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ILLINOIS POLLUTION CONTROL BOARD
September 23,2008

IN THE MATTER OF:)
)
WATER QUALITY STANDARDS AND)
EFFLUENT LIMITATIONS FOR THE) R08-9
CHICAGO AREA WATERWAY SYSTEM AND) (Rulemaking -
THE LOWER DES PLAINES RIVER:) Water)
PROPOSED AMENDMENTS TO 35 Ill.)
Adm. Code Parts 301, 302, 303)
and 304)

TRANSCRIPT OF PROCEEDINGS held in
the above-entitled cause before Hearing Officer
Marie Tipsord, called by the Illinois Pollution
Control Board, pursuant to notice, taken before
Rebecca Graziano, CSR, within and for the County of
Cook and State of Illinois, at the Will County
Courthouse, 14 West Jefferson Street, Room 308,
Joliet, Illinois, on the 27th Day of October, A.D.,
2008, commencing at 9:00 a.m.

1 A P P E A R A N C E S

2

ILLINOIS POLLUTION CONTROL BOARD:

3

Ms. Marie Tipsord, Hearing Officer
4 Ms. Alisa Liu, P.E., Environmental Scientist
Mr. Tanner Girard, Acting Chairman
5 Mr. Thomas Johnson
Mr. Nicholas Melas

6

7

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY:

8

Ms. Stefanie Diers
Ms. Deborah Williams
9 Mr. Robert Sulski
Mr. Scott Twait
10 Mr. Roy Smogor

11

THE NATURAL RESOURCE DEFENSE COUNSEL:

12

Ms. Ann Alexander

13

ENVIRONMENTAL LAW AND POLICY CENTER:

14

Mr. Albert Ettinger
Ms. Jessica Dexter

15

16

METROPOLITAN WATER RECLAMATION DISTRICT OF
GREATER CHICAGO:

17

Mr. Fredric Andes
Mr. David Zenz
18 Mr. Eric Cockerill
Mr. Charles Haas
19 Mr. Thomas Kunetz

20

THE PEOPLE OF THE STATE OF ILLINOIS:

21

Ms. Susan Headman
Mr. Andrew Armstrong

22

23

THE SOUTHEAST ENVIRONMENTAL TASK FORCE:

24

Mr. Keith Harley

1 MS. TIPSORD: Good morning. My name
2 is Marie Tipsord, and I've been appointed by the
3 Board to serve as hearing officer in this proceeding
4 entitled Water Quality Standards and Effluent
5 Limitations for the Chicago Area Waterway System and
6 Lower Des Plaines River, Proposed Amendment to 35
7 Ill. Adm. Code 301, 302, 303, and 304. The Docket
8 Number is R08-9. To my far right in the middle is
9 Dr. Girard. To his right is member Melas, and to
10 Dr. Girard's left is member Thomas Johnson, all here
11 today, and I think that's it for right now. This is
12 the sixth set of hearings to be held in this
13 proceeding.

14 Today's hearing is -- the purpose
15 of today's hearing is to continue hearing testimony
16 from the participants, other than the proponent the
17 IEPA. At the close of hearing on September 25th, we
18 had finished with 12 witnesses from the Metropolitan
19 Water Reclamation District of Greater Chicago, and
20 we will continue with the District starting
21 witnesses day, starting with Charles Haas, then
22 David Zenz, Thomas Kunetz --

23 MR. ANDES: Kunetz.

24 MS. TIPSORD: John Mastracchio.

1 MR. ANDES: Mastracchio.

2 MS. TIPSORD: Mastracchio -- not even
3 close that time -- and then Thomas Granato . Now I
4 will note that we received a motion to allow Thomas
5 Granato to read his testimony. We will wait and rule
6 on that when we get there. Generally, we will take
7 testimony and mark it as an exhibit, and enter it as
8 if read. We will then go immediately to questions
9 beginning with the Natural Resource Defense Counsel,
10 IEPA, The People of the State of Illinois, Open Land,
11 and the Environmental Law and Policy Center.

12 Anyone may ask a followup question,
13 and you need not wait until your turn to ask
14 questions. I do ask that you raise your hand, wait
15 for me to acknowledge you. After I've acknowledged
16 you, please state your name and whom you represent
17 before you begin your questions.

18 Please speak one at a time. If
19 you're speaking over each other, the court reporter
20 will not be able to get your questions on the
21 record. Please note that any question asked by a
22 board member or staff are intended to help build a
23 complete record for the Board's decision and not
24 express any preconceived notion or bias. We will --

1 did anyone notice downstairs what time the building
2 closes? I noticed it opened at 8:30. Did anybody
3 notice what time it closes?

4 MS. WILLIAMS: I thought it said 4:30.

5 MS. TIPSORD: That's kind of what I
6 was thinking too. We will shoot for about 4:15 then
7 and -- so that we can be out of here when they
8 close, because we'll have to move the tables back
9 around. I also, on the record, want to thank the
10 Will County Courthouse for giving us this room and
11 helping us out. They've been very generous with
12 their assistance to me, and so on the record I want
13 to thank them. We will take a lunch break, but
14 remember you have to come back in through security,
15 so we will figure that in when we get to lunch.

16 Dr. Girard, do you have anything
17 to say this morning?

18 MR. GIRARD: Yes, good morning. On
19 behalf of the Board, I welcome everyone to another
20 set of hearings in this water rulemaking. The Board
21 really does appreciate all the time and effort
22 everyone is putting into this endeavor. It helps us
23 build a better record so that we can have a better
24 rule, and so we really do appreciate all the time

1 and effort and look forward to your testimony and
2 questions today. Thank you.

3 MS. TIPSORD: And with that,
4 Mr. Andes?

5 MR. ANDES: Yes. Before we get
6 started with testimony, there are a few documents
7 and materials that I want to put into the record.
8 One is we were asked for rain gauge data for
9 October/November of 2006. That was voluminous. I
10 have that on disk, and I have disks for anyone who
11 wants them.

12 MS. TIPSORD: If there's no objection,
13 we will mark the MWRD's precipitation data CD as
14 Exhibit 139. Seeing none, it's Exhibit 139.

15 MR. ANDES: Okay. There were
16 questions asked concerning a USGS research project
17 concerning E. Coli levels in the CAWS, so we have
18 two documents. One is the research proposal for
19 that USGS research project just concerning other
20 sources of E. Coli on the CAWS. So we have -- this
21 is the revised proposal titled E. Coli Sources and
22 Microbiological Quality of Water Above and Below the
23 North Side Wastewater Reclamation Plant, NSWRP,
24 Metropolitan Reclamation District of Greater

1 Chicago, MWRDGC. It does not have a date on it.

2 MS. TIPSORD: If there's no objection,
3 we'll mark the document as described as Exhibit 140.
4 Seeing none, it's Exhibit 140.

5 MR. ANDES: And there are preliminary
6 data from that study, and we have -- one, two, three
7 -- four sheets showing data from that study.

8 MS. TIPSORD: Now, Fred, are these
9 four separate copies or four different graphs?

10 MR. ANDES: I'm sorry. Four separate
11 sheets, four separate sets of --

12 MS. TIPSORD: Okay. So what you
13 handed me, though, is that four copies?

14 MR. ANDES: Oh, I'm sorry. I gave you
15 four copies of the set.

16 MS. TIPSORD: Okay.

17 MS. WILLIAMS: It's two pages?

18 MS. TIPSORD: Two pages. All right.
19 If there's no objection, we'll mark this document as
20 described, the two-page document, as Exhibit 141.
21 Seeing none, it's Exhibit 141.

22 MR. ANDES: There was also testimony
23 concerning storm water samples and E. Coli levels or
24 coliform levels, and we have three sheets of data

1 from three separate days showing levels of coliform
2 bacteria in storm sewers.

3 MS. WILLIAMS: Can you clarify for the
4 record, Fred, which testimony this is related to?

5 MR. ANDES: I believe it was Dr.
6 Rijal. Those are the three pages.

7 MS. TIPSORD: Okay. We'll mark these
8 three pages as one exhibit, and if there's no
9 objection we will mark these as Exhibit 142. Seeing
10 none, they're Exhibit 142.

11 MR. ANDES: And then finally, we have
12 a document concerning sources of energy supplied to
13 the District, titled Electricity Sources and
14 Emissions from Integrys -- I-n-t-e-g-r-y-s -- for
15 the 12 Months Ending March 31st, 2008. There's
16 three copies of that document.

17 MS. TIPSORD: If there's no objection,
18 this will be marked as Exhibit --

19 MS. HEADMAN: Madam Hearing Examiner,
20 I'd like to see the document and make an objection.
21 Susan Headman on behalf of the People of State of
22 Illinois from the office of the Attorney General.
23 Is there a copy of that document?

24 MS. TIPSORD: Okay. Everyone has it

1 now.

2 MS. HEADMAN: I'm going to object to
3 this document for lack of foundation. We've had no
4 information tying Integrys to this docket. There's
5 been no testimony.

6 MS. WILLIAMS: I don't understand what
7 it is. I mean, there's no testimony. This was not
8 something, I don't think, that was specifically
9 requested.

10 MR. ANDES: During -- it was. During
11 Mr. McGowan's testimony, we were asked about
12 documents provided to the Reclamation District by
13 its energy suppliers. This is an example of a
14 document provided to the District by its energy
15 supplier concerning sources of power.

16 MS. HEADMAN: We've not had any
17 testimony as to who the source of power for the
18 District is.

19 MS. TIPSORD: Actually, Mr. McGowan's
20 testimony was -- if I recall right, and forgive me,
21 I didn't review the transcripts before we came --
22 but his testimony was -- and the questions you
23 specifically asked was how they came up with some of
24 these numbers and where they got their information.

1 And this is, my understanding, Mr. Andes, is this is
2 one of the sources of information.

3 MS. WILLIAMS: No.

4 MS. TIPSORD: Am I missing something?

5 MR. ANDES: It was by Mr. McGowan.

6 However, Mr. McGowan said if those -- that
7 information was not available to him, but we
8 committed to look for those documents and provide
9 them, and that's what we're trying to do. If we
10 need to provide a basis for that in later testimony
11 today by Dr. Granato from the District, we can
12 certainly do that.

13 MS. WILLIAMS: I would like to make a
14 suggestion.

15 MS. TIPSORD: Wait, wait a minute.

16 MS. WILLIAMS: Can I make a
17 suggestion?

18 MS. TIPSORD: Yeah.

19 MS. WILLIAMS: Mr. McGowan's coming
20 back giving very similar testimony on the dissolved
21 oxygen issues. Why couldn't we just enter this
22 later when he comes back to give almost the same
23 testimony focused on a different treatment
24 technology?

1 MS. HEADMAN: Madam Hearing Examiner,
2 I asked Mr. McGowan whether or not he knew the
3 source of the electricity that the MWRD uses, and
4 his answer to the question was no.

5 MS. TIPSORD: I think that -- I'm
6 going to overrule the objection and enter the
7 document. I -- I think the District is attempting
8 to be responsive to questions. I don't think any of
9 us are -- the Board can certainly understand that
10 this is not being offered for proof of the matter
11 here. It was offered as here are some examples, and
12 I believe Andes said that when he was doing it --
13 and certainly anyone who has continued issues with
14 this can raise them in their comments or testimony
15 later.

16 MS. HEADMAN: So, Madam Hearing
17 Examiner, it would be appropriate for us to also
18 submit electricity sources and emissions for all
19 other utilities and alternative suppliers in this
20 district?

21 MS. TIPSORD: If you think it's
22 relevant to the rulemaking. Remember, in a
23 rulemaking, anything relevant or -- I mean, there's
24 a pretty wide latitude. This is a legislative

1 process, not an a adjudicatory process, so we take
2 in a lot of information that can be taken, frankly,
3 for what it's worth.

4 Mr. Ettinger, you had something?

5 MR. ETTINGER: I understand that and
6 rely on that indulgence frequently myself, but I'm
7 still asking what this is, is my question. Who is
8 Integrys? Is this a representation as to what the
9 District's sources of power are? I guess my problem
10 is I'd just like to know what we got here. First of
11 all, who is Integrys?

12 MR. ANDES: An energy supplier to the
13 District. We can certainly provide further detail,
14 and that could be when Mr. McGowan comes back in
15 terms of what percentage of the District's power
16 supply is provided by Integrys. There's also some
17 power that generates for itself. We thought this
18 would be helpful information, and this wasn't
19 intending to be the end of the story. We simply
20 felt that this was something we were requested to
21 provide, were the documents that were provided to
22 the District by its energy -- outside energy
23 suppliers.

24 MR. ETTINGER: And I'm not criticizing

1 at all, I'm just asking. I've never heard of
2 Integrys. Are they an energy supplier?

3 MS. TIPSORD: Excuse me. You have to
4 share it for the record.

5 MS. HEADMAN: It's the holding company
6 for the People.

7 MS. TIPSORD: And for the record, as
8 Mr. Williams pointed out, Mr. McGowan will be back.
9 If you have questions specific to this, we can
10 certainly ask them at that time.

11 MR. ETTINGER: Okay. Thank you.

12 MS. TIPSORD: Anything further?

13 MR. ANDES: No.

14 MS. TIPSORD: Okay. Can we have Mr.
15 Haas sworn in?

16 (Witness sworn.)

17 MS. TIPSORD: And do you have a copy
18 of Mr. Haas' testimony for us to mark?

19 MR. ANDES: I do.

20 MS. TIPSORD: And gentlemen, there are
21 a couple of chairs up there if you want to take
22 these two. If there's no objection, we will mark
23 Mr. Haas' testimony as Exhibit 143. Seeing none,
24 it's Exhibit 143. Oh, wait, 144. Thank you. I

1 hadn't entered that on the sheet. Mr. Haas'
2 testimony is Exhibit 144 with no objection. Seeing
3 none, it's Exhibit 144. Thanks, Deb.

4 MS. WILLIAMS: You're welcome.

5 MS. TIPSORD: And then I do believe
6 that NRDC does, in fact, Ms. Alexander, have some
7 questions for Mr. Haas?

8 MS. ALEXANDER: That is correct.

9 MS. TIPSORD: We will start with your
10 questions.

11 MS. ALEXANDER: Good morning, Dr.
12 Haas. My name is Ann Alexander from the Natural
13 Resources Defense Counsel. I will be asking you
14 questions this morning, and I'd like to start out by
15 asking when were you first hired by the Water
16 Reclamation District for any purpose?

17 MR. HAAS: For any purpose?

18 MS. ALEXANDER: For any purpose, not
19 just this one.

20 MR. HAAS: Well, if you include as a
21 researcher, it was sometime in the mid-1980s when I
22 was in the faculty IIT and the research project.

23 MS. ALEXANDER: And prior to being
24 retained in connection with the current proceeding,

1 did you do additional work for the District?

2 MR. HAAS: Yes. I've done chairing
3 blue ribbon committees for them.

4 MS. ALEXANDER: And you've compensated
5 for this work you've done?

6 MR. HAAS: Yes. Those were -- prior
7 to this, those were done as formal research
8 contracts through my University.

9 MS. ALEXANDER: Prior to being
10 retained for this proceeding, did you do any other
11 work for the District?

12 MR. HAAS: I think I did some work,
13 again, in the form of a research contract when I was
14 back here in Chicago in the late 80s, very early
15 90s, on biosolids.

16 MS. ALEXANDER: Anything else?

17 MR. HAAS: That's all that I can
18 recall.

19 MS. ALEXANDER: The blue ribbon
20 commissions you chaired, when did that occur?

21 MR. HAAS: May I ask a favor? Since I
22 chaired two committees and I get the names blue
23 ribbon and the other one confused, if we can refer
24 to them as the disinfection committee and the risk

1 committee --

2 MS. ALEXANDER: Okay.

3 MR. HAAS: -- I would appreciate it.
4 I would appreciate it.

5 MS. ALEXANDER: Okay. When did you
6 serve on the disinfection committee?

7 MR. HAAS: The disinfection -- they
8 were actually pretty much concurrent. The term was
9 -- had ended about two years ago and started about a
10 year or so before that.

11 MS. ALEXANDER: What was the -- what
12 was that committee charged with? What were its
13 duties?

14 MR. HAAS: The disinfection committee?

15 MS. ALEXANDER: Yes.

16 MR. HAAS: That was charged with --
17 that was actually work done formally for CTE, the
18 contract with CTE, and that was to look at available
19 disinfection technologies, rank them in terms of
20 their various pros and cons on attributes that the
21 District was concerned with, and develop a short
22 list for recommendations to CTE.

23 MS. ALEXANDER: What methods were on
24 this short list that was developed?

1 MR. HAAS: The short list contained
2 chlorination, dechlorination, UV, and ozone.

3 MS. ALEXANDER: Did the commission --
4 the committee -- excuse me -- the disinfection
5 committee make a recommendation as to which of these
6 technologies on the short list was the preferred
7 technologies?

8 MR. HAAS: No, because we were really
9 charged with making the recommendation for further
10 study in terms of some detailed design that would
11 lead to the District's evaluation of choice.

12 MS. ALEXANDER: Okay. And I have now
13 already forgotten the name of the second committee.

14 MR. HAAS: The risk, risk committee.

15 MS. ALEXANDER: The risk committee.

16 MR. HAAS: Yes.

17 MS. ALEXANDER: When did you serve on
18 the risk committee?

19 MR. HAAS: They were pretty much
20 overlapping in the same period.

21 MS. ALEXANDER: What was the risk
22 committee charged with?

23 MR. HAAS: That was charged with
24 evaluating the EPA recreational water standards,

1 both the 1986 recreational guidelines and the draft
2 guidelines of the early 2000s for application to the
3 CAWS.

4 MS. ALEXANDER: Outside of your work
5 on this committee, have you done any research or
6 studies specifically concerning the 1986 risk
7 guidelines from EPA that you referenced?

8 MR. HAAS: The bulk of my professional
9 career has been concerned with microbial risks. So
10 a lot of it, in one way or the other, certainly --
11 we're doing related work in Philadelphia where we're
12 using 1986 information.

13 MS. TIPSORD: Let's go off the record
14 for a half second.

15 (Whereupon, a discussion was had
16 off the record.)

17 MS. ALEXANDER: Dr. Haas, am I
18 correct that you're on the Board of the Water
19 Environment Research Foundation?

20 MR. HAAS: That's correct.

21 MS. ALEXANDER: Has any of your
22 research work been funded by WERF?

23 MR. HAAS: No.

24 MS. ALEXANDER: Okay.

1 MR. HAAS: And, in fact, as a Board
2 member, I'm prohibited to being the PI or co-PI in
3 any work project.

4 MS. ALEXANDER: Is the Water
5 Reclamation District -- excuse me -- a member of
6 WERF?

7 MR. HAAS: I believe they are.

8 MS. ALEXANDER: Were you hired by the
9 Water Reclamation District to do any work with
10 respect to the Geosyntec risk assessment?

11 MR. HAAS: Strictly speaking, no. But
12 as part of my work on the -- on this matter, they
13 asked me to review an early draft in the Geosyntec
14 report.

15 MS. TIPSORD: Miss Alexander, for the
16 record, could you please identify the exhibit that
17 the Geosyntec --

18 MS. ALEXANDER: I'm sorry. The
19 Geosyntec risk assessment that I referenced is
20 Exhibit 71.

21 MS. TIPSORD: Thank you.

22 MS. ALEXANDER: I think that's right.

23 MS. TIPSORD: Just to keep the record
24 clear.

1 MS. ALEXANDER: When you say an early
2 draft, are you referencing the interim dry risk
3 assessment, or was it an early draft of the dry and
4 wet weather risk assessment?

5 MR. HAAS: I -- I'm not certain in
6 terms of the way you identified it. You know, I
7 don't know which version it was, but it was a newly
8 drafted document that Geosyntec prepared.

9 MS. ALEXANDER: Okay. Did you review
10 a draft that included conclusions with respect to
11 risk of contact and wet weather?

12 MR. HAAS: Yes.

13 MS. ALEXANDER: Okay. Did you discuss
14 this draft with the District?

15 MR. HAAS: They -- there was a
16 telephone conference and the District was on that
17 telephone conference.

18 MS. ALEXANDER: What was the nature of
19 that discussion?

20 MR. HAAS: It was to summarize my
21 conclusions with respect to the draft for it.

22 MS. ALEXANDER: And what were those
23 conclusions?

24 MR. HAAS: The Geosyntec conclusions

1 or my conclusions?

2 MS. ALEXANDER: Your conclusions
3 regarding the Geosyntec report.

4 MR. HAAS: I didn't retain any written
5 notes of the call. I know I -- you know, aside from
6 editorial comments, I know I had some points of
7 clarification with respect to methodology that the
8 report could undertake.

9 MS. ALEXANDER: Okay. First of all,
10 what were the editorial comments you just
11 referenced? Do you mean typo kind of comments, or
12 what kind of editorial comments?

13 MR. HAAS: Well, when I use editorial
14 phraseology, it clarifies, you know, possibly
15 rearranging the text, making it clear, that sort of
16 thing.

17 MS. ALEXANDER: And what were the
18 points of clarification regarding methodology?

19 MR. HAAS: As I said, I don't -- I
20 didn't retain any notes of the conversation, so I
21 don't recall.

22 MS. ALEXANDER: Do you recall, as a
23 general matter, that you disagreed in any manner
24 with the methodology?

1 MR. HAAS: I -- disagree is too strong
2 a word. You know, when two researchers are in the
3 same area, almost no two researchers on every topic
4 are going to read perfectly on everything that can
5 be done. And so I believe I had questions as to why
6 one thing was done and perhaps another thing, but I
7 wouldn't use the term disagreeing to that.

8 MS. ALEXANDER: Did you receive a
9 response to the concerns you expressed that
10 satisfied or resolved those concerns?

11 MR. HAAS: The role of the conference
12 call was for me to provide my observations of
13 Geosyntec and the District, and, you know, I don't
14 know what actions Geosyntec took in response to it.

15 MS. ALEXANDER: Are you familiar with
16 the conclusion of the report that the risk of
17 contact in either dry or wet weather is less than 9
18 illnesses per 1,000 users?

19 MR. HAAS: I haven't reviewed the
20 final Geosyntec report. So, you know, I can't
21 comment on any findings that were in there.

22 MS. ALEXANDER: Are you aware of the
23 comments concerning the reports that were submitted
24 by USEPA?

1 MR. HAAS: I know there were comments.
2 I haven't reviewed them.

3 MS. ALEXANDER: Okay. All right.
4 Turning, now, to the pre-filed questions, I'm going
5 to turn to question number one, and ask you what
6 methods of disinfection overall do you understand to
7 be available for wastewater treatment?

8 MR. HAAS: Chlorine to include
9 hyperchloride, and gaseous chlorine, chlorine
10 dioxide, bromine chloride and related bromine
11 compounds, ozone, UV, peracetic acid, and various
12 combinations of those agents.

13 MS. ALEXANDER: Did your testimony
14 submitted today and marked as Exhibit 144 concern
15 any method of tests -- of disinfection, other than
16 chlorination?

17 MR. HAAS: No.

18 MS. ALEXANDER: Okay. Is it your
19 understanding that ultra violet UV disinfection
20 emits the same type and level of disinfection
21 byproducts as chlorination?

22 MR. HAAS: No, it does not.

23 MS. ALEXANDER: Does it create more or
24 fewer?

1 MR. HAAS: It creates fewer
2 chlorination byproducts and it may create other
3 products not related to chlorination byproducts.

4 MS. ALEXANDER: When you say it may
5 create other products, what research are you aware
6 of on that?

7 MR. HAAS: Well, we know that UV
8 creates hydroxyl radicals, and we know that hydroxyl
9 radicals can interact with organic material to
10 produce oxygenated byproducts.

11 MS. ALEXANDER: Are you familiar with
12 the statement in the Geosyntec risk assessment that
13 the formation of harmful byproducts by UV is
14 negligible at conventional UV doses?

15 MR. HAAS: I don't recall that, but I
16 would not disagree with that.

17 MS. ALEXANDER: Okay. Now regarding
18 the discussion at Page 2 of your testimony
19 concerning USEPA water quality criteria for
20 trihalomethanes, in deriving these criteria, do you
21 know what assumptions were made by USEPA regarding
22 exposure in terms of dose and duration?

23 MR. HAAS: Other than using a typical
24 two liter per capita per day water ingestion factor,

1 which is standard, I haven't delved into it. I
2 don't hold myself out to be a toxicologist.

3 MS. ALEXANDER: So just to clarify, in
4 arriving at those criteria, there was an assumption
5 made of an individual consuming two liters every
6 day?

7 MR. HAAS: Correct.

8 MS. ALEXANDER: Okay. Does this type
9 of research, in your view, provide any basis to
10 determine the health risks of occasional ingestion
11 of trihalomethanes?

12 MR. HAAS: You've jumped here. We
13 were talking about the water quality criteria, and
14 now you're asking me about research.

15 MS. ALEXANDER: Well, what we've
16 established -- correct me if I'm wrong -- is that
17 the criteria for trihalomethanes are based on
18 research that assumes consumption of two liters per
19 day per capita, correct?

20 MR. HAAS: Correct.

21 MS. ALEXANDER: So could the
22 conclusion of that research have any substantial
23 meaning in determining the risk of occasional
24 consumption, as in gulping a mouthful on a canoe

1 trip, for instance, of trihalomethanes?

2 MR. HAAS: It's not clear.

3 MS. ALEXANDER: Okay. Do you know
4 what the current MCL is for trihalomethanes?

5 MR. HAAS: It's 80 microns per liter.

6 MS. ALEXANDER: And that number is
7 significantly higher than the figures that you cited
8 in your -- from the EPA criteria in your testimony.
9 Is that correct?

10 MR. HAAS: That's correct.

11 MS. ALEXANDER: Okay. And MCLs, am I
12 correct, define the highest level of a contaminant
13 that is allowed in drinking water?

14 MR. HAAS: Correct.

15 MS. ALEXANDER: Okay.

16 MR. HAAS: Well, you know, to be
17 strict about it, the MCL per THM is based on a
18 running average. So there could be higher
19 instantaneous levels.

20 MS. ALEXANDER: Okay. And am I also
21 correct that MCLs are set as close to the health
22 base limits, the MCLGs, as feasible using the best
23 available analytical and treatment technologies? Is
24 that correct?

1 MR. ANDES: I think you're asking him
2 for a legal interpretation of the regulations.

3 MS. ALEXANDER: Well, no. I mean, I
4 think that he's -- I mean, he's an expert in
5 understanding what MCLs and MCLGs are. I think
6 that's something he can testify to.

7 MR. ANDES: I don't think -- you're
8 asking him to restate what the legal requirements
9 for setting MCLs and MCLGs. I don't think he's
10 saying he's an expert on that part, he's an expert
11 on the science.

12 MS. ALEXANDER: Okay. But you -- you
13 understand, Dr. Haas, what MCLs and MCLGs are. Is
14 that correct?

15 MR. HAAS: Yes.

16 MS. ALEXANDER: Okay. And is it your
17 understanding that an MCLG is a maximum goal for
18 zero health risk?

19 MR. HAAS: The MCLG is a level at
20 which there is believed to be no health risk.

21 MS. ALEXANDER: Okay. And is it also
22 your understanding that when MCLs are established,
23 the goal -- the idea is to set them as close to the
24 MCLGs as possible?

1 MR. HAAS: I would -- I would actually
2 stick with your earlier wording in terms of
3 feasibility.

4 MS. ALEXANDER: Yes. Okay. And that
5 earlier wording, just to be clear, was that they are
6 set using the best available analytical and
7 treatment technologies. Is that correct?

8 MR. HAAS: Correct.

9 MS. ALEXANDER: Okay. Chloroform is
10 one type of trihalomethane. Is that correct?

11 MR. HAAS: That's correct.

12 MS. ALEXANDER: And what's the MCLG
13 for chloroform?

14 MR. HAAS: It's at .07 milligrams per
15 liter.

16 MS. ALEXANDER: Which would be the
17 same as 77 parts per billion.

18 MR. HAAS: 70 parts per billion.

19 MS. ALEXANDER: Yeah, I'm sorry, 70
20 parts per billion. And the MCLGs are also based on
21 an assumption of two liters a day per capita
22 consumption. Is that correct?

23 MR. HAAS: That's correct.

24 MS. ALEXANDER: Okay. Are you aware

1 of any studies specifically concerning the health
2 impacts of trihalomethanes on recreational water
3 users?

4 MR. HAAS: No, I'm not.

5 MS. ALEXANDER: Okay. Do you have any
6 basis to believe that those effects would be
7 comparable to the affects from chronic ingestion?

8 MR. ANDES: I'm sorry. Can you
9 clarify?

10 MS. ALEXANDER: Do you have any basis
11 to believe that the health effects from -- the
12 health impact of trihalomethanes on recreational
13 users would be any -- in any way comparable to the
14 health impact of chronic ingestion of
15 trihalomethanes?

16 MR. HAAS: I have no basis for
17 assuming one or the other, assuming the
18 comparability by comparability.

19 MS. ALEXANDER: Okay. Is chlorine
20 used to disinfect swimming pools?

21 MR. HAAS: Yes.

22 MS. ALEXANDER: Okay. Are you aware
23 of research concerning the concentration of
24 trihalomethanes in swimming pools?

1 MR. HAAS: I am.

2 MS. ALEXANDER: Okay. Specifically,
3 are you familiar with a study entitled Distribution
4 and Determinants of Trihalomethane Concentrations in
5 Indoor Swimming Pools published in the Journal of
6 Occupational Medicine in 2002?

7 MR. HAAS: I don't recollect that
8 specific paper, no.

9 MS. ALEXANDER: I am going to enter
10 that study into the -- I have the study marked.
11 Let's see if that refreshes your recollection at
12 all. You folks need two.

13 MS. TIPSORD: She doesn't need it. I
14 keep track of all the exhibits for her. They have
15 enough to do in this rulemaking without giving them
16 exhibits to handle. I've been handed an OEM online
17 paper, Distribution and Determinants of
18 Trihalomethane Concentration in Indoor Swimming
19 Pools. If there's no objection, we will mark this
20 as Exhibit 145. Seeing none, it's Exhibit 145.

21 MS. ALEXANDER: Okay. Are you
22 familiar with the conclusion in this study that the
23 geometric concentration of the trihalomethanes in
24 the swimming pools tested was 132.4 parts per

1 billion?

2 MR. ANDES: I think he already
3 testified he hadn't reviewed the report.

4 MS. ALEXANDER: But he may be familiar
5 with the conclusions.

6 MR. HAAS: I haven't seen this paper,
7 no.

8 MS. ALEXANDER: Okay. What is the
9 most common method of disinfection of wastewater
10 effluent currently being used in the US?

11 MR. HAAS: Chlorination to include DS
12 plus hyperchloride.

13 MS. ALEXANDER: Okay. Do you have an
14 understanding of what percent of wastewater
15 disinfection is currently achieved through
16 chlorination as opposed to other methods?

17 MR. HAAS: There's not a good
18 statistical survey done recently. I believe,
19 though, the numbers are in the high 70s to 80s
20 percent.

21 MS. ALEXANDER: Okay. Are you aware
22 that the Water Reclamation District currently
23 disinfects several of its wastewater treatment
24 plants in suburban areas?

1 MR. HAAS: Yes, I am.

2 MS. ALEXANDER: Okay. And that would
3 be the Cary, Hanover, and Egan facilities?

4 MR. HAAS: Yes.

5 MS. ALEXANDER: Okay. What type of
6 disinfection is used at those facilities?

7 MR. HAAS: They're using liquid sodium
8 hydrochloride.

9 MS. ALEXANDER: Okay. Now regarding
10 the section in your testimony, it had a relative
11 insensitivity of some pathogens, where you state at
12 Page 3 that "attainment of satisfactory indicator
13 levels in disinfected wastewater does not assure a
14 low level of risk from exposure to viruses as well
15 as protozoan pathogens." Am I correct in
16 understanding that your concern here is that the
17 indicators are potentially -- that your concern with
18 falls negatives on the health risks and not
19 positives. Is that correct?

20 MR. HAAS: That's correct.

21 MS. ALEXANDER: Okay. And now turning
22 to the first paragraph of Page 4, which is headed
23 Security and Safety Issues, is there any reason that
24 the Water Reclamation District would need to use

1 gaseous chlorine if it decided on chlorination as
2 its disinfection method?

3 MR. HAAS: That would be an
4 engineering judge for the District.

5 MS. ALEXANDER: And you indicated a
6 moment ago that it's, in fact, using liquid chlorine
7 at its suburban facilities. Is that correct?

8 MR. HAAS: Correct.

9 MS. ALEXANDER: So do you know of any
10 reason one way or the other why it would not be
11 possible to use liquid chlorine at its three CAWS
12 facilities?

13 MR. HAAS: It certainly would be
14 possible.

15 MS. ALEXANDER: Okay. And to your
16 knowledge, do the majority of wastewater treatment
17 facilities in the country that use chlorination use
18 gaseous or liquid chlorine?

19 MR. HAAS: Here we're really at the --
20 at the mercy of a lack of good national surveys. I
21 know there's been a movement toward liquid
22 hyperchloride away from gas, but I don't know if we
23 have a sense of the magnitude of the percentage of
24 that shift.

1 MS. ALEXANDER: Okay. And regarding
2 the second paragraph of that section in which you
3 state that "liquid sodium hyperchloride solution is
4 corrosive and prevents potential worker safety
5 hazard," is sodium hyperchloride solution more
6 commonly known as bleach when sold for household
7 use?

8 MR. HAAS: Commercial bleach and the
9 sodium hyperchloride used for disinfection both have
10 the same active ingredient as the sodium
11 hyperchloride. However, typically in waste
12 treatment plants -- and this is the case of the
13 District -- the concentration of sodium
14 hyperchloride is greater than it is in commercial
15 bleach.

16 MS. ALEXANDER: Would I be correct in
17 understanding that the disinfection solution of
18 sodium hyperchloride is approximately 12.5 percent?

19 MR. HAAS: At the District, that's
20 right.

21 MS. ALEXANDER: At the District.
22 Okay.

23 MR. HAAS: That's my understanding as
24 well.

1 MS. ALEXANDER: Would I be correct in
2 understanding that the solution for household bleach
3 is 5.25 percent?

4 MR. HAAS: That's correct.

5 MS. ALEXANDER: Okay. Would it be
6 fair to say that any dangers you site that would
7 attend shipping and consumer use of sodium
8 hyperchloride for purposes of disinfection would
9 also attend shipping for a consumer use?

10 MR. HAAS: To a major degree, although
11 with our concentration there is a bit more hazard in
12 the spill.

13 MS. ALEXANDER: Okay. And would you
14 say that other types of chemical shipments commonly
15 used in industry pose similar types of risks?

16 MR. HAAS: Well, that -- to me that's
17 an overly-broad question because of the number of
18 chemicals.

19 MS. ALEXANDER: Well, would you say
20 that shipping a tank car of gasoline poses some
21 risk?

22 MR. HAAS: Oh, some risk, yeah. You
23 used the word "similar."

24 MS. ALEXANDER: Oh, okay.

1 MR. HAAS: I think the word similar
2 was problematic.

3 MS. ALEXANDER: Okay. Is it your view
4 that the risk of shipping a tank car of gasoline is
5 unacceptable?

6 MR. HAAS: Spending a lot of time in
7 the world of risk, when I hear the word
8 "unacceptable" -- and my apologies for being a bit
9 too pedantic here, perhaps -- when I hear the word
10 "unacceptable," to me that incorporates some element
11 of social judgment and equity that's beyond the
12 realm of science. So the only way I can answer that
13 question is to say by the fact that those shipments
14 remain permitted, society has deemed that risk to be
15 acceptable. I -- I don't believe it's appropriate
16 to express a psychic opinion on that matter.

17 MS. ALEXANDER: Okay. All right. I
18 have no further questions for this witness.

19 MS. TIPSORD: With that, I think we
20 move, then, to the IEPA.

21 MR. ANDES: If I can just get up for
22 one moment and get a very quick bathroom break and
23 be right back.

24 MS. TIPSORD: Sure. All right. Let's

1 take five minutes.

2 MR. ANDES: Thank you.

3 (Whereupon, a break was taken,
4 after which the following
5 proceedings were had.)

6 MS. TIPSORD: And I think we're ready
7 to start with the IEPA.

8 MS. DIERS: Stefanie Diers of Illinois
9 EPA. I'm going to start with our pre-filed question
10 number one. On Page 5 of your pre-filed testimony,
11 opinion one states "If chlorine, either as gaseous
12 chlorine or hyperchloride, disinfection is used,
13 there is a very high likelihood of producing organic
14 disinfection byproducts, including those that are
15 the subject of water quality guidelines, and those
16 that are regarded as likely carcinogenic." In your
17 opinion, do you think the Board should require all
18 facilities that currently use chlorination to go to
19 using a different disinfection method?

20 MR. HAAS: I think that disinfection
21 is best approached as a site-specific basis. When
22 disinfection is required, I believe the best policy
23 is to allow the discretion of the utility and its
24 consultants to develop a design that complies with

1 whatever criteria there are.

2 MS. DIERS: Okay. On number two, on
3 Page 3 of your pre-file testimony you state, "It has
4 long been known that some pathogens, such as
5 viruses, are more resistant than indicator
6 organisms, such as coliform, to chlorinate
7 disinfection in wastewater." Is it your opinion
8 that chlorinating of effluent should stop?

9 MR. HAAS: As a general case, again, I
10 don't believe that there should be a single site
11 that sits alone in those considerations. It's a
12 very site-specific basis.

13 MS. DIERS: What would you look at --
14 when I said it's site specific, what would I be
15 looking at to make those determinations?

16 MR. HAAS: The use of the receiving
17 water, potential exposures that might occur, the
18 degree to which the wastewater could be disinfected
19 by particular disinfectants, cost and safety, and
20 ecological effects.

21 MS. DIERS: Number three, what was
22 your role on behalf of MWRDGC in the Pollution
23 Control Board rulemaking of district disinfect
24 requirements in the early 1980s?

1 MR. HAAS: Actually, on behalf of the
2 District, I had no role. In fact, in that
3 proceedings in the early 80s I was a witness. My
4 recollection is, in fact, here in Joliet against the
5 district.

6 MS. DIERS: Can you explain what you
7 did in that?

8 MR. HAAS: That was a rulemaking in
9 which disinfection was proposed to be eliminated,
10 and I testified opposing that recommendation, citing
11 the need for disinfection.

12 MS. DIERS: And what was your
13 reasoning for taking that position?

14 MR. HAAS: Based on public health,
15 potential exposure or recreational users.

16 MR. ANDES: And to follow up with
17 that, specifically as to the District and these
18 waterways, or more generally?

19 MR. HAAS: More generic.

20 MR. ANDES: As to secondary contact or
21 primary contact?

22 MR. HAAS: Primary contact.

23 MR. ANDES: Thank you. So that was a
24 statewide rulemaking, and you were discussing health

1 risks for primary contact recreation?

2 MR. HAAS: That's my recollection,
3 yes.

4 MS. DIERS: What statewide rulemaking?
5 Do you recall?

6 MR. HAAS: Well, again, to go back in
7 history, in the very inception of the definition of
8 secondary treatment at the federal level, the
9 coliform standard was included in the definition of
10 secondary treatment. In, I think, 1974 the feds
11 removed the coliform criteria from the definition of
12 secondary treatment, and so this was a rulemaking in
13 response to that change of definition on the federal
14 part.

15 MS. DIERS: Okay. Number four. Is
16 the problem of chlorinated disinfection byproducts
17 an issue when using UV radiation or ozone as a
18 disinfectant?

19 MR. HAAS: No.

20 MR. ANDES: And to follow up, our --
21 so your answer is as to chlorinated disinfectant
22 byproducts?

23 MR. HAAS: Correct.

24 MR. ANDES: Are there other

1 disinfection byproducts for UV?

2 MR. HAAS: There could be. As I
3 indicated earlier, you can produce hydroxyl
4 radicals, which can result in organic alterations
5 from UV, and from ozone you can produce brominated
6 and bromine-contained byproducts.

7 MS. DIERS: I'm going to skip five and
8 go to six. Do such byproducts exist at a level that
9 poses risks to humans dermal contact?

10 MR. HAAS: Which byproducts are you --

11 MS. DIERS: I think we're talking
12 about UV radiation in the ozone from the prior
13 question, sorry, chlorination disinfected
14 byproducts. I'm sorry.

15 MR. HAAS: Chlorinated byproducts.
16 Since there are no chlorinated byproducts being
17 produced, then they would pose no risk.

18 MR. ANDES: Let me see if I can
19 clarify. Are we talking about chlorinated
20 byproducts from chlorination, or we're talking about
21 chlorinated byproducts from UV?

22 MR. HAAS: You're talking about your
23 pre-filed question four, right?

24 MS. DIERS: Yes.

1 MR. HAAS: Yeah.

2 MS. DIERS: Yeah. We're answering
3 six, but I was referring to the byproduct.
4 Chlorinated disinfection byproducts, I think, is
5 what we're using on six.

6 MR. HAAS: From UV or ozone?

7 MS. DIERS: Well, we'll start with UV.

8 MR. HAAS: Okay. Well, since -- in
9 both cases, since there are no chlorinated
10 byproducts, then there's no issue resulting from the
11 byproducts produced.

12 MS. DIERS: So they're using chlorine
13 as a risk through dermal contact?

14 MR. HAAS: I don't think we know that
15 well enough. We know that there can be human
16 exposure to the chlorinated byproducts. We don't
17 know directly whether there can be a health risk.

18 MS. DIERS: We have no further
19 questions. Thank you.

20 MS. TIPSORD: Is there anything else,
21 then, for Mr. Haas? Thank you very much.

22 MR. ETTINGER: Wait a minute.

23 MS. TIPSORD: Oh, sorry. I didn't see
24 your hand come up. I apologize.

1 MR. ANDES: You need to be a little
2 faster, Albert.

3 MR. ETTINGER: You're quick.

4 MS. TIPSORD: We're moving right
5 along, finally.

6 MR. ETTINGER: We're just starting to
7 get warm here, literally. Are there -- are you
8 aware of any studies of the effects of chlorinated
9 byproducts on fish or other aquatic life?

10 MR. HAAS: I believe I am, yes.

11 MR. ETTINGER: And what do you -- what
12 do we know about that?

13 MR. HAAS: Well, it's been a long time
14 since I reviewed that literature. I certainly am
15 aware that that body of knowledge exists, but I'm
16 not prepared to summarize it.

17 MR. ETTINGER: Does dechlorination
18 take out any of the THMs or other byproducts for
19 chlorination?

20 MR. HAAS: Can you repeat that again?
21 THMs or any of the other byproducts?

22 MR. ETTINGER: I'm not very good at
23 repeating myself.

24

1 (Whereupon, the record was read as
2 requested.)

3 MR. HAAS: There's not good evidence
4 that it takes out THMs. There is evidence,
5 certainly, that it takes out other byproducts,
6 including, for example, chlorines.

7 MS. ALEXANDER: So the dechlorination
8 takes care, in part, of the chlorinated byproducts
9 problem?

10 MR. HAAS: I have to do a yes, but --
11 strictly speaking yes, but it doesn't take care of
12 the THMs and the stable organic carbon chlorinated
13 byproducts, which are the ones that appear to be a
14 greater health concern.

15 MR. ETTINGER: Now would it be fair to
16 say that in general the literature has focused on
17 creation of chlorinated byproducts from the
18 disinfection of drinking water?

19 MR. HAAS: That's the case recently,
20 although, in fact, some of the earliest work on
21 this, if you go back to the 70s and 80s, there's a
22 lot of work done on wastewater.

23 MR. ETTINGER: Okay. Well, going back
24 to the 70s and 80s, were there -- what, in general,

1 was the concern about chlorination of wastewater
2 with regard to human health?

3 MR. HAAS: The concern in that era was
4 primarily understanding the chemistry of what
5 happens when you add chlorine to an organic
6 container of liquid, such as wastewater, and also
7 some level of concern with respect to
8 bioconcentration in aquatic life.

9 MR. ETTINGER: What bioconcentration
10 in the aquatic life?

11 MR. HAAS: Many of the organic
12 byproducts are hydrophobic, and hydrophobic
13 materials of any kind are in the aquatic life.

14 MR. ETTINGER: And then they would be
15 a problem to people who ate the fish?

16 MR. HAAS: They could be.

17 MR. ETTINGER: And what specific would
18 be the chemicals in the fish that would be bad for
19 you to eat?

20 MR. HAAS: Well, just generically, I
21 would, you know, refer you to the various EPA water
22 quality guidelines in terms of aquatic use that have
23 been generated. These include the THMs.

24 MR. ETTINGER: Regarding THMs and

1 other chlorinated byproducts of chlorination, do
2 these break down in the environment?

3 MR. HAAS: Anything breaks down in the
4 environment. The question is of rates, and, you
5 know, when you use the word "break down," I'm also
6 interpreting it to be volumination of the water
7 because the significant loss of water is
8 volumination.

9 MR. ETTINGER: Well, how long does
10 that take?

11 MR. HAAS: You know, I don't know that
12 they -- we have a large enough body of knowledge to
13 give typical values, but, you know, people have
14 measured loss rates and we know it occurs.

15 MR. ETTINGER: Well, if we have THMs
16 in the water in Chicago and a drinking -- the
17 nearest drinking water source was in Peoria, should
18 we be concerned about that?

19 MR. HAAS: In what context? In terms
20 of the drinking water supply in Peoria?

21 MR. ETTINGER: Yes.

22 MR. HAAS: You know, first of all, I
23 mean, without doing measures on the specific body of
24 water, you can't predict how much tabulation will

1 occur of the THMs from one point to another. But in
2 general, what THMs produce within a drinking water
3 plan by chlorination of the water far exceeds
4 whatever might be left in the source water from an
5 upstream wastewater treatment.

6 MR. ETTINGER: Are you aware whether
7 the city of Chicago chlorinates its drinking water?

8 MR. HAAS: They do.

9 MR. ETTINGER: Is the -- does that
10 process create chlorination byproducts?

11 MR. HAAS: Undoubtedly, yes, it does.
12 I haven't seen any recent data on THMs, but I'm sure
13 it does.

14 MR. ETTINGER: And the city of Chicago
15 does not dechlorinate, does it?

16 MR. HAAS: To my knowledge, no.

17 MR. ETTINGER: In fact, isn't it
18 generally considered beneficial to release the
19 chlorine in they system because of the bacteria
20 and other things in the pipes?

21 MR. HAAS: That's the typical US
22 practice.

23 MR. ETTINGER: Does the -- do the
24 wastewater treatment plants take the chlorine -- I'm

1 sorry. Strike that. Do the wastewater treatment
2 plants take the chlorinated byproducts out of the
3 water that come to them from the drinking water
4 plants?

5 MR. HAAS: There's certainly nothing
6 in typical design that's done deliberately to do
7 that. On the other hand, most wastewater treatment
8 plans, and all wastewater treatments plans of the
9 District, have stages where there is heavy addition
10 of oxygen or air to the water, and that heavy
11 aeration acts -- many of the materials, including
12 THMs.

13 MR. ETTINGER: So your understanding,
14 then, would be that some, but probably not all, of
15 the chlorinated byproducts in the drinking water
16 plants are taken out by the wastewater treatment
17 plants?

18 MR. HAAS: Correct.

19 MR. ETTINGER: Do you have any idea
20 what percentage that would be, most, some?

21 MR. HAAS: It really -- it really
22 depends on the -- on the design, the mechanically --
23 the aeration. So, you know, again, without
24 site-specific measurements I wouldn't hazard a

1 guess.

2 MR. ETTINGER: And you don't have any
3 site-specific measurements regarding --

4 MR. HAAS: No.

5 MR. ETTINGER: I'm sorry, Mr. Haas. I
6 understand my brain moves slower than yours, but you
7 got to let me finish my question before you answer.

8 MR. HAAS: I'm sorry, I'm sorry.

9 MR. ETTINGER: I believe the -- could
10 you just read back what we had there?

11 (Whereupon, the record was read as
12 requested.)

13 MR. ETTINGER: Okay. And my question
14 was: Do you have any specific information about the
15 Metropolitan Water reclamation District plants?

16 MR. HAAS: In general?

17 MR. ETTINGER: No, about how well they
18 take out chlorination byproducts.

19 MR. HAAS: No.

20 MR. ETTINGER: What factors cause more
21 or less dechlorination byproducts to be formed in
22 the disinfection process?

23 MR. HAAS: Again, we're talking about
24 wastewater?

1 MR. ETTINGER: Either.

2 MR. HAAS: Okay. Dose of
3 disinfectant, contact time, type of nitrogen that's
4 present, whether it's ammonia versus nitrite, level
5 of organic material that's present, PH. Those would
6 be the major variable. And also a level of bromide
7 as well.

8 MR. ETTINGER: How does the ammonia
9 versus nitrate issue affect it?

10 MR. HAAS: Well, if you have -- if you
11 have a high level of ammonia -- which is typically
12 not the case in drinking water, and in wastewater
13 would be the case if you do not nitrify -- then the
14 chlorine can combine with the ammonias for combined
15 chlorine, and combined chlorine generally does not
16 form organic chlorinated or organic halogenated
17 disinfectant byproducts.

18 MR. ETTINGER: So you're actually
19 better off with ammonia in terms of avoiding
20 byproducts?

21 MR. HAAS: In terms of byproducts
22 alone, yes. Avoiding ammonia? No, you're better
23 off with ammonia. You're better off with ammonia in
24 terms of avoiding byproducts.

1 MR. ETTINGER: I think that's what I
2 said.

3 MR. HAAS: Okay.

4 MR. ETTINGER: I think we're clear
5 now.

6 MR. HAAS: Okay.

7 MR. ETTINGER: What would cause you to
8 add more or less chlorine in the disinfection
9 process?

10 MR. HAAS: Well, you're adding
11 chlorine to meet, typically, some biological
12 standard, and so the chlorine dose and time are
13 designed to achieve that biological standard.

14 MR. ETTINGER: Would you generally add
15 more chlorine in a drinking water plant, or in a
16 sewage treatment plant, per gallon?

17 MR. HAAS: It's really going to depend
18 on what effluent criteria you're trying to meet on
19 the wastewater side. There are wastewater plants
20 that are designed to achieve high level treatment
21 that uses doses far in excess of the drinking water.

22 MR. ETTINGER: And why would you do
23 that?

24 MR. HAAS: You know, the examples I

1 have in mind are in the water reuse plants in the
2 west and the southwest that have tried to achieve
3 very high level of reduction of contaminants.

4 MR. ETTINGER: For the plants that we
5 see in Illinois, which typically do not have a reuse
6 situation, would you expect them to use more
7 chlorine or less chlorine per gallon than you do in
8 a drinking water plant?

9 MR. HAAS: On average, at this point
10 my guess is that -- and I haven't seen specific
11 data -- but my guess is the wastewater side may use
12 slightly more because of the greater demand of the
13 organic material.

14 MR. ETTINGER: The greater demand of
15 the organic material, meaning the pollutants that
16 are remaining in the water of the secondary
17 treatment?

18 MR. HAAS: Well, it's -- you know,
19 pollutant, to me, has a very specific meaning,
20 pollutant plus natural organic material that's
21 present in the wastewater. You may give a chlorine
22 demand that has to be overcome to get good
23 disinfection.

24 MR. ETTINGER: So basically having to

1 kill the BOD in order to get the disinfectant?

2 MR. HAAS: Well, you're not killing
3 the BOD. The BOD and the other organic material
4 consume the chlorine and prevent it from acting
5 against the target microorganisms.

6 MR. ETTINGER: I think that's it for
7 me.

8 MS. TIPSORD: Mr. Harley?

9 MR. HARLEY: Keith Harley, Southeast
10 Environmental Task Force. You've testified about
11 different technologies that are presently in use in
12 order to achieve disinfection. Are there any
13 emerging technologies that may be available five,
14 ten years in the future to achieve disinfection at
15 wastewater treatment plants?

16 MR. HAAS: Well, I think in my initial
17 list I mentioned one that I would class as emerging.
18 That's peracetic acid. Beyond that, I'm not sure
19 that there's anything on the horizon that I would
20 mention. In this particular context, we're dealing
21 with a very, very large utility plant.

22 MR. HARLEY: And could you describe
23 the peracetic acid disinfection process?

24 MR. HAAS: Peracetic acid is a

1 dissolved chemical. It's -- basically vinegar is a
2 acetic acid, and peracetic acid has extra oxygen
3 compared to peracetic acid. So it's a
4 highly-oxidized species, and it can be applied in
5 solution like you would any other liquid chemical
6 and wastewater. So it's a direct application of the
7 solution and the mixing.

8 MR. HARLEY: And what are the
9 advantages and disadvantages of uses peracetic acid
10 as opposed to ozonization, or chlorination
11 dechlorination?

12 MR. HAAS: Well, you know, since it's
13 emerging, we don't have a full spectrum of the pros
14 and cons. Its advantage relative to UV and ozone in
15 particular are that UV and ozone are highly capital
16 intensive processes, and peracetic acid, being a
17 solution that can be directly applied, doesn't need
18 the level of capital equipment that you would need
19 with UV or ozone.

20 MR. HARLEY: Thank you.

21 MS. TIPSORD: Mr. Ettinger?

22 MR. ETTINGER: Your testimony
23 indicates that some of the indicator species are
24 less resistant to chlorination than some of the

1 pathogens in your view. Is that correct?

2 MR. HAAS: Correct.

3 MR. ETTINGER: Do you believe in using
4 indicator species in order to determine the
5 effectiveness of disinfection?

6 MR. HAAS: Our historical evidence is
7 that indicators have been helpful. I think the
8 world of environmental microbiology is in
9 transition, and in some timeframe in the future
10 we'll probably no longer be relying on indicators
11 because it's becoming easier to measure the
12 pathogens. But we're not there yet.

13 MR. ETTINGER: Thank you.

14 MS. TIPSORD: Anything further? Thank
15 you very much, Mr. Haas. We'll move on to Dr. Zenz.
16 And can we have Dr. Zenz sworn in?

17 (Witness sworn.)

18 MR. ANDES: I'm sorry. I should also
19 mention that there may be some issues where we may
20 need to refer them to Eric Cockerill, who is also
21 here from CTE who participated in the development of
22 Dr. Zenz's report.

23 MS. TIPSORD: Okay.

24 MS. WILLIAMS: Should we swear him in

1 then?

2 MR. ANDES: Sure.

3 MS. TIPSORD: All right. Let's go
4 ahead and do that then.

5 (Witness sworn.)

6 MS. TIPSORD: And do you have a copy
7 of Dr. Zenz's testimony, please?

8 MR. ANDES: Sure do.

9 MS. TIPSORD: Thank you. If there's
10 no objections, we will mark the pre-filed testimony
11 of David R. Zenz as Exhibit 146. Seeing none, it's
12 Exhibit 146. And I believe that IEPA was the first
13 of the group to file questions, and RDC had none, so
14 we'll begin with IEPA.

15 MS. WILLIAMS: Good Morning Mr. Zenz.
16 It's Mr. Zenz, right, not Dr. Zenz?

17 DR. ZENZ: It is Dr. Zenz. I have a
18 PHD.

19 MS. KATZ: There's so many witnesses
20 to keep track of. My name's Deborah Williams with
21 Illinois EPA. I'm going to start with question one
22 from our pre-filed questions. Can you explain the
23 difference between the Level 3 cost estimate and the
24 Level 4 cost estimate?

1 DR. ZENZ: I can. The Level 3 and
2 Level 4 cost estimates, which appear in my
3 testimony, are definitions which are -- have been
4 put together by the Association for the Advancement
5 of Cost Engineering, and they produced a recommended
6 practice Document, 18R-97, and it classifies
7 different types of cost estimates.

8 MS. TIPSORD: Dr. Zenz, you're going
9 to have to speak up. We're having a hard time.

10 DR. ZENZ: There are five levels of
11 estimates, Level 5 being the least detailed, and
12 Level 1 being the most detailed. In my testimony, I
13 talk about two different types of cost estimates
14 according to this classification system. A Level 4
15 estimate represents a study -- or feasibility
16 estimate with an expected deviation range of actual
17 cost of minus 20 percent or plus 40 percent. A
18 Level 3, which is a more detailed cost estimate,
19 represents a budget estimate with an expected
20 deviation range of actual cost of minus 15 percent
21 plus 30 percent.

22 MS. WILLIAMS: Thank you. You
23 testified on Page 10, Paragraph 3, that, quote, "The
24 total estimated schedule for implementation is

1 approximately eight years to operate for the North
2 Side and Calumet facility, and ten years for the
3 Stickney facility." Explain why eight years is
4 necessary to construct this infection at the North
5 Side and Calumet plant and why ten years is
6 necessary for the Stickney plant.

7 DR. ZENZ: The difference between the
8 North Side and Calumet plant schedules and the
9 Stickney schedule is related to larger size and
10 scope of the potential Stickney project. Stickney
11 is much larger than these other two plants, and the
12 issues include the relocation of railroad tracks,
13 there's much longer lengths of conduits, the
14 conduits are much larger, and there will have to be
15 construction of a new wall, all of which will
16 lengthen both the designing construction periods for
17 the Stickney plant.

18 MS. WILLIAMS: I think I was intending
19 also -- I mean, that's a good answer, I think, to
20 the question that was asked, but I was also trying
21 it get at generally the eight-year length of time
22 for even the smaller plants, and what is the cause
23 for such a long schedule for those plants?

24 MR. ANDES: Well, I think that the

1 specific time lines within that were in his
2 testimony. Are you asking about specific parts of
3 that eight years?

4 MS. WILLIAMS: I find eight years to
5 be a very long schedule, so I would like you to
6 explain why eight years -- why, even for the shorter
7 scheduled plants, we have such a long schedule.

8 DR. ZENZ: Well, I can assure you
9 there's no cushion in these schedules, and by the
10 way, it's been my experience most schedules put
11 together by engineering firms usually take longer
12 than what they do. So no cushion to these, I assure
13 you. Well, first of all, we have a pilot plant
14 study, and we think the pilot plant study is
15 absolutely mandatory for the size of these
16 particular facilities. Now if you're going to go
17 ahead and construct that pilot facility, you need a
18 design, you need to design it, and it has to be
19 constructed. We think it's going to take at least
20 18 months, and that includes the design, regulatory
21 view, construction, and startup, and then we need
22 another year to run the pilot plant, and if we need
23 the pilot plant we think is necessary we might want
24 to look at things like --

1 MS. TIPSORD: Dr. Zenz, slow down as
2 well. Speak up and slow down.

3 DR. ZENZ: We need information about
4 bulb life. The system is going to -- we're looking
5 at automatic cleaning systems for the UV
6 disinfection system. We're going to look at just
7 the geometry and the design of the facility. We
8 want to get most efficient and cost effective design
9 that we can possibly put together. You have to
10 realize that the UV disinfection system for the
11 Stickney plant could be -- could be one of the
12 largest ever constructed in North America, and
13 probably one of the largest constructed in the
14 entire world. So the pilot plant facility, we
15 think, is absolutely necessary. So we think the two
16 and a half years is, you know --

17 MS. WILLIAMS: The pilot plant --

18 DR. ZENZ: -- a good schedule for that
19 particular part. Now to go on --

20 MS. WILLIAMS: Can I propose -- let's
21 talk about this a little bit.

22 DR. ZENZ: Sure.

23 MS. WILLIAMS: And I'm not recalling
24 from your testimony, is there a pilot plant facility

1 at each -- are you doing a pilot at each facility or
2 one pilot?

3 DR. ZENZ: No, at each particular
4 facility.

5 MS. WILLIAMS: All right. Go ahead.
6 You can move on.

7 DR. ZENZ: Well, so the next part of
8 the schedule is a design period, okay? We want to
9 get into -- we've constructed and reviewed our pilot
10 plant data, and now we're getting the construction.
11 Well, again, we have to review the pilot plant data,
12 we have to construct the preliminary design, the
13 final design, the regulatory review, there's a
14 bidding period, and we're finally going to award
15 contractors. Now we -- CP has done a lot of work
16 for the District over the years, and we have
17 extensive experience in what this whole process,
18 design process, would be, and recent at -- a recent
19 project of the District at the Calumet plant,
20 similar magnitude and complexity, estimated
21 construction cost of excess of \$240 million. The
22 total design period from notice to award a design
23 contract, the advertisement of bid was 30 months,
24 which is exactly what is the proposal.

1 MS. WILLIAMS: DR. ZENZ --

2 DR. ZENZ: And that does not include
3 -- that does not include the bidding period or
4 contract negotiations. Again, there's no cushion
5 here, no cushion.

6 MS. WILLIAMS: So in your experience
7 with the District, do you feel that the bidding and
8 contract stage takes longer than other publicly
9 owned treatment works?

10 DR. ZENZ: My experience, other
11 municipal organization go through this extension
12 period. It's certainly no better, no worse, than
13 other places.

14 MS. WILLIAMS: So you think it's about
15 the same?

16 DR. ZENZ: About the same.

17 MS. WILLIAMS: So let's review. So
18 the 30 months --

19 DR. ZENZ: 30 months.

20 MS. WILLIAMS: -- is that -- that
21 would be a typical period?

22 DR. ZENZ: For a large contract
23 like -- again, you have to look at the size of these
24 facilities. The Calumet plant was about a

1 \$250 million contract. Actually these contracts
2 would be larger than this. But yes, I would say two
3 and a half years is a reasonable number for a
4 schedule with no cushion. And again -- I'll repeat
5 what I said before -- most schedules put together by
6 engineering firms take longer than what they --
7 that's typically what happens.

8 MS. WILLIAMS: And have you worked on
9 other UV designs for other municipalities?

10 DR. ZENZ: I have -- yes, I have.

11 MS. WILLIAMS: And on those projects,
12 I would assume you're using your same philosophy of
13 wanting to give an accurate schedule --

14 DR. ZENZ: Yes.

15 MS. WILLIAMS: -- unlike other
16 engineering firms?

17 DR. ZENZ: Yes, yes.

18 MS. WILLIAMS: Can you tell us what
19 the schedules were for some of those other projects?

20 DR. ZENZ: The projects -- in fact,
21 it's actually only one. The project I worked on was
22 much smaller in scale --

23 MS. WILLIAMS: Right.

24 DR. ZENZ: -- than this. So there's

1 no comparison.

2 MS. WILLIAMS: And for a smaller --
3 but I would like to understand for a small project
4 about how long would the schedule be.

5 DR. ZENZ: You know, I can't honestly
6 remember.

7 MS. WILLIAMS: You don't recall?

8 DR. ZENZ: No.

9 MS. WILLIAMS: It was probably smaller
10 than this -- shorter than this, obviously?

11 DR. ZENZ: You know what, I'm not
12 sure.

13 MS. WILLIAMS: Okay. Did you have
14 anything else you wanted to explain about what went
15 into the construction schedule? We talked about the
16 30 months and the two years for the pilot. Did you
17 want to move on to the rest of it?

18 DR. ZENZ: Well, I would just say
19 that, you know, adding the schedules together, the
20 construction of these facilities, you'd have to
21 relocate railroad tracks, you'd have to enlarge
22 conduits, got to put in large pumping facilities.
23 Each one of these facilities requires a pump station
24 in addition to the disinfection. I think, you know,

1 our -- and again, I think our schedule is a
2 reasonable one to put forward at this particular
3 point in time. That's all I can say.

4 MS. TIPSORD: Mr. Harley, you have a
5 followup?

6 MR. HARLEY: Dr. Zenz, my name is
7 Keith Harley. Doctor, although you can't remember
8 the specifics of the previous UV project that you
9 worked on, can you tell us where that was?

10 DR. ZENZ: Yeah. It was the Hanover
11 Park facility, not the District's Hanover Park, but
12 the DuPage County site. A small, 1.5 MDG facility.
13 And again, the comparison to the district, not at
14 all.

15 MR. HARLEY: And although you can't
16 recall the specifics of that project, can you tell
17 us approximately when you worked on that
18 installation?

19 DR. ZENZ: It was the later part of
20 the 90s.

21 MR. ANDES: So that's the one UV
22 project you've worked on, but you've worked on a
23 number of other treatment projects --

24 DR. ZENZ: Yes, yes.

1 MR. ANDES: -- for municipalities?

2 DR. ZENZ: Yes.

3 MS. WILLIAMS: Did Mr. Cockerill work
4 on the Hanover Park project as well? Am I
5 pronouncing your name properly, Mr. Cockerill?

6 DR. ZENZ: No, did he not.

7 MR. ETTINGER: Can I follow up on
8 Mr. Andes question? What other disinfection plants
9 have you worked on?

10 DR. ZENZ: Well, most recently, the --
11 I worked with the Urbana-Champaign sanitary
12 districts, their northeast plant and their southwest
13 plant. I designed a disinfection facility for them.

14 MR. ETTINGER: Okay. Well, what did
15 they do?

16 DR. ZENZ: Well, they had an existing
17 chlorination facility, which had been not used for
18 many years because of the permit from the Illinois
19 EPA, which exempted them from year-round
20 disinfection.

21 MS. TIPSORD: Dr. Zenz, you're fading.

22 DR. ZENZ: They were exempt from
23 year-round disinfection, and so a new permit came
24 through from the Illinois EPA, and they had to put

1 their disinfection system back in operation again.
2 So it's a matter of rehabilitation and some redesign
3 work, and it was not an extensive engineering and
4 design project.

5 MR. ETTINGER: It was not extensive?

6 DR. ZENZ: No, because they already
7 had -- they already had an existing chlorine contact
8 chamber in each of the facilities. They had
9 remnants of the chlorine dosing system, but it
10 hadn't been used in over 25 years, and so it was a
11 necessity to rehabilitate and rejuvenate the old
12 system.

13 MR. ETTINGER: Is there an existing
14 chlorination facility at the Calumet plant at the
15 Water Reclamation District?

16 DR. ZENZ: There is an existing
17 chlorine contact, yes.

18 MR. ETTINGER: Other than the
19 Champaign Urbana -- or Urbana-Champaign plant and
20 the Hanover Park plant, do you have any other
21 experience on disinfection systems?

22 DR. ZENZ: We -- CT did a planning
23 study for Genesee County, which included working on
24 various disinfection alternatives for the Anthony

1 Ragnone Plant, which is outside Michigan. So I was
2 involved in that in late 90s, maybe, that area.

3 MR. ETTINGER: And that -- what did
4 they do?

5 DR. ZENZ: They -- there was some
6 rehabilitation and reworking of the existing
7 chlorination, so it was mainly a planning study
8 looking at different alternatives.

9 MS. TIPSORD: Excuse me, Dr. Zenz,
10 we're going to have to try the microphone because
11 you are fading away.

12 DR. ZENZ: Okay.

13 MS. TIPSORD: I don't know if they're
14 on, but could we move it over and see if it on?

15 DR. ZENZ: I'm sorry.

16 MS. TIPSORD: Because we -- either
17 that or you're going to have to really work at
18 speaking up.

19 DR. ZENZ: I'll try speak up louder.
20 I'm sorry.

21 MS. TIPSORD: Okay.

22 MR. ETTINGER: Okay. I'm sorry. So
23 we have -- Genesee County, that was very much
24 different from this project, too, right? And

1 Hanover Park was different from this project, and
2 Urbana-Champaign was very different from this
3 project. You're nodding. Do you mean to say yes in
4 response to those questions?

5 DR. ZENZ: Yes, that's correct, yes.

6 MR. ETTINGER: Okay. So do you have
7 any relevant experience with regard to this project?

8 DR. ZENZ: Well, I don't know what you
9 mean by relevant experience. I --

10 MR. ANDES: Well, let me clarify. Are
11 there any projects in the country as big as this
12 project?

13 DR. ZENZ: No.

14 MR. ANDES: Okay. Do you have
15 experience as to disinfection requirements that you
16 think is helpful for this project?

17 DR. ZENZ: Yes.

18 MR. ETTINGER: Have you worked on any
19 project similar -- that you believe is similar to
20 this project?

21 DR. ZENZ: No.

22 MS. WILLIAMS: Dr. --

23 MR. ANDES: You're speaking in terms
24 of size?

1 DR. ZENZ: We're talking about size.
2 I assume that in terms of the size, the magnitude of
3 the project, the cost of the project. The answer is
4 I don't think -- I'm not sure anybody has such
5 memory. Now I must say, you have to realize -- and
6 maybe you didn't look at my resume -- I was a
7 30-year employee of the Metropolitan Water
8 Reclamation District of Greater Chicago, and when I
9 joined the District in 1968, they were chlorinating
10 at all three of the major treatment plants. I was
11 involved in the troubleshooting and working with
12 that existing disinfection system until it was
13 finally eliminated in the late 70s. So I have
14 experience with that.

15 Also, when I was with the Water
16 Reclamation District, there were two of its, what I
17 would call, smaller plants, which were put online in
18 the 70s and 80s, the John E. Egan plant, and the
19 Cary plant, both of which were being planned,
20 designed, and took place during that period. As a
21 member of the RMD department I participated in the
22 planning and in design meetings that we had with
23 consulting engineers on those two projects. These
24 plants are now in full operation and have been

1 chlorinated for many years. And again, I was
2 involved in troubleshooting those, you know, and
3 working with the MNL department to make sure that
4 those chlorination facilities were operating and
5 meeting their permit. So, I mean, I have -- my
6 30 years with the District, I think I have extensive
7 experience with these plants and working with them
8 and their disinfection systems in general.

9 MR. ETTINGER: I'm not quibbling with
10 your experience as an engineer. I'm asking whether
11 you had worked on any project that you consider to
12 be similar to this one in whatever you -- or I think
13 your term at one point was relevant when discussing
14 Hanover Park. Have you worked on any other project
15 that you consider relevant to this project?

16 DR. ZENZ: Well, other than what I
17 just told you about in terms of my experience with
18 the District, that's the only thing I can offer at
19 this point.

20 MR. ETTINGER: Okay.

21 MS. TIPSORD: Actually, I have a
22 followup. Dr. Zenz, I have looked at your resume,
23 as a matter of fact, which was attached to your
24 pre-filed testimony, and you have -- under your

1 project experience, you have a Hanover Park landfill
2 study. Is that the same study that you've been
3 talking about here, or is that a different one?

4 DR. ZENZ: Well, it's for the same
5 client, the Village of Hanover Park and DuPage
6 County, but it had nothing to do with their
7 disinfection system at the wastewater treatment
8 plant.

9 MS. TIPSORD: Thank you. Mr. Harley?

10 MR. HARLEY: When you say that there's
11 nothing been done on this scale before, do you mean
12 cumulatively among all three facilities in terms of
13 capacity?

14 DR. ZENZ: I would say that just the
15 facility at the Stickney plant alone is enough to
16 make this, you know, a project that's somewhat
17 unique, and the Stickney plant is often referred
18 to -- and again, I can't give you a study or a
19 survey which ranks treatment plants in terms of
20 their relative size in North America, but it's my
21 understanding that the Stickney plant is the largest
22 plant in North America. And so I would just say
23 that that alone, that plant alone, is a 1,200 MGD
24 design plant, and any engineer would tell you that

1 that far dwarfs any project that they probably have
2 worked on. In my profession, working on a 50 MGD
3 plant, we consider that to be a very large plant.

4 MR. HARLEY: Putting aside Stickney --

5 DR. ZENZ: 1,200 is just outside the
6 realm of most engineers.

7 MS. WILLIAMS: Dr. Zenz, that plant
8 had previously been chlorinating. So when you talk
9 about no one having experience like this, are you
10 referring specifically to the UV aspect of the
11 project, to whatever type of disinfection it's
12 chosen?

13 DR. ZENZ: I'm saying that this plant
14 is unique because of its large size.

15 MS. WILLIAMS: Well, we know that,
16 but --

17 MR. ANDES: Well, let me follow up.
18 When was chlorination put in at Stickney initially?
19 Do you recall that?

20 DR. ZENZ: No, I do not.

21 MR. ANDES: But that was in operation
22 for years --

23 MS. WILLIAMS: Objection. He said he
24 doesn't know.

1 MR. ANDES: Okay.

2 MS. WILLIAMS: If you want to testify
3 you can.

4 MR. ANDES: Would you say that the
5 requirements of putting chlorination or UV now are
6 somewhat different than they were, say, back in the
7 60s in terms of the requirements that would apply,
8 the various things you would have to look at in
9 terms of designing a new system, anatomy, and all
10 the regulatory requirements?

11 DR. ZENZ: Oh, sure.

12 MR. ANDES: Thank you.

13 MS. TIPSORD: Mr. Harley?

14 MR. HARLEY: Putting aside Stickney
15 for one moment, are you familiar with any projects
16 equivalent in size to the Calumet facility where UV
17 or chlorination have had to be installed at that
18 facility?

19 DR. ZENZ: I can't give you any plant
20 of that size that's practicing UV disinfection
21 anywhere in the United States. I don't know of any.

22 MR. HARLEY: How about the North Side,
23 same question.

24 DR. ZENZ: Same answer.

1 MR. HARLEY: So there are no
2 facilities similar in size to Calumet or North Side
3 where their disinfecting wastewater anywhere in the
4 United States?

5 DR. ZENZ: Well, I thought your
6 question was on UV disinfection, but I'll stick with
7 my answer as far as UV disinfection for those size
8 plants. I don't know of any. I don't know of my
9 plant that large that's used for disinfection. I
10 don't know of any. But as far as chlorination is
11 concerned, I'll make the same statement. I don't --
12 I can't give you a specific answer for a specific
13 plant that size that's using for chlorination in the
14 United States. I'd be guessing. I know of plants
15 that are that large, but I don't know for a fact
16 what exact disinfection method they are or are not
17 using.

18 MR. HARLEY: So then you also would
19 not be able to be prepared to testify today about
20 how long construction schedules may have been for
21 any other facility of that size?

22 DR. ZENZ: Well, as I testified
23 earlier, we were comparing -- and I spoke about a
24 design schedule two and a half years for a project

1 at the Calumet plant across the -- about
2 \$250 million, and I feel that that is a good example
3 of terms of the cost of the construction project and
4 the magnitude of the project for a facility like
5 Calumet, that it was a good comparison.

6 MR. HARLEY: But that was the
7 disinfection plant?

8 DR. ZENZ: No, it was not.

9 MR. ANDES: We see that the timelines
10 for other types of projects at these wastewater
11 treatment facilities would be similar to
12 disinfection, that there wouldn't be a fundamental
13 difference?

14 DR. ZENZ: No, I do not see why this
15 comparison wouldn't be appropriate.

16 MS. TIPSORD: Ms. Williams?

17 MS. WILLIAMS: Dr. Zenz, I know you
18 feel pretty good about your timeline, and I just
19 wanted to ask this in a different, more specific
20 way. Based on your opinion and your experience at
21 both other facilities and at the District, do you
22 believe these construction schedules represent the
23 earliest reasonable date MWRDGC could achieve
24 compliance with the disinfection requirements?

1 MR. ANDES: Can I ask, since you put
2 those terms --

3 MS. WILLIAMS: I would like him to try
4 to answer the question as was asked.

5 MR. ANDES: Well, I'm asking if you're
6 asking about a legal term, or are you asking his
7 technical judgment? Because you --

8 MS. WILLIAMS: I am certainly asking
9 his technical judgment.

10 MR. ANDES: -- put that statement in
11 quotation marks.

12 DR. ZENZ: Well, I would just repeat
13 what I said before, is that these schedules took
14 some time. And by the way, you have to understand
15 that this is a collective process. When I give a
16 schedule out that's contained in a District report,
17 that is a CTU report. That's not a Dave Zenz
18 report, and it involves the judgment of other
19 engineers putting that together. And so again, I'm
20 going to repeat myself. There's no cushion here.

21 MS. WILLIAMS: But would you agree
22 it's the earliest reasonable date?

23 DR. ZENZ: Well, our schedules don't
24 have any dates in them. Only time periods.

1 MS. WILLIAMS: Correct.

2 DR. ZENZ: We cannot predict or know
3 when a design contract would begin or when a
4 construction contract would begin. So I'm not
5 prepared to give any dates.

6 MS. WILLIAMS: So assuming it began
7 today, eight years from today and ten years from
8 today, would that be the earliest reasonable date?

9 DR. ZENZ: If the design contract was
10 signed on the desk with a consulting engineer, it
11 would be eight years from now.

12 MS. WILLIAMS: Thank you.

13 DR. ZENZ: Correct.

14 MR. ANDES: But do you think that it
15 could easily go beyond that?

16 DR. ZENZ: Very easily.

17 MR. ANDES: Thank you.

18 MS. WILLIAMS: Did you receive
19 comments from USEPA on the cost estimates that CTE
20 developed?

21 DR. ZENZ: Well, CTE as you saw in my
22 testimony, we actually -- for UV disinfection, we
23 presented a Level 3 cost estimate and a Level 4 cost
24 estimate. A Level 4 cost estimate is prepared as

1 part of the UAA process at the request of, actually,
2 IEPA, and that report was submitted prior to the UAA
3 process, our Level 4 cost estimate, and the USEPA
4 did prepare comments on that report.

5 MS. WILLIAMS: Do you know if those
6 comments are the same as the document included in
7 that record as Exhibit 12?

8 DR. ZENZ: I'm afraid I don't. He
9 tells me yes, it is.

10 MS. WILLIAMS: And the date on the
11 document you're looking at?

12 DR. ZENZ: April 26th, 2006.

13 MS. WILLIAMS: Okay. Did you agree or
14 disagree with their comments?

15 DR. ZENZ: Well, the District asked us
16 to review that document, and as a result of our
17 review and working with the District, comments on
18 the report were prepared, and a letter was issued by
19 the general superintendent of the District that
20 contained some of this -- CTE's comments, and
21 comments from the District. So it was a collective
22 process. That document was then sent over to USEPA
23 and it was presented to me.

24 MS. WILLIAMS: And do you know what

1 date that letter was sent to USEPA?

2 DR. ZENZ: See my -- he just corrected
3 me. I thought it was sent to USEPA. It was not.
4 It was sent to Illinois EPA on June the 22nd, 2006.

5 MS. WILLIAMS: Are you --

6 MR. ANDES: We can certainly provide
7 that if it's not already in the record.

8 MS. WILLIAMS: Okay. I don't recall
9 that being in the record, but can I take a look at
10 it, I guess?

11 MR. ANDES: Sure. It was sent to
12 Mr. Freevert (phonetic) on June 22nd, 2006.

13 MS. TIPSORD: Let's go ahead and put
14 it in the record even if it's there already. I've
15 been handed a document that is a letter to
16 Mr. Freevert, dated June 22nd, 2006, from the
17 District, which we will mark as Exhibit 147 if
18 there's no objection. Seeing none, it's
19 Exhibit 147.

20 MS. WILLIAMS: Without going through
21 and reading the whole letter -- I don't believe it's
22 in the record at this point. I could be wrong --
23 can you summarize for us generally was the -- was
24 your response an explanation of why you disagreed

1 with USEPA's comments, basically?

2 DR. ZENZ: Yes.

3 MS. WILLIAMS: Do you -- did you make
4 any changes to your process as a result of USEPA's
5 comments?

6 DR. ZENZ: We did not make any changes
7 to our Level 4 cost estimate file report.

8 MS. WILLIAMS: But later you prepared
9 a Level 3 report?

10 DR. ZENZ: Later at the request of the
11 District, we prepared a more detailed cost estimate.
12 That cost estimate, the Level 3 cost estimate, is in
13 my desk.

14 MS. WILLIAMS: And did you take any
15 other new factors into account when preparing the
16 Level 3 estimate as a result of the UAA process?

17 DR. ZENZ: Yes. Now I can just
18 briefly summarize?

19 MS. WILLIAMS: That would be great.

20 DR. ZENZ: I'm not going to give you
21 all the nuts and bolts, but there were three major
22 comments which came out of this USEPA review of our
23 Level 4 cost estimates, and of course when we got
24 this new contract with the District, the Level 3

1 cost estimate, we wanted to make sure that we were
2 cognizant of these comments from USEPA and that we
3 reviewed them carefully, and the first comment they
4 made was they said they were very skeptical that
5 tertiary treatment may not be needed, and you'll
6 recall from my testimony that we actually had a
7 Level 4 cost estimate. We presented costs for UV
8 disinfection plus filtration, and UV disinfection
9 without filtration. So the comment was why, you
10 know, they questioned the need for tertiary
11 filtration as an additive process to UV
12 disinfection.

13 Well, when we began our Level 3
14 cost estimate, we decided that we needed more data
15 on turbidity of the waters at three major plants.
16 We did our Level 3 cost estimate, and we did very
17 little work on this area, and based on this more
18 recent data, we concluded that actually tertiary
19 filtration did not appear to be necessary. And
20 actually, if you look at our cost estimates that are
21 in my testimony, those cost estimates do not include
22 tertiary filtration. But however, we must say the
23 final decision should be made during preliminary
24 design based on additional sampling, including the

1 pilot plant study which we recommend. So obviously
2 we feel that the additional data indicates the issue
3 of filtration is something we think is probably not
4 necessary. Again, this points to the need for a
5 pilot plant.

6 Next issue that they brought up,
7 and they said, "Why are you providing pump stations
8 in combination with each of the UV disinfection
9 facilities?" So we did, at the request of the
10 District, more detailed hydraulic analysis than we
11 originally did for our Level 4 cost estimate. And
12 based on this more extensive review of the
13 hydraulics of each plant, we concluded exactly the
14 same thing as we have done before. We feel that a
15 pumping station is used at each of the three
16 stations. It is necessary to -- in order to get the
17 water through a UV disinfection facility with the
18 number of bulbs and hydraulic resistance of the
19 facility and supporting structures that you would
20 need a pumping station.

21 Lastly, one of the major comments
22 they made is, "Why are you putting your UV
23 disinfection facility in a building," and they felt
24 that it could be out in the open. It didn't

1 necessarily have to -- did not have to be in a
2 building. We reviewed this issue quite extensively,
3 and I can give you more detail about it. It's going
4 to take a little time, but if you want to go through
5 it I can do it.

6 MS. WILLIAMS: Sure.

7 DR. ZENZ: Well, if we haven't all
8 realized, these are huge facilities, and there's
9 going to be multiple maintenance activities that
10 would be required to replace the lamps on the
11 periodic basis. Both lamps -- slowly, UV lamps
12 slowly lose their ability to produce UV rays, and
13 they have to be periodically replaced whether they
14 burn out or not, and then other lamps just burn out.
15 So they have to be replaced, you have to inspect the
16 leads, there's going to be some -- although we
17 included in our cost estimate an automatic bulb
18 cleaning system based upon surveys that we did,
19 telephone surveys, other facilities that have online
20 cleaning systems -- inline cleaning systems, but
21 they still practice manual cleaning, and we felt
22 that was going to be necessary.

23 MS. WILLIAMS: Do you recall who you
24 talked to?

1 DR. ZENZ: Yes. Give me a minute
2 here. I talked to Racine, Wisconsin, Sutton,
3 Georgia, Grand Rapids, Michigan, Jacksonville,
4 Florida, and Valley Creek, Alabama. Those were
5 surveys. What we did was we asked them about the
6 quality of their water that was used for bulb
7 cleaning and other issues, and all said that some
8 type of manual cleaning was still necessary in
9 addition the use of the inline cleaning systems. So
10 that is another issue for the maintenance people to
11 deal with.

12 They also have to deal with the
13 balance and electrical components at the same time.
14 These maintenance facilities would be conducted
15 daily from March to November, and periodically
16 during the winter because they would be replacing
17 bulbs. We think it's reasonable to expect that the
18 reason we would continue to expect normal weathers,
19 is that Chicago has very bad winters, hot summers.
20 In order to protect the safety of the MNO staff and
21 the operational maintenance is recommended, and UV
22 equipment is expensive.

23 If you look at the cost estimates,
24 the costs are in the millions, and there's sensitive

1 electrical equipment. And considering weather
2 patterns in this area, we think having it in the
3 building is necessary. And by the way, there are UV
4 systems in the local area, which are enclosed. The
5 Village of Hanover Park, for example, which I worked
6 at, even though it's a small facility, the UV
7 facility is enclosed. The Glenbard Wastewater
8 Treatment Plant, the Racine Water Facility, among
9 others, are all enclosed indoors. So we disagree
10 with them, so our cost estimate includes a building.

11 MS. WILLIAMS: Is there a third issue
12 that we're missing?

13 DR. ZENZ: No, that's the three. The
14 three issues were the issue of tertiary filtration,
15 the second issue is the issue of low lift pump
16 stations, and the third is the building. Those are
17 the three major issues which we tried to address
18 when we did our Level 3 cost estimate.

19 MS. TIPSORD: Mr. Harley?

20 MR. HARLEY: You mentioned that you
21 consulted with other operators, Racine, you said
22 Sutton, you said Jacksonville. What were the
23 others?

24 DR. ZENZ: Grand Rapids, Michigan.

1 MR. HARLEY: Grand Rapids.

2 DR. ZENZ: Jacksonville, Florida, and
3 Valley Creek, Alabama.

4 MR. HARLEY: Valley Creek, Alabama.

5 DR. ZENZ: These all have UV
6 facilities, and we were inquiring about routine
7 maintenance that they would -- could do.

8 MR. HARLEY: Did you also inquire how
9 long it took those facilities to install their UV
10 systems?

11 DR. ZENZ: No.

12 MR. HARLEY: So in developing their
13 estimate for what would be necessary, for example,
14 at the Calumet facility, you didn't take into
15 account the length of time from initial decision to
16 install UV to a final installation in any one of
17 these other --

18 MR. ANDES: He already answered, and
19 he said he couldn't answer the question. Asked and
20 answered.

21 MR. ETTINGER: Well, he was asking a
22 broader question.

23 MR. HARLEY: Why not?

24 MS. TIPSORD: Mr. Harley asked a

1 followup point on why didn't you ask.

2 DR. ZENZ: That was -- our intention
3 was to inquire about maintenance of UV systems.
4 That was our only intention.

5 MR. HARLEY: Thank you.

6 MS. WILLIAMS: Back to me? Okay. On
7 question seven of my pre-filed question, it's states
8 on Page 5, Paragraph 1, "You mention that
9 disinfection alternatives, such as UV, have lower
10 environmental and health impacts." Can you just
11 briefly explain what you mean by lower environmental
12 and health impacts?

13 DR. ZENZ: Well, it's just the simple
14 fact that -- I'm sure many witnesses, including Dr.
15 Haas, has testified to the same thing, that other
16 disinfection systems use chemicals, and those
17 chemicals produce known disinfection byproducts.
18 And UV disinfection alone, you know, further
19 research is needed to check into this, but it's
20 generally believed that they produce fewer
21 disinfection byproducts than any other ones. That
22 was what I was referring to.

23 MS. WILLIAMS: You testify on Page 6,
24 Paragraph 2, that, quote -- that you, quote, "Assume

1 that the effluent standards were those outlined in
2 the UAA study, 2740, E. Coli."

3 DR. ZENZ: Well, when we did our
4 Level 4 cost estimate as part of the UAA process,
5 the standards that were being proposed was
6 approximately the 2740 and another number that was
7 slightly over 1,000 E. Coli per 100 ML.

8 MS. WILLIAMS: Were those ambient
9 standards or effluent standards?

10 DR. ZENZ: Those were water quality
11 standards. So what we did in our cost estimate, we
12 assumed that those water quality standards would
13 have to be met in the pike of the treatment plants,
14 that there would be no -- we assume no pollution
15 factor or any other factor to get a lower target.
16 So we assume that those numbers apply in the
17 treatment.

18 MS. WILLIAMS: And you use those in
19 both the Level 4 and Level 3?

20 DR. ZENZ: No.

21 MS. WILLIAMS: Okay.

22 DR. ZENZ: In the Level 3 cost
23 estimate, because the -- at that point of the Level
24 3 cost estimate, things had progressed past the UAA

1 process, and IEPA produced a 400 fecal coliform
2 count for a 100 ML standard, so our Level 3 cost
3 estimate is based on that.

4 MS. WILLIAMS: Can you explain how the
5 costs -- because those are two different analysis,
6 right, it's hard to make a link how costs may or may
7 not have changed as a result of the changed
8 standard. Can you explain to us what impact that
9 had on your level of the cost estimate?

10 DR. ZENZ: Well, let me try to give
11 you a few facts to bear on. When we contacted
12 manufacturers and began our Level 4 cost estimates,
13 which we're looking at the -- meaning these UAA
14 standards, the E. Coli standards that we just talked
15 about, we talked to the manufacturers about this
16 issue, and all of them said that they really had no
17 significant experience in dealing with numbers in
18 that range, that they -- their experience was
19 dealing with fecal coliform concentrations of 400,
20 and they had mentioned the opinion that they didn't
21 think there was any significant difference, that
22 they would not design the system with any
23 significant difference between -- to meet any of
24 those particular target values.

1 MS. WILLIAMS: So actually --

2 DR. ZENZ: Let me finish my answer.

3 MS. WILLIAMS: Sorry.

4 DR. ZENZ: Also another fact to
5 remember is that when operators are disinfecting
6 their effluent, you would go and look -- if you ever
7 look at the actual bacteria counts that come out of
8 the plants that are disinfected, they're usually far
9 below the permit numbers. The reason for that is
10 fairly simple. There are major fluctuations that
11 occur in wastewater treatment plants through organic
12 concentration and numerous other factors, and you're
13 always involved -- when you're involved in
14 disinfection, you're always getting the data after
15 the fact. 24 hours, 48 hours later, microbiology
16 gives you an answer. So you never -- you can't
17 exactly track your performance.

18 So there's a tenancy to overdose
19 chlorine or change other factors to make sure that
20 you're meeting the standards under a variety of
21 solutions. So we put those two facts together, the
22 fact that there's really -- we at CTE really had no
23 experience in these so-called higher numbers, and I
24 should explain. When I say -- I know there's an

1 issue between E. Coli and fecal coliform, so the UAA
2 standards were E. Coli, but the District did a
3 fairly extensive study where they took samples, and
4 then on the same sample ran both fecal coliform and
5 E. Coli, and they were pretty close numerically,
6 pretty close. Even though, you know, E. Coli is a
7 subset of fecal coliform, they were pretty close.
8 In the District effluent, they were pretty close.

9 So when I say a higher number at
10 400, I think I'm on pretty safe ground to say that
11 the E. Coli numbers would translate to hire fecal
12 coliform. So anyway, the manufacturers just don't
13 have much experience, and they didn't think the
14 difference was that much. Plus you have the issue
15 of disinfecting to meet a standard where you're
16 almost always greater than. To be honest with you,
17 I don't think there really is any significant
18 difference in terms of the two targets in terms of
19 the cost either --

20 MS. WILLIAMS: Now wait --

21 DR. ZENZ: -- in design or in
22 maintenance operation.

23 MS. WILLIAMS: When you say two
24 targets, though, I'm confused now whether you mean

1 E. Coli versus fecal, or whether you mean 2,000
2 numbers per --

3 DR. ZENZ: Well, I was trying to
4 collaborate the two targets. You know, the UAA
5 standards was approximately 1,000 E. Coli or 2740 E.
6 Coli, and 400 is fecal coliform. But what I was
7 trying to say those E. Coli numbers are higher.
8 They're higher, it's a less stringent standard,
9 maybe is a better way to say it. So that's why I
10 meant the two targets. A more stringent standard,
11 and a lesser --

12 MS. WILLIAMS: And I just --

13 DR. ZENZ: I don't think -- you know,
14 to be honest with you, I can't give you an absolute
15 answer. Because again, I think this would be the
16 issue for the pilot's next study, and you're asking
17 me, sort of, a theoretical question the difference
18 between these two, and the answer is I don't really
19 know. I really don't know. But the fact that I
20 just gave to you makes me think that there probably
21 isn't that much difference. Long answer, sorry.

22 MS. WILLIAMS: No, it's okay. So
23 basically, would you say we'd mischaracterize what
24 you just said to say that really in your Level 4

1 cost estimate you actually designed it, sort of,
2 more for a 400 type number than a 2,000 number,
3 correct?

4 DR. ZENZ: That's correct.

5 MS. WILLIAMS: Okay. Now I just want
6 to wrap up one thing because there was some
7 confusion at our last set of hearings when
8 Mr. McGowan testified, and he was asked in his
9 testimony -- he stated that a 400 E. Coli number was
10 what he relied on.

11 DR. ZENZ: That -- I'm sorry.

12 MS. WILLIAMS: So, I mean, I think
13 what you're also saying -- but he relied on you, so
14 basically he was relying on these lower numbers,
15 whether they were fecal or E. Coli -- it's pretty
16 much the same -- but if I had said 400 fecal, would
17 that -- was that really what you targeted at? I'm
18 not making this clear. I'm sorry.

19 DR. ZENZ: The information he relied
20 on to give that answer, that was a typographical
21 error on our part, okay? So that's why he said what
22 he said.

23 MS. WILLIAMS: He should have said 400
24 fecal?

1 DR. ZENZ: We used 400 fecal.

2 MS. WILLIAMS: Thank you.

3 DR. ZENZ: I guarantee it. Read our
4 report.

5 MS. TIPSORD: Mr. Harley, you have a
6 followup?

7 MR. HARLEY: You said that you
8 consulted with manufacturers in assessing the
9 comparison between E. Coli and fecal coliform.
10 Could you elaborate, please? Manufacturers of what?

11 DR. ZENZ: Well, that's somewhat
12 mischaracterized. Manufacturers are not telling us
13 anything about the relationship between E. Coli or
14 fecal coliform or anything like that. We were
15 telling them. But what they were saying was these
16 are manufactures of UV equipment. I mean, it's no
17 secret when a consulting engineer is going to do a
18 cost estimate, we contact the manufacturers to get
19 the latest pricing. We don't -- we don't have, you
20 know, an independent means of assessing the cost of
21 UV disinfection. We have to go to the
22 manufacturers, and so the issue was -- and they
23 asked us when giving us cost estimates for the
24 equipment "What's the target," and we explained what

1 the target was, and again, they were -- they were --
2 they knew less about E. Coli and fecal coliform
3 relationships than we did.

4 MR. ANDES: I'm sorry to interrupt.
5 The target -- there was 2740 E. Coli --

6 DR. ZENZ: Right.

7 MR. ANDES: -- that you provided to
8 the manufacturers?

9 DR. ZENZ: And there was another
10 standard, and I have to admit there was another
11 waterway target which was approximately 1,000 E.
12 Coli, and it applied to, I think, the North Side
13 plant, but I don't remember. It's been awhile.
14 They had two targets, depending on which waterway
15 the plant was discharging to, so I don't remember
16 which is which now. But there were actually two
17 targets in the UAA water quality standards that were
18 being processed.

19 And so we presented those targets
20 to the manufactures so that we could get the best
21 cost estimate for them for their equipment, and they
22 basically said "We don't have any real experience in
23 dealing with numbers less stringent than the typical
24 400 count per IML," and they basically said, "And we

1 don't think there's any equipment that we provided
2 would be anything significantly different."

3 MR. HARLEY: How many manufactures did
4 you consult with?

5 DR. ZENZ: I don't recall. More than
6 one.

7 MR. ETTINGER: Can I just follow up on
8 this, because I'm hopelessly confused. Let's
9 just -- part of the problem is we're shifting
10 between fecal, and fecal E. Coli, and fecal. Are
11 there any breakpoints that any of the manufacturers
12 identified between zero and 2,000 fecal? Does it
13 kill them all, or you kill none? Could you just
14 characterize the way the equipment works in terms of
15 this?

16 DR. ZENZ: I can only repeat what I
17 said before, is that the manufactures all said that
18 they didn't think -- again, they all said, "We don't
19 have experience in dealing with less stringent
20 standards than the typical 400 count per 100 ML, so
21 please explain to us what these E. Coli numbers
22 mean," so we did. I explained what I said before,
23 that the District had done studies and numerically
24 they're very similar. Okay. I understood that,

1 then they said, "Well, we don't have any experience
2 in that, but we think -- we think -- there's
3 probably no difference in the design and the cost of
4 the equipment involved to meet that particular
5 standard."

6 MR. ETTINGER: Between the E. Coli
7 standard and the fecal standard?

8 DR. ZENZ: That's correct, the less
9 stringent standard.

10 MR. ANDES: But there wasn't -- so, in
11 essence, if I can restate for clarifying, so the
12 numbers that you were given should also suffice to
13 meet a 400 fecal standard?

14 DR. ZENZ: That's correct.

15 MR. ANDES: And you did not ask about
16 a lower more stringent standard than that, because
17 that wasn't part of the proposal?

18 DR. ZENZ: Correct.

19 MR. ETTINGER: And if we were to look
20 at an ambient standard that was higher than 400 in
21 the water that would allow you to, say, discharge
22 1,000, would that effect the cost of the District at
23 all?

24 DR. ZENZ: I would give the same

1 answer, and the answer is I don't really know. I
2 don't know. Because I don't think, you know, there
3 is a lot of experience with this. I would just say
4 based on the fact that people generally operate
5 their systems at very low bacterial counts to make
6 sure that they don't violate permit standards, and
7 the fact that the manufactures said that they didn't
8 think there was any difference, I don't think -- I
9 don't think you're -- I don't think there'd be any
10 difference in the capital cost and the MNO cost
11 between the two, but that is somewhat of a guess on
12 my part. Again, the pilot study would show whether
13 that was true or not. I mean, there's so many
14 variables involved here, I just don't -- I don't
15 have a good answer.

16 MR. ETTINGER: So a looser voting
17 standard would not really affect the engineering?

18 DR. ZENZ: I don't think so, but I'm
19 not -- you know, that's not a definitive statement.

20 MR. ANDES: And you're talking there
21 in terms of a -- when we're talking a looser
22 standard, you're talking about an effluent standard
23 that they would have to meet for their discharge?

24 DR. ZENZ: Correct.

1 MS. WILLIAMS: And I -- I mean, I
2 think you've just answered this question, but I had
3 flagged Question 15 to Mr. McGowan that he was
4 unable to answer that's quite similar to this. If a
5 water quality standard were available that
6 appropriately represented the highest level of
7 indicator bacteria in the CAWS that would protect
8 existing recreational uses, could MWRDGC's
9 disinfection process be adjusted to reduce power
10 consumption?

11 DR. ZENZ: I think that was the same
12 question I was just asked and answered.

13 MS. WILLIAMS: As far as you --

14 DR. ZENZ: And the answer is I really
15 don't have a definitive answer, but my best guess is
16 there would not be any difference.

17 MS. WILLIAMS: Are there any other
18 design changes of the proposed UV disinfection
19 system that could reduce power consumption?

20 DR. ZENZ: Well, in our cost
21 estimates, we included costs for systems to keep the
22 power cost as low as possible. The District is
23 very, very conscious of the high electrical charges
24 that are coming out, and even worse, the potential

1 for significant increases in power cost in the
2 future. So for example, there's a -- in the costs
3 for the UV disinfection system, we included a
4 complex instrumentation control system to operate
5 the system. There's available frequency drives on
6 the lower pump stations that can conserve power,
7 or -- I'm trying to think of some of the other
8 things that -- we have an automatic bulb cleaning
9 system, which I already mentioned. So in the cost,
10 we've tried to include as many features to the
11 system to reduce power costs as possible.

12 MR. ANDES: If I can follow up. I
13 assume -- just to follow up on that question and
14 Mr. Ettinger's -- if an ambient standard were set
15 such that the District could meet -- such that those
16 things could be met without disinfection, obviously
17 we'd be talking about something very different.

18 MS. WILLIAMS: Is that a question?

19 MR. ANDES: So are you assuming --
20 you're assuming that some standard is set that would
21 require disinfection. Am I right?

22 DR. ZENZ: That's correct.

23 MR. ANDES: Okay.

24 MR. ETTINGER: Just a followup on

1 Fred's question. Are you -- it's all or nothing on
2 disinfections is the impression that I'm getting.
3 Is that correct?

4 DR. ZENZ: I'm not sure I understand
5 what you mean by all or nothing.

6 MR. ANDES: Either you install a
7 system or you don't.

8 MR. ETTINGER: Either you install a
9 system and you have all of these costs, or you don't
10 install a system and you have none of these costs.

11 DR. ZENZ: I agree with that, yes.

12 MR. ETTINGER: I'm sorry. I don't
13 know -- we're all out of order here if there was
14 one, but I had -- well, I said all or nothing in
15 terms of capital cost, I guess. There are different
16 cost depending on how much you run the system,
17 right?

18 MR. ANDES: You mean seasonal?

19 MR. ETTINGER: Seasonal.

20 DR. ZENZ: Oh, yes.

21 MR. ETTINGER: You would save money by
22 not running in March, for example?

23 DR. ZENZ: I want to make sure it's
24 clear that our maintenance operational cost assumes

1 the seasonal disinfection would take place, so the
2 system is not operating year round.

3 MR. ETTINGER: Right. And how --
4 sorry. How much work to turn this thing on and off?
5 Can you flip a switch that makes significant savings
6 right away, or is it something that --

7 MR. ANDES: Savings as compared to
8 what, because his costs were based on seasonal, not
9 annual.

10 MR. ETTINGER: I understand, but say
11 you decided to turn it off for a couple of days for
12 some reason, would you save any money?

13 DR. ZENZ: Sure.

14 MR. ETTINGER: Okay.

15 MS. TIPSORD: Mr. Harley, you have a
16 followup?

17 MR. HARLEY: Again, we're out of
18 order, and I apologize for that. When you were
19 talking to these manufactures of UV equipment, more
20 than one as you testified, did you talk to them at
21 all about how long it took for them for UV
22 installations to take place on projects that they
23 worked on?

24 DR. ZENZ: Yes, we did.

1 MR. HARLEY: And could you describe to
2 us some of the range of -- the range that they
3 described in terms of the time it took to install
4 the UV system?

5 DR. ZENZ: Well, none of them had any
6 experience or the size that we were talking about.

7 MR. HARLEY: But in terms of what they
8 had experienced, in terms of --

9 DR. ZENZ: I can't recall.

10 MR. HARLEY: How long ago were these
11 conversations?

12 DR. ZENZ: They were in 2005, maybe
13 2004. Three, four years ago.

14 MR. HARLEY: Thank you.

15 MS. TIPSORD: Back to Ms. Williams
16 then.

17 MS. WILLIAMS: Okay. I have one more
18 area of questions that Mr. McGowan deferred me back
19 to you on, and I think you've answered some of it,
20 and this is my pre-file question number 23, and the
21 question that he didn't know the answer to was: Did
22 you consider using a UV disinfection system design
23 that includes automatic online cleaning?

24 DR. ZENZ: Well, yeah. I've answered

1 that question. Our cost estimate assumes automatic
2 online cleaning.

3 MS. WILLIAMS: That's what I thought.
4 I wanted to just make sure. And then the
5 following -- the next question was whether UV lamps
6 can be replaced during the non-disinfection season,
7 rather than on an ongoing basis year-round.

8 DR. ZENZ: Well, it's true --

9 MR. ANDES: I'm sorry. So the
10 question was about whether you could simply clean
11 and replace after disinfection season.

12 MS. WILLIAMS: Yes, replace,
13 primarily, is the issue, I think, but yeah. Now
14 that we know there's online cleaning, I'm asking it
15 more focused on the bulbs to be replaced.

16 DR. ZENZ: Well, I mean, it's a
17 well-known fact that bulb cleaning and replacement
18 schedules, they vary at different plants, and some
19 plants do replace their bulbs principally during the
20 winter season when the disinfection system is not
21 being used. But our feeling was that that was not
22 an effective way to run the maintenance on these
23 particular facilities.

24 MS. WILLIAMS: Did you ask the other

1 plants this question that you talked to?

2 DR. ZENZ: Yes, yes. Those -- that
3 was one of the issues that we talked about with
4 these plants on their schedule.

5 MS. WILLIAMS: Can you tell us how
6 many of them did it that way in the off season?

7 DR. ZENZ: I cannot. I can't give you
8 an exact date.

9 MR. ANDES: Can you say whether the
10 smaller systems tended to do that offseason?

11 DR. ZENZ: Yes. The smaller systems
12 tended to, but the smaller systems typically do not
13 use self-cleaning bulb systems. They use manual
14 cleaning systems. Plus there are a much smaller
15 number of bulbs involved. Again, the bulb
16 replacement schedule, you have to periodically
17 replace bulbs because they -- they're at the end of
18 their useful life, but there's bulbs that typically
19 burn out. Plus, there's manual cleaning facilities
20 that -- manual cleaning has to take place from time
21 to time.

22 So because we follow up the
23 magnitude of the potential -- for the systems of
24 pure size, we assume that the bulb replacement -- we

1 had ongoing operation to replace bulbs that reach
2 their typical life span, and bulbs that fail
3 prematurely, and we'd do this throughout the year.
4 We want to optimize the number of personnel. We
5 don't want to have an accumulative number of
6 personnel. We didn't think that was smart to have a
7 huge number of personnel in an intensive maintenance
8 schedule during the winter and have, you know, a
9 relatively small force during the actual
10 disinfection season.

11 Typically in municipal
12 organizations, they like to have a fairly stable
13 labor force throughout the year. They don't like to
14 have to bring people in for certain periods, you
15 know, of intensive operations, and this coupled with
16 the fact that we would have a building -- we talked
17 about having a building place. So during the winter
18 season, and summer season, the personnel could have
19 access so they could perform all these functions.
20 So our MNL costs assume a stable labor force, which
21 is doing maintenance on the system throughout the
22 year.

23 MS. WILLIAMS: So you actually think
24 it would be a higher cost for ONM in order to do it

1 the other way, to do it in the offseason?

2 DR. ZENZ: Yes. I think it's just the
3 more practical way to approach it.

4 MS. WILLIAMS: Okay.

5 DR. ZENZ: I think you also have a
6 better operating system this way by having, you
7 know, maintenance throughout the year.

8 MS. WILLIAMS: Okay. Last question
9 from Mr. McGowan: Did you consider using a UV
10 disinfection system designed with the programmable
11 logic control system?

12 DR. ZENZ: Yes. Again, as I
13 explained, you know, the District, of course, is
14 intentionally interested in saving labor costs as
15 much as possible. So yes, we got PLCs and all the
16 major control points and an integrated system to
17 integrate the whole system and touch screens and
18 everything. So there's a substantial cost for
19 instrumentation and control in PLCs in our cost
20 estimate.

21 MS. WILLIAMS: But in theory, those
22 also were reflected as reducing the number of
23 personnel?

24 DR. ZENZ: Yes, yes.

1 MS. WILLIAMS: Okay. The last -- I
2 think you answered my question nine when you
3 discussed your response to USEPA about the tertiary
4 filtration, so I'm going to move on to the question
5 number 11. I don't know what happened to number
6 ten, but number 11, "Have you calculated those costs
7 on a unit basis, such as cost per million gallons
8 treated or cost per household?"

9 DR. ZENZ: No. We were not asked to
10 do that. We did not do that.

11 MS. WILLIAMS: What about the cost
12 compared to the median income of the population?

13 DR. ZENZ: We were not asked to do
14 that.

15 MS. WILLIAMS: I think that's all I
16 have.

17 MS. TIPSORD: Mr. Harley, followup?

18 MR. HARLEY: Just to make sure the
19 record is clear on this point, you testified that
20 you did talk to manufacturers of UV about how long
21 it took to do installations, but you don't recall
22 the answers that they gave you.

23 DR. ZENZ: We talked to various
24 manufacturers to get some idea of what the

1 construction schedule would be for UV disinfection
2 facilities. All the facilities that they talked
3 about with us were not of comparable size. We
4 didn't think the information was useful for our
5 schedule. So we did not -- we didn't think the
6 information that gave us was helpful at all.

7 MR. HARLEY: So to tie this in, then,
8 to the cost estimate report that you actually did,
9 did you not include information from manufacturers
10 in developing your estimate of how long it would
11 take to do the installations of UV equipment at
12 Water Reclamation District facilities?

13 DR. ZENZ: That's correct.

14 MR. HARLEY: Thank you.

15 MS. TIPSORD: Anything further as
16 followup? All right. It's 11:30, and I think we're
17 ready --

18 MR. ANDES: I think Albert may have --

19 MS. TIPSORD: Oh, I'm sorry.

20 MR. ETTINGER: Wait a minute. I'm
21 sorry. I have -- I've not asked even my pre-filed
22 questions yet.

23 MS. TIPSORD: That's correct. You
24 follow the People.

1 MR. ETTINGER: Oh, we're breaking for
2 lunch. I'm sorry. I misunderstood.

3 MS. TIPSORD: Having reached 11:30,
4 and since the next group is the People, why don't we
5 go ahead and break for an early lunch and try and
6 keep it to an hour, and get back at about 12:30.

7 (Whereupon, a break was taken,
8 after which the following
9 proceedings were had.)

10 MS. TIPSORD: We will begin the
11 People's questions. Ms. Headman?

12 MS. HEADMAN: Thank you. Dr. Zenz, my
13 name is Susan Headman.

14 MS. TIPSORD: You're going to have to
15 speak up.

16 MS. HEADMAN: My name is Susan
17 Headman. I represent the People of the state of
18 Illinois. I'd actually like to start with the
19 letter that was introduced as Exhibit 147 during the
20 questioning this morning. Now that letter is dated
21 June 22nd, 2006. Is that correct?

22 DR. ZENZ: Yes.

23 MS. HEADMAN: And it's a -- your
24 analysis of an EPA report that was issued on April

1 26th, 2006. Is that correct?

2 DR. ZENZ: Well, as I said earlier,
3 this is a -- this is a document which CTE prepared
4 some of the comments that are in here, and the
5 District prepared some of the other comments in
6 there. So some of the comments were by the
7 District, and some were by CTE, and maybe even
8 others I don't necessarily know about. So this was
9 a compilation of comments from at least two sources,
10 the District and CTE, and maybe others. I don't
11 know.

12 MS. HEADMAN: But the comments are
13 dated June 22nd, 2006?

14 DR. ZENZ: They are.

15 MS. HEADMAN: And they related to a
16 report that was prepared for USEPA dated April 26th,
17 2006.

18 DR. ZENZ: It was comments on that
19 report. Yeah, comments on that report.

20 MS. HEADMAN: Yes. And do you know
21 did USEPA subsequently revise that report in
22 response to your comments?

23 DR. ZENZ: I don't know.

24 MS. HEADMAN: I'd like to have a

1 document marked.

2 MS. TIPSORD: First, for the record,
3 let's be clear that what you're -- the report you're
4 referring to, Ms. Headman, is Exhibit 12 in the
5 record.

6 MS. HEADMAN: It's Exhibit 12 in the
7 record. That's correct.

8 MS. TIPSORD: Go ahead. I've been
9 handed review of Technical Memorandum 1WQ
10 Disinfection Evaluation Prepared on behalf of the
11 Metropolitan Water Reclamation District of Greater
12 Chicago, the filing of the report, October 26, 2006,
13 prepared by the USEPA, and you want this marked as
14 Exhibit 148?

15 MS. HEADMAN: Yes, please.

16 MS. TIPSORD: If there's no objection,
17 then we'll mark this as Exhibit 148.

18 MS. HEADMAN: And in it, the --

19 MS. TIPSORD: Excuse me. Seeing no
20 objection, it's Exhibit 148. Go ahead.

21 MS. HEADMAN: In that the witness has
22 testified that he has no knowledge of this document,
23 I would ask that the Board take judicial notice of
24 this document, which is a final report of the US

1 Environmental Protection Agency. Dr. Zenz, in our
2 pre-filed questions, we asked that the Metropolitan
3 Water Reclamation District provide the revised cost
4 study that CTE prepared to estimate the cost of
5 disinfection at the North Side, Calumet, and
6 Stickney plants. Is that correct, that we asked for
7 that?

8 DR. ZENZ: Yes, you did.

9 MS. HEADMAN: And do you have a copy
10 of that study with you today?

11 DR. ZENZ: No, I don't.

12 MR. ANDES: But we filed those in the
13 docket.

14 MS. HEADMAN: They are filed in the
15 docket. We do have copies. It's not clear to me
16 that they have been given an exhibit number yet.
17 They were filed on Monday of last week.

18 MS. TIPSORD: They were probably,
19 then, given a public comment number when they were
20 filed, or should have been. If they weren't given a
21 public comment, then they should have been given a
22 public comment.

23 MR. ANDES: I believe they were.

24 MS. WILLIAMS: I don't know if that's

1 how they were entered as a public comment. It was
2 more like a filing motion.

3 MS. TIPSORD: Right, but John
4 instructed that anything that comes in a rulemaking
5 that is not a response to a motion gets a public
6 comment number. So if it didn't, it should have.

7 MR. ANDES: Okay. They are listed on
8 the docket, I know that.

9 MS. TIPSORD: Yeah, they're there.
10 But I, frankly, have not had a chance to check the
11 docket to know.

12 MS. HEADMAN: In any event, would it
13 be appropriate to submit a portion of that report --

14 MS. TIPSORD: That's fine.

15 MS. HEADMAN: -- as an exhibit today?

16 MS. TIPSORD: If you would like to do
17 that, that's fine. I really don't want to repeat
18 the entire document if we can avoid it. They should
19 be given public comment numbers. If they weren't,
20 they will be for the ease of all of you to site
21 them. I'll check that tonight, and I can actually
22 email John with regard to taking that off. I do
23 know that was a particular heavy docket name as well
24 with pre-filed testimony and a couple of other

1 hearings as well.

2 MR. ANDES: Question, I don't have any
3 reason to doubt that this is an EPA document, but I
4 do have reason to doubt whether the eighth District
5 actually received a copy.

6 MS. TIPSORD: Okay. Noted for the
7 record. All right. Ms. Headman, could you tell me
8 exactly what I'm being handed here?

9 MS. HEADMAN: You're being handed
10 volume one of two of the cost study report prepared
11 by MWRD for the Stickney plant, and volume one of
12 two prepared by MWRD, a cost study report for UV
13 disinfection for the North Side.

14 MS. TIPSORD: Are these complete
15 copies of those two documents?

16 MS. HEADMAN: Yes. And in it they
17 also include Appendix A.

18 MS. TIPSORD: Okay.

19 MR. ANDES: And when we -- for the
20 record, when we filed all these documents on
21 October 20th, it looks like they don't have numbers
22 assigned yet in the system. They're classified as
23 other.

24 MS. TIPSORD: Okay. All right.

1 MR. ANDES: And that included the
2 documents and various appendices.

3 MS. TIPSORD: All right. Well, for
4 ease of today's record, we'll go ahead and mark the
5 North Side as Exhibit 149, and Stickney as
6 Exhibit 150 if there's no objection. Seeing none,
7 they're Exhibit 149 and 150.

8 MS. HEADMAN: Now this study is a 2008
9 study that updates the cost studies that you
10 prepared originally in 2005. Is that correct?

11 DR. ZENZ: Well, I wouldn't refer to
12 them as an update. I would not refer to them that
13 way. These were separate studies. As I explained
14 earlier in my testimony, these were Level 3 cost
15 estimates, so they involved much more detailed --
16 especially in some cases with some design work,
17 which we did not do for a Level 4 cost estimate. So
18 they're not updates. These are separate studies
19 under separate contract with the District that are
20 much more detailed.

21 MS. HEADMAN: And so these numbers
22 have a higher degree of accuracy --

23 DR. ZENZ: That's correct, as I
24 explained earlier.

1 MS. HEADMAN: -- than the 2005
2 testimony? Now the 2008 study answers many of the
3 questions that were in my pre-filed questions, but
4 they also raise some additional questions. So I'd
5 like to start with my first refiled question, 2A and
6 D.

7 DR. ZENZ: Okay.

8 MS. HEADMAN: And I'd like to have --
9 to discuss your assumptions in the 2008 disinfection
10 studies regarding average flow and electricity usage
11 for UV disinfection plants.

12 DR. ZENZ: Okay.

13 MS. HEADMAN: Let's start with the
14 North Side.

15 MR. ANDES: If I can help in this, we
16 have a set of the assumptions printed, and we can
17 enter that as an exhibit.

18 MS. TIPSORD: And I thought we weren't
19 going to get to 150 today.

20 MR. ANDES: Sorry to disappoint you.

21 MS. TIPSORD: Oh, no I'm excited. I
22 want to set a record.

23 MS. WILLIAMS: Have you figured out
24 what we're shooting for to get a record?

1 MS TIPSORD: I understand that other
2 than the landfill regs, I think I already own it --
3 or I should say we already own it. I think we have
4 now surpassed Mercury.

5 MR. ETTINGER: Well, what do we need
6 to do to hit the landfill record?

7 MS. TIPSORD: Ten years.

8 MR. ETTINGER: Ten years?

9 MS. TIPSORD: Ten years of rulemaking.

10 MR. ETTINGER: Fred can.

11 MS. WILLIAMS: We're on our way.

12 MS. TIPSORD: Okay. I've been handed
13 pre-filed of the People of the State of Illinois of
14 David R. Zenz to -- with David -- Dr. Zenz'
15 response. We'll mark that as Exhibit 150 if there's
16 no objection. Seeing none, it's Exhibit 150.

17 MS. DIERS: 151. Shouldn't we be on
18 151 now?

19 THE COURT: Oh, yes. I have my pages
20 all messed up.

21 MS. DIERS: Sorry.

22 MS. TIPSORD: Thank you. No, no,
23 thank you.

24 MS. HEADMAN: All right. So then

1 started with the flow rate, average flow of the
2 North Side plant, I take it that would be 333
3 million gallons per day. Is that correct?

4 DR. ZENZ: That's correct.

5 MS. HEADMAN: And I believe daily
6 electricity usage for the plant, you have here 3,182
7 kilowatts per hour.

8 DR. ZENZ: Again, just a point of
9 clarification, that was for the disinfection.

10 MS. HEADMAN: For the disinfection.
11 And could you tell me, then, how many gallons of
12 effluent would be disinfected per kilowatt hour of
13 electricity? Did you do the math on that?

14 DR. ZENZ: Not in my head. I mean...

15 MS. HEADMAN: And the reason I ask you
16 to do that is that we actually worked through these
17 numbers, but these numbers are a little bit
18 different than the ones that appear in the report.
19 So maybe we should just go to the report.

20 MR. ANDES: Which report?

21 MS. HEADMAN: Right now we're talking
22 about North Side, so I believe that would be
23 Exhibit 149. I believe that if we go to Appendix F,
24 the page that is -- these pages are kind of oddly --

1 this would be page one of one, and the title on the
2 page is "NSWRP Annual ONM Costs for UV Disinfection
3 System and Low Lift Pump Station."

4 DR. ZENZ: We're at Appendix F, and
5 page one of four?

6 MS. HEADMAN: One of one.

7 MR. ANDES: What was the title at the
8 top again?

9 MS. HEADMAN: NSWRP Annual ONM Costs
10 for UV Disinfection.

11 MS TIPSORD: I'm not finding that
12 still. What was the title again?

13 MR. ANDES: Go to Appendix F. First
14 there is a four-page table.

15 MS. TIPSORD: Right and then there's a
16 one-page table. The four-page capital cost labeled
17 on one page, ONM Cost Table.

18 THE COURT: Okay. Thank you.

19 MS. HEADMAN: So when you say that the
20 electricity usage in your smaller table here means
21 electric uses just for disinfection, you're not
22 including any of the electricity usage associated
23 with the lift pump or the general site usage. Is
24 that correct?

1 MR. COCKERILL: That's correct.

2 MS. HEADMAN: Okay. So now let's look
3 at the Calumet plant, which I believe the similar
4 data can be found two pages later in Appendix F, the
5 average flow.

6 DR. ZENZ: We're trying to find a
7 correct page.

8 MS. HEADMAN: CWRP Annual ONM Costs
9 for UV Disinfection in Low Lift Pump Stations.

10 DR. ZENZ: Yes, we found it.

11 MS. HEADMAN: Okay. And there --

12 DR. ZENZ: Page one of one?

13 MS. HEADMAN: Page one of one.

14 DR. ZENZ: All right.

15 THE COURT: And on that page, what
16 does it show for the average flow. I believe in the
17 left hand column under B it gives an average flow
18 number.

19 MR. ANDES: Hold on.

20 DR. ZENZ: 305 billion gallons per day
21 average.

22 MS. HEADMAN: Okay. And so that's a
23 little different than what you show on your summary
24 chart where you have 319, right?

1 DR. ZENZ: Well, they're two different
2 numbers.

3 MS. HEADMAN: They're two different
4 numbers?

5 DR. ZENZ: If you look at the title,
6 it says "design average flow." That is the capacity
7 of the plant that it was designed for, but it may
8 operate and flow less than that, so we're
9 calculating cost here. We looked at the actual flow
10 data for the plant, and the actual flow which is
11 typical at a municipal wastewater plant. So we
12 tried to estimate the cost -- the actual cost for
13 the existing flow at the North Side treatment plant.
14 That's the difference between the two numbers.

15 MS. HEADMAN: Okay. And the
16 electricity usage at the Calumet facility for the
17 disinfection system is shown on Exhibit F as 69,672
18 kilowatt hours per day. Is that correct?

19 MR. ANDES: I'm sorry. Where on the
20 form are you looking?

21 MS. HEADMAN: In the column entitled
22 "Power Usage in the Cells for Disinfection Systems."

23 DR. ZENZ: Yeah the kilowatt hours per
24 day are shown as 69. You are correct.

1 MS. HEADMAN: And how does that
2 compare with the figures that you've given in your
3 Exhibit 151?

4 DR. ZENZ: Yeah. We -- it's a
5 different number. It's per hour.

6 MS. HEADMAN: Can you tell me if they
7 are the same?

8 DR. ZENZ: Multiply this times 24. I
9 don't know if they are the same or not. Do you want
10 me to get my calculator out of my briefcase?

11 MS. HEADMAN: I think we're going to
12 do one of two things. We're either going to have to
13 work from the numbers that you filed in the report,
14 or we're going to work from this summary sheet that
15 you've presented to us today. And given that this
16 was your formal report, I would be more comfortable
17 working with these numbers.

18 MR. ANDES: Fine.

19 DR. ZENZ: Okay.

20 MS. HEADMAN: All right. So why don't
21 we then start over again.

22 DR. ZENZ: Okay.

23 MS. HEADMAN: The North Side plant, I
24 think we established that the average flows was 333

1 million gallons a day. Is that correct?

2 DR. ZENZ: Again, that's the capacity
3 of the plant that it was designed for. Flows
4 entering the plant may be considerably less than
5 that, or they could be considerably more than that
6 at any particular time. So if you also notice on
7 that same sheet, the maximum flow is 450. That's
8 the maximum flow the plant can handle, but only get
9 to treat effectively for a short period time at that
10 maximum flow. The 333 flow is -- when I say design
11 flow, that means the plant can consistently meet
12 permit standards and that flow, basically, forever.
13 So I'm just trying to explain what the numbers mean.

14 MS. HEADMAN: Well, so the average
15 flow is 300 million gallons per day, correct?

16 DR. ZENZ: Design flow is 333.

17 MS. HEADMAN: And the average flow
18 would be more likely to be lower than that?

19 DR. ZENZ: Yes.

20 MS. HEADMAN: And what would that be
21 likely to be?

22 DR. ZENZ: 305.

23 MS. HEADMAN: 305.

24 MR. COCKERILL: That's for Calumet.

1 DR. ZENZ: Oh.

2 MR. COCKERILL: The 333 is for North
3 Side.

4 DR. ZENZ: I'm sorry.

5 MR. ANDES: We're going back and
6 forth.

7 DR. ZENZ: We're going back and forth.
8 I apologize for that. The design flow for the
9 Calumet plant, as stated in my table here, is
10 actually 319, and the number we recorded here was
11 305. I'm sorry.

12 MS. HEADMAN: Madam Hearing Officer, I
13 wonder if we can take a short recess and see if we
14 can do this more efficiently, just have a brief
15 conversation amongst ourselves to see if we can -- I
16 didn't know that they were going to be presenting
17 new numbers today. I thought we'd work with these,
18 and I think that it might be useful if we just took
19 about ten minutes.

20 MS. TIPSORD: I'll give you five off
21 the record.

22 MS. HEADMAN: Okay. Thank you.

23 (Whereupon, a discussion was had
24 off the record.)

1 MS. TIPSORD: I'm not sure that there
2 was a question pending. I think the request was to
3 go off the record. So Ms. Headman, do you have a
4 question that you can formulate?

5 MS. HEADMAN: I do. I believe that
6 you just calculated the relationship between gallons
7 of water disinfectant and electricity usage for the
8 three plants. Is that correct?

9 MR. COCKERILL: Yes.

10 MS. HEADMAN: And that the North Side
11 and Calumet plants were roughly -- you came up with
12 essentially the same number, they were about equally
13 efficient in terms of energy efficiency for
14 disinfection?

15 MR. COCKERILL: That's right.

16 MS. TIPSORD: Could we have those
17 numbers? If you've calculated them, let's go ahead
18 and get those on the record.

19 MR. COCKERILL: Sure. I calculated
20 for all three plants. The numbers I calculated for
21 North Side was 0.0023 kilowatts per gallon
22 disinfectant. Calumet was the same number, 0.0023
23 kilowatts per gallon. Stickney was 0.00018
24 kilowatts per gallon disinfectant.

1 MS. HEADMAN: And what was the flow
2 rate you used for the Stickney plant?

3 MR. COCKERILL: 1,250 million gallons
4 per day.

5 MS. HEADMAN: And what was the
6 electricity usage that you used for the Stickney
7 plant?

8 MR. COCKERILL: 9,225 kilowatts per
9 hour. That was provided by the manufacturer.

10 MS. HEADMAN: All right. Let's talk
11 about lamps. In the 2005 Level 4 study, is it
12 correct that MWRD estimated that 1,152 lamps would
13 be needed for the North Side facility?

14 DR. ZENZ: We have the advantage -- I
15 don't recall that number. That was the -- I
16 shouldn't be referring to our Level 4 cost estimate.

17 MS. HEADMAN: Yes.

18 DR. ZENZ: I don't -- I don't have
19 that number in my head.

20 MS. HEADMAN: Mr. Andes, may I refresh
21 the witness' recollection?

22 MR. ANDES: Sure. This document is --
23 I believe it already has an exhibit number.

24 MS. HEADMAN: This is attachment NN to

1 the Statement of Reasons.

2 MR. ANDES: Okay. Is there a page
3 we're referring to here?

4 DR. ZENZ: You were asking me about
5 which plant again?

6 MS. HEADMAN: North Side.

7 DR. ZENZ: North Side.

8 MS. HEADMAN: Page 46.

9 DR. ZENZ: Yes. Page 46 of the
10 report, the 2005 report indicates 1,152 lamps,
11 correct.

12 MS. HEADMAN: And in the 2008 study,
13 is the number of lamps for the North Side plant
14 listed at 1,680?

15 DR. ZENZ: Yes, it is.

16 MS. HEADMAN: That's about a 46
17 percent increase in the number of lamps. Is that
18 correct?

19 DR. ZENZ: Well, sounds about right,
20 yes.

21 MS. HEADMAN: How much does each lamp
22 cost?

23 DR. ZENZ: I have no idea.

24 MR. COCKERILL: The manufacturer

1 quotes approximately \$200. That was in 2007.

2 That's for a replacement bulb.

3 MS. HEADMAN: And how often --

4 DR. ZENZ: Would you like me to
5 explain why the number went up?

6 MS. TIPSORD: I would. I would like
7 you to explain what the difference between what was
8 filed with the proposal and this Exhibit 149.

9 DR. ZENZ: Well, as I explained
10 earlier in my testimony, this is a Level 3 cost
11 estimate, and --

12 MS. TIPSORD: Which is a Level 3?

13 DR. ZENZ: It's a more detailed --

14 MS. TIPSORD: No, I mean which
15 document was the Level 3?

16 DR. ZENZ: The Level 4 estimate
17 contains the number --

18 MR. ANDES: No, no, no. Tell her
19 which one is which.

20 MS. TIPSORD: Attachment NN is the
21 Level 3?

22 MR. ANDES: Four.

23 DR. ZENZ: Four.

24 THE COURT: Level 4. And the one for

1 -- Exhibit 149 is the Level 3?

2 DR. ZENZ: Yes.

3 MS. TIPSORD: Thank you.

4 DR. ZENZ: You guys got all the
5 exhibit numbers memorized, I don't. But anyway, so
6 you have to understand that we took more time and
7 effort, more engineering time and more effort, and
8 we actually did an actual preliminary design of the
9 UV system. So it's a more --

10 MR. ANDES: For the --

11 DR. ZENZ: For the Level 3 estimate
12 with the higher number of bulbs. So we gathered
13 more information, took more information from the
14 manufacturers. We started to look at the bulb
15 geometry and the rest. Well, in the other estimate
16 we didn't do that.

17 MS. TIPSORD: Thank you.

18 DR. ZENZ: You're welcome.

19 MR. ETTINGER: These were dated
20 January 2008?

21 MS. TIPSORD: Yes. Exhibit 149 is
22 January 2008.

23 MR. ANDES: Yes.

24 MR. ETTINGER: But the thing you filed

1 later, was it August, right? When did we file all
2 these exhibits?

3 MR. ANDES: Testimony --

4 MS. TIPSORD: Attachment -- I'm sorry.
5 Attachment NN came in with the proposal.

6 MR. ANDES: It was years ago.

7 MS. TIPSORD: With the proposal.

8 MS. WILLIAMS: October 26th, 2007.

9 MR. ETTINGER: Sorry. I'm lost in
10 space and time yet again.

11 MR. ANDES: The earlier study done in
12 2005 was part of the rulemaking.

13 MR. ETTINGER: And this just came out
14 this year?

15 MR. ANDES: This year.

16 MS. TIPSORD: Sorry for that little
17 detour, Ms. Headman.

18 MS. HEADMAN: Well, actually -- so
19 just do clarify, the Stickney Level 3 report came
20 out September 9th, 2008, and the North Side report
21 came out in January 2008. Is that correct?

22 MR. COCKERILL: That is correct.

23 MS. HEADMAN: Now this morning we
24 talked about the replacement rate for these lamps,

1 and I believe you were projecting that they needed
2 to be replaced once a year, and that's what's
3 reflected in the study. When you talked about --

4 MR. ANDES: You got to say yes.

5 DR. ZENZ: Yes.

6 MS. HEADMAN: And when you talk about
7 once a year, do you mean once every 365 days that
8 the bulbs operate, or do you mean once every
9 calendar year?

10 DR. ZENZ: Once every calendar year.

11 MS. HEADMAN: Now you also increased
12 the number of bulbs at the Stickney and Calumet
13 plants. Isn't that correct?

14 DR. ZENZ: If you don't mind, could I
15 just double check that? I'm questioning that, and I
16 want to make sure that that's -- you're correct.

17 MS. HEADMAN: And so those also
18 increased around 40 percent?

19 DR. ZENZ: Yes.

20 MS. HEADMAN: Now are the UV lamps
21 that you looked at in the Level 3 study the same
22 type of lamp that you looked at in the Level 4
23 study?

24 MR. COCKERILL: Yes.

1 DR. ZENZ: Yes.

2 MS. HEADMAN: So they were medium
3 pressure --

4 DR. ZENZ: Yes.

5 MS. HEADMAN: -- high intensity lamps.

6 DR. ZENZ: Yes.

7 MS. HEADMAN: Same wattage?

8 MR. COCKERILL: I don't know the
9 answer. I don't know the answer to that. The
10 manufacturer relied on it, but I would assume they
11 would be the same -- same bulbs.

12 MS. HEADMAN: Now I'd like to focus on
13 MWRD's Capital Cost Estimates for UV Disinfection.

14 MR. ANDES: Is this an exhibit?

15 MS. HEADMAN: Yes.

16 THE COURT: I've been handed a table,
17 UV Disinfection Capital Cost Estimates. There's a
18 Page 6 at the bottom of this. I'll mark this as
19 Exhibit 152 if there's no objection. Seeing none,
20 it's Exhibit 152.

21 MS. HEADMAN: Dr. Zenz, at the top of
22 Exhibit 152, you'll see two sets of numbers. The
23 first set of numbers are labeled MWRD 2005. That
24 would be for your Level 4 study. Is that -- do

1 those numbers look familiar to you?

2 DR. ZENZ: Yes. I guess the only
3 thing I'm not sure if -- do those include tertiary
4 filtration, or they do not? I'll have to go back.
5 Yeah, those costs are without filtration, yes.

6 MS. HEADMAN: And if you compare those
7 numbers with the MWRD numbers in 2008, do those
8 numbers include tertiary filtration?

9 DR. ZENZ: No, the numbers in 2008 do
10 not.

11 MS. HEADMAN: No. Now going back to
12 the 2005 numbers, the Level 3 numbers --

13 MR. ANDES: I'm sorry. 2005 or
14 Level 4?

15 MS. HEADMAN: I'm sorry, the Level 4
16 numbers. If we would compare the North Side
17 estimates provided by MWRD with the USEPA estimates
18 -- and I should ask you -- are you familiar with
19 those? You've looked at that report?

20 DR. ZENZ: It's been a long time since
21 we reviewed this report. It's in 2006, so I don't
22 exactly recall what they included in those costs,
23 and I'm -- I strongly suspect it did not include the
24 cost of the low lift pump station, because that was

1 one of the issues they were contentious about. I
2 would really wonder what was included in their cost
3 and what isn't.

4 MR. ANDES: Can you refer us to a
5 specific number in Exhibit 12 that we're talking
6 about?

7 MS. HEADMAN: If you look at Page 9, I
8 believe.

9 DR. ZENZ: Yeah. They did not include
10 pumping.

11 MS. HEADMAN: And --

12 DR. ZENZ: It says right above the
13 table, "UV cost estimates assume that no pumping is
14 required at any of the plants." And I've said
15 before, this issue is addressed in both of our cost
16 studies, and the second cost study in much greater
17 detail. They did, actually, a hydraulic analysis,
18 which they did not do. They did not do hydraulic
19 analysis at our plant. They just assumed that there
20 was no pumping required. So their cost estimate did
21 not -- that caused a major difference in cost.

22 MS. HEADMAN: And in your 2008 cost
23 estimate, what was the estimate for the cost of the
24 lift station at the North Side plant?

1 DR. ZENZ: Well, let's do it on an
2 apples and apples basis. Since they were looking at
3 our Level 4 cost --

4 MS. HEADMAN: Actually, you've told us
5 already that your Level 4 number is a better
6 number -- I mean your Level 3 number is a better
7 number.

8 DR. ZENZ: It is a better number, but
9 we --

10 MS. HEADMAN: Let's use your 2008
11 number.

12 DR. ZENZ: Oh, boy. I'm going to
13 defer to Eric. He can probably find it faster than
14 I can. He has an inquisitive look on his face, and
15 I think he could find it.

16 MS. HEADMAN: I think your summary
17 table may provide --

18 MR. COCKERILL: The summary answer to
19 that question is about the pumping methods --

20 MR. ANDES: It also analyzes capital.

21 DR. ZENZ: Yeah. In your pre-filed
22 question, we assumed you wanted to know the cost of
23 the pump. So that didn't include, like, the wet
24 well and other things that go with the pump station.

1 MR. COCKERILL: I found it.

2 DR. ZENZ: Good.

3 MR. COCKERILL: The -- these are in
4 June 2007 dollars. The cost for the low --

5 MR. ANDES: Can you tell us what page
6 on the --

7 MR. COCKERILL: It's page three of
8 four of Appendix F of the UV Disinfection Cost Study
9 for North Side, line one of two.

10 MS. TIPSORD: Exhibit 149.

11 MR. COCKERILL: 149. The cost in June
12 of 2007 dollars is approximately \$27 million.

13 MS. HEADMAN: And how about -- and
14 let's, then, look at the -- your estimate for the
15 North Side plant, the capital costs in 2005 was
16 \$83 million. Is that correct? And that was
17 including the lift pump?

18 MR. ANDES: The -- including the whole
19 lift station assembly?

20 MS. HEADMAN: Yes.

21 MR. COCKERILL: It included all costs.

22 MS. HEADMAN: All costs, all capital
23 costs to the North Side plant in your Level 4 study
24 were \$83 million?

1 DR. ZENZ: Yes.

2 MS. HEADMAN: And USEPA estimated that
3 the costs without the lift station was \$23 to
4 \$47 million. Is that correct?

5 DR. ZENZ: Yeah. They did it using
6 two different methodologies. And by the way, those
7 methodologies come from the literature.

8 MS. HEADMAN: And one methodology
9 showed that the cost was \$23 million, and the other
10 showed that the cost could be as high as
11 \$47 million. Is that correct?

12 DR. ZENZ: Yes.

13 MS. HEADMAN: So that was your range
14 they reported. And your results in the 2008 study
15 suggest that the cost of adding a lift station to
16 that would be \$27 million?

17 MR. COCKERILL: That the cost of a
18 lift station is \$27 million, yes. There are other
19 costs.

20 DR. ZENZ: Yeah.

21 MS. HEADMAN: And so even if the lift
22 station were added to the USEPA number, it would
23 still be lower than your 2005 cost, I assume. Is
24 that correct?

1 MR. COCKERILL: Yes.

2 MR. ANDES: What is -- I'm sorry. If
3 you add \$27 to \$47 you come up with what? Is that
4 \$74 million?

5 DR. ZENZ: Yeah.

6 MR. COCKERILL: \$74 million, and it
7 doesn't include all the costs.

8 MR. ANDES: Thank you. So there are
9 other issues that also account for the difference?

10 MR. COCKERILL: Yes.

11 MS. HEADMAN: What costs are those?

12 MR. COCKERILL: General work costs,
13 including the conduit and junction structures to the
14 flow to the lowest pump stations --

15 MS. TIPSORD: We're losing you.

16 MR. COCKERILL: In addition to the
17 lift pump station facility and the UV disinfection
18 facility, there are also site work in other related
19 structures to convey the flow to and from those
20 facilities, including large flow conduits and
21 junction chambers.

22 MS. HEADMAN: All right. Now let's go
23 to the Calumet figures for 2005. You estimated the
24 capital costs for disinfection at Calumet would be

1 \$100 million in 2005. Is that correct?

2 DR. ZENZ: Yes.

3 MS. HEADMAN: And USEPA estimated that
4 the cost would be \$25 to \$45 million. Is that
5 correct?

6 MR. ANDES: Just a minute. We're
7 getting there.

8 DR. ZENZ: Yes, you're correct.

9 MS. HEADMAN: And how much would the
10 lift station for the Calumet facility be in --
11 according to your 2008 report?

12 MR. COCKERILL: I don't think we have
13 an exact number for that, because we use -- because
14 the two facilities are so close in size, we used the
15 ratio of the flow rate. So the number we quote you
16 back would be the 480 MGD for Calumet divided by the
17 450 MGD for North Side multiplied times the North
18 Side low lift pump station cost.

19 MS. HEADMAN: And subject to check,
20 would you accept that that number might be \$28 to
21 \$48 million?

22 MR. COCKERILL: That's probably
23 accurate.

24 MS. HEADMAN: Just slightly higher

1 than the amount for the North Side plant?

2 MR. COCKERILL: Yes.

3 MS. HEADMAN: So once again, even if
4 we add the cost of the lift station to the Calumet
5 plant, the USEPA number is still significantly below
6 your estimate in 2005, correct?

7 MR. COCKERILL: That is true. Though
8 again, it doesn't include the other related psyche
9 work that we required.

10 MS. HEADMAN: Now again, going to
11 Stickney, your 2005 estimate for Stickney was
12 \$358 million, is that correct, for disinfection
13 capital costs?

14 DR. ZENZ: Yes.

15 MS. HEADMAN: And USEPA estimated that
16 capital costs would be somewhere between \$70 and
17 \$150 million. Is that correct?

18 DR. ZENZ: That's correct.

19 MS. HEADMAN: And --

20 DR. ZENZ: I want -- I just want to
21 remind everybody here what I said earlier about cost
22 estimates and the range of cost estimates. You're
23 splitting hairs between what our cost estimates
24 said, and what their cost estimate said. So our

1 cost estimate has a plus or minus, and so does
2 theirs. So actually they're pretty close. I mean,
3 within a range of -- we already stated -- and I
4 don't know what the range of accuracy of their cost
5 estimate is. We used accepted standards, and our
6 level cost estimate -- let me find the exact
7 number -- maybe you remember.

8 MS. HEADMAN: Well, do you have any
9 reason to believe that USEPA's contractor would use
10 methods that were not substandard?

11 DR. ZENZ: I have no idea what
12 standards they would use.

13 MR. COCKERILL: I would say that use
14 the Level 5 estimate. They use an equation, which
15 is by definition, a Level 5 estimate.

16 MR. ANDES: And what is the -- and
17 describe how a Level 5 differs from a Level 4 or
18 Level 3.

19 MR. COCKERILL: It's basically related
20 to the amount of information you have available to
21 make the estimate. So if you determine an equation,
22 you're generally using an equation based on previous
23 work based solely on the flow rate in this case,
24 which is what they usually have attached to the end

1 of their report. I would also state that because of
2 that fact, they are using -- they have to
3 extrapolate the cost to our larger facility --
4 proposed facilities.

5 DR. ZENZ: I want to add something,
6 which is a direct quote right out of their report on
7 page 60. "SAIC's estimates for UV disinfection show
8 general agreement with those done by the MWRD, given
9 the accuracy of cost estimates at a preliminary
10 design costing stage."

11 MS. HEADMAN: But SAIC had the
12 information available to them that you had to you at
13 that time. Isn't that correct?

14 DR. ZENZ: They were doing a Level 5
15 cost estimate. They were not using the level of
16 information that we were using. We were doing a
17 Level 4 cost estimate, which I think by definition,
18 it contains more information. We used a greater
19 volume of information than what they used.

20 MS. HEADMAN: So let me understand.
21 You were asked to share your 2005 cost study with
22 USEPA so that they could look at it, but you did not
23 share with them the information that they would need
24 to assess it?

1 DR. ZENZ: They reviewed our report,
2 and through -- and they did an independent cost
3 estimate based upon like Eric said, using these
4 equations. So they did an independent cost estimate
5 completely different from ours that did not -- they
6 had our information, and they chose not to use it.

7 MR. ANDES: Did you deny them any
8 information they asked for?

9 DR. ZENZ: No.

10 MR. ANDES: Thank you.

11 DR. ZENZ: They never asked for that
12 information.

13 MS. HEADMAN: Now I'd like to look at
14 your 2008 cost estimates. Your 2008 cost estimates
15 for the North Side plant have increased from
16 \$83 million to \$103,700,000. Is that correct?

17 DR. ZENZ: Yes.

18 MS. HEADMAN: And how do you account
19 for that difference?

20 DR. ZENZ: Well, again, we were asked
21 by the District to do -- to do a more detailed cost
22 estimate than we originally did.

23 MS. HEADMAN: And what did --

24 DR. ZENZ: And so they asked

1 specifically instead of doing a Level 4 cost
2 estimate, which we did for the UAA study -- which by
3 the way is a considerably less expenditure on their
4 part as an engineering cost -- and the Level 3 cost
5 estimate is a considerably greater cost. Eric, what
6 was the total cost of the contract for doing the
7 Level 3 cost estimates, just offhand?

8 MR. COCKERILL: For the North Side
9 report, I believe it was \$250,000.

10 DR. ZENZ: Do you recall the others?

11 MR. COCKERILL: Well, for Stickney,
12 are approximately \$150,000, but I'm not as familiar
13 with those numbers.

14 MR. ANDES: And are those partly
15 because they involve doing the actually building
16 design for the facilities?

17 MR. COCKERILL: I would describe it as
18 conceptual design, but yes, that's correct.

19 MR. ANDES: And that's not involved in
20 a Level 4 estimate?

21 MR. COCKERILL: No.

22 DR. ZENZ: So based on that, you would
23 expect changes in the cost estimate. But if you
24 look at the range of accuracy of the Level 4 cost

1 estimate plus or minus 100 percent, when you look at
2 the level of accuracy of our Level 3 cost estimate,
3 they're actually -- they're within the range of the
4 accuracy. So that actually when you say yes,
5 \$83 million is different than \$103 million, but
6 given the range of the accuracy, all the two cost
7 estimated processes, Level 4 and Level 3, they're
8 actually --

9 MR. ANDES: And isn't it a little
10 different -- I'm sorry -- with Stickney where
11 actually estimate is a lower cost?

12 MR. COCKERILL: That's right.

13 MR. ANDES: Stickney went from
14 \$358 down to \$260.

15 MR. COCKERILL: Yes, that's right.

16 MS. HEADMAN: And what about Calumet?

17 DR. ZENZ: Well, your figures are
18 correct. I mean, numerically the Calumet facility
19 is estimated \$100 million in our Level 4 cost
20 estimate, and in our Level 3 cost estimate it was
21 almost \$110.

22 MR. ANDES: So that was in a margin of
23 error?

24 DR. ZENZ: Yes.

1 MR. ETTINGER: Can I just clarify
2 that? You say margin of error. Does your study
3 have a particular margin of error, or is there a
4 margin of error study done?

5 DR. ZENZ: Yes, yes. See, the
6 society -- if society cost estimators, they
7 establish criteria for a Level 5, Level 2, Level 3,
8 and as I've said before, the difference between a
9 Level 5 is and a Level 1 is the amount of
10 information that's available. I can give you a much
11 better cost estimate -- if I have a set of plans and
12 specifications in front of me -- and this is what
13 consulting engineers do, is have a set of plans and
14 specifications, go to the client and say, "This is
15 what the contractor is going to probably bid on,"
16 and even then you'll get prices higher or lower than
17 that.

18 But that is a much more accurate
19 cost estimate than any of the other levels. Why,
20 because you have more information. I can actually
21 look at the pipe and tell you how many feet of pipe.
22 I can tell you how many yards of concrete, so forth
23 and so on. So I give you a more accurate testimony.
24 So as we go from a Level 5 estimate to a Level 1,

1 the accepted range of accuracy diminishes.

2 MR. ETTINGER: So, like, the 95th
3 percentile of your Level 3 would be how wide?

4 DR. ZENZ: Well, I'll give you the
5 definition that we use for the -- and this, again,
6 it's not our definition. We try to correspond to
7 the -- a Level 4 cost estimate, which is our very
8 first cost estimate, it's called a study or
9 feasibility estimate. Again, by advancements of
10 cost engineering, and as an exacted deviation Range
11 of minus 20 to plus 40. Now a Level 3 -- minus 20
12 to plus 40. The Level 3, because we have more
13 information that has a range of minus 15 to plus 30.
14 So you see, the range has narrowed because we have
15 more information. As we go down and get more
16 information, we finally get to, you know, plant
17 specification. Unfortunately, I don't remember what
18 a deviation range for a Level 1 is.

19 MR. GIRARD: I have a quick followup
20 question. Dr. Zenz, looking again at Calumet, if
21 your 2005 estimate was \$100 million, and then your
22 2008 estimate was \$109 million, wouldn't that
23 essentially be about the same amount of money if you
24 assume a three percent inflation rate per year?

1 DR. ZENZ: Yeah.

2 MR. GIRARD: Okay.

3 DR. ZENZ: Yes.

4 MS. HEADMAN: Now returning, finally,
5 to the Stickney plant where the cost estimate went
6 down considerably, can you explain the major
7 components that caused that to go down?

8 DR. ZENZ: I'm going to defer to Eric
9 here.

10 MR. COCKERILL: Sure. Stickney
11 largely was related to -- the cost difference was
12 related to the cost for the pump station going down.
13 The method that was used in the original Level 4
14 estimate was closer to, you know, parametric
15 equation-type committee, and over estimated the cost
16 for that pump station. So when we did more detail,
17 we found it to be considerably lower, which is true
18 for the other two plants as well. But as those --
19 that equation became less accurate, the higher the
20 flow rates became. So obviously with Stickney
21 having a flow rate significantly more than the other
22 two, it's error was greater.

23 MS. HEADMAN: I think that's all I
24 have.

1 MS. TIPSORD: Okay. I have a couple
2 of questions about Exhibit 152 before it goes on.
3 And Ms. Headman, I'm going to have to have you sworn
4 in to answer these. But first, let's ask the
5 question, the -- on Exhibit 152, the MWRD 2005
6 numbers for North Side, Calumet, and Stickney, those
7 come from what is attachment NN to the proposal,
8 correct?

9 MR. ANDES: You're talking about the
10 MWRD 2005 numbers?

11 MS. TIPSORD: Yes. Those came from
12 attachment NN, correct? Those are your --

13 DR. ZENZ: Yes.

14 MS. TIPSORD: -- Level 4 studies?

15 DR. ZENZ: Yes.

16 MS. TIPSORD: The numbers across from
17 those, then, USEPA 2006, are numbers from
18 Exhibit 12, which is what -- the USEPA's review of
19 the UAA. Is that correct?

20 DR. ZENZ: Yes.

21 MS. TIPSORD: Okay. And then the next
22 line down, the MWRD 2008 numbers, those are from
23 what has been admitted today as Exhibit 149 and 150?
24 I was given to the --

1 DR. ZENZ: Yes.

2 MS. TIPSORD: Thank you. And then the
3 USEPA in 2008 dollars, those numbers are -- do you
4 know?

5 MR. ANDES: We don't.

6 THE COURT: Thank you. Ms. Headman,
7 I'm going to have to have you sworn in, and you're
8 going to have to explain what those numbers are.

9 MS. HEADMAN: I didn't end up asking
10 any questions about them.

11 MS. TIPSORD: I understand that, but
12 they are a part of your exhibit that you put in here
13 so -- I and I want to know what they are. So could
14 we have you sworn in, please?

15 (Witness sworn.)

16 MS. TIPSORD: Ms. Headman, can you
17 tell me what those numbers are?

18 MS. HEADMAN: Those numbers are the
19 numbers that were reflected in the USEPA 2006 report
20 that has been marked as Exhibit 12, and also the
21 same numbers that have been in the USEPA report that
22 has been marked as Exhibit 151, I believe.

23 MS. TIPSORD: No.

24 MS. HEADMAN: Exhibit 148?

1 MS. TIPSORD: Yes, okay.

2 MS. HEADMAN: Updated using what our
3 cost consultant described as a standard construction
4 cost inflator from 2006 to 2008 dollars.

5 MS. TIPSORD: Thank you. And you were
6 done with questions, then, of Dr. Zenz?

7 MS. HEADMAN: I am.

8 THE COURT: That moves us, then, to
9 ELPC.

10 MR. ETTINGER: Well, looking at my
11 questions here, I've got 12 listed. I've got some
12 followup beyond that, but the first nine, I think,
13 have been answered. So we're going to go to ten,
14 and say in calculating the capital cost of
15 disinfection at three plants, when is it assumed
16 that construction will begin at each plant?

17 DR. ZENZ: We assume no construction
18 date. We just give -- the dollars are given at a
19 certain period of time. In our particular case they
20 were June of 2008, was my testimony. So there's no
21 start of construction date. It's just -- we're
22 telling you if you want to purchase a UV
23 disinfection system, with today's dollars, that's
24 how much it would cost. Now that system might be

1 constructed in 2020, and you want to know how much
2 it's going to cost in 2020. Use the engineering --
3 use the record index and figure out what it's going
4 to cost you in 2020. We don't -- with we did not
5 assume a construction date, did not.

6 MR. ETTINGER: Okay. Well, would it
7 not be normal practice with present value a figure
8 for an investment in the future?

9 DR. ZENZ: Yes. We presented it in my
10 testimony present worth cost. Present worth cost
11 assumes then that you're paying for the capital
12 costs in June 2008 dollars, plus you're paying for
13 -- I think it was 20 years. Was the present worth
14 factor 20 years? I don't remember. But anyway,
15 there's also MNL costs for every year out into the
16 future, and we bring those all back to single
17 payment this year and give you what we call present
18 worth dollars, which is a very large number.

19 MR. ETTINGER: Wouldn't it make a
20 difference if your plant were getting an opening in
21 2020 versus 2010?

22 MR. ANDES: Well, in the sense that
23 the dollar value for capital costs would be higher
24 and the dollar value for the MNL cost would be

1 higher for the inflation and other factors.

2 MR. ETTINGER: But the number would
3 have to be present value with an interest rate to
4 make it lower?

5 MR. ANDES: We wouldn't be spending.

6 MR. ETTINGER: No, you wouldn't be
7 spending it then, you'd be spending it in 2020.

8 DR. ZENZ: Well, if the plant is
9 constructed in 2020, you'll have to pay for it in
10 2020 dollars, and you'll have to also pay for the
11 MNL costs, and we usually figure -- well, Eric and I
12 can't exactly remember, but we think -- usually it's
13 the annual MNL costs for electricity, labor, and all
14 the rest.

15 MR. ETTINGER: Right.

16 DR. ZENZ: So we usually assume that
17 that MNL cost in 20 years out in the future after
18 the plant is constructed, and then we bring it all
19 back using the present worth factor to give you a
20 present worth number. So we do -- and if you'd
21 like, you can just -- if that's confusing to you, we
22 also can give you capital dollars, 2008 dollars, and
23 we can give you an annual MNL cost of 2008 dollars
24 as well.

1 MR. ETTINGER: So you're saying it
2 would make no difference to your figures whether you
3 began the plant -- or whether the plant went online
4 in 2015 or 2025?

5 DR. ZENZ: Well, the numerical numbers
6 we changed based upon inflation factors,
7 constructions costs, and other things. But that's
8 an absolute number, you're right. Except that we
9 adjust it -- you know, as engineers we adjust -- we
10 adjust numbers based upon economic realities. So if
11 something is going to happen --

12 MR. ETTINGER: Someone does, but I'm
13 still questioning how does your calculation take
14 into account the time value of money?

15 DR. ZENZ: Through the use of the
16 present worth factor and getting your present worth
17 costs.

18 MR. ANDES: There are capital and ONM
19 cost numbers --

20 MS. WILLIAMS: Objection. If Fred
21 wants to testify -- I mean, I don't understand
22 why --

23 MR. ANDES: I can ask a clarifying
24 question. Are you presenting two sets of

1 information, capital, ONM, and present worth costs?

2 DR. ZENZ: Yes.

3 MR. ETTINGER: Well, let's -- all
4 right. Let's -- Ms. Headman?

5 MS. HEADMAN: I'm just following up on
6 your --

7 MR. ETTINGER: Yeah, I've got some
8 other problems. Go ahead.

9 MS. HEADMAN: Dr. Zenz, did I
10 understand you to testify to Mr. Ettinger's question
11 that it makes no difference whether the project
12 starts in 2015 or 2025? In terms of -- your present
13 value calculation wouldn't be affected if the
14 project started in 2015 versus 2025?

15 DR. ZENZ: The answer is of course it
16 would change, because money -- the amount of money
17 that you spend today is different in a numerical
18 sense than what you spend later on --

19 MR. ETTINGER: Furthermore.

20 MS. TIPSORD: Let him finish.

21 DR. ZENZ: -- with what they call time
22 value of money. I mean, this is a simple concept to
23 understand in terms of numeric data changes.

24 MR. ANDES: Well, let me ask a

1 question for just a moment. Given that the
2 compliance deadline in this proposal is 2011, would
3 there be any reason for you to assume that a date
4 14 years out from there would be relevant? In terms
5 of compliance, wouldn't you need to assume that, in
6 fact, compliance would be required sometime in the
7 near future?

8 MR. ETTINGER: I'm not trying to make
9 a rhetorical question here. Let me ask -- I mean,
10 we all agree that if I have \$100 million now --
11 should I be -- were I so lucky -- I could put it in
12 the bank, assuming I pick the bank carefully, I
13 would --

14 MR. ANDES: Albert, are you testifying
15 now? Because this isn't a question.

16 MR. ETTINGER: This is a question.

17 MR. ANDES: Okay.

18 MR. ETTINGER: I'm setting a little
19 background, which I think we can all agree on, which
20 is that under normal circumstances, you get interest
21 when you put money in the bank, correct?

22 DR. ZENZ: (Nodding).

23 MR. ETTINGER: So if I put money in
24 the bank now and waited for ten years, I would have

1 more than \$100 million.

2 DR. ZENZ: (Nodding).

3 MR. ETTINGER: You're not denying
4 that. Okay. So it may make a difference in terms
5 of the total cost of the plant, whether you are to
6 build it in 2011 or 2031. Is that correct?

7 DR. ZENZ: Yes, it could make a
8 difference.

9 MR. ETTINGER: And getting the
10 interest rate right would be an important factor in
11 doing that, in making that calculation?

12 DR. ZENZ: That's correct.

13 MR. ETTINGER: Okay. Now then, I am
14 looking at your testimony, and I'm just a little
15 confused. On Page 8 of your testimony, you say "All
16 costs are in June 20, 2008 dollars based on a
17 30-year life, a three percent interest rate, and a
18 three percent inflation rate." Could you explain
19 that?

20 DR. ZENZ: Well, you just helped us
21 remember what the present worth value is. It's a
22 30-year present worth factor.

23 MS. WILLIAMS: It says 20.

24 MR. ETTINGER: Did I misstate? I'm

1 sorry.

2 DR. ZENZ: Well, I guess I was right
3 after all. It was 20 years. Yeah, I mean, you
4 know, when we -- you know, when you're trying to
5 bring dollars to present time, what you have to
6 assume is that -- as you stated previously, that
7 that money could have been invested in an interest
8 rate. So that's one -- why the numbers change,
9 because you could've gotten a better -- you could've
10 -- instead of building a UV system, you could invest
11 it in a bank and get money back. The second issue
12 is inflation. That's why we use the inflation
13 factor. I mean, just -- prices go up, gas goes up,
14 labor goes up.

15 MR. ETTINGER: Well, and this is --
16 did you assume that the inflation rate would be the
17 same as the interest rate?

18 DR. ZENZ: No. The interest rate
19 was -- we had -- you know, when we -- we don't make
20 these decisions on a willy-nilly basis. The
21 District typically gets three percent on short-term
22 investments, and three percent is typical number
23 that engineers use, so we felt that that number was
24 correct. Inflation rate, we looked at -- there's a

1 variety of inflation indices which are out there,
2 and actually for the period that we were looking at,
3 they were actually a little bit less than three
4 percent. So we actually -- I can give you the exact
5 quote here if you're interested in the details.
6 Give me a minute to find it.

7 MR. ETTINGER: Well, let me throw
8 something out on the table -- well, go ahead.

9 DR. ZENZ: Yeah. Just to close the
10 loop on it, we looked at three common inflation
11 indicators, gross domestic product equator, consumer
12 price index and producer's price index. And for the
13 last ten years, they've been 2.6 percent,
14 2.9 percent, and 2.6 percent. We use three percent
15 because we thought this was a reasonable yet
16 conservative number. So that's what we used.
17 That's how we arrived on it. And again, repeating
18 most -- for most District calculations, we use an
19 interest rate of three percent, and that's their
20 typical actual rate that they usually receive on
21 short-term investments, and that, of course, changes
22 depending on the investment market. So that's how
23 we reach a decision on those two numbers.

24 MR. ETTINGER: Okay. Well, I'm

1 confused further. If we look at Exhibit 149 on
2 Page 44 --

3 MR. ANDES: Is that the North Side?

4 MR. ETTINGER: This is the North Side.

5 MR. ANDES: Page 44?

6 MR. ETTINGER: Right.

7 MR. ANDES: Okay.

8 MR. ETTINGER: In the first paragraph,
9 is states "In order to develop a net present worth
10 value for comparison to other alternatives with
11 different MNL costs, a present wort factor of 23.17
12 was used for all present worth calculations based on
13 a nominal 4.375 percent interest rate for 20 years
14 with a 3 percent inflation factor." So could --
15 frankly, could you --

16 DR. ZENZ: I'm going to let Eric
17 answer that.

18 MR. COCKERILL: Sure. I can answer
19 that. When we first developed the reports, we
20 didn't have information from the District on their
21 actual investment rates. So we used the Water
22 Resources Act rate, which at that time was the 4.375
23 that was -- subsequent to that, the District, in
24 some of their other cost estimates, provided the

1 number for their actual investments return, which is
2 3 percent. So that was why this has been changed.

3 MS. TIPSORD: Go ahead, Ms. Headman.

4 MS. HEADMAN: In your 2005 study, I
5 take it that you used an entirely different --

6 DR. ZENZ: I don't honestly recall.

7 MS. TIPSORD: And this is attachment
8 NN?

9 MS. HEADMAN: NN.

10 DR. ZENZ: We used -- oddly enough, we
11 used exactly -- we used a 3 percent interest rate
12 and a 3 percent inflation factor for our Level 4
13 cost estimate. I found that on Page 44 of our
14 report.

15 MR. ETTINGER: Wait a minute. Which
16 would --

17 MS. TIPSORD: Attachment NN.

18 DR. ZENZ: NN. Yes, thank you.

19 MR. ETTINGER: So they -- the old one
20 used 3 percent, 3 percent, the new one uses 4.8 and
21 3 percent?

22 MR. COCKERILL: That's -- that's
23 correct. And then the testimony went back to the 3
24 percent to make it consistent with that previous

1 support and the actual --

2 MR. ETTINGER: Help me out, guys.

3 What numbers do you want to use?

4 MR. COCKERILL: Three percent.

5 MR. ETTINGER: What is your testimony,
6 3 percent and 3 percent?

7 MR. COCKERILL: Yes.

8 DR. ZENZ: Three percent is what my
9 testimony is.

10 MR. ETTINGER: So your testimony is
11 that the Water Reclamation District gets no real
12 earnings on any of this money? Once you take
13 inflation rates into account, the Water Reclamation
14 District is breaking even on this.

15 MR. ANDES: I don't think --

16 DR. ZENZ: Well --

17 MR. ANDES: He stands by the numbers
18 he gave you.

19 MR. ETTINGER: Okay. Great. Thank
20 you.

21 MS. TIPSORD: Go ahead, Ms. Headman.

22 MS. HEADMAN: So Dr. Zenz, do I
23 understand, then, that you stand by both numbers,
24 the 3 percent interest rate that's stated in your

1 testimony and the 4.875 percent rate that is in the
2 study on which your testimony is based?

3 MR. COCKERILL: For the calculation of
4 present worth value, which should only be used to
5 compare alternatives, and not as an actual value of
6 facility. Depending on which basis you want to
7 discount your future valued money, they're both
8 correct. The District -- the more accurate number
9 for the District, I would say, is the 3 percent
10 discount factor, or interest rate, because that's
11 the value they get for their investments.

12 MR. ANDES: And that was used in
13 the testimony?

14 MR. COCKERILL: That was used in the
15 testimony. That was reported in the testimony.

16 MR. ETTINGER: Okay. Are you done,
17 Ms. Headman?

18 MS. HEADMAN: Yes, I am.

19 MR. ETTINGER: Okay. Now for
20 something completely different, pilot plants.
21 What's a pilot plant?

22 DR. ZENZ: Well, it can be something
23 as small as plexiglas reactors in the laboratory
24 where you bring in wastewater effluent that you put

1 through a tester, or as big as a facility which is
2 big as a full scale facility that's being operated
3 at some small treatment plants in the suburbs
4 someplace. So it really depends on -- it depends on
5 site-specific factors in terms of, you know, what --
6 you know, how much money is at stake in the capital
7 cost and in other factors. Scale -- you know, how
8 well can you scale up from a laboratory to a full
9 scale unit for this particular type of process.
10 There's always issues like that.

11 MR. ETTINGER: Okay. For the money
12 we're talking here, we're not contemplating an HL
13 model, are we?

14 DR. ZENZ: No.

15 MR. ETTINGER: So the -- what do you
16 contemplate building as a pilot plant?

17 DR. ZENZ: Well, you know, quite
18 honestly, we have not been asked to look at any --
19 look at that issue in any detail whatsoever. So, I
20 mean, I would be sitting here speculating wildly as
21 to what should or should not be done in terms of a
22 pilot plant facility. I'm sure when the District --
23 when it embarks on -- it would take some great care
24 to figure out an answer to your question. But I'm

1 not going to speculate here what that would be.

2 MS. WILLIAMS: May I ask a followup?

3 MR. ETTINGER: I'm going to be playing
4 with the pilots for a little while.

5 MS. WILLIAMS: I just want to
6 understand how you know it's been two and a half
7 years.

8 DR. ZENZ: I'm sorry. I didn't hear.

9 MS. WILLIAMS: How do you know it's
10 going to take two and a half years if you really
11 don't know what you're going to do?

12 DR. ZENZ: Well, we know that it's
13 going to be a large scale facility because of the
14 amount of dollars here which we've been talking
15 about, which is hundreds of millions of dollars. So
16 it's going to be a large-scale facility. As I went
17 through in my previous testimony, we figured they're
18 going to have to hire a consultant to design it, and
19 then it's going to be a -- it's going to take some
20 construction time to build this full-scale facility.
21 And I think 18 months to design and construction is
22 a fairly short time for a full-scale power facility.
23 Again, there's no cushion.

24 MR. ETTINGER: I'm sorry. What's a

1 full-scale pilot facility?

2 DR. ZENZ: Well, I have no idea how
3 big this would be, but it would be something -- in
4 the order of an MGD size, million gallons per day --
5 it would be at least probably one MGD.

6 MR. ETTINGER: How big is the Hanover
7 Park plant?

8 DR. ZENZ: 1.5 MGD.

9 MR. ETTINGER: Can't you just look at
10 it?

11 DR. ZENZ: No, no. There's more to
12 it. You know, I don't want to get into all the
13 details, but you're trying to get information for
14 design and operation, so you have to think about
15 what type of flow rates are you going to look at,
16 what's the range of flow rates you're going to look
17 at, and the size of the facility accordingly. You
18 also have to -- in power plant facilities, you have
19 to plan much more flexibility in terms of what you
20 can do, because you don't know -- you know, what is
21 the -- what is this UV facility going to -- you
22 know, how much flow can it really take and meet the
23 effluent disinfection targets. We really don't know
24 the answer to that.

1 That's the idea of why you're
2 doing the pilot plant. So you want to have -- you
3 want to have the ability to -- for the pilot plant
4 to operate under a range of flow rates. UV
5 geometry, of all places -- well, you can make a
6 decision up front exactly what the geometry is going
7 to be without knowing. So you're going to probably
8 want to be able to change the geometry. You want
9 flexibility, so you're going to move some things
10 around.

11 You know, so you know there's a
12 lot of issues that have to be addressed in a pilot
13 plant design. It's not an easy facility. You don't
14 just call a manufacturer and say give me a 1 MGD
15 facility and I'm going to test it. No. It's going
16 to be something that's going to allow, you know,
17 some range, you know, try different configurations,
18 different UV dosage rates, and then number of bulbs
19 and configuration of bulbs. So that's a fairly
20 complex issue, and to have to be addressed and
21 designed is not a simple matter.

22 MR. ETTINGER: Did they build a pilot
23 plant before they built the Grand Rapids plant?

24 DR. ZENZ: I have no idea.

1 MR. ANDES: Do you know what size
2 Grand Rapids is?

3 MR. ETTINGER: Do you know if they
4 built a pilot plant before they built a plant in
5 Dublin, 250 million gallons per day?

6 MR. ANDES: Is that smaller than any
7 of the ones we're talking about here?

8 MR. ETTINGER: Not much.

9 MR. ANDES: Really?

10 MS. TIPSORD: Wait a minute. You
11 can't ask Albert the question. You can ask the
12 witness the question.

13 MR. ANDES: He's providing the
14 evidence about Dublin.

15 MR. ETTINGER: I asked him whether
16 he'd study the Dublin plant --

17 DR. ZENZ: No.

18 MR. ETTINGER: -- and his answer is
19 no. And why did you decide you needed three pilot
20 plants?

21 DR. ZENZ: Well, in the wastewater
22 treatment business, each plant has its own unique
23 wastewater. I don't think -- if there's anything
24 that I've learned in this business over the years is

1 it's difficult to make predictions from what one guy
2 does and from what you do. And because wastewaters
3 are so unique and they have different metal
4 concentrations and different BOD concentrations,
5 they go on, and on, and on. And again, we're
6 talking about some of the, probably, largest
7 facilities that will probably ever be constructed in
8 the United States. And so you -- if you're going --
9 if you want to get the most cost effective facility
10 that's going to do the job at the lowest cost and do
11 the job, then you want to do each individual
12 treatment.

13 MR. ETTINGER: Do you generally build
14 a pilot plant before you build a sewage treatment
15 plant?

16 DR. ZENZ: No.

17 MR. ETTINGER: I had a few other
18 questions here. These -- I'm sorry. This'll
19 overlap a little into the other testimony relating
20 to other costs and studies, but there's no good way
21 to break these down, so I'm going to have to, kind
22 of, deal with them the best they can, because they
23 are, sort of, linked issues. On Page 1 of -- I'm
24 looking at Exhibit 149. I like the North Side plant

1 study because it's shorter.

2 MR. ANDES: We can give you some other
3 ones that are shorter.

4 MR. ETTINGER: No, no. It says,
5 "However, the exclusion of --

6 MR. ANDES: I'm sorry. What page?

7 MR. ETTINGER: Page 1 of the executive
8 summary. It says "The exclusion of tertiary filters
9 from this report should not suggest that tertiary
10 filters would not required in the future to move
11 stricter suspended solids or phosphorus limits."
12 Are you anticipating stricter suspended solid
13 levels?

14 DR. ZENZ: We have been involved doing
15 planning studies for the Water Reclamation District,
16 and these studies go out, to some cases, as far as
17 2040, and we have to make predictions on what we
18 think might happen in the future. And yes, we go
19 out that far. We do sometimes -- and we have
20 assumed that an existing suspended solid limits will
21 be lower in the future than they are now.

22 MR. ETTINGER: Now same question as to
23 phosphorus limits. Do you anticipate phosphorus
24 limits will be stricter?

1 DR. ZENZ: In our planning studies for
2 the District, we assume that phosphorus limits will
3 be imposed in the future.

4 MR. ETTINGER: If you put these
5 tertiary filters on the plant to help you with your
6 UV, would it help you meet a phosphorus plant in the
7 future?

8 DR. ZENZ: Yes.

9 MR. ANDES: Do you know -- I'm sorry.
10 Do you know if that would be sufficient,
11 phosphorus --

12 DR. ZENZ: Well, you used the word
13 "help," so I assume that -- no, no. By itself, no.

14 MR. ETTINGER: Well, we don't know
15 what the phosphorus limits would be, do we?

16 DR. ZENZ: No. Fair enough.

17 MR. JOHNSON: One rulemaking at a
18 time.

19 MR. ETTINGER: That's the next
20 proceeding. I'm just trying to find out the
21 language.

22 MS. WILLIAMS: I don't think it's
23 next.

24 MR. ANDES: I'm just going to ask if

1 we can use your position as to a level.

2 DR. ZENZ: To a more direct answer to
3 your question, certain low phosphorus limits can
4 only be met by having filtration in addition to
5 other limits.

6 MR. ETTINGER: Actually, it looks like
7 more of my questions are already answered than I
8 anticipated. Would people want to take a
9 five-minute break here and then I can conclude
10 almost immediately?

11 MS. TIPSORD: I was hoping to finish
12 with Dr. Zenz.

13 MR. ETTINGER: All right.

14 MS. ALEXANDER: But if you need to if
15 you need to look through some stuff -- no, no, no.
16 That's okay. If you need to look through some
17 stuff, let's go ahead and take ten minutes now and
18 we'll do that then. Go ahead. Take ten minutes.

19 (Whereupon, a break was taken,
20 after which the following
21 proceedings were had.)

22 MS. TIPSORD: Mr. Ettinger, we were
23 with you.

24 MR. ETTINGER: Yeah. I want to get

1 back to these pilots just a little bit more. Where
2 do you expect the pilots to be built?

3 DR. ZENZ: Well, they would be built
4 right at the plants themselves to make easy access
5 to the effluent.

6 MR. ETTINGER: So you'd have a
7 separate pilot of about one million gallons per day
8 at each of the plants?

9 DR. ZENZ: I -- that's just a guess on
10 my part as to what the size would be. But yes, I
11 would think it would be in that order.

12 MR. ETTINGER: And it would be taking
13 the particular sewage that's currently going to that
14 particular plant?

15 DR. ZENZ: The effluent from that
16 particular plant.

17 MR. ETTINGER: I'm sorry. The
18 effluent from that particular plant.

19 DR. ZENZ: We'd have to find out a
20 spot where there was access to the effluent conduit.
21 I'm making some assumptions here, but probably a
22 pumping facility would be required.

23 MR. ETTINGER: I have one last thing.
24 On Page 42 of Exhibit 149, you have a basis of

1 opinion of capital costs. It has down here "UV
2 disinfection. UV transmission, 65 percent minimum
3 for IEPA standard."

4 MR. ANDES: We're getting there.

5 Okay. We're there.

6 DR. ZENZ: We're there.

7 MR. ETTINGER: Okay. How did that
8 affect your cost estimates?

9 DR. ZENZ: Well, as I stated before
10 earlier in my testimony, one of the issues was the
11 UV transmission. When we did our Level 4 cost
12 estimate, we had laboratory tests, but a very
13 limited amount, and we only did tests for, I think,
14 two weeks. We found that some of the transmissions
15 were less than 65 percent, hence, we thought that
16 effluent filtration might be a good idea. So that's
17 why we included cost for effluent disinfection --
18 effluent filtration in the Level 4 cost estimate,
19 which was done earlier.

20 But here -- and this is a correct
21 statement -- the -- you would have a very difficult
22 time getting approved for a UV disinfection system
23 for effluent that had a transmission below 65
24 percent. But we found that, based on more testing

1 that was done, this did not seem to be the issue we
2 thought it originally was. Therefore, we did not
3 include effluent filtration in our Level 3 cost
4 estimate, which was our most recent cost estimate.
5 So this is why this is presented the way it is.

6 MR. ETTINGER: Okay. It wouldn't
7 affect your cost if that number were 55 or 70
8 instead of 65?

9 DR. ZENZ: If it was lower than that,
10 if the -- we would -- we'd have to do something in
11 addition to UV disinfection. We'd have to put in
12 some kind of proprietary process, probably effluent
13 filtration, and that cost would have to be added on.
14 It if it was -- if it was if the 65 percent minimum
15 was not met, then the cost would go up.

16 MR. ETTINGER: So if a higher minimum
17 were set, then the cost would go up?

18 MR. ANDES: I'm sorry. If the Agency
19 set a higher minimum?

20 MR. ETTINGER: Right.

21 MR. ANDES: If the Agency said you had
22 to meet 70 percent?

23 DR. ZENZ: I don't recall the
24 laboratory data enough to say whether its -- the

1 70 percent would effect the numbers consistent above
2 70.

3 MR. COCKERILL: I don't think they
4 were consistently above 70 percent.

5 DR. ZENZ: So to answer -- we -- our
6 recollection of the data is that they were not
7 consistently above 70 percent. So if the Agency
8 should raise the number, we'd probably have to start
9 looking at effluent filtration as an addition to a
10 system and considerable costs.

11 MR. ETTINGER: And lowering the number
12 to 60 percent wouldn't affect things, or would it?

13 MR. COCKERILL: I think you have it
14 reversed. Lower is worse. So lower as the
15 filtration.

16 DR. ZENZ: Oh, yeah, yeah, yeah.
17 Thank you, Eric. We got our --

18 MR. ETTINGER: I'm probably confused
19 too.

20 MR. ANDES: Eric do you want to go
21 ahead?

22 MR. COCKERILL: Sure. This is --- UV
23 transmission -- or UV transmissivity is essentially
24 a measure of how much of the light passes through a

1 certain amount of the water. So it's how much of
2 the UV radiation penetrates the water. So a higher
3 percentage is better. More of the radiation is
4 hitting -- is getting through the water and hitting
5 the target. So, hence, the lower the number the
6 worse. That means you have to increase the amount
7 of energy you're putting in the water in the
8 equivalent UV dose to the target organism. So I
9 think the train of your question was if this number
10 was differed, would it change the cost estimate. If
11 the number is lower, it increases the cost.

12 MR. ETTINGER: And if it were higher?

13 MR. COCKERILL: I believe that IEPA
14 requires you to design 65 percent.

15 MR. ETTINGER: Thank you. That's all.

16 MR. ARMSTRONG: A few quick questions.

17 Andrew Armstrong for the People of the State of
18 Illinois. Still on Exhibit 149, I had a question
19 about Page 45 at the bottom, the definition of
20 contingency, and the first sentence reads
21 "Consistent with AACE guidelines and District
22 policy, the contingency factor of 30 percent has
23 been added to the OPCC to cover unknown costs
24 associated with the project," and I assume AACE is

1 the Association for the Advancement of Cost
2 Engineering?

3 DR. ZENZ: That's correct.

4 MR. ANDES: Can you site any specific
5 document that would have AACE guidelines on
6 contingency?

7 MR. COCKERILL: I think -- I believe
8 it's the same document that we referenced before
9 with the guideline classifications.

10 DR. ZENZ: Eric is saying that he
11 thinks it would be in this document, the Association
12 for the Advancement of Cost Engineering, recommended
13 practice number 18R-97.

14 MR ARMSTRONG: Is there a title for
15 that?

16 MR. ANDES: Yeah. We can provide it
17 for the record.

18 MR ARMSTRONG: That would be great.
19 Thank you. Just one more question then. On
20 Appendix F, the second page of Appendix F on the
21 North Side, the estimate at the bottom under
22 subtotal, there are several line items.

23 MR. ANDES: It says on capital cost?

24 MR. ARMSTRONG: Yes, yes. This

1 capital costs for the general site work. There is
2 GC markup on subs of five percent, effluent of 7.5
3 percent. Contractor overheaded profit of 15
4 percent, a plain level contingency of 30 percent,
5 legal and fiscal fees of 50 percent, and then
6 engineering fees of 20 percent. My question is:
7 Are all these line items consistent with AACE
8 guidelines?

9 MR. COCKERILL: I believe that the
10 AACE doesn't go into detail on -- if you go through
11 them one at a time, the GC markup on subs, that's
12 dependant on your method of estimating. That is the
13 industry standard. The effluation for the midpoint
14 of construction, again, this is depending on your
15 method of estimation, but I don't believe the AACE
16 provides a standard of that. And the same issue
17 with the contractor overhead and profit markup is,
18 there's not a guideline that recommends that, but it
19 is an industry standard for this type of cost
20 estimate. The plan level contingency we just
21 discussed, and then the legal and fiscal fees and
22 the engineering, are again, are not an AACE
23 guideline, but they're more what I would call an
24 industry standard practice to include those in the

1 estimate.

2 MR. ALEXANDER: When you say an
3 industry standard of practice, is there any document
4 you could site to me that would show the industry
5 standard?

6 MR. COCKERILL: Well, it's not a
7 published standard, is what I'm trying to differ
8 from the Agency recommended practice document.
9 There's numerous cost estimating textbooks and other
10 literature that would reflect those same types of
11 markups.

12 MR. ALEXANDER: Could you give me an
13 example of one of the textbooks?

14 MR. COCKERILL: Not off the top of my
15 head.

16 MR. ANDES: We can provide further
17 information on that as well.

18 MS. TIPSORD: Mr. Harley?

19 MR. HARLEY: You described pilot
20 projects that could run even -- almost in a
21 laboratory setting. To your knowledge, has the
22 Water Reclamation District commenced any pilot
23 projects on any scale to evaluate different
24 disinfection options?

1 DR. ZENZ: I have a very informal
2 knowledge --

3 MR. ANDES: Let me stop you there. I
4 know that they have, and we can have people from the
5 District testify to that. I don't think that's an
6 issue to him, but this has -- is going on
7 disinfection, and we can have a District witness
8 talk about that further if you'd like.

9 MS. WILLIAMS: Do you mean, like, Mr.
10 Granato?

11 MR. HARLEY: Who would that be? I'm
12 not sure I saw that --

13 MR. ANDES: I think Dr. Granato could
14 speak about those, and he'll be up tomorrow.

15 MR. HARLEY: I believe your witness
16 was about to start answering that question, and
17 because we've already been speaking about pilot
18 projects and how that would add 30 months to the
19 front end of any execution of installation and cost
20 as well, I would like to hear what this witness has
21 to say about how what may be going on in the
22 District right that now may have influenced the way
23 he then evaluated pilot projects for purposes of his
24 cost estimate.

1 DR. ZENZ: All I know is -- and I hope
2 I'm stating this accurately -- is that there is a
3 pilot study, which has not commenced yet and is
4 still under construction. The pilot plant is still
5 under construction at the Hanover Park plant.

6 MR. HARLEY: And that's a UV?

7 DR. ZENZ: Yes. That's as much as my
8 knowledge as I can testify to.

9 MR. HARLEY: Just one more question,
10 if I may. Assuming that it does take eight years,
11 and hypothetically Mr. Andes succeeds in this
12 rulemaking beyond his wildest dreams, and the Board
13 concludes that there's no requirement at this time
14 for disinfection at all.

15 MR. ANDES: I don't even know where to
16 object to that. No comment.

17 MR. HARLEY: And then it's time for
18 another review in 2012, and based on significantly
19 greater recreational use of these waterways, we now
20 then, again, face the prospect that the District
21 will have to disinfect, and then we would be facing
22 eight years from 2012 before we would be able to see
23 actual limitation of disinfection in District
24 facilities?

1 MR. ANDES: I -- I lost the train on
2 that.

3 MR. HARLEY: He -- I think your
4 witness is prepared to answer the question. I'm not
5 asking you to answer, Mr. Andes.

6 DR. ZENZ: Well, I mean, you know,
7 you -- the premise in the question was that the
8 Board would pass an order which required some kind
9 of effluent disinfection standard for the District,
10 and he said "Well, if you add eight years to that,
11 our schedule, it would turn out to be 2020," and
12 your math is correct. I would only go on further to
13 state that the issue is when -- you know, when does
14 this -- all this regulatory requirement kicks in and
15 when would the process begin to meet that new
16 standard. But in terms of your math, I think it's
17 correct.

18 MR. HARLEY: And just one other
19 clarifying question for the record. If a pilot
20 project were not necessary -- and I do believe it
21 is -- the Illinois EPA filed a proposal rule in
22 2007, which anticipated compliance by the conclusion
23 of 2011, which is an '07, '08, '09, '10, basically a
24 four to five-year period. If you eliminated your

1 pilot project, wouldn't you basically be in a four
2 to five-year period for installing UV equipment at
3 your facilities?

4 DR. ZENZ: Well, you know,
5 subtracting, you know, two and a half years from our
6 estimate, the other math that you did is all
7 correct. I think the issue, then, is when did
8 the -- would there be an effect -- not having the
9 pilot project information, would there be an effect
10 on the design time, and the answer is I'm not sure.
11 There's a possibility that that -- that not having
12 pilot plant information may lengthen the design
13 process, simply because you have more unknowns and
14 there'd be more study time required in the initial
15 design process to come up with a design, especially
16 if that -- especially if that standard was different
17 than the standard 400 count per 100 ML standard,
18 which is typically in the industry.

19 MR. ANDES: If I can ask a followup,
20 would it ordinarily be a recommended practice to
21 start designing a facility when you don't know what
22 the final standard is going to be or if, in fact,
23 the Board will be adopting it?

24 DR. ZENZ: Well, I mean, you know, the

1 client starts the whole design process, and he'll
2 make a decision, then, when that process would
3 begin, and I would think he would expect all the --
4 all the decisions that have been made, and there's
5 no other -- no shoes are going to hit the floor and
6 then start the process to begin that design. So I
7 would think that there would be some delay.

8 MR. HARLEY: Thank you.

9 MS. TIPSORD: Anything further for Dr.
10 Zenz? Thank you very much.

11 DR. ZENZ: Thank you.

12 MS. TIPSORD: Your next witness, Mr.
13 Andes. Could you pronounce your last name for me
14 one more time? I promise I'll get it better.

15 MR. KUNETZ: Kunetz.

16 MS. TIPSORD: Kunetz.

17 (Witness sworn.)

18 MS. TIPSORD: And do we have a copy of
19 his testimony?

20 MR. ANDES: I do.

21 MS. TIPSORD: If there's no objection,
22 we will mark the pre-filed testimony of Mr. Kunetz
23 as Exhibit 153. Seeing none, it's Exhibit 153. And
24 I believe we start again with IEPA.

1 MS. WILLIAMS: Good afternoon,
2 Mr. Kunetz. I guess first I would like to ask you
3 to explain briefly your role in the master planning
4 process for the District.

5 MR. KUNETZ: Okay. I am the assistant
6 chief engineer in the engineering department. I
7 participated in the interview panel to select the
8 consultant to prepare the in infrastructure and
9 feasibility studies from which the master plan was
10 derived. I was also, at the time, supervisor of the
11 project manager who served as the direct liaison to
12 the engineering consultant who prepared the studies.
13 I participated in workshops, and participated in the
14 decision making process.

15 MS. WILLIAMS: And is a master plan
16 being prepared for the District's Lemont facility?

17 MR. KUNETZ: There is not.

18 MS. WILLIAMS: Can you tell us why?

19 MR. KUNETZ: The -- there is a study
20 being done now, actually preliminary design, to turn
21 the Lemont plant into a pumping station.

22 MS. WILLIAMS: Is the District's
23 master planning process subject to public notice and
24 comment? This is pre-filed question number two now.

1 MR. KUNETZ: It is not. These are
2 internal planning tools.

3 MS. WILLIAMS: And were the use
4 attainability studies for the Chicago Area Waterway
5 and Lower Des Plaines River underway when these
6 master plans were being developed?

7 MR. KUNETZ: I'll answer that request
8 by telling you the dates that the master plans were
9 under development, since I don't know the dates of
10 the UAA studies. The master plan study for the
11 Stickney Water Reclamation Plant was in progress
12 from approximately April 2003 to February 2005. The
13 master plan study for the Calumet plant was in
14 progress from approximately October 2003 to April
15 2006. The master plan study for the North Side
16 plant was in progress from approximately November
17 2004 to July, 2007.

18 MR. ANDES: Can I follow up? Can you
19 tell me, Mr. Kunetz, when did the whole master
20 planning process start?

21 MR. KUNETZ: Initial discussions
22 within the District for the need to develop such
23 master plans started in the 2000/2001 timeframe.

24 MR. ANDES: And can you explain a

1 little bit about -- you talk about these documents
2 in internal tools, I believe, in the engineering
3 department. Can you explain a little bit about what
4 they are, how they're used, and also how they tie in
5 eventually to the publicly available for the
6 District?

7 MR. KUNETZ: We use the master plan as
8 a planning tool to determine what the treatment
9 plants need to look like in -- within the term of
10 the planning horizon. We chose the year 2040 as our
11 planing horizon, and it gives us a roadmap on how to
12 get to that point, what are the projects that need
13 to be done, and what order do they need to be done
14 in, and then approximately what is going to be the
15 cost of these projects.

16 So it is used as a planning tool
17 for us to know which projects need to be done in the
18 particular order, because some processes need to be
19 in place before another process can be rehabbed or
20 built, and it also gives us a budgetary planning
21 tool so that the finance people within the District
22 can have some sort of long-term sense in how much
23 money we need to spend in the future.

24 MS. WILLIAMS: So when DR. ZENZ

1 testified earlier about looking into the future
2 towards 2040 and believing that the District needed
3 to look at the possibility of total suspended solids
4 limits or phosphorus limits, is that part of what
5 you're talking about?

6 MR. KUNETZ: It is. We looked at the
7 year 2040 planning horizon. The base plan was
8 established assuming that the regulations -- the
9 effluent limitations would stay the same, but we
10 looked at what would be the potential flows and
11 loads at that time, how would population or
12 commercial use change in the future that the loads
13 or the flows coming to the treatment plant may
14 change, and what we would need to do to meet current
15 effluent standards. That was our base.

16 In order to be prudent with our
17 planning, we also took out a crystal ball and said
18 "Well, what if the IEPA makes more stringent
19 effluent standards, what if the IEPA decides that we
20 need to have a certain amount of nutrient removal.
21 What if?" And we used that as a tool so we could
22 establish within the real estate of our plants where
23 such processes would have to be placed so that they
24 could effectively be inserted into the flow train so

1 as not to take a valuable real estate with the
2 current process only to know that in the future
3 possibly something would come up.

4 MS. WILLIAMS: So the crystal ball did
5 not anticipate that the Agency would want to see
6 bacteria water quality standards or effluent
7 disinfection requirements out in that, right?

8 MR. KUNETZ: It looked into to the
9 extent of if we needed to do disinfection, where
10 would we need to locate this within the plant
11 property. So we did block out an area for potential
12 future disinfection.

13 MS. WILLIAMS: But not from a
14 financial standpoint, just from a physical
15 standpoint. Is that what you're saying?

16 MR. KUNETZ: That is correct.

17 MS. WILLIAMS: And then how did you
18 come up with this list of non-master plan projects?
19 That's Attachment 4.

20 MR. KUNETZ: There's two ways that we
21 look at as we're planning and determining what
22 projects will be needed at our treatment plants, and
23 one of them -- one of the steps is to form a study,
24 which the master plan process was part of that

1 study. The other way we do it is through routine
2 and normal communications internally with their
3 maintenance and operation staff and the engineer
4 department. Discussions of issues that are raised,
5 we have where we discuss potential issues, projects,
6 that may come up or that need to be addressed, and
7 so through internal discussions we generate an
8 annual list.

9 MS. WILLIAMS: I think that's all I
10 have for this witness. Thank you.

11 MS. TIPSORD: Okay. Then we move to
12 the People. Ms. Headman?

13 MS. HEADMAN: Thank you. Susan
14 Headman. I represent the People of the State of
15 Illinois in this proceeding. In our pre-filed
16 questions, we requested copies of all of the master
17 plans for the Stickney, Calumet, and North Side
18 plants, and I believe that you provided those to us.
19 Is that correct?

20 MR. ANDES: I believe those have been
21 provided.

22 MS. HEADMAN: And have those been put
23 on the record?

24 MR. ANDES: I don't recall.

1 MS. HEADMAN: I don't believe those
2 have been put on the record.

3 MR. ANDES: I know we have them in
4 electronic format.

5 MS. HEADMAN: Let me ask you Madam
6 Hearing Officer, would you like the entirety of the
7 master plans placed in the record, or I have some
8 selected portions that I would be presenting as
9 exhibits. Would that be sufficient?

10 MS. TIPSORD: What does everyone else
11 think?

12 MS. WILLIAMS: Did we reference the
13 website? Is that how we handled that?

14 MR. ANDES: The budget books are on
15 the website. The master plan is not. I do have a
16 disc.

17 MS. TIPSORD: Let's go ahead and --

18 MR. ETTINGER: We can give a higher
19 exhibit number if we let her introduce them
20 individually.

21 MS. TIPSORD: Well, why don't we admit
22 the disc as an exhibit, and then we'll also admit
23 your portions as exhibits as well, and that way --
24 because we are trying to get those numbers up, right

1 folks? We really want to set a record that'll never
2 be met.

3 MS. WILLIAMS: Is there just one disc?
4 Is there some -- oh, is there more than one disc?

5 MR. ANDES: I have several. We can
6 burn more if you want.

7 MS. WILLIAMS: No. One is good.

8 MS. TIPSORD: I've been handed a CD
9 ROM, Metropolitan Water Reclamation District of
10 Greater Chicago, September 9th, 2008, North Side
11 master plan.

12 MR. ANDES: I believe it has the other
13 information on it, too, though.

14 THE COURT: And the other information
15 as well. And we'll mark as Exhibit 154 if there's
16 no objection. Seeing none, it's Exhibit 154. I've
17 been handed Executive Summary, and this is for the
18 Stickney MWRP. We will mark this as Exhibit 155 if
19 there's no objection. Seeing none, it's
20 Exhibit 155.

21 MS. HEADMAN: Mr. Kunetz, do you
22 recognize the document that's been marked as
23 Exhibit 155?

24 MR. KUNETZ: I do.

1 MS. HEADMAN: Is that the executive
2 summary for the Stickney plant master plan?

3 MR. KUNETZ: It is.

4 MS. HEADMAN: Could you read the first
5 several sentences that are highlighted in yellow?

6 MR. KUNETZ: "The master plan is the
7 final report prepared by Black and Beach Corporation
8 and Greeley and Hanson, LLC, in connection with the
9 infrastructure and prophecy and feasibility study
10 for the Stickney MWRP."

11 MR. ANDES: Slow down.

12 MS. TIPSORD: Thanks.

13 MR. KUNETZ: "It is a prioritized
14 master plan that includes a summary of all the
15 documents presented during the study. It presents
16 the consultant team's conclusions regarding existing
17 conditions, future needs, and recommended
18 improvements, including opinions of construction
19 costs for budgeting purposes and a staging and
20 scheduling plan for implementation."

21 MS. HEADMAN: Now could you turn to
22 the next page, please, and could you please read the
23 highlighted section through the bulleted items?

24 MR. KUNETZ: "In the initial report,

1 the consultant team confirmed" -- I'm sorry. Do
2 you want me to read that or the --

3 MS. HEADMAN: All the material
4 highlighted in yellow.

5 MR. KUNETZ: "In the initial report,
6 the consultant team confirmed that the eight areas
7 identified at the onset of the project are the areas
8 in greatest need for improvement. These areas of
9 concerns are preliminary primary treatment,
10 treatment of the pump vac from TARP, sludge
11 thickening, digester gas utilization, blowers and
12 processed air supply systems, nutrient control,
13 biosolids processing, effluent disinfection."

14 MS. HEADMAN: So the consultants
15 identified effluent disinfection as one of their
16 concerns. Is that correct? That's the last item on
17 that list.

18 MR. KUNETZ: According to this list,
19 it says it was one of the areas of concern.

20 MS. HEADMAN: Now in my pre-filed
21 questions, I ask whether or not you've been involved
22 in the MWRD's capital improvements planning process.
23 Have you been involved in that process?

24 MR. KUNETZ: Yes.

1 MS. HEADMAN: And when did you first
2 get involved in that process?

3 MR. KUNETZ: You're asking a different
4 question than what's in your pre-filed question.

5 MS. TIPSORD: She's on question three.

6 MS. HEADMAN: I'm on question three.

7 MS. TIPSORD: She skipped two and went
8 to three.

9 MS. HEADMAN: In response to IEPA's
10 questions, I think you've covered the material in
11 Item 2.

12 MR. KUNETZ: Okay.

13 MR. ANDES: If I can -- I'm sorry.
14 It's okay. I'll have a followup question after
15 that.

16 MR. KUNETZ: Okay. Here we go. Yes,
17 I have been.

18 MS. HEADMAN: And when did you first
19 get involved in that process?

20 MR. KUNETZ: 2005.

21 MS. HEADMAN: And what was your role
22 in the capital improvements planning process?

23 MR. KUNETZ: As the assistant
24 engineer, I evaluate and gather information on

1 various projects that may be of need for
2 improvements at our treatment plants, and
3 determining which projects need to be done to budget
4 and approximate year for implementation.

5 MR. ANDES: Then to follow up, I'd
6 like to bring back, Mr. Kunetz, to the executive
7 summary document you were just referring to with the
8 areas of concern, including effluent disinfection,
9 and I wonder if you could read the paragraph about
10 effluent disinfection on page ES13.

11 MR. KUNETZ: "Depending on the final
12 outcome of the use attainability analysis for the
13 Chicago Area Waterways, disinfection may be required
14 at one or more of the MWRDGC's largest water
15 reclamation plant, North Side, Calumet, and
16 Stickney. An assessment to determine the
17 disinfection technology that would be the most
18 appropriate for application at the District's three
19 largest water reclamation plants is underway as part
20 of the master planning study for the North Side
21 water reclamation plant."

22 MR. ANDES: Thank you.

23 MS. HEADMAN: Now, Mr. Kunetz, I'd
24 like to direct you back to the second page of that

1 summary. Now just to review again, the consultant
2 team identified areas of concern that included
3 effluent disinfection. Is that correct?

4 MR. KUNETZ: That's what the statement
5 says.

6 MS. HEADMAN: And then what does the
7 next sentence say?

8 MR. KUNETZ: Please point out where
9 you are at.

10 MS. HEADMAN: The sentence that begins
11 with "The District's management team."

12 MR. KUNETZ: Yes. "The District's
13 management teams confirmed that these were the
14 primary area of concern, and authorized the
15 consultant team to provide further evaluation."

16 MS. HEADMAN: I think -- actually,
17 please continue reading the next sentence.

18 MR. KUNETZ: "Concept design reports,
19 CERs, or in one case, a concept overview report,
20 COR, were prepared and submitted as separate volumes
21 to address each area of concern with the exception
22 of effluent disinfection. Effluent disinfection is
23 currently being --

24 MS. HEADMAN: That's -- that's far

1 enough.

2 MR. ANDES: Would you please read the
3 next sentence?

4 MR. KUNETZ: "Effluent disinfection is
5 currently being evaluated for the District's three
6 largest plants, Stickney, North Side, and Calumet,
7 as a part of the master plan study for the North
8 Side walker reclamation plan."

9 MR. ANDES: And if you can explain to
10 me a little bit about when the District management
11 team confirmed that these were primaries of concern,
12 does that mean as a planning matter or as a public
13 health matter?

14 MR. KUNETZ: As a planning matter.

15 MR. ANDES: Thank you.

16 MR. HARLEY: And so the District
17 confirms that all of the areas except effluent
18 disinfection were areas of concern. Is that
19 correct?

20 MR. KUNETZ: For the purpose of the
21 planning, yes.

22 MS. HEADMAN: Thank you.

23 MR. ANDES: And if I can follow up,
24 they prepared new reports for the other areas of

1 concern, but already had reports being prepared for
2 disinfection. Is that correct?

3 MR. KUNETZ: Could you rephrase that
4 question?

5 MR. ANDES: I'm sorry. Were these all
6 identified, including effluent disinfection, as
7 areas of planning concern? All eight that are
8 listed here were all identified as areas of planning
9 concern?

10 MR. KUNETZ: Yes.

11 MR. ANDES: Okay. And did they
12 authorize new reports to be developed for seven out
13 of the eight areas, again, concept design reports,
14 concept overview reports? I believe they prepared
15 new volumes for each of the other seven years.

16 MR. KUNETZ: Yes.

17 MR. ANDES: Okay. As to the effluent
18 disinfection, was it not necessary to do that
19 because they were already doing reports?

20 MR. KUNETZ: It was determined that
21 this would be handled under the North Side master
22 plan, because at that time it was determined that we
23 were best served by pulling together the blue ribbon
24 disinfection panel, the panel on disinfection, which

1 I believe testimony was provided on earlier. So we
2 believe that was a more appropriate way to handle
3 looking at effluent disinfection for Stickney.

4 MR. ANDES: Thank you.

5 MS. HEADMAN: How often is the capital
6 improvement plan updated?

7 MR. KUNETZ: Annually.

8 MS. HEADMAN: And you may have already
9 answered this question, but if you could review it
10 for me again, is the -- is the non-master -- master
11 plan project list also prepared annually?

12 MR. KUNETZ: Yes.

13 MS. HEADMAN: And I believe your
14 testimony appends a list of non-master plan projects
15 for the 2008 budget year. Is that correct?

16 MR. KUNETZ: Yes.

17 MS. HEADMAN: And was a similar list
18 prepared in 2007?

19 MR. KUNETZ: No.

20 MS. HEADMAN: No. Why was that?

21 MR. KUNETZ: This list was prepared
22 for my testimony for this process.

23 MR. ANDES: So there may be some
24 confusion. Is the list of non-master plan projects

1 prepared annually?

2 MR. KUNETZ: A list of all projects
3 that are needed is provided -- is prepared annually
4 as part of our budgeting process, yes.

5 MR. ANDES: Oh, okay. I think that's
6 a separate question.

7 MS. HEADMAN: Let me ask it to you
8 this way: Would it be accurate to say that some
9 items listed in Attachment 4 are not included in
10 the master plan, but may, nonetheless, be included
11 in the budget?

12 MR. KUNETZ: Yes.

13 MR. ANDES: Can you explain a little
14 bit about how is it decided what projects go in the
15 master plan versus the non-master plan project?

16 MR. KUNETZ: The projects which are
17 identified by the master planning project are, by
18 and large, large capital projects, and projects
19 which affect the treatment plant process, and need
20 to be established in some sort of prioritized
21 fashion or scheduling fashion so that they can be
22 accomplished in a particular order. Some of the
23 projects that were identified in the master plan, as
24 an example, may have already been known by District

1 staff even before we started the master planning
2 process, that these were areas of concern that may
3 need to be addressed.

4 Once we started the master
5 planning process, then these known projects became
6 incorporated into that process. Projects that are
7 non-master plans are projects that are, nonetheless,
8 required to keep the treatment plan operating
9 functionally, and may not necessarily fall within
10 this prioritized schedule to maintain the process.

11 MR. ANDES: So they can still find
12 their way into the budget?

13 MR. KUNETZ: Yes, they do.

14 MS. HEADMAN: So if we were to take,
15 for instance, from your Attachment 4 the -- from the
16 second page of your Attachment 4, the storage
17 building at the North Side Water Reclamation Plant,
18 that's a \$4.2 million budget. Would we expect to
19 see that in the budget?

20 MR. KUNETZ: Yes.

21 MS. HEADMAN: You have just been
22 handed a document that I would like to have marked
23 as, I believe, Exhibit 156.

24 MS. TIPSORD: I've been handed a

1 document. The front page is 2007 Budget,
2 Metropolitan Water Reclamation District of Greater
3 Chicago. If there's no objection we will mark this
4 as Exhibit 156. Seeing none, it's Exhibit 156.

5 MS. HEADMAN: Now I would -- Madam
6 Hearing Officer, I would note for the for the record
7 that Mr. Andes previously submitted an electronic
8 link to the 2007 and 2008 budget books. I believe
9 in the transcript those were identified as
10 Exhibit 66, but on the exhibit list they are
11 identified as Exhibit 67. So for purposes of
12 recordkeeping, I think we should say that these are
13 pages from Exhibit 67.

14 MS. TIPSORD: Okay.

15 MS. HEADMAN: So following up on my
16 previous question to you, if we were to go to the
17 last page of the document that I handed out, does
18 that show the construction budget for the North Side
19 service area for 2007?

20 MR. ANDES: And this is Page 334 of
21 the 2007 budget?

22 MS. HEADMAN: Right. It would be
23 Page 334 of the 2007 budget.

24 MS. TIPSORD: Which is the last page

1 of the Exhibit 156?

2 MS. HEADMAN: Right.

3 MR. KUNETZ: Yes, that appears to be
4 the 2007 budget for North Side.

5 MS. HEADMAN: And so would the storage
6 building, the \$4.2 million storage building that
7 shows up in Attachment 4 of your testimony be the
8 same storage building that shows up under project
9 development on that page?

10 MR. KUNETZ: Yes.

11 MS. HEADMAN: Now I noticed that on
12 the same page of the 2007 budget, the last item
13 listed under projects under development for the
14 North Side reclamation plant is labeled "North Side
15 WRP Master Plan." Can you please tell me what the
16 estimated construction cost is for that item in the
17 2007 budget?

18 MR. KUNETZ: \$225 million.

19 MS. HEADMAN: Would it be accurate to
20 say that the total estimated construction cost for
21 the North Side service area in the 2007 budget for
22 the master plan and non-master plan projects was in
23 excess of \$650 million?

24 MR. KUNETZ: No, that would not be

1 accurate.

2 MR. ANDES: Can you rephrase the
3 question? What was the --

4 MS. HEADMAN: The question is whether
5 the sum of the construction projects on Page 334 of
6 the master plan projects and the non-master plan
7 projects adds up to something just above
8 \$650 million.

9 MR. KUNETZ: That's not correct.
10 Would you like me to clarify?

11 MS. HEADMAN: Yes.

12 MR. KUNETZ: This list also includes
13 projects which are involved in our interceptor
14 system, and the interceptors are not considered part
15 of our treatment plants when we categorize projects
16 for improvements at the water reclamation plants,
17 whether they are master plan or not master plan.

18 MR. ANDES: So this is for the whole
19 North Side service area?

20 MR. KUNETZ: Correct.

21 MS. HEADMAN: So the sum total of the
22 inception budget for the North Side service area in
23 2007 was around \$650 million?

24 MR. KUNETZ: Correct.

1 MS. HEADMAN: Now I'd like to look at
2 an earlier page in the 2007 budget. It's actually
3 the second page in Exhibit 156.

4 MR. ANDES: Page 1 or Page 2?

5 MS. HEADMAN: It's actually Page 2.
6 It's labeled as Page 2. There's a diagram there
7 that shows MWRD's master plan recommendations, circa
8 2007, for the North Side WRP. Do you see that?

9 MR. KUNETZ: I do.

10 MS. HEADMAN: Now the legend for that
11 diagram shows the master plan projects sorted into
12 various phases delineated by color, and could you
13 tell me what those -- what those faces are and what
14 colors those are?

15 MR. KUNETZ: I can tell you generally
16 what this is about, but I don't have the legend to
17 tell me what the particular colors are.

18 MS. HEADMAN: The legend is --

19 MR. KUNETZ: Well, I don't --

20 MS. HEADMAN: If you could just read
21 to me what the legend says.

22 MR. KUNETZ: Okay. The green color is
23 for infrastructure improvements, the yellow color is
24 for what's called phase two, the orange color for

1 phase three, the blue color for phase four.

2 MS. HEADMAN: And is the -- is the
3 disinfection unit yellow, in other words, in phase
4 two on this diagram?

5 MR. KUNETZ: It is.

6 MS. HEADMAN: Now I'd like for you to
7 look at the 2008 budget.

8 MS. TIPSORD: We've been handed the
9 Metropolitan Water Reclamation District 2008 Budget,
10 Lockport powerhouse and dam, 100 years, 1907 to
11 2007, which we will mark as Exhibit 157 if there's
12 no objection. Seeing none, it's Exhibit 157.

13 MS. HEADMAN: Now, Mr. Kunetz, I'd
14 like to direct your attention to Exhibit 157, and is
15 that, again, the construction budget for the North
16 Side service area for the 2008 budget year?

17 MR. KUNETZ: It is.

18 MS. HEADMAN: And what's the total
19 amount of the construction budget for the North Side
20 during -- in the 2008 budget?

21 MR. KUNETZ: \$365,380,000.

22 MS. HEADMAN: And that's significantly
23 less than the \$605 million in the 2007 budget.
24 Isn't that correct?

1 MR. KUNETZ: It is less.

2 MS. HEADMAN: Would you agree that the
3 main reason for that difference is that the line
4 item for master plan projects has been removed? You
5 can compare it.

6 MR. KUNETZ: I do see that the line
7 North Side Water Reclamation Plant master plan for
8 \$225 million is not in the 2008 budget.

9 MS. HEADMAN: Thank you. Now I'd like
10 to the return to the master plan docket. I take it
11 during the preparation of the master plan that
12 MWRD's consultants looked initially at a long list
13 of disinfection alternatives, which was narrowed
14 down to a short list. Is that correct?

15 MR. KUNETZ: Correct.

16 MS. TIPSORD: I've now been handed
17 Selected Plan Technical Memorandum 12 Master Plan,
18 Metropolitan Water Reclamation District of Greater
19 Chicago, North Side Water Reclamation Plant and
20 Surrounding Chicago Area Waterways. I will mark
21 this as Exhibit 158 if there's no objection. Seeing
22 none, it's Exhibit 158.

23 MS. HEADMAN: Mr. Kunetz, exhibit --
24 is Exhibit 158 technical memorandum one to the North

1 Side master plan?

2 MR. KUNETZ: It is.

3 MS. HEADMAN: And if you could look
4 through that, are those the -- do those diagrams
5 depict the alternatives that were examined on the
6 short list?

7 MR. KUNETZ: Your previous question
8 was about alternatives for disinfection. Are you
9 now talking about alternatives in general, or
10 specifically alternatives in disinfection?

11 MS. HEADMAN: Alternatives. I guess
12 these were the alternatives for these dates.

13 MR. KUNETZ: These are the
14 alternatives for that site, not specifically
15 alternatives for disinfection.

16 MS. HEADMAN: Thank you. And could
17 you take a look at the legend for these diagrams,
18 which was, I think, the same for each of those
19 diagrams, and tell me what the various colors mean?

20 MR. KUNETZ: The green color indicates
21 infrastructure improvements. The yellow color
22 indicates if there were to be put forth effluent
23 limitations for total phosphorus at 1.0 milligrams
24 per liter and a bacterial limit for E. Coli at 1,030

1 CFUs per 100 milliliter. The orange color is if
2 there were to be effluent limitations for total
3 phosphorus as 0.5 milligrams per liter, total
4 nitrogen at 6 milligrams per liter, and E. Coli at
5 400 CFUs per 100 milliliters. The blue color is if
6 there were to be regulations put forth for effluent
7 limitations of total phosphorus, and 0.5 milligrams
8 per liter, total nitrogen at 5 milligrams per liter,
9 and E. Coli at 400 CFUs per 100 milliliters.

10 MS. HEADMAN: So that would mean that
11 the items that are shown in yellow would be
12 necessary to achieve an E. Coli effluent standard of
13 1,030 CFUs per 100 milliliters. Is that correct?
14 Is that what the legend shows?

15 MR. KUNETZ: And a total phosphorus of
16 1.0 milligrams per liter.

17 MS. HEADMAN: And could you look at
18 alternative one and tell me whether or not the
19 disinfection unit is included in that yellow phase?

20 MR. KUNETZ: It is.

21 MS. HEADMAN: And could you look at
22 alternative two and tell me whether or not the
23 disinfection unit is yellow?

24 MR. KUNETZ: It is.

1 MS. HEADMAN: So it would be necessary
2 to achieve even the 1,000 CFUs for 100 milliliters
3 for bacteria?

4 MR. KUNETZ: Correct.

5 MS. HEADMAN: And is the same true for
6 alternative three?

7 MR. KUNETZ: It is.

8 MS. HEADMAN: And is the same true for
9 alternative four?

10 MR. KUNETZ: It is.

11 MS. HEADMAN: And for alternative
12 five?

13 MR. KUNETZ: It is.

14 MS. HEADMAN: And alternative six?

15 MR. KUNETZ: It is.

16 MS. HEADMAN: And for the site plan
17 that was actually selected from all the
18 alternatives, is the disinfection unit also depicted
19 in yellow, indicating that it would be necessary to
20 meet a standard -- the bacterial standard of 1,300
21 CFUs per 100 milliliter?

22 MR. KUNETZ: 1,030. It is.

23 MS. HEADMAN: 1,030.

24 MS. WILLIAMS: Can I ask a followup

1 here, Susan?

2 MS. HEADMAN: Certainly.

3 MS. WILLIAMS: So can you explain --
4 you were here for Dr. Zenz's testimony, correct?

5 MR. KUNETZ: Yes.

6 MS. WILLIAMS: And it was his
7 testimony that designing for 1,030 CFU per 100
8 milliliter E. Coli and 400 CFU E. Coli would be the
9 same design. Do you agree with that testimony?

10 MR. KUNETZ: I'm not equipped to make
11 that decision. I'd have to refer to Dr. Zenz.

12 MS. WILLIAMS: Okay. But can you
13 explain -- I mean, each of these charts lists an
14 alternative different -- the first alternative -- or
15 the yellow color -- I'm sorry -- lists one E. Coli
16 value, while the other -- the orange and the blue
17 listed a different one, right?

18 MR. KUNETZ: Yes, they do.

19 MS. WILLIAMS: Can you point us to
20 where in orange and blue there are any capital
21 projects marked that would be necessary for treating
22 for E. Coli as opposed to phosphorus and nitrogen?
23 Do you understand my question?

24 MR. KUNETZ: I do. To answer your

1 question, there are no additional facilities besides
2 what you see in yellow to meet the 400 CFU per 100
3 milliliter limit.

4 MS. WILLIAMS: Thank you. That's all
5 I wanted.

6 MR. ANDES: So in other words, if I
7 can clarify the --

8 MS. WILLIAMS: I don't think it needs
9 clarifying. It was very clear.

10 MR. ANDES: I need to make sure I
11 understand.

12 MS. TIPSORD: He can certainly ask a
13 followup, Ms. Williams.

14 MS. WILLIAMS: He can ask a followup,
15 of course.

16 MR. ANDES: So what arrow points at
17 disinfection unit, that's basically where the
18 disinfection unit would be in all of these
19 scenarios, depending -- regardless of what the E.
20 Coli limit is, whether it's 1,030 or 400. Am I
21 right?

22 MR. KUNETZ: Yes.

23 MR. ANDES: So the other differences
24 between the various colors are based on what the

1 phosphorus limits is?

2 MR. KUNETZ: Phosphorus and/or
3 nitrogen, yes.

4 MR. ANDES: Thank you.

5 MS TIPSORD: Ms. Headman, go ahead.

6 MS. HEADMAN: But to be clear, the
7 disinfection unit would be necessary to achieve the
8 bacterial effluent limitation of 1,030 per 100
9 milliliters. Is that correct?

10 MR. KUNETZ: That's correct.

11 MS. HEADMAN: So am I correct to say
12 that the master plans for the Stickney, North Side,
13 and Calumet plants have been completed?

14 MR. KUNETZ: Correct.

15 MS. HEADMAN: And is there a schedule
16 for updating those plants?

17 MR. KUNETZ: The master plans will be
18 updated if major changes occur during the process,
19 but there is not a planned schedule for update.

20 MS. HEADMAN: I think that's all I
21 have.

22 MS. TIPSORD: That takes us to
23 Environmental Law and Policy Center.

24 MR. ETTINGER: Somehow when I wrote

1 those questions, I was already obsessed with
2 interest rates.

3 MR. ANDES: We knew that about you.

4 MR. ETTINGER: Yeah. Well, what --
5 how is the value of money taken into account in
6 calculating the various costs that are provided in
7 your testimony?

8 MR. KUNETZ: My testimony costs are
9 given in current dollars. There's no adjustment
10 made for the timed value of money.

11 MR. ETTINGER: When do you assume that
12 these -- does it make no difference to your
13 analysis, then, when the various capital
14 improvements are made?

15 MR. KUNETZ: These dollar values,
16 these capital costs, are for budgeting purposes, and
17 we do that in current dollars because that's the
18 simplest known information. As you pointed out
19 earlier, we don't know what the costs are going to
20 be. We can predict in 2015, 2020. But for
21 budgeting purposes, we do them in current dollars.

22 MR. ETTINGER: Okay. Well, some of
23 these things you know we're not going to be building
24 any time soon. That doesn't affect your budgeting

1 at all?

2 MR. KUNETZ: I can't answer that. I
3 would have to defer to our budgeting people who make
4 the determination that they refer things in current
5 dollars.

6 MR. ETTINGER: Okay. I guess that
7 answers question number two. For your purposes, you
8 assume everything's going to be constructed
9 instantly in one year?

10 MR. KUNETZ: Correct.

11 MR. ETTINGER: And so then as far as
12 question number three, you don't need to consider an
13 interest rate because you're not taking into account
14 the timed value of money?

15 MR. KUNETZ: Right, because we're not
16 comparing alternatives here.

17 MR. ETTINGER: And you don't need to
18 think about an inflation rate, because you're
19 assuming it's all going to be built?

20 MR. KUNETZ: Correct.

21 MR. ETTINGER: Okay. How -- well,
22 number six, does the MWRDGC also have plans for work
23 on the tunnel and reservoir plan?

24 MR. KUNETZ: I would like to preface

1 my response to that by stating that the TARP system
2 doesn't fall under my area of expertise and the
3 treatment plants. But in order to answer your
4 pre-filed questions, I have written answers, if I
5 may read them, from the staff who does work on our
6 TARP system. They prepared the answers for them.

7 MR. ETTINGER: Please do.

8 MR. KUNETZ: "The District does have
9 ongoing work with the tunnel and reservoir. These
10 plants mainly consist of completing the McCook
11 reservoir and Thornton composite reservoir, which,
12 along with the O'Hare pump reservoir, make up phase
13 two, the flood control portion of TARP. Other plans
14 for TARP include hydraulic modeling work, additions
15 of louvers on drop shafts, repair of back flow
16 gates, completion of the Calumet TARP pumping
17 station valve chamber and replacement of the pumps,
18 and rehabilitation of mainstream pumping station
19 pumps."

20 MR. ETTINGER: How much has MWRDGC
21 invested in the TARP?

22 MR. KUNETZ: "\$2.33 billion was spent
23 on phase one. \$555 million has been invested in
24 phase two so far. These numbers are in actual

1 dollars spent over the life of the project. If
2 these numbers were to be updated to 2000 dollars,
3 the cost would be higher."

4 MR. ETTINGER: How much does MWRDGC
5 intend to invest in the future in TARP?

6 MR. KUNETZ: Approximately
7 \$660 million is needed to complete phase two.

8 MR. ETTINGER: What are the yearly
9 operating and maintenance costs of running TARP?

10 MR. KUNETZ: The 2008 budgeted costs
11 are \$12.3 million. This includes the cost to
12 operate pumps, clean the reservoirs, inspect,
13 maintain, and repair facilities, and cleaning of the
14 screens.

15 MR. ETTINGER: This wasn't on my
16 pre-filed questions, so you may not be able to
17 answer this, but is there also a master plan for
18 TARP?

19 MR. KUNETZ: From my understanding,
20 the TARP system is coming to fruition with the
21 completion of phase two. So I don't know that a
22 master plan would be in order.

23 MR. ETTINGER: So you don't -- well, I
24 guess the answer to my question is you didn't design

1 a master plan that covered TARP for the way you have
2 for the three treatment plants?

3 MR. KUNETZ: I'm going to have to say
4 that I don't know the answer to that question, since
5 I'm not an expert at TARP.

6 MR. ETTINGER: Thank you. No more
7 questions.

8 MS. TIPSORD: Anything else for
9 Mr. Kunetz? All right. Thank you very much. Given
10 that it's 3:20, and the building closes at 4:30, and
11 we only have two more witnesses that we plan to get
12 to in this stretch, I think we can finish both of
13 them tomorrow, don't all of you? Why don't we go
14 ahead and end for the day, then, a little early,
15 which is unique with us. And we'll start again --
16 and we'll shoot for 9:00 o'clock, and we'll wait and
17 make sure that everybody can get in. Thank you.

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1 STATE OF ILLINOIS)
2) SS
3 COUNTY OF COOK)

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6 REBECCA A. GRAZIANO, being first
7 duly sworn on oath says that she is a court reporter
8 doing business in the City of Chicago; that she
9 reported in shorthand the proceedings given at the
10 taking of said hearing and that the foregoing is a
11 true and correct transcript of her shorthand notes
12 so taken as aforesaid and contains all the
13 proceedings given at said hearing.

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REBECCA A. GRAZIANO, CSR
29 South LaSalle Street,
Suite 850
Chicago, Illinois 60603
License No.: 084-004659

20 SUBSCRIBED AND SWORN TO
21 before me this 27th day
22 of October, A.D., 2008.

23 _____
24 Notary Public

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