

ILLINOIS POLLUTION CONTROL BOARD
March 5, 2009

PEOPLE OF THE STATE OF ILLINOIS,)	
)	
Complainant,)	
)	
v.)	PCB 08-51
)	(Enforcement - Air)
HIGHLAND BAKING COMPANY, INC.,)	
an Illinois corporation,)	
)	
Respondent.)	

OPINION AND ORDER OF THE BOARD: (by S.D. Lin):

On March 12, 2008, the Office of the Attorney General, on behalf of the People of the State of Illinois (People), filed a complaint against Highland Baking Company (Highland) concerning Highland's bakery located at 3665 West Lunt Avenue, Lincolnwood, Cook County. The parties now seek to settle without a hearing. For the reasons below, the Board accepts the parties' stipulation and proposed settlement.

Under the Environmental Protection Act (Act) (415 ILCS 5 (2006)), the Attorney General and the State's Attorneys may bring actions before the Board on behalf of the People to enforce Illinois' environmental requirements. *See* 415 ILCS 5/31 (2006); 35 Ill. Adm. Code 103. In this case, the People allege that Highland violated Sections 9(a), 9(b), and 39.5(6)(b) of the Act (415 ILCS 5/9(a), (b) and 5/39.5(6)(b) (2006)), and Sections 201.142, 201.143, 203.201, 203.203(a), 205.310.(a)(3) and 201.302(a) of the Board's air pollution regulations¹, by failing to construct and operate a new, stationary source of air pollution with the necessary permits, requirements, and reports.

On January 29, 2009, the People and Highland filed a stipulation and proposed settlement, accompanied by a request for relief from the hearing requirement of Section 31(c)(1) of the Act (415 ILCS 5/31(c)(1) (2006)). This filing is authorized by Section 31(c)(2) of the Act (415 ILCS 5/31(c)(2) (2006)), which requires that the public have an opportunity to request a hearing whenever the State and a respondent propose settling an enforcement action without a public hearing. *See* 35 Ill. Adm. Code 103.300(a). The Board provided notice of the stipulation, proposed settlement, and request for relief. The newspaper notice was published in the *Lincolnwood Review/Pioneer Press* on February 5, 2009. The Board did not receive any requests for hearing. The Board grants the parties' request for relief from the hearing requirement. *See* 415 ILCS 5/31(c)(2) (2006); 35 Ill. Adm. Code 103.300(b).

¹ As stated in the stipulation (Stip. at 2), Count VI of the complaint alleges violation of Section 254.137(a) of the Illinois Environmental Protection Agency's Air Pollution Regulations. The Board notes that it has authority to enforce only violations of the Act and the Board's own rules.

Section 103.302 of the Board's procedural rules sets forth the required contents of stipulations and proposed settlements. *See* 35 Ill. Adm. Code 103.302. These requirements include stipulating to facts on the nature, extent, and causes of the alleged violations and the nature of Highland's operations. Section 103.302 also requires that the parties stipulate to facts called for by Section 33(c) of the Act (415 ILCS 5/33(c) (2006)), which bears on the reasonableness of the circumstances surrounding the alleged violations. Highland neither admits nor denies the alleged violations. The stipulation also addresses the factors of Section 42(h) of the Act (415 ILCS 5/42(h) (2006)), which may mitigate or aggravate the civil penalty amount. Highland agrees to pay a civil penalty of \$75,000.00. The People and Highland have satisfied Section 103.302. The Board accepts the stipulation and proposed settlement.

This opinion constitutes the Board's findings of fact and conclusions of law.

ORDER

1. The Board accepts and incorporates by reference the stipulation and proposed settlement.
2. Highland must pay a civil penalty of \$75,000.00 no later than April 6, 2009, which is first business day following the 30th day after the date of this order. Highland must pay \$8,675.00 of the civil penalty by certified check or money order payable to the Illinois Environmental Permit and Inspection Fund. Highland must also pay \$66,325.00 of the civil penalty by certified check or money order payable to the Illinois Environmental Protection Trust Fund. The case name, case number, and Highland's Federal Employer Identification Number must appear on the face of each certified check or money order.
3. Highland must submit payment of the civil penalty to:

Illinois Environmental Protection Agency
Fiscal Services Division
1021 North Grand Avenue East
P.O. Box 19276
Springfield, Illinois 62794-9276

Highland must send a copy of the certified check or money order and any transmittal letter to:

Nancy J. Tikalsky
Environmental Bureau
Illinois Attorney General's Office
69 West Washington Street, Suite 1800
Chicago, Illinois 60602

4. Penalties unpaid within the time prescribed will accrue interest under Section 42(g) of the Environmental Protection Act (415 ILCS 5/42(g) (2006)) at the rate

set forth in Section 1003(a) of the Illinois Income Tax Act (35 ILCS 5/1003(a) (2006)).

5. Highland must cease and desist from the alleged violations.

IT IS SO ORDERED.

Section 41(a) of the Environmental Protection Act provides that final Board orders may be appealed directly to the Illinois Appellate Court within 35 days after the Board serves the order. 415 ILCS 5/41(a) (2006); *see also* 35 Ill. Adm. Code 101.300(d)(2), 101.906, 102.706. Illinois Supreme Court Rule 335 establishes filing requirements that apply when the Illinois Appellate Court, by statute, directly reviews administrative orders. 172 Ill. 2d R. 335. The Board's procedural rules provide that motions for the Board to reconsider or modify its final orders may be filed with the Board within 35 days after the order is received. 35 Ill. Adm. Code 101.520; *see also* 35 Ill. Adm. Code 101.902, 102.700, 102.702.

I, John Therriault, Assistant Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above opinion and order on March 5, 2009, by a vote of 5-0.



John Therriault, Assistant Clerk
Illinois Pollution Control Board