

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

IN THE MATTER OF:)
) No. R21-18
) (Rulemaking)
Amendments to 35 Ill. Adm.)
Code 219, Organic Material)
Emission Standards for the)
Metro-East Area, and 35)
Ill. Adm. Code 211,)
Definitions and General)
Provisions)

REPORT OF THE PROCEEDINGS held in the
above entitled cause before Hearing Officer Tim
Fox, called by the Illinois Pollution Control
Board, taken by Steven Brickey, CSR, RMR, CRR, for
the State of Illinois, 100 West Randolph Street,
Chicago, Illinois, on the 7th day of January,
2021, commencing at the hour of 9:00 a.m.

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A P P E A R A N C E S

MR. TIM FOX, Hearing Officer
MS. BARBARA FLYNN CURRIE, Chairwoman
MS. MARIE TIPSORD, General Counsel
MR. ANAND RAO, Technical Unit
MS. ESSENCE BROWN, Technical Unit
MS. SHANNON BILBRUCK
MS. VANESSA HORTON
MS. CHLOE CUMMINGS
MR. MARK KAMINSKI
MS. CYNTHIA SANTOS
MR. CHARLES MATOESIAN

1 HEARING OFFICER FOX: The time is
2 9:00 having come, I'd like to begin this hearing
3 promptly. Good morning and welcome all of you to
4 this Illinois Pollution Control Board hearing.

5 My name is Tim Fox and I'm the
6 Hearing Officer for this proceeding entitled
7 Amendments to 35 Ill. Adm. Code 219, Organic
8 Material Emission Standards for the Metro East
9 Area and 35 Ill. Adm. Code 211, Definitions and
10 General Provisions. The Board docket number for
11 this rulemaking is R21-18.

12 Before we get to the substance
13 of these proposed rules, I quickly want to go
14 through four very basic things; introductions,
15 technical information, recent procedure in this
16 docket and then housekeeping including the order
17 in which we can proceed this morning.

18 First, introductions. Present
19 today from the Board are Board member Cynthia
20 Santos who is the lead Board member assigned to
21 this document. Also present from the Board are
22 the following staff members: Our General Counsel
23 Marie Tipsord who is assisting as host for our
24 Webex feed, also Board attorneys Mark Kaminski and

1 Chloe Cummings. In addition, the Board's
2 Technical Unit Anand Rao and Essence Brown are
3 present with us and in Springfield to coordinate
4 that location for this hearing is our rules
5 coordinator Shannon Bilbruck.

6 Second, technical information
7 before we go any further. Due to COVID-19, in
8 addition to physical locations for this hearing
9 here in the Board's Chicago video conference room
10 and in the Springfield video conference room, we
11 have allowed Webex participation both through
12 phone and computer.

13 For those participating by Webex
14 either by phone or using the Call Me feature
15 for -- for sound, if you wish to speak during the
16 hearing, please take your phone off of
17 speakerphone and speak into the phone as that will
18 produce a much clearer sound for all of the other
19 participants. If you wish to speak, you will need
20 to unmute yourself.

21 Each person entering the Webex
22 feed will be muted upon entry. If you are
23 participating through a computer, you may unmute
24 yourself by clicking the microphone icon and if

1 you are participating through a phone, you need to
2 press Star 6 on your keypad to unmute yourself.

3 When we respond to one another,
4 please bear in mind that there may be a slight
5 delay in the Webex video and for the benefit of
6 our court reporter, please speak clearly and avoid
7 speaking at the same time as another person so
8 that we produce a clear transcript. Finally, we
9 are recording the Webex feed to assist our court
10 reporter. Once the Board receives the transcript,
11 we will post it to our clerk's office online, or
12 COOL, and then destroy the recording.

13 Third issue, our recent
14 procedure, the Board held, of course, its first
15 hearing in this matter on Thursday, December 10 of
16 2020. While the deadline to pre-file testimony
17 for this second hearing was December 30, 2020, no
18 participant pre-filed testimony.

19 A Hearing Officer order also set
20 December 30 as the deadline to respond to IEPAs
21 December 9 motion to amend its proposal. No
22 participant, however, filed a response. On
23 January 6, 2020, forgive me -- the Hearing Officer
24 order also set December 30 as the deadline for

1 IEPA to file responses to questions raised during
2 the first hearing. The Board did receive IEPAs
3 responses on that date. I do want to note on
4 January 6, yesterday, the Board received a comment
5 from The Boeing Company which is docketed as
6 public comment number three.

7 The first two public comments
8 both consist of e-mail correspondence between the
9 Board and the staff of the General Assembly's
10 Joint Committee on Administrative Rules or JCAR.

11 Finally, our housekeeping for
12 today, this hearing is governed by the Board's
13 procedural rules. Under Section 104.426 of those
14 rules, all information that is relevant and that
15 is not repetitious or privileged will be admitted
16 into the record. Please do bear in mind that any
17 questions posed today by the Board or its staff
18 are intended solely to help develop a clear and
19 complete record for the Board's decisionmaking and
20 they do not reflect any decision on the proposal,
21 the testimony, comment or questions.

22 Also, please note that the Board
23 today has a regular meeting scheduled at 11:00
24 a.m. If it becomes necessary to do so, the Board

1 intends to recess this hearing to conduct the
2 scheduled meeting and then resume as soon as it
3 can.

4 As I mentioned, no participant
5 pre-filed testimony for this hearing. We can
6 confirm, first of all, whether there's a witness
7 who wishes to testify today without having
8 pre-filed testimony. We can then see whether any
9 participant wishes to comment on the proposed
10 rules.

11 There will also be an
12 opportunity for any participant to offer testimony
13 or comments specifically on the Board's request
14 that the Department of Commerce and Economic
15 Opportunity, or DCEO, perform an Economic Impact
16 Study of the proposal.

17 We can then, again, determine
18 whether there is any participant who would like to
19 testify or comment. Are there any questions about
20 our proceeding before we get underway? You will
21 need to unmute yourself. We will give you a
22 second to take care of that if you need it.

23 However, neither seeing nor
24 hearing any indication that a participant wishes

1 either to testify or to offer a public comment on
2 the proposal at this time, I would like to
3 proceed.

4 Mr. Matoesian, we know you have,
5 of course, filed an appearance for the IEPA and
6 the Board does have one question for the Agency.
7 If we -- if you have a witness that we may need to
8 swear in, we can do that. We can also see whether
9 it's an issue that IEPA would like to respond to
10 it in writing.

11 Let me pose it to you this way.
12 In its responses filed on December 30 of 2020, the
13 Agency addressed the compliance date that it had
14 originally proposed and indicated that it "Intends
15 to recommend a more suitable date following the
16 second hearing," which we're, of course, holding
17 today. Mr. Davis also addressed this issue during
18 the first hearing in response to a question on
19 behalf of Premier Air Center.

20 As the proponent, would the
21 Agency object if during JCAR's second notice
22 review, the Board agreed to a specific compliance
23 date that is the same as the date that any rules
24 would take effect?

1 Does the Agency have a position
2 on that question, Mr. Matoesian?

3 MS. TIPSORD: He was muted.

4 HEARING OFFICER FOX: Mr. Matoesian,
5 we would be eager to hear your response, but we
6 believe you will have to unmute yourself by
7 hitting Star 6 since you're participating by
8 phone.

9 MR. MATOESIAN: Hello?

10 HEARING OFFICER FOX: Yes.

11 MR. MATOESIAN: I don't believe we
12 would have any objection. I'm not sure Mr. Davis
13 is here today. So I suppose we would not object
14 to that, but I really should check with management
15 first. So maybe we should do that in post-hearing
16 comment.

17 HEARING OFFICER FOX: Excellent. We
18 will, of course, before we adjourn, address the
19 issue of a deadline for post-hearing comments, but
20 particularly because we had reached the point at
21 which you were prepared to suggest a date, the
22 Board wanted to raise that question with you.

23 Is that an issue -- thank you
24 for -- thank you for your response, Mr. Matoesian.

1 Is that date an issue on which
2 any of the other participants who are present on
3 the call would like to be heard? I am not seeing
4 or hearing a response, but if you do need to
5 unmute, we can give you a moment to. Neither
6 seeing nor hearing any, Mr. Matoesian, thank you
7 again. We will await the Agency's response
8 according to the deadline that we can, of course,
9 discuss probably in just a moment.

10 For the record, I would like the
11 court reporter to reflect that we have been joined
12 and were joined a moment ago by the Board's Chair
13 Barbara Flynn Currie and we welcome her to this
14 hearing. And we also have been joined by Board
15 attorney Vanessa Horton if the record would
16 reflect that, please.

17 The time has come for us to move
18 on to the issue of an Economic Impact Study. I
19 want to stress that under Section 27(b) of the
20 Environmental Protection Act the Board must
21 request that DCEO conduct an Economic Impact Study
22 of proposed rules before the Board adopts them.
23 The Board must then make either the study or the
24 department's explanation for not conducting one

1 available to the public at least 20 days before a
2 public hearing.

3 In a letter dated October 15,
4 2020, Board Chair Barbara Flynn Currie requested
5 that DCEO conduct an Economic Impact Study of this
6 proposal and specifically requested a response no
7 later than November 30 of 2020. The Board did not
8 receive a response to this request from DCEO.

9 Is there anyone present today
10 who would like to testify regarding either the
11 Board's request for a study or DCEO's response to
12 it. Please recall that you would need to unmute
13 yourself.

14 Neither seeing nor hearing any
15 indication that anyone does wish to address that,
16 let me again determine quickly whether there is
17 anyone present today, either Ms. Bilbruck in
18 Springfield or here in Chicago on Webex, who
19 wishes either to provide testimony on the proposal
20 or provide a public comment upon it and, again,
21 please remember that you may need to unmute
22 yourself.

23 MS. BILBRUCK: Nobody is present in
24 Springfield.

1 HEARING OFFICER FOX: Thank you,
2 Ms. Bilbruck. We can see an empty room from here
3 after all. Neither seeing nor hearing any
4 indication that we have a witness or commenter,
5 why don't we go off the record for just a moment
6 to discuss a procedural issue or two.

7 (Whereupon, a break was taken
8 after which the following
9 proceedings were had.)

10 HEARING OFFICER FOX: We are back on
11 the record after a brief discussion of procedural
12 matters in this docket. Copies of this transcript
13 are expected to be available -- expected to be
14 available at the Board by tomorrow, Friday,
15 January 8.

16 Once it is filed with the Board,
17 that transcript will, of course, be posted
18 promptly to the Board's website under this Docket
19 Number R21-18. Before it takes action on the
20 Agency's proposal, the Board will hold open a
21 post-hearing comment period and those post-hearing
22 comments will be due seven days after the Board
23 receives this transcript.

24 When the Board receives the

1 transcript, whether as expected on Friday the 8th
2 or on a subsequent day, I will issue a brief
3 Hearing Officer order that confirms that seven-day
4 deadline for submitting post-hearing comments.

5 Filings with the Board I want to
6 stress, whether paper or electronic, must also be
7 served on the Hearing Officer and participants on
8 the Board's service list. Please before filing
9 check on COOL or with the Board's clerk to ensure
10 that you have the most recent version of the
11 service list.

12 Are there any other matters that
13 any of the participants wish to address at this
14 time before we adjourn? Again, please unmute
15 yourself if you would -- would wish to speak. I
16 am neither seeing nor hearing any indication that
17 we have any further issues to address. Please
18 look for the Hearing Officer order which will
19 clarify/specify the deadline for post-hearing
20 comments.

21 With that, we can adjourn and I
22 thank all of you for your involvement and your
23 participation in this hearing. Best wishes to
24 everyone.

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