1	BEFORE THE ILLINOIS POLLUTION CONTROL BOARD
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5	IN THE MATTER OF:
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7	TIERED APPROACH TO CORRECTIVE No. R97-12(B)
8	ACTION OBJECTIVES: AMENDMENTS
9	TO 35 ILL. ADM. CODE 742.505 and
10	742.900
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14	Proceedings held on May 29th, 1997, at
15	10:00 a.m., at the Howlett Building, The Lincoln
16	Room, Third Floor, Springfield, Illinois, before
17	the Honorable Amy Muran Felton, Hearing Officer.
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1	I	N D E	X		
2	WITNESS			PAGE	NUMBER
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4	Thomas C. Hornshaw				9
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1	PROCEEDINGS
2	(May 29, 1997; 10:00 a.m.)
3	HEARING OFFICER FELTON: Good morning.
4	My name is Amy Muran Felton. I am the named
5	Hearing Officer in this proceeding entitled, In The
6	Matter of: Tiered Approach to Corrective Action
7	Objectives, 35 Illinois Administrative Code 742,
8	Docket B.
9	I would like to welcome everybody to our
10	second set of hearings in this matter. Present
11	today on behalf of the Board, seated to my right,
12	is Board Member Marili McFawn. Seated to my left
13	is Board Member Joe Yi. Seated to Board Member
14	Yi's left is Attorney Assistant, Chuck Feinen.
15	In the back please note that I have
16	placed copies of the draft language as proposed by
17	the Agency. This draft was prepared by the Board,
18	but was approved by the Agency at the May 21st,
19	1997 hearing in Chicago, with the exception of some
20	minor editorial changes. These minor editorial
21	changes are reflected in the record from the May
22	21st, 1997 hearing. If you have any questions

regarding those changes, please speak with either

me or Kimberly Robinson from the Agency.

23

24

- 1 Also in the back are copies of the
- 2 Board's May the 1st, 1997 order and the Agency's
- 3 testimony. In the back I have also placed notice
- 4 lists and service list sign-up sheets. If your
- 5 name is not already on either of those lists,
- 6 please sign them. If you have any questions
- 7 regarding the purpose of those lists, please
- 8 contact me during one of our breaks or after this
- 9 hearing.
- This hearing will be governed by the
- 11 Board's procedural rules for regulatory
- 12 proceedings. All information which is relevant and
- 13 not repetitious or privileged will be admitted.
- 14 All witnesses will be sworn and subject to cross
- 15 questioning.
- This hearing will be continued on the
- 17 record to Friday, May 30th, 1997, at 10:00 a.m. at
- 18 this same location and time in Springfield, if
- 19 necessary, to accommodate the parties testimony and
- 20 any questions of either the Agency or any of the
- 21 parties.
- This proposed rulemaking was filed on May
- 23 the 1st, 1997, and is intended to fulfill the
- 24 mandates of Title 17 of the Environmental

- 1 Protection Act. Title 17 was added to the Act by
- 2 Public Act 89-431, which was signed and became
- 3 effective on December 15th, 1995.
- 4 On September 16th, 1996, the Illinois
- 5 Environmental Protection Agency proposed a new Part
- 6 740 to the Board's rules, to create a Tiered
- 7 Approach to Establishing Corrective Action
- 8 Objectives, also known as TACO. On November 7,
- 9 1996, the Board adopted the TACO proposal for first
- 10 notice.
- 11 On April 17th, 1997, the Board adopted
- 12 the TACO proposal for second notice and
- 13 reclassified this proposal as R97-12, Docket A. On
- 14 April 17th, 1997, the Board proceeded the first
- 15 notice and opened Docket B to address the
- 16 additional language proposed by the Agency
- 17 regarding mixtures of similar-acting substances.
- 18 After proceeding to the first notice of
- 19 Docket B on April 17th, 1997, the Secretary of
- 20 State informed the Board that it could not publish
- 21 the proposed rules for first notice because these
- 22 amendments are proposed to amend rules in the new
- 23 Part 742 which has not yet been adopted as final.
- Consequently, on May 1st, 1997, the Board

- 1 vacated its April 17th, 1997 order and opened a
- 2 proposed R97-12, Docket B, to address the
- 3 additional language proposed by the Agency
- 4 regarding the mixtures of similar-acting
- 5 substances. The Board's May 1st, 1997 order, in
- 6 effect, mirrors the Board's April 17th, 1997
- 7 order.
- 8 The purpose of today's hearing is to
- 9 allow any person which needs to testify either for
- 10 or in objection to the proposed rulemaking in
- 11 Docket B. After a party has an opportunity to
- 12 testify, questions of that party will be
- 13 entertained.
- 14 Procedurally, this is how we plan to
- 15 proceed today. I prefer that during the
- 16 questioning period all persons with questions raise
- 17 their hand and wait for me to acknowledge them.
- 18 When I acknowledge you, please state in a loud and
- 19 clear voice your name and the organization you
- 20 represent, if any. If you will be testifying
- 21 today, we ask that you please come up here and be
- 22 sworn in and take a seat here next to the court
- 23 reporter, just for purposes of consistency sake.
- 24 Are there any questions regarding

- 1 procedures, and how we plan to proceed at this
- 2 time?
- 3 All right. Seeing none, at this time I
- 4 would like to ask Board Member McFawn if there is
- 5 anything else she would like to add to my comments.
- 6 BOARD MEMBER McFAWN: Nothing more than
- 7 just to welcome you all to the hearing.
- 8 HEARING OFFICER FELTON: I would like to
- 9 ask Board Member Yi if he has any further comments.
- 10 BOARD MEMBER YI: Good morning.
- 11 HEARING OFFICER FELTON: Okay. At this
- 12 time, I would like to ask the Agency if they have
- 13 any comments regarding their testimony from May
- 14 21st regarding any additional testimony they would
- 15 like to present.
- MS. ROBINSON: I believe there are going
- 17 to be some follow-up questions for Dr. Hornshaw, so
- 18 we would like to proceed with those as an opener.
- 19 HEARING OFFICER FELTON: Okay. Just one
- 20 second, please.
- 21 (Discussion off the record.)
- 22 HEARING OFFICER FELTON: Back on the
- 23 record.
- Okay. We will proceed with Dr.

- 1 Hornshaw. At this time is there anyone who has any
- 2 questions for Dr. Hornshaw for the Agency?
- 3 MR. RIESER: From the Agency?
- 4 HEARING OFFICER FELTON: For the Agency.
- 5 MR. RIESER: Oh, for the Agency.
- 6 HEARING OFFICER FELTON: Yes.
- 7 MR. RIESER: Yes, I do. I am Dave Rieser
- 8 from Ross & Hardies on behalf of the Illinois
- 9 Petroleum Council.
- 10 Dr. Hornshaw, I asked you numerous
- 11 questions at the hearing last week, and I would
- 12 like to follow-up with some areas where I think
- there has been some misunderstandings on some of
- 14 those questions, in order to clarify some of the
- 15 issues.
- 16 Focusing entirely on what has been
- 17 proposed as 805(E), I would like to ask you -- we
- 18 talked last week about how to reevaluate the
- 19 cumulative risk in this context. I would like to
- 20 ask you again to go through what methodologies the
- 21 Agency would use in evaluating how you would arrive
- 22 at a cumulative risk.
- MR. HORNSHAW: I think I testified at the
- 24 last hearing that there are several ways that could

- 1 be used to evaluate whether the mixture of
- 2 similar-acting chemicals, the risk from them, does
- 3 not exceed 1 in 10,000, which is what is listed in
- 4 this Subsection D as the target or the ceiling not
- 5 to be exceeded, basically.
- 6 One of those approaches is to use the
- 7 same kind of approach that is in 805(c)(1) where we
- 8 would calculate a weighted average using the
- 9 concentration detected over an acceptable
- 10 concentration. In this case that acceptable
- 11 concentration could be the 1 in 10,000 risk level.
- 12 If you will look to that, you have CUO,
- 13 X, sub 1 as the acceptable concentration for
- 14 contaminate, X, sub 1, and you could simply figure
- out what the 1 in 10,000 risk concentration is for
- 16 X, sub 1, and that would be the denominator in that
- 17 fraction that gets -- where the risk is summed.
- 18 Another approach would be to do a Tier 3
- 19 risk evaluation, look at the cumulative risk from
- 20 those chemicals in the context of a larger risk
- 21 assessment, identify what the cumulative risk is,
- 22 and if it is not greater than 1 in 10,000, then
- 23 that would be another way of showing that
- 24 Subsection D has been achieved.

- 1 Then a third way, which I don't think I
- 2 presented very clearly at the last hearing, would
- 3 be to simply look at the values that we have got in
- 4 new Appendix A, Table H.
- 5 MS. ROBINSON: Excuse me, Dr. Hornshaw,
- 6 if I could interrupt you. I think you are looking
- 7 at some documents. For purposes of clarifying the
- 8 record, could you state what you are looking at?
- 9 MR. HORNSHAW: This is the testimony that
- 10 I presented at that first hearing in this document.
- 11 MS. ROBINSON: Which was marked as
- 12 Exhibit 1 for identification; is that correct?
- MR. HORNSHAW: Not mine, but that's what
- 14 you say.
- MS. ROBINSON: The other document that
- 16 you were referring to?
- 17 MR. HORNSHAW: The other document I was
- 18 referring to is Draft of Agency Proposal R97-12,
- 19 Docket B. It was prepared by the Board.
- 20 MS. ROBINSON: Which was marked as
- 21 Exhibit 2?
- MR. HORNSHAW: Yes, Exhibit 2.
- MS. ROBINSON: Thank you.
- MR. HORNSHAW: Going back to Exhibit 1,

- 1 in my testimony, a new Table H has been proposed to
- 2 address specifically which chemicals are subject to
- 3 this new Subpart D, and there are -- in this table
- 4 is the Class I Groundwater Remediation Objective,
- 5 the 1 in 1,000,000 Cancer Risk Concentration and
- 6 the Acceptable Detection Limit.
- 7 One could take the detected concentration
- 8 of whatever chemical is on this table and compare
- 9 it directly to the 1 in 1,000,000 cancer risk
- 10 concentration, determine what the cancer risk is
- 11 from the detected concentration by a simple ratio
- of detected versus the 1 in 1,000,000 cancer risk
- 13 concentration, and you will have an estimate of
- 14 what the cancer risk is from each individual
- 15 component in the mix.
- Then you just add those, and as long as
- 17 the risk doesn't exceed 100 in 1,000,000 or 1 in
- 18 10,000, then, again, you have shown that the
- 19 risk -- the cancer risk is acceptable and meets the
- 20 Subpart D requirements.
- 21 MR. RIESER: Okay. Let me walk through
- 22 the first and the third methodologies that you
- 23 indicated. I just want to make sure I understand
- 24 it.

- 1 The first methodology is using the same
- 2 type of added -- addition of ratios, if you will,
- 3 that is included in the 805(C), correct?
- 4 MR. HORNSHAW: Correct.
- 5 MR. RIESER: And in the denominator, you
- 6 would use a 1 times -- a Corrective Action
- 7 Objective that is based on a 1 times 10 to the
- 8 minus 4th target; is that correct?
- 9 MR. HORNSHAW: That's correct.
- 10 MR. RIESER: And how would you identify
- 11 that value?
- 12 MR. HORNSHAW: It would be 100 times the
- 13 1 in 1,000,000 cancer risk concentration that is
- 14 presented in the Appendix A, Table H.
- MR. RIESER: Okay. And then when you
- 16 added up those ratios, the question would be is the
- 17 sum of those ratios greater than 1 and if it is,
- 18 then you have to do some further analysis, say, a
- 19 risk assessment, and if it is not then you would
- 20 not be concerned about cumulative risk; is that
- 21 correct?
- MR. HORNSHAW: Yes, that's correct. You
- 23 would meet the requirements of this new proposed
- 24 Subpart D.

- 1 MR. RIESER: I think that was where the
- 2 source of my confusion, at least, was from last
- 3 week.
- 4 So in that formula that you just
- 5 described, you would not use -- in using that
- 6 formula to arrive at a -- to identify whether the
- 7 sum of the ratios was greater than 1, you wouldn't
- 8 use the ADL as the denominator or the 10th to the
- 9 minus 6th value in the denominator, you would use
- 10 the 10th to the minus 4th?
- MR. HORNSHAW: In almost all cases there
- 12 would -- I think for the chemical Vinyl Chloride,
- where the 1 in 10,000 risk level is still less than
- 14 the ADL, you would use the ADL.
- MR. RIESER: You use the ADL?
- 16 MR. HORNSHAW: Yes. I am sorry. I take
- 17 that back. That's not true either.
- 18 That was true at the time the standard --
- 19 the drinking water standard for Vinyl Chloride was
- 20 issued. That's no longer true because analytical
- 21 methodologies have pushed the detection limit for
- 22 this chemical lower, so that is no longer a
- 23 problem.
- MR. RIESER: Is the ADL that is stated in

- 1 the table -- the ADL that is stated in this table
- 2 is the regulatory value that you would be using in
- 3 that context?
- 4 MR. HORNSHAW: No.
- 5 MR. RIESER: What ADL would you use?
- 6 MR. HORNSHAW: The ADL is not an issue.
- 7 The only time the ADL becomes an issue is when the
- 8 target concentration is less than the ADL.
- 9 MR. RIESER: Right.
- 10 MR. HORNSHAW: Then the ADL gets
- 11 substituted for the target concentration, whichever
- 12 that -- you know, whether that is the 1 in
- 13 1,000,000 risk concentration or the standard or
- 14 whatever.
- MR. RIESER: The ADL the people rely on
- 16 in making that comparison is the ADL that is stated
- in the Board's rules?
- 18 MR. HORNSHAW: Yes.
- MR. RIESER: Okay.
- 20 MR. HORNSHAW: I am not sure I followed
- 21 what you just said.
- MR. RIESER: Well, just to finish up that
- 23 issue, if somebody is -- it has been testified in
- 24 prior hearings on Docket A that if you have a

- 1 remediation objective that is lower than the ADL
- 2 you look to the ADL?
- MR. HORNSHAW: That's correct.
- 4 MR. RIESER: And the ADL that you look to
- 5 was the ADL that is stated in the Board's rules?
- 6 MR. HORNSHAW: That's correct.
- 7 MR. RIESER: In the 742 Rules?
- 8 MR. HORNSHAW: Yes.
- 9 MR. RIESER: Okay. So that even if there
- 10 are advances in science that people are aware of,
- 11 the ADL that you use for the purpose of the
- 12 compliance with the regulation is the one that the
- 13 State then uses?
- MR. HORNSHAW: That's correct.
- MR. RIESER: I just wanted to get that.
- 16 Okay.
- 17 With respect to the third methodology,
- 18 now you are talking about adding up the ratio of
- 19 the detected level to its 1 times 10 to the minus
- 20 6th value as stated in Table H; is that correct?
- MR. HORNSHAW: That's correct.
- 22 MR. RIESER: Okay. And so that gives you
- 23 a ratio, you add that ratio, and then the sum of
- 24 all of them, the question is whether that sum is

- 1 above or below 1 times 10 to the minus 4th?
- 2 MR. HORNSHAW: That's correct.
- 3 MR. RIESER: Now, if it is in excess of 1
- 4 times 10 to the minus 4th, then you would be
- 5 looking at a Tier III -- you may be looking at a
- 6 Tier III response to that?
- 7 MR. HORNSHAW: That may be, or you may be
- 8 looking at doing some remedial work.
- 9 MR. RIESER: Okay. A Tier III would be
- 10 available to somebody --
- 11 MR. HORNSHAW: Yes, always.
- MR. RIESER: -- on this program?
- MR. HORNSHAW: Yes.
- MR. RIESER: All right. Looking at what
- has been proposed in Exhibit 2 as 805(c)(1), and
- 16 this is on page six of Exhibit 2, C -- there is an
- 17 explanation of the term CUO, sub X, sub A. Do you
- 18 see that?
- MR. HORNSHAW: Yes.
- 20 MR. RIESER: And it says, A Tier I
- 21 remediation objective must be developed for each X,
- 22 sub A?
- MR. HORNSHAW: Yes.
- MR. RIESER: Would it be acceptable for

- 1 the Agency in this context to say a Tier I or a
- 2 Tier II remediation objective must be developed for
- 3 each --
- 4 MR. HORNSHAW: Yes, that would be
- 5 acceptable.
- 6 MS. ROBINSON: Could you state the reason
- 7 for that, Dr. Hornshaw?
- 8 MR. HORNSHAW: Yes. The reason -- we
- 9 intended that all along. We are already in Tier II
- 10 once we have gotten to 805, and so the remedial
- 11 applicant certainly has the option of developing a
- 12 Tier II groundwater remediation objective, and that
- 13 can also be used in this approach.
- 14 HEARING OFFICER FELTON: Mr. Rieser, any
- 15 additional comments or questions?
- MR. RIESER: Just a minute, please.
- 17 HEARING OFFICER FELTON: Okay.
- 18 MR. RIESER: When you are doing all of
- 19 these, either the first or the second methodology
- 20 or any of these methods that you are talking about,
- 21 the things that you are adding up or considering
- 22 are the -- is the chemicals that affect the same
- 23 target organ based on -- the chemicals listed on
- 24 Table H affect the same target organ as described

- 1 on Table F?
- 2 MR. HORNSHAW: That's correct.
- 3 MR. RIESER: Okay. You are not talking
- 4 about the whole range of chemicals that you have
- 5 identified at the site, just those that affect the
- 6 same target organ?
- 7 MR. HORNSHAW: That's correct.
- 8 MR. RIESER: Looking at 805(C) again,
- 9 should a portion -- looking at what has been
- 10 proposed in Exhibit 2, on page five, two sentences
- 11 were deleted as part of the Agency's proposal. Is
- 12 the Agency considering a modification of what of
- 13 those should be deleted?
- MR. HORNSHAW: Yes, the second sentence
- 15 that has been deleted should still be included in
- 16 this part in Subsection C. I testified to this
- 17 effect in the first hearing, that if a -- even
- 18 though a contaminate or a chemical of concern may
- 19 have met the Tier I objective, if that chemical of
- 20 concern affects the same target organ as one of the
- 21 chemicals that got pushed into this subpart, then
- 22 all of those chemicals need to be brought into this
- 23 Tier II evaluation. So that sentence should still
- 24 be there. The first sentence --

- 1 BOARD MEMBER McFAWN: Could you read that
- 2 sentence, for the record, please?
- 3 MR. HORNSHAW: Yes. The sentence that we
- 4 think should still be in Subsection C is,
- 5 "Contaminants of concern for which a Tier I
- 6 remediation objective has been developed shall be
- 7 included in any mixture of similar-acting
- 8 substances under consideration in Tier II."
- 9 The first sentence that was deleted is no
- 10 longer relevant and that should have been deleted,
- 11 but the second sentence should stay.
- MR. RIESER: I think we talked last week,
- 13 just in the sense that we are in the language of
- 14 this particular section, that the Agency would have
- 15 no problem with an addition so that the first
- 16 sentence here regarding mixtures of similar-acting
- 17 chemicals which affect the same target organ, organ
- 18 system or similar mode of action shall be
- 19 considered?
- MR. HORNSHAW: Yes.
- 21 MR. RIESER: Those are all of the
- 22 questions I had. I appreciate your taking the time
- 23 to resolve some of this confusion for us.
- 24 HEARING OFFICER FELTON: Thank you, Mr.

- 1 Rieser.
- 2 Does anyone else present today have any
- 3 questions for Dr. Hornshaw?
- 4 All right. I have one question.
- 5 MR. HORNSHAW: Okay.
- 6 HEARING OFFICER FELTON: How does the
- 7 Agency feel about adding a definition of
- 8 similar-acting chemicals? Something to the effect
- 9 of similar-acting chemicals means chemicals which
- 10 affect the same target organ, organ system or
- 11 similar mode of action. Similar-acting chemicals
- 12 with noncarcinogenic and carcinogenic affects are
- 13 listed in Table A, Table E and F, respectively.
- MR. HORNSHAW: That seems appropriate.
- 15 HEARING OFFICER FELTON: Okay. Thank
- 16 you.
- 17 MS. WAGNER-ROSEN: Could I ask a
- 18 question?
- 19 HEARING OFFICER FELTON: Sure.
- 20 MS. WAGNER-ROSEN: Well, I don't know if
- 21 it is appropriate to question you. Just a moment,
- 22 please.
- 23 HEARING OFFICER FELTON: Okay.
- 24 MR. RIESER: If I can sort of question --

- 1 well, let me ask a question of Dr. Hornshaw, a
- 2 question of the validity of this definition.
- 3 The Agency's position on this is that the
- 4 universe of similar-acting chemicals are those that
- 5 are specifically listed on Table F; is that
- 6 correct?
- 7 BOARD MEMBER McFAWN: For the record, I
- 8 believe the definition proposed listed Tables E and
- 9 F of Appendix A.
- MR. RIESER: Oh, E and F?
- BOARD MEMBER McFAWN: Right.
- MR. HORNSHAW: Yes, E and F, that's
- 13 correct.
- MR. RIESER: So that those would not be
- 15 examples? Those would be -- the substances on
- 16 those tables would be the universal similar-acting
- 17 chemicals for the purposes of this rule?
- MR. HORNSHAW: For this rule, that's
- 19 correct.
- To make it even clearer, there may be
- 21 other chemicals that are not included in this rule
- 22 that would be at the beginning of a project anyway
- 23 by definition in Tier III, because there is -- they
- 24 are not here and they would have to be evaluated as

- 1 a different -- as a separate issue in Tier III. We
- 2 would look to what target organ that chemical
- 3 affected and if appropriate we would include it
- 4 within a mixture of chemicals already included in
- 5 the rule, too.
- 6 MR. RIESER: So these would be chemicals
- 7 that don't even appear on the general tables for
- 8 groundwater?
- 9 MR. HORNSHAW: That's correct. Chemicals
- 10 outside the scope of TACO at the beginning of a
- 11 project are by definition Tier III, and in
- 12 developing the toxicity criteria for those
- 13 chemicals so that the project couldn't proceed, we
- 14 would also look to the target that that chemical
- 15 affects in the body and if appropriate, we would
- 16 notify the remedial applicant that this chemical
- 17 belongs in the mixture with whatever other
- 18 chemicals are detected at that site so that the
- 19 mixture of similar-acting substances would be
- 20 complete for that project.
- 21 MR. RIESER: Thank you.
- 22 HEARING OFFICER FELTON: Any further
- 23 questions?
- MR. FEINEN: I have a few questions.

- 1 HEARING OFFICER FELTON: Okay. Mr.
- 2 Feinen?
- 3 MR. FEINEN: Chuck Feinen with the Board.
- 4 Dr. Hornshaw, you stated that the ADL for
- 5 certain chemicals have changed. How often do ADLs
- 6 change?
- 7 MR. HORNSHAW: Could I defer that to Mr.
- 8 O'Brien? He is better at this than I am.
- 9 MS. ROBINSON: He would need to be sworn
- 10 in.
- 11 (Whereupon Mr. O'Brien was
- sworn by the Notary Public.)
- MR. O'BRIEN: For the record, my name is
- 14 James Patrick O'Brien. I am the Manager of the
- 15 Office of Chemical Safety with the Illinois
- 16 Environmental Protection Agency.
- 17 The ADLs essentially change irregularly.
- 18 It is primarily based upon U.S. EPA methods,
- 19 specifically SW846 methodology, and the U.S. EPA
- 20 publishes proposed changes in the Federal Register,
- 21 accepts comments, and then publishes a notice in
- 22 the Federal Register when changes are made to the
- 23 laboratory methodologies and the detection limits
- 24 in those methodologies.

- 1 In the past, those changes have occurred
- 2 about every four or five years. It kind of depends
- 3 upon the progress of analytical technology, and
- 4 they test out the methodologies through Round Robin
- 5 tests with various laboratories to make sure that
- 6 they are accurate, and before they propose them for
- 7 general usage.
- 8 MR. FEINEN: So at some point it is
- 9 possible for an ADL to drop below a Tier I number?
- 10 In other words, in the idea of using ADL as your
- 11 objective when you can't detect the generated
- 12 number, at some point that might not be true
- 13 anymore?
- MR. O'BRIEN: That's correct. In that
- 15 case we would have to come back and propose to the
- 16 Board to make a change in this rule and in the
- 17 context that the ADLs are used.
- MR. FEINEN: Right, because Part 742
- 19 establishes the ADLs as they are now and at some
- 20 point those will change?
- 21 MR. O'BRIEN: That's correct. So can the
- 22 toxicological perimeters, which the end points, the
- 23 toxicological end points, could change, too. So we
- 24 realize that it is -- that as changes occur, that

- 1 the Agency will have to come back and propose those
- 2 changes to the Board.
- 3 MR. FEINEN: I have another question, and
- 4 this is for Dr. Hornshaw. This is -- I drew the
- 5 short straw, and I have to ask a technical question
- 6 that was written by the technical unit, but I read
- 7 through it and let me see if I can relay it.
- 8 During the first rulemaking docket,
- 9 Docket A, in the Agency public comments they say
- 10 that mixtures of similar-acting substances in the
- 11 Class I groundwater must be addressed because, and
- 12 this is in quotations, "The Agency has taken the
- 13 position that Part 742 should rely on the State's
- 14 groundwater standard as closely as possible." I
- 15 think that was in public comment number 10, page
- 16 11.
- 17 This 35 Illinois Administrative Code
- 18 626.615 states that mixtures of similar-acting
- 19 chemicals must be addressed. The statute, which I
- 20 believe is 58.5, states that risk levels for
- 21 carcinogens can be within the range of 10 to the
- 22 minus 4th and 10 to the minus 6th, but did not
- 23 state a risk level for the range of
- 24 noncarcinogens.

- 1 So it was determined that the -- as long
- 2 as the range for carcinogens stayed between 10 to
- 3 the minus 4th and 10 to the minus 6th, the
- 4 cumulative affects is not a problem. However, when
- 5 you are talking about noncarcinogens which doesn't
- 6 have a range, doesn't have a 10 to the minus 4th
- 7 and doesn't have 10 to the minus 6th, has a hazard
- 8 quotient, the Board found that when you are
- 9 evaluating two contaminates of concern that are
- 10 similar-acting, two or more it could be, that the
- 11 value for the cumulative weighted average equation
- 12 could come out greater than that one hazard
- 13 quotient.
- 14 So when we adopted the Docket A we had
- 15 the groundwater cumulative effect for
- 16 noncarcinogens addressed, and we felt that was
- 17 based off the testimony and the findings of the
- 18 Agency. Now it sounds like what I think the Agency
- 19 is proposing is contrary to that.
- I guess I want to know why did the Agency
- 21 decide that the only time you look at
- 22 noncarcinogens in groundwater is when there is one
- 23 of them being at the Tier I number or above, when
- 24 it doesn't necessarily have to have to be a Tier I

- 1 or above to add up to be above the hazard quotient
- 2 of one?
- 3 MR. HORNSHAW: I testified to this in the
- 4 first hearing on this docket. We came to the
- 5 conclusion that there is enough conservatism built
- 6 into the Tier I objective for the noncarcinogens
- 7 that -- and this is completely analogous to our
- 8 reasoning for putting off consideration of the
- 9 noncancer affects of chemicals in soil to Tier II
- 10 evaluation. The conservatism that is built into
- 11 the Tier I numbers for soil or groundwater is
- 12 appropriate enough that we don't think that there
- is a concern for mixtures.
- Once you have gotten into Tier II, where
- 15 you have lost some of that conservatism that is
- 16 built into the Tier I process, then we think it is
- 17 appropriate to look at mixtures of similar-acting
- 18 substances. We also drew from the language of
- 19 620.615 which in Subpart A of 615 says where two or
- 20 more of the chemical substances are similar-acting,
- 21 that the Agency shall consider, and our
- 22 consideration for the purposes of this Part 742 is
- 23 that it is okay in Tier I, but once you have
- 24 reached Tier II then you better look at it.

- 1 MR. FEINEN: Doesn't 620.615 also state
- 2 that a hazard quotient of one should be used? I
- 3 think it is in Subpart I.
- 4 MR. HORNSHAW: No, not really.
- 5 MR. FEINEN: No?
- 6 MR. HORNSHAW: No.
- 7 MR. FEINEN: Okay.
- 8 MR. HORNSHAW: 620.615 doesn't list a
- 9 specific target. It just says mixtures shall be
- 10 considered. Wait. Shall be determined. I am
- 11 sorry. It is not considered. It is shall be
- 12 determined when mixtures are present.
- BOARD MEMBER McFAWN: There is a
- 14 difference between 620 and 615 and the proposed
- 15 rule in TACO, right?
- MR. HORNSHAW: Yes.
- BOARD MEMBER McFAWN: So they don't --
- 18 they don't reconcile?
- MR. HORNSHAW: Pardon me?
- 20 BOARD MEMBER McFAWN: When you think
- 21 about it in a Tier I they do not reconcile, but for
- the language that says shall be considered?
- MR. HORNSHAW: Right.
- 24 BOARD MEMBER McFAWN: Under 620 and 615

- 1 you would have to behave differently than you would
- 2 under Tier I, because there you would have to
- 3 consider the mixture, and here you are given a
- 4 pass?
- 5 MR. HORNSHAW: I am not sure that is
- 6 exactly how it is. For one, 615 doesn't look at
- 7 tiers. It just looks at what is present in
- 8 groundwater at a site. And it says if there is two
- 9 or more chemicals that affect the same target, then
- 10 the need for additional health advice shall be
- 11 determined.
- 12 Then it is -- I guess it leaves it to
- 13 Agency policy how that is to be determined. In the
- 14 past we have used a hazard index of one for the
- 15 whole mixture as our policy. In the context of
- 16 this rulemaking, we are being more specific on --
- 17 BOARD MEMBER McFAWN: Then that would be
- 18 the policy that you would advocate to be
- 19 incorporated into the rule?
- MR. HORNSHAW: That's correct.
- 21 MR. FEINEN: So you are changing your
- 22 policy of the hazard of one?
- MR. HORNSHAW: Somewhat, yes.
- MS. ROBINSON: And that's because we feel

- 1 that Tier I is conservative enough for -- that
- 2 there are built-in conservative parts of that that
- 3 it doesn't need to be considered under Tier I?
- 4 MR. HORNSHAW: That is correct.
- 5 MS. ROBINSON: Because Tier II is more
- 6 flexible, the mixtures need to be addressed?
- 7 MR. HORNSHAW: Right. Tier II uses more
- 8 site specific information. You have lost some of
- 9 the conservative non-site specific information that
- 10 is built into the Tier I remediation objectives, so
- 11 we feel that is where we need to look at it.
- 12 HEARING OFFICER FELTON: Are there any
- 13 further questions for Dr. Hornshaw or Mr. O'Brien
- 14 at this time?
- BOARD MEMBER McFAWN: I have one
- 16 question.
- I can't remember whether the example was
- 18 provided by the Agency or if it is one we are
- 19 working on at the Board, but when we consider two
- 20 noncarcinogens, Toluene and Ethyl Benzene, I think
- 21 it was, they both target the same two organs, the
- 22 kidney and liver. We found that these could be
- 23 present at a site and exceed the hazard quotient of
- 24 one. Now you are telling me that we should just

- 1 ignore that?
- 2 MR. HORNSHAW: Basically that's what I am
- 3 saying, yes.
- 4 BOARD MEMBER McFAWN: Could you elaborate
- 5 on why we should ignore that and not be concerned,
- 6 why the levels are conservative enough when we know
- 7 that usually it is judged against a hazard quotient
- 8 of one?
- 9 MR. HORNSHAW: If both of those chemicals
- 10 are present at the Tier I remediation objective,
- 11 then basically the hazard quotient could be two.
- 12 But built in to the Tier I remediation objective is
- 13 a relative source contribution term from U.S. EPA's
- 14 standard setting process that apportions the total
- 15 daily intake of that chemical from all roots to
- 16 account for other kinds of exposure during the day
- 17 so that you are not getting your entire acceptable
- 18 dose just from drinking water.
- 19 In fact, the default value of the
- 20 relative source contribution term is 20 percent,
- 21 meaning you only get 20 percent of your daily dose
- 22 of that chemical from drinking water. You get the
- other 80 percent from breathing, from eating, from
- 24 your job site, or whatever. That's a conservative

- 1 estimate in itself, so that there is a level of
- 2 conservatism even built into the U.S. EPA's
- 3 drinking water standard that we feel is going to be
- 4 acceptable under most situations.
- 5 BOARD MEMBER McFAWN: If the Board wasn't
- 6 to repeal the rule it has got right now, the
- 7 first -- the second notice, do you have any idea
- 8 how many sites the Agency may encounter or
- 9 anticipate encountering where you might have these
- 10 two or other two noncarcinogens present at a Tier I
- 11 investigation?
- MR. HORNSHAW: My guess is we would
- 13 probably have Ethyl Benzene and Toluene at the
- 14 majority of the lost sites where groundwater has
- 15 already been impacted. Whether they are present at
- 16 the -- at their respective Tier I remediation
- 17 objectives, I couldn't answer that.
- I might point out, though, that usually
- 19 Benzene is going to be present at those sites, and
- 20 if it is present chances are it is going to be
- 21 present above its Tier I remediation objective, and
- 22 that chemical is going to drive most of those
- 23 cleanups.
- 24 By the time the remediation objective for

- 1 Benzene has been achieved, generally the
- 2 concentration of Ethyl Benzene, Toluene, and
- 3 Xylenes are also well below their respective Tier I
- 4 remediation objectives, and at that point then
- 5 chances are the mixture of Ethyl Benzene and
- 6 Toluene is probably not going to exceed 1.0 as a
- 7 hazard quotient.
- 8 MR. O'BRIEN: As some additional
- 9 information, the Toluene and Benzene, Ethyl
- 10 Benzene, and Xylene travel through groundwater at
- 11 different rates and so the proportion won't stay
- 12 the same over time. That is because they have
- 13 different affinities for soil components, and they
- 14 tend to be -- they tend to move at different rates,
- 15 and we see that over time that the proportions
- 16 change. So the normal calculation assumes
- 17 exposures over a period of time, and that wouldn't
- 18 necessarily occur because of the changing
- 19 proportion that you would see in the groundwater.
- 20 BOARD MEMBER McFAWN: Not being familiar
- 21 with those rates, is that good news or bad news? I
- 22 mean, does the Benzene go more quickly through the
- 23 groundwater?
- MR. O'BRIEN: Benzene goes a lot more

- 1 quickly through the groundwater and is followed by
- 2 Toluene, Xylene and Ethyl Benzene, in that
- 3 sequence. If you just have a spill at a point in
- 4 time, eventually those components can be -- and we
- 5 see many sites where those components are entirely
- 6 separated. In a down gradient well we will see
- 7 each component in sequence. Of course, there are
- 8 points in there where you will see -- passing in a
- 9 down gradient well you will see there will be a
- 10 mixture where they overlap.
- 11 BOARD MEMBER McFAWN: You were explaining
- 12 how because of the presence of Benzene and you have
- 13 two, maybe it is not so critical that you address
- 14 them. Doesn't that work also because since Benzene
- 15 is probably present and they will be considering
- 16 remediation objective for that, this is not so much
- 17 extra work to request at a site where all three are
- 18 present?
- 19 MR. HORNSHAW: You mean evaluating the
- 20 Ethyl Benzene and Toluene mixture?
- BOARD MEMBER McFAWN: Yes. Thank you.
- MR. HORNSHAW: The data will already be
- 23 there. It is no big deal to calculate the ratio of
- 24 each to its respective remediation objective.

- 1 That's a simple calculation.
- 2 BOARD MEMBER McFAWN: Then how do the --
- 3 if you can, can you address how remediating the
- 4 Benzene as well as the other two, would those be
- 5 the same type of remediation or is it a different
- 6 process?
- 7 MR. HORNSHAW: No, it would -- if it is a
- 8 groundwater pump and treat, you are going to be
- 9 capturing all of those in an activated carbon so
- 10 that you go for one and you get them all.
- BOARD MEMBER McFAWN: Okay. Thank you.
- MR. HORNSHAW: Uh-huh.
- MR. KING: Gary King. I was sworn in at
- 14 the last hearing.
- 15 At some point you have to make a public
- 16 policy judgment, and you can take all these
- 17 calculations and we could drive things into
- 18 everything being a Tier III calculation and drive
- 19 everything into a full risk assessment, but what we
- 20 are trying to do is kind of step back and back away
- 21 from that process in steps that we felt were
- 22 appropriate.
- One of the things that we wanted to do
- 24 was continue to have a Tier I Table that had

- 1 integrity to it, so that if you met the Tier I
- 2 numbers you didn't have to jump into Tier II or
- 3 Tier III. Yes, there is a potential that for these
- 4 noncarcinogens you could have a number over one.
- 5 We didn't think that that was a serious risk. We
- 6 felt, from a policy standpoint, it was more
- 7 important to have a table where people could rely
- 8 on that table.
- 9 As Tom was saying, on the issue of Ethyl
- 10 Benzene and Toluene, if we see Ethyl Benzene and
- 11 Toluene, we are most assuredly going to see Benzene
- 12 there as well. If we see the first two together we
- 13 are most assuredly going to see Benzene with that,
- 14 and Benzene then is going to drive the cleanup as
- 15 far as the objectives. That has just kind of
- 16 been -- that's been our history on it.
- 17 So when you were asking the number of
- 18 sites, the number of sites that would be controlled
- 19 by the mixture of Ethyl Benzene being somehow, you
- 20 know, over two and it should be a one, it is going
- 21 to be very, very small in comparison.
- 22 So we didn't want to try to drive
- 23 everybody who had entered the system going into
- 24 Tier II when it would seem appropriate, at least

- 1 from our standpoint, to do it within the Tier I
- 2 objectives.
- BOARD MEMBER McFAWN: I am speechless
- 4 because that is not what we heard before we went to
- 5 the TACO rules. Your policies seemed to have
- 6 changed somewhere in midstream. You were effective
- 7 advocates and now I understand how you are changing
- 8 the policy.
- 9 MR. KING: Yes, we did have some further
- 10 discussions and it certainly was pointed out to us
- 11 that if we were going to effect -- that we were
- 12 going to effect the integrity of those Tier I
- 13 tables and we wanted to maintain those.
- 14 BOARD MEMBER McFAWN: Okay. Thank you.
- MR. FEINEN: I have a couple more
- 16 questions. Is Benzene a carcinogen?
- 17 MR. HORNSHAW: Yes.
- 18 MR. FEINEN: So it is not a
- 19 noncarcinogen?
- MR. HORNSHAW: That's correct.
- MR. FEINEN: So Benzene's groundwater
- 22 numbers have the scale from 10 to the minus 4th to
- 23 10 to the minus 6th, based on the cumulative
- 24 affects for it?

- 1 MR. HORNSHAW: Actually, the only
- 2 chemical that Benzene has a cumulative effect with
- 3 is 2,4,6-Trichlorophenol. That is in my
- 4 testimony. Even if both Benzene and
- 5 2,4,6-Trichlorphenol are present at their
- 6 respective Tier I remediation objectives, the sum
- 7 of the risks of the two is only 7.1 in 1,000,000
- 8 which is well within the range acceptable. So we
- 9 decided to drop Benzene out of Table H, new Table
- 10 H, for that reason. So its remediation objective
- 11 is just going to be the Tier I value. There is no
- 12 reason to consider a mixture.
- 13 MR. FEINEN: It is not going to follow
- 14 the same remediation objective for groundwater for
- 15 a noncarcinogen because it is a carcinogen?
- MR. HORNSHAW: Right, but it also has a
- 17 Tier I objective.
- 18 MR. FEINEN: Right, and it is below --
- 19 MR. HORNSHAW: That's the only thing you
- 20 would have to meet, would be the Tier I objective.
- 21 MR. FEINEN: Okay. If the policy for
- 22 Tier I is that the hazard quotient for these
- 23 noncarcinogens can be above one, and because that
- 24 is the built-in conservativeness of Tier I, under

- 1 Tier II, how would the Agency be evaluating the
- 2 cumulative affects for groundwater noncarcinogens?
- 3 MR. HORNSHAW: That would be the language
- 4 that is proposed at 742.805(C), either 1 or 2.
- 5 MR. FEINEN: Okay. Thank you.
- 6 HEARING OFFICER FELTON: Are there any
- 7 additional questions for either Dr. Hornshaw or Mr.
- 8 O'Brien or Mr. King?
- 9 MR. RIESER: I would like to ask another
- 10 question of Mr. King in follow-up of what he was
- 11 just saying in terms of the policy, and that is to
- 12 kind of emphasize the point that you were making
- 13 about the importance of Tier I, and it certainly
- 14 points out some of the -- if you read it, it points
- 15 out some of the differences between what Section
- 16 620 was designed to do and what 742 was designed to
- 17 do. 620 is a consideration of what is protective
- 18 for groundwater and 742 is designed to be remedial
- 19 objectives specifically not examined in the context
- 20 of 620.
- 21 MR. KING: Is that a question?
- MR. RIESER: Yes. Do you agree with
- 23 that?
- MR. KING: There clearly is a difference

- 1 between the purpose of 742 relative to developing
- 2 remediation objectives and the reasons why 620 was
- 3 established.
- 4 MR. RIESER: Okay. Thank you.
- 5 HEARING OFFICER FELTON: Any further
- 6 questions for any of the Agency witnesses at this
- 7 time?
- 8 Okay. Seeing none, thank you, Dr.
- 9 Hornshaw and Mr. O'Brien and Mr. King.
- 10 At this time I would ask if --
- 11 MR. RIESER: Can we take a break?
- 12 HEARING OFFICER FELTON: Yes, why don't
- 13 we take a quick ten minute break.
- 14 (Whereupon a short recess was
- 15 taken.)
- 16 HEARING OFFICER FELTON: Back on the
- 17 record.
- 18 Are there any further questions for the
- 19 Agency at this time?
- Okay. Seeing none, we will proceed with
- 21 any other testimony at this time.
- MS. WAGNER-ROSEN: Thank you. My name is
- 23 Whitney Rosen. I am Legal Counsel for the Illinois
- 24 Environmental Regulatory Group. With me today is

- 1 Mr. Harry R. Walton from Illinois Power Company.
- 2 He will be making a statement on behalf of the
- 3 Illinois Environmental Regulatory Group or IERG.
- 4 I would just like to briefly thank the
- 5 Agency and the Board. The Board, for giving us
- 6 this opportunity to have extensive discussions on
- 7 this issue and present the matter for its
- 8 consideration, and the Agency for engaging in those
- 9 discussions, and really allowing the IERG and the
- 10 other groups from the regulatory community to
- 11 present their views on the issue and so that we
- 12 could get a consensus approach. Thank you.
- 13 All right. Mr. Walton?
- MR. WALTON: My name is Harry R. Walton.
- 15 I would like to thank everyone for the opportunity
- 16 to --
- 17 HEARING OFFICER FELTON: Excuse me. We
- 18 need to swear the witness.
- 19 (Whereupon Mr. Walton was sworn
- 20 by the Notary Public.)
- MR. WALTON: My name is Harry R. Walton.
- 22 I would like to thank you for the opportunity to
- 23 provide some brief comments today in regards to
- 24 this rulemaking. I am offering my comments on

- 1 behalf of the Site Remediation Advisory Committee,
- 2 and i am the chairman of that group representing
- 3 the State Chamber; and also on Behalf of the
- 4 Illinois Environmental Regulatory Group, and I am
- 5 the chairman of that work group, also; and also on
- 6 behalf of the Illinois Power Company.
- 7 The Advisory Committee, again, would like
- 8 to thank the Agency for the time. They have
- 9 allowed us to work through some very hard issues.
- 10 We developed a set of policy guidelines and
- 11 agreement that went to the intent of the
- 12 legislation and we have worked very diligently to
- 13 try to live up to the intent of the legislation.
- 14 The issues that we address this time --
- 15 and we appreciate the Agency raising the issue of
- 16 mixtures. We believe that most recent discussions
- 17 we have had in agreement best reflect the intent
- 18 and goals of the legislation in regards to 742.
- 19 They are still protective.
- 20 We need to look at the use of the Tier I,
- 21 Tier II, and Tier III and the mixtures in total
- 22 context of 742. Prior to getting into the tiers,
- 23 you already have a delineation of the source, you
- 24 have an understanding of the source. You have

- 1 taken the appropriate steps to remove free product
- 2 and remove the source. We have already started on
- 3 the process that is protective.
- 4 What we are doing now is completing the
- 5 pathway and ending the risk to receptors. One of
- 6 the guiding intents that we wanted in this
- 7 regulation was a look-up table that if you went
- 8 through the analysis and a look-up table says you
- 9 were done, you were done. You had finality.
- 10 But, again, realizing the uncertainty to
- 11 some of these constituents on the mixture rules, we
- 12 agreed with the Agency, there is a need to evaluate
- 13 those constituents for which the Tier I value was
- 14 not based on 1 cancer in 1,000,000, and that should
- 15 be under a Tier II analysis. This keeps the
- 16 integrity of the look-up tables.
- 17 Typically, it has been my experience, for
- 18 Illinois Power Company, that if you have a problem
- 19 with a mixture, you are going to have another
- 20 constituent that is going to drive the cleanup. If
- 21 you have a remedial strategy that addresses the
- 22 constituent that failed the Tier I, go to Tier II,
- 23 whatever, it will, in 99 percent of the cases,
- 24 resolve mixture rules.

- 1 The issue that was discussed previously
- 2 on Benzene, Benzene drives cleanups. It is very
- 3 aggressive in the environment. It moves. If you
- 4 satisfy that constituent, you typically satisfy the
- 5 other constituents that pose risk.
- We do have some concerns to the
- 7 consensus, the agreements that we worked out with
- 8 the Agency, and those go to the issue of the risk.
- 9 We believe that the risk -- the cleanup objectives
- 10 should not be more stringent than Tier I. A Tier
- 11 II objective should not be more stringent than Tier
- 12 I. A Tier III objective not more stringent than
- 13 Tier I.
- 14 Since Tier I is based on the groundwater
- 15 standards, we think that that meets the intent of
- 16 the groundwater protection standards. Again, you
- 17 have to look at the basis for the generating of the
- 18 620 numbers. Those were generated in a general use
- 19 type strategy, whereas in 742 this is a remedial
- 20 program.
- 21 As I stated earlier, we have a total
- 22 package to look at. We have taken care of the
- 23 source. We have an understanding of the source.
- 24 We know the receptors. It is in a controlled

- 1 situation. Whereas the thought process for the 620
- 2 regs, which I was involved with, is more of a
- 3 general use type standard.
- I think that those are the key issues I
- 5 wanted to address at this time. I would be happy
- 6 to answer any questions anybody would have.
- 7 MS. WAGNER-ROSEN: I would like to ask a
- 8 question.
- 9 MR. WALTON: All right.
- 10 MS. WAGNER-ROSEN: Mr. Walton, do you
- 11 agree with the testimony that Mr. Hornshaw provided
- 12 this morning regarding the equation included at
- 13 Section 742.805(C) that the CUO, X, A, should also
- 14 include a reference to Tier II remediation
- 15 objectives?
- MR. WALTON: Yes. The clarifications
- 17 provided by Mr. Hornshaw on that issue as well as
- 18 Paragraph D, I think, provides sufficient clarity
- 19 and support for the record.
- 20 MS. WAGNER-ROSEN: Okay. Thank you.
- 21 HEARING OFFICER FELTON: Are there any
- 22 further questions for Mr. Walton?
- Yes, Mr. Rieser, please proceed.
- MR. RIESER: Mr. Walton, would you

- 1 explain further why it is important that the Tier I
- 2 Table have integrity, why that is a large issue for
- 3 us?
- 4 MR. WALTON: Well, the regulated
- 5 community has to have certainty. The concept of
- 6 Tier I was you could go through the table and if
- 7 you met these objectives there is an understanding
- 8 in the regulated community, as well as hopefully in
- 9 the future the business community, if you hit those
- 10 numbers, in the eyes of the Agency and in the eyes
- of the government that site does not present risk,
- 12 quote, liability, to any future property owners.
- 13 That has to have some finality to it. We
- 14 have great concern about jeopardizing that
- 15 finality. But we are in agreement for those
- 16 constituents that have been addressed, there should
- 17 be -- those can and should be addressed as a Tier
- 18 II analysis.
- MR. RIESER: Okay. Thank you.
- 20 HEARING OFFICER FELTON: Are there any
- 21 further questions for Mr. Walton?
- 22 BOARD MEMBER McFAWN: I have a question,
- 23 Mr. Walton.
- 24 You said that -- I think I heard you say

- 1 that the Tier I levels should be the bottom line.
- 2 But do you agree that if you do a Tier II analysis
- 3 you might come up with remediation objectives which
- 4 are less than the Tier I?
- 5 MR. WALTON: That is one -- on a policy
- 6 level I would -- based on the agreements and
- 7 intents and principles by which we interacted with
- 8 the Agency, I would be in a policy level
- 9 disagreement with having numbers more stringent
- 10 than Tier I, on a policy level.
- 11 But in a practical sense, for those
- 12 constituents that have been discussed we agreed
- 13 that that would be appropriate for those
- 14 constituents. I don't know if --
- BOARD MEMBER McFAWN: So the level could
- 16 be less than the Tier I? If you are in a Tier II
- 17 analysis you could come up with a remediation
- 18 objective less than a Tier I?
- 19 MR. WALTON: Conceptually, that could
- 20 happen. But we challenged ourselves in the
- 21 regulated community to try to develop a scenario
- 22 where that would come to pass.
- BOARD MEMBER McFAWN: Okay. And the
- 24 result was?

- 1 MR. WALTON: We could not find a scenario
- 2 where that would come to pass. Typically, the
- 3 primary constituent of concern is going to drive
- 4 cleanup. The one that is in everybody's mind,
- 5 because of the situation, and in Illinois Power's
- 6 experience, the MGP plant, what drives our cleanup
- 7 is Benzene. If we can satisfy the remedial
- 8 objective for Benzene, typically we can satisfy the
- 9 other remedial objectives, but Benzene would
- 10 dominate our remedial efforts.
- BOARD MEMBER McFAWN: You say typically.
- 12 When wouldn't it?
- MR. WALTON: I have no knowledge of when
- 14 it wouldn't.
- BOARD MEMBER McFAWN: Okay. Thanks.
- 16 HEARING OFFICER FELTON: Okay. Any other
- 17 questions of Mr. Walton?
- 18 MR. FEINEN: If Tier II does come with a
- 19 more stringent number than Tier I, isn't it the
- 20 option to either go back to Tier I or Tier III?
- 21 MR. WALTON: The option -- I believe as
- 22 Mr. Hornshaw stated, you would then have an option
- 23 to go to Tier III, to -- well, you could go -- I
- 24 don't think you can go back to Tier I on the

- 1 mixtures, but you could then go to Tier III and
- 2 resolve it under Tier III.
- 3 MR. FEINEN: So your testimony about the
- 4 tiers was pointed towards the mixture?
- 5 MR. WALTON: I don't understand.
- 6 MR. FEINEN: The mixture of chemicals,
- 7 not the other chemicals that are listed in Tier I
- 8 that don't have cumulative affects?
- 9 MR. WALTON: I was discussing mixtures.
- 10 MR. FEINEN: Okay.
- 11 HEARING OFFICER FELTON: Are there any
- 12 other further questions for Mr. Walton?
- 13 Seeing none, thank you very much, Mr.
- 14 Walton and Ms. Rosen for your time.
- MS. WAGNER-ROSEN: Can I have just one
- 16 moment, please?
- 17 HEARING OFFICER FELTON: Sure. Off the
- 18 record.
- 19 (Discussion off the record.)
- 20 HEARING OFFICER FELTON: Back on the
- 21 record.
- 22 It is our understanding that Ms. Rosen
- 23 has a follow-up question.
- MS. WAGNER-ROSEN: Yes, I do. This is

- 1 just briefly to clarify the point Mr. Feinen
- 2 raised.
- If you were doing a Tier II evaluation,
- 4 not in the context of a mixture rule application
- 5 but just in general, and you somehow came up with a
- 6 number that was more stringent than the Tier I
- 7 remediation objective would be, would it not be
- 8 your option to simply meet the Tier I number?
- 9 MR. WALTON: It is my understanding that
- 10 you then go to Tier I or Tier III.
- MS. WAGNER-ROSEN: Okay. Thank you.
- 12 HEARING OFFICER FELTON: Thank you very
- 13 much, Mr. Walton and Ms. Rosen.
- 14 HEARING OFFICER FELTON: Just one
- 15 second. Off the record.
- 16 (Whereupon a short recess was
- 17 taken.)
- 18 HEARING OFFICER FELTON: Back on the
- 19 record.
- Is there anyone else at this time that
- 21 would like to testify?
- 22 Seeing that there is no one else here
- 23 interested in testifying, does the Agency have any
- 24 follow-up comments at this time?

- 1 MS. ROBINSON: Are you going to go
- 2 through the time line for when everything --
- 3 HEARING OFFICER FELTON: Yes.
- 4 MS. ROBINSON: Okay. Then I will just be
- 5 patient.
- 6 HEARING OFFICER FELTON: Okay. Then
- 7 seeing that there is no one else that will be
- 8 testifying or presenting any questions, and that we
- 9 have completed all testimony and questioning of
- 10 this matter, it will not be necessary to continue
- 11 with the hearing tomorrow. The further hearing
- 12 tomorrow will be cancelled.
- 13 With regard to the public comment period,
- 14 we expect that we would have public comment with
- 15 regard to this matter 15 days from today, which
- 16 would be June 13th.
- 17 BOARD MEMBER McFAWN: Actually, that is a
- 18 little more than 15 days.
- 19 HEARING OFFICER FELTON: Yes, just a
- 20 little bit more.
- MS. ROBINSON: Thank you.
- MS. WAGNER-ROSEN: That is when the
- 23 comment period will end?
- 24 BOARD MEMBER McFAWN: Yes. We will have

- 1 public comment period before we go to first notice
- 2 which will end on June 13th.
- 3 MS. WAGNER-ROSEN: Thank you.
- 4 BOARD MEMBER McFAWN: That is because we
- 5 anticipate on June 19th the second meeting of the
- 6 Board in June. That's our target date.
- 7 HEARING OFFICER FELTON: There will be a
- 8 45 day public comment period thereafter before we
- 9 proceed to second notice.
- 10 Otherwise, other than that, are there any
- 11 other further comments or anything needed to --
- 12 MR. KING: On Docket A, is that still on
- 13 schedule for a July 1st effective date?
- BOARD MEMBER McFAWN: Yes, it is. The
- 15 Board anticipates adopting it as final.
- MR. KING: Will that be with an effective
- 17 date of July 1?
- 18 BOARD MEMBER McFAWN: As I understand it
- 19 now, yes, it will kick in on July 1.
- 20 MR. KING: Okay. Thank you.
- 21 HEARING OFFICER FELTON: Okay. Any other
- 22 further things that we need to address right now?
- Okay. Seeing none, I would like to thank
- 24 everyone for attending the second set of hearings

1	here in Springfield and for your attention with
2	regard to this matter.
3	This matter is hereby adjourned. Thank
4	you, everyone, for coming.
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1	STATE OF ILLINOIS ) ) SS
2	COUNTY OF MONTGOMERY)
3	CERTIFICATE
4	I, DARLENE M. NIEMEYER, a Notary Public
5	in and for the County of Montgomery, State of
6	Illinois, DO HEREBY CERTIFY that the foregoing 54
7	pages comprise a true, complete and correct
8	transcript of the proceedings held on the 29th of
9	May A.D., 1997, at the Howlett Building, in the
10	Lincoln Room, Springfield, Illinois, in the matter
11	of Tiered Approach to Corrective Action
12	Objectives: Amendments to 35 Ill. Adm. Code
13	742.505 and 742.900, in proceedings held before the
14	Honorable Amy Muran Felton, Hearing Officer, and
15	recorded in machine shorthand by me.
16	IN WITNESS WHEREOF I have hereunto set my
17	hand and affixed my Notarial Seal this 9th day of
18	June A.D., 1997.
19	
20	Notary Public and
21	Certified Shorthand Reporter and Registered Professional Reporter
22	CSR License No. 084-003677
23	My Commission Expires: 03-02-99
24	