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ILLINOIS POLLUTION CONTROL BOARD

IN THE MATTER OF:)	
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WATER QUALITY STANDARDS AND)	R08-09
EFFLUENT LIMITATIONS FOR THE)	(Rulemaking-
CHICAGO AREA WATERWAY SYSTEM)	Water)
AND THE LOWER DES PLAINES)	
RIVER: PROPOSED AMENDMENTS)	
TO 35 Ill. Adm. Code Parts)	
301, 302, 303 and 304)	

REPORT OF PROCEEDINGS held in the above-entitled cause before Hearing Officer Marie Tipsord, called by the Illinois Pollution Control Board, taken before Laura Mukahirn, CSR, a notary public within and for the County of Cook and State of Illinois, at the Thompson Center, Chicago, Illinois, on the 14th day of January, 2010, commencing at the hour of 9:00 a.m.



JAN 27 2010

STATE OF ILLINOIS
Pollution Control Board

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1	APPEARANCES
2	MS. MARIE TIPSORD, Hearing Officer MR. TANNER GIRARD, Chairman
3	MR. ANAND RAO, Member MS. ALISA LIU, Member
4	MS. ANDREA MOORE, Member Appearing on behalf of the Illinois
5	Pollution Control Board
6	ILLINOIS ENVIRONMENTAL PROTECTION AGENCY 1021 North Grand Avenue East
7	P.O. Box 19276 Springfield, Illinois 62794-9276
9	(217)782-5544 BY: MS. DEBORAH WILLIAMS MS. STEPHANIE DIERS
10	FRANZETTI LAW FIRM 10 South LaSalle Street
11	Suite 3600 Chicago, Illinois 60603
12	(312)251-5590 BY: MS. SUSAN FRANZETTI
13	Appearing on behalf of Midwest Generation
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Τ	HEARING OFFICER TIPSORD: I think
2	we're ready to get started this morning.
3	Good morning, everyone. My name is Marie
4	Tipsord, and I've been appointed by the board
5	to serve as hearing officer in this
6	proceeding entitled Water Quality Standards
7	and Effluent Limitations for the Chicago Area
8	Waterway System and Lower Des Plaines,
9	proposed amendments to 35 code 301, 302,
10	303, and 304. This is Docket No. R08-9.
11	With me today to my immediate right acting
12	chairman G. Tanner Girard, the presiding
13	board member. To his immediate right is
14	board member Carry Zalewski and board member
15	Andrea Moore will be joining us shortly. To
16	my far left is board member Tom Johnson, to
17	his immediate right is board member Gary
18	Blankenship. To my immediate left is Anand
19	Rao. And to his left is Alisa Liu, our
20	technical unit. This is our 37th day of
21	hearing, and it's our second day with Midwest
22	Generation's final witness in this area
23	Dr. Allen Burton. And we'll continue with
24	questions for the testifier from the IEPA,

1	and then move on to the Environmental Law and
2	Policy Center. Again, anyone may ask a
3	follow-up question. You need not wait until
4	your turn to ask a question. I do ask that
5	you raise your hand, wait for me to
6	acknowledge you. After I've acknowledged
7	you, please state your name, who you
8	represent before you begin your question.
9	Speak one at a time. If you speak over each
10	other, the court reporter will not be able to
11	get your questions on the record. Please
12	note that any questions asked by a board
13	member or staff are intended to help build a
14	complete record for the board's decision and
15	not to express any preconceived notions or
16	bias. I did ask that you check your schedule
17	so that we can set up a time for a prehearing
18	conference. We'll talk at break about a date
19	that might work for that. Dr. Girard,
20	anything this morning?
21	CHAIRMAN GIRARD: Good morning.
22	Welcome to Hearing Day 37. Let's get to
23	work. Thanks.

HEARING OFFICER TIPSORD: With that,

24

- we'll go to the IEPA.
- 2 EXAMINATION
- By Ms. Williams:
- 4 Q. Good morning Dr. Burton. I'm going to
- 5 pick up with Question 69 on my prefiled questions
- on Page 70. Are you familiar with the 1997 U.S. EPA
- document entitled, quote, the incidents and severity
- 8 of sediment contamination in surface waters of
- 9 United States, which I'll refer to as ISSC?
- 10 A. Yes. I reviewed the first edition of
- this report while it was drafted. I don't know if
- 12 any of my data was used in the report by the
- 13 contractor Tetratech.
- Q. Are you able to summarize the
- 15 precautions ISSC discusses in relying on only
- 16 sediment chemistry data to make conclusions about
- whether sediments are toxic to aquatic life?
- A. No. But I assume they're just like
- 19 the statements made in my weight of evidence
- 20 publications and earlier citations. The more lines
- of evidence used in an assessment, the less
- uncertainty if they're done correctly. I stated
- 23 earlier the sediment aquatic guidelines are showed
- 24 to be accurate 70 to 75 percent of the time

- 1 predicting benthic toxicity. And the U.S. EPA
- designated tier 1 sites, areas where sediments are
- 3 associated with adverse specs on aquatic life or
- 4 human health are probable as being the most
- 5 contaminated. But for those they had both chemistry
- 6 and toxicity information. In addition, they also
- 7 designated areas of probable concern where further
- 8 investigations or remediation may be necessary due
- 9 to the high degree of contamination and the high
- number of tier one sites. In the nation, 48 areas
- of probable concern were identified in this report,
- 12 and the Kankakee, Chicago, Des Plaines, and Upper
- 13 Illinois were on that list fully 95 to 98 percent of
- the stations measured in the Des Plaines and Chicago
- River were identified as tier 1 or tier 2 sites.
- 16 The Ship Canal had 19 tier 1 sites and Des Plaines
- had 18 tier 1 sites.
- Q. And did they suggest that the
- 19 chemistry data appropriate for setting regulatory
- 20 criteria sites specific clean-up standards or
- 21 remediation goals?
- A. I do not recall, but this is the norm
- 23 for most sediment remediation efforts.
- Q. What's the norm?

- 1 A. Using these for clean-ups as we
- 2 discussed yesterday.
- Q. Didn't you also discuss yesterday they
- 4 weren't intended for that purpose but that they are
- used by project managers for that purpose?
- A. Exactly.
- Q. Okay.
- 8 A. Oh, yes. And I should also mention
- 9 that this was discussed in a recent publication by
- Gus Gustafson that was published in Environmental
- 11 Science and Technology in 2009.
- 12 Q. What was discussed?
- 13 A. Unfortunately I didn't include it on
- 14 the CV.
- Q. What was discussed, Dr. Burton?
- 16 A. The dredging of sites and the use of
- 17 sediment quality guidelines.
- Q. And the fact that they shouldn't be
- used for setting clean-up goals?
- A. No. Just really that was the summary
- of a national research council report that I was
- 22 part of that mainly just said what the state of the
- 23 practice was.
- Q. Do you agree with the state of the

- 1 practice?
- 2 A. Oh, no.
- Q. I'm going to move on to Question --
- 4 the barge traffic questions. I think we've gone
- over a lot of this yesterday, so this should just be
- 6 very brief. Question 70: Can you contrast and
- 7 compare the potential effects of aquatic life of
- 8 barge traffic in the Sanitary and Ship Canal with
- 9 the potential barge traffic effects in the Brandon
- 10 Pool and in the Upper Dresden Island Pool?
- 11 A. It's my understanding that the recent
- 12 MWRD report by LimnoTech found a correlation between
- 13 navigation and major impacts to aquatic life and
- 14 Ship Canal. I can generally say that the effects on
- aquatic life barge traffic may be worse in the Ship
- 16 Canal than in Brandon Pool and the Upper Des Plaines
- 17 Island Pool due to the fact that it is a narrower
- stretch of water, thus less room for aquatic life to
- avoid the barge turbulence and solids. However,
- it's known that wave surges from boats and barges
- 21 have an adverse effect on aquatic life and the shore
- line habitat. And those affect a wider area of the
- 23 Upper Des Plaines.
- Q. But you would agree generally that

- 1 fish have an easier time avoiding barge traffic in
- the Upper Dresden Island Pool than in the Sanitary
- 3 Ship Canal?
- A. Yes.
- 5 MR. ETTINGER: Excuse me. This is
- Albert Ettinger again. I represent a number
- of environmental groups. Could you explain a
- little more the effect of the wave surges on
- 9 aquatic life and on other factors?
- DR. BURTON: Well, the wave surge
- issue is a physical turbulence issue. So as
- the wave goes out, particularly through the
- shallower areas, it disturbs the fish
- behavior. So there have been studies that
- look at fish behavior and see that they avoid
- these areas where you have repeated boat
- traffic basically. And then when the -- that
- surge hits the bank, it creates swell erosion
- of the bank which then it creates siltation
- in the sediments which makes it poorer
- 21 habitat.
- MR. ETTINGER: Does it also have the
- effect of pushing pollutants in the side
- channels?

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DR. BURTON: I haven't seen any
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- 2 studies that linked that to resuspension of
- 3 sediments. So I'm unsure of that.
- 4 MR. ETTINGER: I'm sorry. If you had
- 5 pollutants in the main channel, would they be
- driven by the wave action into the side
- 7 channels?
- DR. BURTON: It would probably be more
- by the resuspension from the prop which then
- the waves push out, yeah.
- MR. ETTINGER: Thank you.
- 12 BY MS. WILLIAMS:
- Q. Question 71: A asks what studies did
- you find and review on barge traffic effects?
- A. Well, we submitted and discussed
- yesterday the Commonwealth Edison literature review
- 17 report that I submitted. And, in addition, there's
- a wealth of literature on total suspended solids
- which I believe is the dominant barge effect; some
- of which I cite in the my book, CRC review, which
- was submitted. The U.S. EPA suspended embedded
- 22 sediment criteria document that we discussed
- yesterday, and the review by Wood and Armitage which
- we discussed yesterday.

- 1 Q. Subpart C: What reduction in the
- level or frequency of barge traffic do you believe
- would be necessary to allow the Clean Water Act goal
- 4 aquatic life uses to be attainable in the Upper
- 5 Dresden Island Pool?
- 6 A. I do not know.
- 7 Q. Do other segments of the Illinois
- 8 River and other rivers where barge traffic occurs
- 9 have the ability to attain interim Clean Water Act
- 10 aquatic life goal?
- 11 A. I do not know. I haven't studied the
- 12 Illinois river's ability to retain Clean Water Act
- aquatic life goals.
- Q. What about in other states?
- 15 A. I do not know.
- Okay. The next section of questions
- we've addressed some of the points, but -- so I'll
- probably be skipping around a bit. We're going to
- start with No. 75. You state on Page 5 that, quote,
- overlying water quality in some cases may be
- 21 considered relatively good and may even minimally
- meet water quality standards. Did you conduct an
- evaluation of the water quality; and, if so, did the
- results of your evaluation differ from the CAWS or

- 1 Lower Des Plaines UAA studies?
- A. I use the phrase may even minimally
- meet water quality standards to indicate that based
- 4 on the water chemistry data collected in the UAA
- 5 reports of the CAWS and the Lower Des Plaines, there
- 6 are areas within these two study areas where the
- 7 data generally indicates they're in compliance most
- 8 of the time for water quality standards for general
- 9 use in Illinois. Although there are others such as
- 10 DO and temperature for which there is not. For
- 11 purposes of my work for this testimony, I did not
- 12 conduct my own evaluation of the water chemistry of
- the CAWS or the Lower Des Plaines.
- Q. Thank you. Question 76: On Page 5 of
- 15 Attachment 1 with regard to the Upper Dresden Island
- Pool, you state, quote, the dominant stressors
- include contaminated sediments, metals, synthetic
- organic chemicals including pesticides, PAHs, and
- 19 pharmaceuticals and personal care products,
- nutrients, flow regime alteration, and degraded
- 21 habitats.
- 22 A: Are these listed in order of
- dominance? And, if not, place them in order of
- dominance.

- 1 A. Well, as we discussed yesterday, the
- 2 stressors really vary spatially and temporally. So
- any ranking is going to vary through the year and
- 4 through this system. I stated yesterday I think the
- 5 dominant stressors in the system are probably
- 6 habitat, which I would include altered flow,
- 7 siltation, sedimentation, and contaminated sediments
- being another major stressor in the system. So all
- 9 of those others are additional stressors, but their
- importance is going to vary with the species, with
- 11 the place, with the time.
- 12 Q. I don't know yesterday if we discussed
- 13 the flow regime alteration factor in any detail.
- 14 Can you tell me what analysis you did on this
- 15 factor?
- 16 A. I did not analyze flow.
- 17 Q. Did you analyze the impact of dams,
- diversions, or other hydrologic modifications?
- A. No. I am only aware of the literature
- on those.
- Q. Let's move on to B. With regard to
- 22 metals, are you referring to water column or
- sediment? So you have just indicated that your top
- three were degraded habitats, flow alterations,

- which you did not study in detail, and contaminated
- 2 sediments, correct?
- A. Correct.
- 4 Q. So when you say metals in this
- 5 context, are you referring to metals in the water
- 6 column, or is that repetitive of contaminated
- 7 sediments?
- 8 A. I'm speaking to sediments.
- 9 Q. Okay. Same question with regard to
- 10 synthetic organic chemicals. Are you referring to
- water column or the sediment levels?
- 12 A. Sediments as shown in multiple studies
- that we discussed yesterday.
- Q. Okay. So these really aren't separate
- 15 factors then as they're outlined in this quotation?
- 16 A. I'm not sure what you mean.
- MS. FRANZETTI: Counsel, that question
- seems unclear.
- 19 BY MS. WILLIAMS:
- 20 Q. It has a list of dominant stressors:
- 21 Contaminated sediments, metals, synthetic chemicals,
- PAH, pharmaceut -- you know, it lists like -- it has
- 23 a list of seven items.
- A. Right. So let me clarify. Obviously,

- 1 contaminated sediments are going to contain high
- levels of nutrients, metals, synthetic organic
- 3 chemicals. In addition, those PAHs that are in the
- 4 sediment as we talked about yesterday dissolve into
- 5 the overlying water and cause the photo-induced
- 6 toxicity. We may get the same with nutrients
- 7 causing some ammonia toxicity at the bottom. So the
- 8 pharmaceuticals are going to be in the water column
- 9 and also in the sediments, so it's --
- 10 Q. Did any of the studies we discussed
- 11 yesterday test for pharmaceuticals in the sediments?
- 12 A. I can't remember, but we can talk
- about those now, if you'd like.
- Q. Sure. Did you review any studies or
- 15 conduct any studies that tested for pharmaceuticals
- in the sediments?
- 17 A. Yes. I reviewed studies that were
- conducted. The USGS study by Groeschen et al. that
- we submitted yesterday was one of those studies.
- 20 Another one which was not submitted yesterday is No.
- 21 34 on Exhibit 371.
- MS. FRANZETTI: Again, it was
- submitted. You may not have mentioned it
- yesterday. So No. 34, state what that is.

- DR. BURTON: Excuse me. It was 24,
- 2 Kolpen by Dana Kolpen, et al, also with the
- USGS which was a nationwide survey. And then
- Document No. 29 by Ramirez, et al., which
- 5 looked at pharmaceuticals in fish tissue.
- 6 All of these collected samples from this
- basin, samples were collected for the fish at
- 8 the North Shore Channel. Samples for the
- 9 water in the other two studies were collected
- at riverside on the Des Plaines which is just
- a little bit northwest of here. Also in Salt
- 12 Creek which is draining the western suburbs
- and into the Des Plaines River. They were
- 14 collected in the Ship Canal at Romeoville.
- So those were the major sites that USGS used
- in those two studies.
- 17 BY MS. WILLIAMS:
- 18 Q. I want to ask you a question about the
- 19 Groeschen, et al., 2004 study. We don't have -- I
- don't think that's a hard copy, right, that was put
- into the record yesterday? That wasn't one of the
- ones that you provided?
- MS. FRANZETTI: No.
- MS. WILLIAMS: So I apologize that I'm

- going to read a quote from it, but we can't
- 2 refer to it in hard copy at this point.
- 3 BY MS. WILLIAMS:
- Q. On Page 9 regarding pharmaceutical and
- 5 household chemical contaminants, I'm going to quote,
- 6 "Knowledge of the potential human and environmental
- 7 health effects of these 95 compounds is varied.
- 8 Little is known about the potential health effects
- 9 to humans or aquatic organisms exposed to the low
- 10 levels of most of these compounds or the mixtures of
- 11 compounds found." Do you agree with this statement?
- 12 A. No.
- Q. If not, why not?
- A. Because there's been recent
- publications. We're missing one of the references
- to submit by Karen Kidd, which was kind of a
- Hallmark paper that was published in one of the top
- journals of the world two years ago. And she showed
- a population collapse of fathead minnows in a lake,
- in an experimental lake in Canada at five nanograms
- 21 per liter which is a concentration. That was
- 22 basically one of the estrogens that comes in birth
- control pills which is one of the very common
- 24 products found below wastewater treatment plants.

- 1 And so that was a real world concentration. And
- they showed the collapse of the whole ecosystem due
- 3 to that concentration. So since then there's been
- 4 additional publications that are showing this link
- 5 to collapse of aquatic ecosystems being exposed to
- 6 these compounds.
- 7 Q. So you think the USGS study is no
- 8 longer valid?
- 9 A. Oh, it's absolutely valid. That
- 10 conclusion simply said they don't know the effects.
- 11 Well, that study was done several years ago.
- 12 Q. So now we do? Now we feel we know the
- 13 effects?
- A. Yes, ma'am.
- Q. You're referring to a two-year old
- study that's not on Exhibit 371. So I think we
- 17 better provide at least a -- Can you provide for the
- 18 record now the full citation?
- 19 A. I believe it's in here somewhere.
- MS. FRANZETTI: I'll tell you what.
- Can we maybe look for that at a break and
- come back to it rather than take the time?
- Unless you think you can quickly.
- DR. BURTON: Proceedings of the

1	National Academy of Science, 2007, Karen
2	Kidd, et al. Google that and you'll have it
3	MR. ETTINGER: Have you studied the
4	very how wastewater treatment can affect
5	the levels of personal care products and
6	pharmaceuticals coming out of wastewater?
7	DR. BURTON: There was a study
8	published this month by Chris Metcalfe, et
9	al., at Trent University that stated that
10	municipal wastewater treatment plants,
11	typical wastewater treatment plants do not
12	move remove more than 40 percent of these
13	compounds. So 60 percent are still being
14	discharged, and they found that they went
15	several kilometers downstream and were found
16	in fish downstream.
17	MR. ETTINGER: That's a standard
18	activated sewage treatment plant?
19	DR. BURTON: I think he was referring
20	to secondary treatment, yeah.
21	MR. ETTINGER: Secondary treatment.
22	If you had Are you aware of any studies
23	that do that for more advanced wastewater
24	treatment?

1	DR. BURTON: I'm not aware. I would
2	assume a carbon treatment would remove these
3	compounds.
4	HEARING OFFICER TIPSORD: Dr. Burton,
5	you also referred earlier to another study
6	that didn't make the list earlier this
7	morning. I apologize. I let that go by.
8	MR. GOODFELLOW: That was the same
9	one.
10	HEARING OFFICER TIPSORD: Is it the
11	same one? Okay. Thank you.
12	MS. WILLIAMS: I'm going to skip 77
13	and 78; 79 and 80 we had asked yesterday.
14	MS. FRANZETTI: I'm sorry. Can I have
15	just a moment.
16	I'm just going to ask Dr. Burton
17	in addition to the Karen Kidd study, the
18	does the Ramirez study, which is included on
19	the CD, No. 29 on the index of Exhibit 371,
20	is that also a study that post dates the
21	Groeschen study and as to the data regarding
22	the effects of pharmaceutical products on
23	fish?
24	DR BURTON: Yes it does And the

- nice thing about the Ramirez study which was
- published in 2009 is it has many citations.
- And I just noticed, Mr. Ettinger, they have a
- 4 citation referring to the removal of products
- from wastewater treatment.
- 6 MR. ETTINGER: That's on our CD.
- 7 DR. BURTON: Yes.
- 8 MR. ETTINGER: Delightful.
- 9 BY MS. WILLIAMS:
- 10 Q. Do you believe these studies that
- 11 you've listed represent a line of evidence comprised
- of high quality data from an adequate design to
- 13 characterize spatial and temporal conditions that
- can be used in a weight of evidence approach?
- MS. FRANZETTI: And I'm sorry. We're
- lost as to what question --
- MS. WILLIAMS: This is a follow-up.
- MS. FRANZETTI: Okay.
- MS. WILLIAMS: I am looking at
- something from Dr. Burton that's in the
- record, but it's a follow-up.
- DR. BURTON: Yes, ma'am.
- 23 BY MS. WILLIAMS:
- Q. So you think we have enough data now

- to use these studies as lines of evidence in a
- weight of evidence approach?
- 3 A. It is.
- 4 Q. Okay. I'm moving on to 82. Well,
- 5 maybe I should ask 81 to make sure I'm familiar with
- 6 which study we're referring to on phosphorous.
- 7 Question 81 asks what recent USGS phosphorus studies
- 8 are you referring to on Page 10 of your prefiled
- 9 testimony?
- 10 A. The USGS report I'm referring to is
- the one that we submitted yesterday, No. 44. And I
- would like to amend a response I gave to
- 13 Mr. Ettinger yesterday about the study. He asked me
- where they sampled. I rereviewed the study last
- night and they sampled the Ship Canal at Romeoville,
- they sampled Salt Creek at Western Springs, they
- sampled the Cal-Sag and the DuPage and the Chicago
- 18 River at riverside. They found that every sample,
- every sample in the Illinois River basin exceeded
- 20 the phosphorus recommended criteria of
- 21 .1 milligrams. They found that ammonia in the ship
- 22 canal was the highest in the basin and the fourth
- highest in the United States with the flow weighted
- mean average of 0.64. They found Diazinon

- 1 frequently in all the sites that had any degree of
- 2 urban land use. This is a banned pesticide right
- now. Ninety-three percent of the samples in Salt
- 4 Creek and 18 percent of these exceeded aquatic life
- 5 guidelines. Benthos was degraded at all sites in
- 6 the basin that had greater than 25 percent urban
- 7 land use. Atrazine was in every single sample that
- 8 had agricultural or mixed use land use.
- 9 O. When --
- 10 A. Nitrate actually increased between
- 78 and 97 in the system; the cause of the better
- wastewater treatment plants that were converting
- more ammonia which is more toxic to nitrate. But
- 14 still ammonia ranked eighth nationally at the
- 15 Chicago River at Riverside. And the phosphorous in
- the ship canal was fourth highest nationwide in
- their 51 watersheds they compared. So I could go on
- and on here, but the point is at these multiple
- 19 sites we have some of the worst water quality in the
- 20 nation.
- Q. So when -- Can I just finish this one?
- When you're saying this is the recent USGS
- phosphorus study, you're referring to here, right?
- 24 So 1998?

- that's been marked as Exhibit 371.
- 21 BY MS. WILLIAMS:
- Q. Question 82: On Page 14 of
- 23 Attachment 1 you state, quote, the waters of the UIW
- from above Chicago through the Dresden Pool have

- 1 high levels of nitrogen and phosphorus. What is the
- basis for this statement? I'm assuming the answer
- 3 is the studies that we've just discussed.
- 4 The next question is high levels
- 5 compare to what -- How do these levels compare to
- 6 other areas of the State of Illinois?
- 7 A. Well, you're correct. I was referring
- 8 to the USGS study which did nationwide comparison,
- 9 and the only other comparison was within MWRD that
- 10 looked at levels going downstream. And, as you
- 11 know, some of those levels increased and some of
- 12 those parameters decreased. The ship canal provided
- the most significant amount of nutrients that were
- being discharged into the Illinois River. And this
- system has been identified as one of the major
- sources of nutrients to the Gulf of Mexico.
- 17 Q. By this system you mean?
- 18 A. The upper Illinois -- the Illinois
- 19 River basin as a whole.
- Q. As a whole?
- 21 A. Yeah. And so it's being implicated in
- the anoxia problem in the Gulf of Mexico.
- Q. Did you look at phosphorus levels at
- other parts of the Illinois River basin not covered

- 1 in the study?
- A. No, I did not.
- Okay. A: Do you believe nitrogen and
- 4 phosphorus can be reduced using effluent limits and
- 5 best management practices on point sources?
- 6 A. Certainly they can. However, the
- 7 increases in phosphorus that have continued over the
- 8 last decade or so were attributed to municipal and
- 9 industrial wastewaters as noted by Richard Landon,
- 10 2003, improved effluents do not alleviate also the
- 11 problems of nonpoint source loadings.
- 12 Q. Have you factored in any future
- 13 phosphorus or nitrogen treatment at the wastewater
- 14 treatment plants into your analysis of this factor?
- A. No, I haven't. But it's not going to
- 16 effect the nonpoint source loadings. With an
- increase in urban development as we're seeing in the
- southwest part of this study area, there will be
- 19 subsequent increases in municipal effluent volumes.
- 20 So one would think phosphorus will continue to
- 21 increase.
- Q. So have you concluded that these
- stressors, meaning nitrogen and phosphorus, will not
- be remedied in the foreseeable future?

- 1 A. I don't really see how they can be. I
- don't see how -- well, first off, we already know
- 3 the proposed deadline for TARP, 2024, and the areas
- 4 outside TARP would take huge amount of municipal
- 5 lead best management practices to reduce the
- 6 nonpoint source. I'm skeptical whether that would
- 7 occur.
- MR. ETTINGER: I have a couple of
- 9 questions. Have you seen effects of nitrogen
- in the Lower Des Plaines other than with
- 11 regard to ammonia?
- DR. BURTON: No. But I haven't
- targeted nitrogen as a stressor to try to
- tease it out of the other stressors.
- MR. ETTINGER: Well, what might one do
- to tease it out?
- DR. BURTON: It's fairly complicated.
- The environment in Canada has been doing this
- at some of their sites that have nutrient
- inputs and they have to set up streamside
- 21 mesocosms and try to alter nutrient
- concentrations as the indigenous organisms
- are being exposed to them to try and tease
- out how that nutrient impacts that community.

MR. ETTINGER: Well, what would be
the -- what would be the mode or way in which
increased nitrogen would affect the aquatic
life in the Lower Des Plaines?

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DR. BURTON: Well, I mentioned ammonia. If you get increased ammonia, that's a problem obviously. But the increased eutrophication, which we've known about since the '70s, which degrades the habitat is another possibility. With a nutrient being increased you're going to get more photosynthesis occurring from plants and So my concern would be increased algae, duckweed, macrophytes, which would then alter the system. It's up to the aquatic biologist to decide really what's bad with a more eutrophied system. But you know, as these areas become more eutrophied in the back waters, you're going to be more worried about dissolved oxygen sags.

MR. ETTINGER: I'm not going to get real technical here, but phosphorous and nitrogen cause eutrophication generally.

DR. BURTON: Yes.

	— y - · · ·
1	MR. ETTINGER: And depending on the
2	system, it may be either phosphorus or
3	nitrogen which is the most limiting factor.
4	DR. BURTON: Yes.
5	MR. ETTINGER: And you have not looked
6	at that specifically any the Lower Des
7	Plaines?
8	DR. BURTON: No. But the more recent
9	literature is suggesting where people were
10	more focussed on nitrogen that usually it's
11	both of those parameters that are an issue.
12	MR. ETTINGER: Now, looking, again,
13	specifically at the Lower Des Plaines, have
14	you seen either from going out there yourself
15	or from looking at the literature any
16	evidence of effects in terms of increased
17	macrophytes or algal growth such as what you
18	were talking about?
19	DR. BURTON: I did not in my mid '90s
20	study. But more recently when EA was out
21	there, they documented, and we have some
22	photographs here.
23	MS. FRANZETTI: We have one
24	photograph.

1 DR. BURTON: Of some primarily 2 duckweed blooms. There were some blue green 3 algae in this, it appeared, but it was mostly duckweed that was occurring in some of these 5 still back waters and tributary amounts. MS. FRANZETTI: I'll offer this 6 7 photograph, which is captioned photograph 8 depicting dense mat of algae, duckweed at 9 Midwest Generation fish sampling location 408 10 which is, paren, mouth of Jackson Creek 11 embayment river mile, 278.3 located just 12 upstream of the I-55 bridge taken on 13 September 10, 2008, as the next exhibit into 14 the record. 15 HEARING OFFICER TIPSORD: If there's 16 no objection, we will admit the photograph so 17 described as Exhibit 380. 18 Seeing no objection, we'll mark it 19 as Exhibit 380. 20 MS. FRANZETTI: And if I may, if I 21 could just interrupt. Mr. Vondruska, does 22 the caption that I just read -- let me back 23 you up. Mr. Vondruska, were you out there at

the time this photograph was taken?

24

	tage 51
1	MR. VONDRUSKA: I was not.
2	MS. FRANZETTI: Okay. Who was out in
3	the river when this photograph was taken?
4	MR. VONDRUSKA: Two of my fishery
5	biologists, on-staff fishery biologists.
6	MS. FRANZETTI: By your fishery
7	biologists, you mean EA?
8	MR. VONDRUSKA: EA's. I'm sorry.
9	MS. FRANZETTI: That's okay. You can
10	claim them.
11	And is it correct this
12	photograph was taken on or about September 10
13	of 2008 by one of the EA fisheries
14	biologists?
15	MR. VONDRUSKA: Yes, it is.
16	MS. FRANZETTI: And what was the
17	reason they were out on the river at that
18	time? And by that I mean they weren't
19	looking for duckweed, correct?
20	MR. VONDRUSKA: No. We were
21	conducting our standard fisheries monitoring
22	program for Midwest Generation.
23	MS. FRANZETTI: And at this particular
24	location you ran into the duckweed situation

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Page 32
 1
            and the photograph was taken to record it,
 2
            correct?
 3
                    MR. VONDRUSKA: That is correct.
 4
                    MS. FRANZETTI: I think that puts it
 5
            in context.
 6
                   MR. ETTINGER: Just to tie it up then.
            You believe it's a reasonable likelihood that
 8
            upstream sources of phosphorus and nitrogen
 9
            caused this duckweed and bloom?
10
                    DR. BURTON: According to the USGS and
11
            MWRD studies, yes. They found higher
12
            concentrations upstream linked to the
13
            wastewater treatment.
14
                   MR. ETTINGER: Thank you.
15
     BY MS. WILLIAMS:
16
                    So in your report you concluded that
            0.
     blue green algae blooms are not an issue in this
18
     system, and you still support that conclusion?
19
            Α.
                   No, ma'am.
20
            0.
                   You disagree with your report on that
21
     point?
22
                   Yes, based on these recent findings.
            Α.
23
            Q.
                   And these recent findings means the
```

24

picture?

- 1 A. Yes. I do not think you will ever
- 2 have this issue out in the flowing water because
- 3 phytoplankton and algae, duckweed, don't like the
- flowing water. But in the quieter areas, late
- 5 summer when this was taken, you're likely to have
- 6 this issue now.
- 7 Q. Do you know if this followed a quiet
- 9 period or a large storm event?
- 9 A. I don't know. EA?
- MR. VONDRUSKA: What I recall is it
- did not follow a storm event. Well, in fact,
- it was about a week before the major 50-year
- flood event that occurred in mid September of
- that year.
- MS. WILLIAMS: Okay.
- MR. ETTINGER: Just to clarify, and
- there are side channels off of the main
- channel in the Lower Des Plaines that we're
- talking about.
- DR. BURTON: What I've been calling
- back water areas, right.
- MR. ETTINGER: And so like around
- Treats Island (ph.) or some of these areas?
- DR. BURTON: Right.

	Page 34
1	MR. ETTINGER: And those are areas in
2	which you believe there may now be or could
3	occur cyanobacteria as a result of the
4	eutrophication of these waters?
5	DR. BURTON: Yes, it could. It
6	appears in this system duckweed is going to
7	dominate.
8	MS. FRANZETTI: I'm sorry, Counsel.
9	Mr. Vondruska, did you want to add to that?
10	MR. VONDRUSKA: Yes, if I may. What
11	we've noticed recently in 2007 and 2008 are
12	these much larger duckweed blooms, algae
13	blooms than we've ever noticed before.
14	Myself, EA, we've been sampling the system
15	since 1987, and for whatever reason, this is
16	a recent occurrence.
17	MS. WILLIAMS: And you don't have any
18	theories at this point as to what the source
19	might be?
20	MR. VONDRUSKA: I do not.
21	MR. ETTINGER: Is it possible that
22	it's in part because the water quality is
23	getting better?
24	MR. VONDRUSKA: Anything is possible.

- DR. BURTON: Well, the phosphorus
- levels are going up. If that was the
- limiting nutrient for the duckweed, then that
- 4 is why we'd see the bloom occur. But
- obviously we haven't done the study to make
- 6 that relationship.
- 7 BY MS. WILLIAMS:
- 8 Q. 84C: Have you read the District's
- 9 preliminary report on phosphorus reduction at its
- 10 Egan facility?
- A. No, I have not.
- 12 Q. Do you have any evidence that
- dissolved oxygen -- this is F. I'm sorry. Do you
- 14 have any evidence that dissolved oxygen levels in
- the Upper Dresden Island Pool are being affected by
- 16 nutrient levels?
- 17 A. No, don't have any evidence, but
- microbial respiration is linked directly to the
- 19 presence of nutrients. So you're going to have more
- respiration with more nutrients, thus less oxygen.
- MR. ETTINGER: Excuse me again. Where
- you have a lot of algal respiration, you see
- a familiar diurnal swing in water bodies; is
- that correct?

- DR. BURTON: Correct.
- MR. ETTINGER: So you're -- During the
- 3 time that the critters or the algae are
- 4 taking in oxygen, you'll see an oxygen crash.
- 5 And when during the day you'll have high
- levels of oxygen in the water column; is that
- 7 correct?
- BURTON: Correct.
- 9 MR. ETTINGER: Have you seen any
- evidence of that in this system?
- DR. BURTON: I have not looked at
- that. I have heard reference to DO sags in
- the system, and that's why this new WERF
- 14 study, I believe, is being conducted that I
- mentioned yesterday.
- 16 BY MS. WILLIAMS:
- 17 Q. I think you answered the first part of
- 18 85. The second part of that question asks have
- extreme reproduction disruption and feminization
- 20 been shown to occur in the CAWS or lower Des Plaines
- 21 River?
- 22 A. I should note that I just came across
- the complete reference on Kidd, since it pertains to
- your question.

	Page 37
1	MS. FRANZETTI: Counsel, do you mind
2	if he reads that.
3	MS. WILLIAMS: Is it on 371?
4	DR. BURTON: It's in my answer.
5	MS. WILLIAMS: Go ahead.
6	DR. BURTON: It's Kidd, et al. 2007
7	Collapse of a Fish Population After Exposure
8	to a Synthetic Estrogen, proceedings of the
9	National Academy of Science, Volume 104,
10	Pages 8897 through 8901.
11	MS. WILLIAMS: Thank you.
12	MS. FRANZETTI: Would you like me to
13	actually obtain a copy and supply it to you
14	for part of the record?
15	HEARING OFFICER TIPSORD: That would
16	be good.
17	MS. FRANZETTI: We will do that.
18	DR. BURTON: So, yes, back to what's
19	happened in this system. The studies I cited
20	before by Ramirez, et al., showed effects.
21	And the two USGS studies showed these
22	chemicals were occurring in the system and
23	MS. WILLIAMS: That's not my question.
24	Have extreme reproduction disruption and

- feminization been shown to occur in the CAWS
- or Lower Des Plaines River.
- DR. BURTON: There has --
- 4 MS. FRANZETTI: Counsel, I guess that
- 5 depends on --
- 6 MS. WILLIAMS: I didn't ask -- We
- already talked about that there's been
- 8 studies that have found that these chemicals
- 9 are out there. The question --
- MS. FRANZETTI: Well, no. But when he
- was noting earlier specifying after checking
- the reports and noting down all of the
- sampling locations, there was one in the
- 14 Chicago Sanitary and Ship Canal.
- DR. BURTON: But that was only the
- fish tissue. There is another study that I
- also believe came from that sample of
- largemouth bass by Hink, et al., 2009,
- 19 published in Aquatic Toxicology that showed
- widespread occurrence of intersects in black
- 21 bass throughout the country.
- 22 BY MS. WILLIAMS:
- Q. And did that study take samples in the
- 24 CAWS or the Lower Des Plaines --

- 1 A. I believe one of the samples came from
- the North Shore Channel.
- Q. Okay. That answers my question.
- 4 Thank you, Dr. Burton.
- 5 MR. ETTINGER: Can I follow up on that
- 6 slightly?
- 7 MS. FRANZETTI: I'm sorry, Albert.
- Before you do, just so we can keep track of
- 9 what's in the record and where. I'm sorry to
- interrupt you. But the Hink study is No. 19
- on the index of exhibits for Burton testimony
- 12 Exhibit 371.
- MR. ETTINGER: You say the Hink study.
- Was that Schoenfuss's work or is that a
- different study?
- DR. BURTON: I don't remember the
- 17 co-authors.
- MR. ETTINGER: Are you aware of Heiko
- Schoenfuss's work on North Shore Channel?
- DR. BURTON: No.
- MR. ETTINGER: Are you aware of any
- studies specifically that looked at fish
- phytogellen (ph.) effects or other things in
- the Chicago area?

	Page 40
1	DR. BURTON: No, I'm not. It doesn't
2	mean they're not there.
3	MR. ETTINGER: Okay. Thank you.
4	HEARING OFFICER TIPSORD:
5	Mr. Ettinger, you're fading on us a little
6	bit. We have a lot of traffic.
7	MR. ETTINGER: I'm fading on myself,
8	too.
9	HEARING OFFICER TIPSORD: Just keep
10	your voice up.
11	MR. ETTINGER: I'll be more careful in
12	the future.
13	HEARING OFFICER TIPSORD: We have a
14	lot of train traffic this morning, too, for
15	some reason. Mr. Andes?
16	MR. ANDES: Of the largemouth bass
17	taken from the north shore channel, did any
18	show intersect effects?
19	DR. BURTON: I believe the Hink study
20	showed that. I'm not for certain.
21	MR. ANDES: All right. We can
22	introduce evidence that no intersects were
23	shown in the fish sampled in the channel, and
24	we'll provide that information later.

- 1 MS. WILLIAMS: Thank you, Fred.
- DR. BURTON: What I would like to add
- is several of the points yesterday on urban
- 4 run-off. When a phenomenon showed to exist
- 5 consistently across all places studied below
- 6 municipal wastewater treatment plants, one
- 7 assumes it occurs here.
- 8 BY MS. WILLIAMS:
- 9 Q. So do you agree that phenomenon that
- are generally applicable in typical systems impacted
- 11 by wastewater treatment plants are applicable in
- 12 this system?
- MS. FRANZETTI: Objection to the form.
- I think that's too vague, Counsel.
- DR. BURTON: What I'm referring
- specifically to is phenomenon that related to
- municipal wastewater treatment plants and
- urban run-off which is what I've been talking
- about the last few days. And it's shown
- repeatedly everywhere it's studied.
- 21 BY MS. WILLIAMS:
- Q. So this system is similar to
- everywhere that it's been --
- A. It's actually worse because there's a

- 1 greater degree of both of those factors.
- Q. Of what factors?
- 3 A. Of urbanization and wastewater
- 4 treatment plants, the largest in the world.
- 5 Q. Okay. I think we probably answered
- 6 86, but I want to be sure that you have directed us
- 7 towards the U.S. EPA study you are referring to on
- Page 10 of your prefiled testimony with respect to
- 9 pharmaceutical compounds and fish tissue?
- 10 A. Yes. That's Ramirez, et al., 29.
- 11 Q. Thank you.
- MS. FRANZETTI: On Exhibit 371.
- 13 BY MS. WILLIAMS:
- Q. So Question 87 says on Page 10 to 11
- you state a recent lake study conducted in Canada
- 16 found that fish exposed to levels commonly found in
- untreated and treated waste waters resulted in
- 18 feminization of males, et cetera. Is this the --
- 19 A. The Kidd, et al.
- Q. Is the Kidd, et al, study. Okay.
- What compounds or compounds is this referring to?
- 22 A. She was using the synthetic estrogen
- that's used in birth control pills. Do you want to
- know the technical name of that compound?

- MS. WILLIAMS: Oh, sure.
- DR. BURTON: I'll spell it out. 17
- 3 Elpha, E-L-P-H-A, dash E-T-H-Y-N-Y-L,
- estradiol, E-S-T-R-A-D-I-O-L. EES is what
- it's commonly referred to.
- 6 BY MS. WILLIAMS:
- 7 Q. Thank you. I don't know if in 88,
- 8 have we established whether any of the studies and
- 9 data out there have taken samples in the Upper
- 10 Dresden Island Pool with regard to pharmaceutical
- and personal care products?
- 12 A. I'm not aware of any.
- 13 Q. Okay.
- 14 A. The study by Metcalfe, No. 28, on
- Exhibit 371, the one that I said removed 40 percent
- of these compounds and treatment, he found that
- these compounds would travel several kilometers
- downstream of the discharge point and they would
- 19 have breakdown metabolite products that were also a
- 20 problem. So one would assume they're in the Upper
- 21 Dresden Island Pool.
- MR. ETTINGER: I'm sorry. Several
- kilometers. What do you mean by that?
- DR. BURTON: I mean several kilometers

	rage 11
1	downstream.
2	MR. ETTINGER: Well, several can mean
3	two I was told by one witness, and two
4	kilometers won't get us from Stickney
5	downstream. So what do you mean by
6	DR. BURTON: I don't remember the
7	exact number. I'm sorry.
8	MR. ETTINGER: Okay. And by Could
9	you elaborate a little on the breakdown
10	products? Breakdown products can get more
11	than several kilometers downstream, or what
12	did you mean there?
13	DR. BURTON: What the compounds, as
14	they go downstream, are degrading and forming
15	breakdown metabolites. Those products we
16	found downstream and implicated them as being
17	a problem in the fish. One of the
18	conclusions of the study was you need to look
19	at the breakdown products.
20	MR. ETTINGER: Sometimes the breakdown
21	products can be more toxic than the product
22	that was discharged.
23	DR. BURTON: That's the case for
24	atrazine, yes.

- MR. ETTINGER: Thank you.
- 2 BY MS. WILLIAMS:
- Q. Okay. Let's skip on to 91. On
- 4 Page 10 of your prefiled testimony it states, quote,
- 5 UIW and UDP are also adversely effected by organic
- 6 compounds collectively referred to as emerging
- 7 contaminants which include endocrine-disrupting
- 8 compounds found in pharmaceuticals personal care
- 9 products, and veterinarian livestock operations.
- 10 A: Does U.S. EPA have --
- currently have guidance or criteria on emerging
- 12 contaminants?
- 13 A. No, they don't. The U.S. EPA is very
- worried about these contaminants, so they have
- prepared some draft guidance on how to prepare
- 16 criteria for these. Their worry is if they follow
- the same old process, it will take them years and
- years to develop it. So they've proposed a speedy
- 19 process to develop guidelines that would start with
- 20 EPS that we just talked about. I serve on the EPA
- science advisory board that reviewed their initial
- guidance just a few months ago. And I think in the
- next year we'll see a formal process come forward to
- develop those numbers.

- 1 Q. Do you believe those chemicals should
- be regulated as part of the Agency's proposal for
- 3 these waters?
- A. I'd rather not comment on that.
- 5 Q. Why?
- A. It's a policy question.
- Q. Well, I didn't mean it as a policy
- question. I meant it as a scientifically whether
- 9 you think it's necessary to protect aquatic life
- that currently exists in the system. So, in your
- opinion, being on this advisory panel?
- MS. FRANZETTI: I'll just object,
- Counsel. He hasn't said he's developed an
- opinion. You can say it's not policy. He
- thinks it is. So with that, can you answer
- the question?
- DR. BURTON: I would look at these as
- another stressor. That's the way I've
- mentioned them here in my testimony.
- 20 BY MS. WILLIAMS:
- Q. Another stressor that can't be
- remediated or that should be remediated?
- A. That could be remediated.
- Q. Okay. Thank you.

- 1 A. Yes.
- Q. Question 92: On Page 4, Paragraph 1
- of your testimony you state, quote, "Dominant
- 4 stressors for the UDP included contaminated
- 5 sediments, metals, nutrients, synthetic organics
- 6 such as pesticides, carcinogenic PAHs,
- 7 pharmaceuticals, and personal care products.
- I think we've already asked this
- 9 question, but are you referring to these chemicals
- and the sediments the water column or both?
- A. As we discussed earlier, the sediments
- primarily. I think we've answered the rest of this.
- Q. Question 93, the second sentence: Are
- 14 most effluent dominated waterways incapable of
- 15 attaining Clean Water Act aquatic life goal uses
- 16 because of endocrine-disruptures or personal care
- 17 products?
- A. Well, if it's part of -- If it's one
- part of the system, it's likely to be distributed
- throughout the depositional sediments and waters.
- Q. But I know the question is getting at
- 22 if this is present in most -- if these chemicals are
- 23 present in most effluent dominated systems, is it
- 24 really a stressor that's preventing attainment of

- 1 Clean Water Act goals in most systems?
- 2 A. It would be a site specific issue. It
- would vary at every site. You would have to study
- 4 that.
- 5 Q. Are you aware of any sites that are
- 6 able to attain Clean Water Act aquatic life use
- 7 goals that are impacted by these stressors?
- A. I haven't made that evaluation.
- 9 Q. Okay.
- MR. ETTINGER: Were you going to ask
- the last sentence of No. 93?
- MS. WILLIAMS: I thought I just did.
- Did I? No? I can -- if it'll help, Albert,
- I'll ask.
- 15 BY MS. WILLIAMS:
- Q. Are you aware of any U.S. EPA water
- quality or effluent standards for endocrine
- disruptures or PPCPs?
- A. We just answered that question.
- MR. ETTINGER: Well, are you familiar
- with standards for nonylphenol ethoxylates?
- DR. BURTON: The EPA, I believe the
- U.S. EPA would put that in the group of
- emerging contaminants that they haven't

	rage 4.
1	developed standards for as far as aquatic
2	life are concerned. That was part of the
3	MR. ETTINGER: Okay. We'll talk about
4	that later. So you're not familiar with
5	DR. BURTON: No.
6	MR. ETTINGER: That standard or that
7	criteria at the federal level, are you? Is
8	atrazine an endocrine disruptor?
9	DR. BURTON: I should back up.
10	MR. ETTINGER: That's what I thought.
11	DR. BURTON: We've been focussed on
12	I've been talking about PPCPs,
13	pharmaceuticals and personal care products.
14	Of course atrazine is not a personal care
15	product. But there are a lot of chemicals
16	that are endocrine disruptors, as
17	Mr. Ettinger just suggested, atrazine in some
18	of the breakdown products. So when we talk
19	about endocrine disruption and effect on fish
20	reproduction, that can be a host of other
21	chemicals.
22	MR. ETTINGER: Just to make clear,
23	nonylphenol ethoxylates are normally not used
24	as personal care products either. They're

differ from the rest of the state because I did not

23

24

make that evaluation.

- 1 Q. So are you aware of whether or not
- there are statewide fish consumption advisories?
- A. I only focussed on this system.
- Q. Okay. Question 97: What conclusion
- is to be drawn from your statement on Page 12 that,
- 6 quote, "Nitrification is also inhibited by cold
- 7 temperatures and ammonia is not always consumed in
- 9 upper sediment layers"?
- 9 A. These were in response to incorrect
- statements made by the authors of the UAA report on
- the Lower Des Plaines River that incorrectly imply
- 12 and overgeneralize that high temperatures are always
- detrimental. As I said in my testimony, there's no
- simple relationship between temperature and the
- nitrification process or aquatic toxicity.
- 16 Q. So do you think that the high
- temperatures in the Upper Dresden Pool are improving
- the ammonia toxicity situation?
- 19 A. No.
- 20 Q. Okay.
- MR. ETTINGER: I'm sorry. I haven't
- looked at the latest. If it's just a matter
- of chemistry, is there a relationship between
- high temperature and the amount of unionized

ammonia that you would find in a given sample
of ammonia?

MR. GOODFELLOW: I'll answer that one, because I'm much more familiar with the data. The relationship of unionized ammonia is most affected by pH. pH is, by far, the greatest factor. And then a 10 degree change of temperature will change substantially the toxicity of -- or the unionized ammonia, not necessarily anything on the toxicity. It will get higher, but it's in groups of 10 degrees centigrades. So it's -- And it's much, much lower -- much, much smaller in comparison to DH.

MR. ETTINGER: So it's a smaller effect, but there is a positive relationship between temperature and the amount of unionized ammonia that you would expect for a given amount of total ammonia?

MR. GOODFELLOW: Correct. Now, in natural systems often higher temperatures will have lower pHs. It just -- I'm sure it has something do with gas exchange across the surface. So that process dampens it, too.

- So it makes it more difficult, and that's why
- ammonia toxicity is just as complicated in
- 3 the criteria document is voluminous.
- 4 BY MS. WILLIAMS:
- 5 Q. Question 98: On Page 15 of your
- 6 prefiled testimony it states, quote: Acute toxicity
- of water and sediments unrelated to temperature is
- and will remain a major limitation on the potential
- 9 of this water body to achieve Clean Water Act
- 10 aquatic life goals. Which parameters in the water
- 11 are acutely toxic? And do you have documentation
- that the water is acutely toxic?
- 13 A. I actually didn't study what
- 14 parameters in the water were actually causing the
- 15 toxicity. I just measured the toxicity that was
- occurring in the water. I was able to attribute
- some toxicity to total suspended solids and some to
- photo-induced toxicity through a TIE.
- MR. ETTINGER: I'm sorry. So you did
- some sort of wet testing with just the water
- column water and found acute toxicity?
- DR. BURTON: Yes.
- MR. ETTINGER: And that's discussed in
- one of these reports?

- DR. BURTON: Yes, summary report.
- MS. WILLIAMS: Where were those
- 3 samples taken?
- DR. BURTON: We had samples that
- 5 stretched from Brandon Road Lock & Dam to the
- 6 intake of the Joliet plant in the discharge
- 7 canal downstream to I-55 and the Kankakee
- 8 River.
- 9 BY MS. WILLIAMS:
- Q. Water samples?
- A. Water samples.
- 12 Q. Okay.
- MS. FRANZETTI: Counsel, just to
- clarify. He did a series of tests, and they
- were at multiple locations. That's what he
- was just describing.
- 17 BY MS. WILLIAMS:
- Q. And over what time period? Again,
- just focussing on the water samples.
- 20 A. These -- the major study there
- occurred during the summer with sample periods in
- July and in August, and they were done in situ; that
- is, organisms in the field, exposed.
- Q. I'm sorry. I meant years.

1	A. '95, I believe.
2	MR. ETTINGER: I'm sorry. Were you
3	referring I believe I was reading about
4	your '95 studies. I believe at one point
5	there was an unidentified discharge of raw
6	sewage that you discuss in your report. Is
7	that what you're referring to here or was
8	there some other sample?
9	DR. BURTON: That was one incident in
10	one of the exposures, a subsequent exposure.
11	There was no discharge, or at least we didn'
12	smell one.
13	MR. ETTINGER: Okay. Have you done
14	any so basically you have that one sample
15	in '95 in which you did wet testing and
16	thought you knew what it was caused by. And
17	there were other samples in which you did we
18	testing and which were those.
19	MS. FRANZETTI: Albert, you know, if
20	you don't mind, can I ask him to maybe back
21	up and give a general
22	MR. ETTINGER: That's fine with me
23	MS. FRANZETTI: description. I

think it will clear up the confusion of

24

what -- and what I referred to by a series of tests. Could you describe the testing you did back in 1995, the first series, second series, locations at which you did them. know you've said it a minute ago, but if you could do all of this kind of in one answer, I think it would help everybody in terms of at least knowing what the overall amount of work was that you did. And, perhaps generally, the type of testing that it was.

DR. BURTON: Okay. Quite a few different experiments were conducted. We did first a survey of the sediments over 55 miles in the Dresden Lock & Dam up to downtown. And that was to measure sediment toxicity and the chemicals in the sediment. We saw a lot of acutely toxic sediments from the Dresden area upstream. They became worse as you went upstream.

MS. FRANZETTI: That's the sediment testing?

DR. BURTON: That's the sediment survey. And then we did a series of tests in the Des Plaines with in situ exposures with

1	three or four organisms in cages set out in
2	the stream at the sites I just mentioned:
3	Upstream of Joliet, discharge canal,
4	downstream to I-55 and the Kankakee River.
5	We were kind of using as a reference river.
6	And that was done on two occasions. The
7	reason we repeated it was because in that
8	first exposure, the effluents weren't hot
9	enough, the water it was a cool period in
10	the summer. And we got this discharge of raw
11	sewage proximally coming from the Joliet
12	plant

MS. FRANZETTI: I'm sorry. Where -- Did that affect all four stations?

DR. BURTON: It affected all of the ceriodaphnia that were being exposed were killed everywhere. So we repeated the tests a month later when it was warmer, so the effluents were warmer, the Des Plaines River was warmer, and all of these sites. And the interesting conclusion from that is that we saw acute toxicity throughout the system at all the stations we measured. So there was acute toxicity occurring Kankakee River,

I-55, upstream to Brandon Lock & Dam. And it
was worse for some organisms in the thermal
discharge canal.

DR. BURTON: And we did laboratory studies, seven-day exposures at different temperatures. We tried to look at ammonia in the lab. We did in situ exposures looking at ammonia in the sediment and the overlying

water. And I think that's all of it.

MS. FRANZETTI: Can you -- I know --

MS. FRANZETTI: Okay. Would you mind -- I know you pulled out to try to help answer this question, a -- one of your reports that is entitled the Upper Illinois Waterway Ecological Survey, July 1998 to October 1998, continuous in situ toxicity monitoring and thermal effect characterization task final report, March 11, 1999. This is not on the CD. We really had expected to go into this in more detail in Phase 2, but its relationship to temperature, but -- So we will get this report into the record. But could you, just to summarize, read your -- the conclusion on the in situ

- biological responses that were found as a 1 2 result of these in situ tests you've just 3 described?
- MS. WILLIAMS: Wait. You're asking 5 him to read from a report, but it's not one 6 of the reports you've provided?
- 7 MS. FRANZETTI: Correct. And I will 8 put it into the report.
- MS. WILLIAMS: You don't have it 10 today?
- 11 MS. FRANZETTI: We intended to get 12 more into this, Counsel, in the thermal 13 standard phase.

14

24

DR. BURTON: One of my 15 conclusions 15 was in situ biological responses did not tend 16 to differ significantly between the field 17 sites when the river water temperatures 18 reached recorded highs. However, during 19 periods of lower temperatures, one of the 20 organisms chironomus tentans survivals at 21 I-55 were lower compared to the other 22 stations, and hyalella azteca, another EPA 23 organism survivals were significantly different in I-55 than the other test

1	stations.
2	MS. WILLIAMS: Was one of your other
3	conclusions
4	MR. ETTINGER: I'm sorry. I just want
5	to go back and give one of your answers,
6	because I think, actually, Miss Franzetti
7	might want to correct this. You talked about
8	a discharge from the Joliet plant as
9	affecting something. I'm not sure what plant
10	you were referring to, and I suspect there
11	was a mistake made there.
12	DR. BURTON: I have no basis for this
13	statement other than the Joliet plant that is
14	at the Hickory Creek which was just upstream
15	of where we were working exists there. And
16	we smelled raw sewage, so that's a
17	supposition that it was from that
18	MR. ETTINGER: You're referring to the
19	Joliet sewage treatment plant.
20	DR. BURTON: Yes, yes.
21	MR. ETTINGER: Thank you.
22	MS. FRANZETTI: I think he had
23	earlier, but I appreciate the clarification
24	in the event someone thought that was a

- 1 Midwest Gen Joliet station.
- MR. ETTINGER: Well, you don't
- discharge sewage, so that would have been
- 4 surprising.
- 5 MS. FRANZETTI: It would be a stretch
- 6 to interpret it that way.
- 7 HEARING OFFICER TIPSORD: Miss
- 8 Williams?
- 9 BY MS. WILLIAMS:
- Q. Can you explain how when you performed
- the in situ studies, how did you determine the
- 12 control for whether there were toxic -- you
- mentioned you need a control to compare. Can you
- 14 explain that for us?
- A. When you're doing in situ testing, you
- have to do a couple of things. You need a
- laboratory control that's comprised of the organisms
- that you are using in a test that you're putting
- into the chambers that are going out to the stream
- to make sure that they're healthy. And, in fact, on
- 21 a couple of occasions all of our fathead minnows
- 22 died. They were in poor condition from shipping.
- It's also important to have a good reference that's
- in situ. So a waterway that you think is better

- 1 quality that you'll get good survival in, and that's
- in this case really were two: It was upstream of
- 3 the Joliet plant and it was the Kankakee River, so
- 4 two good references.
- 5 Q. I'm sorry. Based on what we just
- 6 talked about when you say again upstream of the
- Joliet plant, you mean?
- 8 A. The power -- Midwest Gen.
- 9 MS. FRANZETTI: Try to use station.
- MR. ETTINGER: I'm sorry. You
- mentioned the Kankakee again. And I thought
- I heard as part of your -- one of your
- earlier answers that you found acute toxicity
- in the Kankakee River also. Was that true?
- DR. BURTON: That's one of the joys of
- doing in situ field work. You never know
- what you're going to get.
- MS. FRANZETTI: Is the answer yes?
- DR. BURTON: So the answer is the
- 20 Kankakee has acute toxicity. It's not a
- clean reference site.
- MR. ETTINGER: And where did you find
- that? Where specifically were you looking in
- the Kankakee that --

- DR. BURTON: We were at the mouth.
- MR. ETTINGER: At the mouth of the
- 3 Kankakee?
- DR. BURTON: Yes, sir.
- 5 BY MS. WILLIAMS:
- 6 Q. Okay. Where did we leave off? I'd
- 7 like to move on to 99. On Page 15 of your testimony
- you state that, quote, the development of new
- 9 modified standards including thermal standards will
- 10 not address the key issue of excessive and pervasive
- 11 pollution sources, excessive use impairments, and
- limited habitats in this watershed. The first
- question I'd like to ask is sort of a follow-up.
- When you say limited habitats, what habitat data did
- you look at to determine limited habitats?
- 16 A. I looked at the EA reports on habitat.
- I think I've also seen data, the report that just
- 18 came out from MWRD, and just my own --
- 19 Q. Well, you didn't look at that report
- in developing this opinion, right?
- 21 A. No, no.
- 22 Q. Okay.
- 23 A. But I looked at it before this
- testimony. And also I was on the river a lot, so

- 1 that was not a QHEI. It was just my experience.
- Q. Okay. When was the last time you were
- personally out there?
- 4 MS. FRANZETTI: Upper Dresden Island
- 5 Pool area?
- 6 MS. WILLIAMS: That would be fine.
- 7 Upper Dresden Island Pool.
- DR. BURTON: Probably 1999.
- 9 BY MS. WILLIAMS:
- 10 Q. Thank you. Subpart B. I'm going to
- skip A. I think we've answered A. But Subpart B of
- 12 99 asks whether you believe the current secondary
- 13 contact and indigenous aquatic life use water
- 14 quality standards sufficiently protect the current
- and potential biological condition of this system?
- 16 A. I haven't done that evaluation. And
- 17 to do that I would want to consult with some other
- 18 experts, fisheries experts.
- 19 Q. Have you -- do you know what they are?
- 20 Have you read them?
- MS. FRANZETTI: What is the they
- you're referring to?
- MS. WILLIAMS: Secondary contact and
- indigenous aquatic life use water quality

- 1 standards.
- DR. BURTON: I've read them. I don't
- 3 think I can repeat them.
- 4 MS. WILLIAMS: No.
- MS. FRANZETTI: We're not going to ask
- 6 you to, I hope.
- 7 BY MS. WILLIAMS:
- Q. Are you aware that most of them are
- based on effluent technology standards from the
- 10 1970s?
- 11 A. I'm not surprised.
- 12 Q. So knowing that do you have any
- opinion about whether they're sufficient to protect
- aquatic life in this system that's currently there?
- 15 The question is current --
- MS. FRANZETTI: Counsel, I'm going to
- object. He answered that question.
- DR. BURTON: Yeah. I already answered
- that. I'd like to consult with other aquatic
- 20 biologists.
- 21 BY MS. WILLIAMS:
- Q. Like Mr. Seegert?
- A. Such as Illinois EPA.
- Q. Are you aware that Illinois EPA has

- concluded they're not sufficient?
- 2 A. No.
- Okay. I think I can skip a few here.
- 4 Why don't you give me a second to see how far --
- 5 HEARING OFFICER TIPSORD: Let's take a
- 6 ten-minute break.
- 7 (Short break taken.)
- 8 HEARING OFFICER TIPSORD: I think
- 9 we're ready to go back on the record.
- 10 BY MS. WILLIAMS:
- Q. All right. Dr. Burton, I'm going to
- skip over most of the rest of my questions. I'd
- like to ask part of 109, however, if you want to
- 14 flip ahead. Question 109 says, you state on Page 13
- of your testimony that, quote, the application of
- these three UAA factors does not support the
- upgrading of use designations under the proposed UAA
- 18 rules.
- Are you aware, Dr. Burton, that
- the Agency's proposal with the exception of the
- Upper Dresden Island Pool is proposing something
- less than the Clean Water Act goals? This is the
- follow-up. This is didn't directly in there.
- MS. FRANZETTI: Did you understand the

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1 question?
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- MS. WILLIAMS: Do you understand the
- 3 question?
- DR. BURTON: Would you repeat it,
- 5 please.
- 6 BY MS. WILLIAMS:
- 7 Q. Are you aware that with the exception
- 8 of the Upper Dresden Island Pool the Agency's
- 9 proposal in this proceeding is proposing something
- 10 less than Clean Water Act aquatic life goals for
- 11 this system?
- MS. FRANZETTI: By the something she
- means they're proposing a use designation
- that is lower than the Clean Water Act
- fishable goals.
- DR. BURTON: Yes.
- 17 BY MS. WILLIAMS:
- Q. Okay. In your opinion -- this is
- 19 Subpart C. In your opinion, could Illinois upgrade
- the CAWS and Lower Des Plaines River from its
- 21 current designation to something incrementally
- better but still below the Clean Water Act aquatic
- life use goals?
- 24 A. No.

- Q. Explain why not.
- MR. ETTINGER: Well, I don't know if
- it's my place here to interpose an objection
- or not, but it seems like you're asking sort
- of legal questions of a biological witness,
- so I don't understand.
- 7 MS. FRANZETTI: Well, we have another
- problem, Albert. He thought she had read B,
- kind of the problem with prefiled questions.
- Assuming she was moving to B, and she moved
- 11 to --
- 12 BY MS. WILLIAMS:
- Q. I did say C, right?
- MS. FRANZETTI: No. I am not saying
- you didn't say it, Counsel, but he just
- assumed you're going to the next question to
- which his answer was no. So I think we need
- to clarify --
- DR. BURTON: Yes. That's --
- MS. FRANZETTI: With respect to
- Question 109C, would you like to amend or
- 22 correct your answer?
- DR. BURTON: Yes. Because I thought
- she said B. If the information supported

- such a conclusion, I believe it could be
- based on my general knowledge that states
- like Ohio have created a use classification
- 4 system that contains several United States
- designations that are below the Clean Water
- 6 Act aquatic life use goals.
- 7 BY MS. WILLIAMS:
- 8 Q. Thank you. Are you aware -- and this
- 9 is also a follow-up. Are you aware of any use
- 10 attainability analyses that have relied on
- 11 contaminated sediments as a primary factor in
- downgrading the designated aquatic life use?
- A. Well, I believe I stated yesterday
- that I haven't reviewed any use attainability
- analyses in recent years.
- Okay. And so the answer is you're not
- 17 aware of any?
- MS. FRANZETTI: No. The answer is he
- doesn't know because he hasn't looked.
- MS. WILLIAMS: Okay. That's all I
- 21 have.
- MS. FRANZETTI: I would, if you don't
- mind, Albert, there was one question that the
- 24 Agency skipped that I actually would like to

ask and have the answer on the record. It's

2 104. On Page 15 of your testimony you state

that the Illinois EPA's presentation of the

data, data interpretation and supporting

5 statements, are often biased. Identify which

statements and data presentations are biased.

What do these statements reflect a bias

8 toward? I'm not asking you why would the

9 Illinois EPA have such a bias in your

opinion.

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DR. BURTON: I use the word bias because I believe the Illinois EPA here failed to conduct a thorough review of all the relevant factors and available data and then to present an objective review of those results. The extensive studies performed by Com Ed in the '90s found contaminated sediments occur in all three pools and are present in the side channels and back water areas, the areas that are most important biologically. EA's 2003 habitat evaluation found sedimentation was moderate to severe and 70 percent of the sites of the Dresden Pool areas. Another indicated that

1 sedimentation had not improved or appeared to 2 have gotten worse in some areas. The data 3 showing extensive presence of siltation and sedimentation and sediment contamination that existed was not thoroughly reviewed, nor was 6 it objectively presented by the Agency. 7 it had been, the Agent could not have reached 8 the conclusion that it thinks sediment 9 contamination conditions are improving. 10 Moreover, the UAA report for the Lower Des 11 Plaines River presented an unsupported 12 conclusion that its contaminated sediments 13 can be removed permanently and are not a 14 limiting factor to the overall improvement of 15 this waterway. There was no identification 16 of any proposal, plan, or funding by anyone 17 that would remove the biological limitations 18 of these sediments, contaminated or 19 otherwise, that replace on the Upper Des 20 Plaines Island Pool, and prevent them from 21 recurring. In addition, other studies such 22 as the U.S. EPA, USGS, and MWRD have shown 23 high levels of sediment in water 24 contamination from major pollutants from

multiple pollutants and that this watershed
is one of the worst in the nation based on
chemical concentrations of these pollutants.

And that wasn't acknowledged by the Agency.

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Further, rather than present a detailed review of peer-reviewed sediment studies from the '90s and UAA report, instead presented only average sediment sampling values from U.S. EPA's sediment sampling database. This partial disclosure of the U.S. EPA sediment sampling results did not provide any meaningful or scientific assessment. The average values do not reveal whether they reflect a broad or narrow range of individual sediment sampling locations. Grouping of sediment data together to present an average of contaminants does not provide a true picture for specific areas contaminated averaging dampens out heterogeneity which is an extremely important factor in determining the adverse effects of sediments and organisms. The data in the UAA report didn't disclose or differentiate between sediment sample types or sampling site locations on

any given location. There was no way to determine if that data came out of the main channel where you wouldn't have high levels or the side channel or back water areas.

Another example with respect to nonpoint source discharges to this system is Agency testimony showing they did not conduct a thorough review of the effects of urban run-off on this system. It testified that, "Are you telling me that in an agency's opinion the urban run-off," the question was, "which is nonpoint source to this waterway is not a significant stressor?" The answer by the Agency was, "We didn't focus our energies on that because this is an effluent-dominated waterway. It's insignificant to the other inputs into this system."

MS. WILLIAMS: Dr. Burton, can you please provide a citation to what you're reading there?

DR. BURTON: January 8, '08, Agency testimony, Sulski, Pages 107 to 108. So the lack of the review of the impacts of urban run-off also bias the Agency's result. And

	raye /
1	it's odd that IEPA's Marsha Wilhite stated in
2	2003 that urban run-off is a significant
3	cause of impairment in the UIW and that most
4	of the wastewater is untreated and the
5	impairments are greatest in the Calumet and
6	Des Plaines River. That was Wilhite 2003
7	Urban Storm Water Issues in the Illinois
8	River basin and the Illinois water resources
9	center 2003 governor's conference on the
10	management of the Illinois River system.
11	MS. WILLIAMS: Are you referring to an
12	oral statement or a written statement?
13	DR. BURTON: This is a published
14	proceeding special report No. 23.
15	MS. WILLIAMS: Do you know if it's
16	part of the record in this proceeding?
17	DR. BURTON: It is not.
18	MS. FRANZETTI: I don't think it is.
19	He found it just before presenting his
20	testimony here. It's available on the web, I
21	think.
22	DR. BURTON: Yes. I got it off the
23	web. Given the mass population impervious
24	area in the municipal effluent domination of

1	the system, the wealth of information
2	dominating adverse effects, the lack of
3	consideration of urban run-off, in my opinion
4	is, frankly, amazing.

Also with respect to my toxicity studies from the mid '90s, I also believe the Agency accepted in the LDR UAA report an inaccurate and biased interpretation of those results of my studies which is apparently relying on to support the proposed use designation and UIP. More generally I believe IEPA gave greater way to the water chemistry above the biological and physical data. Those are some of the examples on which I base my opinion.

HEARING OFFICER TIPSORD: Dr. Burton, could we have the citation to the website where the Wilhite --

MS. FRANZETTI: I don't know that we have the website.

DR. BURTON: I can give you the absolute full citation.

HEARING OFFICER TIPSORD: That would be good.

DR. BURTON: Wilhite M, 2003, urban storm water issues in the Illinois River Basin in Illinois Water Resources Center, editor, 2003 governor's conference on the management of the Illinois River system, comma, the Illinois River: Sharing the Visions. Ninth Biennial Conference Proceedings Special Report No. 29 Urbana, Illinois.

HEARING OFFICER TIPSORD: Thank you.

MS. WILLIAMS: So I didn't hear in that answer, Dr. Burton, the questions in 104 that say what do these statements reflect a bias toward? And why would Illinois EPA have such a bias, in your opinion?

DR. BURTON: As to what these statements provide a bias towards, they present a bias towards ignoring or discounting evidence that shows there are conditions in the UDIP waterway that satisfy one or more of the UAA factors. Through the ship canal they present a bias toward believing this waterway can attain a higher level of use designation than it actually

	rage /
1	can.
2	MS. WILLIAMS: Why would the Illinois
3	EPA have such a bias, in your opinion,
4	towards not finding factors present?
5	DR. BURTON: I'm not going to
6	speculate.
7	MS. WILLIAMS: Would you agree that
8	there's a presumption that Clean Water Act
9	aquatic life use can be attained unless there
10	is definitive evidence that they can not?
11	MS. FRANZETTI: Objection. That's a
12	legal question, and that presumption is
13	rebutted by application of one of the six UAA
14	factors, which you have to include to ask a
15	fair question and that that's what he was
16	addressing in his answer with respect to
17	MS. WILLIAMS: I think the question is
18	that he's accusing the Agency of bias which
19	is not I mean that's the unfair issue I
20	think we're trying to get. You're accusing
21	the Agency of bias without reflecting that
22	there is a presumption that's rebuttable.
23	MS. FRANZETTI: The presumption is not
24	a bias. And, Counsel, if you equate

	Page /8
1	presumption with bias, I strongly disagree
2	with your definition of the terms presumption
3	and bias. A presumption is simply that.
4	It's a starting point. And under the
5	regulations, the UAA regulations gives six
6	grounds on which you can rebut that
7	presumption; has nothing to do with bias.
8	MS. WILLIAMS: But it is your
9	testimony, Dr. Burton, that the Agency is
10	biased against finding UAA factors present in
11	this case?
12	DR. BURTON: Yes. In the presentation
13	of the scientific data
14	MS. WILLIAMS: And would you agree
15	that
16	HEARING OFFICER TIPSORD: Let him
17	finish his answer, please.
18	MS. WILLIAMS: Go ahead.
19	DR. BURTON: The bias that I just
20	talked about was the presentation of the
21	scientific rationales.
22	MS. WILLIAMS: Would you agree that
23	the Agency invoked three of the six UAA
24	factors in its proposal before the board in

	rage /s
1	this proceeding?
2	MS. FRANZETTI: Objection, Counsel.
3	It didn't as to UDIP, so you need to exclude
4	UDIP or that statement is inaccurate.
5	MS. WILLIAMS: In this proceeding has
6	the Agent invoked three of the six UAA
7	factors? I don't think that question is
8	inaccurate.
9	MS. FRANZETTI: With the understanding
10	you're not specifying for what waterways
11	MS. WILLIAMS: Okay.
12	MS. FRANZETTI: You can answer the
13	question.
14	DR. BURTON: Yes.
15	MS. WILLIAMS: And in the Upper
16	Dresden Island Pool has the Agency invoked
17	one of the UAA factors with regard to
18	recreational uses?
19	DR. BURTON: Yes.
20	MS. WILLIAMS: Thank you.
21	HEARING OFFICER TIPSORD: Move on to
22	Mr. Ettinger.
23	E X A M I N A T I O N
24	BY MR. ETTINGER:

- 1 Q. Just to follow up on that, you talked
- about the Ohio classification system. Are you
- familiar with the Ohio classification system?
- 4 A. Yes.
- 5 Q. How would you classify these waters
- 6 using the Ohio classification system based on
- 7 your --
- 8 A. Modified warm water habitat.
- 9 Q. That would be for the Lower Des
- 10 Plaines or which portion?
- 11 A. The Ohio EPA implies -- applies that
- 12 to any system that was historically channelized.
- Q. Modified warm -- what was that?
- A. Modified warm water, I believe.
- 15 Q. Modified warm water habitat I think is
- what you said.
- 17 A. It has been a while.
- 18 Q. Thank you. I have a problem here in
- 19 that I have to go through two days of testimony and
- pick out the questions that I think haven't already
- been answered, and so we'll see where we go from
- here. Some of these have been touched on before,
- but I want to clarify them a little more or
- something like that. So you'll have to bear with

- 1 me. You'll be pleased to hear that I'm not going to
- 2 ask most of my prefiled questions because they've
- 3 either already been asked or we went somewhere else.
- So I'd like to look at now my
- 5 prefiled questions No. 19. We've been over this
- 6 before I realize, but I want to try to get a little
- 7 more information on that. The question was -- the
- 8 whole question is do you believe that emerging
- 9 contaminants are affecting aquatic life in the CAWS
- or the Upper Dresden Pool? We've certainly answered
- 11 that.
- If so, how -- I think we've
- discussed that. But which contaminants? We have
- talked about some of them, but I'd just like to get
- any more information you have on these emerging
- 16 contaminants because you sort of named names as far
- as the chemicals that we're thinking about here.
- 18 A. I would seriously doubt that anyone is
- capable of providing a good answer to that because
- there's so many that are present simultaneously in
- these systems. And so it would be very difficult to
- say which one is causing the most endocrine
- disruption. There's no TIEs for endocrine
- 24 disruptors.

- 1 Q. Is there a -- What would be the prime
- suspects? I mean if I were going to start looking
- 3 at ones that you think would have an effect, which
- 4 would be the ones that I would look at?
- 5 A. The prime suspect is the dominant
- 6 concentration. It's probably going to be something
- 7 like EES which is the first one that the U.S. EPA
- 8 will probably establish a criteria for.
- 9 Q. EES?
- 10 A. That was that long scientific name I
- 11 gave you, synthetic estrogen.
- 12 Q. All right. And the leading cause --
- 13 I'm sorry -- the leading source of that is birth
- 14 control?
- A. Pills.
- 16 Q. Thank you.
- MS. FRANZETTI: There are different
- forms.
- MR. ETTINGER: Patches there are no
- 20 problems with?
- 21 BY MR. ETTINGER:
- Q. On Page 17 of Attachment 1 to your
- 23 prefiled testimony -- I'm down to prefiled Question
- 24 21 here. I'm going to just --

- MS. FRANZETTI: That's fine.
- MR. ETTINGER: -- to try to honor the
- process. I'll go through my prefiled
- questions, then I'll go through some of your
- 5 testimony and ask specific questions. So now
- 6 I'm on 21.
- 7 BY MR. ETTINGER:
- Q. On Page 21 of your Attachment 1 to
- 9 your prefiled testimony you --
- MS. FRANZETTI: I'm sorry, Albert. I
- don't want you to screw up your record. The
- first time you said it right. It's on Page
- 13 17, not Page 21.
- 14 BY MR. ETTINGER:
- Q. Yeah, yeah. You see, you interrupted
- me and it screwed up everything. All right. We're
- 17 starting over. This is the question.
- On Page 17 of your Attachment 1 to
- your prefiled testimony, you state the most reliable
- 20 indicator of in situ conditions are the indigenous
- 21 communities present in the waterway. Did you study
- 22 any of the indigenous communities in these
- 23 waterways?
- A. I did not study them directly, but EA

- 1 and MWRD did.
- Q. What did you learn from those studies?
- A. It's dominated by pollution-tolerant
- 4 organisms.
- 5 Q. Is that in terms of fish?
- 6 A. Fish and invertebrates.
- 7 Q. Did you look at -- What invertebrate
- 8 studies are you aware of in the record that you
- 9 looked at?
- 10 A. The MWRD reports that surveyed the
- 11 invertebrates.
- 12 Q. And those are up in the CAWS, right?
- 13 Are you aware of invertebrates --
- A. No. They have some that go
- 15 downstream.
- Q. Are you aware of any invertebrate
- studies taken in the areas where you did studies of
- 18 sediment contamination?
- 19 A. Yes. They sampled in each of the
- pools.
- Q. Do we know which study?
- 22 A. Lockport, Brandon, Dresden.
- Q. And do we have IDI scores or something
- like that for those areas?

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1
                   The data that I recall are just
            Α.
 2
     presenting the dominant taxa that were there.
 3
                   Do you know what studies you're
            0.
 4
     referring to?
 5
                   MS. FRANZETTI: That's why it's so
            hard if we don't have them written down.
 6
 7
            don't know if Joe might be -- if you don't
 8
            mind, Albert.
                   MR. ETTINGER:
                                   No.
                                        That's fine.
10
                   DR. BURTON: The most recent one I
11
            looked at Irwin Polls was a co-author on.
12
                   MR. ETTINGER: So that's probably a
13
            very old study.
14
                   DR. BURTON: It actually is in our
15
            list that we submitted for Exhibit 371 as
16
            No. 1, Bramier, Joel Bramier, et al. 2008.
17
                   MR. ETTINGER: He's spry.
18
                   MS. FRANZETTI: Albert, just a second.
19
            Joe, can you provide for the EA studies or no
20
            with -- I'm not trying to put you on the
21
            spot. Just if you happen to have something
22
            you can say it's at least got some of this
23
            data in it, that would be helpful.
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MR. VONDRUSKA: Within the report

24

- entitled final report Aquatic Ecologic Study
- of Upper Illinois Waterway, Volumes I and II.
- This is part of AS 9610, chapter --
- 4 MS. FRANZETTI: Let me jump in. I'm
- sorry. That is on CD No. 1, so you've got
- 6 that.
- 7 MR. VONDRUSKA: And Chapter 7
- 8 discusses the macro invertebrate study that
- 9 was conducted for this.
- 10 HEARING OFFICER TIPSORD: That's
- 11 Exhibit 370, CD No. 1, Exhibit 370.
- MS. FRANZETTI: Yes. The CDs
- themselves are 370, yes.
- 14 BY MR. ETTINGER:
- 15 Q. These are not generally wadable
- streams. So were these ponar studies or do you know
- how they took the samples?
- MS. FRANZETTI: I think at this point
- we have to say we don't -- I don't think you
- were personally involved.
- MR. VONDRUSKA: No. That was done by
- 22 another contractor.
- MR. ETTINGER: And do you know how
- they took it?

- MR. VONDRUSKA: I can tell you in a
- 2 second.
- MR. ETTINGER: We can wait a second.
- We've waited for two years.
- 5 MR. VONDRUSKA: Ponar and hester-Dendy
- 6 samplers.
- 7 MR. ETTINGER: Those are those things
- 8 that you put at the bottom?
- 9 MR. VONDRUSKA: The artificial
- multiplate samplers.
- 11 BY MR. ETTINGER:
- 12 Q. Thank you. So we've got the 2008
- 13 study and that. Those are the studies that we know
- of that actually looked at the bugs in these areas;
- 15 is that correct?
- 16 A. Yes.
- MS. FRANZETTI: And, Albert, I would
- just add, I think there may be more, but I
- thought Mr. Seegert might have referred to
- something more, but that's what you can
- 21 recall?
- DR. BURTON: Yes.
- 23 BY MR. ETTINGER:
- Q. Twenty-three: Have you studied the

- 1 effect of entrainment of aquatic life by Midwest
- 2 Generation plants on the aquatic life in the Lower
- 3 Des Plaines or the Chicago Area Waterway System?
- A. No. I'm not sure how that's really
- 5 relevant.
- 6 Q. Well, you answered the question, so we
- 7 don't have to debate whether it's relevant or not.
- 8 Twenty-six: How does temperature,
- 9 increased temperature caused by the operation of
- 10 Midwest Generation plants affect dissolved oxygen
- 11 levels in the Chicago Area Waterway System in the
- 12 Upper Des Plaines -- or Upper Dresden Pool?
- 13 A. Can you quantify increase?
- Q. Well, let's drop the -- let's -- I
- think that's fair. Let's just say in general,
- because it's a very general question. How does
- temperature affect dissolved oxygen levels?
- MS. FRANZETTI: And as long as it's
- going to be used very generally, I don't have
- an objection.
- DR. BURTON: It's -- less dissolved
- oxygen can be held in water where the
- temperatures are warm.
- 24 BY MR. ETTINGER:

- 1 Q. That's it for my prefiled questions.
- 2 I'd like to combine these
- questions, but I'll probably get in trouble if I do,
- 4 so I'll have to ask them one at a time. On Page 4
- of your prefiled testimony, you say the lower area
- 6 of Hickory Creek nearest to the Brandon tail waters
- 7 does not support aquatic life or primary recreation
- 8 uses due to impairments such as fecal coliforms,
- 9 chloride, alteration to side stream or littoral
- vegetation flow alterations, sedimentation,
- 11 siltation, total dissolver, suspended solids, zinc,
- 12 nitrogen, phosphorus, and algae. Are you saying
- that there's no aquatic life in Hickory Creek?
- 14 A. No, I'm not.
- Q. So what are you saying?
- 16 A. I'm just reporting what the Illinois
- 17 EPA listed as sources.
- 18 Q. Is it your understanding that when
- 19 Illinois EPA says that something does not support a
- use, an aquatic use, that there's no aquatic life
- 21 there?
- 22 A. No.
- Q. Have you studied the aquatic life in
- 24 Hickory Creek --

- 1 A. No.
- 2 Q. -- other than reading --
- MS. FRANZETTI: Let him finish his
- 4 question.
- 5 MR. ETTINGER: I think slowly and you
- can think where I'm going, but you still have
- 7 to let me finish my question.
- DR. BURTON: Yes.
- 9 BY MR. ETTINGER:
- 10 Q. Have you studied Hickory Creek in any
- way other than looking at the U.S. -- I'm sorry --
- 12 Illinois EPA reports?
- A. No, I haven't.
- Q. Okay. So you're not aware of any
- 15 Illinois Department of Natural Resources reports on
- 16 biota in Hickory Creek?
- A. No, I'm not.
- Q. Okay. On Page --
- MS. FRANZETTI: Albert, can I just ask
- one more follow-up to clarify. When you were
- using the phrase does not support in
- connection with Hickory Creek, were you
- mirroring the language that was used in the
- Illinois EPA 305(b), 303(d) list for whether

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or not waters are impaired? Do you
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- 2 understand? Or was that too long a question?
- I'm just simply -- I'm simply asking you were
- 4 you taking your "does not support aquatic
- 5 life language" from the Illinois EPA's
- findings in the 305(b) 303(d) list to
- indicate an impairment for aquatic life use?
- BURTON: Oh, I thought --
- 9 MS. FRANZETTI: I'm sorry. No. I
- can't ask Albert questions. That question is
- 11 for you.
- DR. BURTON: Yes.
- MS. FRANZETTI: Thank you.
- MR. ETTINGER: Okay. Now that you
- understand who the question is addressed to,
- can you answer it, Dr. Burton?
- DR. BURTON: My answer is yes.
- 18 BY MR. ETTINGER:
- 19 Q. Thank you. Now, on Page 5 of
- 20 Attachment A, you refer to Grant Creek and Jackson
- 21 Creek, and, again, you use the term does not support
- life due to unknown impairment sources, et cetera.
- 23 I'm not going to read the whole thing. But as we
- discussed with Hickory Creek, where this says does

- 1 not support, is that narrowly based on your reading
- of IEPA reports and their classification of that
- 3 water as not supporting aquatic life?
- A. Yes, sir.
- 5 Q. Thank you. And as we said with
- 6 Hickory Creek, you've not studied any other
- 7 independent reports or made any independent study of
- 8 the aquatic life in Grant Creek or Jackson Creek?
- 9 A. Correct.
- 10 Q. On Page 8 of your prefiled testimony,
- 11 you refer to waters with high contaminants. It says
- 12 a recent study by the USGS found that total PAHs in
- the sediments in the upper Illinois River basin are
- among the highest for sites nationwide and nearby
- sites in Western Springs and Riverside tributaries
- 16 from the UBP --
- MS. FRANZETTI: Upstream.
- MR. ETTINGER: Upstream -- I was
- wondering why that preposition was there --
- upstream from the UBP are among the highest
- 5 percent in the nation. Do you know where
- Western Springs and Riverside is in
- relationship to the area we've been focussing
- 24 on?

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DR. BURTON: Western Springs is a
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- western suburb, and that's what USGS is
- 3 calling their station for Salt Creek which
- 4 empties into the Des Plaines River kind of in
- 5 that Lockport area. And then Riverside is on
- the Des Plaines River, and it's just west of
- 7 Cicero is about the best I can tell you.
- 8 BY MR. ETTINGER:
- 9 Q. Okay. And so they're in the upper
- 10 December Plaines River?
- 11 A. Yes.
- 12 Q. Have you compared the aquatic life in
- the Upper Des Plaines River with the Lower Des
- 14 Plaines River in any way?
- 15 A. I have not, but these studies
- indicated, which looked at benthic invertebrates,
- that it was degraded everywhere that urban land use
- was greater than 25 percent.
- 19 Q. Would you expect then to see the
- effects of this sediment or this highly toxic
- sediment according to your statement here on the
- 22 aquatic life in the Upper Des Plaines?
- A. Certainly.
- Q. Moving now to Page 11 of your

- 1 testimony, prefiled testimony. You say, "While
- temperature in some cases can be a stressor." Have
- you personally seen any cases in which temperature
- 4 was a stressor?
- 5 A. Yes.
- Q. Where were they?
- 7 A. In some of the testing I did which I
- 8 submitted and is in the summary report.
- 9 Q. And that's in the Lower Des Plaines?
- 10 A. Those specifically were lab studies
- that I was referring to that I did at different
- 12 temperatures for extended periods.
- 13 Q. In your work in general, have you seen
- other systems, be they in Mexico or the Ukraine, in
- which temperature was a stressor?
- 16 A. It's another one of those well-known
- facts that streams that, for example, in urban areas
- where the riparian corridor is removed and there's
- 19 no shading anymore and then suddenly there's
- sunlight, that those ecosystems will change
- 21 . dramatically with more algae being produced which
- then changes the benthic invertebrates which then
- changes the fish that are there. And that's urban
- 24 run-off off of pavement is going to increase the

- 1 water. So, again, due to multiple factors in the
- 2 urban environment, the elevated temperature with
- 3 those other habitat issues has been shown to
- 4 decrease the water.
- 5 Q. Have you specifically studied any
- 6 systems other than the Lower Des Plaines in which
- 7 there were heat influence from power plants?
- A. From my personal research, no.
- 9 Q. Are you familiar with cold shock, the
- 10 phenomenon cold shock?
- 11 A. Yes.
- Q. What's your understanding of that?
- A. Well, it effects me every time I try
- 14 to do in situ testing during cold water
- temperatures, so I have to carefully acclimate my
- organisms.
- Q. Okay. Well, actually, that might be
- 18 interesting. How does that work? You have to --
- 19 What does that do to your organisms?
- A. We are raising our organisms in the
- 21 laboratory at about 23 degrees centigrade. If I go
- to a system that's more than two degrees cooler than
- that, I have to slowly acclimate them down in about
- 1 to 2 degrees an hour in order not to have cold

- 1 shock.
- Q. Well, what happens if they have cold
- 3 shock?
- 4 A. They die.
- 5 Q. So changing the temperature
- 6 2 or 3 degrees might cause your critters to die?
- 7 A. If it's rapid.
- Q. If it's rapid?
- 9 A. So I can test those particular
- organisms that we've been talking about down to
- 10 degrees centigrade without any problem.
- 12 Q. Thank you. We're moving right along
- 13 here.
- 14 This is, again, on Attachment 11.
- We've gone over various other sites with high
- 16 contaminant levels, and you mention on Page 11 of
- 17 Attachment 1 on the Des Plaines at Russell.
- MS. FRANZETTI: Give me just a second.
- DR. BURTON: I don't recall where
- 20 Russell is.
- MS. FRANZETTI: What page?
- MR. ETTINGER: Page 11?
- DR. BURTON: Yes? I do not recall
- where on the Des Plaines Russell is. I'm

- going to assume it's upstream.
- 2 BY MS. WILLIAMS:
- 3 Q. I've lived in this area for 30 years,
- 4 and I don't know where Russell is either.
- 5 A. Did you Google it?
- O. No. Does anyone else know where
- 7 Russell is?
- MR. SULSKI: It's at the border.
- 9 MS. FRANZETTI: Oh, it's Russell Road.
- 10 It's right up at the Wisconsin border.
- MR. ETTINGER: Up at the Wisconsin
- 12 border. Okay. We --
- MS. FRANZETTI: I think there's a
- Russell Road exit off the tollway.
- MR. ETTINGER: You haven't looked at
- the aquatic life around Russell, have you?
- DR. BURTON: No.
- 18 BY MR. ETTINGER:
- 19 Q. Now we're going to look at what has
- been marked, I believe, as Exhibit 372, which is the
- 21 Upper Illinois Waterway Study Summary Report
- 22 Sediment Contamination Assessment, December 18,
- 23 1995.
- MS. FRANZETTI: Albert, do you think

- 1 he should try and pull a copy in front of
- 2 him?
- MR. ETTINGER: Yeah. That would be
- 4 helpful.
- MS. FRANZETTI: Albert, hang on. I
- think I gave away all my copies, but I think
- 7 Dr. Burton has his. Just give us a second.
- BURTON: All right.
- 9 BY MR. ETTINGER:
- 10 Q. On Page 8 of the study, I guess I'll
- 11 call it. It says -- I'll just call your attention
- 12 to a sentence, the last -- second to last sentence
- in the first paragraph: These results suggest that
- 14 the warmer upper waters of the thermal plume may be
- exerting a slight effect on some species. Do you
- 16 know what the side effect for -- I just want to
- understand the plume. What do you mean by the plume
- and how does that work?
- 19 A. We had exposures that were in the
- upper water column at the bottom, and the
- 21 temperatures were warmer in the upper because warm
- 22 water rises. So I'm referring to organisms that are
- 23 in that area. The depth of that would vary with
- 24 plume.

- 1 Q. And this was actually in the plume of
- 2 the power plant?
- A. This is actually the discharge channel
- 4 as I corrected yesterday. I was using the word
- 5 plume probably incorrectly in my report.
- 6 Q. Okay. Well, okay. So it's in the
- 7 discharge channel?
- 8 A. Right.
- 9 Q. You've never studied how the
- temperature comes from the discharge channel out
- 11 into the river?
- 12 A. In the studies I referred to earlier
- 13 today. We did have a couple of stations further
- downstream. We were monitoring temperature there.
- 15 I didn't actually define the extent of the plume.
- Q. And so actually within the discharge
- channel there's a temperature gradient?
- A. During my study, yes.
- Okay. There's a sentence further down
- here. It says, ammonia production also increased in
- the sediment treatment from 15 to 35 degrees
- centigrade. What do you mean by ammonia production
- 23 there?
- A. Well, ammonia is produced by bacteria.

- 1 That's why I say production.
- 2 Q. So it's ammonia coming from the
- 3 bacteria?
- 4 A. Right.
- 5 Q. Okay. Further on, the greater
- 6 mortality in site water and sediment is compared to
- 7 the control suggested other stressors; e.g., metals
- 8 and/or organics in the samples increased the averse
- 9 effects of continual exposure at 35 degrees
- 10 centigrade. This effect did not appear to be
- 11 related to ammonia since water concentrations of
- ammonia were low. The effects observed at 35
- degrees centigrade do not occur in the UI -- likely
- do not occur in the UIW because organisms are not
- exposed to 35 degrees for seven-day periods.
- 16 Have you studied the -- First of
- all, could you explain that a little better? Maybe
- would be more helpful.
- 19 A. Sure. Those are talking about the
- laboratory exposures that we did where we maintained
- a constant temperature for seven days. We had the
- 22 different treatments of just water at that
- temperature and then site water from different
- locations and then sediment with the water at

- different locations. So we've got this relationship
- of greater effects at warmer temperatures if your
- 3 waters from the river or sediments from the River
- were also present, greater mortality occurred.
- 5 Q. And that's roughly at 95 degrees
- 6 Farenheit, 35 degrees centigrade?
- 7 A. Yeah. I have a hard time with
- 8 Farenheit, but yeah, I think so.
- 9 Q. I have a hard time with centigrade,
- 10 but I'm much older than you.
- Okay. There's a couple -- on
- Page 10 there's something here I didn't understand
- 13 at all. The first -- the last sentence of Page 9
- and the second sentence -- and the sentence
- following that, the results of fractionalization
- showed that the polycyclic aromatic hydrocarbons,
- 17 and ammonia were contributing to toxicity in the
- above Brandon Road sediment pore water, P promegalis
- 19 and C denubias survival in unaltered sediments was
- 100 percent with the exception of C denubias
- survival of 75 percent in the above Brandon Road
- sample. The pore waters, however, killed all
- organisms within 24 hours. I don't -- what's being
- contrasted there and what's harmful and what's okay?

- 1 A. Okay. If I take the sediment and I
- 2 squeeze out the water that's in it and I expose them
- 3 to these organisms, none of them survive, 100
- 4 percent mortality. If I expose them just to water,
- 5 they were okay, the overlying water, surface water
- 6 was there. If I took the pore water that I squeezed
- out of the sediment and I put some of it through a
- 8 fractionation, which means I kind of filter it with
- 9 something that removed the PAHs and the other
- organica, suddenly survival improved. If I threw in
- some zeolite, which primarily was removing ammonia,
- 12 survival improved. So the conclusion you reach from
- that TIE is that PAH as an ammonia were contributing
- 14 to that pore water toxicity.
- 15 Q. In the sediment?
- 16 A. In the sediment.
- Okay. And so what we're really
- 18 contrasting here on the pore water is water that's
- taken from the sediment as opposed to water column?
- 20 A. Yes.
- Q. Now I understand.
- MS. FRANZETTI: Actually, can I just
- ask a follow-up question? Why does one even
- test pore water? Why is that relevant to

- 1 aquatic toxicity?
- DR. BURTON: The U.S. EPA and others
- have found that pore water is the dominant
- exposure route for benthic organisms. That's
- 5 what they base their theoretical sediment
- 6 benchmarks on.
- 7 MS. FRANZETTI: So it's another way of
- 8 saying that the benthic organisms get exposed
- 9 to the toxicity of sediment pore water?
- DR. BURTON: Correct.
- 11 BY MR. ETTINGER:
- 12 Q. Further down on this page, the study
- states the Brandon Road tail waters possess highly
- desirable fish habitat and fish populations. Which
- were the highly desirable fish populations that are
- being referred to here?
- 17 A. I'm only mimicking or quoting what has
- been said by IEPA, that this is a very desirable
- 19 fish habitat.
- 20 Q. Okay.
- MS. WILLIAMS: Where?
- MR. ETTINGER: I'm sorry. Maybe you
- were, but I -- this is your study and you
- don't cite them, so if you were only

- 1 mimicking them, I'm surprised.
- DR. BURTON: I'm not a fish ecologist,
- 3 so I'm relying on other people.
- 4 MS. FRANZETTI: What they're saying is
- did you do, meaning back when you wrote this,
- 6 because you're still talking about -- he's
- 7 still talking about this report. So are you
- 8 relying on other information you'd been given
- 9 that the Brandon Road tail waters had high
- quality habitat or did you study that?
- DR. BURTON: I did not study that.
- 12 BY MR. ETTINGER:
- Q. Okay. So that was in some --
- something you had read prior to your writing this
- report led you to say that in this report?
- A. Exactly, correct.
- 17 Q. But you can't remember what that was
- 18 now?
- 19 A. No.
- 20 HEARING OFFICER TIPSORD: Excuse me,
- Dr. Burton. Would there be more detail on
- that since this is the executive summary he's
- asking you about? Would there be more detail
- on that than the report itself?

- DR. BURTON: I'm sure I can provide a
- citation if I need to.
- 3 HEARING OFFICER TIPSORD: I'm just
- 4 curious since it is the executive summary --
- DR. BURTON: I don't know. It's -- I
- don't know.
- 7 HEARING OFFICER TIPSORD: That's fine.
- MS. FRANZETTI: We'll try and look,
- 9 you know. If we can find it and answer,
- we'll certainly provide that.
- 11 BY MR. ETTINGER:
- Q. Well, this is probably in the same
- category on the top line of Page 11. This report
- states numerous species of waterfall and fish-eating
- birds and inhabiting the tail water area. Do you
- know that or were you just quoting somebody else
- 17 again?
- A. No. That was from me seeing that when
- 19 I was out there. I spent a lot of time in the tail
- water.
- Q. Okay. What are the waterfall and
- fish-eating birds that you observed there?
- A. Well, I'm not an ornithologist, but
- there were lots of ducks, there was also a duck

- blind, so obviously other people are hunting the
- ducks. There were belted king fishers, and -- it's
- been 15 years. I didn't take field notes on.
- 4 Q. Have you been back there in the last
- 5 15 years?
- A. It was the late '90s, probably '99.
- Okay. I'm winding right down here,
- and we'll be done by lunch depending on what else
- 9 other people have.
- Give me one second. I'm done.
- MS. FRANZETTI: Miss Tipsord, just a
- couple of things.
- THE COURT: Sure.
- MS. FRANZETTI: I realized last night
- that the map that is on CD No. 2 which is
- No. 8, the last document on CD No. 2 was the
- wrong map in the sense that there's one for
- lakes and there's a separate one for streams,
- so I'd like to move to enter the correct map
- for streams; lakes is pretty irrelevant here
- to the Des Plaines into evidence in
- substitution for No. 48 on the CDs. And this
- was also the map we were referring to the
- other day actually that has the numbering

HEARING OFFICER TIPSORD: So they have been admitted. Seeing no objection to

Exhibit 381, it is also admitted.

	Page 108
1	Anything else?
2	MS. FRANZETTI: I have nothing
3	further.
4	HEARING OFFICER TIPSORD: Is there
5	anything else for Dr. Burton?
6	Dr. Burton, thank you very much.
7	DR. BURTON: Thank you.
8	HEARING OFFICER TIPSORD: Also thank
9	Mr. Goodfellow. Mr. Vandruska, it was good
10	to see you again. We are adjourned. There
11	will be a hearing officer order about the
12	February 5 prehearing conference. Thank you.
13	(Which were all the
14	proceedings had.)
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