ACOH-17
RECEIVED
CLERK'S OFFICE

MAY 1 4 2004

INFORMATIONAL NOTICE!!!

STATE OF ILLINOIS
Pollution Control Board

#### IT IS IMPORTANT THAT YOU READ THE ENCLOSED DOCUMENTS.

NOTE:

This Administrative Citation refers to <u>TWO</u> separate State of Illinois Agencies. One is the **ILLINOIS POLLUTION CONTROL BOARD** located at State of Illinois Center,
100 West Randolph Street, Suite 11-500, Chicago, Illinois

60601. The other state agency is the ILLINOIS

**ENVIRONMENTAL PROTECTION AGENCY** located at:

1021 North Grand Avenue East, P.O. Box 19276,

Springfield, Illinois 61794-9276.

If you elect to contest the enclosed Administrative citation, you must file a <u>PETITION FOR REVIEW</u> with thirty-five (35) days of the date the Administrative Citation was served upon you. Any such Petition for Review must be filed with the clerk of the Illinois Pollution Control Board by either hand delivering or mailing to the Board at the address given above. A copy of the Petition for Review should be either hand-delivered or mailed to the Illinois Environmental Protection Agency at the address given above and should be marked to the ATTENTION: DIVISION OF LEGAL COUNSEL.

# BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

#### RECEIVED CLERK'S OFFICE

ADMINISTRATIVE CITATION

MAY 1 4 2004

STATE OF ILLINOIS
Pollution Control Board

			Pollution Control Board
ILLINOIS ENVIRONMENTAL	)		
PROTECTION AGENCY,	)	.7	
	)	11	
Complainant,	)	AC 04-71	
	)		
v.	)	(IEPA No. 265-04-AC)	
	)		
FRANK BENCIE,	)		
,	)		
Respondent.	)		
	NOTICE OF	TEN INC	
	NOTICE OF	FILING	

To: Fra

Frank Bencie

10220 Bencie Lane

West Frankfort, Illinois 62896

PLEASE TAKE NOTICE that on this date I mailed for filing with the Clerk of the Pollution Control Board of the State of Illinois the following instrument(s) entitled ADMINISTRATIVE CITATION, AFFIDAVIT, and OPEN DUMP INSPECTION CHECKLIST.

Respectfully submitted,

Michelle M. Ryan

Special Assistant Attorney General

Illinois Environmental Protection Agency 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276 (217) 782-5544

Dated: May 11, 2004

RECEIVED CLERK'S OFFICE

#### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

MAY 1 4 2004

#### ADMINISTRATIVE CITATION

STATE OF ILLINOIS
Pollution Control Board

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY,	, 17
Complainant,	AC 04-71
V.,	) (IEPA No. 265-04-AC
FRANK BENCIE,	
Respondent.	)

#### **JURISDICTION**

This Administrative Citation is issued pursuant to the authority vested in the Illinois Environmental Protection Agency by Section 31.1 of the Illinois Environmental Protection Act, 415 ILCS 5/31.1 (2002).

#### **FACTS**

- That Frank Bencie ("Respondent") is the present owner of a facility located at 10220
   Bencie Lane south of West Frankfort, Franklin County, Illinois. The property is commonly known to
   the Illinois Environmental Protection Agency as West Frankfort/Bencie, Frank.
- 2. That said facility is an open dump operating without an Illinois Environmental Protection Agency Operating Permit and is designated with Site Code No. 0558045002.
  - 3. That Respondent has owned and operated said facility at all times pertinent hereto.
- 4. That on March 23, 2004, Douglas E.Hayward of the Illinois Environmental Protection Agency's Marion Regional Office inspected the above-described facility. A copy of his inspection report setting forth the results of said inspection is attached hereto and made a part hereof.

#### <u>VIOLATIONS</u>

Based upon direct observations made by Douglas E. Hayward during the course of his March 23, 2004 inspection of the above-named facility, the Illinois Environmental Protection Agency

has determined that Respondent has violated the Illinois Environmental Protection Act (hereinafter, the "Act") as follows:

- (1) That Respondent caused or allowed the open dumping of waste in a manner resulting in litter, a violation of Section 21(p)(1) of the Act, 415 ILCS 5/21(p)(1) (2002).
- (2) That Respondent caused or allowed the open dumping of waste in a manner resulting in the deposition of waste in standing or flowing waters, a violation of Section 21(p)(4) of the Act, 415 ILCS 5/21(p)(4) (2002).

#### **CIVIL PENALTY**

Pursuant to Section 42(b)(4-5) of the Act, 415 ILCS 5/42(b)(4-5) (2002), Respondent is subject to a civil penalty of One Thousand Five Hundred Dollars (\$1,500.00) for each of the violations identified above, for a total of <u>Three Thousand Dollars (\$3,000.00)</u>. If Respondent elects not to petition the Illinois Pollution Control Board, the statutory civil penalty specified above shall be due and payable no later than <u>June 15, 2004</u>, unless otherwise provided by order of the Illinois Pollution Control Board.

If Respondent elects to contest this Administrative Citation by petitioning the Illinois Pollution Control Board in accordance with Section 31.1 of the Act, 415 ILCS 5/31.1 (2002), and if the Illinois Pollution Control Board issues a finding of violation as alleged herein, after an adjudicatory hearing, Respondent shall be assessed the associated hearing costs incurred by the Illinois Environmental Protection Agency and the Illinois Pollution Control Board. Those hearing costs shall be assessed in addition to the One Thousand Five Hundred Dollar (\$1,500.00) statutory civil penalty for each violation.

Pursuant to Section 31.1(d)(1) of the Act, 415 ILCS 5/31.1(d)(1) (2002), if Respondent fails to petition or elect not to petition the Illinois Pollution Control Board for review of this Administrative Citation within thirty-five (35) days of the date of service, the Illinois Pollution Control Board shall adopt a final order, which shall include this Administrative Citation and findings of violation as alleged herein, and shall impose the statutory civil penalty specified above.

When payment is made, Respondent's check shall be made payable to the Illinois Environmental Protection Trust Fund and mailed to the attention of Fiscal Services, Illinois Environmental Protection Agency, 1021 North Grand Avenue East, P.O. Box 19276, Springfield, Illinois 62794-9276. Along with payment, Respondent shall complete and return the enclosed Remittance Form to ensure proper documentation of payment.

If any civil penalty and/or hearing costs are not paid within the time prescribed by order of the Illinois Pollution Control Board, interest on said penalty and/or hearing costs shall be assessed against the Respondents from the date payment is due up to and including the date that payment is received. The Office of the Illinois Attorney General may be requested to initiate proceedings against Respondent in Circuit Court to collect said penalty and/or hearing costs, plus any interest accrued.

# PROCEDURE FOR CONTESTING THIS ADMINISTRATIVE CITATION

Respondent has the right to contest this Administrative Citation pursuant to and in accordance with Section 31.1 of the Act, 415 ILCS 5/31/1 (2002). If Respondent elects to contest this Administrative Citation, then Respondent shall file a Petition for Review, including a Notice of Filing, Certificate of Service, and Notice of Appearance, with the Clerk of the Illinois Pollution Control Board, State of Illinois Center, 100 West Randolph, Suite 11-500, Chicago, Illinois 60601. A copy of said Petition for Review shall be filed with the Illinois Environmental Protection Agency's Division of Legal Counsel at 1021 North Grand Avenue East, P.O. Box 19276, Springfield, Illinois 62794-9276. Section 31.1 of the Act provides that any Petition for Review shall be filed within thirty-five (35) days of the date of service of this Administrative Citation or the Illinois Pollution Control Board shall enter a default judgment against the Respondent.

Renee Cipriano, Director
Illinois Environmental Protection Agency

Date: 5/11/04

Prepared by:

Susan E. Konzelmann, Legal Assistant

Division of Legal Counsel Illinois Environmental Protection Agency

1021 North Grand Avenue East

P.O. Box 19276

Springfield, Illinois 62794-9276

(217) 782-5544

#### **REMITTANCE FORM**

ILLINOIS EN' PROTECTIO	VIRONMENTAL N AGENCY,	) )		
Comp	lainant,	) )	AC	
٧.	· · · · · · · · · · · · · · · · · · ·	) )	(IEPA No.	265-04-AC)
FRANK BENG	CIE,	, )		
	Respondent.	) )		
FACILITY:	West Frankfort/Bencie, Frank	S	ITE CODE NO.:	0558045002
COUNTY:	Franklin	С	IVIL PENALTY:	\$3,000.00
DATE OF INS	SPECTION: March 23, 2004	ļ		
DATE REMIT	TED:			
SS/FEIN NUM	MBER:			
SIGNATURE:				

#### **NOTE**

Please enter the date of your remittance, your Social Security number (SS) if an individual or Federal Employer Identification Number (FEIN) if a corporation, and sign this Remittance Form. Be sure your check is enclosed and mail, along with Remittance Form, to Illinois Environmental Protection Agency, Attn.: Fiscal Services, P.O. Box 19276, Springfield, Illinois 62794-9276.

#### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

ILLINOIS ENVIRONMENTAL PRO	OTECTION AGENCY	)	
	Complainant,	)	
		)	IEPA DOCKET NO.
v.		)	
Frank Bencie		)	
	Respondent.	)	

#### **AFFIDAVIT**

Affiant, Douglas E. Hayward, being first duly sworn, voluntarily deposes and states as follows:

- 1. Affiant is a field inspector employed by the Land Pollution Control Division of the Illinois Environmental Protection Agency and has been so employed at all times pertinent hereto.
- 2. On March 23, 2004, between 10:40 a.m. and 10:55 a.m., Affiant conducted an inspection of a disposal site operated without a permit, located in Franklin County, Illinois, and known as West Frankfort/Bencie, Frank by the Illinois Environmental Protection Agency. Said site has been assigned site code number 055 804 5002 by the Agency.
- 3. Affiant inspected said open dump site by an on-site inspection which included walking and photographing the site.

4. As a result of the material actions referred to in paragraph 3 above, Affiant completed the Inspection Report form attached hereto and made a part hereof, which, to the best of Affiant's knowledge and belief, is an accurate representation of Affiant's observations and factual conclusions with respect to said site inspection.

Ethywed

Subscribed and Sworn to before me

this 30 - day

day of

,2004

edi k

Notary Public

"OFFICIAL SEAL"
LINDA G. KNIGHT
Notary Public, State of Illinois
My Commission Expires: 7/15/2005

DEH:ls/17651/04-23-04

# ILLINOIS ENVIRONMENTAL PROTECTION AGENCY Open Dump Inspection Checklist

County: Fran	nklin		(	LPC#:	05580	04500	2		Re	gion:	7	- Marion	
Site Name: W	est Frank	cfort/B	encie, F	rank									* ·· · · · · · · · · · · · · · · · · ·
Date: 3/23/04		Time:	From	10:40	To	10:5	55	Previo	us Inspecti	on Date	e:	2/25/97	
Inspector(s):	Doug Ha	yward				We	ather:	Cloud	y, light wind	l, 50's d	dF		
No. of Photos T	Γaken: #	22	Est. A	mt. of W		>1,00 0	yds <sup>3</sup>	Sample	es Taken:	Yes	#	No	$\boxtimes$
Interviewed:	none				<del>-</del>		Compl	laint#:	96-115, 9	7-047		• <del></del>	
•		,						_		REC	E	VED .	· · · · · · · · · · · · · · · · · · ·
Responsible Party Mailing Address(es) and Phone Number(s):  Frank Benci RR 2 Box 18 West Franki		Box 18	0	396					MAY 0 EPA-D	3	2004		

	SECTION	DESCRIPTION	VIOL
		INDIS ENVIRONMENTAL PROTECTION ACT REQUIREMENTS	
1.	9(a)	CAUSE, THREATEN OR ALLOW AIR POLLUTION IN ILLINOIS	
2.	9(c)	CAUSE OR ALLOW OPEN BURNING	· 🗆
3.	12(a)	CAUSE, THREATEN OR ALLOW WATER POLLUTION IN ILLINOIS	$\square$
4.	12(d)	CREATE A WATER POLLUTION HAZARD	$\boxtimes$
5.	21(a)	CAUSE OR ALLOW OPEN DUMPING	$\boxtimes$
6.	21(d)	CONDUCT ANY WASTE-STORAGE, WASTE-TREATMENT, OR WASTE- DISPOSAL OPERATION:	
	(1)	Without a Permit	$\boxtimes$
	(2)	In Violation of Any Regulations or Standards Adopted by the Board	$\boxtimes$
7.	21(e)	DISPOSE, TREAT, STORE, OR ABANDON ANY WASTE, OR TRANSPORT ANY	$\boxtimes$
8.	21(p)	CAUSE OR ALLOW THE OPEN DUMPING OF ANY WASTE IN A MANNER WHICH RE	SULTS
	(1)	Litter	$\square$
	(2)	Scavenging	
	(3)	Open Burning	
	(4)	Deposition of Waste in Standing or Flowing Waters	$\boxtimes$
,	(5)	Proliferation of Disease Vectors	
<del> </del>	(6)	Standing or Flowing Liquid Discharge from the Dump Site	
	(7)	Deposition of General Construction or Demolition Debris; or Clean Construction or Demolition Debris	

9.	55(a)	NO PERSON SHALL:	
	(1)	Cause or Allow Open Dumping of Any Used or Waste Tire	$\boxtimes$
	(2)	Cause or Allow Open Burning of Any Used or Waste Tire	
		35 ILLINOIS ADMINISTRATIVE CODE REQUIREMENTS SUBTITLE G	
10.	812.101(a)	FAILURE TO SUBMIT AN APPLICATION FOR A PERMIT TO DEVELOP AND OPERATE A LANDFILL	$\boxtimes$
11.	722.111	HAZARDOUS WASTE DETERMINATION	
12.	808.121	SPECIAL WASTE DETERMINATION	
13.	809.302(a)	ACCEPTANCE OF SPECIAL WASTE FROM A WASTE TRANSPORTER WITHOUT A WASTE HAULING PERMIT, UNIFORM WASTE PROGRAM REGISTRATION AND PERMIT AND/OR MANIFEST	
		OTHER REQUIREMENTS	
14.		APPARENT VIOLATION OF: ( ) PCB; ( ) CIRCUIT COURT CASE NUMBER: ORDER ENTERED ON:	
15.		-	
	1		

Informational Notes

1. [Illinois] Environmental Protection Act: 415 ILCS 5/4.

2. Illinois Poliution Control Board: 35 III. Adm. Code, Subtitle G.

- 3. Statutory and regulatory references herein are provided for convenience only and should not be construed as legal conclusions of the Agency or as limiting the Agency's statutory or regulatory powers. Requirements of some statutes and regulations cited are in summary format. Full text of requirements can be found in references listed in 1. and 2. above.
- 4. The provisions of subsection (p) of Section 21 of the [Illinois] Environmental Protection Act shall be enforceable either by administrative citation under Section 31.1 of the Act or by complaint under Section 31 of the Act.
- 5. This inspection was conducted in accordance with Sections 4(c) and 4(d) of the [Illinois] Environmental Protection Act: 415 ILCS 5/4(c) and (d).
- 6. Items marked with an "NE" were not evaluated at the time of this inspection.

# Inspection Narrative

Inspection Date: March 23, 2004

Site #: 0558045002

County: Franklin

Time of Inspection: 10:40 - 10:55

Site Name: West Franfort/Bencie Frank

Inspector(s): Doug Hayward

On March 23, 2004, Doug Hayward (author) conducted an inspection at this facility. This inspection was conducted in accordance with Sections 4(c) and 4(d) of the Illinois Environmental Protection Act: 415 ILCS 5/4(c) & 4(d). The purpose of this inspection was to determine compliance with the Illinois Environmental Protection Act and 35 Ill. Adm. Code, Subtitle G: Waste Disposal Rules and Regulations of the Illinois Pollution Control Board.

Control Board.

This site is located at 10220 Bencie Lane south of West Frankfort. The site was 0 3 2004 inspected for the purpose of verifying compliance with alleged violations as set out in the Line 20 1997 violation notice (L-1997-01225).

Franklin-Williamson Bi-County Health Department has a case open at this site since 2000. During the course of the Health Departments history with this site, the site has been inspected 26 times. Mr. Bencie has appeared in court in regards to this site 20 times with the issuance of 6 citations to Mr. Bencie. Mr. Bencie has been issued two fines by the Health Department for \$100.00 and \$200.00. The County has also obtained two bench warrants in regards to this site for \$1500 on March 7, 2001 and for \$1000 on November 6, 2002. Mr. Bencie is scheduled for another court appearance in regards to this site on July 7, 2004.

The Agency has received two complaints in regards to this site. Mr. Bencie was issued a violation notice on June 20, 1997 as a result of alleged violations observed during a February 25, 1997 inspection. During a meeting with the Agency on August 27, 1997, Mr. Bencie indicated that he would clean the site and stated he would submit a Compliance Commitment Agreement ("CCA") to that end. The Agency did not receive a CCA from Mr. Bencie.

On March 23, 2004, I visited the site. I visually inspected the portions of the site visible from the north off of Bencie Lane. This site is spread over several acres south of Bencie Lane. There are multiple different piles of waste located throughout the property. I was able to observe:

- woods, old appliances, appliance parts, various plastics, barrels, auto parts, tires metal and household waste (photo 1, 3, 4, 5, 6, 7, 8, 9, 11, 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, 22)
- household demolition debris including but not limited to insulation, wallboard, carpeting (photo 2)
- waste piles located in standing water (photo 8, 9, 10)

The photos were taken to the southerly direction from Bencie Lane beginning about 500 feet east of the house and then back along the road to the house itself.

#### SITE SKETCH

Inspection Date:

March 23, 2004

Inspector:

Doug Hayward

Site Number:

0558045002

Inspection Time:

10:40 - 10:55

Site Name:

West Frankfort/Bencie, Frank

Not to Scale

Bencie La

~500 ft

house

Le 5 handinger y

Wash aller y

Cathered acrewse

Octobro

> West Frankfort >

#### DIGITAL PHOTOGRAPH PHOTOCOPIES

0558045002 - Franklin County West Frankfort/Bencie, Frank FOS File

DATE: March 23, 2004 TIME: 10:40 - 10:55 DIRECTION: SSW

PHOTO by: Doug Hayward PHOTO FILE NAME: 0558045002~03232004-001



#### DIGITAL PHOTOGRAPH PHOTOCOPIES

DATE: March 23, 2004 TIME: 10:40 - 10:55 DIRECTION: S

PHOTO by: Doug Hayward PHOTO FILE NAME: 0558045002-03232004-002



# DIGITAL PHOTOGRAPH PHOTOCOPIES

DATE: March 23, 2004 TIME: 10:40 - 10:55 DIRECTION: SW

DIRECTION: SW PHOTO by: Doug Hayward PHOTO FILE NAME:



# DIGITAL PHOTOGRAPH PHOTOCOPIES

DATE: March 23, 2004 TIME: 10:40 - 10:55 DIRECTION: SW

PHOTO by: Doug Hayward PHOTO FILE NAME:



#### DIGITAL PHOTOGRAPH PHOTOCOPIES

DATE: March 23, 2004 TIME: 10:40 - 10:55 DIRECTION: S

PHOTO by: Doug Hayward PHOTO FILE NAME: 0558045002~03232004-005



# DIGITAL PHOTOGRAPH PHOTOCOPIES

DATE: March 23, 2004 TIME: 10:40 - 10:55 DIRECTION: S

DIRECTION: S
PHOTO by: Doug Hayward
PHOTO FILE NAME:
0558045002~03232004-006



# DIGITAL PHOTOGRAPH PHOTOCOPIES

DATE: March 23, 2004 TIME: 10:40 - 10:55 DIRECTION: S

PHOTO by: Doug Hayward PHOTO FILE NAME:



# DIGITAL PHOTOGRAPH PHOTOCOPIES

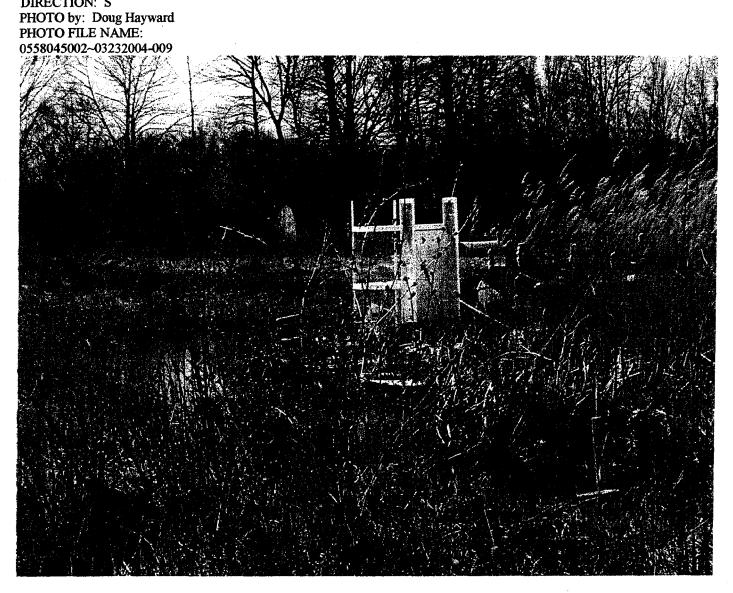
DATE: March 23, 2004 TIME: 10:40 - 10:55 DIRECTION: SW

DIRECTION: SW PHOTO by: Doug Hayward PHOTO FILE NAME:



# DIGITAL PHOTOGRAPH PHOTOCOPIES

DATE: March 23, 2004 TIME: 10:40 - 10:55 DIRECTION: S



# DIGITAL PHOTOGRAPH PHOTOCOPIES

DATE: March 23, 2004 TIME: 10:40 – 10:55 DIRECTION: S

DIRECTION: S
PHOTO by: Doug Hayward
PHOTO FILE NAME:
0558045002~03232004-010



# DIGITAL PHOTOGRAPH PHOTOCOPIES

DATE: March 23, 2004 TIME: 10:40 - 10:55 DIRECTION: SW

PHOTO by: Doug Hayward PHOTO FILE NAME:



# DIGITAL PHOTOGRAPH PHOTOCOPIES

DATE: March 23, 2004 TIME: 10:40 - 10:55 DIRECTION: S

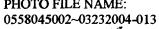
PHOTO by: Doug Hayward PHOTO FILE NAME: 0558045002~03232004-012



# DIGITAL PHOTOGRAPH PHOTOCOPIES

DATE: March 23, 2004 TIME: 10:40 - 10:55

DIRECTION: S
PHOTO by: Doug Hayward
PHOTO FILE NAME:





# DIGITAL PHOTOGRAPH PHOTOCOPIES

DATE: March 23, 2004 TIME: 10:40 - 10:55 DIRECTION: SW

DIRECTION: SW PHOTO by: Doug Hayward PHOTO FILE NAME:



# DIGITAL PHOTOGRAPH PHOTOCOPIES

DATE: March 23, 2004 TIME: 10:40 - 10:55 DIRECTION: SW

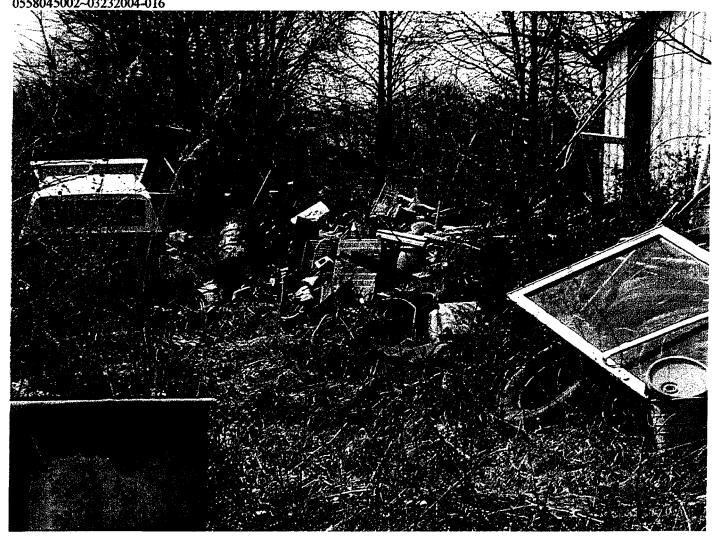
DIRECTION: SW PHOTO by: Doug Hayward PHOTO FILE NAME:



#### DIGITAL PHOTOGRAPH PHOTOCOPIES

DATE: March 23, 2004 TIME: 10:40 - 10:55 DIRECTION: S

PHOTO by: Doug Hayward PHOTO FILE NAME: 0558045002~03232004-016



# DIGITAL PHOTOGRAPH PHOTOCOPIES

DATE: March 23, 2004 TIME: 10:40 - 10:55 DIRECTION: S

DIRECTION: S
PHOTO by: Doug Hayward
PHOTO FILE NAME:



# DIGITAL PHOTOGRAPH PHOTOCOPIES

#### 0558045002 - Franklin County West Frankfort/Bencie, Frank FOS File

DATE: March 23, 2004 TIME: 10:40 – 10:55 DIRECTION: S

DIRECTION: S
PHOTO by: Doug Hayward
PHOTO FILE NAME:



# DIGITAL PHOTOGRAPH PHOTOCOPIES

DATE: March 23, 2004 TIME: 10:40 - 10:55 DIRECTION: SW

PHOTO by: Doug Hayward PHOTO FILE NAME: 0558045002-03232004-019



#### DIGITAL PHOTOGRAPH PHOTOCOPIES

DATE: March 23, 2004 TIME: 10:40 - 10:55 DIRECTION: S

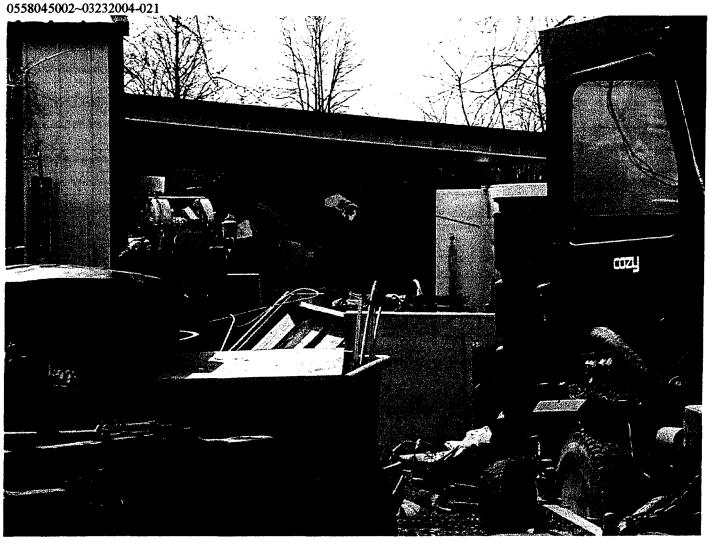
PHOTO by: Doug Hayward PHOTO FILE NAME:



#### **DIGITAL PHOTOGRAPH PHOTOCOPIES**

DATE: March 23, 2004 TIME: 10:40 - 10:55 DIRECTION: S

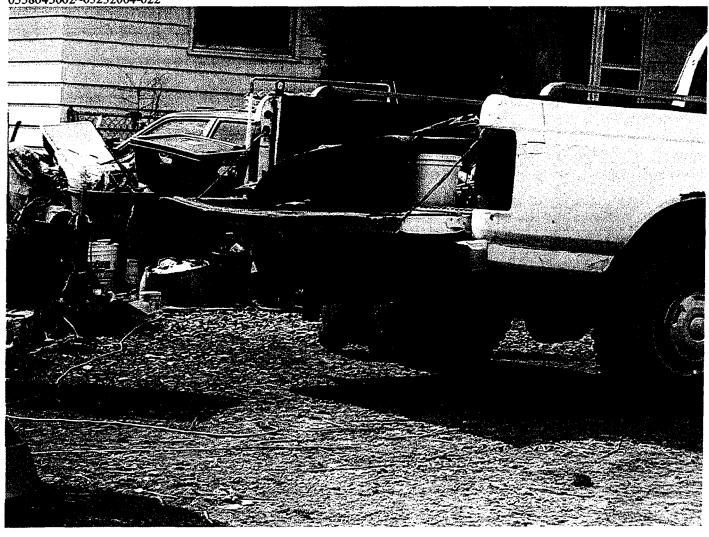
PHOTO by: Doug Hayward PHOTO FILE NAME: 0558045002~03232004-021



**DIGITAL PHOTOGRAPH PHOTOCOPIES** 

DATE: March 23, 2004 TIME: 10:40 - 10:55 DIRECTION: S

PHOTO by: Doug Hayward PHOTO FILE NAME: 0558045002~03232004-022



#### PROOF OF SERVICE

I hereby certify that I did on the 11th day of May 2004, send by Certified Mail, Return Receipt Requested, with postage thereon fully prepaid, by depositing in a United States Post Office Box a true and correct copy of the following instrument(s) entitled ADMINISTRATIVE CITATION, AFFIDAVIT, and OPEN DUMP INSPECTION CHECKLIST

To: Frank Bencie

10220 Bencie Lane

West Frankfort, Illinois 62896

and the original and nine (9) true and correct copies of the same foregoing instruments on the same date by Certified Mail, Return Receipt Requested, with postage thereon fully prepaid

To: Dorothy Gunn, Clerk
Pollution Control Board
James R. Thompson Center
100 West Randolph Street, Suite 11-500
Chicago, Illinois 60601

Michelle M. Ryan

Special Assistant Attorney General

Illinois Environmental Protection Agency 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276 (217) 782-5544