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ILLINOIS POLLUTION CONTROL BOARD

IN THE MATTER OF:)	
)	
WATER QUALITY STANDARDS AND)	R08-09
EFFLUENT LIMITATIONS FOR THE)	(Rulemaking-
CHICAGO AREA WATERWAY SYSTEM)	Water)
AND THE LOWER DES PLAINES)	
RIVER: PROPOSED AMENDMENTS)	
TO 35 Ill. Adm. Code Parts)	
301, 302, 303 and 304)	

REPORT OF PROCEEDINGS held in the
above-entitled cause before Hearing Officer Marie
Tipsord, called by the Illinois Pollution Control
Board, taken before Laura Mukahirn, CSR, a notary
public within and for the County of Cook and State
of Illinois, at the Thompson Building, 100 West
Randolph, Chicago, Illinois, on the 24th day of
September, 2008, commencing at the hour of 1:00 p.m.

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A P P E A R A N C E S

MS. MARIE TIPSORD, Hearing Officer
MR. TANNER GIRARD, Acting Chairman
MS. ANDREA MOORE, Member
MR. THOMAS JOHNSON, Member
MR. ANAND RAO
MR. NICHOLS MELAS
 Appearing on behalf of the Illinois
 Pollution Control Board

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BY: MS. DEBORAH WILLIAMS
 MS. STEPHANIE DIERS
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BY: MR. FREDRIC P. ANDES
 Appearing on behalf of the Metropolitan
 Water Reclamation District

1 HEARING OFFICER TIPSORD: Let's go
2 ahead and go back on the record. Good
3 afternoon, everyone. I hope you had a nice
4 lunch break, and we're ready to pick up with
5 Dr. Rijal and the IEPA's questions.

6 MS. WILLIAMS: Good afternoon,
7 Dr. Rijal. I'll just start with No. 1. I
8 believe that Attachment 3 to your testimony
9 is the same as what has been entered as
10 Exhibit 38 in the record. Can you clarify
11 that for us today?

12 DR. RIJAL: Yes.

13 MS. WILLIAMS: Great. Question 2,
14 your testimony indicates that the district
15 performed various fecal coliform distribution
16 studies to assist the Illinois EPA in
17 determining what the appropriate bacteria
18 water quality standard should be for the
19 study area. Do you believe fecal coliform is
20 an appropriate indicator on which to base a
21 water quality standard.

22 DR. RIJAL: I do not believe that fecal
23 coliform is an indicator of health risk.

24 MS. WILLIAMS: Could you repeat that.

1 You do not believe it's an indicator of what?

2 DR. RIJAL: I do not believe fecal
3 coliform is an appropriate indicator on which
4 to base the water quality standard.

5 MS. WILLIAMS: Do you have an indicator
6 that you would recommend on which to base a
7 water quality standard.

8 DR. RIJAL: I don't have any
9 recommendation at this time.

10 MS. WILLIAMS: And that would be true
11 for whatever type of recreational activity
12 we're referring to.

13 DR. RIJAL: Yeah. I don't -- I don't
14 know. This is reference to Question No. 3,
15 isn't it? Yeah.

16 MS. WILLIAMS: Three expands on
17 Question 2. And if your answer is that you
18 don't have one, probably that covers three,
19 yes.

20 Question 4 at the top of Page 3 of
21 your prefiled testimony you conclude that the
22 District's effluent was, quote, was not
23 adversely impacting the microbial quality of
24 the Des Plaines River downstream of the

1 junction. Can you explain by what you mean
2 by not adversely impacting?

3 DR. RIJAL: That first impact here is
4 in reference to the fecal coliform bacterial
5 lowering.

6 MS. WILLIAMS: And can you explain what
7 the impact is of the fecal coliform load.

8 DR. RIJAL: We compared, as we
9 discussed earlier, we compared the fecal
10 coliform levels at two sampling locations:
11 One being the Des Plaines River site and
12 other being the Chicago Sanitary Ship Canal,
13 and we compared the fecal coliform lower. So
14 this impact was in reference to the levels of
15 fecal coliform load impacting the waterway
16 downstream of the --

17 MS. WILLIAMS: But by impact you mean
18 it didn't raise the levels at all.

19 DR. RIJAL: No.

20 MS. WILLIAMS: And what specific data
21 do you base that on.

22 DR. RIJAL: When we compared the levels
23 of fecal coliform that we found, the
24 individual data as well as the geometric mean

1 data, and we found the levels were similar at
2 both the locations. But when we did the
3 statistical analysis, we find higher levels
4 when we compared to the general use standard
5 of geometric mean of less than or equal to
6 200 fecal coliform, less than or equal to 200
7 fecal coliform in a 30-day period geometric
8 mean standard. When we compared that we
9 found that the levels was higher at the Des
10 Plaines River site compared to the Chicago
11 Sanitary and Ship Canal site.

12 MS. WILLIAMS: When you say the levels
13 were higher, you mean what.

14 DR. RIJAL: When we compared with the
15 general use fecal coliform levels.

16 MS. WILLIAMS: Do you mean average
17 levels? Do you mean --

18 DR. RIJAL: Geometric mean. And we
19 also looked at the -- it is explained in the
20 report that 10 percent of the samples should
21 not exceed 400 fecal coliform unit too. We
22 looked at that criteria, too, and we found
23 the number of samples at the Des Plaines
24 River would exceed that advisory limit

1 compared to the Chicago Sanitary and Ship
2 Canal.

3 MS. WILLIAMS: I mean I think you're
4 explaining what I'm trying to get at where
5 you're talking about numbers of -- comparing
6 numbers of violations or comparing actual
7 loading numbers or --

8 DR. RIJAL: Loading number and compared
9 to the general use standard levels. So
10 that's why this is in reference, the adverse
11 impact here in reference to the fecal
12 coliform load.

13 MS. WILLIAMS: Do you -- Isn't it
14 correct that the maximum fecal coliform
15 values were higher in the Sanitary and Ship
16 Canal than the values you found in the
17 general use waters.

18 DR. RIJAL: I'm going to go over to the
19 report which is Attachment --

20 MS. WILLIAMS: Three.

21 DR. RIJAL: Three of my testimony. And
22 I just don't want to give you a wrong number,
23 but the geometric mean actually came out to
24 be lower at the Chicago Sanitary Ship Canal

1 than the Des Plaines River, and the ranges --

2 MS. WILLIAMS: My question was very
3 specific about the maximum.

4 DR. RIJAL: The ranges -- I'm going to
5 give you the ranges. I don't have it here.
6 So this is
7 Page 28 of the Attachment 3. In 2000 the
8 fecal coliform concentration ranged from
9 10,000 to 15,000 CFU per 100 mL at Des
10 Plaines River; at Sanitary and Ship Canal,
11 the fecal concentration ranged from 10 to
12 21,000 CFU per 100 mL. So I don't understand.
13 The maximum range is within the same range
14 that we see at the Des Plaines River compared
15 to the Chicago Sanitary and Ship Canal.

16 MS. WILLIAMS: What do you mean within
17 the same range.

18 DR. RIJAL: It's the 15,000 versus --
19 or 21,000.

20 MS. WILLIAMS: 21,000 is higher than
21 15, right? I mean I'm really not trying to
22 confuse you. It's a very simple question, I
23 think, right.

24 DR. RIJAL: Okay. But I'm just --

1 MS. WILLIAMS: The maximums were
2 higher.

3 DR. RIJAL: Maximum, yeah, was higher,
4 yeah.

5 MR. ANDES: That's with a particular
6 sample that was the maximum of the range was
7 higher than one set than the other.

8 MS. WILLIAMS: Right. And in 2001,
9 also, right? It was quite a bit higher.

10 DR. RIJAL: It was, yeah --

11 MS. WILLIAMS: 15,000 versus 10,000; is
12 that correct?

13 DR. RIJAL: 10,000, yeah.

14 MS. WILLIAMS: Would you consider that
15 within the same range.

16 DR. RIJAL: Well, if, you know, the
17 criteria is based on the geometric mean, too.
18 So we take that also into account. But the
19 maximum range here is we are talking about
20 10,000 versus 20,000 versus 15,000. So when
21 you compare these three numbers, yes, it's
22 higher.

23 MS. WILLIAMS: Okay. So when you say
24 it does not adversely impact the area

1 downstream, when we're saying we don't -- in
2 this question I asked about the Sanitary and
3 Ship Canal levels not adversely impacted,
4 you're not suggesting that there aren't times
5 when the concentration in the Sanitary and
6 Ship Canal is higher than the water coming in
7 from the Des Plaines River, are you.

8 DR. RIJAL: What do you mean by the
9 concentration --

10 MS. WILLIAMS: I mean it's not always
11 higher from the Des Plaines River, is it?
12 Are you trying to -- sometimes it's much
13 higher coming from the Sanitary and Ship
14 Canal, correct?

15 DR. RIJAL: I'll have to look at the
16 individual data here. And there are also
17 times where Des Plaines River are higher, you
18 know, coming -- the concentration of FC
19 levels are higher.

20 MS. WILLIAMS: So you think both are
21 true? Sometimes it's higher.

22 DR. RIJAL: Yeah.

23 MS. WILLIAMS: From Des Plaines River,
24 sometimes from Sanitary and Ship Canal.

1 DR. RIJAL: And which is justified by
2 the geometric mean which takes care of
3 this -- and you see actually the geometric
4 mean from that point we can see that the
5 tendency of higher fecal coliform
6 contribution to the lower Des Plaines is the
7 Des Plaines River then the Chicago Sanitary
8 and Ship Canal. And if you had reviewed this
9 report carefully, we tried to also predict
10 the FC levels at the lower Des Plaines. And
11 if you see the slope, you see that the
12 prediction is that higher level of FC will
13 contribute to the lower Des Plaines River
14 compared to the Chicago Sanitary Ship Canal.
15 So this was the finding from the support.

16 MS. WILLIAMS: And there's data from
17 downstream of the confluence in the report.

18 DR. RIJAL: No. We compared these to
19 location and --

20 MS. WILLIAMS: I just wanted to make
21 sure that I wasn't misunderstanding. Yeah.
22 What about CSOs in the -- I don't want to say
23 upper Des Plaines River, but the portions of
24 the Des Plaines River that you were looking

1 at upstream of the study area. Do you know
2 anything about the CSOs in that area.

3 DR. RIJAL: I know there are CSOs in
4 the Des Plaines River.

5 MS. WILLIAMS: Question 6, with regard
6 to your report 07-79, you state on Page 3 of
7 your testimony, quote, the purpose of this
8 study was to determine from the collected
9 data whether disinfection of effluence from
10 these WRPs, which stands for water
11 reclamation plants, would significantly
12 reduce the fecal coliform load in the
13 receiving streams during wet weather and how
14 the fecal coliform concentration in the
15 waterways compares to the effluent
16 disinfection standard proposed in this
17 rulemaking.

18 I think you tried to address this
19 issue earlier, but I don't think you directly
20 answered this question. Was there an
21 effluent disinfection standard being proposed
22 by the Illinois EPA at the time you began
23 this study?

24 DR. RIJAL: As I discussed earlier, I

1 know I didn't -- I might not have answered
2 it. The study was pursued to address issues
3 raised by the stakeholder committee which
4 includes the Agency and their consultant.
5 And this was on the Chicago area use
6 analysis. And this meeting, especially the
7 May 16, 2002 meeting, during that meeting the
8 Agency consultants suggested that to achieve
9 a water quality standard set the lower Des
10 Plaines disinfection standards could be
11 applied at that time.

12 MS. WILLIAMS: But that was a water
13 quality standard they were looking at, right?
14 There was no effluent disinfection standard.

15 DR. RIJAL: But they also discussed
16 that in order to desire to achieve that
17 standard you would have -- it was implied
18 that the disinfection would be required to
19 meet that water quality standard. And
20 specifically I do --

21 MS. WILLIAMS: As a water --

22 DR. RIJAL: Specifically I do have
23 memorandum of the June 16 dated 2003 meeting
24 minutes for the future of the Chicago Area

1 Waterway System public meeting. And if you
2 look at Page 13 here --

3 MR. ANDES: I assume this will be part
4 of Exhibit 36, right? Because it's among the
5 meeting minutes from the advisory group.

6 MS. WILLIAMS: Did you say Page 13?

7 DR. RIJAL: Page 13 of public
8 meetings, June 16, 2003. The first
9 paragraph --

10 MS. WILLIAMS: Wait. Public meeting
11 on the Chicago -- on the CAWS UAA now we're
12 talking about.

13 DR. RIJAL: Yeah.

14 MS. WILLIAMS: I thought earlier you
15 testified this was in relationship to meeting
16 standards downstream in the lower Des Plaines
17 River.

18 DR. RIJAL: Which -- yeah. There was
19 that -- I think you're getting confused.

20 MS. WILLIAMS: Yeah. I know I am.

21 DR. RIJAL: The earlier one was
22 agreement that was made between the district
23 and IEPA. That was December, I think, 2002
24 agreement. And the subsequent meeting there

1 was -- when they brought up this issue, there
2 was -- the disinfection was implied to
3 achieve the water quality standard at the
4 lower Des Plaines.

5 MS. WILLIAMS: Okay. But there wasn't
6 an effluent standard proposed.

7 MR. ANDES: Let me clarify. We're
8 talking about the 2007 report, right?

9 MS. WILLIAMS: Right. I'm trying to
10 understand how a 2007 report --

11 DR. RIJAL: So I'm getting confused.

12 MS. WILLIAMS: Would have taken --

13 DR. RIJAL: Let me explain. I think
14 I'm getting confused here. Because I -- the
15 first time in the morning I gave an
16 explanation to the 2003 report. And this
17 report here, which we are referring to as
18 Attachment 5, was conducted between 2004 and
19 2006. So I am answering in context to this
20 report.

21 MR. ANDES: And that one was as to the
22 CAWS, correct?

23 DR. RIJAL: That was to the CAWS,
24 yeah. And based on this June 16, 2003 public

1 meeting report, we can read -- I'll read it
2 from the first paragraph. That if
3 disinfection becomes recommendation of the
4 UAA --

5 HEARING OFFICER TIPSORD: Slow down.

6 DR. RIJAL: I'm sorry. If
7 disinfection becomes a recommendation of the
8 UAA, it will be the responsibility of the
9 discharges to fulfill the disinfection
10 requirement in conjunction with the IEPA
11 permit crosses, whichever acknowledgment they
12 choose. So this implies that either a
13 disinfection standard or a permit requirement
14 would be imposed.

15 MS. WILLIAMS: Okay. But -- And it
16 never talks about what that number would be
17 of a disinfection standard, does it.

18 DR. RIJAL: I was not part of that
19 meeting, so I don't recall that.

20 MS. WILLIAMS: Do you recall whether at
21 that time fecal coliform was being discussed
22 as a potential indicator that would be used.

23 DR. RIJAL: We came across several
24 versions of the CAWS UAA and we had fecal

1 coliform one time and then the E. Coli and
2 then to fecal coliform. So I'm not sure
3 which one you're talking about. But they're
4 very -- both fecal coliform and E. Coli were
5 discussed. Not both I mean --

6 MS. WILLIAMS: As potential water
7 quality standards.

8 DR. RIJAL: Yes.

9 MS. WILLIAMS: And we're not talking
10 about effluent standards. We're talking
11 about --

12 DR. RIJAL: The water quality.

13 MS. WILLIAMS: Ambient.

14 DR. RIJAL: Ambient.

15 MS. WILLIAMS: Did you consider
16 monitoring for
17 E. Coli when you did these studies.

18 DR. RIJAL: No. Because our permit
19 regulation is for fecal coliform bacteria.
20 So we just monitored fecal coliform.

21 MR. ANDES: If I can follow up. Did
22 IEPA ever suggest that you monitor for
23 E. Coli as well?

24 DR. RIJAL: No.

1 MR. ANDES: Thank you.

2 DR. RIJAL: This is the permit for
3 Egan, Curry (ph.), and Hanover Park and not
4 for the North Side or Stickney or Calumet.

5 MS. WILLIAMS: No. 7, at the top of
6 Page 4 of your testimony you describe a wet
7 versus dry weather study of fecal coliform in
8 the waterways. And, quote -- and define,
9 quote, light rain conditions in which no
10 pumping station discharge occurred and heavy
11 rain conditions in which pumping station
12 discharge did occur. Question A: Did you
13 review CSO monitoring records and take into
14 consideration whether other CSOs within
15 outside or upstream of the CAWS had occurred
16 during light rain or dry weather events.

17 DR. RIJAL: The information provided in
18 this report is based on the district reported
19 CSO events. So we have the data only from
20 the district-reported CSO events.

21 MS. WILLIAMS: Okay.

22 MR. ANDES: If I can follow up on
23 that. Were you trying in this report to
24 isolate particular sources other than the

1 planned effluence and determine what their
2 specific contributions were?

3 DR. RIJAL: No. We were trying to
4 look at the levels in -- the fecal coliform
5 levels in the waterway upstream and
6 downstream.

7 MS. WILLIAMS: But if you're defining
8 a period as dry weather, you'd agree it's
9 relevant whether the CSOs are impacting the
10 system from --

11 DR. RIJAL: Even if it was impacting,
12 we would -- you know, the data is based on
13 the fecal coliform levels. So what we see
14 would be the levels of fecal coliform that
15 we'd find during that period of time.

16 MS. WILLIAMS: Can you go back to what
17 you testified this morning? I don't think I
18 was following very well when you were
19 explaining to Miss Alexander, what percentage
20 of a year -- You were trying to describe the
21 percentages of the year that are dry weather
22 versus wet weather? Can you try to repeat
23 that?

24 DR. RIJAL: Based -- you know, can

1 I -- I'm going to go over with my testimony
2 and explain to you a little bit of how the
3 study was designed so that will help clear
4 some confusion here. Now, the fecal coliform
5 density were measured during dry and wet
6 weather and now the dry weather here was
7 defined as on any day in which there was no
8 measurable rainfall occurred and then the
9 day --

10 MR. ANDES: What page?

11 DR. RIJAL: This is Page 4 of my
12 testimony. That's the first paragraph. And
13 I won't take much of your time, but rain --
14 so there was no rainfall two days prior when
15 the samples was collected and also a day
16 after when the sample was collected. And the
17 light rain period was defined as measurable
18 rainfall that occurred on the same day or the
19 one or two days prior to the collecting of
20 the routine fecal coliform sample. And as I
21 mentioned earlier, heavy rain was, which
22 exceeded the capacity of the TARP and which
23 resulted into a discharge from the pumping
24 station. This was classified as a heavy rain

1 period. So -- and we have -- and the
2 rainfall was measured based on the rain gauge
3 data we have which is from the North Side
4 plant, North Side pumping station and the
5 Calumet location, also by the pumping
6 station. And we tabulated the rainfall
7 measured with the dry period. And we found
8 for each year that there are approximately,
9 average that comes out to be within of this,
10 2004 to 2006, approximately 145 days within
11 that year fall into the category of rainfall
12 as we described in -- rain event as we -- or
13 the wet weather samples as described in this
14 study. So it's 145 days. So does that
15 answer your question?

16 MS. WILLIAMS: So let's just -- I think
17 we're all a little confused. I'm not sure
18 that that's your fault. But so the 145 days,
19 through that, per year, right? That's per
20 year?

21 DR. RIJAL: Yes. That's each year.

22 MS. WILLIAMS: During that period of
23 2004 to 2006 were days that a measurable
24 rainfall occurred.

1 DR. RIJAL: Yes.

2 MS. WILLIAMS: Okay. Not whether it
3 rained the day before --

4 DR. RIJAL: No. This was based on a
5 measurable rainfall, rain gauge data.

6 MS. WILLIAMS: And if it did not rain
7 that day, it was considered a dry weather
8 day.

9 DR. RIJAL: We will have certain times
10 that it would be included in the light -- no,
11 not in the -- it would be -- see, if you see
12 the definition of light rain event that it
13 has a dry period of one to two days prior.

14 MS. WILLIAMS: So within that 145 days
15 you're including impacts from prior days.

16 DR. RIJAL: No.

17 MS. WILLIAMS: Any measurable rainfall
18 occurred on the same day or one or two days
19 prior?

20 DR. RIJAL: What is your question then?

21 MS. WILLIAMS: I know. I haven't asked
22 the question yet, but --

23 HEARING OFFICER TIPSORD: Just a
24 minute, Miss Meyers-Glen.

1 MS. WILLIAMS: Do you have a
2 follow-up?

3 MS. MEYERS-GLEN: I'm absolutely
4 confused on this definition of dry weather,
5 especially if you put it next to the
6 definition of wet weather. So if I could
7 look at the definition of dry weather for a
8 second, specifically looking at --

9 HEARING OFFICER TIPSORD: You need to
10 keep your head up and project out. She can't
11 hear you.

12 MS. MEYERS-GLEN: Thank you. First of
13 all, for the record, Stacy Meyers with
14 Openlands. I'm looking at Page 4 of your
15 testimony and you define dry weather here, as
16 you just stated, as defined as any day on
17 which no measurable rainfall occurred.
18 Including no rainfall two days prior and one
19 day after a day on which a routine fecal
20 coliform sample was collected. And I'm
21 confused. I don't understand where you --
22 what the significance is of and one day after
23 the day on which a routine fecal coliform
24 sample was collected as defining dry weather.

1 Can you explain that?

2 DR. RIJAL: Okay. I think you're
3 getting confused here. Now, the explanation
4 I provided here on the Page 4 is this is the
5 way the data was grouped for the fecal
6 coliform levels that constituted the dry
7 weather. And your question was about how do
8 you define the rainfall wet weather event
9 from 2004 and how did I come up with the 145
10 days. Now, the 145 days that we got average
11 for 2004 to 2006 is based on attachment 5 of
12 the report. If you see Table 1, Page 5.

13 MS. MEYERS-GLEN: I --

14 DR. RIJAL: As I mentioned earlier, so
15 that's the rainfall -- based on this data
16 here where we have actual rain gauge data for
17 2004, 2005, 2006 at each North Side and the
18 Calumet location, we have number of days of
19 gauges in operation, and that's how we got
20 the wet weather days, 145 days. And the
21 fecal coliform levels were grouped in dry
22 weather, light rain, just to make sure that
23 we don't get the effect of the rain event.
24 So we collected the fecal coliform samples

1 two days prior to when it didn't rain and one
2 day after the rain. So that constituted the
3 dry period FC levels here. So I think we are
4 comparing two different things here.

5 MS. MEYERS-GLEN: Okay. So I'm trying
6 to clarify, though -- thank you. But I'm
7 still confused. And maybe this is just me,
8 but I'm trying to work this out here. I'm
9 trying to figure out -- you're saying not --
10 are you saying now that it was one day after
11 there was a rain event?

12 DR. RIJAL: That was for --

13 MS. MEYERS-GLEN: Is that what that
14 means, the one day after the day in which a
15 routine coliform sample was collected?

16 That's how you're defining --

17 DR. RIJAL: That would be the light
18 rain. In the dry weather there was no
19 rainfall one or two days prior and on which a
20 routine fecal sample was collected. No
21 rainfall two days prior.

22 MS. MEYERS-GLEN: Okay. I'm --

23 MS. WILLIAMS: Can I --

24 MS. MEYERS-GLEN: Specifically as to

1 that phrase, I'm trying to just confine --
2 I'm confused specifically about that phrase,
3 so I'm trying to understand what that
4 particular phrase means, trying just to leave
5 wet weather out of it for just a second,
6 honing in on that. When you say you define
7 dry weather, in part, as one day after the
8 day on which a routine fecal coliform sample
9 was collected. Can you please describe to me
10 what that means as far as metrics?

11 DR. RIJAL: If we had already
12 collected the data, we do go out, as I
13 mentioned, first Tuesday and the second, what
14 was it, Thursday that was routine samples
15 were collected. So it happens to be that we
16 have the data. So we have the fecal coliform
17 data. So it doesn't -- it didn't trigger us
18 to go and take the sample. Is that why
19 you're getting confused? So we looked at the
20 rain gauge data and we have the FC levels.
21 So if it didn't rain two days prior to the
22 day we sample and also the following day
23 there was no rain, then that was -- that
24 would be the dry weather data.

1 MS. MEYERS-GLEN: So there could have
2 been other dry weather days that aren't
3 captured by this but occurred. You guys just
4 didn't measure those because they didn't fall
5 within the dates that you were sampling; is
6 that correct?

7 DR. RIJAL: No. Also, there is a
8 possibility that we didn't sample, you know,
9 because it could have been the weekdays or
10 weekend and we have reported that no samples
11 were collected. But we have the rain gauge
12 information for those dates, too.

13 MS. MEYERS-GLEN: Okay. So this is
14 going to be a different definition than
15 generally when you're talking about dry
16 weather?

17 DR. RIJAL: This is the dry weather
18 definition.

19 MS. MEYERS-GLEN: Are you using this
20 for everything you're talking about today
21 when you say dry weather, or does this
22 definition only pertain to this particular
23 report when you're looking at measurements?

24 DR. RIJAL: Only this report for the

1 measurements, yes.

2 MS. MEYERS-GLEN: So when you're not
3 looking at this report and you're not talking
4 specifically about how you measured, what
5 then is your general definition of dry days,
6 dry weather days? How is that different?

7 DR. RIJAL: Well, as I mentioned this
8 morning, too, the dry weather in terms of the
9 fecal coliform levels has some influence of
10 the wet weather event. And which could be
11 two days or longer, we don't know.

12 MS. WILLIAMS: Okay. Let me -- I
13 think that there's just one piece of this
14 definition that I'm knocking around and I
15 really think we need to close the loop on.
16 You went out on Mondays and Thursdays, right?
17 That was the routine days?

18 DR. RIJAL: Yeah.

19 MS. WILLIAMS: I forget what you said,
20 second of one --

21 DR. RIJAL: Routine, yeah, it is in
22 the report. I don't have the dates, but.

23 MS. WILLIAMS: The second Tuesday and
24 the first Monday or the first Tuesday and

1 second Monday. Okay. First Tuesday you go
2 out, you take a sample. It's not raining.
3 Then the first Wednesday following the first
4 Tuesday of it rains. That was not considered
5 a dry weather sample?

6 DR. RIJAL: So the first Tuesday and
7 then the Wednesday sample?

8 MR. ANDES: The next day you mean the
9 following --

10 MS. WILLIAMS: The next day it rains.
11 You take a sample. The day after it rains.
12 The sample is what?

13 DR. RIJAL: If it's collected Tuesday,
14 but this -- we take a weekly sample.

15 MR. ANDES: Taking samples two days in
16 a row.

17 DR. RIJAL: We are not taking --

18 HEARING OFFICER TIPSORD: Right. The
19 question is they took the sample on
20 Tuesday --

21 MS. WILLIAMS: I understand that.

22 HEARING OFFICER TIPSORD: You took the
23 sample on Tuesday. It rained Wednesday. Is
24 that a wet weather, light rain, or dry

1 weather sample?

2 MR. ANDES: And if it didn't --

3 DR. RIJAL: If it -- if it didn't rain
4 prior to that day, then it would be a dry
5 weather data.

6 HEARING OFFICER TIPSORD: Even if it
7 rained on Wednesday after you took the sample
8 on Tuesday?

9 DR. RIJAL: Yeah.

10 HEARING OFFICER TIPSORD: That's not
11 what you've been saying.

12 MS. WILLIAMS: So why does it say two
13 days --

14 HEARING OFFICER TIPSORD: Now we're
15 getting -- Hang on. Sorry. Because what
16 she's been saying is if it rained the day
17 after you took the sample it was a light rain
18 day.

19 MR. ANDES: Right, right.

20 HEARING OFFICER TIPSORD: Okay.
21 That's the question we just asked. You took
22 a sample -- we go out and take a sample
23 today. It didn't rain yesterday or the day
24 before. We take a sample today, it rains

1 tomorrow, that is not a dry weather sample;
2 is that correct?

3 DR. RIJAL: That is not a dry
4 weather sample.

5 HEARING OFFICER TIPSORD: That is a
6 light rain sample, correct?

7 DR. RIJAL: That is a light rain
8 sample.

9 MS. WILLIAMS: Why? Please tell me
10 why.

11 DR. RIJAL: Well, you know, if you
12 look at the -- you know, we have those
13 routine samples, but just to understand the
14 microbiological quality, we didn't bias it,
15 but we grouped it based on this definition
16 here. We grouped the data into what
17 available data we had, we grouped it to see
18 the estimate die-off rate after any rain
19 event. So that was the main purpose also to
20 see if fecal coliform levels.

21 MR. ANDES: Is part of it also
22 since -- is part of it also that you want to
23 make sure that when you sample that you're
24 not collecting wet weather flow that's coming

1 from downstream and you're not -- and that
2 gauges are in certain locations but aren't
3 necessarily reflecting rainfall all over the
4 area? So you're trying to have a --

5 MS. WILLIAMS: I think he's leading
6 the witness.

7 MR. ANDES: If this is wrong, then she
8 can tell me. But if that also reflects a
9 margin around the data to make sure that's a
10 dry weather day?

11 DR. RIJAL: Yeah.

12 MS. WILLIAMS: Yeah what? Explain to
13 me what, yes what?

14 DR. RIJAL: Yes. It's a dry
15 weather -- because, you know, based on the
16 definition here we have grouped it as a light
17 rain, as you mentioned earlier.

18 MS. WILLIAMS: But you don't think it
19 could bias the light rain data to include
20 days where it didn't rain?

21 DR. RIJAL: You know, if you look at
22 the fecal coliform date, that was the -- we
23 categorized it that way. But if you look at
24 the levels, it doesn't bias the results.

1 MR. ANDES: Does that only bias it
2 down?

3 DR. RIJAL: Yeah.

4 MS. WILLIAMS: Is this definition used
5 anywhere else in any of the District's
6 reports or information submitted into this
7 record or just in this particular report?

8 DR. RIJAL: This is just in this
9 report.

10 MR. ANDES: If I can follow up on
11 that. If you classified a day as light rain
12 that someone else could have been
13 characterizing it as dry weather, isn't that
14 only going to take the light rain numbers
15 down compared to where they would otherwise
16 be? They'll be lower because they'll only
17 reflect dry weather sources?

18 DR. RIJAL: Yeah. It's possible.

19 MS. WILLIAMS: Yeah it's possible
20 what?

21 DR. RIJAL: That, you know, the levels
22 what we have in here is based on the
23 definitions that we have used to categorize
24 both the light rain, the dry weather data,

1 and the heavy rain. But I, you know, it's
2 not that whether -- we cannot just go and
3 collect samples. The samples were already
4 scheduled for certain dates. It is only
5 during the heavy rain period we followed, you
6 know, the sampling.

7 MS. WILLIAMS: Right. I understand
8 that. And I don't -- and I don't -- I'm
9 not -- I understand why you look at two days
10 prior, but I'm not sure I understand this one
11 day after.

12 HEARING OFFICER TIPSORD: Miss Dexter,
13 you had a follow-up?

14 MS. DEXTER: I want to make sure I'm
15 reading this right. If you did classify what
16 was -- what many of us would consider a dry
17 day as a light rain day would that bias the
18 percentage of days that you're calling rain
19 days in your report? Would it make it so
20 there were -- there was a greater percentage
21 of rainfall days or wet weather days in
22 your --

23 DR. RIJAL: No. I think, again, this
24 is the grouping that we used to group the

1 fecal coliforms. But we, as I mentioned in
2 the Attachment 5 of the -- my testimony, in
3 this report, Table 1, Page 5, the rainfall
4 datas were based on the rain gauge number of
5 days that we measured -- measurable amount of
6 rainfall.

7 MS. DEXTER: So those two are not
8 related at all?

9 DR. RIJAL: No. These are the actual
10 rainfall levels, so this happened in the
11 Chicago area during 2004 through 2006, and
12 that's how we -- from this table here we got
13 an average of about 145 days where measurable
14 rainfall fell in the Chicago area.

15 HEARING OFFICER TIPSORD: But you're
16 not saying that there was 145 wet sample
17 days, right? The 145 is the days it rained,
18 but you're not saying that there were 145 wet
19 sampling days?

20 DR. RIJAL: No.

21 MR. ANDES: I might suggest also that
22 we also -- one of the other authors of that
23 report, Sam Dennison here who I believe has
24 already been sworn in for other testimony,

1 and I think he might be able to add something
2 to this.

3 HEARING OFFICER TIPSORD: Okay.

4 MR. DENNISON: Probably I hate to say
5 this, but could you --

6 HEARING OFFICER TIPSORD: You need to
7 speak up a lot.

8 MR. DENNISON: I hate to say this, but
9 could you please state a question that I
10 could answer now.

11 HEARING OFFICER TIPSORD: No. I think
12 you just need to clarify what you -- if you
13 have something to add you can just add it at
14 this point. I mean I don't know what
15 question you're looking for.

16 MR. ANDES: The particular issue might
17 be that when we define dry weather for
18 purposes of this report to include samples --
19 I'm sorry. We include light rain, define
20 light rain to include where there was no rain
21 for two days before but there was rain the
22 day after the sample is collected that was
23 defined to be a light rain sample. So the
24 question is why is that defined to be a light

1 rain sample when the rain only occurred after
2 the sample was collected:

3 MS. WILLIAMS: I mean I think the
4 question is confusing because you didn't
5 actually define light, right, but you -- but
6 you grouped the data that way. Is that the
7 better --

8 DR. RIJAL: Yeah, that's correct.
9 That's correct.

10 HEARING OFFICER TIPSORD: Did you have
11 anything you wanted to add?

12 MR. DENNISON: Evidently not.

13 MEMBER JOHNSON: Hell of a job.

14 HEARING OFFICER TIPSORD: Dr. Girard
15 has a question.

16 CHAIRMAN GIRARD: Is all the data in
17 the report so that if somebody else wanted to
18 regroup the data to come up with their own
19 definitions they could regroup it and
20 recalculate it and come up with something?

21 DR. RIJAL: Yeah. The data is data.
22 Whatever is -- you know, we have FC levels
23 for the days that we collected samples. So,
24 you know, we could take those data and

1 reanalyze it. Yes, you can do that.

2 CHAIRMAN GIRARD: And anybody else who
3 would like to make up their own definitions
4 and recalculate could do that.

5 DR. RIJAL: Well, it's -- you know, we
6 tried to understand like, you know, how does
7 the fecal coliform density, the die-off rate
8 is seen during the dry period and what
9 happens in between the dry and the storm
10 events like in heavy rain period in between.
11 So to understand that, this grouping was
12 introduced.

13 CHAIRMAN GIRARD: Thank you.

14 HEARING OFFICER TIPSORD: Go ahead,
15 Miss Williams.

16 MS. WILLIAMS: I think I left off at
17 7B. Did you review whether heavier rains
18 were occurring upstream of the CAWS during
19 the periods you define as light rain? And I
20 think -- did you answer no already to that?

21 DR. RIJAL: Yes. The information we
22 used was based on the District monitoring
23 stations only.

24 MS. WILLIAMS: And would it be

1 possible to look at other meteorological data
2 to determine one way or another?

3 DR. RIJAL: What other meteorological
4 data -- we collected the rainfall database
5 on the North Side plant and the pumping
6 station and also the CSOs based on the -- the
7 data would be -- reflects the best available
8 data we have for the CSO events.

9 MS. WILLIAMS: I just felt that other
10 witnesses for the district had indicated
11 there was lots of meteorological data out
12 there that if you wanted to look and see if
13 it had been raining elsewhere that wouldn't
14 be that difficult to do, but that wasn't
15 something you considered doing, right? Is
16 that correct?

17 DR. RIJAL: That's correct.

18 MS. WILLIAMS: What about did you look
19 at whether -- Question C says did you review
20 and take into consideration whether the
21 disinfection exemption season for treatment
22 plants upstream of the CAWS were responsible
23 for bacteria levels found?

24 DR. RIJAL: I believe there are no

1 treatment plants upstream of the CAWS. There
2 is one treatment plant which discharges to --
3 which is in the Lake County which discharges
4 to the shallow region of the north branch of
5 the Chicago River, and there is no treatment
6 plant at, you know, the upstream location of
7 the Calumet. There is one which is more
8 close to the Lake Michigan which discharges
9 into the Grand Calumet River at Indiana. So
10 it's far upstream.

11 MS. WILLIAMS: But there is -- you
12 said there's one in Lake County?

13 DR. RIJAL: Yeah.

14 MS. WILLIAMS: Do you know the name of
15 that?

16 DR. RIJAL: I don't know the name.

17 MR. ANDES: If I can follow up. In
18 your analysis you weren't trying to figure
19 out where the bacteria, what sources the
20 bacteria was coming from? You were just
21 trying to measure what the levels were?

22 DR. RIJAL: Actual levels in the CAWS.

23 MR. ANDES: Thank you.

24 MS. WILLIAMS: On Pages 5 and 6 of

1 your testimony you state, quote, it is
2 evident from this analysis that disinfection
3 of the North Side and Calumet waste water
4 treatment plant effluence during wet weather
5 would not improve the CAWS microbial water
6 quality downstream of these WRPs in terms of
7 compliance with the proposed effluent
8 standard. If MWRGDC installed disinfection
9 technology at these plants, would they
10 function in both wet and dry weather?

11 DR. RIJAL: Well, I'm not an engineer.
12 I'm not qualified to answer this question.

13 MS. WILLIAMS: You don't know whether
14 they keep the chlorination running at the
15 other three district plants when it rains?

16 DR. RIJAL: At the smaller plants?
17 Yeah. Because the discharges is to the
18 general use water.

19 MS. WILLIAMS: Do you understand where
20 compliance with an effluent standard is
21 measured?

22 DR. RIJAL: Yes. End of the pipe in
23 the effluent.

24 MS. WILLIAMS: And you have no reason

1 to believe that it would not be met?

2 DR. RIJAL: You know, the system
3 designed in hydraulics and engineering. I
4 don't know if that will handle the wet and
5 dry flow, so, yeah, I would not answer.

6 MR. ANDES: If I can follow up. Am I
7 correct to say that your statement was just
8 intended to say that this disinfection would
9 not improve water quality in the stream in
10 terms of whether it met 400 as a benchmark
11 level?

12 MS. WILLIAMS: Objection, 400 is not a
13 number in the stream. That needs to be met
14 in the stream. Why is this a follow-up?

15 MR. ANDES: It's a number as a point
16 of reference. She used it as a point of
17 reference. She can say that's what she did.

18 MS. WILLIAMS: Okay. Go ahead.

19 DR. RIJAL: I am lost now.

20 MR. ANDES: When you made the
21 statement about the water quality downstream
22 of the plants in terms of compliance with the
23 proposed effluent standard, what were you
24 using the proposed effluent standard for?

1 DR. RIJAL: We were using 400 --

2 MR. ANDES: And were you using it as a
3 water quality standard?

4 MS. WILLIAMS: Wait. Excuse me. She
5 started to answer and you cut her off.

6 MR. ANDES: I thought she was done.

7 MS. WILLIAMS: Let her answer.

8 MR. ANDES: Go ahead.

9 DR. RIJAL: Well, I'm comparing
10 whether the technology-based effluent limits,
11 which is 400 CFU per 100 mL, justifies what
12 the levels, ambient levels of the
13 microbiological quality of the CAWS water
14 quality is.

15 MS. WILLIAMS: Is there any relevance
16 to that comparison at all? What possible
17 relevance is there to that comparison?

18 DR. RIJAL: There is, from a public
19 health standpoint of view, you know, the
20 technology-based effluent limits of 400 CFU
21 is not justified when higher elevated FC
22 levels are discharged --

23 MS. WILLIAMS: From a public health
24 standpoint?

1 HEARING OFFICER TIPSORD: Let her
2 finish as well, Miss Williams.

3 MS. WILLIAMS: I understand.

4 DR. RIJAL: Is discharged into the
5 waterways. And the ambient level in the CAWS
6 are usually higher than the 400 fecal
7 coliforms per 100 mL. So as, you know, I
8 have mentioned earlier, it's not --

9 MS. WILLIAMS: So if what they were --

10 DR. RIJAL: -- reflective of the water
11 quality, microbiological water quality of the
12 CAWS in terms of 400 CFU per 100 mL.

13 MS. WILLIAMS: What if they were 401?
14 What if the ambient levels were 401? Would
15 you still have the same conclusion about
16 disinfecting down to 400?

17 DR. RIJAL: No. You know, I don't
18 know if 4 -- I'm not sure if 400 or 401 is an
19 appropriate level.

20 MS. WILLIAMS: Thank you. That's what
21 I thought.

22 Question 10 asks whether you
23 have any information that would quantify the
24 ratio of nonpoint to point source loads of

1 bacteria contamination to CAWS?

2 DR. RIJAL: Are you asking a question?

3 MS. WILLIAMS: Yes. No. 10, the first
4 part of the question, do you have any
5 information that would quantify the ratio of
6 nonpoint to point source close bacterial
7 contamination in the CAWS?

8 DR. RIJAL: You know, we do not have a
9 quantitative information of point sources
10 versus nonpoint source contribution into the
11 CAWS. But it is appropriate to say there are
12 nonpoint source contribution into the CAWS.

13 MS. WILLIAMS: And are there dry
14 weather?

15 DR. RIJAL: Both dry and wet weather.

16 MS. WILLIAMS: Do you have any
17 information about what the dry weather
18 sources of fecal to the system would be other
19 than --

20 DR. RIJAL: The dry weather -- yeah.
21 It could be birds. They rest on the CAWS,
22 and, actually, this point and nonpoint source
23 was part in my testimony because I reviewed
24 the EPA urban storm water report, and this

1 report had -- EPA report did an extensive
2 storm water studies in different cities and
3 has reported high levels of fecal coliform
4 bacteria which ranges from the 400 CFU to
5 50,000 in the storm events that is
6 discharged. And they have also reported that
7 it will exceed the coliform criteria of
8 the water quality criteria, so.

9 MS. WILLIAMS: Does the report you're
10 talking about address dry weather
11 contributions?

12 DR. RIJAL: Well, the storm events
13 are -- could be triggered not only by wet
14 weather, it could storm events -- some of the
15 storm is like just rain coming out from the
16 park or your lawn. So there are some
17 nonpoint source contributions to the
18 waterways. And you have wild animals and --
19 one gram of goat feces contains billions and
20 millions of fecal coliform bacteria so there
21 is a potential of nonpoint source
22 contribution to the CAWS.

23 MS. WILLIAMS: But would you have
24 any -- we don't really have any science at

1 this point that helps us distinguish the
2 contributions?

3 DR. RIJAL: You know, when we were
4 conducting the study, we didn't address the
5 issues, but we have entered into an
6 inter-agency agreement with the UCM (ph.),
7 and we are looking into nonpoint source of
8 indicator bacteria in the North Shore Channel
9 area.

10 MS. WILLIAMS: Okay. I think we
11 talked about Question 11, but let me go over
12 it here. On Page 4, Paragraph 3 of your
13 testimony you indicate that, quote, upstream
14 of the North Side water reclamation plant and
15 upstream of CAWS at Albany Avenue, the level
16 of bacteria exceeded the proposed effluent
17 limit in a percentage of the time during
18 heavy rain, light rain, and dry weather.

19 Question A, how did you insure
20 that your upstream North Shore channel
21 samples were not contaminated by backflows of
22 the plan?

23 DR. RIJAL: My understanding is that
24 the backflow is unlikely.

1 MS. WILLIAMS: So you don't think
2 there is any backflow?

3 DR. RIJAL: Yeah.

4 MS. WILLIAMS: Okay. Thank you.

5 HEARING OFFICER TIPSORD:
6 Miss Meyers-Glen?

7 MS. MEYERS-GLEN: Thank you. I just
8 want to clarify. Do you think that birds
9 that are resting along the CAWS, say, like
10 the Cal-Sag Channel are a significant source
11 of pathogens or fecal coliform compared to
12 the 1.17 billion gallons of effluent that's
13 released by the plants from the district
14 every day?

15 DR. RIJAL: I didn't say the
16 significance there. The potential sources of
17 nonpoint contribution of fecal coliform load
18 into the waterways.

19 MS. MEYERS-GLEN: So you think then
20 that it is significant compared to that
21 amount of effluent released?

22 MR. ANDES: That's not what she said.

23 HEARING OFFICER TIPSORD: She
24 didn't --

1 MS. MEYERS-GLEN: I'm trying to -- I
2 cannot -- I'm sorry. Can you please repeat
3 your answer because I didn't hear it.

4 DR. RIJAL: The bird discharges are
5 potential sources of fecal coliform
6 contribution into the waterways.

7 MS. MEYERS-GLEN: But do you think
8 that it's significant compared to the amount
9 of effluent that the District is pumping into
10 the CAWS every day?

11 MR. ANDES: And she doesn't have to
12 accept the argumentative nature of your
13 question, right?

14 DR. RIJAL: We don't know. We
15 investigate that, we will investigate that in
16 our studies. We are looking into that. We
17 are doing a study and we will investigate
18 that.

19 HEARING OFFICER TIPSORD:
20 Miss Williams, we're back to you.

21 MS. WILLIAMS: I'm so sorry.

22 Question 13A asks the same
23 question that you just answered about
24 backflow from the north shore plant to the

1 Calumet plant. Can you answer that? Do you
2 also believe there's no backflow to --

3 DR. RIJAL: It is my understanding
4 that it's highly unlikely.

5 MS. WILLIAMS: Okay. I'm going to
6 look at 14. I'm not sure if I need to come
7 back to part of this, but I'd like to move on
8 to 14. You state in Paragraph 4 on Page 5 of
9 your testimony that, quote, estimated wet
10 weather fecal coliform density -- well, hang
11 on. You may have answered this, too. Let me
12 take a second. So let's try and look at 15.

13 On Page 6, Paragraph 1 of your
14 prefiled testimony you state during wet
15 weather even light rainfall periods, the CAWS
16 receives CSO municipal separate storm water
17 sewer system and nonpoint bacteria loads that
18 result in elevation of fecal coliform
19 concentrations in the CAWS to levels much
20 higher than are observed during dry weather
21 such that disinfecting wastewater treatment
22 plant effluents will not result in
23 substantial reduction in fecal coliform
24 concentrations in the water. Question A, do

1 you have data to support your exclusion of
2 municipal separate storm sewers event and
3 nonpoint bacteria loads in your statement.
4 Why don't we take municipal separate storm
5 system first.

6 DR. RIJAL: It is my understanding
7 that there are storm sewers that feed into
8 the CAWS, and one of the District's study
9 that was conducted on storm -- the district
10 report on the characteristic of storm water
11 run-off sample at storm sewers and --

12 MS. WILLIAMS: Would you give us a
13 number?

14 DR. RIJAL: No. This -- you know, I'm
15 answering that. So that bases my
16 understanding from this report that there are
17 some storm sewers which has been identified
18 in the Chicago areas which contributes to
19 discharge to the CAWS.

20 MR. ANDES: And we can provide a copy
21 of that report that she's relying on.

22 MS. WILLIAMS: I would like to know
23 the number of the report so I can understand
24 if we need a copy.

1 DR. RIJAL: Okay. The report
2 number 03 -- 2003-25 and the title is
3 Characteristics of Storm Water Run-off Sample
4 at Two Storm Sewers in Evanston and
5 Crestwood, Illinois.

6 MS. WILLIAMS: And is it correct that
7 that report does not take fecal coliform
8 measurements?

9 DR. RIJAL: It did not take fecal
10 coliform, but we had some samples
11 periodically collected and analyzed in the
12 lab and we have levels of fecal coliform in
13 that, so under that understanding --

14 MS. WILLIAMS: Wait. So the report
15 did not address fecal coliform but it was
16 that -- it was sampled for, just not
17 included in the report?

18 DR. RIJAL: It's -- it was not
19 included in the report because we have done
20 few sample collected after 2006. So this is
21 what you're talking about the testimony, so
22 we included that as a potential source of
23 storm sewers. So it's -- Your question is
24 geared towards my testimony.

1 MS. WILLIAMS: Right.

2 DR. RIJAL: Is that right?

3 MR. ANDES: Can I follow up? So the
4 question is when you included in that 15 that
5 the CAWS receives municipal separate storm
6 sewer load, bacteria loads, as one of the
7 sources that result in high fecal levels.
8 What was your basis for saying that?

9 DR. RIJAL: Based on, you know, based
10 on this report and also, you know, we have
11 our own analysis done after the period 2 --
12 you have you know, the sampling period ended,
13 we had some data and we showed number of
14 fecal coliform.

15 MR. ANDES: Also general knowledge of
16 documents, EPA documents and other
17 information.

18 DR. RIJAL: The review of the EPA
19 documents, yes.

20 MS. WILLIAMS: I'm just -- I'm really
21 not trying to trip you up.

22 DR. RIJAL: But to answer your
23 question is we have limited data. We have
24 just limited data and we did not include in

1 the report. But in my testimony I have
2 mentioned it because those are potential
3 sources of FC loading into the CAWS.

4 MS. WILLIAMS: So maybe could we see
5 that data?

6 DR. RIJAL: Yes.

7 MS. WILLIAMS: Okay. Thanks.

8 Question B on 15 says when you say
9 disinfecting effluents will not result in a
10 substantial reduction of fecal coliform
11 concentrations in the waterway. Do you mean
12 at all times or during wet weather?

13 DR. RIJAL: Might have -- can we show
14 that chart, that Figure 1?

15 MS. WILLIAMS: Was there a chart you
16 wanted us to look at?

17 DR. RIJAL: I'm referring to the
18 Figure 1 in my testimony. But I would like
19 to correct the page. I'll be providing you
20 that figure. We have a hard copy of it.

21 MR. ANDES: I believe we also have a
22 chart of that.

23 HEARING OFFICER TIPSORD: Where is
24 this chart located in the testimony?

1 MR. ANDES: This is actually a
2 corrected version of the chart that --

3 DR. RIJAL: It's on the Page 5 of my
4 testimony which is Attachment 5. But the
5 page that you will receive is the corrected
6 page because the south area figure was copied
7 -- was scanned incorrectly.

8 HEARING OFFICER TIPSORD: Okay. So
9 this is Figure 1 from Page -- a corrected
10 version of Figure 1 from Page 5 of
11 Exhibit 113 marked north area and south area.
12 We will mark this as Exhibit 115 if there is
13 no objection.

14 MS. WILLIAMS: But -- there's no
15 objection, but I want to understand for the
16 record which attachment to that exhibit.

17 HEARING OFFICER TIPSORD: It's not an
18 attachment. It's part of the actual prefiled
19 testimony.

20 MS. WILLIAMS: It was left off.

21 HEARING OFFICER TIPSORD: Page 5 of
22 the prefiled testimony. There's two charts
23 there on Page 5 of prefiled testimony. This
24 is a corrected version of that figure one and

1 it's marked as Exhibit 115.

2 MS. WILLIAMS: Thank you.

3 MS. DEXTER: Can I just ask?

4 HEARING OFFICER TIPSORD: Go ahead,
5 Miss Dexter.

6 DR. RIJAL: I'm going to come here and
7 explain because I don't want to complicate or
8 confuse you.

9 HEARING OFFICER TIPSORD: Dr. Rijal,
10 let her ask a question.

11 MS. DEXTER: Is this chart something
12 that appears in one of the reports to the
13 attachment here?

14 HEARING OFFICER TIPSORD: No, no.
15 It's not a -- It's in the testimony.

16 DR. RIJAL: It's part of the
17 testimony, too, and also it's the part in the
18 report.

19 HEARING OFFICER TIPSORD: Attachment 5
20 as well.

21 MS. DEXTER: I just want to make sure
22 I have the 0515 on Pages 8 and 9.

23 DR. RIJAL: Yes.

24 So this figure here we have

1 the fecal coliform levels. This is estimated
2 fecal coliform levels, the actual levels that
3 we measure during the dry weather period and
4 the wet weather period. And what we did is
5 to determine what might offer when there is a
6 disinfection which will eliminate the FC
7 burden in the CAWS, we subtracted the dry
8 weather fecal coliform from the wet weather
9 fecal coliform loading and then we subtract
10 that, the results shown across here is the
11 fecal coliform levels in the waterway. And
12 if you look at this figure here, this is
13 without disinfection wet weather conditions,
14 and this is with disinfection. So no matter
15 with or without disinfection during wet
16 weather, there is no marginal difference in
17 FC concentration in the waterway.

18 HEARING OFFICER TIPSORD: Dr. Rijal,
19 you're going to have to be more specific for
20 purposes of the transcript. When you say
21 disinfection on this chart, you're talking
22 about the solid black --

23 DR. RIJAL: Okay. This is the solid
24 black circles and this is the clear circles.

1 HEARING OFFICER TIPSORD: And the
2 clear circle is?

3 DR. RIJAL: The dry weather.

4 HEARING OFFICER TIPSORD: Mr. Harley?

5 MR. HARLEY: For the record, Keith
6 Harley. My question is, did you do an
7 analysis of what the levels would be in dry
8 weather conditions if disinfection were
9 reported?

10 DR. RIJAL: Assuming that the
11 disinfection will reduce the burden, we
12 didn't put any number here. But if we're
13 assuming that there is a reduction in this
14 fecal coliform numbers here.

15 MR. HARLEY: Why didn't you add in a
16 trend line for dry weather conditions with
17 disinfection?

18 DR. RIJAL: Well, it would be
19 similar -- it would be -- the trend line
20 would be somewhere here, (indicating).

21 MR. ANDES: Was that part of the
22 purpose of the study?

23 DR. RIJAL: That was not the purpose
24 of the study, yeah. So to answer your

1 question, during wet weather condition, it is
2 evident that with or without disinfection,
3 there is no improvement in the
4 microbiological quality in the CAWS whether
5 in the north area or the south area. And
6 this level here, you see that they are higher
7 than the proposed 400 CFU per 100 mL limits.
8 Now, again, I hope I will not confuse you
9 more, but when we also factor in the
10 lingering effects that we measured following
11 a rain event, the elevated high FC levels
12 were observed two days, minimum of 48 hours
13 after the rain event, we factored that in so
14 we will get the similar trend. So which,
15 again, which extends to the dry weather,
16 those levels will be higher than the 400 CFU
17 per 100 mL. So to answer your question is
18 that not only to do the wet weather, but you
19 will see that the microbiological quality
20 improvement in terms to the 400 CFU cannot be
21 met during the dry weather conditions, too.

22 HEARING OFFICER TIPSORD: Mr. Harley?

23 MR. HARLEY: Were you a part of
24 designing the study which gave rise to this

1 data?

2 DR. RIJAL: What do you mean part of
3 the study? I was involved, but I was not
4 completely involved in this -- during the
5 time the study was launched in the beginning.

6 MR. HARLEY: As you were conducting
7 the study, were you concerned that given the
8 number of dry weather days, that there was
9 not an analysis of the effect of disinfection
10 during dry weather periods?

11 DR. RIJAL: I think the purpose of
12 this study was to see what levels exist and
13 if at all there would be a disinfection what
14 would be -- what would be the microbiology
15 quality of the waterways under that
16 condition.

17 MR. HARLEY: But only during wet
18 weather periods?

19 DR. RIJAL: Wet and water defects so
20 the days following the wet weather events.

21 MS. WILLIAMS: And how will the
22 completion of TARP impact these curves?

23 DR. RIJAL: You know, I will not get
24 into --

1 MS. WILLIAMS: In a general sense.

2 DR. RIJAL: I will not get into that,
3 but, you know, I will say in general sense
4 microbiological, you know, it's complex to
5 control the waterway, you know, the water
6 quality, micro -- water quality. There are
7 several input and continuous point system.
8 It's not a swimming pool like where you --
9 it's contained. So the microbiological
10 quality will change over time. And, you
11 know, I'm not the best person to answer that
12 question.

13 MS. WILLIAMS: Would you say that your
14 conclusions presumes that the wet weather
15 situation will continue into the future?

16 DR. RIJAL: I think the wet weather
17 has an impact in the microbiological quality
18 of any waterways, yes.

19 MR. ANDES: If I can follow up. Two
20 questions: One is you were attempting to
21 portray the sources that currently exist and
22 their contributions. Am I right?

23 DR. RIJAL: Yes.

24 MR. ANDES: What's your understanding

1 of how long it's going to take until TARP is
2 scheduled to be completed?

3 DR. RIJAL: My --

4 MS. WILLIAMS: Wait. I object. She
5 can't say she doesn't know anything about it
6 when I ask her, but when you want to ask her
7 she can --

8 MR. ANDES: I asked what her
9 understanding is as to when it's scheduled to
10 be completed, not how much reduction it will
11 make. It's public record when it's scheduled
12 to be completed.

13 MS. WILLIAMS: Well, I think it's
14 public record now what's going to happen
15 after TARP because --

16 HEARING OFFICER TIPSORD: Wait a
17 minute. Let's go off the record.

18 (Off the record.)

19 (Short break taken.)

20 HEARING OFFICER TIPSORD: Let's go on
21 the record and I'll rule Dr. Rijal can answer
22 the question, and the question is what's your
23 understanding of when the TARP is due to be
24 completed.

1 DR. RIJAL: Well, I don't know exactly
2 because there were different numbers. I
3 think the complete TARP reservoir completion
4 phase, I think, is 2024.

5 HEARING OFFICER TIPSORD:

6 Miss Williams, we're back to you.

7 MS. WILLIAMS: Question 16, your
8 conclusions about the Des Plaines River
9 upstream from the CAWS leads you to believe
10 that disinfection by wastewater plants that
11 discharge into that water body is unnecessary
12 or inappropriate?

13 DR. RIJAL: I didn't make any
14 conclusions.

15 MS. WILLIAMS: Wouldn't your logic,
16 though, apply to that situation as well that
17 you use in your report?

18 DR. RIJAL: I am not going to apply
19 that, no. Because it's discharge to the
20 general use water.

21 MS. WILLIAMS: And that's the
22 distinction to you because it's a general use
23 water?

24 DR. RIJAL: Yes.

1 MS. WILLIAMS: Attachment 2 to your
2 testimony, I just want to understand if
3 that's a literature search that you
4 conducted?

5 DR. RIJAL: Yes.

6 MS. WILLIAMS: And the text within
7 that was drafted by you?

8 DR. RIJAL: Yes.

9 MS. WILLIAMS: Question 20, I believe,
10 was what I was trying to get to in my
11 follow-up. I think it's worded more clearly
12 here, and I don't believe it was answered
13 previously. Would disinfection significantly
14 reduce CAWS bacteria concentrations during
15 the dry weather conditions?

16 DR. RIJAL: You know, I do not know
17 because we are looking into the Stickney
18 plant, the North Side and the Calumet. What
19 do you mean by significant reduction?

20 MS. WILLIAMS: How about would there
21 be any reduction?

22 DR. RIJAL: There will be reduction.

23 MS. WILLIAMS: That's fine.

24 HEARING OFFICER TIPSORD: Mr. Harley,

1 do you have follow-up?

2 MR. HARLEY: Yes. To your knowledge,
3 is the District involved in any review or
4 study about the effect of disinfection during
5 dry weather conditions?

6 MR. ANDES: I'm sorry. Effect on?
7 Effect on what?

8 MR. HARLEY: On water quality, on
9 fecal coliform levels in receiving waters.

10 DR. RIJAL: I am aware that there are
11 some pilot tests going on, but I don't have
12 the data in front of me.

13 MR. ANDES: I'm sorry. Are those
14 pilot tests as to the --

15 DR. RIJAL: The disinfection, yeah,
16 different types of disinfection looking at
17 the reduction of fecal coliform load.

18 MR. HARLEY: But more specifically,
19 has anyone at the District, to your
20 knowledge, evaluated the effect of fecal
21 coliform levels in receiving waters during
22 dry weather conditions if disinfection were
23 to be employed?

24 DR. RIJAL: There has been studies

1 done in the past when chlorination, and, you
2 know, was imposed and there was no
3 significant improvement in the
4 microbiological quality of the CAWS from that
5 study and there was -- I believe it was Chuck
6 Haas (ph.) study.

7 MR. HARLEY: That was from 20 or more
8 years ago?

9 MS. WILLIAMS: What study are you
10 referring to?

11 DR. RIJAL: Chuck Haas study, the
12 chlorination, impact of chlorination -- I
13 don't have the exact title here.

14 MR. ANDES: We can provide it.

15 DR. RIJAL: We can provide you that
16 copy.

17 MR. HARLEY: Also on the issue of dry
18 weather conditions versus wet weather
19 conditions, in your prefiled testimony, you
20 refer to wet weather conditions in terms of
21 rain events or precipitation events. Did you
22 ever correlate those precipitation events to
23 CSO overflows?

24 DR. RIJAL: No, we have not done that.

1 MR. HARLEY: So you don't know that if
2 it rains that there was a CSO overflow that
3 was associated with that precipitation event?

4 DR. RIJAL: In this report that is
5 Attachment 5, we do have during the heavy
6 rain period which triggered CSO, we have data
7 on that.

8 MR. HARLEY: I don't just mean during
9 the heavy rain period, but if there is a
10 light rain which for purposes of your
11 testimony is a wet weather event, you don't
12 know whether or not that resulted actually in
13 a CSO overflow?

14 DR. RIJAL: It is my understanding
15 that I don't have that data if there was any
16 CSO reported on that date from the district
17 CSO reporting site.

18 MR. HARLEY: So you don't know that
19 just because there was a wet weather event
20 that there was any CSO contribution into the
21 CAWS during that wet weather event?

22 DR. RIJAL: Well, we do -- yeah. We
23 have those days identified -- it's in the
24 appendix of this table here and we have

1 identified the CSO pumping station discharge
2 to the CAWS. And it is just marked -- it's
3 in the appendix tables.

4 MS. WILLIAMS: And in terms of the 145
5 days that you identify as wet weather events,
6 during those 145 days that you've identified
7 corresponding that to the information you
8 just referred to, how many CSO events were
9 there?

10 DR. RIJAL: The 145 days is annual I'm
11 talking about. So if we compare 2004 to --
12 in 2004 we had based on this data here for
13 north shore -- North Side we had --

14 MR. ANDES: And we'll get back to you
15 with a tabulation rather than add it up here.

16 DR. RIJAL: -- four.

17 MR. HARLEY: Did you say four?

18 DR. RIJAL: Four for the North Side.

19 MR. HARLEY: So there were 145 wet
20 weather days, but there were only four CSO
21 overflows reported at the North Side plant?

22 DR. RIJAL: The North Side area, yes.

23 MR. HARLEY: So the CSO

24 contribution --

1 MR. ANDES: Wait, wait. Are you
2 saying during the wet weather days there were
3 only four?

4 DR. RIJAL: Those are heavy rain days,
5 during the heavy rain days.

6 HEARING OFFICER TIPSORD: Excuse me,
7 if I can. I think that we're going back and
8 getting confused on this wet weather issue.
9 The 145 days are not considered wet weather
10 days. They're 145 days that --

11 DR. RIJAL: Measured rainfall.

12 HEARING OFFICER TIPSORD: -- measured
13 rainfall.

14 MR. HARLEY: And those measured
15 rainfall days are the -- what's referred to
16 throughout your testimony. My question is
17 how many of those measured rainfall days
18 correspond with days when there were CSO
19 overflows?

20 DR. RIJAL: We don't -- we didn't
21 correlate that data, no. We don't have that
22 data.

23 MR. HARLEY: So why does it matter how
24 many rain days there were if there were no

1 CSO overflows potentially on those days?

2 MR. ANDES: She's not saying there
3 weren't any overflows.

4 MR. HARLEY: How then would the
5 contribution of CSOs have -- how would the
6 fact that a rain in any way affect the fecal
7 coliform levels in water if there were not a
8 CSO event?

9 MR. ANDES: During which category of
10 days are you talking about?

11 MR. HARLEY: The 145 rain days.

12 MR. ANDES: But that's not part of
13 this study.

14 MEMBER RAO: Do you have that CSO
15 data that could be used to correlate it?

16 DR. RIJAL: You know, we have only the
17 CSOs that reported on the days we sample
18 heavy rain days from 2004 to 2006. That's
19 what we have. Is that correct?

20 MR. DENNISON: Yes.

21 DR. RIJAL: Sam was involved in the
22 study and that's the number we have reported
23 in the study.

24 MEMBER RAO: I know what you have

1 reported in the study. I'm generally asking
2 if the District has CSO data during that same
3 time period for the entire year which
4 somebody else could use it to correlate it
5 with 145 rain days you had to see whether
6 there was a CSO discharge or not. Do you
7 have the data, not in the report, but
8 generally with the District?

9 DR. RIJAL: It's in the quarterly
10 report, and I think Susan went over it this
11 morning. I think she gave certain numbers
12 for --

13 MR. ANDES: I believe we're going to
14 provide those --

15 DR. RIJAL: We will provide those
16 information.

17 MR. ANDES: -- reports, and somebody
18 could correlate those.

19 MEMBER RAO: Thank you.

20 HEARING OFFICER TIPSORD:
21 Miss Williams, did you have anything else?

22 MS. WILLIAMS: Just a couple things
23 about the chart, which is Exhibit 115.

24 MR. ANDES: I'm sorry. Which chart?

1 MS. WILLIAMS: Exhibit 115, that chart
2 that's currently on the little easel. This
3 chart, these two charts, I should say, two
4 graphs are found in Attachment 4, is that
5 correct, to your testimony?

6 DR. RIJAL: Yes, yes.

7 MS. WILLIAMS: They're not in
8 Attachment 5, though, right?

9 DR. RIJAL: No. It's Attachment 4.

10 MS. WILLIAMS: Can you just explain
11 for us the difference between the report in
12 Attachment 4 and the report in Attachment 5?

13 DR. RIJAL: The Attachment 4 is the
14 interim report for the same -- and this was
15 based on the data that we had for 2004
16 covered -- we covered 2004 and 2005 data,
17 yeah.

18 MS. WILLIAMS: So there's no
19 difference except that Attachment 5 is a
20 final version?

21 DR. RIJAL: The Attachment 5 is a
22 final report, yes.

23 MS. WILLIAMS: Of Attachment 4 which
24 is an interim?

1 DR. RIJAL: Yeah, yeah.

2 MS. WILLIAMS: So earlier when you
3 were asked by Ms. Meyers-Glen about your
4 definition of the dry weather and whether it
5 was used anywhere else, was it used in both
6 Attachment 4 and Attachment 5?

7 DR. RIJAL: It was not used in
8 Attachment 4. It was used in Attachment 5.
9 Attachment 4 was interim report.

10 HEARING OFFICER TIPSORD: But your
11 definition of dry weather that you used for
12 the purposes of the final report
13 Attachment 5, was that the same definition
14 for dry weather that you used when you did
15 the interim report which is Attachment 4, or
16 did you change your definition of dry weather
17 between the interim and final report?

18 MR. ANDES: Let me see if I can
19 clarify, because we're talking about one
20 definition for the 145 days of rainfall.

21 HEARING OFFICER TIPSORD: I'm not
22 talking about --

23 MR. ANDES: You're talking about --

24 HEARING OFFICER TIPSORD: I'm talking

1 about the sampling that you classified as dry
2 weather which is two days before and one day
3 after no rain event, you said that that was
4 only used in Attachment 5. I believe
5 Ms. Williams' question, since Attachment 4 is
6 the interim report, did you use the same
7 definition in the interim report that you
8 used in the final report to classify your
9 samples as dry weather samples with no rain
10 two days before and no rain one day after?

11 DR. RIJAL: Yeah. We used the same
12 definition.

13 HEARING OFFICER TIPSORD: Was that
14 what you were getting to, Miss Williams?

15 MS. WILLIAMS: Yes. I thought she
16 said no.

17 HEARING OFFICER TIPSORD: She did say
18 no. That's why I -- yes.

19 MS. WILLIAMS: But you meant to say
20 yes?

21 DR. RIJAL: Yes. Thanks.

22 MS. WILLIAMS: And can you explain to
23 us -- the title to these figures starts with
24 estimated fecal coliform densities downstream

1 of the North Side and Calumet plants. Could
2 you explain why these are estimated?

3 DR. RIJAL: We tried to -- it was
4 based on the actual level, but we came up
5 with the predicted level that would -- that
6 will be observed downstream of the plant. We
7 had a regression equation so -- which is
8 described in the report, in the interim
9 report. So it was based on the regression
10 equation.

11 MS. WILLIAMS: Okay.

12 DR. RIJAL: To estimate the FC levels
13 in the North Side and the South Side.

14 MS. WILLIAMS: When we look at the
15 left-hand column of those -- the curves, do
16 they represent the actual data? Do you start
17 with the actual data there on these charts
18 and then estimate?

19 DR. RIJAL: Yeah, it estimates the
20 fecal coliform die-off rate, yes.

21 MS. WILLIAMS: So when you show the
22 circles --

23 DR. RIJAL: That's the --

24 MS. WILLIAMS: Those are actual

1 numbers?

2 DR. RIJAL: Is that -- yes.

3 MS. WILLIAMS: Or are those estimated?
4 I'm sorry. The left most circles of the two
5 that -- you may have understood what I meant,
6 but I probably wasn't clear.

7 MR. ANDES: I think we're going to
8 have Dr. Dennison answer that question.

9 MR. DENNISON: On Figures 2 and 3 the
10 circles are actual data.

11 HEARING OFFICER TIPSORD: Wait a
12 minute. Wait a minute.

13 MS. WILLIAMS: I think you're
14 confusing us.

15 HEARING OFFICER TIPSORD: I'm sorry,
16 Miss Williams. This is Figure 1. What we're
17 looking at is Exhibit 115 is Figure 1.

18 MR. DENNISON: Is that the only figure
19 number?

20 HEARING OFFICER TIPSORD: Yes.

21 MR. DENNISON: On Figure 1 the --
22 we're talking about different figures. In
23 the report --

24 DR. RIJAL: Which is Attachment 4 of

1 my testimony.

2 HEARING OFFICER TIPSORD: Wait a
3 minute. No. We're talking about
4 Exhibit 115. The question is about
5 Exhibit 115. Let's all call it Exhibit 115
6 and look at Exhibit 115.

7 MR. DENNISON: Those are not the exact
8 data on Figure 1. Those are estimated values
9 at each one of those miles downstream from
10 the reclamation plants.

11 MR. ANDES: How were those
12 estimates derived?

13 MS. MOORE: I didn't hear that.

14 MR. DENNISON: The estimates were
15 derived from the actual data. The -- from
16 data that were -- from the north wet and
17 north dry and north wet minus dry, the north
18 area and from the south wet and south dry and
19 south wet minus dry in south area.

20 MR. ANDES: So help me understand.
21 When we're talking about the top curve of wet
22 and the bottom curve of dry, those are based
23 on actual data?

24 MR. DENNISON: Yes.

1 MR. ANDES: And the middle curve which
2 is one minus the other.

3 MR. DENNISON: That is --

4 MR. ANDES: A subtraction.

5 MR. DENNISON: Subtraction of the top
6 curve from the bottom curve.

7 MR. ANDES: And the lines in between
8 the data points are estimates based on
9 regression equation; is that right?

10 MR. DENNISON: They're estimates based
11 on the regression equation.

12 MS. WILLIAMS: So you said the circles
13 are actual data?

14 MR. DENNISON: Those are -- the
15 circles are data calculated from the
16 regression equations.

17 MS. WILLIAMS: Right. So they're
18 estimates, also, right? The circles are also
19 estimates?

20 MR. DENNISON: Yes. On that Figure 1.

21 MR. ANDES: Based on data.

22 MR. DENNISON: The lines, the
23 estimates are based on actual data.

24 HEARING OFFICER TIPSORD: Mr. Harley?

1 MR. HARLEY: Is the total discharge
2 amount from the wastewater treatment plants
3 the same every day?

4 DR. RIJAL: What do you mean by
5 discharge? The flow or?

6 MR. HARLEY: Yeah, the volume of
7 wastewater that's discharged. Is it the same
8 every day?

9 DR. RIJAL: It may fluctuate, but
10 average flow will depend upon the weather
11 condition, dry or wet weather.

12 MR. HARLEY: Would you expect that
13 during wet weather events the flow through
14 the wastewater treatment plant would be
15 greater?

16 DR. RIJAL: Greater in what, compared
17 to the average flow?

18 MR. HARLEY: Compared to the average
19 flow or the flow you would have during dry
20 weather.

21 DR. RIJAL: I don't know.

22 MR. HARLEY: So the total effluent
23 variation on a day-to-day basis was not a
24 part of your analysis?

1 DR. RIJAL: We don't do kind of daily
2 monitoring of fecal coliform levels from our
3 effluent, so the levels actually was in
4 between like 10 to maybe 15,000 fecal
5 coliform will fluctuate within that range.

6 MR. HARLEY: Could there be a wet
7 weather event which did not overwhelm the
8 system causing a CSO overflow, but
9 nonetheless led to much greater amount of
10 water being directed through the wastewater
11 treatment plant?

12 DR. RIJAL: I think I will not answer
13 that because the efficiency of the wastewater
14 in the design and how it gets treated, I
15 think someone else will answer that from the
16 District. But I think the final effluent
17 limits will be within that range, and we do
18 have some data from last week discharges and
19 the number doesn't seem to be that high.

20 MR. HARLEY: On any given day, how can
21 you give an opinion about the relative
22 contribution of the wastewater treatment
23 plants to fecal coliform levels in the
24 receiving water if you don't know what the

1 exact levels are on that day?

2 DR. RIJAL: We are comparing the
3 levels with the ambient levels, too. So we
4 are looking at the upstream ambient levels
5 and the out, you know, outfall, downstream
6 levels. So we are comparing those two
7 levels, yeah.

8 MR. HARLEY: But how do you account
9 for the variation that can occur from day to
10 day at any individual sewage treatment plant?

11 DR. RIJAL: You know, in this study
12 here, we are looking at the overall trend
13 that takes place, that took place between
14 2004 to 2006, and upstream and downstream of
15 the North Side and the Calumet plants.

16 MR. HARLEY: One last question: So
17 you can have a day when the wastewater
18 treatment plant was discharging wastewater
19 with a higher level of fecal coliform or you
20 could have a day where wastewater treatment
21 plant was discharging lesser amounts of fecal
22 coliform? Just to be sure that the record is
23 clear on that question.

24 DR. RIJAL: As I mentioned, it could

1 range between 10,000 to 40, 50,000 of fecal
2 coliform levels per 100 mL, yes.

3 MR. HARLEY: And you don't know if the
4 fact that there was rain, a rainy day the way
5 that you define it for purposes of your
6 testimony corresponds to whether there is
7 more or less wastewater being discharged on
8 that day -- on any particular day?

9 DR. RIJAL: You know, as the
10 engineering design of wastewater is to treat
11 the water whether it rains or, you know, it's
12 a dry period. So the final effluent quality
13 would remain the same. There may be a little
14 bit of fluctuation in the FC levels, but the
15 contribution from the plant outfall, as we
16 see in our results following the rain event,
17 you don't see a sporadic increase in the FC
18 levels in the downstream of the plants.

19 MR. HARLEY: But you account for that
20 by saying, well, it rains?

21 DR. RIJAL: Yes.

22 MR. ANDES: She said she doesn't see
23 an increase downstream of the plant, and
24 you're saying she accounts for that by saying

1 it rained. I'm not sure I understand the
2 question you're asking her.

3 MR. HARLEY: I asked and she answered,
4 and I think the record will speak for itself
5 whether or not it was a good question.

6 MS. DEXTER: Can I ask a quick
7 follow-up? The data underlying this, is this
8 data from 2004? I think you just said it was
9 2004 through 2006.

10 DR. RIJAL: 2004 to 2005. Is that
11 correct or --

12 MR. DENNISON: 2004 for that figure,
13 2004.

14 DR. RIJAL: 2004 data, yeah.

15 MS. DEXTER: Only?

16 DR. RIJAL: Yes.

17 MS. DEXTER: And can you explain to me
18 why the graph starts at five miles downstream
19 from the outfalls?

20 DR. RIJAL: You know, if you look at
21 the graph from the table, we have collected
22 samples from three to four miles, so I guess
23 is that -- does this help you to get --

24 MR. DENNISON: It's an arbitrary

1 decision.

2 DR. RIJAL: Arbitrary decision, yeah.
3 So that's why I mentioned earlier it's an
4 estimated FC.

5 MS. DEXTER: So you didn't find it
6 relevant to see what the difference between
7 these two things is the first five miles
8 downstream of the --

9 DR. RIJAL: Yes.

10 HEARING OFFICER TIPSORD:
11 Miss Williams, we're back to you.

12 MS. WILLIAMS: I might be done. Do
13 you have any explanation -- one last
14 question: Do you have any explanation why
15 these curves look so different on these
16 charts for the north area and the south area?

17 DR. RIJAL: The data, you know, we
18 have lower FC levels south area, and I don't
19 know. The number is the number we get from
20 that location, yes.

21 MS. WILLIAMS: And the Stickney plant
22 was not included in these studies?

23 DR. RIJAL: No.

24 MS. WILLIAMS: That's all I have.

1 Ms. Nemura. Can you start with Question
2 No. 1 that we've prefiled. In what areas do
3 you consider yourself an expert?

4 MS. NEMURA: Evaluating pollutant
5 sources and their impacts on watersheds and
6 waterways, and that includes sources of
7 bacteria and nutrients, particularly for
8 combined sewer overflows. I also consider
9 myself an expert in development of long-term
10 control plans and review and revision of
11 water quality standards.

12 MS. WILLIAMS: When you say review and
13 revision of water quality standards, does
14 that cover the gamut of toxics, nutrients?
15 Would you limit that in any way?

16 MS. NEMURA: I would limit that to
17 bacteria and nutrients.

18 MS. WILLIAMS: Not so much in the
19 toxics or metals?

20 MS. NEMURA: Correct.

21 MS. WILLIAMS: Your testimony
22 discusses primarily, I believe, wet weather
23 water quality standards; is that correct?

24 MS. NEMURA: Correct.

1 MS. WILLIAMS: What would you propose
2 to the Board as a wet weather exception?

3 MS. NEMURA: I don't know what that
4 would look like for the CAWS.

5 MS. WILLIAMS: But you're recommending
6 that one be contained in the final outcome of
7 this rulemaking?

8 MS. NEMURA: I'm recommending that if
9 the Agency chooses to propose uses or propose
10 different water quality standards for the
11 CAWS which consist of both uses and criteria,
12 that they should consider the differences
13 between dry weather and wet weather
14 conditions and whether those uses are
15 attainable under all conditions.

16 MS. WILLIAMS: I'm assuming that
17 you're aware that Agency has not proposed
18 ambient criteria for recreational uses at
19 this time, correct?

20 MS. NEMURA: Correct.

21 MS. WILLIAMS: So would there be a
22 need for wet weather exemption in that case?

23 MS. NEMURA: As I --

24 MS. WILLIAMS: Or consideration of --

1 I'm sorry.

2 MS. NEMURA: As I said, if the Agency
3 is proposing changing the water quality
4 standards for the waterways, they need to
5 establish attainable uses and associated
6 criteria to protect those uses.

7 MS. WILLIAMS: What are the uses
8 existing?

9 MR. ANDES: You're talking in the
10 legal sense, legal sense of an existing use
11 or?

12 MS. WILLIAMS: Yes.

13 MR. ANDES: She's not a lawyer.

14 MS. WILLIAMS: I'm talking in the
15 sense of her expertise on revision of water
16 quality standards which is a component of
17 that is designating uses, correct?

18 MS. NEMURA: Correct.

19 MS. WILLIAMS: And when you designate
20 uses, isn't it also correct that you must
21 designate them for attainable and existing
22 uses?

23 MS. NEMURA: The State is not allowed
24 to remove an existing use. However, in the

1 terms of combined sewer overflows, I
2 understand that Chicago's CSOs were present
3 before 1975.

4 MS. WILLIAMS: Okay.

5 MS. NEMURA: And that has been
6 addressed in the context of U.S. EPA has
7 indicated that it is appropriate to -- or it
8 can be appropriate to modify the use because
9 the CSOs were there before 1975, and, hence,
10 the use before 1975, whatever it was, was
11 being impacted by CSOs and associated water
12 quality CSOs. So the existing use issue has
13 been dealt with by U.S. EPA in the context of
14 CSOs.

15 MS. WILLIAMS: And your understanding
16 is they've dealt with it how?

17 MS. NEMURA: That they have clarified
18 that they recognize that it's okay for states
19 to modify the uses to reflect the fact that
20 there are CSO impacts and that to say we
21 can't reflect that because somehow we're
22 removing an existing use, that that's not
23 applicable.

24 MS. WILLIAMS: And explain what you

1 mean by modify the uses in this context.

2 MS. NEMURA: EPA has guidance that
3 they developed in 2001 that specifically was
4 developed to assist states and communities in
5 developing long-term control plans and
6 conducting review and revision of water
7 quality standards as long-term control plans
8 were being developed because they recognize
9 that combined sewer overflows -- and the CSO
10 policy recognizes this, too, that because of
11 the combined sewer overflows which were --
12 the systems were designed to overflow at some
13 point in time when there was excess wet
14 weather, that there would be a need to
15 potentially review and revise the water
16 quality standard.

17 MS. WILLIAMS: Do you provide a
18 citation in your testimony to the 2001
19 guidance you're referring to right now?

20 MS. NEMURA: Yes.

21 MS. WILLIAMS: Can you point it out to
22 us? I know you say U.S. EPA 2001 in quotes,
23 but I'm not sure I found a more specific
24 citation.

1 MS. NEMURA: On Page 9, the 6th
2 reference.

3 MS. WILLIAMS: I don't have a page 9.
4 Let's start there.

5 MR. ANDES: In her testimony?

6 HEARING OFFICER TIPSORD: Yes. I only
7 have a Page 8.

8 MR. ANDES: It's right after the
9 signature page. Attachments and references.

10 MS. WILLIAMS: Thank you. I do have a
11 Page 9. I apologize.

12 Just maybe for the record we
13 can read in the number of that document if
14 you don't mind. It's EPA document
15 EPA-833-R-01-002. I'm going to skip over
16 some of Question 2 that I think is targeted
17 to aquatic life.

18 Question 3 I'll just read it:
19 Does MWRDGC want to submit a UAA with its
20 long-term control plan?

21 MS. NEMURA: I don't know.

22 HEARING OFFICER TIPSORD: Miss Nemura,
23 you need to remember to speak up. You're
24 talking all the way to the back of the room

1 and all of us, too.

2 MS. NEMURA: I don't know.

3 MS. WILLIAMS: When you were referring
4 in your previous answer to U.S. EPA guidance,
5 is that what the guidance refers to,
6 submitting a UAA as part of a long-term
7 control plan in order to modify uses?

8 MS. NEMURA: That's one option that
9 EPA identifies in that guidance document.

10 MS. WILLIAMS: Are there any other
11 options?

12 MS. NEMURA: There are.

13 MS. WILLIAMS: Can you go through them
14 for us?

15 MS. NEMURA: There is a watershed
16 approach in which the community works with
17 other contributors to pollution to look at
18 cost-effective reduction of all the sources
19 as opposed to just the CSOs. There are
20 variances.

21 MS. WILLIAMS: When you say the --
22 let's go back to the first one. When you say
23 the community, you mean the municipality
24 or --

1 MS. NEMURA: The CSO community.

2 MS. WILLIAMS: -- utility that --

3 Sorry. Why don't you repeat that.

4 MS. NEMURA: The CSO community.

5 MS. WILLIAMS: Okay. It doesn't

6 discuss Clean Water Act designated entities

7 performing that watershed analysis, correct?

8 MR. ANDES: What do you mean Clean

9 Water Act designated entities?

10 MS. WILLIAMS: I mean state agency --

11 agencies like Illinois EPA that are

12 administering the Clean Water Act within the

13 state, it's looking more at local

14 governments; is that correct?

15 MS. NEMURA: I don't know that I would

16 say that.

17 MS. WILLIAMS: Okay. If you disagree,

18 explain how you would say it.

19 MR. ANDES: Who does -- Who does those

20 analyses under that document? Who are the

21 possible parties?

22 MS. WILLIAMS: And we're talking

23 about right now about the watershed approach,

24 just so you understand that.

1 DR. RIJAL: Well, one option under the
2 watershed approach is total maximum daily
3 loads, and TMDLs can be performed by state
4 agencies, they can be performs by third
5 parties.

6 MS. WILLIAMS: I just want to be -- so
7 then we start with the long-term control plan
8 with the UAA as option one that you've
9 highlighted. And then the second one would
10 be a watershed approach which could include,
11 which -- a TMDL could be one version of that.
12 What would be -- Are there any other versions
13 of that approach?

14 MS. NEMURA: There are.

15 MS. WILLIAMS: Could you explain them
16 for us.

17 MR. ANDES: Do you want her to explain
18 the whole EPA document?

19 MS. WILLIAMS: Sure.

20 MR. ANDES: Go ahead.

21 MS. WILLIAMS: I just want her to give
22 a list of -- I mean are there 20 approaches?
23 I would think it's a fairly -- we'll get --
24 this won't take all night, right?

1 MR. ANDES: It's a complicated
2 document.

3 DR. RIJAL: It depends on how specific
4 you want to be.

5 MS. WILLIAMS: TMDL is not the only
6 kind so I just want to understand what other
7 types besides a TMBD could be.

8 MS. NEMURA: For example, the
9 Sanitation District No. 1 of Northern
10 Kentucky so embarking on a watershed approach
11 for addressing its sewer overflows. And
12 under that approach, they propose incremental
13 controls that could include controls on other
14 sources every five years so they develop a
15 watershed plan that says here is the controls
16 that we're going to take on the next five
17 years, we work with these other parties and
18 then they implement those controls and then
19 they reassess the situation and then they go
20 back and they come up with a revision to
21 those five-year plans and make incremental
22 progress towards attainment of the water
23 quality standards.

24 MS. WILLIAMS: Then the third item for

1 the variance, right -- I interrupted you as
2 you were going down the list. So you have
3 long-term control plan, watershed approach,
4 variance. Is there anything you want to
5 explain about how a variance would work in
6 this context?

7 MS. NEMURA: A variance is -- a
8 general option under the Clean Water Act, and
9 the permittee and the regulatory agencies
10 agree on an evaluation of factors, very
11 similar to those that are used for use
12 attainability analysis. And in that instance
13 they agree not to change the water quality
14 standard, but they recognize that the
15 permittee can't implement controls within a
16 specified short time frame, so they allow
17 that discharger to have a variance from
18 meeting the water quality standards.

19 MS. WILLIAMS: And is there a
20 limitation to the maximum time frame for a
21 variance?

22 MS. NEMURA: That depends on who you
23 talk to.

24 MR. ANDES: Let me ask you, in federal

1 guidelines is there any limitation on how
2 many variances can be granted?

3 MS. WILLIAMS: No. That was not my
4 question, no. On any given variance, how
5 long can that variance last, not whether can
6 it be extended, but how long can the variance
7 last under the Clean Water Act or this U.S.
8 EPA guidance in your understanding of that?

9 MS. NEMURA: I'm not sure about the
10 specifics.

11 MR. ANDES: We can provide that.

12 MS. WILLIAMS: Right. But okay. That
13 would be helpful if you provide that. And
14 also if you could just answer the question
15 that in your understanding they can't be --
16 they must be time limited in some form,
17 correct, or you don't know that either?

18 MS. NEMURA: They are time limited in
19 the case of the Charles River in Boston.
20 There was a memorandum of, I don't know
21 whether it's understanding or agreement, that
22 was signed that offers consecutive variances.

23 MS. WILLIAMS: Is there any other
24 categories? You've listed three categories.

1 MS. NEMURA: There's also revisions to
2 water quality standards that EPA has
3 identified as appropriate.

4 MS. WILLIAMS: Any others? Okay.
5 Would you say that revisions to water quality
6 standards would be the category of those
7 examples applicable to what we're doing here?

8 MS. NEMURA: I was specifically
9 referring to revisions such as CSO
10 subclasses, such as high flow suspensions,
11 other options.

12 MS. WILLIAMS: I'm just trying to
13 understand how any of these options are
14 applicable to this proceeding.

15 MS. NEMURA: Was that a question?

16 MS. WILLIAMS: I take it -- if I take
17 it as a -- yes. How are any of these options
18 applicable to these proceedings? If we take
19 it as a given that the district had asked for
20 some kind of variance where they could do
21 their own UAA as a controlled plan. But as
22 far as this proceeding, what is your -- when
23 you say the Agency should consider these
24 options, what options at this proceeding

1 would be appropriate?

2 MS. NEMURA: I would think that the
3 Agency would want to review all of their
4 options and work with the CSO community and
5 other stakeholders to identify an appropriate
6 approach that recognizes that this is what
7 would be attainable under wet weather
8 conditions.

9 MS. WILLIAMS: I think the Agency
10 would like to look at all its options, too.
11 That's why I'm trying to understand how that
12 would work in this context.

13 It seems you've identified
14 that they haven't been complete enough. If
15 you're not going to make a specific
16 recommendation to the board for a change, I'd
17 like you to make a very specific
18 recommendation about what you think is
19 missing here.

20 MS. NEMURA: I think what's missing is
21 that in the proposed revisions to the water
22 quality standards, that the Agency has
23 proposed that the designated use be
24 incidental contact recreation or noncontact

1 recreation.

2 MS. WILLIAMS: Or also isn't there
3 also nonrecreational use?

4 MS. NEMURA: Yes.

5 MS. WILLIAMS: Okay.

6 MS. NEMURA: And in saying that this
7 is what the uses should be for the waterways
8 that by not -- that by proposing those uses,
9 the Agency should be confident that those
10 uses are attainable under all conditions. In
11 the proposal or in the rulemaking, the Agency
12 states that they do not believe that proposed
13 uses are attainable during wet weather, so
14 I'm confused in that the proposed standards
15 don't reflect the highest attainable use
16 which is what the UAA is supposed to
17 determine.

18 MS. WILLIAMS: So should we only be --
19 should the use be set at the lower level, at
20 a lower -- I'm not saying this clearly.

21 I'm assuming you're recognizing
22 that in dry weather there's a higher
23 attainable use then, correct? I mean would
24 you agree that there's a higher attainable

1 use in dry weather for recreation? We're on
2 recreation today.

3 MS. NEMURA: When I prepared for this
4 testimony that was not something that I
5 specifically concluded.

6 MS. WILLIAMS: And would you say that
7 you also specifically did not conclude that
8 that they're not attainable? Are you relying
9 only on the Agency statements to conclude
10 that they're not attainable?

11 MS. NEMURA: During wet weather?

12 MS. WILLIAMS: Yes.

13 MS. NEMURA: No.

14 MS. WILLIAMS: What are you relying on
15 to make that conclusion?

16 MS. NEMURA: I'm relying on the
17 District's reports which include studies
18 conducted under the North Side facilities
19 planning process and studies conducted
20 specifically for the use attainability
21 analysis.

22 MS. WILLIAMS: But you didn't look at
23 those in the context of dry weather and in
24 the context of wet weather?

1 MS. NEMURA: My purpose in preparing
2 my testimony was that experience with CSOs
3 and long-term control plans and water quality
4 standards, that if the State is proposing to
5 revise the water quality standards for the
6 waterways, that wet weather needs to be
7 considered in those revisions.

8 MS. WILLIAMS: Can you define wet
9 weather for us as you're using the term?

10 MS. NEMURA: I'm using the term in the
11 context of CSOs occur during wet weather.
12 And combined sewer systems were specifically
13 designed to overflow during wet weather. And
14 the CSO policy recognizes that, yes, CSO
15 communities need to reduce the frequency and
16 volume of CSOs, but to try to expect
17 communities to completely eliminate CSOs is
18 quite challenging and is very site specific.
19 So a definition of wet weather in context of
20 CSOs is different for each community and the
21 associated site-specific conditions where
22 those dischargers -- or where those CSOs
23 discharge to.

24 MR. ANDES: If I can follow up on

1 that. When you're talking about wet weather,
2 are you talking not specifically about when a
3 wet weather source is discharging, but rather
4 the overall impacts of wet weather sources on
5 the uses?

6 MS. WILLIAMS: I don't think that's
7 what she said at all. Is that what you said?

8 MS. NEMURA: Well, it --

9 MS. WILLIAMS: I thought you said when
10 CSOs are impacting the system.

11 MR. ANDES: Impacting the system.
12 That's what I was asking about. It's not
13 just when they're discharging.

14 MS. NEMURA: Right. When CSOs are
15 impacting the system.

16 MS. WILLIAMS: Not just when they're
17 discharging. How are they impacting the
18 system when they're not discharging. Maybe
19 you need to explain that to me.

20 MS. NEMURA: We've heard -- the
21 District has testified in various studies
22 that have been produced, and it's recognized
23 that when CSOs discharge, that the effects of
24 that CSO can occur for several days after the

1 discharge.

2 MS. WILLIAMS: I'm sorry. So you mean
3 during and after as the effects continue on?

4 MS. NEMURA: Correct.

5 MS. WILLIAMS: Okay. You're not just
6 referring to -- what I guess I'm getting at
7 is I think your answer is pretty clear that
8 your definition of wet weather is not getting
9 just rain events or nonsource running off
10 during rain. You're focussing on CSO impacts
11 to the system?

12 MS. NEMURA: Correct.

13 MS. WILLIAMS: Thank you.

14 MR. ANDES: If I can follow up on
15 that. Are you talking about more than just
16 CSOs, but rather other wet weather sources as
17 well?

18 MS. WILLIAMS: I think she just said
19 no, she's not.

20 MR. ANDES: And I don't think she
21 understood the question.

22 HEARING OFFICER TIPSORD: Let him ask
23 the question.

24 MS. NEMURA: For the waterways there

1 can be wet weather impacts that -- and even
2 if all the CSOs were eliminated, there would
3 still be wet weather impacts. And because of
4 the unique nature of the waterways in which
5 it is operated for flood control, I think
6 that would have to be considered in the
7 definition of wet weather.

8 MS. WILLIAMS: Is that part of your
9 definition then you're saying here?

10 MS. NEMURA: I don't have a definition
11 of wet weather for the waterways and for the
12 Agency. What I'm saying is there needs to be
13 some consideration of the nature of the
14 waterways and how it's impacted by wet
15 weather, and that was absent in the proposed
16 rulemaking.

17 MS. WILLIAMS: So you've testified
18 that you don't believe the uses designated by
19 the Agency are attainable, is that an
20 accurate summary, in wet weather?

21 MS. NEMURA: I don't believe they're
22 attainable under all conditions.

23 MS. WILLIAMS: Okay. I'm referring
24 only to recreational uses at this point, the

1 three that we talked about. And -- well,
2 actually, I shouldn't say that. Would that
3 include the nonrecreational use that's
4 designated. When you say you don't think
5 they're attainable under all conditions, is
6 that limited to the incidental recreation and
7 noncontact recreation, or does it also
8 include nonrecreational use?

9 MS. NEMURA: Yeah. I didn't look
10 specifically at the noncontact recreation.

11 MR. ANDES: Or the non --

12 MS. NEMURA: Nonrecreation.

13 MS. WILLIAMS: What did you look at?

14 MS. NEMURA: I looked at the
15 incidental contact and the noncontact
16 recreation.

17 MS. WILLIAMS: And what do you see --
18 And you see no difference between the
19 incidental and noncontact in your
20 conclusions? It's the same conclusion?

21 HEARING OFFICER TIPSORD: Deb, we're
22 really losing you. Sorry.

23 MS. WILLIAMS: I just wanted to
24 understand if she's including the same that

1 during certain periods the noncontact
2 recreational use is also not attainable.

3 MS. NEMURA: In the proposed
4 rulemaking, the Agency acknowledges that the
5 proposed uses can't be met during wet weather
6 and that even after TARP is fully operational
7 that they may not be able to attain uses
8 during wet weather and that was the basis for
9 my opinion.

10 MS. WILLIAMS: I think I asked this
11 question already. Was that the only thing
12 that you're basing your opinion on --

13 MS. NEMURA: No.

14 MS. WILLIAMS: -- the Agency's
15 statement of reason, and in that case I would
16 understand. You said you were basing it on
17 your own review of the District's reports.

18 MS. NEMURA: Right. But your specific
19 question was whether, if I understood it
20 correctly, was whether I was distinguishing
21 between the two proposed uses. And without
22 having criteria associated with those two
23 uses which could be different or they could
24 be the same, I don't know how to answer your

1 question.

2 MS. WILLIAMS: Okay. That seems to
3 make sense to me that that's a difficult
4 question to answer without numeric criteria
5 to protect these different uses, right? I
6 mean you would agree with that?

7 MS. NEMURA: It's difficult for me to
8 answer your specific question whether one of
9 those uses is attainable and one is not.
10 That depends on the criteria that the state
11 would associate with those uses.

12 MR. ANDES: If I can follow up on
13 that. A couple questions. Would it
14 ordinarily be the case when the state of
15 developing water quality standards they
16 determine uses and attach appropriate
17 criteria to them?

18 MS. NEMURA: Yes. And in the case of
19 recreational uses, the typical approach is
20 five to ten times the primary contact
21 recreation criteria.

22 MR. ANDES: And in terms of the
23 question asked earlier about if it's only in
24 use why does it matter if it's attainable

1 in wet weather because there's no criterion.
2 Can you clarify the concept of uses have to
3 be attainable.

4 MS. NEMURA: Yes.

5 MR. ANDES: And what consequences can
6 happen if you designate a use that's not
7 attainable?

8 MS. NEMURA: Well, in getting to the
9 use -- the whole use attainability analysis
10 and the purpose is to identify the highest
11 attainable use. An excellent example of that
12 is the Chesapeake Bay. And under the
13 Chesapeake Bay evaluation, the UAA that was
14 done, question was could they meet the
15 default dissolved oxygen criteria in the bay.
16 So they developed the models of the system
17 and they ran the models and they determined
18 that --

19 MS. WILLIAMS: This is an aquatic life
20 use example that you're giving, right?

21 MS. NEMURA: It doesn't -- it still
22 helps illustrate how highest attainable use
23 is determined.

24 MS. WILLIAMS: But the example that

1 you -- and I don't -- I mean I want to let
2 her answer, but the examples that you gave
3 about U.S. EPA letting you diverge from
4 existing uses --

5 MR. ANDES: That's not what she said.

6 MS. WILLIAMS: Is only applicable
7 to -- I'm not -- really I'm actually not
8 trying to mischaracterize. But you are
9 saying there's something very different about
10 recreational uses from CSO impacts, correct?

11 HEARING OFFICER TIPSORD: You know
12 what, though, we have a question on board
13 right now. Let's let her answer this
14 question and -- his question, and then you
15 can clarify that. But I think if we start
16 asking questions before she's answered a
17 question we're going have real difficulties.
18 Continue.

19 MS. NEMURA: Okay. So with the
20 Chesapeake Bay, they had the dissolved
21 oxygen, it wasn't meeting the default
22 criterion. So they ran their models and they
23 looked at what was feasible in terms of
24 limited technology. And they determined that

1 would be protecting different types of
2 aquatic life then in this example that you're
3 giving?

4 MS. NEMURA: Yes.

5 MS. WILLIAMS: Why don't I show --

6 MR. ETTINGER: I'll clarify that. On
7 the aquatic life, that was cut down
8 geographically, right?

9 MS. NEMURA: Yes.

10 MR. ETTINGER: So you weren't
11 expecting an oyster to live with lower
12 dissolved oxygen from levels --

13 THE COURT REPORTER: I can't hear you.

14 MR. ETTINGER: You weren't expecting
15 an oyster to live with different DO levels
16 during part of the week and another part,
17 versus another part of the week in the
18 Chesapeake Bay model?

19 MR. ANDES: Only on Wednesdays.

20 MS. NEMURA: The criteria -- the
21 dissolved oxygen criteria account for
22 frequency magnitude and duration of impact.
23 So I'm not sure how to answer your question.

24 MR. ETTINGER: Okay. I think you

1 have.

2 MS. WILLIAMS: What I'm hearing,
3 though, is that they concluded criterion
4 cannot be met and they went in and tried to
5 refine attainable uses to help with that
6 problem.

7 MS. NEMURA: They determined that the
8 default dissolved oxygen criterion of five,
9 six milligrams per liter could not be met.
10 And then they also looked at the different
11 habitats within the Chesapeake Bay developed
12 the appropriate numeric criteria to protect
13 the species that were within those habitats,
14 and then they also looked at what was
15 attainable with limited technology. And all
16 that sort of came together in the UAA.

17 MS. WILLIAMS: And is there a
18 particular UAA factor they invoked in this
19 process?

20 MS. NEMURA: They invoked several.

21 MS. WILLIAMS: Which ones?

22 MS. NEMURA: They invoked the human
23 cause condition, and I would have to go back
24 and see if there was more.

1 MR. ANDES: We can provide that.

2 MS. WILLIAMS: That would be helpful
3 if you provided that later. I would like
4 to -- rather than reading it into the record,
5 but I can do that as well, I would like to
6 show you a section from the Agency's proposal
7 to the Board. And it's the definition of
8 incidental contact.

9 HEARING OFFICER TIPSORD: Deb, it's
10 the definition of?

11 MS. WILLIAMS: Incidental contact
12 recreation, and it's the Section 301282. I
13 can read it also, but I think it might be
14 easier maybe if you read it into the record
15 so that you can look at it and also the Board
16 will know what we're talking about.

17 MS. NEMURA: Incidental contact
18 recreation means any recreational activity in
19 which human contact with the water is
20 incidental and in which the probability of
21 ingesting appreciable quantities of water is
22 minimal, such as fishing, commercial boating,
23 small craft recreational boating, and any
24 limited contact associated with shore line

1 activity such as wading.

2 MS. WILLIAMS: Can you explain which
3 portions of that definition you feel are not
4 attainable?

5 MS. NEMURA: I would say that given
6 that the definition includes human contact,
7 incidental human contact, that if there was
8 such incidental human contact with the
9 waterways under wet weather conditions that
10 the bacteria levels are sufficiently high
11 such that there could be an increased risk of
12 illness.

13 MS. WILLIAMS: Can you read the
14 noncontact as well? I'm sorry. You might
15 have to flip a page.

16 MS. NEMURA: I have it.

17 MS. WILLIAMS: Okay.

18 MS. NEMURA: Noncontact recreation
19 means any recreational or other water use in
20 which human contact with the water is
21 unlikely, such as pass-through commercial or
22 recreational navigation and where physical
23 conditions or hydrologic modifications make
24 direct human contact unlikely or dangerous.

1 MS. WILLIAMS: Is there some part of
2 that definition that you believe would be
3 unattainable during certain conditions?

4 MS. NEMURA: Well, based on Illinois
5 EPA's statement in the rulemaking, quote, it
6 is clear that as a result of CSOs during wet
7 weather, any level of recreational activity
8 in the waterway is unhealthy during periods
9 when raw sewage is present. I would have to
10 say the Agency believes that that's true
11 under both conditions.

12 MS. WILLIAMS: So that section doesn't
13 specifically differentiate either between
14 incidental and noncontact that you're reading
15 from?

16 MS. NEMURA: Well, it says any level
17 of recreational activity.

18 MS. WILLIAMS: And are you relying on
19 anything besides that statement to come to
20 your conclusion?

21 MS. NEMURA: I'm relying on my
22 knowledge of the criteria that we have to
23 protect recreational uses at the national
24 level and also the criterion that other

1 states have adopted.

2 MS. WILLIAMS: For incidental or
3 secondary contact recreation uses?

4 MS. NEMURA: Yes.

5 MS. WILLIAMS: But you don't mean at
6 the national level of those? You mean at
7 state levels when you're referring to
8 secondary contact uses?

9 MS. NEMURA: It is at the state level,
10 but U.S. EPA has approved those criteria for
11 those states.

12 MS. WILLIAMS: Do you have an opinion
13 about whether the existing use designations
14 for these waters are attainable?

15 MS. NEMURA: You mean the general use
16 standards?

17 MS. WILLIAMS: Do you know what
18 standard is applicable to these waterways for
19 recreational uses now?

20 MS. NEMURA: Right now there is -- the
21 current standards do not include -- I haven't
22 looked at that.

23 MS. WILLIAMS: That's fine. Have you
24 taken into account in forming your opinion

1 unattainable uses during wet weather,
2 improvements from the tunnel and reservoir
3 project?

4 MS. NEMURA: I have not specifically.

5 MR. ANDES: Are you talking about
6 planned improvements or do you mean future
7 improvements?

8 MS. WILLIAMS: I don't understand the
9 difference between planned and future. Do
10 you mean that to mean two different things
11 or?

12 MR. ANDES: No, I don't.

13 MS. WILLIAMS: Planned future. Yes.
14 I am referring to future improvements in the
15 wet weather conditions in the CAWS.

16 MS. NEMURA: Can you restate your
17 question, please.

18 MS. WILLIAMS: Does your opinion about
19 the attainable uses for recreational purposes
20 take into account the improvements during wet
21 weather conditions from completion of TARP?

22 MS. NEMURA: That are anticipated with
23 TARP?

24 MS. WILLIAMS: Correct.

1 MS. NEMURA: Yes.

2 MS. WILLIAMS: And you conclude
3 that -- are you saying then that even after
4 TARP the designated uses in the Agency's
5 proposal would not be attainable?

6 MS. NEMURA: It's my understanding
7 that there will still be occasions, even
8 after TARP is implemented, where you may have
9 a CSO event. So the uses would not be
10 attainable with those CSO events. And if you
11 don't recognize that in the standards when
12 the Agency goes to develop NPDES permit
13 conditions, when they go to develop a total
14 maximum daily load if it's needed, there will
15 be problems in implementing those programs
16 because of the CSO impacts.

17 MS. WILLIAMS: How would those
18 problems occur under this proposal?

19 MS. NEMURA: Because this proposal
20 basically says that the two designated uses,
21 or the proposed designated uses are
22 attainable. And yet part of the proposal
23 says it's not attainable during wet weather.

24 MS. WILLIAMS: Right. But how would

1 that play out as a permitting problem in this
2 case? There wouldn't be a criteria that
3 wasn't being met, correct?

4 MS. NEMURA: The use wouldn't be met.

5 MS. WILLIAMS: The use wouldn't be
6 met. So how would you deal with the use not
7 being met without a criteria violation?

8 MS. NEMURA: I don't know how you
9 could write a permit when you know that the
10 discharge could be impairing the use.

11 MS. WILLIAMS: I guess what I'm
12 getting at is -- what I'm getting at is this
13 proposal requires an effluent limit that will
14 ensure disinfection is occurring. I don't
15 know beyond that what else could be --

16 MS. NEMURA: CSOs are permitted,
17 right?

18 MS. WILLIAMS: Right.

19 MS. NEMURA: Every CSO discharge under
20 an MTDS permit is permitted. It's allowed.
21 So how can you have an allowable discharge
22 that you know is going to impair the
23 designated use?

24 MS. WILLIAMS: So you think it would

1 have a permitting agency would have to
2 require disinfection of CSOs under this
3 proposal. Is that what you're saying?

4 MS. NEMURA: I don't know what --

5 MS. WILLIAMS: What else they --

6 MS. NEMURA: -- what the Agency would
7 have to require.

8 MR. ETTINGER: Cut to the -- You're
9 relying on the basic principle that you can't
10 issue a permit that will allow or cause or
11 contribute to a violation water quality
12 standards, correct?

13 MS. NEMURA: Right. You can't -- you
14 can't authorize a discharge if you know that
15 it's going to impair the use.

16 MR. ANDES: If I can follow up also.
17 You talked about the total maximum daily
18 loads. Am I correct to say those are
19 developed to a level necessary to attain
20 water quality standards?

21 MS. NEMURA: Yes.

22 MR. ANDES: How would you do a TMDL to
23 attain a use that the Agency has recognized
24 can't be attained?

1 MS. NEMURA: I don't know.

2 MS. WILLIAMS: In your understanding
3 of reviewing the Agency's proposal, does the
4 Agency agree with your conclusion that all
5 existing uses do not have to be protected?

6 MR. ANDES: You're asking her if the
7 Agency agrees with her?

8 MS. WILLIAMS: Where does it say in
9 the Agency's proposal that existing uses
10 don't have to be protected? How is that?

11 MR. ANDES: I don't remember who said
12 here that existing uses don't have to be
13 protected.

14 MS. WILLIAMS: That's what I heard
15 Dr. Rijal say that U.S. EPA --

16 MR. ANDES: That's not.

17 MS. WILLIAMS: -- has recognized that
18 where CSOs are an issue, existing uses can
19 be --

20 MR. ANDES: No. That's not true.
21 It's not what she said.

22 MS. WILLIAMS: That's different. It
23 was not what she said. I understand that. I
24 just didn't want you testifying that it's not

1 true.

2 MR. ANDES: It's both, but it's
3 certainly not what she said.

4 MS. WILLIAMS: Please explain why I
5 mischaracterized your testimony for me,
6 because that's how I understood it, so.

7 MS. NEMURA: Okay. If you have a CSO
8 that exists prior to 1975, okay, it's
9 unlikely that the water quality that existed
10 before 1975 supported the recreational use.
11 So, therefore, the existing use was not
12 recreational during CSO events.

13 MS. WILLIAMS: So in your
14 understanding existing use does not refer to
15 what is occurring for recreational purposes
16 not also include what is occurring today on
17 the waterways in terms of recreation?

18 MS. NEMURA: The same logic applies.
19 You have a CSO discharge, okay? You have a
20 CSO discharge, and the use is not -- the
21 recreational use is not being met during and
22 after that CSO discharge.

23 MS. WILLIAMS: Is a CSO discharge an
24 existing use in your definition? Is that

1 what you're trying to tell us?

2 MS. NEMURA: No.

3 MR. ANDES: Let me see if I can help.

4 And I believe there's some EPA documents that
5 we can provide that are relevant on this.

6 But let me ask you this: In terms
7 of defining what an existing use is, is it
8 accurate to say that EPA says you can define
9 the existing use including both the
10 activities taking place and the water quality
11 conditions under which they're taking place.
12 So in a CSO context or wet weather context,
13 would that mean certain recreational
14 activities, whether they take -- in defining
15 it do they take place in the dry weather, do
16 they take place in the wet weather and those
17 are two different parts of the analysis?

18 MS. NEMURA: Correct.

19 MS. WILLIAMS: Okay. Okay.

20 MR. ANDES: Does that help?

21 MS. WILLIAMS: So if recreational use
22 is occurring during wet weather, is it an
23 existing use?

24 MS. NEMURA: It is recreational use

1 that is occurring where the water quality
2 doesn't support the definition of contact
3 recreation.

4 MR. ANDES: So if I can clarify it,
5 does that mean that you're talking about
6 canoeing taking place when bacteria levels
7 are high due too CSOs?

8 MS. NEMURA: Yes.

9 MR. ANDES: That's the existing use.

10 MS. NEMURA: (Nodding head).

11 MR. ANDES: So would future
12 conditions, when one is reducing CSO levels
13 rather than increasing them, would that
14 impair that existing use?

15 MS. NEMURA: No. You're not removing
16 that existing use.

17 MR. ANDES: In fact, are you
18 improving?

19 MS. NEMURA: You're improving
20 conditions --

21 MR. ANDES: So that would be allowed?

22 MS. NEMURA: Yes.

23 MR. ANDES: Thank you.

24 MS. WILLIAMS: What would be allowed?

1 MR. ANDES: Changing the use to
2 recognize that situation.

3 MS. WILLIAMS: To recognize the
4 situation.

5 MS. NEMURA: That water quality is
6 being improved and it's not taking away an
7 existing use.

8 MR. ANDES: And there are EPA
9 documents and state documents that we'll
10 provide that relate to that concept.

11 MS. WILLIAMS: When you say we'll
12 provide them, do you mean like -- do you mean
13 tomorrow or do you mean subsequent to the --

14 MR. ANDES: We'll do the best to get
15 them here tomorrow.

16 MS. WILLIAMS: Let's try Question 10.
17 Page 2, Paragraph 4 of your testimony states
18 in particular a provision is needed to inform
19 the public that the waterways should not be
20 used for recreation when impacted by wet
21 weather discharges. Please explain how this
22 recommendation is different than the current
23 signs posted along the waterway.

24 MS. NEMURA: I don't have any

1 particular knowledge of the signs that are
2 posted along the waterway. In my opinion, if
3 the standards are going to be changed, they
4 need to reflect the highest attainable use so
5 that water quality managers, permittees,
6 stakeholders, anybody who reads the water
7 quality standards is clear that this is what
8 is expected.

9 MS. WILLIAMS: I think some of my
10 confusion or frustration is coming from the
11 fact that it would be easier for me to
12 understand your recommendation in this regard
13 if you could provide specifics as to what
14 you'd like to see the Board include in this
15 rule to reflect that. Will it be possible at
16 all for you to do that?

17 MS. NEMURA: I think the Agency should
18 have considered the unique aspects of the
19 waterways, the wet weather impacts that the
20 Agency acknowledges that are there, and that
21 they should have included that in the
22 proposal --

23 MS. WILLIAMS: I mean we really think
24 we did. I'm not trying to testify now. I

1 don't see how we can do that without seeing
2 something from you about what specifically is
3 not --

4 MR. ANDES: Are you telling her it's
5 not agency's obligation to put forward a
6 proposal that reflects sample uses?

7 MS. WILLIAMS: I think we have.
8 That's why we don't --

9 MR. ANDES: She just cited the
10 Agency's statement that uses aren't
11 attainable.

12 MS. WILLIAMS: Did you give the page?
13 I think you did.

14 MS. NEMURA: That's Page 92.

15 HEARING OFFICER TIPSORD: In the
16 statement of reasons?

17 MS. NEMURA: Yes.

18 HEARING OFFICER TIPSORD: Thank you.

19 MS. WILLIAMS: I don't think that's --
20 Did you say Page 92?

21 MS. NEMURA: Yes.

22 MS. WILLIAMS: I mean I think the
23 quote that you provided in your testimony is
24 in the statement of reasons, but I don't

1 think --

2 MS. NEMURA: I'm sorry. It's Page 45.

3 MS. WILLIAMS: So let me just -- We
4 don't need to go around and around about this
5 anymore. I guess all I can ask is you don't
6 have a recommendation specifically about
7 how -- what the Board will come up with
8 through this proceeding should be different
9 than what's been proposed by the Agency,
10 correct?

11 MS. NEMURA: My recommendation is
12 consistent with the District's recommendation
13 in that there is information that is being
14 collected that will help answer some of these
15 questions. And that if the Agency is going
16 to propose a change to the water quality
17 standards, that the -- it's the Agency that
18 should determine in consultation with the
19 impacted parties and other stakeholders what
20 the highest attainable uses are.

21 MS. WILLIAMS: But is that the burden
22 that the Agency has or is the burden in the
23 UAA to demonstrate that the Clean Water Act
24 uses are not attainable?

1 MS. NEMURA: If you do a use
2 attainability analysis, the purpose of the
3 UAA is to establish a highest attainable use.

4 MS. WILLIAMS: So if we had --

5 MS. NEMURA: If that information
6 wasn't present in the UAA and there's studies
7 underway to help inform that type of
8 information, then wait until that information
9 is available in establishing what the highest
10 attainable use is.

11 MS. WILLIAMS: So if we had instead
12 proposed protection of primary contact
13 recreation in this rulemaking, we would not
14 have that same burden, correct?

15 MS. NEMURA: I don't understand --

16 MS. WILLIAMS: Because we would not be
17 performing the UAA then, right? We would
18 just be performing water quality standard
19 change.

20 MS. NEMURA: So are you saying that
21 you would designate a use that you know is
22 not attainable?

23 MS. WILLIAMS: I mean we designate
24 primary contact recreation general use for

1 all sorts of water bodies that don't have
2 sufficient -- that don't even have -- we
3 don't know if there's recreation occurring.

4 MR. ANDES: But in this one if you
5 know that primary is not attainable, would
6 the Agency designate it anyway in this
7 regard?

8 MS. WILHITE: We're not designating
9 primary --

10 MR. ANDES: She's proposing exactly
11 that.

12 MS. WILLIAMS: I feel the burden is
13 being shifted here, and I'm trying to
14 understand what the burden is on the Agency
15 here as you see it.

16 MR. ANDES: She just explained it.

17 MS. NEMURA: Under the Clean Water
18 Act, it indicates that the purpose of the
19 UAA, if you're going to change a standard, if
20 the state is going to change the standard you
21 need to do the UAA. The outcome of the UAA
22 could be to upgrade the use, it could be to
23 keep the use the same, it could be to
24 downgrade the use and the outcome of the UAA

1 which is supposed to be a scientific
2 objective analysis, is to establish the
3 highest attainable use.

4 MS. WILLIAMS: But if --

5 MS. NEMURA: I understand that eons
6 back when states were doing windshield
7 surveys, okay, or in many cases like Missouri
8 who didn't have bacteria criteria, okay, and
9 they were sued and they had to adopt
10 recreational use criteria and bacteria
11 criteria, okay. They had to do a blanket
12 designation that all water bodies were
13 supposed to be primary contact recreation.
14 What they chose to do is to do UAAs for those
15 water bodies where they felt that primary
16 contact recreation was not appropriate. And
17 in that case, the highest attainable use was
18 deemed to be either whole body contact B
19 which is less restrictive than primary, or
20 secondary contact recreation. And that's the
21 scientific process that is supposed to be
22 followed with the UAA.

23 MS. WILLIAMS: Do you -- I don't think
24 I asked the rest of this ten. Does the

1 District already have a brochure and a
2 message on their website informing the public
3 of hazards of recreating on the CAWS?

4 MS. NEMURA: I don't know.

5 MS. WILLIAMS: Does the District need
6 to do more to get this information out to the
7 public?

8 MS. NEMURA: I can't speak to the
9 adequacy of the District's public
10 beautification program.

11 MS. WILLIAMS: Do you think that the
12 Board needs to adopt a numeric criteria for
13 protection of the attainable recreational
14 uses in this rulemaking?

15 MS. NEMURA: I'm not recommending
16 that.

17 MS. WILLIAMS: You're recommending
18 that they do not adopt a numeric criteria --

19 MS. NEMURA: No. I'm not recommending
20 that they -- my problem lies in the fact that
21 you have to establish the appropriate uses,
22 and then you adopt numeric criteria to
23 protect those uses. If you haven't adopted
24 the appropriate designated uses, it's hard

1 for me to suggest to the Board what they
2 should adopt as a numeric criteria. You have
3 to do both at the same time, and they both
4 have to be appropriate.

5 MS. WILLIAMS: So that's your
6 testimony. That uses and criteria have to be
7 adopted at the same time?

8 MS. NEMURA: My testimony is that if
9 you're going to adopt a use, you should
10 also -- you're supposed to adopt the
11 appropriate use and the appropriate criteria
12 to protect that use.

13 MS. WILLIAMS: And would a narrative
14 criteria meet that definition, meet that
15 recommendation as you described it?

16 MS. NEMURA: I don't know how you
17 would adopt the narrative criteria to protect
18 a recreational use.

19 MS. WILLIAMS: Do you know if U.S. EPA
20 has ever approved a narrative criteria for
21 recreational use?

22 MS. NEMURA: I don't know.

23 MS. WILLIAMS: Do you know if they've
24 disapproved any?

1 MS. NEMURA: I don't know.

2 MR. ANDES: Are you aware that EPA has
3 taken action to establish water quality
4 standards in states that don't have numeric
5 standards for bacteria?

6 MS. NEMURA: I don't believe so.
7 Missouri is a good example. Missouri had no
8 recreational uses, and when they adopted
9 recreational uses, they adopted associated
10 numeric criteria to go along with those
11 different use classifications.

12 MS. WILLIAMS: But you don't --

13 MR. ETTINGER: Do you know what
14 numbers Missouri adopted?

15 MS. NEMURA: I do. But I would prefer
16 to review the actual water quality standards
17 before I gave you the wrong number.

18 MR. ETTINGER: Could they use
19 indicator species like --

20 THE COURT REPORTER: Like what?

21 MR. ETTINGER: -- fecal or --

22 THE COURT REPORTER: I still can't
23 hear you.

24 MR. ETTINGER: Did they use indicators

1 like fecal, enterococci or E. Coli?

2 MS. NEMURA: They used E. Coli.

3 MR. ETTINGER: Thank you.

4 MS. WILLIAMS: One thing that I would
5 find very helpful with regard to your
6 testimony references to other states is if we
7 could supplement the record at some point
8 with citations to --

9 MR. ANDES: This is a list of
10 citations at which I believe you asked for in
11 one of the questions.

12 HEARING OFFICER TIPSORD: Question 4.

13 MS. WILLIAMS: I think I skipped it.

14 HEARING OFFICER TIPSORD: We will mark
15 this as Exhibit 117 if there is no objection.
16 Seeing none, this is Exhibit 117. And if
17 this is probably as good a time as any to
18 break for the evening if we're okay?

19 MR. ETTINGER: Not quite.

20 HEARING OFFICER TIPSORD: Okay.

21 MR. ETTINGER: I object. You didn't
22 include Missouri here so could you --

23 HEARING OFFICER TIPSORD: Rather

24 than --

1 MR. ANDES: Provide a --

2 MR. ETTINGER: Could you provide the
3 cite for Missouri tomorrow morning since we
4 talked so much about it.

5 MR. ANDES: We'll do our best.

6 HEARING OFFICER TIPSORD:
7 Mr. Ettinger, rather than objecting, could
8 you ask him to supplement and withdraw your
9 action.

10 MR. ETTINGER: I objected to
11 concluding before I asked him to supplement.
12 Now I've asked him to supplement.

13 HEARING OFFICER TIPSORD: Okay. We'll
14 break for the day. We're at 9040 tomorrow.

15 (At which time the
16 hearing was continued to
17 September 25, 2008.)

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1 STATE OF ILLINOIS)
2) SS.
3 COUNTY OF COOK)
4

5 I, LAURA MUKAHIRN, being a Certified
6 Shorthand Reporter doing business in the City of
7 Chicago, Illinois, County of Cook, certify that I
8 reported in shorthand the proceedings had at the
9 foregoing hearing of the above-entitled cause. And
10 I certify that the foregoing is a true and correct
11 transcript of all my shorthand notes so taken as
12 aforesaid and contains all the proceedings had at
13 the said meeting of the above-entitled cause.

14

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LAURA MUKAHIRN, CSR

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CSR NO. 084-003592

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