

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS,)
)
Complainant,)
)
v.)
) **PCB No. 09-08**
) **(Enforcement - Water)**
RED SEAL DEVELOPMENT)
CORPORATION, an Illinois Corporation, and)
LENZINI EXCAVATING COMPANY, an)
Illinois Corporation,)
)
Respondents,)

NOTICE OF FILING

TO:

Jeryl Olson
Seyfarth Shaw LLP
131 S. Dearborn Street, Suite 2400
Chicago, Illinois 60603

John W. Watson
Baker & McKenzie LLP
One Prudential Plaza
130 E. Randolph Street, Suite 3700
Chicago, Illinois 60601

(VIA ELECTRONIC FILING)

PLEASE TAKE NOTICE that on the 7th day of August, 2008, I filed with the Clerk of the Illinois Pollution Control Board a Motion to Request Relief From Hearing Requirement With Respect to Respondent Red Seal and a Stipulation and Proposal for Settlement with Red Seal Development Corporation Only, copies of which are attached hereto and hereby served upon you.

PEOPLE OF THE STATE OF ILLINOIS

LISA MADIGAN
Attorney General of the
State of Illinois

By: 
RICHARD A. PERRY
Assistant Attorney General

Electronic Filing - Received, Clerk's Office, August 7, 2008

Environmental Bureau
69 West Washington Street, Suite 1800
Chicago, Illinois 60602
(312) 814-2069

Date: August 7, 2008

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**MOTION TO REQUEST RELIEF
FROM HEARING REQUIREMENT WITH RESPECT TO RESPONDENT RED SEAL**

NOW COMES the Complainant, PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, and requests relief from the hearing requirement in the above-captioned matter. In support thereof, the Complainant states as follows:

1. On July 28, 2008, a Complaint was filed with the Pollution Control Board (“Board”) in this matter. On August 7, 2008, a Stipulation and Proposal for Settlement with Red Seal Development Corporation Only was filed with the Board.
2. Section 31(c)(2) of the Illinois Environmental Protection Act (“Act”), 415 ILCS 5/31(c)(2), effective August 1, 1996, allows the parties in certain enforcement cases to request relief from the mandatory hearing requirement where the parties have submitted to the Board a stipulation and proposal for settlement. Section 31(c)(2) provides:

Notwithstanding the provisions of subdivision (1) of this subsection (c), whenever a complaint has been filed on behalf of the Agency or by the People of the State of Illinois, the parties may file with the Board a stipulation and proposal for settlement accompanied by a request for relief from the requirement of a hearing pursuant to subdivision (1). Unless the Board, in its discretion, concludes that a

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hearing will be held, the Board shall cause notice of the stipulation, proposal and request for relief to be published and sent in the same manner as is required for hearing pursuant to subdivision (1) of this subsection. The notice shall include a statement that any person may file a written for hearing within 21 days after receiving the notice. If any person files a timely written demand for hearing, the Board shall deny the request for relief from a hearing and shall hold a hearing in accordance with the provisions of subdivision (1).

3. No hearing is currently scheduled in the instant case.
4. The Complainant requests the relief conferred by Section 31(c)(2) of the

Act.

WHEREFORE, the Complainant, PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, requests relief from the requirement of a hearing pursuant to 415 ILCS 5/31(c)(2), effective August 7, 2008.

Respectfully submitted,

PEOPLE OF THE STATE OF ILLINOIS
LISA MADIGAN
Attorney General of the
State of Illinois

By: _____


RICHARD A. PERRY
Assistant Attorney General

Environmental Bureau
69 W. Washington St., Suite 1800
Chicago, Illinois 60602
(312) 814-2069

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STIPULATION AND PROPOSAL FOR SETTLEMENT WITH RED SEAL DEVELOPMENT CORPORATION ONLY

Complainant, PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, the Illinois Environmental Protection Agency ("Illinois EPA"), and the Respondent, RED SEAL DEVELOPMENT CORPORATION, an Illinois corporation ("Red Seal" or "Respondent") have agreed to the making of this Stipulation and Proposal for Settlement ("Stipulation") and submit it to the Illinois Pollution Control Board ("Board") for approval. This stipulation of facts is made and agreed upon for purposes of settlement only and as a factual basis for the Board's approval of this Stipulation and issuance of relief. None of the facts stipulated herein shall be introduced into evidence in any other proceeding regarding violations of the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/1 *et seq.* (2006), and the Board's Regulations, alleged in the Complaint except as otherwise provided herein. It is the intent of the parties to this Stipulation that it be a final adjudication of this matter.

I. STATEMENT OF FACTS

A. Parties to the Stipulation

1. On July 28, 2008, a Complaint was filed on behalf of the People of the State of Illinois by Lisa Madigan, Attorney General of the State of Illinois, on her own motion and upon the request of the Illinois EPA, pursuant to Section 31 of the Act, 415 ILCS 5/31 (2006), against the Respondent.

2. The Illinois EPA is an administrative agency of the State of Illinois, created pursuant to Section 4 of the Act, 415 ILCS 5/4 (2006).

3. At all times relevant to this Complaint, Respondent Red Seal was and is an Illinois corporation in good standing with the State of Illinois.

4. At all times relevant to this Complaint, Red Seal was the general contractor for a development known as the "Deer Park Estates", a parcel of land of approximately 14.25 acres in size located at the intersection of Long Grove Road and Quentin Road in the City of Deer Park, Lake County, Illinois (the "Site").

5. Red Seal engaged in construction activities at the Site. These construction activities involved excavating and grading soil at the Site. Between August 24, 2006 and October 13, 2006, on dates better known to the Respondent, disturbed soil and sediment from the Site was carried by storm water into an unnamed tributary of Buffalo Creek and into an area of wetlands that is located near the southeast corner of the Site.

B. Allegations of Non-Compliance

Complainant and the Illinois EPA contend that the Respondent has violated the following provisions of the Act and Board regulations:

- Count I: Causing, threatening or allowing water pollution, in violation of Section 12(a) of the Act, 415 ILCS 5/12(a) (2006).
- Count II Causing, threatening or allowing a violation of water quality standards, in violation of Section 12(a) of the Act, 415 ILCS 5/12(a) (2006), and Section 302.203 of the Board Water Pollution Regulations, 35 Ill. Adm. Code 302.203.
- Count III: Creating a water pollution hazard, in violation of Section 12(d) of the Act, 415 ILCS 5/12(d) (2006).
- Count IV: Failure to implement and comply with the stormwater pollution prevention plan, in violation of Part IV. of the General Stormwater Permit, Section 12(f) of the Act, 415 ILCS 5/12(f)(2006), and Section 309.102(a) of the Board Water Pollution Regulations, 35 Ill. Adm. Code 309.102(a).
- Count V: Causing or allowing the construction and/or installation of a sanitary sewer, in violation of Section 12(b) of the Act, 415 ILCS 5/12(b)(2006), and Section 309.202(a) of the Board Water Pollution Regulations, 35 Ill. Adm. Code 309.202(a).

C. Admission of Violations

Respondent neither admits nor denies the violations alleged in the Complaint filed in this matter and referenced within Section III.B herein.

D. Compliance Activities to Date

The portions of the Site relevant to the Complaint were fully stabilized and the alleged storm water violations have ceased.

II. APPLICABILITY

This Stipulation shall apply to and be binding upon the Complainant, the Illinois EPA and the Respondent, and any officer, director, agent, or employee of the Respondent, as well as any successors or assigns of the Respondent. The Respondent shall not raise as a defense to any enforcement action taken pursuant to this Stipulation the failure of any of its officers, directors, agents, employees or successors or assigns to take such action as shall be required to comply with the provisions of this Stipulation. This Stipulation may be used against the Respondent in any subsequent enforcement action or permit proceeding as proof of a past adjudication of violation of the Act and the Board Regulations for all violations alleged in the Complaint in this matter, for purposes of Sections 39 and 42 of the Act, 415 ILCS 5/39 and 42 (2006).

III. IMPACT ON THE PUBLIC RESULTING FROM ALLEGED NON-COMPLIANCE

Section 33(c) of the Act, 415 ILCS 5/33(c) (2006), provides as follows:

In making its orders and determinations, the Board shall take into consideration all the facts and circumstances bearing upon the reasonableness of the emissions, discharges, or deposits involved including, but not limited to:

1. the character and degree of injury to, or interference with the protection of the health, general welfare and physical property of the people;
2. the social and economic value of the pollution source;
3. the suitability or unsuitability of the pollution source to the area in which it is located, including the question of priority of location in the area involved;
4. the technical practicability and economic reasonableness of reducing or eliminating the emissions, discharges or deposits resulting from such pollution source; and

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5. any subsequent compliance.

In response to these factors, the parties to this Stipulation state the following:

1. The alleged violations potentially threatened human health and the environment by discharging contaminants into the waters of the State.
2. The Respondent's construction activities had a social and economic benefit.
3. The Site was suitable for the area in which it is located.
4. It is both technically practicable and economically reasonable to implement adequate erosion control measures at the Site in compliance with the Act and Board regulations.
5. The Respondent has subsequently complied with the Act and the Board Regulations.

IV. CONSIDERATION OF SECTION 42(h) FACTORS

Section 42(h) of the Act, 415 ILCS 5/42(h) (2006), provides as follows:

In determining the appropriate civil penalty to be imposed under . . . this Section, the Board is authorized to consider any matters of record in mitigation or aggravation of penalty, including but not limited to the following factors:

1. the duration and gravity of the violation;
2. the presence or absence of due diligence on the part of the respondent in attempting to comply with requirements of this Act and regulations thereunder or to secure relief therefrom as provided by this Act;
3. any economic benefits accrued by the respondent because of delay in compliance with requirements, in which case the economic benefits shall be determined by the lowest cost alternative for achieving compliance;
4. the amount of monetary penalty which will serve to deter further violations by the respondent and to otherwise aid in enhancing voluntary compliance with this Act by the respondent and other persons similarly subject to the

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Act;

5. the number, proximity in time, and gravity of previously adjudicated violations of this Act by the respondent;
6. whether the respondent voluntarily self-disclosed, in accordance with subsection i of this Section, the non-compliance to the Agency; and
7. whether the respondent has agreed to undertake a "supplemental environmental project," which means an environmentally beneficial project that a respondent agrees to undertake in settlement of an enforcement action brought under this Act, but which the respondent is not otherwise legally required to perform.

In response to these factors, the parties to this Stipulation state as follows:

1. The alleged violations occurred at the Site during a period of time beginning no later than August 24, 2006 and continuing until at least October 13, 2006.
2. The Respondent was diligent in attempting to return to compliance with the Act, and Board regulations, once the Illinois EPA notified it of its alleged noncompliance.
3. The penalty obtained exceeds any economic benefit realized by the Respondent as a result of any noncompliance with the Act or Board regulations.
4. Complainant and the Illinois EPA have determined, based upon the specific facts of this matter, that a penalty of Fifteen Thousand and Five Hundred Dollars (\$15,500.00) will serve to deter further violations and aid in future voluntary compliance with the Act and Board regulations.
5. There is no record of any prior enforcement action brought against the Respondent under the Act.
6. Self-disclosure is not at issue in this matter.

7. The settlement of this matter does not include a supplemental environmental project.

V. TERMS OF SETTLEMENT

A. Penalty Payment

The Respondent shall pay a civil penalty in the sum of Fifteen Thousand and Five Hundred Dollars (\$15,500.00) within thirty (30) days from the date the Board adopts and accepts this Stipulation.

B. Stipulated Penalties, Interest and Default

1. If the Respondent fails to make any payment required by this Stipulation on or before the date upon which the payment is due, the Respondent shall be in default and the remaining unpaid balance of the penalty, plus any accrued interest, shall be due and owing immediately. In the event of default, the Complainant shall be entitled to reasonable costs of collection, including reasonable attorney's fees.

2. Pursuant to Section 42(g) of the Act, interest shall accrue on any penalty amount owed by the Respondent not paid within the time prescribed herein. Interest on unpaid penalties shall begin to accrue from the date such are due and continue to accrue to the date full payment is received. Where partial payment is made on any penalty amount that is due, such partial payment shall be first applied to any interest on unpaid penalties then owing.

C. Payment Procedures

All payments required by this Stipulation shall be made by certified check or money order payable to the Illinois EPA for deposit into the Environmental Protection Trust Fund ("EPTF").

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Payments shall be sent by first class mail and delivered to:

Illinois Environmental Protection Agency
Fiscal Services
1021 North Grand Avenue East
P.O. Box 19276
Springfield, IL 62794-9276

The name, case number and the Respondent's federal tax identification number shall appear on the face of the certified check or money order. A copy of the certified check or money order and any transmittal letter shall be sent to:

Richard A. Perry
Assistant Attorney General
Environmental Bureau
69 W. Washington St., 18th Floor
Chicago, Illinois 60602

D. Future Compliance

1. In addition to any other authority, the Illinois EPA, its employees and representatives, and the Attorney General, her employees and representatives, shall have the right of entry into and upon the Site which is the subject of this Stipulation, at all reasonable times for the purposes of conducting inspections and evaluating compliance status. In conducting such inspections, the Illinois EPA, its employees and representatives, and the Attorney General, her employees and representatives, may take photographs, samples, and collect information, as they deem necessary.

2. This Stipulation in no way affects the responsibilities of the Respondent to comply with any other federal, state or local laws or regulations, including but not limited to the Act and the Board Regulations.

3. Respondent shall cease and desist from future violations of the Act and Board Regulations that were the subject matter of the Complaint.

E. Release from Liability

In consideration of the Respondent's payment of a \$15,500.00 penalty and commitment to cease and desist as contained in Section V.D.3, and upon the Board's approval of this Stipulation, the Complainant releases, waives and discharges the Respondent from any further liability or penalties for the violations of the Act and Board Regulations that were the subject matter of the Complaint herein. The release set forth above does not extend to any matters other than those expressly specified in the Complaint filed on July 28, 2008, neither does it extend to any other person other than the signatory to this Stipulation. The Complainant reserves, and this Stipulation is without prejudice to, all rights of the State of Illinois against the Respondent with respect to all other matters, including but not limited to, the following:

- a. criminal liability;
- b. liability for future violation of state, federal, local, and common laws and/or regulations;
- c. liability for natural resources damage arising out of the alleged violations; and
- d. liability or claims based on the Respondent's failure to satisfy the requirements of this Stipulation.

Nothing in this Stipulation is intended as a waiver, discharge, release, or covenant not to sue for any claim or cause of action, administrative or judicial, civil or criminal, past or future, in

law or in equity, which the State of Illinois or the Illinois EPA may have against any person, as defined by Section 3.315 of the Act, 415 ILCS 5/3.315, or entity other than the Respondent.

F. Enforcement of Stipulation

Upon the entry of the Board's Order approving and accepting this Stipulation, that Order is a binding and enforceable order of the Board and may be enforced as such through any and all available means.

G. Execution of Stipulation

The undersigned representatives for each party to this Stipulation certify that they are fully authorized by the party whom they represent to enter into the terms and conditions of this Stipulation and to legally bind them to it.

WHEREFORE, the parties to this Stipulation request that the Board adopt and accept the foregoing Stipulation and Proposal for Settlement as written.

PEOPLE OF THE STATE OF ILLINOIS

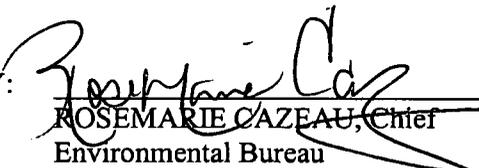
FOR THE ILLINOIS ENVIRONMENTAL
PROTECTION AGENCY

LISA MADIGAN
Attorney General
State of Illinois

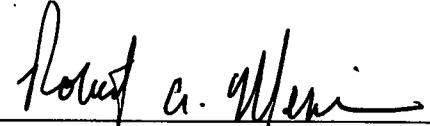
DOUGLAS P. SCOTT, Director
Illinois Environmental Protection Agency

MATTHEW J. DUNN, Chief
Environmental Enforcement/
Asbestos Litigation Division

BY:


ROSEMARIE CAZEAU, Chief
Environmental Bureau
Assistant Attorney General

BY:


ROBERT A. MESSINA
Chief Legal Counsel

DATE:

7/23/08

DATE:

7/22/08

RED SEAL DEVELOPMENT CORP:

BY: _____

DATE: _____

Name: _____

Title: _____

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PEOPLE OF THE STATE OF ILLINOIS

FOR THE ILLINOIS ENVIRONMENTAL
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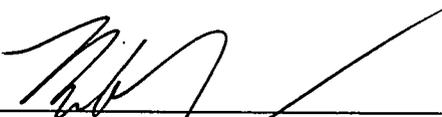
BY: _____
ROSEMARIE CAZEAU, Chief
Environmental Bureau
Assistant Attorney General

BY: _____
ROBERT A. MESSINA
Chief Legal Counsel

DATE: _____

DATE: _____

RED SEAL DEVELOPMENT CORP.

BY:  _____

DATE: _____

Name: Brian Hoffmann

Title: Vice-Chairman + CFO

CERTIFICATE OF SERVICE

I, RICHARD A. PERRY, an Assistant Attorney General in this case, do certify that I caused to be served this 7th day of August, 2008, the foregoing Motion to Request Relief From Hearing Requirement With Respect to Respondent Red Seal, Stipulation and Proposal for Settlement with Red Seal Development Corporation Only, and Notice of Filing upon the persons listed on said Notice by depositing same in an envelope, first class postage prepaid, with the United States Postal Service at 69 West Washington Street, Chicago, Illinois, at or before the hour of 5:00 p.m.



RICHARD A. PERRY