literature sources from
- Scott Bell, I've now sent those over to your counsel
- and to Illinois EPA and we'll file those with the
- board. I know there are a number of other questions
- the board raised at the last hearing, and we plan to
- 14 follow the requested information in the next week,
- so we'll include these two documents with that
- 16 filing as well.
- MR. THOMAS: I had not reviewed those
- 18 two until -- I just briefly looked at the
- methodology here.
- MR. ETTINGER: We just got them
- 21 20 minutes ago.
- MR. ANDES: I understand.
- MR. THOMAS: So I do see, anyway, what
- 24 they say and what Scott Bell was referring to. I

- did have in my office a copy of Meador and McIntyre
- 2 2003 on The Effects of Electrofishing Gear Type on
- 3 Spacial and Temporal Variability in Fish Community
- 4 Sampling, and that was one of his references also.
- 5 So I did have a chance to look at that, and that was
- subsequent to my submittal of my testimony but
- 7 before today.
- In that particular publication,
- 9 they did not mention the effective depth of the
- gear, but they were talking more about the annual
- variability of fish catch using electrofishing gear
- in larger rivers.
- MR. ANDES: So when you suggested that
- 14 four feet is the effective limit, what was the basis
- 15 for that statement?
- MR. THOMAS: I was basing that on the
- previous electrofishing methodologies used by the
- District, which were alternating current
- electrofishing gear. And we have literature -- the
- Natural History survey, the most effective depths
- 21 are actually probably below three feet for
- 22 apparently -- and I missed this when I went through
- the reports initially because I was looking in the
- fish metric report and didn't really describe the

- methodology used, but I did notice -- I think it's
- in the habitat report on Page 50.
- 3 It mentioned that DC
- 4 electrofishing gear was used. And DC is direct
- 5 current, and what happens -- in AC, you just shock
- 6 the fish and some of them float to the surface and
- 7 some of them don't. So that's why if you have more
- 8 turbid waters, you're only effectively catching fish
- 9 in the top few feet of the water. In DC, or direct
- current, electrofishing gear you actually attract
- 11 fish towards the electrodes, and so you can pull
- 12 fish in from a greater distance than you would in
- alternating current.
- One of the problems I had in
- evaluating the sample was I didn't see anywhere
- where the methodology is really described. So I
- actually don't know whether it was always DC from
- 18 2001 to 2007, or whether AC was used and then we
- 19 switched to DC.
- The other thing is some of these
- 21 papers mention that DC and AC are more effective at
- night, and I don't -- I think the samples were
- 23 probably taken during the day, but I don't know
- 24 that.

- MR. ANDES: And we can certainly
- 2 provide information concerning the District having
- 3 used direct current on a routine basis.
- 4 MS. WILLIAMS: Are you trying to say
- 5 they've used it since 2001? Is that what you mean?
- 6 MS. TIPSORD: Ms. Williams, you didn't
- 7 identify yourself.
- MS. WILLIAMS: Sorry. I'm Deborah
- 9 Williams on behalf of Illinois EPA.
- MR. ANDES: So the statement regarding
- four feet you're really saying is based on an
- assumption about the alternating current. In fact,
- if a direct current was used, that would not be the
- 14 case.
- MR. THOMAS: That's correct.
- 16 Although, I think the Emory reference said that it
- was -- electrofishing was effective at depths less
- than four meters, so they weren't real specific on
- 19 how deep. The other thing is all these papers talk
- 20 about the methodology is similar, that
- 21 electrofishing is done along the shore. And I
- 22 think one of the papers -- and it might have been
- 23 Emory's -- said that basically it was most effective
- within 30 meters of the shoreline. They were

- 1 talking about I think the Ohio River.
- So most electrofishing is done
- along the shoreline, and actually you're
- 4 specifically looking for structures in most
- 5 methodologies. You're looking for logs in the
- 6 water, overhanging vegetation, rocks, any other
- 7 structure. Because these are structures that
- 8 attract fish, and this is where you might most
- 9 expect to capture the best variety of fish.
- MR. ANDES: Are you aware that most of
- the sampling was done near the shore in this study?
- 12 MR. THOMAS: Yes. I think it
- said -- it may have said on Page 50 it was done
- along the shoreline, I think upstream to downstream
- if I remember right.
- MR. ANDES: Let's move on to question
- three. On Page 3, you talk about observations of
- habitat you made during a one-day boat tour of the
- 19 CAWS in 2009. Am I correct that's the one time
- you've been in the CAWS in the last ten years or so?
- MR. THOMAS: Yeah. In my testimony
- when I talked about the two times I was on the CAWS,
- those were boat trips on the CAWS specifically
- looking at habitat. I have been to the CAWS at

- other times. I've been to the electric barrier a
- few times, and I've been in the Calumet area a
- number of times and along some sections of the CAWS.
- 4 So I have seen sections of the CAWS at other times,
- 5 but that was the only time where I did a specific
- 6 boat trip looking at habitat.
- 7 MR. ANDES: And did you take field
- 8 notes or fill out data sheets during that trip?
- 9 MR. THOMAS: I wrote up my notes at
- the end of the trip, and just shared them with some
- of the people that I was on the boat trip with, and
- 12 I did take some photographs while I was on the boat
- 13 trip.
- MR. ANDES: Okay. And your
- conclusions are based on those notes and pictures?
- MR. THOMAS: Right.
- MR. ANDES: Do you know -- in terms of
- the locations where you saw the aquatic vegetation,
- do you know exactly where that was? Could that have
- been on the Little Calumet River?
- MR. THOMAS: No, it was not on the
- Little Calumet. We hadn't gotten to any of the SEPA
- stations yet. So we had come down the Sanitary and
- 24 Ship Canal going downstream, and then

- 1 coming -- going up the Cal Sag Channel. So it was
- on the south side of the channel, and it could have
- 3 been about midway between where the Little Calumet
- 4 comes in and the juncture with the Sanitary and Ship
- 5 Canal. Somewhere along that shoreline.
- I thought I actually had a picture
- of the vegetation, but it didn't show up. I mean, I
- 8 have a picture of some of the shoreline vegetation,
- 9 but the aquatic vegetation didn't show up in the
- 10 picture.
- MR. ANDES: Can we get copies of the
- notes and pictures?
- MR. ETTINGER: Sure.
- MR. ANDES: Thank you.
- MR. ETTINGER: We will attach it to
- our final comments, among other things.
- MR. ANDES: We'd like to see them
- 18 before that.
- MR. ETTINGER: You may.
- MR. ANDES: Thank you. Are you aware
- that debris and log jams in the CAWS currently have
- to be removed by the District in order to maintain
- free-flowing water in the event of a storm?
- 24 MR. THOMAS: I would assume the

- 1 District keeps the channels open for navigation. I
- am not sure when you say removing -- well, debris
- and log jams -- I'm not sure if there's a log along
- 4 the shore whether they need to remove that. I would
- 5 hope not. I certainly understand it has to be kept
- 6 open for navigation.
- 7 MR. ANDES: So that could present a
- 8 potential constraint in terms of putting material
- 9 into the system to potentially create a habitat if
- the District then has to remove some of those
- materials to make sure that there's free-flow?
- MR. THOMAS: I wouldn't think along
- the shoreline that would be -- that would be an
- issue. I mean, there are logs now and branches
- hanging in the water, and I wouldn't -- I didn't see
- any evidence of things like that that were removed,
- and I wouldn't think they would have any
- interference with navigation.
- In fact, the LimnoTech report
- talks about in the Sanitary and Ship Canal where
- some of the sides have broken down that they thought
- that was probably a good place for habitat
- improvement because it didn't interfere with the
- main use of the canal, which was for navigation and

- the passage of water. So I think some of those
- things along the shoreline can be done without
- 3 affecting the flow or the navigation potential of
- 4 the waterway.
- MR. ANDES: And that would depend on
- the specific segment we're talking about, correct?
- 7 Some are smaller, some are larger?
- MR. THOMAS: I suppose, yeah. I mean,
- 9 you'd need a hydrologist, I guess, to say this is
- interfering with the flow or whatever was a critical
- 11 factor.
- MR. ANDES: Let's go on to the next
- question. On Page 3, you suggest improving habitate
- by the use of sheet piling. Are you testifying that
- sheet piling is a positive attribute for aquatic
- 16 life?
- MR. THOMAS: It's not the piling
- itself that would be the positive attribute, but
- 19 pilings can be used to provide some protection of
- in-shore areas. And in fact, again, the habitat
- improvement report -- I don't have page numbers on
- this, but there are diagrams in their report that
- show how pilings can be used to provide a protective
- area of shoreline, so when the waves from the barges

- go by, you're not having the washing in and out on
- the shoreline. You can provide some protection.
- And again, you need to -- they
- 4 show a little potential way that you can open it up
- 5 so fish can move in and out, but that you're
- 6 attenuating the wave action from the barges. So
- 7 that's actually what I had in mind, and I actually
- 8 hadn't seen that before I did my testimony. But
- 9 they have a nice example in the report of how
- 10 pilings could -- I mean how sheet pilings could be
- used.
- MR. ETTINGER: Maybe we better
- identify it a little better, since just holding it
- up is not going to show up very well on the record.
- 15 The best I can do is it says, "Electronic Filing,
- PC 284," and then there's a thing down here that
- says, "Linear Shallows." And is there some sort of
- page number on this thing?
- MR. THOMAS: No. This is in the
- 20 habitat -- the LimnoTech Habitat Improvement report,
- and I think it's an appendix. It's Appendix B. It
- 22 says, "Habitat Improvement Technique Fact Sheets."
- 23 And so the earlier one I mentioned on floating
- 24 aquatic vegetation is also in that same appendix.

MR. ETTINGER: And this is the fact

- sheet that's entitled, "Linear Shallows," and the
- diagram he was holding up is the last page of this
- 4 Linear Shallows fact sheet. Perhaps counsel for the
- 5 District can identify that better when we get some
- 6 sort of numbering system or something for all these
- 7 exhibits.
- 8 MR. ANDES: I think the question was
- 9 trying to understand sheet pilings in general. And
- there are already sheet pilings in the system, and
- 11 you're not saying those are positive, including
- sheet pilings that are up against the walls. You're
- talking specifically about constructing new sheet
- 14 pilings that would provide the function you're
- discussing?
- MR. THOMAS: Right, creating a shallow
- linear habitat such as this, that they could be used
- to create that kind of habitat. I mean, the pilings
- themselves will have algae growing on them and will
- end up with muscles or whatever growing on them.
- But yeah, they provide a limited aquatic habitat in
- 22 and of themselves.
- 23 MR. ANDES: Let's move on to the next
- 24 question. On Page 3 --

- MS. FRANZETTI: Mr. Andes, I'm sorry.
- One follow-up. In an area like the Ship Canal, is
- 3 this use of sheet pilings suitable?
- 4 MR. THOMAS: In some of the -- where
- you have some breakdown of the walls and you formed
- a little cove, which the LimnoTech report describes,
- you could use -- have limited use of sheet pilings
- 8 there again for just the purpose of attenuating some
- 9 of the wave action. So you could potentially make
- it a little more conducive to create limited areas
- 11 for spawning of fish.
- MR. ANDES: Let me ask a question to
- follow-up on that, and we'll talk later about the
- issue of -- there's been some discussion about some
- of the walls are deteriorating, and that provides
- some habitat. In general, walls deteriorating is
- not a good thing, correct, for navigation, for the
- basic functions of the system? You wouldn't want to
- 19 generally repair deteriorating walls.
- MR. THOMAS: Not necessarily. A lot
- of those are natural limestone, I believe, that
- they've cut the canal through. And actually, the
- LimnoTech report specifically says these areas are
- 24 probably a good conducive habitat for fish and

- they're not affecting navigation.
- MR. ANDES: Can you cite me where it
- 3 says they're not affecting navigation? I recall
- 4 that report saying there were constraints on this
- issue. Because, after all, walls generally have to
- 6 be repaired.
- 7 MR. THOMAS: It may take -- maybe
- 8 after the next break I can find that for you. I
- 9 think I can find it. I just -- it may take me a
- minute going through notes to locate that.
- MS. FRANZETTI: If I may, Fred?
- MR. ANDES: Go ahead.
- MS. FRANZETTI: Mr. Thomas, have you
- spoken to anyone, like the Army Corps of Engineers
- or other engineers, to find out whether allowing
- these walls to continue to deteriorate is acceptable
- and not repair them?
- MR. THOMAS: I have not, no.
- MS. FRANZETTI: So you really don't
- have any technical basis for saying you can leave
- 21 them in their deteriorated state and allow them to
- continue to deteriorate. Is that correct?
- MR. THOMAS: Well, I mean, I think
- it's sort of common sense. I mean, if it's not

- interfering with the flow, it's not interfering with
- the depth of the channel in which the boats are
- using, then I don't see any particular reason. I
- 4 mean, if in some way it starts to degrade
- 5 effectiveness of the channel to move water and to
- 6 move ships, then yes, they're going to have to do
- 7 something.
- 8 That's why the Corps dredges when
- 9 areas fill in and it gets below a certain depth.
- But most of these are along the shoreline are not in
- the main channel where shipping is occurring, so
- there's no obvious reason why they would have to do
- it, unless it looks like it's going to create a
- bigger problem somehow, and I don't know what that
- would be.
- MR. ANDES: Well, let me raise the
- possibility of a bigger problem. Many of us
- remember a number of years ago when there was a
- 19 little problem near some sheet pilings in the river
- and there was a flood downtown underground because
- there was an issue with the tunnel being breached
- 22 and water flowing from the river into the tunnels
- and then flooding buildings all over downtown and
- deterioration, and that was in this system.

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MR. THOMAS: Yeah, but that was in the
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- 2 city itself. It was in right downtown here, and
- that's where the flooding came through the building.
- 4 I was involved with a geological survey when they
- were providing expert advice on how to handle that
- 6 whole situation. But that was piling specifically
- 7 in there to keep water from flowing through the
- 8 system. I don't think the rock walls along the CSSC
- ⁹ are serving anywhere near that type of function.
- MR. ANDES: Have you looked at that
- issue? I'm raising the question -- isn't the
- integrity of this system a significant issue when
- we've seen the possible consequences when the
- integrity of the system is breached?
- MR. THOMAS: Well, I see those as
- totally different issues. I mean, one, you're
- trying to protect skyscrapers and downtown
- buildings. The other is you've just got vacant lots
- and industrial property along there, and you've got
- limestone that goes -- unless a geologist came in
- there and said, "You know, if this breaks any
- further, you're going to have a drainage off into
- some underwater aquifer or something," that would be
- an identified problem. But to my knowledge, no one

- 1 has identified those kind of issues, and the
- 2 LimnoTech report didn't raise that as any kind of an
- 3 issue.
- 4 MR. ANDES: So you would say we should
- 5 let the walls deteriorate up to a point? We
- 6 shouldn't let them deteriorate anymore?
- 7 MR. THOMAS: I don't know. You would
- need a geologist to comment on that.
- 9 MR. ANDES: Okay. Let's move on to
- question number five. On Page 3, you raise
- 11 questions about the discussion of macroinvertebrates
- in the habitat reports. The focus of the analysis
- in the habitat reports is on the relationship
- between habitat and fish, correct?
- MR. THOMAS: That's correct.
- MR. ANDES: Are you aware of what
- percentage EPT taxa comprises Hester Dendy samples?
- MR. THOMAS: It was low. I think the
- high at one station was up to two percent of the
- sample. There were a couple of reaches where they
- 21 had six and seven EPT taxa that were represented.
- MR. ANDES: Would you say it's
- 23 plausible that the low number is indicative that
- there's not hard substrate availability in the CAWS

- so the organisms aren't present to colonize to
- 2 present the Hester Dendy samples?
- MR. THOMAS: I think there's actually
- 4 plenty of hard substrate in the system. But the
- 5 habitat for some species of EPT taxa, like sand and
- fine gravel bottom, is probably pretty minimal in
- 7 the system. But there's lots of -- I mean, earlier
- 8 testimony and side scan sonar that we had -- I can't
- 9 remember who put that in -- show underwater
- structures. There's boats on the bottom, there's
- all sorts of pilings, there's rocks. So there are a
- lot of hard substrate in the system.
- MR. ANDES: Yesterday there was
- testimony about the system being mostly large rivers
- by the Agency, and you've acknowledged that most
- 16 EPT taxa are absent from the soft shifting
- substrates in large rivers. If the vast majority of
- this system only has soft shifting substrate,
- wouldn't you except EPT taxa to be low?
- MR. THOMAS: Not necessarily. And
- 21 that's why I referenced our work on the Kaskaskia
- 22 River many years ago. We found there that a lot of
- the EPT taxa were on hard substrate in the water.
- 24 In the case of the Kaskaskia level, hard substrates

- were logs and tree branches and other structures
- 2 like that in the water.
- 3 MR. ANDES: So the bottom of the
- 4 Kaskaskia has a lot of material?
- MR. THOMAS: Yeah, particularly as you
- start getting -- we studied the whole river from the
- 7 headwaters down to the mouth. In the upper part of
- 8 the river, you had more ripples and gravel and that
- 9 when you were in the glaciated areas. Once you got
- below that, the bottoms of the river tended to be
- more sand, and then as you got farther downstream it
- tended to be more silt and clay. And you could
- sample that by PONAR, which we did, but there's not
- a lot in those sediments, as I said, other than the
- chironomid -- the midges.
- MR. ANDES: Those substrates in the
- 17 Kaskaskia are very different from, say, the scoured
- limestone, which is present in many segments of the
- 19 CAWS, correct?
- MR. THOMAS: Yeah. There are -- well,
- there are areas in the lower Kaskaskia that have
- 22 bedrock bottom substrate. But you're right in the
- sense it's quite different. Although, my
- understanding is much of that bedrock in the CAWS

- does have -- I think the LimnoTech report does have
- a silt -- a fine silt layering over it. So some
- areas I'm sure are scoured, and other areas probably
- 4 are not.
- 5 MR. ANDES: And what percentage of the
- 6 Kaskaskia River is embedded in silt?
- 7 MR. THOMAS: I couldn't give you a
- 8 percent. As I said, as you get lower in the river,
- 9 there are large, large stretches -- and that's true
- 10 foremost large rivers. There are large stretches
- that are predominantly a clay and silt bottom of the
- 12 river.
- MR. ANDES: But there are significant
- 14 portions in the Kaskaskia, I think you said, that
- have logs and other materials, that have sand,
- before you get to the downstream portion that is
- 17 more silt?
- MR. THOMAS: Right.
- MR. ANDES: Are you aware of what
- 20 percentage of the CAWS is either entirely or
- embedded in silt?
- MR. THOMAS: No.
- MR. ANDES: If silt is a substrate
- 24 that's vastly dominant throughout the system,

- wouldn't a PONAR be an appropriate way to sample
- 2 that?
- MR. THOMAS: Well, what we found
- 4 actually -- I would actually use a different
- 5 sampling gear than they used in this study. What we
- found in the -- we did use Hester Dendy in the
- 7 Kaskaskia as well as PONAR, but what we found most
- 8 effective were drift nets, and these are nets you
- 9 put in the water that pick up organisms as they're
- drifting with the current.
- 11 And what macroinvertebrate
- biologists discovered over the years is, especially
- when you get into evening and dusk and into night, a
- lot of these benthic organisms actually come off the
- bottom and move with the current, and that's how
- they move downstream and populate other areas. And
- so you can get a lot of these things that are
- 18 attached that are hard to sample through drift nets.
- 19 And I would suspect that if drift nets were used in
- the CAWS that we would probably have found even a
- 21 better diversity of some of those
- 22 macroinvertebrates.
- MR. ANDES: Do you have any direct
- comparison in terms of -- so you've acknowledged the

- 1 Kaskaskia conditions is somewhat different than the
- ² CAWS conditions. Are you aware of any studies
- 3 showing the relative benefits of the drift nets
- 4 versus PONAR or Hester Dendys?
- 5 MR. THOMAS: I have not been up with
- 6 the literature in recent years, and actually I think
- 7 people have gone away from using drift nets. I'm
- not exactly sure why, because they seem to be a very
- 9 effective way of sampling difficult to sample
- 10 habitats.
- To say there's invertebrates on
- logs is one thing, but to actually get a good sample
- off of them, it's difficult. And that's why the
- 14 Hester Dendy is used, because it is a hard substrate
- that you can put in the water for a defined period
- of time and then pull up and measure the organisms
- that are inhabiting it.
- But there are small substrates as
- opposed to large logs. A log would have organics in
- it that the Hester Dendy doesn't have. So they give
- you a good indication of what's on hard substrates,
- but they're often not maybe the same as the natural
- habitat that these invertebrates would be on.
- MR. ANDES: And you haven't assessed

- in any detail the particular sediment
- 2 characteristics in the CAWS in terms of what that
- would tell you about the best sampling technique.
- 4 Am I correct? You haven't looked at the sediment
- 5 characteristics in detail?
- 6 MR. THOMAS: Well, the sediment
- 7 characteristics wouldn't tell you that much about
- 8 the best technique. If it's a soft bottom, the
- 9 PONAR will work. If you've got sticks or debris in
- the bottom or gravel or rock, it's not going to be
- very effective. And I've used PONAR a lot in those
- situations in which it just doesn't close.
- For it to work, you need to get a
- 14 good grab of the bottom sediment and be able to
- basically bring it up in tact. And if you have
- things that interfere with that, it's not going to
- work very well. So it's appropriate where you have
- 18 softer bottoms where it's been used, but there are
- other areas where it wouldn't be.
- MS. FRANZETTI: Mr. Andes, if I may?
- MR ANDES: Go ahead.
- MS. FRANZETTI: Susan Franzetti for
- 23 Midwest Gen. When did you do your -- when were you
- involved in this work on the Kaskaskia River?

- 1 MR. THOMAS: Way back in ancient
- 2 times. In the '60s.
- MS. FRANZETTI: In the 1960s?
- MR. THOMAS: In the '60s, yes.
- 5 MS. FRANZETTI: Have you been involved
- 6 in any similar work since?
- 7 MR. THOMAS: I've actually been back
- on the Kaskaskia in more recent years with the
- 9 Department of Natural Resources and the Illinois EPA
- 10 as part of their basin surveys.
- MS. FRANZETTI: But did you do this
- 12 kind of work you're talking about?
- MR. THOMAS: IEPA was using I think
- benthic samplers for getting bottom sediment and.
- invertebrates. I wasn't involved with their
- sampling. I was involved with the electrofishing
- that DNR was doing and also the seining of fish. So
- 18 no, I was not using this particular sampling gear
- 19 for invertebrates, if that's what you're asking.
- MS. FRANZETTI: Yes, that's what I'm
- trying to understand. So this drift net method was
- 22 not used at that time?
- MR. THOMAS: That's correct.
- 24 MS. FRANZETTI: And did I understand

- 1 you correctly that you said people had moved away
- from using it since the 1960s?
- MR. THOMAS: I haven't seen as much
- 4 literature recently on the use of drift nets for
- 5 sample macroinvertebrates. There was a lot of
- 6 literature in the '60s as people were using it and
- 7 they were finding it successful, so other scientists
- 8 were picking up using it. And I don't know if it's
- 9 still being used a lot or not. I just have not kept
- up with the literature on macroinvertebrate
- 11 sampling.
- MS. FRANZETTI: So in preparation for
- this testimony, you didn't try and look into why the
- use of drift nets has significantly decreased?
- MR. THOMAS: I'm not even sure I could
- say that. I just -- my statement, I think, was more
- that I haven't seen recent literature related to it,
- but that doesn't mean necessarily that others that
- 19 are working on macroinvertebrates abundant,
- especially in larger river systems, aren't using
- that or something similar.
- MS. FRANZETTI: But you don't know?
- MR. THOMAS: I don't know.
- MS. FRANZETTI: Thank you.

- MR. ANDES: Let's move on to the next
- question. On Page 3, you raise questions regarding
- fish species sampling based on collections of fish
- 4 during rotenone events. Do you know what years and
- 5 whose fish data was reported in CDM 2007?
- MR. THOMAS: I believe that was the
- 7 District's data reported by Dennison. I think it's
- 8 from 1997 to 1996.
- 9 MS. TIPSORD: And for the record, CDM
- 10 2007, that is the UAA's Attachment B to the
- 11 proposal.
- MR. ANDES: Are you aware of more
- 13 recent fish collections done by the District and
- 14 LimnoTech that are in the record and were considered
- in the District's proposal?
- MR. THOMAS: Yeah. I've looked at
- the -- well, I've looked at what's reported in the
- 18 LimnoTech reports. If there are other reports, I
- 19 haven't seen those.
- MR. ANDES: How many small mouth bass
- were counted in the Chicago Sanitary and Ship Canal
- dumpsters after the December 2009 rotenone event
- 23 according to the IDNR public comments?
- MR. THOMAS: I looked at their

- testimony. They had none reported by the Corps,
- 2 although they did have channel catfish and walleye
- and small mouth buffalo, but the DNR biologist did
- 4 report small mouth bass. That's in table one in
- 5 their testimony.
- MS. TIPSORD: And for the record,
- 7 that's public comment 505, and it's a comment versus
- 8 testimony.
- 9 MR. THOMAS: Oh, okay. I'm sorry.
- MR. ANDES: So they just -- so table
- one indicates that they check the box that it was
- 12 there, but --
- MR. THOMAS: They saw it, but there
- were no numbers. So that just means they observed
- it in the -- I assume it means they observed it in
- the samples, or their biologists observed it maybe
- in the river when the fish were being collected, but
- it did not show up in the numbers reported.
- MR. ANDES: So perhaps they think they
- saw one going, but when they actually collected the
- 21 fish and counted them in the dumpsters, they found
- 22 no small mouth bass?
- MR. THOMAS: Well, I would say -- they
- 24 know small mouth bass, so I don't think their

- biologists misidentified it. I think they saw small
- 2 mouth bass. You can sometimes see fish come to the
- 3 surface. Sometimes they get collected, sometimes
- 4 they sink and go out of site. So I didn't find that
- 5 unusual.
- 6 What would probably -- what you
- 7 could probably gather from the numbers that -- there
- 8 weren't a lot, otherwise they probably -- at least
- 9 some of them would have shown up.
- MR. ANDES: And how many rock bass
- 11 were counted?
- MR. THOMAS: They had no rock bass in
- those collections.
- MR. ANDES: Let's move on to the next
- question. On Page 3, you raise questions about
- classifications, and you make a statement that the
- steelcolor shiner is an intolerant species. Are you
- aware that the steelcolor shiner is considered
- intermediately tolerant by USEPA Indiana, Ohio, and
- 20 IEPA?
- MR. THOMAS: I realize it's classified
- 22 differently. Bertram and others that were
- classifying Illinois fish based on tolerance listed
- 24 it as intolerant. And I know from my own

- experience, this was one of the early species that
- was eliminated from the Kaskaskia River by even the
- 3 1930s due to siltation. It's quite sensitive, and
- 4 its range has been decreasing, so that's why I would
- 5 still consider it a sensitive species.
- 6 MS. FRANZETTI: And Mr. Thomas, you're
- 7 again referring to your experience in the 1960s when
- 8 you reference the Kaskaskia?
- 9 MR. THOMAS: No, I -- well, no. That
- was actually from the literature. The fact that
- it's disappeared from the Kaskaskia in the 1930s is
- from the literature, not necessarily from any
- experience I had in the 1960s.
- MS. FRANZETTI: I understand. But
- 15 you're --
- MR. ETTINGER: He's not quite that
- old.
- MS. FRANZETTI: But I thought you
- 19 referenced again your 1960s work --
- MR. THOMAS: No.
- MS. FRANZETTI: -- in your feeling
- that it's an intolerant species.
- 23 MR. THOMAS: No. I cited Bertram was
- one of the -- I don't know if I put his reference in

- 1 my testimony or not. Yeah, it's the first reference
- in mine, the Bertram Hite and Day Biological Stream
- 3 Characterization, a 1993 publication. They list it
- 4 as an intolerant species for Illinois.
- MR. ANDES: And how many steelcolor
- 6 shiners were collected in each of the rotenone
- 7 events?
- MR. THOMAS: Well, I don't know if any
- 9 were collected. But actually, as I looked into this
- in more detail once I got your question, I realized
- that it's probably -- this whole discussion is
- 12 probably totally academic, because steelhead shiners
- shouldn't occur in this system at all. In fact, the
- 14 closest records that the state has, over 100 years
- of collections, are the Fox River.
- And so this was either -- the
- specimen that showed up that was reported in the
- 18 LimnoTech report was either a misidentification, or
- somehow it got in the system maybe through a bait
- bucket or something. But it doesn't -- actually, it
- doesn't even occur in the system, and I didn't catch
- that in my first round when I was testifying on it.
- 23 MR. ANDES: Then let's move on. On
- Pages 4 and 5, you discuss the significance of

- dissolved oxygen, DO. Have you reviewed the DO data
- that the District has collected over the last
- 3 12 years to assess current conditions and determine
- 4 whether those conditions are suitable for early life
- 5 stages of fish species?
- 6 MR. THOMAS: I've seen some of the
- district's DO data, but I have not done a full
- 8 evaluation of the data. I've looked more from
- 9 the -- what's there now -- what are the fish
- population, rather than looking at it from the DO
- levels that were there at various stations.
- 12 MR. ANDES: And so am I correct that
- you also haven't looked at -- or analyzed the impact
- that drops in DO during wet weather would have on
- 15 fish productivity.
- MR. THOMAS: Well, it's interesting
- you mention fish productivity. If you mean fish
- productivity, that would mean you're looking at low
- 19 DO during the spawning season or something. Was
- 20 that the intent --
- MR. ANDES: I think I'm talking not in
- 22 the technical term.
- 23 MR. THOMAS: More like fish
- 24 populations?

- 1 MR. ANDES: General fish population
- 2 health.
- MR. THOMAS: Yeah. I think I or any
- 4 biologist can make the same statement. It depends
- on how low the DO goes, how long it lasts. I think
- 6 I described later in my testimony near the end that
- 7 in extended periods of very low DO, you're going to
- 8 have organisms that will move out of the system.
- 9 Some of them may die, and some of them will find
- shelters -- that could be in shallow water, it could
- 11 be a SEPA station, wherever -- where they can
- survive until conditions are better again.
- MR. ANDES: Do you believe that the
- incremental increases in dissolved oxygen levels by
- 15 IEPA will produce a measurable difference
- in -- let's not quarrel about terms -- in the
- 17 general health of the fish population?
- MR. THOMAS: Well, when you say
- "measurable difference," that's -- I don't know if
- you're looking at a statistical difference or not.
- I think that it would have a positive impact on
- 22 particularly some of the moderately tolerant and
- some of the intolerant species.
- The two species that I've looked

- at most -- considered most that could benefit from
- improved water quality would be the small mouth bass
- and the rock bass. I think the habitat is there for
- 4 those two species. Maybe not a spawning habitat,
- but a habitat for juveniles and adults. But they
- 6 are more sensitive to water quality.
- 7 So I think those are species --
- 8 and there may be others that would fall in that same
- 9 category that could -- their populations could be
- improved by improvements in water quality. So would
- that show up as a significant community change when
- you're looking at all the fish populations? If
- you're talking about statistically improved, I'm not
- 14 really sure, but I think it would help the fish.
- You asked originally in the fish
- diversity, and I think it would help fish diversity
- and species richness. Because if you increase the
- number of some of those tolerant and intolerant
- species -- and usually as the species increase, some
- of the more dominant tolerant species -- you may not
- have as great number of those. That would increase
- the species' diversity and probably the species'
- 23 richness.
- MR. ANDES: You talked about that in

- terms of improving water quality. I guess the first
- question would be: Have you looked at this
- 3 reference particularly to the specific changes in DO
- 4 standards that IEPA has proposed?
- 5 MR. THOMAS: No, I have not looked at
- 6 specifically, from a regulatory view, if it was this
- much or that much over time in that detail. Only
- 8 that if you do things to improve the water quality,
- 9 it's going to help.
- And it has helped over the last
- 11 30 years. I mean, the District's own data show the
- positive effects of improving water quality in the
- 13 system. I mean, you've got years of documentation
- that you've been successful in the things you've
- done on the system. I have no reason to think that
- we've reached an end point.
- MR. ANDES: And the fish community
- that has thrived is a primary tolerant and
- intermediately tolerant community, correct?
- MR. THOMAS: It's primarily that,
- 21 correct.
- MR. ANDES: What effect will the
- electric field barrier have on fish migration?
- MR. THOMAS: Well, it's designed to

- 1 keep fish from moving through that system, either
- 2 upstream or downstream, although it's harder to
- prevent downstream. If you shock something, they're
- 4 just going to drift on through. So whether it kills
- 5 them or not, I don't know.
- 6 Obviously there wasn't a natural
- 7 migration through that system. Those two waterways
- were originally separated, and so we've created
- 9 now -- so there wasn't any natural migration of fish
- through that area, but obviously now fish can move
- through that area. So you would be -- and I think
- maybe the point of your question is it will be more
- difficult for anything downstream to move through
- that barrier to re-inhabit upstream areas.
- MR. ANDES: Thank you. Let's go on to
- the next question. On Page 4, you state that SEPA
- stations attract fish due to lower DO. In addition
- 18 to DO, do they also --
- MR. THOMAS: That should be higher DO.
- MR. ANDES: Yes, yes. In addition to
- DO, do the SEPA stations also provide unique
- habitats with the submerged weirs, boulders, and
- 23 shallows?
- MR. THOMAS: Well, and I -- there's no

- doubt there's a combination of higher DO flow and
- other habitat features created by the SEPA stations
- 3 that are attractive to fish.
- 4 MR. ANDES: And you haven't really
- 5 analyzed the relative significance of those factors
- 6 in terms of is it more that it's providing habitat
- or providing higher DO. Am I right?
- MR. THOMAS: Well, again, I was basing
- 9 it on the Dennison report, which is Attachment M-3.
- 10 I think it's Exhibit 179. Is that correct?
- MS. TIPSORD: I think so, yes. Let me
- double check.
- MR. THOMAS: In which they -- he
- states that the higher DO is -- he says small mouth
- bass, large mouth bass, and channel catfish are
- attracted to the higher DO waters of the SEPA
- 17 stations.
- MS. TIPSORD: Actually, it's not 179.
- 19 179 was Mr. Mackey.
- 20 MR. THOMAS: Was this Attachment M-3
- to his? Was it an attachment to him or not?
- MS. TIPSORD: Well, you said Dennison.
- MR. THOMAS: Yes, it's the
- 24 research -- report number 98-10. Dennison was one

- of the authors, but it's the District's report.
- MS. TIPSORD: Attached to Mr. Mackey's
- 3 testimony?
- 4 MR. THOMAS: I believe so, yes.
- 5 MR. ANDES: So obviously without
- 6 taking anything away from the final work done by
- 7 Dr. Dennison, while the higher DO could be an
- 8 attractive factor, you're saying that -- you're
- ⁹ agreeing that the habitat provided could also be
- significant for the fish, and you haven't looked at
- the relative roles of those two factors?
- MR. THOMAS: No. And I think this
- is -- I think this is what Mr. Smoger was testifying
- to yesterday, that some of these things work
- together. So you have habitat features and water
- quality features, and their working together is part
- of the overall environment that could be attractive
- or unattractive to fish.
- MR. ANDES: And in providing these
- 20 artificial devices to the SEPA stations, you're
- 21 saying?
- MR. THOMAS: Mm-hmm.
- MR. ANDES: Let's move on to question
- ten. On Page 5, you state, "The channel catfish

- should be classified as moderately tolerant instead
- of tolerant." If channel catfish are less tolerant
- and require oxygenated water, and given your
- 4 conclusion that these fish are already spawning in
- 5 the CAWS, would you agree water quality is already
- 6 appropriate to support tolerant or intermediately
- 7 tolerant fish species, including the early life
- 8 stages of channel catfish.
- 9 MR. THOMAS: Well, first I might say
- that it wasn't exactly my conclusion. It was DNR's
- conclusion in their -- whatever it's called.
- MS. TIPSORD: Public comment 505.
- MR. THOMAS: Public comment. But
- there's no doubt, because they got a lot of young
- channel catfish in the rotenone collections, that
- there were at least -- there had been times, and
- there's portions of the CAWS in which conditions
- were adequate for them to successfully spawn and the
- 19 young could grow.
- This doesn't mean there aren't
- other years in which it could totally fail, but
- certainly the fish data don't lie. Those fish were
- there, and therefore conditions where they were
- spawned were adequate for them at that time and that

- 1 year to survive and to do pretty well, because there
- were pretty good numbers.
- MR. ANDES: Okay. If these species
- 4 are already spawning successfully in the
- waterway -- well, I think you've answered 10 B.
- The next question, Question 11, on
- 7 Page 5, you discuss statistical versus biological
- 8 significance in a situation where changes in DO are
- 9 not statistically significant. You've acknowledged
- 10 fish can move within the CAWS in order to avoid
- short periods of low DO. In this case, do you
- support a wet weather limited use standard?
- MR. THOMAS: I don't feel like I'm in
- a position to comment on what regulatory standards
- should or shouldn't be. My bottom line is that I
- think the system has undergone continuous
- improvement, if you will, over the years, and I
- would hate to see any standard put in place that
- might reduce the incentives for continuing to try to
- improve the system.
- 21 And so my at least initial
- reaction is feeling some reticence towards seeing a
- wet weather limited use standard put in place as I
- understand it, because it seems to me like it could

- reduce the incentives for trying to improve water
- quality during those periods, and those may be the
- 3 critical periods in which we'd like to see things
- done to try to keep both the duration of the low DO
- 5 as well as the minimal values that occurred during
- 6 these events achieved.
- 7 MR. ANDES: But you haven't reviewed
- 8 the regulatory proposed language in detail the
- 9 District provided?
- MR. THOMAS: That's correct.
- MR. ETTINGER: He's an expert on
- 12 biology, not law.
- MR. ANDES: That's fine. And you're
- aware that the effects of wet weather, whatever they
- are, will incur due to CSOs and other wet weather
- sources irrespective of whether there's a wet
- weather limited use standard?
- MR. THOMAS: I totally understand
- 19 that, yes.
- MR. ETTINGER: Well -- all right. You
- got his answer, but --
- MR. ANDES: Okay. So we'll move on to
- the next question.
- MR. ETTINGER: It was a prediction as

- to what the Water Reclamation District would do and
- the effect on the changes of standards, which I
- don't think he's qualified to make. But you've got
- whatever you need.
- MR. THOMAS: Just to be clear, if
- 6 that's what you -- I was just answering that I
- 7 understand that there are wet weather conditions,
- 8 and that they can lead to lower DO.
- 9 MR. ANDES: Thank you.
- MR. THOMAS: That's all I was --
- MR. ETTINGER: Well, that's true. But
- 12 you're not testifying as to what the Water
- Reclamation District would do as to a change in the
- 14 standards.
- MR. THOMAS: No.
- MR. ETTINGER: Thank you.
- MR. ANDES: I don't think we're asking
- 18 him to either.
- Let's move on to the next
- question. On Page 6, you question the conclusion of
- 21 Jennifer Wasik's testimony that the CAWS habitat
- cannot become conducive to spawning, and you state
- that LimnoTech did not reach that same conclusion.
- 24 Didn't the LimnoTech report conclude that habitat is

- the primary limiting factor with regards to the
- 2 health of the fish population in the CAWS?
- MR. THOMAS: Well, one, I don't think
- 4 they used the term "health of fish population."
- MR. ANDES: Well, they used a fish
- 6 metric.
- 7 MR. THOMAS: Yes. They were -- what
- 8 they did was they demonstrated that six key habitat
- ⁹ variables were most strongly correlated with the
- 10 combined fish metrics, but they did not comment on
- the health of the fish population.
- MS. TIPSORD: And just to be clear,
- we're talking about Ms. Wasik's testimony, which was
- entered as Exhibit 431, correct, her most recent
- 15 testimony?
- MR. ANDES: Yes.
- MS. TIPSORD: Since there's several of
- them out there, I think we definitely need to
- 19 specify.
- MR. ANDES: Was it part of the purpose
- of the LimnoTech report to determine the biological
- relationship between habitat and spawning?
- MR. THOMAS: I don't believe that was.
- Nothing I saw indicated that.

- MR. ANDES: Isn't Dr. Mackey's
- testimony as to habitat and spawning consistent with
- the conclusions in Ms. Wasik's testimony?
- 4 MR. THOMAS: I wasn't sure what was
- 5 being referenced here.
- 6 MR. ANDES: So we're talking about
- 7 Scudder Mackey's testimony. Have you reviewed that?
- 8 MR. THOMAS: It's been awhile since
- ⁹ I've seen that.
- MS. TIPSORD: Exhibit 457, the
- 11 pre-filed testimony from February 2001?
- MR. ANDES: Yes.
- MS. TIPSORD: Exhibit 457.
- 14 MR. THOMAS: So I wasn't sure what in
- his testimony you were referring to.
- MR. ANDES: Well, when we talked about
- the issues with the need, for example, for adjacent
- habitat areas, et cetera, the conditions that would
- make the habitat conducive to spawning that were not
- present for many of the areas in the CAWS. And my
- question was: Isn't that testimony, as to the
- constraints on the existence of spawning habitats,
- consistent with the conclusions of Ms. Wasik's
- testimony about limits on spawning habitat in the

- 1 CAWS?
- MR. THOMAS: Well, obviously for some
- 3 species, the spawning habitat is adequate for the
- 4 pelagic spawners. For some benthic spawning
- 5 species, it's not as adequate. Those are areas that
- 6 I think you could create some specific habitats that
- 7 could be more conducive to spawning. But I haven't
- 8 reviewed the two testimonies together, so I guess I
- 9 can't really answer your question on is it
- consistent with the conclusions in Ms. Wasik's
- 11 testimony.
- MR. ETTINGER: We were a little
- unclear as to what you meant by "consistent." I
- mean, were we to logically read the two and decide
- whether they agree with each other or not, or was
- this some sort of biological expertise that
- 17 Dr. Thomas could bring to that subject that you
- wanted to ask about?
- MR. ANDES: I think the question at
- hand was -- Dr. Thomas was questioning the
- conclusion in Ms. Wasik's testimony about limits on
- spawning, saying LimnoTech didn't reach the same
- conclusion. What we were pointing out was first
- there really wasn't an issue in the LimnoTech

- 1 report. It was an issue in Scudder Mackey's
- testimony where he -- his testimony was consistent
- 3 with her conclusion.
- MR. THOMAS: But she was testifying, I
- believe, that the CAWS habitat cannot become
- 6 conducive to spawning, and I thought he -- from what
- you just read and what I remember, he was talking
- 8 about existing conditions. Was he talking about
- 9 that it couldn't be made conducive?
- MR. ANDES: Well, I won't state his
- 11 conclusions, but that was my understanding. But the
- testimony can stand for itself. And if you haven't
- reviewed it in detail, that's fine we can move on.
- MR. ETTINGER: And are we talking
- about areas that can be connected to the CAWS, like
- the north branch of the Chicago area if they took
- the dam out, or are you talking about spawning areas
- within the CAWS?
- MR. ANDES: I'm not going to try to
- re-summarize Dr. Mackey's testimony. It's all in
- the record.
- MR. THOMAS: Well, let me put it this
- way to answer that question: I don't know whether
- it's consistent, but I would disagree with the

- overall premise, maybe both of them, that you
- 2 couldn't make it more conducive for some species to
- 3 spawn in the CAWS. I think you can improve spawning
- 4 habitat for some species in the CAWS.
- MR. ANDES: But you can't provide --
- to the extent that Dr. Mackey specifically discussed
- 7 that issue, you haven't reviewed his findings in
- 8 detail, and you can't take issue with any specifics
- 9 in what he said?
- MR. THOMAS: I'd have to go back. I
- mean, I saw it at the time, I think, that his
- testimony was put in, but I'd have to go back and
- review that again. My testimony only was taking
- issue with the statement in Ms. Wasik's testimony
- that it couldn't be made conducive, and I feel like
- it could be for some species.
- MR. ANDES: And to the extent that
- that meant for, say, channel catfish, you already
- said, as it is now, current conditions seem to
- 20 support spawning in current water quality
- 21 conditions, correct?
- MR. THOMAS: Right.
- MR. ANDES: But would you agree there
- could be some limits on spawning for other species,

- say, intolerant ones, ones that are more sensitive?
- MR. THOMAS: Well, it's not just the
- 3 sensitivity. I think there are certain habitat
- 4 types that are limited; sand, gravel, with some flow
- over them. But I think there are areas that could
- 6 be created that would be more conducive for some of
- 7 their spawning. That's all I would say. So I think
- you could improve the spawning habitat for some
- 9 species in the system.
- MR. ETTINGER: Just to clarify, you're
- 11 not saying there's channel catfish everywhere in the
- 12 system now based on the one --
- MR. THOMAS: No. Just to reiterate
- what I said earlier, it was obvious from the
- 15 rotenone collections that at least in some years and
- under some conditions, channel catfish did find
- adequate conditions to spawn, and there was a
- 18 successful spawn, as witnessed by the number of
- young channel catfish that were taken in the
- 20 rotenone samples.
- MR. ANDES: But you haven't looked
- 22 at -- there are years of fish data collected by the
- 23 District.
- MR. THOMAS: See, this is -- now this

- is the case where electrofishing is very inefficient
- 2 against to sample channel catfish. And so I think
- that's one of the species that was really grossly
- 4 underestimated from electrofishing samples. There's
- 5 nothing wrong with the sampling the way it was done,
- 6 it's just -- and this is the problem in large
- 7 systems.
- I think there was a discussion
- 9 yesterday about IBIs and sort of why isn't -- when
- we have IBIs for large systems. And large systems
- are very difficult to collect in. You need a
- variety of gear that are sampling various species.
- And USEPA a few years ago was actually trying to see
- if they could get a contractor that might begin
- looking at indices that could be used similar to the
- 16 IBI but for a large river system.
- Anyway, that's all I'm saying.
- 18 Channel catfish are one of the species that were
- basically under-sampled in the sample methodology
- 20 that was used.
- MR. ANDES: In fact -- let me follow
- up on that. To the extent then if we find plenty of
- channel catfish in the District data, and if you
- think, in fact, those are probably low numbers,

- then, in fact, that would tend to indicate the
- 2 channel catfish population is pretty substantial?
- MR. THOMAS: Not necessarily. I mean,
- 4 they only rotenone certain areas, and that's
- 5 where -- and in some of those areas they got some
- 6 higher channel catfish numbers. So at least in
- 7 those areas, we know -- but even there we don't know
- 8 for sure -- they rotenone in December. We don't
- 9 know for sure that the channel catfish actually
- spawned in that segment, or that the young channel
- catfish were spawned somewhere else, moved into
- those deeper channel areas for over wintering, which
- a lot of fish will do. They'll move into the deeper
- channel areas over the winter.
- So they may have been there over
- the wintertime, but they may not have necessarily
- been spawned there. It might have been somewhere
- nearby. Some of these fish will move pretty good
- 19 distances.
- MR. ANDES: So then you're not saying
- there's necessarily spawning in the Chicago Sanitary
- 22 and Ship Canal. You're saying they might have
- spawned elsewhere and come here?
- MR. THOMAS: Well --

- MR. ANDES: The spawning might be
- ² occurring in other areas?
- MR. THOMAS: All I'm saying is in the
- 4 area that they did the rotenone collection, it might
- 5 have been outside the -- it probably was still
- 6 within the CAWS somewhere, but it might not have
- been necessarily in that section of the CAWS that
- 8 they rotenone.
- 9 MR. ANDES: Now, I was actually asking
- not about the rotenone event, but about the CAWS
- 11 fish data collected by the District elsewhere. To
- the extent we find substantial populations of
- channel catfish in those sampling events, you would
- think, in fact, those are probably under estimates,
- and we would probably find more channel catfish if
- you, sort of, found the universe of channel catfish?
- MR. THOMAS: Probably, yeah.
- 18 MR. ANDES: Let's move on to the next
- 19 question, number 13. On Page 7 you claim that two
- intolerant species that should be held most by an
- improvement in water quality are small mouth bass
- 22 and rock bass. Are you aware that in Ms. Wasik's
- testimony, which you state did not mention rock
- bass, you pointed out that over seven years of fish

- 1 collection at 34 CAWS monitoring stations, the total
- of 143 rock bass and 241 small mouth bass were
- 3 collected?
- 4 MR. THOMAS: Yeah. And I -- the
- 5 statement says -- which I stated did not mention
- for rock bass. I think what I was referring to in my
- 7 testimony is I don't think she listed it as one of
- 8 the sensitive -- more intolerant species. I wasn't
- ⁹ trying to refer that she didn't reference rock bass
- 10 at all.
- MR. ANDES: Okay.
- MR. THOMAS: Just for clarification.
- MR. ANDES: Do those numbers indicate
- those are species that are commonly found in this
- 15 system?
- MR. THOMAS: Well, I would say they're
- certainly not uncommon. They're in the system, but
- 18 not in abundance.
- MR. ANDES: What percentage of the
- total fish collected are they?
- MR. THOMAS: According to the
- LimnoTech data, small mouth bass rank -- well, this
- is difficult, because the data that at least I saw
- in their reports gave occurrences -- how many times

- did they occur. So it wasn't really based on
- abundance, I don't believe. So anyway, they had
- 3 small mouth bass ranked 16th in number of
- 4 observations and rock bass ranked 20th in number of
- ⁵ observations.
- 6 MR. ANDES: Let's go on to the next
- 7 question. On Page 7, you try to compare the fish
- 8 species in the CAWS to those in the Illinois River.
- ⁹ Are you testifying that the fish populations in the
- upper Illinois are the same as in the CAWS? In
- other words, under current water quality conditions,
- is the CAWS achieving the same fish balance as the
- qeneral use Illinois River waters?
- MR. THOMAS: No, I wasn't trying to
- draw that broad a conclusion. Although, the point
- in there was a specific comment that -- I think to
- Mr. Ettinger's question for Ms. Wasik, and that is
- might you expect that in other large river systems
- that you might find the top five species being
- tolerant species?
- What I pointed out is there are at
- least two stations further down in the Illinois
- River, the Starved Rock Pool and the Marseilles
- Pool, in which yes, in fact, the top five species

- were all tolerant -- were tolerant species.
- MR. ANDES: So have you looked in any
- detail at differences in fish populations between
- 4 the two systems?
- 5 MR. THOMAS: Yes.
- 6 MR. ANDES: You have?
- 7 MR. THOMAS: Mm-hmm.
- 8 MR. ANDES: So can you explain the
- 9 differences?
- MR. THOMAS: Yeah. It's sort of
- interesting. If you look near the dams, it's
- actually -- the populations are much more similar to
- the CAWS, and maybe that's because it's more of a
- 14 reservoir impounded type of area. If you get
- 15 farther up in those pools, you do start picking up
- red horse. Red horse is a kind of sucker fish
- that's usually indicative of cleaner waters. You
- 18 also get some darters. You get some other species
- 19 that don't show up in the CAWS.
- So even within the large river
- 21 system, and even within the Illinois, you get
- changes over the length of a pool with different
- species found more near the dams, and a somewhat
- different assemblage as you get upstream where maybe

- the river becomes a little more natural.
- MR. ANDES: Let's move on to the next
- 3 question.
- 4 MS. FRANZETTI: Mr. Andes, I just want
- 5 to follow-up.
- 6 MR. ANDES: Go ahead.
- 7 MS. FRANZETTI: Mr. Thomas, am I
- 8 understanding correctly what you're understanding is
- 9 what you saw in the fish data was that the quality
- of the fish community was poor in the area of the
- 11 dams?
- MR. THOMAS: I don't know if you'd use
- poor. It was less diverse. It did not have some of
- the more what you might call sensitive river fish
- that you would find farther upstream in the pool.
- In other words, you had more of a reservoir type
- habitat, so some of the more truly rivering fish
- that often are associated with some current and that
- tend to be lacking in those areas near the damn.
- MR. ETTINGER: Ms. Franzetti asked you
- about the vicinity of the dam. Do you mean above
- the dam?
- MR. THOMAS: Just above the dam. Not
- 24 below it.

- MR. ETTINGER: It's not the distance
- 2 from the dam that's important.
- MR. THOMAS: Right.
- 4 MR. ETTINGER: It's whether you're
- 5 above the dam or below the dam?
- 6 MR. THOMAS: Above the dam in the
- 7 impounded waters.
- MS. FRANZETTI: Right. You're talking
- 9 about -- I'm sorry. Just so it's clear, I think you
- used the phrase "near the dams."
- MR. THOMAS: Yeah, and I should be
- more accurate. Above the dam.
- MS. FRANZETTI: You're talking about
- 14 impounded --
- MR. THOMAS: Impounded waters above
- 16 the dams.
- MS. FRANZETTI: Where you don't tend
- to have any free-flowing waters?
- MR. THOMAS: There's flow, but it's --
- 20 right.
- MS. WILLIAMS: I would like to ask a
- follow-up too. I just want to brush out a little
- bit what you were saying about comparing the CAWS to
- the other Illinois River impounded areas. Did you

- specifically look at the comparison between the
- 2 Dresden Island pools and the pools farther down the
- 3 Illinois River? Can you comment on that at all?
- 4 MR. THOMAS: Yeah, and I can't
- 5 remember if I testified on that previously or not.
- 6 But actually, the populations in the Dresden Island
- 7 Pool were actually better than they were down in the
- 8 Marseilles Pool or the Starved Rock Pool. This is
- 9 based on the Natural History Survey random
- electrofishing data in those pools.
- I suspect one of the reasons might
- be there's actually a good macrophyte population in
- the Dresden Island Pool, which is absent down in
- some of these other pools, or much reduced down
- 15 there.
- MS. WILLIAMS: Thank you.
- MS. FRANZETTI: Dr. Thomas, can you be
- a little bit more specific? When you say the
- 19 Dresden Island Pool, is that fish data primarily
- drawn below the I-55 bridge portion of the pool?
- MR. THOMAS: I don't think it was. I
- think it included both below and above, but I'd have
- 23 to recheck. It's been a while since I've looked at
- those datas. I'd hate to say for the record and not

- 1 be accurate on that. I'd have to check to see where
- those were from.
- MS. FRANZETTI: Okay.
- 4 MR. ANDES: I'm going to save everyone
- a lot of time, because a significant number of the
- issues in our next questions I believe have been
- 7 covered, so I'm going to skip 15, 16, 17 -- let me
- 8 go to 17 quickly. This concerns the floating beds
- 9 of vegetation in the Chicago River.
- I had asked the question earlier
- about the fish motels and the floating pods, and I'm
- not sure if this is duplicative or if we're -- if
- you were mentioning something different than the
- 14 floating pods when here you talk about the floating
- beds of vegetation, so maybe you can clarify that
- and tell us what you know about those projects.
- MR. THOMAS: I'm not sure where this
- 18 is in --
- MR. ANDES: You mention it on Page 7
- of your testimony.
- MR. THOMAS: Yeah, I don't know if the
- numbering on my testimony is the same. Is that
- 23 under --
- MR. ANDES: At the bottom of -- it's

- 1 not numbered. I counted it as Page 7.
- MR. THOMAS: I see. Is this the --
- MR. ANDES: It's under Paragraph 9.
- 4 MR. THOMAS: "Some of these
- 5 improvements could include creating sand and
- 6 gravel." That sentence?
- 7 MR. ANDES: Right. And it says --
- 8 yes, "Creating floating beds of vegetation, such has
- been done to a limited degree in the Chicago River."
- MR. THOMAS: Right.
- MR. ANDES: And I wasn't sure what --
- is that the floating pods? Is that something
- different? What's your --
- MR. THOMAS: Well, it could be
- something which we referenced earlier in the Habitat
- 16 Improvement Report. They had more extensive
- 17 floating beds of vegetation that could be used.
- MR. ANDES: But you're not aware of
- any details on these projects, the current
- condition, benefits, anything else?
- MR. THOMAS: No, other than they're
- relatively small, at least the one I'm familiar with
- in the Chicago River itself. I'm not familiar with
- the one in the -- what's the other one? The north

- branch. I haven't seen that one. And I was using
- these just as examples.
- MR. ANDES: Generally?
- 4 MR. THOMAS: What are some of the
- 5 things that could be done? Those are some of the
- 6 things that could be looked at.
- 7 MR. ANDES: I'm going to skip more
- questions. 18, 19, 20, and 21 I think we've
- 9 addressed, so I'll go to 22.
- MR. THOMAS: Let's go to, if we can,
- to 19, because I think I can answer an earlier
- question of yours, if you're willing to do that.
- MR. ANDES: Okay.
- MR. THOMAS: You ask about the bank
- pocket areas in the LimnoTech statement, and it's on
- Page 19 of the Habitat Improvement Report.
- MS. TIPSORD: 284.
- 18 MR. THOMAS: 284. There's a section
- on small pocket areas, and it says, "Bank pocket
- areas represent a potentially improvable habitat
- 21 attribute because they are located in bank areas and
- are unlikely to interfere with primary uses of the
- 23 CAWS (effluent, disposal, commercial, navigation,
- 24 and flood control).

- "In general," I continue to quote,
- ² "habitat attributes associated with bank areas in
- 3 the CAWS have more potential for improvement for
- 4 this reason than do attributes that are associated
- with essential parts of the channels or with channel
- 6 beds."
- 7 MR. ANDES: So is that talking now
- 8 about essential areas of the channels that slip, for
- 9 example?
- MR. THOMAS: No, no, no. This was
- talking about the bank pocket areas that we were
- talking about before. You asked me for the
- reference and I didn't know it at the time, but I
- 14 had it actually indicated here.
- MR. ANDES: Are there other -- in that
- report, are there other discussions of constraints
- on the use of those bank pocket areas for improving
- 18 habitat?
- MR. THOMAS: I don't know. There may
- be. I haven't committed this to memory.
- MR. ANDES: Well, but you've discussed
- one part of the report. I'm trying to understand if
- you're familiar with the constraints on those
- assumptions in other parts of the report.

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MR. THOMAS: I don't remember reading
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- about the constraints on it. I mean, I have looked
- through the report, but to ask me if I remember, I
- 4 don't remember them talking about -- obviously there
- 5 are -- there's some obvious constraints probably. I
- 6 mean, you won't dynamite the walls and blow up
- ⁷ things probably.
- MR. ANDES: So that would be a
- 9 problem?
- MR. THOMAS: It could be I guess.
- MR. ETTINGER: Depends on what part.
- MR. ANDES: Well, let's move on to
- 13 Question 22. Although earlier it was stated that
- you weren't the regulatory expert, you did express
- concerns about the wet weather limited use in your
- testimony on Page 8, including that the trigger for
- wet weather events was quite low. Was that
- 18 statement based on some kind of analysis of what
- 19 level would be appropriate?
- MR. THOMAS: No.
- MR. ANDES: Did you review the
- District's justification for the triggers?
- MR. THOMAS: No. I just -- it was
- based on the fact that we were having a wet spring

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- with an awful lot of rainfall events that were more
- than a quarter of an inch. So I just got thinking,
- if you're using this spring as an example, you would
- 4 have had an awful lot of times in which the wet
- 5 weather trigger would have been -- it seems like the
- 6 system ought to be able to accommodate a
- 7 quarter-inch rainfall without necessarily entailing
- 8 a new limit set. So I just --
- 9 MR. ANDES: But you don't have any
- 10 technical basis for saying that?
- MR. THOMAS: No, just common sense.
- MR. ETTINGER: Well, basically it's
- based on your knowledge that a quarter-inch of rain
- is not a whole lot?
- MR. THOMAS: Yeah.
- MR. ANDES: So you haven't looked at
- what the loadings -- wet weather loadings into the
- 18 CAWS are when there's a quarter-inch rainfall?
- MR. THOMAS: No.
- MR. ANDES: Thank you.
- MS. WILLIAMS: Do you recall,
- Dr. Thomas, how often quarter-inch rainfalls result
- in CSO events?
- MR. THOMAS: No.

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1
                   MR. ANDES:
                               And you're also aware that
 2
     under the wet weather limited use proposal, the wet
 3
     weather limited use would not be automatically
 4
     triggered by a quarter-inch rain event? There were
 5
     other conditions as well.
 6
                   MR. THOMAS: Yeah, I think I remember
 7
     reading that or saying that.
 8
                   MR. ANDES: Okay. That's all I have.
 9
                   MS. TIPSORD: Are there any other
10
     questions for Dr. Thomas? You guys just didn't want
11
     Richard to be a hearing officer. Let's go off the
12
     record for just a second.
13
                        (Whereupon, a discussion was had
14
                        off the record.)
15
                   MS. TIPSORD: Let's go back on the
16
              I want to thank everyone, once again, for
17
     your testimony, your professionalism, and your
18
     cooperation. We will close the comment period in
19
     sub docket C on October 3rd and allow for responses
20
     to those comments by October 17th.
                                          These are
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you all, and we're adjourned.

24

23

21

pre-first notice comments. And with that, I thank

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     STATE OF ILLINOIS )
                             SS
     COUNTY OF COOK
 3
 5
                         REBECCA A. GRAZIANO, being first
 6
     duly sworn on oath, says that she is a court
 7
     reporter doing business in the City of Chicago, that
 8
     she reported in shorthand the proceedings given at
 9
     the taking of said hearing, and that the foregoing
10
     is a true and correct transcript of her shorthand
11
     notes so taken as aforesaid, and contains all the
12
     proceedings given at said hearing.
13
14
15
                    REBECCA A. GRAZIANO, CSR
16
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                    Chicago, Illinois 60603
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                    License No.: 084-004659
18
19
     SUBSCRIBED AND SWORN TO
     before me this 2\mu h day
     of August, A.D., 2011.
20
          Nuheles Penzado
21
                                          OFFICIAL SEAL
            Notary Public
                                       NICHOLAS A PERAZZOLO
22
                                      NOTARY PUBLIC - STATE OF ILLINOIS
                                      MY COMMISSION EXPIRES:03/14/15
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